

**Great River Area Education Agency #16**

**Independent Auditor's Reports  
Basic Financial Statements and Supplementary Information  
Schedule of Findings and Questioned Costs**

**June 30, 2006**

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## Great River Area Education Agency #16

### Officials

<u>Name</u>	<u>Title</u>	<u>Term Expires</u>
Board of Directors:		
Thomas J. Zimmerman	President	6/2007
John H. Sander	Vice-President	6/2007
John Schnicker	Member	6/2007
Mary Pierson	Member	6/2007
John R. Rode	Member	6/2007
Agency:		
Joe Crozier	Administrator	Indefinite
Jennifer Woodley	Board Secretary	6/2007
Greg Manske	Business Manager	Indefinite
Greg Manske	Treasurer	6/2007

### Area Served

Des Moines County  
Burlington  
Danville  
Mediapolis  
West Burlington  
Burlington Area Catholic

Henry County  
Mt. Pleasant  
New London  
Waco  
Winfield

Lee County  
Central Lee  
Fort Madison  
Keokuk  
Holy Trinity Catholic  
Keokuk Catholic

Louisa County  
Morning Sun  
Wapello



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C E R T I F I E D P U B L I C A C C O U N T A N T S

214 North Fourth Street PO Box 547 Burlington, IA 52601 / 319 752 6348 / 800 757 6348 / fax: 319 752 8644 / info@cpaapc.com

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## Independent Auditor's Report

To the Board of Directors of the  
Great River Area Education Agency #16  
Burlington, Iowa

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Great River Area Education Agency #16, as of and for the year ended June 30, 2006, which collectively comprise the Agency's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Agency officials. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards and provisions require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Great River Area Education Agency #16 at June 30, 2006, and the respective changes in financial position and cash flows, where applicable, for the year then ended in conformity with U.S. generally accepted accounting principles.

In accordance with Government Auditing Standards, we have also issued our reports dated November 8, 2006 on our consideration of Great River Area Education Agency #16's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. Those reports are an integral part of an audit performed in accordance with Government Auditing Standards and should be read in conjunction with this report in considering the results of our audit.

Management's Discussion and Analysis and budgetary comparison information on pages 4 through 9 and 30 through 31 are not required parts of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We have applied limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise Great River Area Education Agency #16's basic financial statements. We previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for the three years ended June 30, 2005 (none of which are presented herein) and expressed unqualified opinions on those financial statements. The supplementary information, as in the table of contents, including the Schedule of Expenditures of Federal Awards required by U.S. Office of Management and Budget (OMB) Circular A-133, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

*CPA Associates PC*

November 8, 2006

## **Great River Area Education Agency #16 Management's Discussion and Analysis**

Great River Area Education Agency #16 provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2006. We encourage readers to consider this information in conjunction with the Agency's financial statements, which follow.

### **2006 FINANCIAL HIGHLIGHTS**

- General Fund revenues increased from \$9,993,340 in fiscal year 2005 (FY05) to \$10,485,793 in fiscal year 2006 (FY06), while General Fund expenditures increased from \$9,599,885 in FY05 to \$10,345,432 in FY06. This resulted in a decrease in the Agency's General Fund balance from \$1,078,833 in FY05 to \$1,068,549 in FY06, a 1 percent decrease from the prior year.
- The increase in General Fund revenues was attributable to an increase in local and federal grant revenues in FY06, primarily Part B LEA flow-thru funding. The increase in expenditures was due primarily to an increase in services provided to the local school districts along with the corresponding expenditures from sending the Part B funding to the local school districts.

### **USING THIS ANNUAL REPORT**

The annual report consists of a series of financial statements as well as other requirements as follows:

- Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the agency's financial activities.
- The Government-wide Financial Statements consist of a Statement of Net Assets and a Statement of Activities. These provide information about the activities of Great River Area Education Agency #16 as a whole and present an overall view of the Agency's finances.
- The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report the Agency's operations in more detail than the government-wide statements by providing information about the most significant funds.
- Notes to the Financial Statements provide additional information that is essential to a full understanding of the data provided in the basic financial statements.
- Required Supplementary Information further explains and supports the financial statements with a comparison of the Agency's budget for the year, and Supplementary Information provides detailed information about other items of interest.
- Other Supplementary Information provides detailed information about the nonmajor funds. In addition, the Schedule of Expenditures of Federal Awards provides details of various federal programs benefiting the Agency.

## REPORTING THE AGENCY AS A WHOLE

### The Statement of Net Assets and the Statement of Activities

The Government-wide statements report information about the Agency as a whole using accounting methods similar to those used by private-sector companies. The statement of net assets includes all of the Agency's assets and liabilities. All of the current year revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two Government-wide statements report the Agency's net assets and how they have changed. Net assets - the difference between the Agency's assets and liabilities - are one way to measure the Agency's financial health or position.

- Over time, increases or decreases in the Agency's net assets are an indicator of whether financial position is improving or deteriorating, respectively.
- To assess the Agency's overall health, additional non-financial factors, such as changes in the Agency's property tax base and the condition of its facilities, need to be considered.

In the Government-wide financial statements, the Agency's activities are divided into two categories:

- *Governmental activities:* Most of the Agency's basic services are included here, such as regular and special education instruction, student and instructional staff support services and administration. Local school districts, federal and state aid finance most of these activities.
- *Business-type activities:* The Agency charges fees to help cover the cost of certain services it provides. The Agency's cooperative purchasing program is included here.

### Fund Financial Statements

The fund financial statements provide detailed information about the Agency's funds, focusing on its most significant or "major" funds - not the Agency as a whole. Funds are accounting devices the Agency uses to keep track of specific sources of funding and spending on particular programs. Some funds are required by state law or by bond covenants. The Agency establishes other funds to control and manage money for particular purposes, such as accounting for major construction projects or to show that it is properly using certain revenues, such as federal grants.

The Agency has two kinds of funds:

1) Governmental funds account for most of the Agency's basic services. These focus on how cash and other financial assets that can readily be converted to cash flow in and out and the balances left at year-end available for spending. Consequently, the governmental fund statements provide a detailed short-term view that helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the Agency's programs. Because this information does not encompass the additional long-term focus of the Government-wide statements, additional information at the bottom of the governmental fund statements explains the relationship or difference between the two statements. The Agency's governmental funds include: 1) the General Fund, 2) the Special Revenue Funds, 3) the Debt Service Fund, and 4) the Capital Projects Fund.

The governmental funds required financial statements include a balance sheet and a statement of revenues, expenses, expenditures and changes in fund balances.

2) Proprietary funds account for services for which the Agency charges a fee. Proprietary funds are reported in the same way as the Government-wide statements. The Agency's enterprise fund, one type of proprietary fund, is the same as its business-type activities, but provides more detail and additional information, such as cash flows. The Agency currently has one Enterprise Fund, the Cooperative Purchasing Fund.

The proprietary funds required financial statements include a statement of revenues, expenses and changes in net assets and a statement of cash flows.

A summary reconciliation between Government-wide financial statements and the fund financial statements follows the fund financial statements.

## GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net assets may serve over time as a useful indicator of financial position. Great River Area Education Agency #16's net assets at the end of FY06 totaled approximately \$2.40 million as compared to approximately \$2.31 million at the end of FY05. The analysis that follows provides a summary of the Agency's net assets at June 30, 2006 and 2005 for the governmental and business-type activities.

