

WAPELLO COUNTY, IOWA

INDEPENDENT AUDITOR'S REPORTS  
BASIC FINANCIAL STATEMENTS AND  
SUPPLEMENTARY INFORMATION  
SCHEDULE OF FINDINGS

JUNE 30, 2007

WAPELLO COUNTY, IOWA

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WAPELLO COUNTY, IOWA

Officials

<u>Name</u>	<u>Title</u>	<u>Term Expires</u>
Jerry Parker	Board of Supervisors	January 2011
Mike Petersen	Board of Supervisors	January 2011
Steve Siegel	Board of Supervisors	January 2009
Phyllis M. Dean	County Auditor	January 2009
Dianne L. Kiefer	County Treasurer	January 2011
Joyce Hass	County Recorder	January 2011
Donald Kirkendall	County Sheriff	January 2009
Mark Tremmel	County Attorney	January 2011
Jon Brinegar	County Assessor	January 2010

## INDEPENDENT AUDITOR'S REPORT

To the Officials of Wapello County, Iowa:

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Wapello County, Iowa, as of and for the year ended June 30, 2007, which collectively comprise the County's basic financial statements listed in the table of contents. These financial statements are the responsibility of Wapello County, Iowa's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of Wapello County, Iowa at June 30, 2007, and the respective changes in financial position and cash flows, where applicable, for the year then ended in conformity with U.S. generally accepted accounting principles.

In accordance with Government Auditing Standards, we have also issued our report dated January 8, 2008 on our consideration of Wapello County, Iowa's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

Management's Discussion and Analysis and budgetary comparison information on pages 3 through 7 and 31 through 33 are not required parts of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. We did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Wapello County, Iowa's basic financial statements. We previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for the three years ended June 30, 2006 (which are not presented herein) and expressed unqualified opinions on those financial statements. Other supplementary information included in Schedules 1 through 9 is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

ANDERSON, LARKIN & CO. P.C.

Ottumwa, Iowa  
January 8, 2008

## MANAGEMENT'S DISCUSSION AND ANALYSIS

Wapello County, Iowa provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2007. We encourage readers to consider this information in conjunction with the County's financial statements, which follow.

### 2007 FINANCIAL HIGHLIGHTS

- ◆ County revenue increased 13.3%, or \$2,288,069 from fiscal year 2006 to 2007.
- ◆ County program expenses were 6.9%, or \$1,153,547, more in fiscal year 2007 than in 2006.
- ◆ The County's net assets increased 5.2%, or \$1,593,186, during the year ended June 30, 2007.

### USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the County's financial activities.

The Government-wide Financial Statements consist of a Statement of Net Assets and a Statement of Activities. These provide information about the activities of Wapello County, Iowa as a whole and present an overall view of the County's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report Wapello County, Iowa's operations in more detail than the government-wide statements by providing information about the most significant funds. The remaining statements provide financial information about activities for which Wapello County, Iowa acts solely as an agent or custodian for the benefit of those outside of County government (Agency Funds).

Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the County's budget for the year.

Other Supplementary Information provides detailed information about the nonmajor governmental funds and the individual Agency Funds. In addition, the Schedule of Expenditures of Federal Awards provides details of various programs benefiting the County.

### REPORTING THE COUNTY'S FINANCIAL ACTIVITIES

#### Government-wide Financial Statements

One of the most important questions asked about the County's finances is, "Is the County as a whole better off or worse off as a result of the year's activities?" The Statement of Net Assets and the Statement of Activities report information which helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting and the economic resources measurement focus, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account, regardless of when cash is received or paid.

The Statement of Net Assets presents all of the County's assets and liabilities, with the difference between the two reported as "net assets". Over time, increases or decreases in the County's net assets may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information showing how the County's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will not result in cash flows until future fiscal periods.

The County's governmental activities are presented in the Statement of Net Assets and the Statement of Activities. Governmental activities include public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, interest on long-term debt and non-program activities. Property tax and state and federal grants finance most of these activities.

### Fund Financial Statements

The County has three kinds of funds:

1. Governmental funds account for most of the County's basic services. These focus on how money flows into and out of those funds, and the balances left at year-end that are available for spending. The governmental funds include: 1) the General Fund, 2) the Special Revenue Funds such as Mental Health, Rural Services, and Secondary Roads, 3) the Debt Service Fund, and 4) the Capital Projects Funds. These funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund financial statements provide a detailed, short-term view of the County's general governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs.

The required financial statements for governmental funds include a balance sheet and a statement of revenues, expenditures and changes in fund balances.

2. Proprietary funds are used to account for the County's Internal Service Fund. Internal Service Funds are an accounting device used to accumulate and allocate costs internally among the County's various functions.

The required financial statements for proprietary funds include a statement of net assets, a statement of revenues, expenses and changes in fund net assets and a statement of cash flows.

3. Fiduciary funds are used to report assets held in a trust or agency capacity for others which cannot be used to support the County's own programs. These fiduciary funds include Agency Funds that account for drainage districts, emergency management services and the County Assessor, to name a few.

The required financial statement for fiduciary funds is a statement of fiduciary assets and liabilities.

Reconciliations between the government-wide financial statements and the fund financial statements follow the fund financial statements.

### GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net assets may serve over time as a useful indicator of financial position. The analysis that follows focuses on the changes in net assets for governmental activities.

Net Assets of Governmental Activities

	<u>2007</u>	<u>2006</u>
Current and other assets	\$ 17,419,958	\$ 16,787,160
Capital assets	<u>26,023,646</u>	<u>25,111,865</u>
Total assets	<u>43,443,604</u>	<u>41,899,025</u>
Long-term debt outstanding	713,989	814,968
Other liabilities	<u>10,213,024</u>	<u>10,160,652</u>
Total liabilities	<u>10,927,013</u>	<u>10,975,620</u>
Net assets:		
Invested in capital assets, net of related debt	25,947,280	24,936,865
Restricted	5,922,482	5,501,694
Unrestricted	<u>646,829</u>	<u>484,846</u>
Total net assets	\$ <u>32,516,591</u>	\$ <u>30,923,405</u>

Net assets of the County's governmental activities increased by 5.2% (\$32,516,591 compared to \$30,923,405). The largest portion of the County's net assets is the investment in capital assets (e.g., land, infrastructure, buildings, and equipment), less the related debt. The debt related to the investment in capital assets is liquidated with resources other than capital assets. Restricted net assets represent resources that are subject to external restrictions, constitutional provisions or enabling legislation on how they can be used. Unrestricted net assets – the part of net assets that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation, or other legal requirements – increased from \$484,846 at June 30, 2006 to \$646,829 at June 30, 2007, an increase of 33.4%

Changes in Net Assets of Governmental Activities

	<u>2007</u>	<u>2006</u>
Revenues:		
Program revenues:		
Charges for service	\$ 1,389,383	\$ 946,775
Operating grants, contributions and restricted interest	9,343,605	8,954,553
Capital grants, contributions and restricted interest	1,873,414	962,544
General revenues:		
Property and other County tax	5,810,139	5,107,494
Grants and contributions not restricted to specific purposes	-	82,068
Unrestricted investment earnings	267,238	336,084
Other general revenues	<u>804,603</u>	<u>810,795</u>
Total revenues	<u>19,488,382</u>	<u>17,200,313</u>
Program expenses:		
Public safety and legal services	3,297,701	3,570,833
Physical health and social services	1,558,803	1,636,902
Mental health	4,027,772	3,866,053
County environment and education	657,981	674,632
Roads and transportation	4,913,909	3,713,991
Governmental services to residents	613,540	997,290
Administration	2,713,674	2,176,915
Non-program	107,441	95,340
Interest on long-term debt	4,375	9,693
Total expenses	<u>17,895,196</u>	<u>16,741,649</u>
Increase in net assets	1,593,186	458,664
Net assets – Beginning of year, as restated	<u>30,923,405</u>	<u>30,464,741</u>
Net assets – End of year	\$ <u>32,516,591</u>	\$ <u>30,923,405</u>

The results of governmental activities for the year resulted in Wapello County, Iowa's net assets increasing by \$1,593,186. Revenues for governmental activities increased by \$2,288,069 from the prior year, including increases in operating grants, contributions and restricted interest and capital grants, contributions and restricted interest.

The cost of all governmental activities this year was \$17,895,196 compared to \$16,741,649 last year. However, as shown in the Statement of Activities, the amount that our taxpayers ultimately financed for these activities through County taxes was only \$5,288,794 because some of the cost was paid by those directly benefited from the programs (\$1,389,383) or by other governments and organizations that subsidized certain programs with grants and contributions (\$11,217,019).

**INDIVIDUAL MAJOR FUND ANALYSIS**

As the County completed the year, its governmental funds reported a combined fund balance of \$7,205,600, which is an increase of \$534,183 from last year's total of \$6,671,417.

- General Fund revenues and expenditures increased (decreased) by 7.7% and (1.8)%, respectively, when compared to the prior year. The ending fund balance showed an increase from the prior year of \$529,123 from \$1,118,520 to \$1,647,643.
- The County has continued to look for ways to effectively manage the cost of mental health services. For the year, expenditures totaled \$4,022,761, an increase of 4.3% from the prior year. The Mental Health Fund balance at year end increased by \$105,673 from the prior year.
- Secondary Roads Fund expenditures increased \$325,704 from the prior year. There was a decrease in the Secondary Roads Fund ending balance of \$472,419, or 36.2%, due to this increase.
- LEC maintenance expenditures increased \$10,922 from the previous year which caused a decrease in its ending fund balance from the prior year of \$25,476 to \$3,363,420.

**BUDGETARY HIGHLIGHTS**

Over the course of the year, Wapello County, Iowa amended its budget two times. The first amendment was made on April 17, 2007 and the second amendment was made on May 29, 2007. These amendments resulted in increases in budgeted disbursements in certain County departments.

**CAPITAL ASSETS AND DEBT ADMINISTRATION**

Capital Assets

At June 30, 2007, Wapello County, Iowa had \$26,023,646 invested in a broad range of capital assets, including public safety equipment, buildings, park facilities, and roads and bridges. This amount represents a net increase (including additions, deletions and depreciation) of \$911,781 or 3.6% more than the prior year. The majority of this increase was due to infrastructure additions.

