



**OFFICE OF AUDITOR OF STATE**  
**STATE OF IOWA**

David A. Vaudt, CPA  
Auditor of State

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**NEWS RELEASE**

FOR RELEASE

March 25, 2009

Contact: Andy Nielsen  
515/281-5834

Auditor of State David A. Vaudt today released an audit report on the Pocahontas County Solid Waste Commission.

The Commission had total receipts of \$264,850 during the year ended June 30, 2008, an 11.8 percent increase over 2007. The receipts included city contributions of \$141,220, county contributions of \$56,737 and gate and recycling fees of \$42,616.

Disbursements for the year totaled \$235,918, a 2.4 percent decrease from the prior year, and included \$66,654 for salaries and benefits and \$77,497 for landfill disposal.

A copy of the audit report is available for review at the Pocahontas County Solid Waste Commission's office, in the Office of Auditor of State and on the Auditor of State's web site at <http://auditor.iowa.gov/reports/reports.htm>.

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**POCAHONTAS COUNTY SOLID WASTE COMMISSION**

**INDEPENDENT AUDITOR'S REPORTS  
FINANCIAL STATEMENT AND  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF FINDINGS**

**JUNE 30, 2008**

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**Pocahontas County Solid Waste Commission**

**Officials**

<u>Name</u>	<u>Title</u>	<u>Representing</u>
Jack DeWolf	Chair	Pocahontas County
Judy Krips	Member	City of Havelock
Charles White, Sr.	Member	City of Pocahontas
William Winkleblack	Member	City of Rolfe
Dennis Tate	Member	City of Laurens
Dirk Lindgren	Member	City of Plover
Dennis Hallberg	Member	City of Palmer
Richard Kollbaum	Member	City of Varina
Paul Beneke	Member	Pocahontas County
Dean Beneke	Manager	
Jeffrey Johnson	Treasurer	

**Pocahontas County Solid Waste Commission**



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Independent Auditor's Report

To the Members of the Pocahontas County  
Solid Waste Commission:

We have audited the accompanying financial statement of the Pocahontas County Solid Waste Commission as of and for the year ended June 30, 2008. This financial statement is the responsibility of the Commission's management. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinion.

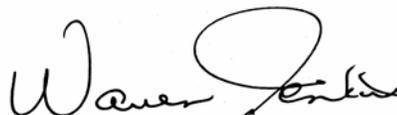
As described in Note 1, this financial statement is prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles.

In our opinion, the financial statement referred to above presents fairly, in all material respects, the cash basis financial position of the Pocahontas County Solid Waste Commission as of June 30, 2008, and the changes in its cash basis financial position for the year then ended in conformity with the basis of accounting described in Note 1.

In accordance with Government Auditing Standards, we have also issued our report dated March 5, 2009 on our consideration of the Pocahontas County Solid Waste Commission's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

Management's Discussion and Analysis on pages 6 through 8 is not a required part of the financial statement, but is supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. We did not audit the information and express no opinion on it.

  
DAVID A. VAUDT, CPA  
Auditor of State

  
WARREN G. JENKINS, CPA  
Chief Deputy Auditor of State

March 5, 2009

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## **MANAGEMENT'S DISCUSSION AND ANALYSIS**

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The Pocahontas County Solid Waste Commission (PCSWC) provides this Management's Discussion and Analysis of its financial statement. This narrative overview and analysis of the financial activities of the PCSWC is for the fiscal year ended June 30, 2008. We encourage readers to consider this information in conjunction with the Commission's financial statement, which follows.

### **2008 FINANCIAL HIGHLIGHTS**

- ◆ Operating receipts increased 13.8%, or approximately \$29,200, from fiscal 2007 to fiscal 2008.
- ◆ Operating disbursements increased 9.2%, or approximately \$19,300, from fiscal 2007 to fiscal 2008.
- ◆ Cash basis net assets increased 5.8%, or approximately \$28,900, from June 30, 2007 to June 30, 2008.

### **USING THIS ANNUAL REPORT**

The PCSWC has elected to present its financial statement on the cash basis of accounting. The cash basis of accounting is a basis of accounting other than U.S. generally accepted accounting principles. Basis of accounting refers to when financial events are recorded, such as the timing for recognizing revenues, expenses and the related assets and liabilities. Under the cash basis of accounting, revenues and expenses and the related assets and liabilities are recorded when they result from cash transactions.

As a result of the use of the cash basis of accounting, certain assets and their related revenues and liabilities and their related expenses are not recorded in this financial statement. Therefore, when reviewing the financial information and discussion within this annual report, readers should keep in mind the limitations resulting from the use of the cash basis of accounting.

The annual report is presented in a format consistent with the presentation of Governmental Accounting Standards Board (GASB) Statement No. 34, as applicable to the cash basis of accounting.