### Condensed Statement of Net Assets

	Governmental Activities		Business-type Activities		Total	
	June 30,		June 30,		June 30,	
	2006	2005	2006	2005	2006	2005
Current and other assets	\$ 3,569,138	\$ 3,860,968	\$ 110,494	\$ 125,149	\$ 3,679,632	\$ 3,986,117
Capital assets	<u>2,884,620</u>	<u>2,909,230</u>	<u>-</u>	<u>-</u>	<u>2,884,620</u>	<u>2,909,230</u>
Total assets	<u>6,453,758</u>	<u>6,770,198</u>	<u>110,494</u>	<u>125,149</u>	<u>6,564,252</u>	<u>6,895,347</u>
Long-term obligations	1,900,000	2,037,461	-	-	1,900,000	2,037,461
Other liabilities	<u>2,207,611</u>	<u>2,507,125</u>	<u>59,549</u>	<u>44,813</u>	<u>2,267,160</u>	<u>2,551,938</u>
Total liabilities	<u>4,107,611</u>	<u>4,544,586</u>	<u>59,549</u>	<u>44,813</u>	<u>4,167,160</u>	<u>4,589,399</u>
Net assets:						
Invested in capital assets, net of related debt	884,620	814,230	-	-	884,620	814,230
Unrestricted	<u>1,461,527</u>	<u>1,411,382</u>	<u>50,945</u>	<u>80,336</u>	<u>1,512,472</u>	<u>1,491,718</u>
Total net assets	<u>\$ 2,346,147</u>	<u>\$ 2,225,612</u>	<u>\$ 50,945</u>	<u>\$ 80,336</u>	<u>\$ 2,397,092</u>	<u>\$ 2,305,948</u>

The Agency's combined net assets increased by approximately \$91,000 from FY05, a 4% increase.

The following analysis shows the changes in nets assets for the years ended June 30, 2006 and 2005:

### Changes in Net Assets

	Governmental Activities		Business-type Activities		Total	
	June 30,		June 30,		June 30,	
	2006	2005	2006	2005	2006	2005
Revenues:						
Program revenues:						
Charges for service	\$ 621,196	\$ 552,733	\$ 123,698	\$ 139,995	\$ 744,894	\$ 692,728
Operating grants and contributions	9,886,092	9,522,321	-	-	9,886,092	9,522,321
General revenues:						
Juvenile Detention Aid	125,659	108,469	-	-	125,659	108,469
Interest and investment earnings	96,522	55,631	-	-	96,522	55,631
Miscellaneous	<u>152,402</u>	<u>103,175</u>	<u>-</u>	<u>-</u>	<u>152,402</u>	<u>103,175</u>
Total revenues	<u>10,881,871</u>	<u>10,342,329</u>	<u>123,698</u>	<u>139,995</u>	<u>11,005,569</u>	<u>10,482,324</u>
Program Expenses						
Instruction	704,635	680,928	-	-	704,635	680,928
Student support services	4,905,213	4,703,323	-	-	4,905,213	4,703,323
Instructional staff support services	2,439,867	2,250,576	-	-	2,439,867	2,250,576
General administration	1,449,035	1,212,199	-	-	1,449,035	1,212,199
Business administration	877,713	574,291	-	-	877,713	574,291
Plant operations and maintenance	217,279	242,144	-	-	217,279	242,144
Central and other support services	73,044	219,269	-	-	73,044	219,269
Long-term debt interest	94,550	98,150	-	-	94,550	98,150
Non-instructional programs	<u>-</u>	<u>-</u>	<u>153,089</u>	<u>136,031</u>	<u>153,089</u>	<u>136,031</u>
Total expenses	<u>10,761,336</u>	<u>9,980,880</u>	<u>153,089</u>	<u>136,031</u>	<u>10,914,425</u>	<u>10,116,911</u>
Change in net assets	120,535	361,449	(29,391)	3,964	91,144	365,413
Net assets beginning of year	<u>2,225,612</u>	<u>1,864,163</u>	<u>80,336</u>	<u>76,372</u>	<u>2,305,948</u>	<u>1,940,535</u>
Net assets end of year	<u>\$ 2,346,147</u>	<u>\$ 2,225,612</u>	<u>\$ 50,945</u>	<u>\$ 80,336</u>	<u>\$ 2,397,092</u>	<u>\$ 2,305,948</u>

Charges for services account for 7% of the total revenue. Operating grants and contributions from local, state and federal sources account for 90% of the total revenue. The Agency's expenses primarily relate to instruction and services provided to local school districts, which account for 74% of the operating expenses.

### Governmental Activities

Revenues for governmental activities were \$10,881,871 and expenses were \$10,761,336. Although state funding has provided minimal increases over the years due to extreme enrollment decline, the Part B federal funding has been sufficient in covering general fund expenditure increases for salaries and benefits. Future Part B funding and state controlled funding, however, may both become unstable future funding sources.

### Business-Type Activities

Revenues of the Agency's business-type activities were \$123,698 and expenses were \$153,089. The Agency's business-type activity is the Cooperative Purchasing program. Revenues for this activity are comprised of charges for services. Expenses consist of the purchase of items for resale and the salary, benefits, travel and meeting expense of the Cooperative Purchasing coordinator.

## **FINANCIAL ANALYSIS OF THE AGENCY'S FUNDS**

As previously noted, Great River Area Education Agency #16 uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The Agency's governmental funds reported combined fund balances of \$1,526,746 which is a decrease from last year's ending fund balances of \$1,550,121. The majority of this decrease is attributable to a decrease in fund balances of the Special Education Support division. This division falls under the General Fund.

### Governmental Fund Highlights

- The General Fund balance decreased from \$1,078,833 to \$1,068,549 due to the decrease of \$46,010 in the Special Education Support division. However, the Media Services and Educational Services fund balances increased by \$14,858 and \$20,868, respectively.

### Proprietary Fund Highlights

- The Cooperative Purchasing program net assets decreased from \$80,336 at June 30, 2005 to \$50,945 at June 30, 2006, representing a decrease of approximately 37 percent. This decrease is attributable to the early separation benefit payment of \$25,359 to Merrill Carruthers.

## **BUDGETARY HIGHLIGHTS**

The Agency's Board of Directors annually adopts a budget on a basis consistent with U.S. generally accepted accounting principles. Although the budget document presents functional disbursements by fund, the legal level of control is at the total expenditure level, not at the fund or fund type level. After required public notice and hearing in accordance with the Code of Iowa, the Board submits its budget to the State Board of Education. The State Board reviews the proposed budget and either grants approval or returns it without approval with comments. Any unapproved budget must be resubmitted to the State Board for final approval. The budget may be amended during the year utilizing procedures prescribed by the State Board. Over the course of the year, the Agency amended its annual operating budget one time to reflect adjustments to revenue and expenditures associated with the services needed and provided to the local school districts. A schedule showing the original and final budget amounts compared to the Agency's actual financial activity is included in the required supplementary information section of this report.

## **CAPITAL ASSETS AND DEBT ADMINISTRATION**

### Capital Assets

At June 30, 2006, the Agency had invested \$884,620, net of accumulated depreciation and related debt, in a broad range of capital assets, including land, buildings, computers, equipment, and an extensive library/media collection. This is a net increase of \$70,390 from last year.

Great River Area Education Agency #16 had depreciation expense of \$300,061 in FY06 and total accumulated depreciation of \$2,600,168 at June 30, 2006. More detailed information about capital assets is available in Note 4 to the financial statements.

### Debt

At June 30, 2006, the Agency had \$2,065,219 in long-term liabilities outstanding compared to \$2,233,739 at June 30, 2005. More detailed information about the Agency's long-term liabilities is available in Note 6 to the financial statements.

## **ECONOMIC FACTORS AND NEXT YEAR'S BUDGET**

At the time these financial statements were prepared and audited, the Agency was aware of several existing circumstances that could significantly affect its financial health in the future:

- The Agency has experienced a decrease in the number of students being served by its programs in the past decade. Declining enrollment continues to be a concern with future fiscal year budgets due to substantial negative impact on state funding.
- No additional state funding reductions were implemented by the Iowa legislature during FY06. In fact, a partial restoration of funding totaling \$132,029 will occur in FY07.
- The Agency will continue monitoring discretionary expenditures while keeping a close eye on the general fund - fund balance.