Capital Assets of Governmental Activities at Year End

	<u>2007</u>	<u>2006</u>
Land	\$ 1,300,742	\$ 1,300,742
Buildings (net)	13,039,124	13,528,419
Machinery and equipment (net)	2,296,147	2,568,400
Infrastructure (net)	<u>9,387,633</u>	<u>7,714,304</u>
Totals	\$ <u>26,023,646</u>	\$ <u>25,111,865</u>
The year's major additions included:		
Infrastructure	\$ 2,184,149	\$ 1,914,948
Voting system	-	251,431
County Sheriff vehicles	119,000	-
Conservation vehicle	20,172	-
Other machinery and equipment	<u>11,591</u>	<u>26,342</u>
	\$ <u>2,334,912</u>	\$ <u>2,192,721</u>

The County had depreciation expense of \$1,420,653 and \$1,309,506 for the years ended June 30, 2007 and 2006, respectively, and total accumulated depreciation as of June 30, 2007 and 2006 of \$22,975,773 and \$21,680,324, respectively.

Long-term Debt

At June 30, 2007, the County had \$713,989 in capital loan notes and other debt compared to \$814,968 at June 30, 2006, as shown below.

Outstanding Debt of Governmental Activities at Year-End

	<u>2007</u>	<u>2006</u>
Capital loan notes	\$ -	\$ 175,000
Capital lease	76,366	-
Compensated absences	<u>637,623</u>	<u>639,968</u>
Totals	\$ <u>713,989</u>	\$ <u>814,968</u>

The Constitution of the State of Iowa limits the amount of general obligation debt that counties can issue to 5% of the assessed value of all taxable property within the County's corporate limits. The County's outstanding general obligation debt is significantly below its constitution debt limit of \$41,791,444. Other obligations include accrued vacation pay and sick leave. Additional information about the County's long-term debt is presented in Note 6 to the financial statements.

**ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

Wapello County, Iowa's elected and appointed officials and citizens considered many factors when setting the 2008 fiscal year budget, tax rates, and the fees charged for the various County activities. One of those factors is the economy. Unemployment in the County now stands at 4.5% versus 4.1% a year ago. This compares with the State's unemployment rate of 3.5% and the national rate of 4.6%.

Inflation in the State continues to be somewhat lower than the national Consumer Price Index increase. The State's CPI increase was 3.9% for fiscal year 2007 compared with the national rate of 4.3%.

These indicators were taken into account when adopting the budget for fiscal year 2008. Amounts available for appropriation in the operating budget are decreasing by \$6,506 compared to the final fiscal year 2007 budget. Intergovernmental revenues are expected to make up the majority of this decrease. Budgeted disbursements are expected to decrease by \$398,376 compared to the final fiscal year 2007 budget. Decreases in roads and transportation expenditures represent the largest decrease. The County has added no major new programs or initiatives to the fiscal year 2008 budget.

If these estimates are realized, the County's budgetary operating balance is expected to decrease \$728,699 by the close of fiscal year 2008.

**CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT**

This financial report is designed to provide our citizens, taxpayers, customers, and creditors with a general overview of Wapello County, Iowa's finances and to show the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Wapello County Auditor's Office, 101 West Fourth Street, Ottumwa, Iowa.

WAPELLO COUNTY, IOWASTATEMENT OF NET ASSETSJUNE 30, 2007Governmental  
ActivitiesASSETS:

Cash and pooled investments	\$ 7,936,486
Receivables:	
Property tax:	
Delinquent	26,678
Succeeding year	8,523,245
Accounts	135,852
Interest	25,687
Due from other governments	497,336
Inventories	274,674
Capital assets (net of accumulated depreciation)	<u>26,023,646</u>
Total assets	<u>43,443,604</u>

LIABILITIES:

Accounts payable	909,811
Salaries and benefits payable	111,848
Due to other governments	668,120
Deferred revenue:	
Succeeding year property tax	8,523,245
Long-term liabilities:	
Portion due or payable within one year:	
Compensated absences	637,623
Capital leases	36,771
Portion due or payable after one year:	
Capital leases	<u>39,595</u>
Total liabilities	<u>10,927,013</u>

NET ASSETS:

Invested in capital assets, net of related debt	25,947,280
Restricted for:	
Mental health	222,740
Secondary roads	833,261
LEC maintenance	3,363,420
Supplemental levy	364,525
Debt service	3,095
Capital projects	488,401
Other purposes	647,040
Unrestricted	<u>646,829</u>
Total net assets	\$ <u>32,516,591</u>

## WAPELLO COUNTY, IOWA

STATEMENT OF ACTIVITIES  
YEAR ENDED JUNE 30, 2007

	Expenses	Charges for Service	Program Revenues		Net (Expense) Revenue and Changes in Net Assets
			Operating Grants, Contributions and Restricted Interest	Capital Grants, Contributions and Restricted Interest	
<b><u>FUNCTIONS/PROGRAMS:</u></b>					
Governmental activities:					
Public safety and legal services	\$ 3,297,701	\$ 352,922	\$ 277,693	\$ -	\$ (2,667,086)
Physical health and social services	1,558,803	82,211	342,028	-	(1,134,564)
Mental health	4,027,772	378,254	3,750,180	-	100,662
County environment and education	657,981	20,229	25,957	-	(611,795)
Roads and transportation	4,913,909	3,730	4,294,254	1,873,414	1,257,489
Governmental services to residents	613,540	255,631	328,621	-	(29,288)
Administration	2,713,674	296,406	324,872	-	(2,092,396)
Non-program	107,441	-	-	-	(107,441)
Interest on long-term debt	4,375	-	-	-	(4,375)
Total	\$ <u>17,895,196</u>	\$ <u>1,389,383</u>	\$ <u>9,343,605</u>	\$ <u>1,873,414</u>	<u>(5,288,794)</u>
<b><u>GENERAL REVENUES:</u></b>					
Property and other county tax levied for:					
General purposes					5,640,050
Debt service					170,089
Penalty and interest on property tax					148,757
State tax credits					352,624
Unrestricted investment earnings					267,238
Miscellaneous					<u>303,222</u>
Total general revenues					<u>6,881,980</u>
CHANGE IN NET ASSETS					1,593,186
<u>NET ASSETS</u> - Beginning of year, as restated					<u>30,923,405</u>
<u>NET ASSETS</u> - End of year					\$ <u>32,516,591</u>

WAPELLO COUNTY, IOWA

BALANCE SHEET  
GOVERNMENTAL FUNDS  
JUNE 30, 2007

<u>ASSETS</u>	<u>General</u>	<u>Special Revenue</u>		
		<u>MH-DD</u>	<u>Secondary Roads</u>	<u>LEC Maintenance</u>
Cash and pooled investments	\$ 1,688,141	\$ 1,014,612	\$ 648,982	\$ 3,351,806
Receivables:				
Property tax:				
Delinquent	17,791	6,600	-	-
Succeeding year	5,684,013	2,108,695	-	-
Accounts	125,291	2,251	3,468	27,120
Due from other governments	117,830	-	189,063	-
Inventories	-	-	274,674	-
	<u>-</u>	<u>-</u>	<u>274,674</u>	<u>-</u>
	<u>-</u>	<u>-</u>	<u>274,674</u>	<u>-</u>
TOTAL ASSETS	\$ <u>7,633,066</u>	\$ <u>3,132,158</u>	\$ <u>1,116,187</u>	\$ <u>3,378,926</u>
 <u>LIABILITIES AND FUND BALANCES</u>				
<u>LIABILITIES:</u>				
Accounts payable	\$ 118,745	\$ 272,583	\$ 201,994	\$ 13,419
Salaries and benefits payable	68,034	1,132	34,545	-
Due to other governments	98,842	520,804	46,387	2,087
Deferred revenue:				
Succeeding year property tax	5,684,013	2,108,695	-	-
Other	15,789	6,204	-	-
Total liabilities	<u>5,985,423</u>	<u>2,909,418</u>	<u>282,926</u>	<u>15,506</u>
 <u>FUND BALANCES:</u>				
Reserved for:				
Debt service	-	-	-	-
Drainage warrants/Drainage improvement certificates	-	-	-	-
Supplemental levy purposes	364,525	-	-	-
Unreserved, reported in:				
General fund	1,283,118	-	-	-
Capital projects funds	-	-	-	-
Special revenue funds	-	222,740	833,261	3,363,420
Total fund balances	<u>1,647,643</u>	<u>222,740</u>	<u>833,261</u>	<u>3,363,420</u>
	<u>1,647,643</u>	<u>222,740</u>	<u>833,261</u>	<u>3,363,420</u>
TOTAL LIABILITIES AND FUND BALANCES	\$ <u>7,633,066</u>	\$ <u>3,132,158</u>	\$ <u>1,116,187</u>	\$ <u>3,378,926</u>

Nonmajor Governmental <u>Funds</u>	<u>Total</u>
\$ 1,027,599	\$ 7,731,140
2,287	26,678
730,537	8,523,245
3,409	161,539
190,443	497,336
<u>-</u>	<u>274,674</u>
\$ <u>1,954,275</u>	\$ <u>17,214,612</u>
\$ 74,741	\$ 681,482
8,137	111,848
-	668,120
730,537	8,523,245
<u>2,324</u>	<u>24,317</u>
<u>815,739</u>	<u>10,009,012</u>
3,095	3,095
4,190	4,190
-	364,525
-	1,283,118
488,401	488,401
<u>642,850</u>	<u>5,062,271</u>
<u>1,138,536</u>	<u>7,205,600</u>
\$ <u>1,954,275</u>	\$ <u>17,214,612</u>

WAPELLO COUNTY, IOWA

RECONCILIATION OF THE BALANCE SHEET -  
GOVERNMENTAL FUNDS TO THE STATEMENT OF NET ASSETS  
JUNE 30, 2007

TOTAL GOVERNMENTAL FUND BALANCES	\$ 7,205,600
AMOUNTS REPORTED FOR GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF NET ASSETS ARE DIFFERENT BECAUSE:	
Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the funds. The cost of assets is \$48,999,419 and the accumulated depreciation is \$22,975,773.	26,023,646
The Internal Service Fund is used by management to charge the costs of partial self funding of the County's health insurance benefit plan to the individual funds. The assets and liabilities of the internal service fund are included in governmental activities in the statement of net assets	(22,983)
Because some revenues will not be collected for several months after year end they are deferred or not recorded in the governmental funds, as follows:	
Property tax	24,317
Long-term liabilities, including notes payable, capital leases payable and compensated absences payable, are not due and payable in the current period and, therefore, are not reported in the funds.	<u>(713,989)</u>
NET ASSETS OF GOVERNMENTAL ACTIVITIES	\$ <u>32,516,591</u>