This discussion and analysis are intended to serve as an introduction to the financial statement. The annual report consists of the financial statement and other information, as follows:

- Management's Discussion and Analysis introduces the financial statement and provides an analytical overview of the PCSWC's financial activities.
- The Statement of Cash Receipts, Disbursements and Changes in Cash Basis Net Assets presents information on the PCSWC's operating receipts and disbursements, non-operating receipts and disbursements and whether the PCSWC's cash basis financial position has improved or deteriorated as a result of the year's activities.
- The Notes to Financial Statement provide additional information essential to a full understanding of the data provided in the financial statement.

## FINANCIAL ANALYSIS OF THE COMMISSION

### *Statement of Cash Receipts, Disbursements and Changes in Cash Basis Net Assets*

The purpose of the statement is to present the receipts received by the PCSWC and the disbursements paid by the PCSWC, both operating and non-operating. The statement also presents a fiscal snapshot of the Commission's cash balance at year end. Over time, readers of the financial statement are able to determine the PCSWC's cash basis financial position by analyzing the increase and decrease in cash basis net assets.

Operating receipts are received for gate fees from accepting solid waste and assessments from the members of the PCSWC. Operating disbursements are disbursements paid to operate the transfer station. Non-operating receipts and disbursements are for interest on investments and an equipment purchase. A summary of cash receipts, disbursements and changes in cash basis net assets for the years ended June 30, 2008 and June 30, 2007 is presented below:

	Changes in Cash Basis Net Assets	
	Year ended June 30,	
	2008	2007
Operating receipts:		
City assessments	\$ 141,220	118,850
County assessments	56,737	60,400
Gate and recycling fees	42,616	32,125
Total operating receipts	<u>240,573</u>	<u>211,375</u>
Operating disbursements:		
Salaries and benefits	66,654	60,557
Operator and recycling contracts	96,583	91,986
Other	66,786	58,160
Total operating disbursements	<u>230,023</u>	<u>210,703</u>
Excess of operating receipts over operating disbursements	<u>10,550</u>	<u>672</u>
Non-operating receipts (disbursements):		
Interest on investments	24,277	25,478
Equipment/recycling trailers	(5,895)	(30,920)
Net non-operating receipts (disbursements)	<u>18,382</u>	<u>(5,442)</u>
Net change in cash basis net assets	28,932	(4,770)
Cash basis net assets beginning of year	<u>501,007</u>	<u>505,777</u>
Cash basis net assets end of year	<u>\$ 529,939</u>	<u>501,007</u>

In fiscal 2008, operating receipts increased \$29,198, or 13.8%, from fiscal 2007. The increase was a result of an increase in the assessments to the participating cities and an increase in tonnage received. In fiscal 2008, operating disbursements increased \$19,320, or 9.2%, from fiscal 2007. The increase was primarily due to an increase in the contract rate for landfill disposal, truck and insurance disbursements and increased tonnage during fiscal year 2008.

The smaller portion of the PCSWC's cash basis net assets (1%) is restricted for closure care. The remaining portion (99%) is the unrestricted cash basis net assets which is available to meet the PCSWC's obligations as they become due. The Commission has historically designated a portion of the unrestricted net assets for the purpose of replacing capital assets as the need arises. At June 30, 2008, the Commission's designated funds totaled \$381,866.

## **LONG-TERM DEBT**

At June 30, 2008, the PCSWC had no long-term debt outstanding.

## **ECONOMIC FACTORS**

PCSWC continued to improve its cash basis financial position during the current fiscal year. However, the current condition of the economy in the state continues to be a concern for PCSWC officials. Some of the realities that may potentially become challenges for the PCSWC to meet are:

- ◆ Facilities require constant maintenance and upkeep.
- ◆ Technology continues to expand and current technology becomes outdated, presenting an on going challenge to maintain up to date technology at a reasonable cost.

The Commission anticipates the current fiscal year will be much like the last and will maintain a close watch over resources to maintain the Commission's ability to react to unknown issues.

## **CONTACTING THE COMMISSION'S FINANCIAL MANAGEMENT**

This financial report is designed to provide our citizens, taxpayers, customers and creditors with a general overview of the Commission's finances and to show the Commission's accountability for the money it receives. If you have questions about this report or need additional financial information, contact PCSWC by mail at P.O. Box 98, Pocahontas, Iowa 50574, by telephone at 712-335-3301 or by e-mail at [jjohnson@evertek.net](mailto:jjohnson@evertek.net).