## **CONTACTING THE AGENCY'S FINANCIAL MANAGEMENT**

This financial report is designed to provide the Agency's citizens, taxpayers, customers, investors and creditors with a general overview of the Agency's finances and to demonstrate the Agency's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Business Office of Great River Area Education Agency #16, 3601 West Avenue Road, Burlington, Iowa 52601.

Respectfully submitted,

R. Greg Manske  
Business Manager

**Great River Area Education Agency #16**  
**Statement of Net Assets**  
**June 30, 2006**

	<b>Governmental Activities</b>	<b>Business-type Activities</b>	<b>Total</b>
<b>Assets</b>			
Cash and pooled investments	\$ 115,551	\$ -	\$ 115,551
Investments	1,557,001	-	1,557,001
Receivables:			
Due from other governments	1,217,217	109,674	1,326,891
Accounts	2,005	-	2,005
Interest	1,028	-	1,028
Inventories	31,033	820	31,853
Restricted ISCAP assets:			
Investments	645,102	-	645,102
Accrued interest receivable	201	-	201
Capital assets (net of accumulated depreciation)	<u>2,884,620</u>	<u>-</u>	<u>2,884,620</u>
Total assets	<u>\$ 6,453,758</u>	<u>\$ 110,494</u>	<u>\$ 6,564,252</u>
<b>Liabilities</b>			
Excess of warrants over bank balance	\$ -	\$ 58,186	\$ 58,186
Accounts payable	488,468	-	488,468
Salaries and benefits payable	677,115	1,363	678,478
ISCAP warrants payable	646,000	-	646,000
ISCAP unamortized bond premium	5,075	-	5,075
Deferred revenue:			
Federal	121,777	-	121,777
Miscellaneous	103,957	-	103,957
Long-term liabilities			
Portion due or payable within one year:			
Certificate of participation	100,000	-	100,000
Compensated absences	65,219	-	65,219
Portion due or payable after one year:			
Certificate of participation	<u>1,900,000</u>	<u>-</u>	<u>1,900,000</u>
Total liabilities	<u>4,107,611</u>	<u>59,549</u>	<u>4,167,160</u>
<b>Net assets</b>			
Invested in capital assets, net of related debt	884,620	-	884,620
Fund balance:			
Unrestricted	<u>1,461,527</u>	<u>50,945</u>	<u>1,512,472</u>
Total net assets	<u>2,346,147</u>	<u>50,945</u>	<u>2,397,092</u>
Total liabilities and net assets	<u>\$ 6,453,758</u>	<u>\$ 110,494</u>	<u>\$ 6,564,252</u>

See notes to financial statements.

**Great River Area Education Agency #16**  
**Statement of Activities**  
**Year Ended June 30, 2006**

	<u>Program Revenues</u>			<u>Net (Expense) Revenue and Changes in Net Assets</u>		
	Expenses	Charges for Services	Operating Grants and Contributions	Governmental Activities	Business- type Activities	Total
<b>Expenditures</b>						
Instruction	\$ 704,635	\$ 298,000	\$ -	\$ (406,635)	\$ -	\$ (406,635)
Student support services	4,905,213	-	9,744,428	4,839,215	-	4,839,215
Instructional staff support services	2,439,867	165,795	129,807	(2,144,265)	-	(2,144,265)
General administration	1,449,035	-	-	(1,449,035)	-	(1,449,035)
Business administration	877,713	-	-	(877,713)	-	(877,713)
Plant operations and maintenance	217,279	-	-	(217,279)	-	(217,279)
Central and other support services	73,044	157,401	11,857	96,214	-	96,214
Interest on long-term debt	<u>94,550</u>	<u>-</u>	<u>-</u>	<u>(94,550)</u>	<u>-</u>	<u>(94,550)</u>
Total governmental activities	<u>10,761,336</u>	<u>621,196</u>	<u>9,886,092</u>	<u>(254,048)</u>	<u>-</u>	<u>(254,048)</u>
Business-type activities						
Non-instructional programs:						
Cooperative purchasing	<u>153,089</u>	<u>123,698</u>	<u>-</u>	<u>-</u>	<u>(29,391)</u>	<u>(29,391)</u>
Total	<u>\$ 10,914,425</u>	<u>\$ 744,894</u>	<u>\$ 9,886,092</u>	<u>(254,048)</u>	<u>(29,391)</u>	<u>(283,439)</u>
General revenues:						
Juvenile Detention Tuition Aid				125,659	-	125,659
Interest and investment earnings				96,522	-	96,522
Miscellaneous				<u>152,402</u>	<u>-</u>	<u>152,402</u>
Total general revenues				<u>374,583</u>	<u>-</u>	<u>374,583</u>
Change in net assets				120,535	(29,391)	91,144
Net assets beginning of year				<u>2,225,612</u>	<u>80,336</u>	<u>2,305,948</u>
Net assets end of year				<u>\$ 2,346,147</u>	<u>\$ 50,945</u>	<u>\$ 2,397,092</u>

See notes to financial statements.

**Great River Area Education Agency #16**  
**Balance Sheet**  
**Governmental Funds**  
**June 30, 2006**

	General	Nonmajor Governmental Funds	Total
<b>Assets</b>			
Cash and pooled investments	\$ 70,609	\$ 44,942	\$ 115,551
Investments	1,199,831	357,170	1,557,001
Receivables:			
Due from other governments	1,124,409	92,808	1,217,217
Accounts	2,005	-	2,005
Interest	-	1,028	1,028
Inventories	31,033	-	31,033
Restricted ISCAP assets:			
Investments	645,102	-	645,102
Accrued interest receivable	201	-	201
Total assets	<u>\$ 3,073,190</u>	<u>\$ 495,948</u>	<u>\$ 3,569,138</u>
<b>Liabilities and Fund Balances</b>			
Accounts payable	\$ 484,799	\$ 3,669	\$ 488,468
Salaries and benefits payable	643,033	34,082	677,115
ISCAP warrants payable	646,000	-	646,000
ISCAP unamortized bond premium	5,075	-	5,075
Deferred revenue:			
Federal	121,777	-	121,777
Miscellaneous	<u>103,957</u>	<u>-</u>	<u>103,957</u>
Total liabilities	<u>2,004,641</u>	<u>37,751</u>	<u>2,042,392</u>
<b>Fund Balances</b>			
Fund balance:			
Reserved for:			
Encumbrances	22,967	-	22,967
Inventories	31,033	-	31,033
Special Education	41,226	-	41,226
Unreserved:			
Designated for subsequent year's expenditures	113,261	243,113	356,374
Undesignated, reported in:			
General fund	860,062	-	860,062
Special revenue funds	-	68,430	68,430
Debt service fund	<u>-</u>	<u>146,654</u>	<u>146,654</u>
Total fund balances	<u>1,068,549</u>	<u>458,197</u>	<u>1,526,746</u>
Total liabilities and fund balances	<u>\$ 3,073,190</u>	<u>\$ 495,948</u>	<u>\$ 3,569,138</u>

See notes to financial statements.

**Great River Area Education Agency #16  
Reconciliation of the Balance Sheet - Governmental  
Funds to the Statement of Net Assets  
June 30, 2006**

<b>Total governmental fund balances</b>	\$ 1,526,746
<i>Amounts reported for governmental activities in the statement of net assets are different because:</i>	
Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the funds. The cost of assets is \$5,484,788 and the accumulated depreciation is \$2,600,168	2,884,620
Long-term liabilities, including certificates of participation, capital leases and compensated absences, are not due and payable in the current period and, therefore, are not reported in the funds.	<u>(2,065,219)</u>
<b>Net assets of governmental activities</b>	<b>\$ <u>2,346,147</u></b>

See notes to financial statements.