WAPELLO COUNTY, IOWA

STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS  
YEAR ENDED JUNE 30, 2007

	General	Special Revenue		
		MH-DD	Secondary Roads	LEC Maintenance
<b>REVENUES:</b>				
Property and other County tax	\$ 5,652,604	\$ 1,964,940	\$ -	\$ -
Interest and penalty on property tax	148,757	-	-	-
Intergovernmental	1,157,601	2,147,438	2,342,599	-
Licenses and permits	100	-	3,730	-
Charges for service	830,216	5,625	6,420	-
Use of money and property	382,941	-	-	185,111
Miscellaneous	208,827	10,431	117,713	22,784
Total revenues	<u>8,381,046</u>	<u>4,128,434</u>	<u>2,470,462</u>	<u>207,895</u>
<b>EXPENDITURES:</b>				
Current:				
Public safety and legal services	2,708,840	-	-	233,371
Physical health and social services	1,601,856	-	-	-
Mental health	-	4,022,761	-	-
County environment and education	431,736	-	-	-
Roads and transportation	-	-	3,587,754	-
Governmental services to residents	497,429	-	-	-
Administration	2,510,229	-	-	-
Non-program	107,441	-	-	-
Debt service	-	-	-	-
Capital projects	-	-	7,327	-
Total expenditures	<u>7,857,531</u>	<u>4,022,761</u>	<u>3,595,081</u>	<u>233,371</u>
Excess (deficiency) of revenues over (under) expenditures	<u>523,515</u>	<u>105,673</u>	<u>(1,124,619)</u>	<u>(25,476)</u>
Other financial sources (uses):				
Sale of capital assets	5,608	-	2,200	-
Operating transfers in	-	-	650,000	-
Operating transfers out	-	-	-	-
Total other financing sources (uses)	<u>5,608</u>	<u>-</u>	<u>652,200</u>	<u>-</u>
Excess (deficiency) of revenues and other financing sources over (under) expenditures and other financing uses	<u>529,123</u>	<u>105,673</u>	<u>(472,419)</u>	<u>(25,476)</u>
<b>FUND BALANCES</b> - Beginning of year, as restated	<u>1,118,520</u>	<u>117,067</u>	<u>1,305,680</u>	<u>3,388,896</u>
<b>FUND BALANCES</b> - End of year	\$ <u>1,647,643</u>	\$ <u>222,740</u>	\$ <u>833,261</u>	\$ <u>3,363,420</u>

See Notes to Financial Statements

Nonmajor Governmental Funds	Total
\$ 2,267,589	\$ 9,885,133
-	148,757
79,884	5,727,522
65,133	68,963
6,978	849,239
40,416	608,468
5,342	365,097
<u>2,465,342</u>	<u>17,653,179</u>
149,115	3,091,326
-	1,601,856
-	4,022,761
216,738	648,474
258,992	3,846,746
1,876	499,305
17,481	2,527,710
-	107,441
179,376	179,376
594,482	601,809
<u>1,418,060</u>	<u>17,126,804</u>
<u>1,047,282</u>	<u>526,375</u>
-	7,808
-	650,000
<u>(650,000)</u>	<u>(650,000)</u>
<u>(650,000)</u>	<u>7,808</u>
397,282	534,183
<u>741,254</u>	<u>6,671,417</u>
\$ <u>1,138,536</u>	\$ <u>7,205,600</u>

WAPELLO COUNTY, IOWA

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES  
YEAR ENDED JUNE 30, 2007

NET CHANGE IN FUND BALANCES - TOTAL GOVERNMENTAL FUNDS \$ 534,183

AMOUNTS REPORTED FOR GOVERNMENTAL ACTIVITIES IN THE  
STATEMENT OF ACTIVITIES ARE DIFFERENT BECAUSE:

Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets. Depreciation expense exceeded capital expenditures in the current year as follows:

Expenditures for capital assets	\$ 461,498	
Depreciation expense	<u>(1,420,653)</u>	(959,155)

Farm to market funds used to construct infrastructure 1,873,414

Because some revenues will not be collected for several months after the County's year end, they are not considered available revenues and are deferred or not recorded in the governmental funds, as follows:

Property tax	\$ (12,554)	
Interest	<u>(30,987)</u>	(43,541)

Proceeds from issuing long term liabilities provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Assets. Repayment of long-term liabilities is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Assets. Current year repayments exceeded debt issued as follows:

Issued	\$ (119,000)	
Repaid	<u>217,634</u>	98,634

Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds, as follows:

Compensated absences		2,345
----------------------	--	-------

In the Statement of Activities, the loss on disposition of capital assets is reported whereas the governmental funds report proceeds from the sale as an increase in financial resources.

(2,478)

The Internal Service Fund is used by management to charge the costs of employee health benefits to the individual funds. The change in net assets of the Internal Service Fund is reported with governmental activities.

89,784

CHANGE IN NET ASSETS OF GOVERNMENTAL ACTIVITIES \$ 1,593,186

WAPELLO COUNTY, IOWA  
STATEMENT OF NET ASSETS  
PROPRIETARY FUND  
JUNE 30, 2007

Internal Service -  
Wapello County  
Employee Health

ASSETS:

Cash and cash equivalents

\$ 205,346

LIABILITIES:

Accounts payable

228,329

NET ASSETS:

Unrestricted

\$ (22,983)

WAPELLO COUNTY, IOWA

STATEMENT OF REVENUES, EXPENSES AND CHANGES  
IN FUND NET ASSETS  
PROPRIETARY FUND  
YEAR ENDED JUNE 30, 2007

Internal Service -  
Wapello County  
Employee Health

OPERATING REVENUES:

Reimbursements from operating funds

\$ 2,399,616

OPERATING EXPENSES:

Medical claims

2,319,742

Operating income

79,874

NON-OPERATING REVENUES:

Interest on investments

9,910

NET GAIN

89,784

NET ASSETS - Beginning of year

(112,767)

NET ASSETS - End of year

\$ (22,983)

WAPELLO COUNTY, IOWA

STATEMENT OF CASH FLOWS  
PROPRIETARY FUND  
YEAR ENDED JUNE 30, 2007

Internal Service -  
 Wapello County  
Employee Health

CASH FLOWS FROM OPERATING ACTIVITIES:

Cash received from operating fund reimbursements	\$ 2,399,616
Cash payments to suppliers for services	<u>(2,361,294)</u>
NET CASH PROVIDED BY OPERATING ACTIVITIES	38,322

CASH FLOWS FROM INVESTING ACTIVITIES:

Interest on investments	<u>9,910</u>
NET INCREASE IN CASH AND CASH EQUIVALENTS	48,232

CASH AND CASH EQUIVALENTS - Beginning of year

157,114

CASH AND CASH EQUIVALENTS - End of year

\$ 205,346

RECONCILIATION OF OPERATING INCOME TO NETCASH PROVIDED BY OPERATING ACTIVITIES:

Operating income	\$ 79,874
Adjustments to reconcile operating income to net cash provided by operating activities:	
Decrease in accounts payable	<u>(41,552)</u>
Net cash provided by operating activities	\$ <u>38,322</u>

WAPELLO COUNTY, IOWA

STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES  
AGENCY FUNDS  
JUNE 30, 2007

ASSETS

Cash and pooled investments:		
County Treasurer	\$	2,222,676
Other County officials		117,088
Accounts receivable		53,531
Property tax receivable:		
Delinquent		73,440
Succeeding year		24,331,973
Due from other governments		5,841
Total assets		<u>26,804,549</u>

LIABILITIES

Accounts payable		7,995
Due to other governments		26,747,592
Trusts payable		48,962
Total liabilities		<u>26,804,549</u>

NET ASSETS      \$           -

WAPELLO COUNTY, IOWA

NOTES TO FINANCIAL STATEMENTS

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Wapello County, Iowa is a political subdivision of the State of Iowa and operates under the Home Rule provisions of the Constitution of Iowa. The County operates under the Board of Supervisors form of government. Elections are on a partisan basis. Other elected officials operate independently with the Board of Supervisors. These officials are the Auditor, Treasurer, Recorder, Sheriff, Assessor and Attorney. The County provides numerous services to citizens, including law enforcement, health and social services, parks and cultural activities, planning and zoning, roadway construction and maintenance, and general administrative services.

The County's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

A. Reporting Entity

For financial reporting purposes, Wapello County, Iowa has included all funds, organizations, agencies, boards, commissions and authorities. The County has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the County's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of the organization's governing body and (1) the ability of the County to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the County.

These financial statements present Wapello County, Iowa (the primary government) and its component units. The component units discussed below are included in the County's reporting entity because of the significance of their operational or financial relationships with the County.

Blended Component Units – The following component units are entities which are legally separate from the County, but are so intertwined with the County that they are, in substance, the same as the County. They are reported as part of the County and blended into the appropriate funds.

The drainage districts have been established pursuant to Chapter 468 of the Code of Iowa for the drainage of surface waters from agricultural and other lands or the protection of such lands from overflow. Although these districts are legally separate from the County, they are controlled, managed and supervised by the Wapello County Board of Supervisors. The drainage districts are reported as a Special Revenue Fund. Financial information of the individual drainage districts can be obtained from the Wapello County Auditor's office.

Jointly Governed Organizations – The County also participates in several jointly governed organizations that provide goods or services to the citizenry of the County but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The County Board of Supervisors are members of or appoint representatives to the following boards and commissions: County Assessor's Conference Board, County Emergency Management Commission, County Empowerment Board and County Joint E911 Service Board. Financial transactions of these organizations are included in the County's financial statements only to the extent of the County's fiduciary relationship with the organization and, as such, are reported in the Agency Funds of the County.

WAPELLO COUNTY, IOWA

NOTES TO FINANCIAL STATEMENTS

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

B. Basis of Presentation

Government-wide Financial Statements – The Statement of Net Assets and the Statement of Activities report information on all of the nonfiduciary activities of the County and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities are supported by property tax, intergovernmental revenues and other nonexchange transactions.

The Statement of Net Assets presents the County's nonfiduciary assets and liabilities, with the difference reported as net assets. Net assets are reported in three categories.

*Invested in capital assets, net of related debt* consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes and other debt attributable to the acquisition, construction or improvement of those assets.