Pocahontas County Solid Waste Commission

Statement of Cash Receipts, Disbursements and  
Changes in Cash Basis Net Assets

As of and for the Year ended June 30, 2008

Operating receipts:	
City assessments	\$ 141,220
County assessments	56,737
Gate and recycling fees	42,616
Total operating receipts	<u>240,573</u>
Operating disbursements:	
Salaries and benefits	66,654
Landfill disposal fees	77,497
Recycling	19,086
Insurance	16,933
Tonnage fees remitted to Landfill Operator	14,836
Legal, accounting and auditing	11,399
Utilities and telephone	4,299
Advertising and supplies	1,519
Truck expense	14,163
Repair and maintenance	1,723
Miscellaneous	1,914
Total operating disbursements	<u>230,023</u>
Excess of operating receipts over operating disbursements	<u>10,550</u>
Non-operating receipts (disbursements):	
Interest on investments	24,277
Equipment purchase	(5,895)
Net non-operating receipts (disbursements)	<u>18,382</u>
Change in cash basis net assets	28,932
Cash basis net assets beginning of year	<u>501,007</u>
Cash basis net assets end of year	<u>\$ 529,939</u>
<b>Cash Basis Net Assets</b>	
Restricted for closure care	\$ 6,000
Unrestricted	<u>523,939</u>
Total cash basis net assets	<u>\$ 529,939</u>

See notes to financial statement.

Pocahontas County Solid Waste Commission

Notes to Financial Statement

June 30, 2008

**(1) Summary of Significant Accounting Policies**

The Pocahontas County Solid Waste Commission was formed in 1974 pursuant to the provisions of Chapter 28E of the Code of Iowa. The Commission was established for the purpose of developing, operating and maintaining sanitary disposal and recycling facilities for the units of government that are parties to the agreement. The participating units of government include the cities of Havelock, Laurens, Palmer, Plover, Rolfe, Varina and Pocahontas and Pocahontas County.

In performing its duties, the Commission may cooperate, contract with and accept and expend funds from federal, state or local agencies, public or semi-public, private individuals or corporations, and may carry out such cooperative undertakings and contracts as provided by law. The Commission also is empowered to fix, establish and maintain rates and charges to produce revenues to pay the necessary costs of operation and maintenance. Currently, the Commission contracts for landfill operations.

A. Reporting Entity

For financial reporting purposes, the Pocahontas County Solid Waste Commission has included all funds, organizations, agencies, boards, commissions and authorities. The Commission has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the Commission are such that exclusion would cause the Commission's financial statement to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the Commission to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the Commission. The Commission has no component units which meet the Governmental Accounting Standards Board criteria.

B. Basis of Presentation

The accounts of the Commission are organized as an Enterprise Fund. Enterprise Funds are utilized to finance and account for the acquisition, operation and maintenance of governmental facilities and services supported by user charges.

Enterprise Funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with an Enterprise Fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

C. Basis of Accounting

The Pocahontas County Solid Waste Commission maintains its financial records on the basis of cash receipts and disbursements and the financial statement of the Commission is prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items, including the estimated payables for closure care. Accordingly, the financial statement does not present the financial position and results of operations of the Commission in accordance with U.S. generally accepted accounting principles.

D. Restricted Cash Basis Net Assets

Funds set aside for payment of closure care are classified as restricted.

**(2) Cash and Investments**

The Commission's deposits in banks at June 30, 2008 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The Commission is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Commission; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The Commission had no investments meeting the disclosure requirements of Governmental Accounting Standards Board Statement No. 3, as amended by Statement No. 40.

**(3) Pension and Retirement Benefits**

The Commission contributes to the Iowa Public Employees Retirement System (IPERS), which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa, 50306-9117.

Plan members are required to contribute 3.90% of their annual covered salary and the Commission is required to contribute 6.05% of annual covered payroll. Contribution requirements are established by state statute. The Commission's contributions to IPERS for the years ended June 30, 2008, 2007 and 2006 were \$2,983, \$2,435 and \$2,596, respectively, equal to the required contribution for each year.

**(4) Risk Management**

The Commission is exposed to various risks of loss related to torts; theft; damage to and destruction of assets; errors and omission; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

**(5) Solid Waste Disposal Contract**

The Commission entered into a contract with the City of Spencer (Landfill Operator) for the disposal of all solid waste which has been first collected at the Commission's transfer station. Under the contract, the Landfill Operator accepts the solid waste for disposal according to applicable rules, laws and regulations. During the year ended June 30, 2008, the Landfill Operator was paid \$77,497 under this contract and an additional \$14,836 in tonnage fees mandated by the Iowa Department of Natural Resources.

**(6) Recyclable Materials Disposal Contract**

The Commission entered into a contract for the disposal of recyclable material. Under the contract, the contractor accepts and disposes of recyclable material collected at drop-boxes and recyclable material delivered to them. During the year ended June 30, 2008, the contractor was paid \$11,749 under this contract.