**Great River Area Education Agency #16  
Statement of Revenues, Expenditures and  
Changes in Fund Balances - Governmental Funds  
Year Ended June 30, 2006**

	General	Nonmajor Governmental Funds	Total
<b>Revenues</b>			
Local sources	\$ 3,101,614	\$ 263,429	\$ 3,365,043
State sources	2,776,232	132,649	2,908,881
Federal sources	<u>4,607,946</u>	<u>-</u>	<u>4,607,946</u>
Total revenues	<u>10,485,792</u>	<u>396,078</u>	<u>10,881,870</u>
<b>Expenditures</b>			
Current:			
Instruction	332,258	370,263	702,521
Student support services	4,925,471	-	4,925,471
Instructional staff support services	2,387,121	-	2,387,121
General administration	1,608,764	-	1,608,764
Business administration	873,944	-	873,944
Plant operations and maintenance	216,092	-	216,092
Central and other support services	1,782	-	1,782
Debt service	<u>-</u>	<u>189,550</u>	<u>189,550</u>
Total expenditures	<u>10,345,432</u>	<u>559,813</u>	<u>10,905,245</u>
Excess (deficiency) of revenues over (under) expenditures	<u>140,360</u>	<u>(163,735)</u>	<u>(23,375)</u>
Other financing sources (uses):			
Transfers in	9,746	160,390	170,136
Transfers out	<u>(160,390)</u>	<u>(9,746)</u>	<u>(170,136)</u>
Total financing sources (uses)	<u>(150,644)</u>	<u>150,644</u>	<u>-</u>
Excess (deficiency) of revenues and other financing sources over (under) expenditures and other financing uses	(10,284)	(13,091)	(23,375)
Fund balances beginning of year	<u>1,078,833</u>	<u>471,288</u>	<u>1,550,121</u>
Fund balances end of year	<u>\$ 1,068,549</u>	<u>\$ 458,197</u>	<u>\$ 1,526,746</u>

See notes to financial statements.

**Great River Area Education Agency #16  
 Reconciliation of the Statement of Revenues, Expenditures and  
 Changes in Fund Balances - Governmental Funds to the Statement of Activities  
 June 30, 2006**

**Total change in fund balances - total governmental funds** \$ (23,375)

*Amounts reported for governmental activities in the statement of activities are different because:*

Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the estimated useful lives of the assets. Capital outlay exceeded depreciation expense in the current year as follows:

Expenditures for capital assets	\$ 279,097	
Loss on disposition of capital assets	(3,647)	
Depreciation expense	<u>(300,061)</u>	(24,611)

Repayment of long-term debt principal is an expenditure in the governmental funds, but reduces long-term liabilities in the statement of net assets and does not affect the statement of activities. 95,000

Compensated absences expense reported in the statement of activities does not require the use of current financial resources, and, therefore, is not reported as an expenditure in the governmental funds. 73,521

**Change in net assets of governmental activities** **\$ 120,535**

See notes to financial statements.

**Great River Area Education Agency #16  
Statement of Net Assets - Proprietary Fund  
June 30, 2006**

	<b>Cooperative Purchasing</b>
<b>Assets</b>	
Receivables:	
Due from other governments	\$ 109,674
Inventories	<u>820</u>
Total assets	<u>110,494</u>
<b>Liabilities</b>	
Excess of warrants over bank balance	58,186
Salaries and benefits payable	<u>1,363</u>
Total liabilities	<u>59,549</u>
<b>Net assets</b>	
Unrestricted	<u>\$ 50,945</u>

See notes to financial statements.

**Great River Area Education Agency #16  
Statement of Revenues, Expenses  
and Changes in Net Assets  
Proprietary Fund  
Year Ended June 30, 2006**

<b>Operating revenues</b>	
Sales of materials and equipment	\$ <u>123,698</u>
Total income	<u>123,698</u>
<b>Operating expenses</b>	
Non-instructional programs:	
Salaries	96,314
Employee benefits	37,648
Purchased services	300
Purchase of materials and equipment for resale	<u>18,827</u>
Total expenses	<u>153,089</u>
Net loss	(29,391)
Net assets beginning of year	<u>80,336</u>
Net assets end of year	\$ <u>50,945</u>

See notes to financial statements.

**Great River Area Education Agency #16**  
**Statement of Cash Flows**  
**Proprietary Fund**  
**Year Ended June 30, 2006**

<b>Cash flows from operating activities</b>	
Cash received from users	\$ 130,098
Cash paid to employees	(134,296)
Cash paid to suppliers	<u>(10,872)</u>
Net cash used by operating activities	<u>(15,070)</u>
 <b>Cash flows from capital and related financing activities</b>	
Change in excess of warrants over bank balance	<u>15,070</u>
Net cash provided by capital and related financing activities	<u>15,070</u>
Net change in cash and cash equivalents	<u>-</u>
Cash and cash equivalents beginning of year	<u>-</u>
Cash and cash equivalents end of year	<u>\$ -</u>
 <b>Reconciliation of operating income to net cash provided by operating activities</b>	
Operating loss	\$ (29,391)
Adjustments to reconcile operating income to net cash used:	
Decrease in Accounts receivable	6,400
Decrease in Inventories	8,255
Increase in Salaries and benefits payable	<u>(334)</u>
Net cash used by operating activities	<u>\$ (15,070)</u>

See notes to financial statements.

**Great River Area Education Agency #16**  
**Notes to Financial Statements**

**Note 1. Summary of Significant Accounting Policies**

Great River Area Education Agency #16 is an intermediate school corporation established to identify and serve children who require special education. The Agency also provides media services and education support services. These programs and support services are provided to 16 school districts and private schools in a four-county area. The Agency is governed by a Board of Directors whose members are elected on a non-partisan basis.

In fulfilling the responsibilities assigned to it by law, the Great River Area Education Agency #16 provides excellence in leadership and services to the school districts through collaborative partnerships among students, parents and care givers, educators and communities while effectively utilizing all available resources.

The Agency's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

**Reporting Entity**

For financial reporting purposes, Great River Area Education Agency #16 has included all funds, organizations, account groups, agencies, boards, commissions and authorities. The Agency has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the Agency are such that exclusion would cause the Agency's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the Agency to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the Agency. The Great River Area Education Agency #16 has no component units which meet the Governmental Accounting Standards Board criteria.

**Basis of Presentation**

Government-wide financial statements - The statement of net assets and the statement of activities report information on all of the activities of the Agency. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of net assets presents the Agency's nonfiduciary assets and liabilities, with the difference reported as net assets. Net assets are reported in three categories:

*Invested in capital assets, net of related debt* consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes, and other debt that are attributed to the acquisition, construction, or improvement of those assets.

*Restricted net assets* result when constraints placed on net assets use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

**Great River Area Education Agency #16**  
**Notes to Financial Statements**

**Note 1. Summary of Significant Accounting Policies** (continued)

*Unrestricted net assets* consist of net assets that do not meet the definition of the two preceding categories. Unrestricted net assets often have constraints on resources that are imposed by management, but can be removed or modified.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants, contributions and interest that are restricted to meeting the operational or capital requirements of a particular function. Unrestricted interest income and other items not properly included among program revenues are reported instead as general revenues.

Fund Financial Statements - Separate financial statements are provided for governmental and proprietary funds. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as other nonmajor governmental funds.

The Agency reports the following major governmental funds:

The General Fund is the general operating fund of the Agency. All general revenues and other receipts that are not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, including instructional, support and other costs.

The Special Revenue Funds are used to account for programs where the Agency employs teachers to provide instruction to special education pupils. The actual costs of providing instructional services to the pupils are billed to the individual school districts.

The Agency's proprietary fund is the Enterprise, Cooperative Purchasing Fund. This fund is used to account for the cooperative purchasing activities for local school districts.