*Restricted net assets* result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

*Unrestricted net assets* consist of net assets that do not meet the definition of the two preceding categories. Unrestricted net assets often have constraints on resources imposed by management which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

Fund Financial Statements – Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The County reports the following major governmental funds:

The General Fund is the general operating fund of the County. All general tax revenues and other revenues not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, the fixed charges and the capital improvement costs that are not paid from other funds.

Special Revenue

The Mental Health Fund is used to account for property tax and other revenues designated to be used to fund mental health, mental retardation, and developmental disabilities services.

The Secondary Roads Fund is used to account for secondary road construction and maintenance.

The LEC Maintenance Fund is used to account for local option tax funds received for maintenance of the Law Enforcement Center.

WAPELLO COUNTY, IOWA

NOTES TO FINANCIAL STATEMENTS

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

B. Basis of Presentation (Continued)

Additionally, the County reports the following funds:

Proprietary Fund

An Internal Service Fund is utilized to account for the financing of goods or services purchased by one department of the County and provided to other departments or agencies on a cost reimbursement basis.

Fiduciary Funds

Agency funds are used to account for assets held by the County as an agent for individuals, private organizations, certain jointly governed organizations, other governmental units and/or other funds.

C. Measurement Focus and Basis of Accounting

The government-wide, proprietary fund and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest are considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the County.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recorded as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the County funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the County's policy to first apply cost-reimbursements grant resources to such programs, followed by categorical block grants, and then by general revenues.

The proprietary fund of the County applies all applicable GASB pronouncements, as well as the following pronouncements issued on or before November 30, 1989, unless these pronouncements conflict with or contradict GASB pronouncements: Financial Accounting Standards Board Statements and Interpretations, Accounting Principles Board Opinions and Accounting Research Bulletins of the Committee on Accounting Procedure.

WAPELLO COUNTY, IOWA

NOTES TO FINANCIAL STATEMENTS

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

C Measurement Focus and Basis of Accounting (Continued)

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the County's Internal Service Fund are charges to customers for sales and services. Operating expenses for Internal Service Funds include the cost of services and administrative expenses. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The County maintains its financial records on the cash basis. The financial statements of the County are prepared by making memorandum adjusting entries to the cash basis financial records.

D. Assets, Liabilities and Fund Equity

The following accounting policies are followed in preparing the financial statements:

Cash, Pooled Investments and Cash Equivalents – The cash balances of most County funds are pooled and invested. Interest earned on investments is recorded in the General Fund, unless otherwise provided by law. Investments are stated at fair value except for the investment in the Iowa Public Agency Investment Trust which is valued at amortized cost and non-negotiable certificates of deposit which are stated at cost.

For purposes of the statement of cash flows, all short-term cash investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash and, at the day of purchase, they have a maturity date no longer than three months.

Property Tax Receivable – Property tax in governmental funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date the tax asking is certified by the County Board of Supervisors. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by the Board of Supervisors to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the Board of Supervisors is required to certify its budget in March of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds become due and collectible in September and March of the fiscal year with a 1.5% per month penalty for delinquent payments; is based on January 1, 2005 assessed property valuations; is for the tax payable period July 1, 2006 through June 30, 2007 and reflects the tax asking contained in the budget certified by the County Board of Supervisors in March, 2006.

Due from Other Governments – Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.

Inventories – Inventories are valued at cost using the first-in, first-out method. Inventories in the Special Revenue Funds consist of expendable supplies held for consumption. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

WAPELLO COUNTY, IOWA

NOTES TO FINANCIAL STATEMENTS

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Assets, Liabilities and Fund Equity (Continued)

Capital Assets – Capital assets, which include property, equipment and vehicles, and infrastructure assets (e.g., roads, bridges, curbs, gutters, sidewalks, and similar items which are immovable and of value only to the County), are reported in the governmental activities column in the government-wide Statement of Net Assets. Capital assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Reportable capital assets are defined by the County as assets with initial, individual costs in excess of the following thresholds and estimated useful lives in excess of three years.

<u>Asset Class</u>	<u>Amount</u>
Infrastructure	\$ 50,000
Land, buildings and improvements	25,000
Equipment and vehicles	5,000

Capital assets of the County are depreciated using the straight line method over the following estimated useful lives:

<u>Asset Class</u>	<u>Estimated Useful lives (In Years)</u>
Buildings	25-50
Building improvements	25-50
Infrastructure	15-50
Equipment	5-20
Vehicles	5-15

Due to Other Governments – Due to other governments represents taxes and other revenues collected by the County and payments for services which will be remitted to other governments.

Trusts Payable – Trusts payable represents amounts due to others which are held by various County officials in fiduciary capacities until the underlying legal matters are resolved.

Deferred Revenue – Although certain revenues are measurable, they are not available. Available means collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue in the governmental fund financial statements represent the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue consists of property tax receivable not collected within 60 days after year end.

Deferred revenue in the Statement of Net Assets consists of succeeding year property tax receivable that will not be recognized as revenue until the year for which it is levied.

Compensated Absences – County employees accumulate a limited amount of earned but unused vacation and sick leave hours for subsequent use or for payment upon termination, death or retirement. A liability is recorded when incurred in the government-wide, proprietary fund and fiduciary fund financial statements. A liability for these amounts is reported in governmental fund financial statements only for employees that have resigned or retired. The compensated absences liability has been computed based on rates of pay in effect at June 30, 2007. The compensated absences liability attributable to the governmental activities will be paid primarily by the General, Mental Health, Rural Services and Secondary Roads Funds.

WAPELLO COUNTY, IOWA

NOTES TO FINANCIAL STATEMENTS

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Assets, Liabilities and Fund Equity (Continued)

Long-term Liabilities – In the government-wide and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities or proprietary fund Statement of Net Assets. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the governmental fund financial statements, the face amount of debt issued is reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Fund Equity – In the governmental fund financial statements, reservations of fund balance are reported for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

Net Assets – The net assets of the Wapello County Employee Health Fund are designated for anticipated future catastrophic losses of the County.

E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2007, disbursements exceeded the amounts budgeted in the roads and transportation functions.

F. Use of Estimates

Management uses estimates and assumptions in preparing financial statements. Those estimates and assumptions affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities, and the reported revenues and expenses. Accordingly, actual results could differ from those estimates.

NOTE 2: CASH AND POOLED INVESTMENTS

The County's deposits in banks at June 30, 2007 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The County is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Supervisors; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

Investments are stated at fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates.

The County had investments in the Iowa Public Agency Investment Trust which are valued at an amortized cost of \$2,099,371 pursuant to Rule 2a-7 under the Investment Company Act of 1940.

Interest rate risk – The County's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) in instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days but the maturities shall be consistent with the needs and use of the County.

WAPELLO COUNTY, IOWA

NOTES TO FINANCIAL STATEMENTS

**NOTE 3: INTERFUND TRANSFERS**

The detail of interfund transfers for the year ended June 30, 2007 is as follows:

<u>Transfer to</u>	<u>Amount</u>	<u>Transfer from</u>	<u>Amount</u>
Secondary Roads	\$ <u>650,000</u>	Rural Services	\$ <u>650,000</u>

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources

**NOTE 4: CAPITAL ASSETS**

Capital assets activity for the year ended June 30, 2007 was as follows:

	<u>Balance Beginning of Year</u>	<u>Increases</u>	<u>Decreases</u>	<u>Balance End of Year</u>
Governmental activities:				
Capital assets not being depreciated:				
Land	\$ <u>1,300,742</u>	\$ <u>-</u>	\$ <u>-</u>	\$ <u>1,300,742</u>
Total capital assets not being depreciated	<u>1,300,742</u>	<u>-</u>	<u>-</u>	<u>1,300,742</u>
Capital assets being depreciated:				
Buildings	30,817,729	-	-	30,817,729
Machinery and equipment	6,338,331	150,763	127,682	6,361,412
Infrastructure	<u>8,335,387</u>	<u>2,184,149</u>	<u>-</u>	<u>10,519,536</u>
Total capital assets being depreciated	<u>45,491,447</u>	<u>2,334,912</u>	<u>127,682</u>	<u>47,698,677</u>
Less accumulated depreciation for:				
Buildings	17,289,310	489,295	-	17,778,605
Machinery and equipment	3,769,931	420,538	125,204	4,065,265
Infrastructure	<u>621,083</u>	<u>510,820</u>	<u>-</u>	<u>1,131,903</u>
Total accumulated depreciation	<u>21,680,324</u>	<u>1,420,653</u>	<u>125,204</u>	<u>22,975,773</u>
Total capital assets being depreciated, net	<u>23,811,123</u>	<u>914,259</u>	<u>2,478</u>	<u>24,722,904</u>
Governmental activities capital assets, net	\$ <u>25,111,865</u>	\$ <u>914,259</u>	\$ <u>2,478</u>	\$ <u>26,023,646</u>

Depreciation expense was charged to the following functions:

Governmental activities:	
Public safety and legal services	\$ 245,658
Mental health	3,464
County environment and education	34,299
Roads and transportation	774,493
Governmental services to residents	177,349
Administration	<u>185,390</u>
Total depreciation expense – governmental activities	\$ <u>1,420,653</u>

WAPELLO COUNTY, IOWA

NOTES TO FINANCIAL STATEMENTS

NOTE 5: DUE TO OTHER GOVERNMENTS

The County purchases services from other governmental units and also acts as a fee and tax collection agent for various governmental units. Tax collections are remitted to those governments in the month following collection. A summary of amounts due to other governments is as follows:

<u>Fund</u>	<u>Description</u>	<u>Amount</u>
General	Services	\$ 98,842
Special Revenue:		
MH-DD	Services	520,804
Secondary roads		46,387
LEC maintenance		<u>2,087</u>
Total for governmental funds		\$ <u>668,120</u>
Agency:		
Schools	Collections	\$ 11,651,559
Corporations		12,061,127
Area Schools		654,689
Auto License and Use Tax		599,455
Empowerment Board		528,123
County Assessor		345,407
Townships		216,743
Agricultural Extension Education		160,369
E911		446,707
All Other		<u>83,413</u>
Total for agency funds		\$ <u>26,747,592</u>

NOTE 6: CHANGES IN LONG-TERM LIABILITIES

A summary of changes in long-term liabilities for the year ended June 30, 2007 is as follows:

	<u>Capital Loan Notes</u>	<u>Capital Leases</u>	<u>Compensated Absences</u>	<u>Total</u>
Balance beginning of year	\$ 175,000	\$ -	\$ 639,968	\$ 814,968
Increases	-	119,000	637,623	756,623
Decreases	<u>(175,000)</u>	<u>(42,634)</u>	<u>(639,968)</u>	<u>(857,602)</u>
Balance end of year	\$ <u>-</u>	\$ <u>76,366</u>	\$ <u>637,623</u>	\$ <u>713,989</u>
Due within one year	\$ <u>-</u>	\$ <u>36,771</u>	\$ <u>637,623</u>	\$ <u>674,394</u>

Capital Lease Purchase Agreements

The County has entered into a capital lease purchase agreement to lease five vehicles with a historical cost of \$119,000. The following is a schedule of the future minimum lease payments, including interest at 3.58% per annum and the present value of net minimum lease payments under the agreement in effect at June 30, 2007:

WAPELLO COUNTY, IOWA

NOTES TO FINANCIAL STATEMENTS

NOTE 6: CHANGES IN LONG-TERM LIABILITIES (Continued)

Year Ended <u>June 30,</u>	
2008	\$ 42,634
2009	<u>42,634</u>
Total minimum lease payments	85,268
Less amount representing interest	<u>8,902</u>
Present value of net minimum lease payments	\$ <u>76,366</u>

Payments under capital lease purchase agreements totaled \$42,634 for the year ended June 30, 2007

NOTE 7: OPERATING LEASE

The County leases computer equipment for the sheriff's department. The lease has been classified as an operating lease and expires in June 2008. Future minimum lease payments are as follows:

Year Ending <u>June 30,</u>	<u>Amount</u>
2008	\$ <u>14,074</u>

Lease expense for the year ended June 30, 2007 was \$14,074.

NOTE 8: PENSION AND RETIREMENT BENEFITS

The County contributes to the Iowa Public Employees Retirement System (IPERS), which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P. O. Box 9117, Des Moines, Iowa, 50306-9117.

Most regular plan members are required to contribute 3.70% of their annual covered salary and the County is required to contribute 5.75% of covered salary. Certain employees in special risk occupations and the County contribute an actuarially determined contribution rate. Contribution requirements are established by state statute. The County's contributions to IPERS for the years ended June 30, 2007, 2006 and 2005 were \$286,996, \$288,303 and \$282,084, respectively, equal to the required contributions for each year.

NOTE 9: RISK MANAGEMENT

Wapello County, Iowa is a member in the Iowa Communities Assurance Pool, as allowed by Chapter 331.301 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 556 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials liability, police professional liability, property, inland marine and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses due and payable in the current year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained to equal 300 percent of the total current members' basis rates or to comply with the requirements of any applicable regulatory authority having jurisdiction over the Pool.

WAPELLO COUNTY, IOWA

NOTES TO FINANCIAL STATEMENTS

NOTE 9: RISK MANAGEMENT (Continued)

The Pool also provides property coverage. Members who elect such coverage make annual operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses and reinsurance premiums, all of which are due and payable in the current year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The County's property and casualty contributions to the risk pool are recorded as expenditures from its operating funds at the time of payment to the risk pool. The County's annual contributions to the Pool for the year ended June 30, 2007 were \$159,917.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$350,000 per claim. Claims exceeding \$350,000 are reinsured in an amount not to exceed \$2,650,000 per claim and \$5,000,000 in the aggregate per year. For members requiring specific coverage from \$3,000,000 to \$10,000,000, such excess coverage is also reinsured. Property and automobile physical damage risks are retained by the Pool up to \$100,000 each occurrence, each location, with excess coverage reinsured on an individual-member basis.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim or series of claims exceeds the amount of risk-sharing protection provided by the member's risk-sharing certificate, or in the event that a series of casualty claims exhausts total members' equity plus any reinsurance and any excess risk-sharing recoveries, then payment of such claims shall be the obligation of the respective individual member. The County does not report a liability for losses in excess of reinsurance or excess risk-sharing recoveries unless it is deemed probable that such losses have occurred and the amount of such loss can be reasonably estimated. Accordingly, at June 30, 2007, no liability has been recorded in the County's financial statements. As of June 30, 2007, settled claims have not exceeded the risk pool or reinsurance coverage since the pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days prior written notice may withdraw from the Pool. Upon withdrawal, payments for all claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Members withdrawing within the first six years of membership may receive a partial refund of their capital contributions. If a member withdraws after the sixth year, the member is refunded 100 percent of its capital contributions. However, the refund is reduced by an amount equal to the annual operating contribution which the withdrawing member would have made for the one-year period following withdrawal.

The County also carries commercial insurance purchased from other insurers for coverage associated with workers compensation and employee blanket bond in the amount of \$500,000 and \$100,000, respectively. The County assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

NOTE 10: EMPLOYEE HEALTH INSURANCE PLAN

The Internal Service, Wapello County Employee Health Fund was established to account for partial self funding of the County's health insurance benefit plan. The plan is funded by County contributions and is administered through a service agreement with Auxiant. The agreement is subject to automatic renewal provisions. The County assumes liability for claims up to the individual stop loss limitation of \$30,000. Claims in excess of coverage are insured through purchase of stop loss insurance.

Monthly payments of service fees and plan contributions to the Wapello County Employee Health Fund are recorded as expenditures from the operating funds. Under the administrative services agreement, monthly payments of service fees and claims processed are paid to Auxiant from the Wapello County Employee Health Fund. The County's contribution to the fund for the year ended June 30, 2007 was \$2,399,616.

WAPELLO COUNTY, IOWA

NOTES TO FINANCIAL STATEMENTS

NOTE 10: EMPLOYEE HEALTH INSURANCE PLAN (Continued)

Amounts payable from the Wapello County Employee Health Fund at June 30, 2007 total \$228,329 which is for incurred but not reported (IBNR) and reported but not paid claims. The amounts are based on actuarial estimates of the amounts necessary to pay prior-year and current-year claims and to establish a reserve for catastrophic losses. A liability has been established based on the requirements of Governmental Accounting Standards Board Statement Number 10, which requires a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Settlements have not exceeded the stop-loss coverage in any of the past three years. A reconciliation of changes in the aggregate liability for claims for the current year is as follows:

Unpaid claims beginning of year	\$ 269,881
Incurred claims (including claims incurred but not reported at June 30, 2007):	
Current-year events	2,319,742
Payments:	
Current-year events	<u>2,361,294</u>
Unpaid claims end of year	\$ <u>228,329</u>

NOTE 11: DEFICIT FUND BALANCE

The Internal Service – Wapello County Employee Health Fund had a deficit balance of \$22,983 at June 30, 2007. The deficit will be eliminated upon receipt of transfers from other funds.

NOTE 12: CONTINGENT LIABILITIES

The County is contingently liable on United States Department of Agriculture Rural Development notes for the Wapello County Rural Fire Agency (a 28E Organization) and the Washington Township. At June 30, 2007, these loans had outstanding balances of \$221,943 and \$50,276, respectively. Since the interest and principal are currently paid by the respective entities, these liabilities have not been recorded in the Statement of Net Assets.

NOTE 13: RESTATEMENTS

During the year ended June 30, 2007, it was discovered that certain assets held by the South Iowa Area Detention Service Agency for the benefit of Wapello County, Iowa had previously been refunded to the County.

	Government-wide <u>Net Assets</u>	Governmental Fund <u>Fund Balances</u>
Balance June 30, 2006, as originally reported	\$ 6,686,417	\$ 30,938,405
Restatements:		
Remove assets no longer held	<u>(15,000)</u>	<u>(15,000)</u>
Balance June 30, 2006, as restated	\$ <u>6,671,417</u>	\$ <u>30,923,405</u>

**REQUIRED SUPPLEMENTARY INFORMATION**

WAPELLO COUNTY, IOWA

BUDGETARY COMPARISON SCHEDULE OF  
RECEIPTS, DISBURSEMENTS AND CHANGES IN BALANCES -  
BUDGET AND ACTUAL (CASH BASIS) - ALL GOVERNMENTAL FUNDS  
REQUIRED SUPPLEMENTARY INFORMATION  
YEAR ENDED JUNE 30, 2007

	Governmental Fund Types	Budgeted Amounts		Final to Actual Variance - Positive (Negative)
		<u>Actual</u>	<u>Original</u>	
<u>RECEIPTS:</u>				
Property and other County tax	\$ 9,890,264	\$ 9,879,213	\$ 9,879,213	\$ 11,051
Interest and penalty on property tax	148,987	92,880	212,880	(63,893)
Intergovernmental	5,831,633	5,733,077	5,881,013	(49,380)
Licenses and permits	68,896	62,150	62,150	6,746
Charges for service	862,741	820,307	820,307	42,434
Use of money and property	583,986	224,219	224,219	359,767
Miscellaneous	359,535	330,403	335,153	24,382
Total receipts	<u>17,746,042</u>	<u>17,142,249</u>	<u>17,414,935</u>	<u>331,107</u>
<u>DISBURSEMENTS:</u>				
Public safety and legal services	3,098,892	3,483,430	3,288,504	189,612
Physical health and social services	1,655,846	1,610,181	1,711,181	55,335
Mental health	3,973,671	4,208,388	4,326,188	352,517
County environment and education	632,784	718,452	738,452	105,668
Roads and transportation	3,848,964	3,442,100	3,848,100	(864)
Governmental services to residents	509,625	566,321	566,321	56,696
Administration	2,511,688	2,505,791	2,543,407	31,719
Non-program	107,023	112,275	112,275	5,252
Debt service	179,726	180,076	180,076	350
Capital projects	703,889	1,174,000	1,224,000	520,111
Total disbursements	<u>17,222,108</u>	<u>18,001,014</u>	<u>18,538,504</u>	<u>1,316,396</u>
Excess (deficiency) of receipts over (under) disbursements	523,934	(858,765)	(1,123,569)	(1,647,503)
Other financing sources (uses), net	<u>7,808</u>	<u>6,000</u>	<u>6,000</u>	<u>(1,808)</u>
Excess (deficiency) of receipts and other financing sources over (under) disbursements and other financing uses	531,742	(852,765)	(1,117,569)	(1,649,311)
<u>BALANCE</u> - Beginning of year	<u>7,200,443</u>	<u>6,595,698</u>	<u>7,200,436</u>	<u>(7)</u>
<u>BALANCE</u> - End of year	\$ <u>7,732,185</u>	\$ <u>5,742,933</u>	\$ <u>6,082,867</u>	\$ <u>(1,649,318)</u>

WAPELLO COUNTY, IOWA

BUDGET TO GAAP RECONCILIATION  
REQUIRED SUPPLEMENTARY INFORMATION  
YEAR ENDED JUNE 30, 2007

	<u>Governmental Fund Types</u>		
	<u>Cash Basis</u>	<u>Accrual Adjustments</u>	<u>Modified Accrual Basis</u>
Revenues	\$ 17,746,042	\$ (92,863)	\$ 17,653,179
Expenditures	<u>17,222,108</u>	<u>(95,304)</u>	<u>17,126,804</u>
Net	523,934	2,441	526,375
Other financing sources (uses)	7,808	-	7,808
Beginning fund balance	<u>7,200,443</u>	<u>(529,026)</u>	<u>6,671,417</u>
Ending fund balance	\$ <u>7,732,185</u>	\$ <u>(526,585)</u>	\$ <u>7,205,600</u>

WAPELLO COUNTY, IOWA

NOTE TO REQUIRED SUPPLEMENTARY INFORMATION – BUDGETARY REPORTING

YEAR ENDED JUNE 30, 2007

This budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the County Board of Supervisors annually adopts a budget on the cash basis following required public notice and hearing for all funds except blended component units and Agency Funds, and appropriates the amount deemed necessary for each of the different County offices and departments. The budget may be amended during the year utilizing similar statutorily prescribed procedures. Encumbrances are not recognized on the cash basis budget and appropriations lapse at year end.