**(7) Appliance Recycling Contract**

The Commission entered into a contract dated May 4, 2003 for the purpose of recycling appliances. During the year ended June 30, 2008, the contractor was paid \$2,820 under the terms of the contract.

**(8) Transfer Station Closure Care**

To comply with state regulations, the Commission is required to complete a closure plan detailing how the transfer station will comply with proper disposal of all solid waste and litter at the site, cleaning the transfer station building, including the rinsing of all surfaces that have come in contact with solid waste or washwater, cleaning of all solid waste transport vehicles that will remain on site, including the rinsing of all surfaces that have come in contact with solid waste, and the removal and proper management of all washwater in the washwater management system.

To comply with state regulations, the Commission is required to maintain a closure account as financial assurance for the closure care costs. The effect of the state requirement is to commit landfill owners to perform certain closing functions as a condition for the right to operate the transfer station in the current period.

The total closure care costs for the Commission as of June 30, 2008 have been estimated at \$6,800. Assets of \$6,000 are restricted for these purposes and are reported as restricted cash basis net assets on the Statement of Cash Receipts, Disbursements and Changes in Cash Basis Net Assets.

**(9) Designated Balances**

The Commission maintains designated balances in separate ledger accounts identified for specific types of equipment. The following is a summary of the activity for the year:

	<u>Amount</u>
Balance beginning of year	\$ 402,500
Net change in designations	<u>(20,634)</u>
Balance end of year	<u>\$ 381,866</u>

**Pocahontas County Solid Waste Commission**



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Independent Auditor's Report on Internal Control  
over Financial Reporting and on Compliance and Other Matters  
Based on an Audit of a Financial Statement Performed in Accordance with  
Government Auditing Standards

To the Members of the Pocahontas County  
Solid Waste Commission:

We have audited the accompanying financial statement of the Pocahontas County Solid Waste Commission as of and for the year ended June 30, 2008, and have issued our report thereon dated March 5, 2009. Our report expressed an unqualified opinion on the financial statement which was prepared in conformity with an other comprehensive basis of accounting. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Pocahontas County Solid Waste Commission's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing our opinion on the effectiveness of the Pocahontas County Solid Waste Commission's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Pocahontas County Solid Waste Commission's internal control over financial reporting.

A control deficiency exists when the design or operation of the control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Commission's ability to initiate, authorize, record, process or report financial data reliably in accordance with an other comprehensive basis of accounting such that there is more than a remote likelihood a misstatement of the Pocahontas County Solid Waste Commission's financial statement that is more than inconsequential will not be prevented or detected by the Pocahontas County Solid Waste Commission's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood a material misstatement of the financial statement will not be prevented or detected by the Pocahontas County Solid Waste Commission's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

Compliance and Other Matters

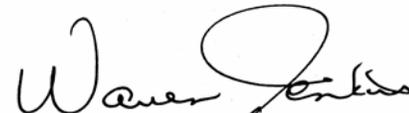
As part of obtaining reasonable assurance about whether the Pocahontas County Solid Waste Commission's financial statement is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations and contracts, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters required to be reported under Government Auditing Standards.

Comments involving statutory and other legal matters about the Commission's operations for the year ended June 30, 2008 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statement of the Commission. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

This report, a public record by law, is intended solely for the information and use of the members and customers of the Pocahontas County Solid Waste Commission and other parties to whom the Commission may report. This report is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the Pocahontas County Solid Waste Commission during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

  
DAVID A. VAUDT, CPA  
Auditor of State

  
WARREN G. JENKINS, CPA  
Chief Deputy Auditor of State

March 5, 2009

Pocahontas County Solid Waste Commission

Schedule of Findings

Year ended June 30, 2008

**Findings Related to the Financial Statement:**

**SIGNIFICANT DEFICIENCIES:**

No material weaknesses in internal control over financial reporting were noted.

**INSTANCES OF NON-COMPLIANCE:**

No matters were noted.

**Other Findings Related to Required Statutory Reporting:**

- (1) Questionable Disbursements – No disbursements we believe may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 were noted.
- (2) Travel Expense – No disbursements of Commission money for travel expenses of spouses of Commission officials or employees were noted.
- (3) Commission Minutes – No transactions were found that we believe should have been approved in the Commission minutes but were not.
- (4) Deposits and Investments – No instances of non-compliance with the deposit and investment provisions of Chapter 12B and Chapter 12C of the Code of Iowa and the Commission's investment policy were noted.

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Pocahontas County Solid Waste Commission

Staff

This audit was performed by:

Ronald D. Swanson, CPA, Manager  
Brett Conner, Staff Auditor

A handwritten signature in black ink that reads "Andrew E. Nielsen". The signature is written in a cursive style with a prominent initial "A".

Andrew E. Nielsen, CPA  
Deputy Auditor of State