**Measurement Focus and Basis of Accounting**

Government-wide Financial Statements

The Government-wide financial statements and the proprietary fund financial statements are reported using the economic resources measurement focus. The Government-wide and proprietary fund financial statements are reported using the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

**Great River Area Education Agency #16**  
**Notes to Financial Statements**

**Note 1. Summary of Significant Accounting Policies (continued)**

Governmental Fund Financial Statements

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Agency considers revenues to be available if they are collected within 60 days after year end.

Intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest associated with the current fiscal period are all considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the Agency.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recognized as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Proprietary Fund Financial Statements

The proprietary fund of the Agency applies all applicable GASB pronouncements as well as the following pronouncements issued on or before November 30, 1989, unless these pronouncements conflict with or contradict GASB pronouncements: Financial Accounting Standards Board Statements and Interpretations, Accounting Principles Board Opinions, and Accounting Research Bulletins of the Committee on Accounting Procedure.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Agency's enterprise fund are charges to customers for services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

**Great River Area Education Agency #16**  
**Notes to Financial Statements**

**Note 1. Summary of Significant Accounting Policies (continued)**

**Assets, Liabilities and Fund Equity**

Cash, Pooled Investments and Cash Equivalents - Cash includes amounts in demand deposits and money market funds. Investments are stated at fair value except for the investment in the Iowa Schools Joint Investment Trust which is valued at amortized cost.

All short-term cash investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash, and at the day of purchase have a maturity date no longer than three months.

Inventories - Inventories are stated at cost using the first-in, first-out method and consist of expendable supplies and materials. The cost of these items is recorded as an expenditure at the time of consumption.

Restricted ISCAP Investment - The ISCAP investment consists of ISCAP warrant revenues retained for future cash needs and for payment of warrant interest.

Capital Assets - Capital assets, which include property, furniture and equipment, are reported in the applicable governmental or business-type activities column in the Government-wide Statement of Net Assets. Capital assets are recorded at historical cost, estimated historical cost if historical cost is not available, or fair market value when donated. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset life are not capitalized.

Capital assets are defined by the Agency as assets with initial, individual costs in excess of \$2,000 and estimated useful lives in excess of two years.

Property, furniture and equipment are depreciated using the straight line method of depreciation over the following estimated useful lives:

<u>Asset Class</u>	<u>Estimated Useful Lives (In Years)</u>
Buildings	50
Furniture and equipment	5-20
Library materials	7

Salaries and Benefits Payable - Payroll and related expenses for teachers with annual contracts corresponding to the current school year, which are payable in July and August, have been accrued as liabilities.

Deferred Revenue - Deferred revenue represents an excess of cash advances by the funding source over accrued expenditures at year end.

**Great River Area Education Agency #16**  
**Notes to Financial Statements**

**Note 1. Summary of Significant Accounting Policies (continued)**

Compensated Absences - Agency employees accumulate a limited amount of earned but unused vacation and sick leave hours for subsequent use or for payment upon termination, death or retirement. This liability has been computed based on rates of pay in effect at June 30, 2006. A liability has been recorded in the statement of net assets representing the Agency's commitment to fund non-current compensated absences.

Long-term Obligations - In the Government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities column in the statement of net assets.

Fund Balances - In the governmental fund financial statements, reservations of fund balance are reported for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose.

Restricted Net Assets - In the Government-wide statement of net assets, net assets are reported as restricted when constraints placed on net asset use are either externally imposed by creditors, grantors, contributors or laws and regulations of other governments or imposed by law through constitutional provisions or enabling legislation.

**Note 2. Cash and Pooled Investments**

The Agency's deposits at June 30, 2006 were entirely covered by federal depository insurance or by the state sinking fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The Agency is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Directors; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The Agency's investments are categorized to give an indication of the level of risk assumed by the Agency at year end. The Agency's investments are all Category 1, which means that the investments are insured or registered or the securities are held by the Agency or its agent in the Agency's name.

The Agency's investments at June 30, 2006 consisted of U.S. Treasury, state and local government series notes and Federal Home Loan Bank Notes with a fair market value of \$357,170. In addition, the Agency had investments in the Iowa Schools Joint Investment Trust Diversified Portfolio which are valued at an amortized cost of \$1,199,831 pursuant to Rule 2a-7 under the Investment Company Act of 1940.

**Great River Area Education Agency #16**  
**Notes to Financial Statements**

**Note 2. Cash and Pooled Investments (continued)**

Interest Rate Risk

The Agency's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) in instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days but the maturities shall be consistent with the needs and use of the Agency.

Credit Risk

The investment in the Iowa Schools Joint Investment Trust is rated Aaa by Moody's Investors Service.

**Note 3. Pension and Retirement Benefits**

The Agency contributes to the Iowa Public Employees Retirement System (IPERS) which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa, 50306-9117.

Plan members are required to contribute 3.70% of their annual covered salary and the Agency is required to contribute 5.75% of annual covered payroll. Contribution requirements are established by state statute. The Agency's contribution to IPERS for the years ended June 30, 2006, 2005, and 2004 were \$332,664, \$318,198 and \$322,556 respectively, equal to the required contributions for each year.

**Great River Area Education Agency #16**  
**Notes to Financial Statements**

**Note 4. Capital Assets**

Capital assets activity for the year ended June 30, 2006 is as follows:

	Balance Beginning of Year	Additions	Deletions	Balance End of Year
<b>Governmental Activities:</b>				
Capital assets not being depreciated:				
Land	\$ 141,600	\$ -	\$ -	\$ 141,600
Total capital assets not being depreciated	<u>141,600</u>	<u>-</u>	<u>-</u>	<u>141,600</u>
Capital assets being depreciated:				
Land improvements	22,085	-	-	22,085
Buildings	1,884,987	-	-	1,884,987
Furniture, equipment, and vehicles	1,079,280	190,491	91,031	1,178,740
Library books & films	<u>2,207,724</u>	<u>88,606</u>	<u>38,954</u>	<u>2,257,376</u>
Total capital assets being depreciated	<u>5,194,076</u>	<u>279,097</u>	<u>129,985</u>	<u>5,343,188</u>
Less accumulated depreciation:				
Land improvements	1,932	1,104	-	3,036
Buildings	181,573	32,700	-	214,273
Furniture, equipment, and vehicles	590,991	108,931	87,384	612,538
Library books & films	<u>1,651,949</u>	<u>157,326</u>	<u>38,954</u>	<u>1,770,321</u>
Total accumulated depreciation	<u>2,426,445</u>	<u>300,061</u>	<u>126,338</u>	<u>2,600,168</u>
Total capital assets being depreciated, net	<u>2,767,631</u>	<u>(20,964)</u>	<u>3,647</u>	<u>2,743,020</u>
Governmental activities capital assets, net	<u>\$ 2,909,231</u>	<u>\$ (20,964)</u>	<u>\$ 3,647</u>	<u>\$ 2,884,620</u>

Depreciation expense was charged to functions of the Agency as follows:

Governmental activities:	
Instruction	\$ 2,113
Student support services	2,526
Instructional staff support services	198,892
General administration	16,628
Business administration	5,162
Plant operations and maintenance	3,478
Central and other support services	<u>71,262</u>
Total governmental activities depreciation expense	<u>\$ 300,061</u>

**Great River Area Education Agency #16**  
**Notes to Financial Statements**

**Note 5. Iowa Schools Cash Anticipation Program (ISCAP)**

The Agency participates in the Iowa Schools Cash Anticipation Program (ISCAP). ISCAP is a program of the Iowa Association of School Boards and is designed to provide funds to participating entities during periods of cash deficits. ISCAP is funded by a semi-annual issuance of anticipatory warrants which mature as noted below. The warrant sizing of each participating entity is based on a projection of cash flow needs during the semi-annual period. ISCAP accounts are maintained for each participating entity and each entity is provided monthly statements regarding their cash balance, interest earnings, and amounts available for withdrawal for each outstanding series of warrants. Bankers Trust Co. NA is trustee of the program. These accounts are reflected as restricted assets on the Statement of Net Assets and Balance Sheet. A summary of the Agency's participation in ISCAP as of June 30, 2006 is as follows:

<u>Series</u>	<u>Issue Date</u>	<u>Maturity Date</u>	<u>Investment</u>	<u>Warrants Payable</u>	<u>Accrued Interest Receivable</u>	<u>Accrued Interest Payable</u>
2006-2007A	6/28/06	6/28/07	\$ 645,102	\$ 646,000	\$ 201	\$ 159

The Agency pledges its state foundation aid payments and General Fund receipts as security for warrants issued. Repayments must be made when General Fund receipts are received. If a balance is outstanding on the last date the funds are available to be drawn, then the Agency must repay the outstanding withdrawal from its General Fund receipts. In addition, the Agency must make minimum warrant repayments on the 25th of each month immediately following the final date that the warrant proceeds may be used in an amount equal to 25% of the warrant amount.