Formal and legal budgetary control is based upon ten major classes of expenditures known as functions, not by fund. These ten functions are: public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, non-program, debt service and capital projects. Function disbursements required to be budgeted include disbursements for the General Fund, the Special Revenue Funds, the Debt Service Fund and the Capital Projects Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. Legal budgetary control is also based upon the appropriation to each office or department. During the year, two budget amendments increased budgeted disbursements by \$537,490. These budget amendments are reflected in the final budgeted amounts.

In addition, annual budgets are similarly adopted in accordance with the Code of Iowa by the appropriate governing body as indicated: for the County Extension Office by the County Agricultural Extension Council, for the County Assessor by the County Conference Board, for the E911 System by the Joint E911 Service Board and for Emergency Management Services by the County Emergency Management Commission.

During the year ended June 30, 2007, disbursements exceeded the amounts budgeted in the roads and transportation function.

**OTHER SUPPLEMENTARY INFORMATION**

## WAPELLO COUNTY, IOWA

COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS

JUNE 30, 2007

<u>ASSETS</u>	<u>Debt Service</u>	<u>Special Revenue</u>	<u>Capital Projects</u>	<u>Total</u>
Cash and pooled investments	\$ 3,095	\$ 569,397	\$ 455,107	\$ 1,027,599
Receivables:				
Property tax:				
Delinquent	-	2,287	-	2,287
Succeeding year	-	730,537	-	730,537
Accounts	-	3,409	-	3,409
Due from other governments	-	97,159	93,284	190,443
	<u>          </u>	<u>          </u>	<u>          </u>	<u>          </u>
TOTAL ASSETS	\$ <u>3,095</u>	\$ <u>1,402,789</u>	\$ <u>548,391</u>	\$ <u>1,954,275</u>
 <u>LIABILITIES AND FUND EQUITY</u>				
<u>LIABILITIES:</u>				
Accounts payable	\$ -	\$ 14,751	\$ 59,990	\$ 74,741
Salaries and benefits payable	-	8,137	-	8,137
Deferred revenue:				
Succeeding year property tax	-	730,537	-	730,537
Other	-	2,324	-	2,324
Total liabilities	<u>          </u>	<u>755,749</u>	<u>59,990</u>	<u>815,739</u>
 <u>FUND EQUITY:</u>				
Reserved for:				
Debt service	3,095	-	-	3,095
Drainage warrants/Drainage improvement certificates	-	4,190	-	4,190
Unreserved, reported in:				
Capital projects	-	-	488,401	488,401
Special revenue funds	-	642,850	-	642,850
Total fund equity	<u>3,095</u>	<u>647,040</u>	<u>488,401</u>	<u>1,138,536</u>
	<u>          </u>	<u>          </u>	<u>          </u>	<u>          </u>
TOTAL LIABILITIES AND FUND EQUITY	\$ <u>3,095</u>	\$ <u>1,402,789</u>	\$ <u>548,391</u>	\$ <u>1,954,275</u>

## WAPELLO COUNTY, IOWA

COMBINING SCHEDULE OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES  
NONMAJOR GOVERNMENTAL FUNDS  
YEAR ENDED JUNE 30, 2007

	Debt Service	Special Revenue	Capital Projects	Total
<u>REVENUES:</u>				
Property and other County tax	\$ 170,089	\$ 1,464,856	\$ 632,644	\$ 2,267,589
Intergovernmental	10,471	69,413	-	79,884
Licenses and permits	-	65,133	-	65,133
Charges for service	-	6,978	-	6,978
Use of money and property	-	40,416	-	40,416
Miscellaneous	-	5,342	-	5,342
Total revenues	<u>180,560</u>	<u>1,652,138</u>	<u>632,644</u>	<u>2,465,342</u>
<u>EXPENDITURES:</u>				
Operating:				
Public safety and legal services	-	149,115	-	149,115
County environment and education	-	216,738	-	216,738
Roads and transportation	-	258,992	-	258,992
Governmental services to residents	-	1,876	-	1,876
Administration	-	17,481	-	17,481
Debt service	179,376	-	-	179,376
Capital projects	-	122,873	471,609	594,482
Total expenditures	<u>179,376</u>	<u>767,075</u>	<u>471,609</u>	<u>1,418,060</u>
Excess of revenues over expenditures	1,184	885,063	161,035	1,047,282
Other financing uses:				
Operating transfers out	-	<u>(650,000)</u>	-	<u>(650,000)</u>
Excess of revenues over expenditures and other financing uses	1,184	235,063	161,035	397,282
<u>FUND BALANCES</u> - Beginning of year, as restated	<u>1,911</u>	<u>411,977</u>	<u>327,366</u>	<u>741,254</u>
<u>FUND BALANCES</u> - End of year	\$ <u>3,095</u>	\$ <u>647,040</u>	\$ <u>488,401</u>	\$ <u>1,138,536</u>

WAPELLO COUNTY, IOWA  
COMBINING BALANCE SHEET  
NONMAJOR SPECIAL REVENUE FUNDS  
JUNE 30, 2007

<u>ASSETS</u>	<u>Rural Services</u>	<u>County Recorder's Records Management</u>	<u>Local Option Tax</u>	<u>REAP Fund</u>
Cash and pooled investments	\$ 158,506	\$ 40,473	\$ 175,779	\$ 152,000
Receivables:				
Property tax:				
Delinquent	2,287	-	-	-
Succeeding year	730,537	-	-	-
Accounts	125	1,747	-	612
Due from other governments	<u>50,517</u>	<u>-</u>	<u>46,642</u>	<u>-</u>
TOTAL ASSETS	\$ <u>941,972</u>	\$ <u>42,220</u>	\$ <u>222,421</u>	\$ <u>152,612</u>
<u>LIABILITIES AND FUND EQUITY</u>				
<u>LIABILITIES:</u>				
Accounts payable	\$ 4,675	\$ -	\$ 7,859	\$ 635
Salaries and benefits payable	8,137	-	-	-
Deferred revenue:				
Succeeding year property tax	730,537	-	-	-
Other	<u>2,324</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total liabilities	<u>745,673</u>	<u>-</u>	<u>7,859</u>	<u>635</u>
<u>FUND EQUITY:</u>				
Fund balances:				
Reserved for Drainage warrants/ Drainage improvement certificates	-	-	-	-
Unreserved	<u>196,299</u>	<u>42,220</u>	<u>214,562</u>	<u>151,977</u>
Total fund equity	<u>196,299</u>	<u>42,220</u>	<u>214,562</u>	<u>151,977</u>
TOTAL LIABILITIES AND FUND EQUITY	\$ <u>941,972</u>	\$ <u>42,220</u>	\$ <u>222,421</u>	\$ <u>152,612</u>

Jail Commissary Fund	Wellness Fund	Drainage Districts	Total
\$ 37,885	\$ 564	\$ 4,190	\$ 569,397
-	-	-	2,287
-	-	-	730,537
925	-	-	3,409
<u>-</u>	<u>-</u>	<u>-</u>	<u>97,159</u>
\$ <u>38,810</u>	\$ <u>564</u>	\$ <u>4,190</u>	\$ <u>1,402,789</u>
\$ 1,582	\$ -	\$ -	\$ 14,751
-	-	-	8,137
-	-	-	730,537
<u>-</u>	<u>-</u>	<u>-</u>	<u>2,324</u>
<u>1,582</u>	<u>-</u>	<u>-</u>	<u>755,749</u>
-	-	4,190	4,190
<u>37,228</u>	<u>564</u>	<u>-</u>	<u>642,850</u>
<u>37,228</u>	<u>564</u>	<u>4,190</u>	<u>647,040</u>
\$ <u>38,810</u>	\$ <u>564</u>	\$ <u>4,190</u>	\$ <u>1,402,789</u>

WAPELLO COUNTY, IOWA

COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES  
NONMAJOR SPECIAL REVENUE FUNDS  
YEAR ENDED JUNE 30, 2007

	<u>Rural Services</u>	<u>County Recorder's Records Management</u>	<u>Local Option Tax</u>	<u>REAP Fund</u>	<u>Recorder's Electronic Transactions</u>
<b><u>REVENUES:</u></b>					
Property and other County tax	\$ 1,148,533	\$ -	\$ 316,323	\$ -	\$ -
Intergovernmental	50,193	-	-	19,220	-
Licenses and permits	65,133	-	-	-	-
Charges for service	477	6,501	-	-	-
Use of money and property	-	2,048	-	6,737	12
Miscellaneous	1,018	-	-	-	-
Total revenues	<u>1,265,354</u>	<u>8,549</u>	<u>316,323</u>	<u>25,957</u>	<u>12</u>
<b><u>EXPENDITURES:</u></b>					
Operating:					
Public safety and legal services	125,618	-	-	-	-
County environment and education	209,197	-	7,541	-	-
Roads and transportation	258,992	-	-	-	-
Governmental services to residents	1,876	-	-	-	-
Administration	3,160	9,613	-	-	407
Capital projects	-	-	122,239	634	-
Total expenditures	<u>598,843</u>	<u>9,613</u>	<u>129,780</u>	<u>634</u>	<u>407</u>
Excess (deficiency) of revenues over (under) expenditures	666,511	(1,064)	186,543	25,323	(395)
Other financing uses:					
Operating transfers out	<u>(650,000)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Excess (deficiency) of revenues over (under) expenditures and other financing uses	16,511	(1,064)	186,543	25,323	(395)
<b><u>FUND BALANCES</u></b> - Beginning of year	<u>179,788</u>	<u>43,284</u>	<u>28,019</u>	<u>126,654</u>	<u>395</u>
<b><u>FUND BALANCES</u></b> - End of year	\$ <u>196,299</u>	\$ <u>42,220</u>	\$ <u>214,562</u>	\$ <u>151,977</u>	\$ <u>-</u>