The warrants bear an interest rate of 4.5% and the available proceeds of the warrants are invested at an interest rate of 5.676%. The net interest earned or due from the series is recorded as a revenue or an expenditure at maturity.

**Great River Area Education Agency #16**  
**Notes to Financial Statements**

**Note 6. Changes in Long-Term Liabilities**

Changes in long-term liabilities for the year ended June 30, 2006 are summarized as follows:

	<u>Compensated Absences</u>	<u>Certificates of Participation</u>	<u>Total</u>
Balance beginning of year	\$ 138,739	\$ 2,095,000	\$ 2,233,739
Additions	46,566	-	46,566
Reductions	<u>(120,086)</u>	<u>(95,000)</u>	<u>(215,086)</u>
Balance end of year	<u>\$ 65,219</u>	<u>\$ 2,000,000</u>	<u>\$ 2,065,219</u>

Certificates of Participation

The Agency has sold certificates of participation for land and facilities for a total of \$2,500,000. The certificates of participation represent an ownership interest of the certificate holder in a lease purchase agreement. The certificates mature over a period of twenty years with interest rates ranging from 3.7% to 4.75%. The following is a schedule by year of the future minimum payments required:

<u>Year Ending June 30,</u>	<u>Interest Rate</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2007	4.10 %	100,000	90,703	190,703
2008	4.20 %	110,000	86,603	196,603
2009	4.25 %	115,000	81,983	196,983
2010	4.35 %	125,000	77,095	202,095
2011	4.45 %	130,000	71,658	201,658
Thereafter	4.50-4.75%	<u>1,420,000</u>	<u>321,526</u>	<u>1,741,526</u>
		<u>\$ 2,000,000</u>	<u>\$ 729,568</u>	<u>\$ 2,729,568</u>

Payments totaling \$189,550 were made for the certificates of participation in the year ended June 30, 2006.

**Great River Area Education Agency #16**  
**Notes to Financial Statements**

**Note 7. Operating Leases**

The Agency has leased various facilities within the area to house the different divisions of the Agency. These leases have been classified as operating leases as defined by Financial Accounting Standards Board Statement No. 13, "Accounting for Leases" and accordingly all rents are charged to expense as incurred. The leases expire between November 30, 2005 and September 30, 2006 and require various minimum annual rentals. Certain leases are renewable for additional periods. Some of the leases also require the payment of normal maintenance and insurance on the properties. In most cases, management expects that the leases will be renewed or replaced by other leases.

The following is a schedule by year of future minimum rental payments required under operating leases which have initial or remaining non-cancelable lease terms in excess of one year as of June 30, 2006.

Year ended June 30, 2007	\$	8,950
Year ended June 30, 2008		7,200
Year ended June 30, 2009		3,000

The total rental expense for the year ended June 30, 2006 for all operating leases, except those with terms of a month or less that were not renewed, was \$30,450.

**Note 8. Joint Venture**

The Agency is a participant in the Southeast Iowa Schools Health Care Plan, a political subdivision pursuant to the Code of Iowa Chapter 28E. The purpose of the agreement is to provide and maintain a self-funded health benefits program for area schools. The Agency currently provides one member of the fifteen member Board.

The 28E organization's annual audited financial statements and actuarial report are available at the Agency's business office.

**Note 9. Early Retirement Benefits**

The Agency offers early retirement benefits to eligible employees. Employees who take early retirement are eligible for up to five years health insurance coverage with the premiums paid by the Agency. Currently, there are eighteen employees who are participating. Individuals who take early retirement are paid a percentage of their final year's salary (dependent upon their age when they retire). Salary and insurance expenses are expensed in the year that the employee elects early retirement. During the year ended June 30, 2006, \$151,261 was expensed for future health insurance benefits.

**Great River Area Education Agency #16**  
**Notes to Financial Statements**

**Note 10. Risk Management**

Great River Area Education Agency #16 is exposed to various risks of loss related to torts; theft, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

**Note 11. Commitment and Contingencies**

Potential Liability for Early Retirement Benefits

The Agency may have a potential liability of approximately \$25,000 concerning an unresolved claim for early retirement benefits.

Merger

Great River Area Education Agency #16 and Southern Prairie Area Education Agency #15 of Ottumwa will merge into one agency effective July 1, 2007. The new agency will be known as Great Prairie Area Education Agency. The fiscal year ending June 30, 2007 represents the final year of existence as Great River Area Education Agency #16. It is anticipated that the merger will lead to greater efficiency in delivering services to local school districts.

Great Prairie AEA will maintain two major service centers - one in Ottumwa and one in Burlington, along with seven satellite offices located in Fairfield, Centerville, Chariton, Oskaloosa, Mt. Pleasant, Fort Madison, and Keokuk. The new Agency will provide leadership and services to more than 40,000 students, 3,700 teachers and administrators, and 43 school districts in southeast Iowa.

**Great River Area Education Agency #16**  
**Schedule of Revenues, Expenditures and Changes in Balances**  
**Budget and Actual**  
**All Governmental Funds and Proprietary Fund**  
**Required Supplementary Information**  
**Year Ended June 30, 2006**

	Governmental Fund Types Actual	Proprietary Fund Type Actual	Total Actual	Budget		Final to Actual Variance - Favorable (Unfavorable)
				Original	Final	
<b>Revenues</b>						
Local sources	\$ 3,365,043	\$ 123,698	\$ 3,488,741	\$ 3,387,163	\$ 3,501,184	\$ (12,443)
State sources	2,908,881	-	2,908,881	2,864,130	2,929,783	(20,902)
Federal sources	4,607,946	-	4,607,946	4,543,674	4,762,270	(154,324)
Part B LEA flowthrough, budgeted as other financing sources	<u>(968,239)</u>	<u>-</u>	<u>(968,239)</u>	<u>-</u>	<u>-</u>	<u>(968,239)</u>
Total revenues	<u>9,913,631</u>	<u>123,698</u>	<u>10,037,329</u>	<u>10,794,967</u>	<u>11,193,237</u>	<u>(1,155,908)</u>
<b>Expenditures</b>						
Instruction	702,521	-	702,521	764,597	703,879	1,358
Student and staff support services	4,925,471	-	4,925,471	4,102,478	3,966,265	(959,206)
Instructional staff support services	2,387,121	-	2,387,121	2,568,577	2,708,432	321,311
General administration	1,608,764	-	1,608,764	1,172,267	1,257,108	(351,656)
Business administration	873,944	-	873,944	683,409	819,513	(54,431)
Plant operations and maintenance	216,092	-	216,092	202,194	262,959	46,867
Central and other support services	1,782	-	1,782	2,000	2,700	918
Non instructional programs	-	153,089	153,089	150,228	191,911	38,822
Debt service	189,550	-	189,550	182,500	189,550	-
Part B LEA flowthrough, budgeted as other financing uses	<u>(968,239)</u>	<u>-</u>	<u>(968,239)</u>	<u>-</u>	<u>-</u>	<u>968,239</u>
Total expenditures	<u>9,937,006</u>	<u>153,089</u>	<u>10,090,095</u>	<u>9,828,250</u>	<u>10,102,317</u>	<u>12,222</u>
Excess of revenues over expenditures	(23,375)	(29,391)	(52,766)	966,717	1,090,920	(1,143,686)
Total other financing sources (uses), net	<u>-</u>	<u>-</u>	<u>-</u>	<u>(966,717)</u>	<u>(1,090,920)</u>	<u>1,090,920</u>
Excess of revenues and other financing sources over expenditures and other financing uses	<u>(23,375)</u>	<u>(29,391)</u>	<u>(52,766)</u>	<u>-</u>	<u>-</u>	<u>(52,766)</u>
Balance beginning of year	<u>1,550,121</u>	<u>80,336</u>	<u>1,630,457</u>	<u>1,397,010</u>	<u>1,630,456</u>	<u>1</u>
Balance end of year	<u>\$ 1,526,746</u>	<u>\$ 50,945</u>	<u>\$ 1,577,691</u>	<u>\$ 1,397,010</u>	<u>\$ 1,630,456</u>	<u>\$ (52,765)</u>

See accompanying independent auditor's report.

**Great River Area Education Agency #16**  
**Note to Required Supplementary Information -**  
**Budgetary Reporting**  
**Year Ended June 30, 2006**

This budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

The Agency's Board of Directors annually prepares a budget on a basis consistent with U.S. generally accepted accounting principles. Although the budget document presents function disbursements by fund, the legal level of control is at the total expenditure/expense level, not by fund. After required public notice and hearing in accordance with the Code of Iowa, the Board submits its budget to the State Board of Education. The State Board reviews the proposed budget and either grants approval or returns it without approval with comments. Any unapproved budget must be resubmitted to the State Board for final approval. The budget may be amended during the year utilizing procedures prescribed by the State Board.

**Great River Area Education Agency #16  
Combining Balance Sheet  
Nonmajor Governmental Funds  
June 30, 2006**

	<b>Special Revenue - Special Ed Instruction</b>	<b>Special Revenue - Juvenile Home</b>	<b>Debt Service</b>	<b>Capital Project</b>	<b>Total</b>
<b>Assets</b>					
Cash and pooled investments	\$ (7,768)	\$ 21,141	\$ 10,574	\$ 20,995	\$ 44,942
Investments	-	-	135,052	222,118	357,170
Receivables:					
Due from other governments	92,808	-	-	-	92,808
Interest	-	-	1,028	-	1,028
Total assets	<u>\$ 85,040</u>	<u>\$ 21,141</u>	<u>\$ 146,654</u>	<u>\$ 243,113</u>	<u>\$ 495,948</u>
<b>Liabilities and Fund Balances</b>					
Accounts payable	\$ -	\$ 3,669	\$ -	\$ -	\$ 3,669
Salaries and benefits payable	16,610	17,472	-	-	34,082
Total liabilities	<u>16,610</u>	<u>21,141</u>	<u>-</u>	<u>-</u>	<u>37,751</u>
<b>Fund Balances</b>					
Fund balance:					
Unreserved:					
Designated for subsequent year's expenditures	-	-	-	243,113	243,113
Undesignated, reported in:					
Special revenue funds	68,430	-	-	-	68,430
Debt service fund	-	-	146,654	-	146,654
Total fund balances	<u>68,430</u>	<u>-</u>	<u>146,654</u>	<u>243,113</u>	<u>458,197</u>
Total liabilities and fund balances	<u>\$ 85,040</u>	<u>\$ 21,141</u>	<u>\$ 146,654</u>	<u>\$ 243,113</u>	<u>\$ 495,948</u>

See accompanying independent auditor's report.

**Great River Area Education Agency #16**  
**Combining Schedule of Revenues, Expenditures and**  
**Changes in Fund Balances**  
**Nonmajor Governmental Funds**  
**Year Ended June 30, 2006**

	<b>Special Revenue - Special Ed Instruction</b>	<b>Special Revenue - Juvenile Home</b>	<b>Debt Service</b>	<b>Capital Project</b>	<b>Total</b>
<b>Revenues</b>					
Local sources	\$ 247,360	\$ -	\$ 10,567	\$ 5,502	\$ 263,429
State sources	2,011	130,638	-	-	132,649
Federal sources	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total revenues	<u>249,371</u>	<u>130,638</u>	<u>10,567</u>	<u>5,502</u>	<u>396,078</u>
<b>Expenditures</b>					
Current:					
Instruction	239,625	130,638	-	-	370,263
Debt service	<u>-</u>	<u>-</u>	<u>189,550</u>	<u>-</u>	<u>189,550</u>
Total expenditures	<u>239,625</u>	<u>130,638</u>	<u>189,550</u>	<u>-</u>	<u>559,813</u>
Excess (deficiency) of revenues over (under) expenditures	<u>9,746</u>	<u>-</u>	<u>(178,983)</u>	<u>5,502</u>	<u>(163,735)</u>
Other financing sources (uses):					
Transfers in	-	-	160,390	-	160,390
Transfers out	(9,746)	-	-	-	(9,746)
State reversion	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total financing sources (uses)	<u>(9,746)</u>	<u>-</u>	<u>160,390</u>	<u>-</u>	<u>150,644</u>
Excess (deficiency) of revenues and other financing sources over (under) expenditures and other financing uses	-	-	(18,593)	5,502	(13,091)
Fund balances beginning of year	<u>68,430</u>	<u>-</u>	<u>165,247</u>	<u>237,611</u>	<u>471,288</u>
Fund balances end of year	<u>\$ 68,430</u>	<u>\$ -</u>	<u>\$ 146,654</u>	<u>\$ 243,113</u>	<u>\$ 458,197</u>

See accompanying independent auditor's report.

**Great River Area Education Agency #16**  
**Schedule of Revenues by Source and Expenditures by Function -**  
**All Governmental Funds**  
**For the Last Four Years**

	<b>2006</b>	<b>2005</b>	<b>2004</b>	<b>2003</b>
<b>Revenues</b>				
Local sources	\$ 3,365,043	\$ 3,147,682	\$ 2,967,241	\$ 2,898,042
State sources	2,908,881	2,752,244	2,772,112	3,179,934
Federal sources	<u>4,607,946</u>	<u>4,442,404</u>	<u>4,046,891</u>	<u>3,450,373</u>
Total	<u>\$ 10,881,870</u>	<u>\$ 10,342,330</u>	<u>\$ 9,786,244</u>	<u>\$ 9,528,349</u>
<b>Expenditures</b>				
Current:				
Instruction	\$ 702,521	\$ 678,623	\$ 534,092	\$ 633,034
Student support services	4,925,471	4,741,672	4,601,465	4,341,388
Instructional staff support services	2,387,121	2,231,449	2,268,643	2,299,130
General administration	1,608,764	1,234,655	1,024,987	1,034,829
Business administration	873,944	597,276	425,590	434,766
Plant operations and maintenance	216,092	281,776	209,641	190,836
Central and other support services	1,782	159,245	372,609	301,257
Debt service	<u>189,550</u>	<u>188,150</u>	<u>186,507</u>	<u>184,628</u>
Total	<u>\$ 10,905,245</u>	<u>\$ 10,112,846</u>	<u>\$ 9,623,534</u>	<u>\$ 9,419,868</u>

See accompanying independent auditor's report.