Jail Commissary Fund	Wellness Fund	Drainage Districts	Total
\$ -	\$ -	\$ -	\$ 1,464,856
-	-	-	69,413
-	-	-	65,133
-	-	-	6,978
31,619	-	-	40,416
-	4,324	-	5,342
<u>31,619</u>	<u>4,324</u>	<u>-</u>	<u>1,652,138</u>
23,497	-	-	149,115
-	-	-	216,738
-	-	-	258,992
-	-	-	1,876
-	4,301	-	17,481
-	-	-	122,873
<u>23,497</u>	<u>4,301</u>	<u>-</u>	<u>767,075</u>
8,122	23	-	885,063
<u>-</u>	<u>-</u>	<u>-</u>	<u>(650,000)</u>
8,122	23	-	235,063
<u>29,106</u>	<u>541</u>	<u>4,190</u>	<u>411,977</u>
\$ <u>37,228</u>	\$ <u>564</u>	\$ <u>4,190</u>	\$ <u>647,040</u>

WAPELLO COUNTY, IOWA

COMBINING BALANCE SHEET  
NONMAJOR CAPITAL PROJECTS FUNDS  
JUNE 30, 2007

Bridges  
and CulvertsASSETS

Cash and pooled investments	\$ 455,107
Due from other governments	<u>93,284</u>
TOTAL ASSETS	\$ <u>548,391</u>

LIABILITIES AND FUND EQUITYLIABILITIES:

Accounts payable	\$ <u>59,990</u>
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FUND EQUITY:

Reserved for:	
Capital projects	<u>488,401</u>
Total fund equity	<u>488,401</u>

TOTAL LIABILITIES AND FUND EQUITY	\$ <u>548,391</u>
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WAPELLO COUNTY, IOWA

COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES  
NONMAJOR CAPITAL PROJECTS FUNDS  
YEAR ENDED JUNE 30, 2007

Bridges  
and Culverts

REVENUES:

Property and other County tax

\$ 632,644

EXPENDITURES:

Capital projects

471,609Excess of revenues over  
expenditures

161,035

FUND BALANCES - Beginning of year, as restated327,366FUND BALANCES - End of year\$ 488,401

WAPELLO COUNTY, IOWA

COMBINING SCHEDULE OF FIDUCIARY ASSETS AND LIABILITIES

AGENCY FUNDS

JUNE 30, 2007

	<u>County Offices</u>	
	<u>County Recorder</u>	<u>County Sheriff</u>
<u>ASSETS</u>		
Cash and pooled investments:		
County Treasurer	\$ -	\$ -
Other County officials	69,171	47,917
Receivables:		
Accounts receivable	-	-
Property tax:		
Delinquent	-	-
Succeeding year	-	-
Due from other governments	<u>-</u>	<u>-</u>
TOTAL ASSETS	\$ <u>69,171</u>	\$ <u>47,917</u>
<u>LIABILITIES</u>		
Accounts payable	\$ -	\$ -
Due to other governments	69,171	-
Trusts payable	<u>-</u>	<u>47,917</u>
TOTAL LIABILITIES	\$ <u>69,171</u>	\$ <u>47,917</u>

Schedule 7

<u>E911</u>	<u>Empowerment Board</u>	<u>Joint Disaster Services</u>	<u>Brucellosis and Tuberculosis Eradication</u>	<u>Corporations</u>	<u>Townships</u>	<u>Schools</u>
\$ 403,667	\$ 526,357	\$ 4,726	\$ 73	\$ 263,955	\$ 3,748	\$ 238,514
-	-	-	-	-	-	-
46,273	2,816	4,442	-	-	-	-
-	-	-	9	34,100	665	35,611
-	-	-	2,704	11,763,072	212,330	11,377,434
-	-	5,841	-	-	-	-
<u>\$ 449,940</u>	<u>\$ 529,173</u>	<u>\$ 15,009</u>	<u>\$ 2,786</u>	<u>\$ 12,061,127</u>	<u>\$ 216,743</u>	<u>\$ 11,651,559</u>
\$ 3,233	\$ 1,050	\$ 3,553	\$ -	\$ -	\$ -	\$ -
446,707	528,123	11,456	2,786	12,061,127	216,743	11,651,559
-	-	-	-	-	-	-
<u>\$ 449,940</u>	<u>\$ 529,173</u>	<u>\$ 15,009</u>	<u>\$ 2,786</u>	<u>\$ 12,061,127</u>	<u>\$ 216,743</u>	<u>\$ 11,651,559</u>

WAPELLO COUNTY, IOWA

COMBINING SCHEDULE OF FIDUCIARY ASSETS AND LIABILITIES

AGENCY FUNDS

JUNE 30, 2007

<u>ASSETS</u>	<u>Area Schools</u>	<u>County Conservation Trust</u>
Cash and pooled investments:		
County Treasurer	\$ 12,996	\$ 1,045
Other County officials	-	-
Receivables:		
Accounts receivable	-	-
Property tax:		
Delinquent	2,002	-
Succeeding year	639,691	-
Due from other governments	<u>-</u>	<u>-</u>
TOTAL ASSETS	\$ <u>654,689</u>	\$ <u>1,045</u>
 <u>LIABILITIES</u>		
Accounts payable	\$ -	\$ -
Due to other governments	654,689	-
Trusts payable	<u>-</u>	<u>1,045</u>
TOTAL LIABILITIES	\$ <u>654,689</u>	\$ <u>1,045</u>

<u>County Assessor</u>	<u>Agricultural Extension Education</u>	<u>Auto License and Use Tax</u>	<u>Total</u>
\$ 164,728	\$ 3,412	\$ 599,455	\$ 2,222,676
-	-	-	117,088
-	-	-	53,531
563	490	-	73,440
180,275	156,467	-	24,331,973
-	-	-	5,841
<u>\$ 345,566</u>	<u>\$ 160,369</u>	<u>\$ 599,455</u>	<u>\$ 26,804,549</u>
\$ 159	\$ -	\$ -	\$ 7,995
345,407	160,369	599,455	26,747,592
-	-	-	48,962
<u>\$ 345,566</u>	<u>\$ 160,369</u>	<u>\$ 599,455</u>	<u>\$ 26,804,549</u>

WAPELLO COUNTY, IOWA

COMBINING SCHEDULE OF CHANGES IN FIDUCIARY ASSETS AND LIABILITIES  
AGENCY FUNDS  
YEAR ENDED JUNE 30, 2007

<u>ASSETS AND LIABILITIES</u>	<u>County Offices</u>	
	<u>County Recorder</u>	<u>County Sheriff</u>
Balances beginning of year	\$ <u>70,582</u>	\$ <u>30,311</u>
Additions:		
Property and other County tax	-	-
E911 surcharge	-	-
State tax credits	-	-
Reimbursements	-	-
Office fees and collections	385,556	-
Auto licenses, use tax and postage	98,451	-
Trusts	-	903,357
Miscellaneous	<u>1,055</u>	<u>76</u>
Total additions	<u>485,062</u>	<u>903,433</u>
Deductions:		
Agency remittances:		
To other funds	234,390	-
To other governments	252,057	-
Trusts paid out	<u>26</u>	<u>885,827</u>
Total deductions	<u>486,473</u>	<u>885,827</u>
Balances end of year	\$ <u>69,171</u>	\$ <u>47,917</u>

<u>E911</u>	<u>Empowerment Board</u>	<u>Joint Disaster Services</u>	<u>Brucellosis and Tuberculosis Eradication</u>	<u>Corporations</u>	<u>Townships</u>	<u>Schools</u>
\$ <u>348,519</u>	\$ <u>586,494</u>	\$ <u>10,375</u>	\$ <u>3,186</u>	\$ <u>11,867,820</u>	\$ <u>206,235</u>	\$ <u>11,109,844</u>
-	-	-	2,746	11,237,706	235,470	11,511,442
233,463	-	-	-	-	-	-
-	-	-	196	674,256	12,431	670,349
-	1,074,560	24,033	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
16,154	-	4,441	-	-	-	-
<u>249,617</u>	<u>1,074,560</u>	<u>28,474</u>	<u>2,942</u>	<u>11,911,962</u>	<u>247,901</u>	<u>12,181,791</u>
-	-	-	-	-	-	-
148,196	1,131,881	23,840	3,342	11,718,655	237,393	11,640,076
-	-	-	-	-	-	-
<u>148,196</u>	<u>1,131,881</u>	<u>23,840</u>	<u>3,342</u>	<u>11,718,655</u>	<u>237,393</u>	<u>11,640,076</u>
\$ <u>449,940</u>	\$ <u>529,173</u>	\$ <u>15,009</u>	\$ <u>2,786</u>	\$ <u>12,061,127</u>	\$ <u>216,743</u>	\$ <u>11,651,559</u>

WAPELLO COUNTY, IOWA

COMBINING SCHEDULE OF CHANGES IN FIDUCIARY ASSETS AND LIABILITIES  
AGENCY FUNDS  
YEAR ENDED JUNE 30, 2007

<u>ASSETS AND LIABILITIES</u>	<u>Area</u> <u>Schools</u>	<u>County</u> <u>Conservation</u> <u>Trust</u>	<u>County</u> <u>Assessor</u>
Balances beginning of year	\$ <u>605,091</u>	\$ <u>1,045</u>	\$ <u>505,392</u>
Additions:			
Property and other County tax	651,335	-	186,051
E911 surcharge	-	-	-
State tax credits	36,463	-	20,184
Reimbursements	-	-	-
Office fees and collections	-	-	-
Auto licenses, use tax and postage	-	-	-
Trusts	-	-	-
Miscellaneous	-	-	904
Total additions	<u>687,798</u>	<u>-</u>	<u>207,139</u>
Deductions:			
Agency remittances:			
To other funds	-	-	-
To other governments	638,200	-	366,965
Trusts paid out	-	-	-
Total deductions	<u>638,200</u>	<u>-</u>	<u>366,965</u>
Balances end of year	\$ <u>654,689</u>	\$ <u>1,045</u>	\$ <u>345,566</u>