**Great River Area Education Agency #16**  
**Schedule of Expenditures of Federal Awards**  
**Year Ended June 30, 2006**

<u>Federal Grantor/Pass-through Grantor/Program or Cluster Title</u>	<u>Federal CFDA Number</u>	<u>Pass- through Entity ID Number</u>	<u>Federal Expenditures</u>
U.S. Department of Education:			
Pass-through programs from Iowa Department of Education:			
Special Education Cluster			
Special Education - Grants to States	84.027		
IDEA Part B		#050516	\$ 2,861,554
IDEA Part B - LEA subgrants (Note B)		#050516	968,239
Para Educator Training		5K76-16	11,857
Parent-Educator Connection		57416	73,224
Diagnostic Evaluation Project		n/a	18,978
AEA Supplemental Support Services		n/a	14,648
Learning Supports Project		4K75-16	29,799
Learning Supports Project		5K75-16	10,200
IEP Training		05-06 5K77	15,950
Instructional Decision Making		5K791DM16	48,131
Every Child Reads Project		6K70-78-16	5,980
Employment Preparation Study		51905	2,750
Pass-through program from University of Iowa:			
Assistive Technology Training			<u>3,000</u>
Total Special Education - Grants to States			<u>4,064,310</u>
Pass-through program from Iowa Department of Education:			
Special Education - Preschool Grants Section 619	84.173	#05619-16	<u>128,425</u>
Total Special Education Cluster			<u>4,192,735</u>
Special Education - Grants for Infants and Families with Disabilities			
IDEA Part C	84.181	C05-16	148,163
DDL/Title I Accountability			
English Language Acquisition Grants - ELL/LEP	84.365	05/06	10,911
ESEA Title II	84.281		18,747
Education Technology State Grants	84.318		
Enhancing Education Through Technology (E2T2)		Year 2	27,562
Enhancing Education Through Technology (E2T2)		Year 3	121,732
Directory Support		#39705	5,815
Evaluating State Eductaion Technology Program		#59004	<u>49,827</u>
			<u>204,936</u>
Reading First State Grants	84.357		8,797
Special Education - State Personnel Development	84.323	G-5PI3-16	<u>9,710</u>
			<u>\$ 4,593,999</u>

See accompanying notes to schedule of expenditures of federal awards.

See accompanying independent auditor's report.

**Great River Area Education Agency #16**  
**Notes to Schedule of Expenditures of Federal Awards**  
**Year Ended June 30, 2006**

**Note A - Basis of Presentation**

The Schedule of Expenditures of Federal Awards includes the federal grant activity of Great River Area Education Agency #16 and is presented on the modified accrual basis. The information on this schedule is presented in accordance with the requirements of OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of the basic financial statements.

**Note B - Subrecipients**

Great River Area Education Agency #16 provided federal awards to subrecipients under U.S. Department of Education Special Education - Grants to States (CFDA #84.027) as follows:

Burlington Community School District	\$ 271,680
Central Lee Community School District	53,430
Danville Community School District	23,993
Ft. Madison Community School District	150,951
Keokuk Community School District	145,942
Mediapolis Community School District	45,273
Morning Sun Community School District	12,262
Mt. Pleasant Community School District	110,124
New London Community School District	30,903
Waco Community School District	28,183
Wapello Community School District	46,700
West Burlington Independent School District	29,202
Winfield/Mt. Union Community School District	<u>19,596</u>
	<u>\$ 968,239</u>



C P A A S S O C I A T E S P C  
C E R T I F I E D P U B L I C A C C O U N T A N T S

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## **Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters**

To the Board of Directors of  
Great River Area Education Agency #16  
Burlington, Iowa

We have audited the financial statements of Great River Area Education Agency #16, as of and for the year ended June 30, 2006, and have issued our report thereon dated November 8, 2006. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Great River Area Education Agency #16's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

### Compliance and Other Matters

As part of obtaining reasonable assurance about whether Great River Area Education Agency #16's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance that are required to be reported under Government Auditing Standards.

Comments involving statutory and other legal matters about the Agency's operations for the year ended June 30, 2006 are based exclusively on knowledge obtained from procedures performed during our audit of the general purpose financial statements of the Agency. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

This report, a public record by law, is intended solely for the information and use of the officials, employees and constituents of Great River Area Education Agency #16 and other parties to whom Great River Area Education Agency #16 may report. This report is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of Great River Area Education Agency #16 during the course of our audit.

Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

*CPA Associates PC*

November 8, 2006



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C E R T I F I E D P U B L I C A C C O U N T A N T S

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**Independent Auditor's Report on Compliance with Requirements Applicable  
to Each Major Program and Internal Control Over Compliance in  
Accordance with OMB Circular A-133**

To the Board of Directors of  
Great River Area Education Agency #16  
Burlington, Iowa

Compliance

We have audited the compliance of Great River Area Education Agency #16 with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that are applicable to its major federal programs for the year ended June 30, 2006. Great River Area Education Agency #16's major federal programs are identified in Part I of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to its major federal programs is the responsibility of Great River Area Education Agency #16's management. Our responsibility is to express an opinion on their compliance based on our audit.

We conducted our audit of compliance in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, and OMB Circular A-133, Audits of States, Local Governments and Non-Profit Organizations. Those standards and provisions require that we plan and perform the audit to obtain reasonable assurance about whether non-compliance with the types of compliance requirements referred to above, that could have a direct and material effect on a major federal program, occurred. An audit includes examining, on a test basis, evidence about Great River Area Education Agency #16's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on Great River Area Education Agency #16's compliance with those requirements.

In our opinion, Great River Area Education Agency #16 complied, in all material respects, with the requirements referred to above that are applicable to its major federal program for the year ended June 30, 2006.

## Internal Control over Compliance

The management of Great River Area Education Agency #16 is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered Great River Area Education Agency #16's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

This report, a public record by law is intended solely for the information and use of the officials, employees and constituents of Great River Area Education Agency #16 and other parties to whom Great River Area Education Agency #16 may report, including federal awarding agencies and pass-through entities. This report is not intended to be and should not be used by anyone other than these specified parties.

*CPA Associates PC*

November 8, 2006

**Great River Area Education Agency #16  
Schedule of Findings and Questioned Costs  
Year Ended June 30, 2006**

**Part I: Summary of the Independent Auditor's Results**

- (a) Unqualified opinions were issued on the financial statements.
- (b) No reportable conditions in internal control over financial reporting were disclosed by the audit of the financial statements.
- (c) The audit did not disclose any noncompliance which is material to the financial statements.
- (d) An unqualified opinion was issued on compliance with requirements applicable to each major program.
- (e) The audit did not disclose audit findings which were required to be reported in accordance with Office of Management and Budget Circular A-133, Section .510(a).
- (f) Major programs were:
  - CFDA Number 84.027 - Special Education - Grants to States
  - CFDA Number 84.173 - Special Education - Preschool Grants
- (g) The dollar threshold used to distinguish between Type A and Type B programs was \$300,000.
- (h) Great River Area Education Agency #16 qualified as a low-risk auditee.

**Part II: Findings Related to the Financial Statements**

**Instance of Noncompliance**

No matters were noted.

**Reportable Conditions**

No matters were noted.

**Great River Area Education Agency #16  
Schedule of Findings and Questioned Costs  
Year Ended June 30, 2006**

**Part III: Findings and Questioned Costs for Federal Awards**

**Instances of Noncompliance**

No matters were noted.

**Part IV: Other Findings Related to Required Statutory Reporting**

- 06-IV-A Budget - Expenditures during the year ended June 30, 2006 did not exceed the amount budgeted.
- 06-IV-B Questionable Expenditures - We noted no expenditures that did not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.
- 06-IV-C Travel Expense - No expenditures of Agency money for travel expenses of spouses of Agency officials or employees were noted.
- 06-IV-D Business Transactions - No business transactions between the Agency and Agency officials or employees were noted.
- 06-IV-E Bond Coverage - Surety bond coverage of Agency officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to insure that the coverage is adequate for current operations.
- 06-IV-F Deposits and Investments - No instances of noncompliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa were noted.
- 06-IV-G Board Minutes - No transactions were found that we believe should have been approved in the Board minutes that were not.
- 06-IV-H Certified Annual Financial Report - The Certified Annual Financial Report was certified to the Department of Education timely.