Schedule 8  
(Continued)

<u>Agricultural Extension Education</u>	<u>Auto License and Use Tax</u>	<u>Special Assessments</u>	<u>Advance Tax</u>	<u>Partial Payment Fund</u>	<u>Total</u>
\$ <u>158,897</u>	\$ <u>616,703</u>	\$ <u>7,476</u>	\$ <u>55,865</u>	\$ <u>113</u>	\$ <u>26,183,948</u>
159,494	-	-	-	-	23,984,244
-	-	-	-	-	233,463
9,570	-	-	-	-	1,423,449
-	-	-	-	-	1,098,593
-	-	-	-	-	385,556
-	6,971,005	-	-	-	7,069,456
-	-	-	-	-	903,357
-	-	-	-	-	22,630
<u>169,064</u>	<u>6,971,005</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>35,120,748</u>
-	-	-	-	-	234,390
167,592	6,988,253	7,476	55,865	113	33,379,904
-	-	-	-	-	885,853
<u>167,592</u>	<u>6,988,253</u>	<u>7,476</u>	<u>55,865</u>	<u>113</u>	<u>34,500,147</u>
\$ <u>160,369</u>	\$ <u>599,455</u>	\$ <u>-</u>	\$ <u>-</u>	\$ <u>-</u>	\$ <u>26,804,549</u>

## WAPELLO COUNTY, IOWA

SCHEDULE OF REVENUES BY SOURCE AND EXPENDITURES BY FUNCTION -  
ALL GOVERNMENTAL FUNDS  
FOR THE LAST SIX YEARS

	Modified Accrual Basis					
	2007	2006	2005	2004	2003	2002
<b>REVENUES:</b>						
Property and other County tax	\$ 9,885,133	\$ 8,800,575	\$ 7,889,357	\$ 7,412,239	\$ 10,199,466	\$ 9,150,343
Interest and penalty on property tax	148,757	130,505	118,907	123,785	157,709	120,098
Intergovernmental	5,727,522	6,480,923	6,022,435	6,373,929	6,000,077	7,580,798
Licenses and permits	68,963	73,193	74,018	66,950	39,421	30,678
Charges for service	849,239	883,848	973,789	905,309	793,614	776,478
Use of money and property	608,468	448,982	253,939	156,225	230,871	419,412
Miscellaneous	365,097	281,346	259,546	1,088,472	736,661	108,768
<b>Total</b>	<b>\$ 17,653,179</b>	<b>\$ 17,099,372</b>	<b>\$ 15,591,991</b>	<b>\$ 16,126,909</b>	<b>\$ 18,157,819</b>	<b>\$ 18,186,575</b>
<b>EXPENDITURES:</b>						
Operating:						
Public safety and legal services	\$ 3,091,326	\$ 3,297,740	\$ 3,092,384	\$ 3,160,480	\$ 2,931,276	\$ 2,763,191
Physical health and social services	1,601,856	1,609,077	1,511,227	1,411,784	773,088	1,323,502
Mental health	4,022,761	3,857,419	4,051,923	3,648,067	4,104,385	4,261,011
County environment and education	648,474	653,939	626,551	513,364	953,145	352,849
Roads and transportation	3,846,746	3,497,777	3,466,473	3,475,049	3,502,397	3,295,433
Governmental services to residents	499,305	745,395	482,318	537,526	494,685	508,092
Administration	2,527,710	2,225,882	2,221,108	2,022,641	2,053,950	1,901,496
Non-program	107,441	97,637	96,247	83,210	80,668	82,499
Debt service	179,376	193,889	198,258	751,945	720,396	4,736,743
Capital projects	601,809	1,435,809	1,149,229	1,171,399	742,740	2,785,533
<b>Total</b>	<b>\$ 17,126,804</b>	<b>\$ 17,614,564</b>	<b>\$ 16,895,718</b>	<b>\$ 16,775,465</b>	<b>\$ 16,356,730</b>	<b>\$ 22,010,349</b>

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHERS MATTERS BASED ON  
AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH  
GOVERNMENT AUDITING STANDARDS

To the Officials of Wapello County, Iowa:

We have audited the accompanying financial statements of the government activities, each major fund and the aggregate remaining fund information of Wapello County, Iowa, as of and for the year ended June 30, 2007, which collectively comprise the County's basic financial statements listed in the table of contents and have issued our report thereon dated January 8, 2008. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Wapello County, Iowa's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing our opinion on the effectiveness of Wapello County, Iowa's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Wapello County, Iowa's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies and other deficiencies we consider to be material weaknesses.

A control deficiency exists when the design or operation of the control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects Wapello County, Iowa's ability to initiate, authorize, record, process, or report financial data reliably in accordance with U.S. generally accepted accounting principles such that there is more than a remote likelihood a misstatement of Wapello County, Iowa's financial statements that is more than inconsequential will not be prevented or detected by Wapello County, Iowa's internal control. We consider the deficiencies in internal control described in Part II of the accompanying Schedule of Findings to be significant deficiencies in internal control over financial reporting.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood a material misstatement of the financial statements will not be prevented or detected by Wapello County, Iowa's internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, of the significant deficiencies described above, we believe item 07-II-A is a material weakness.

### Compliance and Other Matters

As part of obtaining reasonable assurance about whether Wapello County, Iowa's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under Government Auditing Standards. However, we noted certain immaterial instances of non-compliance or other matters that are described in Part III of the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the County's operations for the year ended June 30, 2007 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the County. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

Wapello County, Iowa's responses to findings identified in our audit are described in the accompanying Schedule of Findings. While we have expressed our conclusions on the County's responses, we did not audit Wapello County, Iowa's responses and, accordingly, we express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of Wapello County, Iowa and other parties to whom Wapello County, Iowa may report including federal awarding agencies and pass-through entities. This report is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of Wapello County, Iowa during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

ANDERSON, LARKIN & CO. P.C.

Ottumwa, Iowa  
January 8, 2008

WAPELLO COUNTY, IOWA

SCHEDULE OF FINDINGS  
YEAR ENDED JUNE 30, 2007

Part I: Summary of the Independent Auditor's Results

- a. Unqualified opinions were issued on the financial statements.
- b. Significant deficiencies in internal control over financial reporting were disclosed by the audit of the financial statements, including a material weakness
- c. The audit did not disclose any non-compliance which is material to the financial statements.

Part II: Findings Related to the Financial Statements

SIGNIFICANT DEFICIENCIES:

- 07-II-A Electronic Data Processing – During our review of internal control, the existing control activities in the County's computer based systems were evaluated in order to determine that activities, from a control standpoint, were designed to provide reasonable assurance regarding the achievement of objectives in the reliability of financial reporting, effectiveness and efficiency of operations, and compliance with applicable laws and regulations. The following weaknesses in the County's computer based systems were noted:

There are no requirements that passwords be changed periodically.

There are no requirements that only licensed software is installed on County computers

Recommendation – The County should address the above items to improve its control over computer based systems.

Response – We continue to address this area and additional changes are forthcoming.

Conclusion – Response accepted

- 07-II-B Capital Asset Deletions – During our review of capital assets, it was determined that the County does not have a written policy regarding the deletion of capital assets.

Recommendation – The County should adopt a policy that includes who has authority to delete an asset, when this can be done and what documentation should be maintained relating to the deletion.

Response – We will consider adopting a policy for capital asset deletions.

Conclusion – Response accepted

INSTANCES OF NON-COMPLIANCE:

No matters were reported

Part III: Other Findings Related to Required Statutory Reporting

- 07-III-A Certified Budget – Disbursements during the year ended June 30, 2007 exceeded the amounts budgeted in the roads and transportation function.

Recommendation – The budget should have been amended in accordance with Chapter 331.435 of the Code of Iowa before disbursements were allowed to exceed the budget.

Response – We will amend the budget when required

Conclusion – Response accepted

WAPELLO COUNTY, IOWA

SCHEDULE OF FINDINGS  
YEAR ENDED JUNE 30, 2007

Part III: Other Findings Related to Required Statutory Reporting (Continued)

- 07-III-B Questionable Expenditures – We noted no expenditures that may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.
- 07-III-C Travel Expense – No expenditures of County money for travel expenses of spouses of County officials or employees were noted.
- 07-III-D Business Transactions – No business transactions between the County and County officials or employees were noted.
- 07-III-E Bond Coverage – Surety bond coverage of County officials and employees is in accordance with statutory provisions.
- 07-III-F Board Minutes – No transactions were found that we believe should have been approved in the Board minutes but were not. However, in accordance with Code of Iowa Chapter 349.18, minutes are required to be published within one week following approval. The minutes for the meeting held July 25, 2006 were not published within one week of approval.

Recommendation – The Board of Supervisors should ensure all minutes are published to comply with Chapter 349.18 of the Code of Iowa.

Response – We have reviewed our current procedures and made changes to comply with Chapter 349.18.

Conclusion – Response accepted.

- 07-III-G Deposits and Investments – No instances of non-compliance with the deposit and investment provisions of Chapter 12B and 12C of the Code of Iowa and the County's investment policy were noted.
- 07-III-H Resource Enhancement and Protection Certification – The County properly dedicated property tax revenue to conservation purposes as required by Chapter 455A.19(1)(b) of the Code of Iowa in order to receive the additional REAP funds allocated in accordance with subsections (b)(2) and (b)(3).
- 07-III-I County Extension Office – The County Extension Office is operated under the authority of Chapter 176A of the Code of Iowa and serves as an agency of the State of Iowa. This fund is administered by an Extension Council separate and distinct from County operations and, consequently, is not included in Exhibits A or B.

Disbursements during the year ended June 30, 2007 for the County Extension Office did not exceed the amount budgeted.

- 07-III-J Financial Condition – The Internal Service – Wapello County Employee Health Fund had a deficit balance at June 30, 2007 of \$22,983.

Recommendation – The County should investigate alternatives to eliminate this deficit in order to return this fund to a sound financial position.

Response – We are aware of the deficit and will take steps to correct it.

Conclusion – Response accepted.