

FREMONT-MILLS COMMUNITY SCHOOL DISTRICT

INDEPENDENT AUDITOR'S REPORTS
BASIC FINANCIAL STATEMENTS
AND SUPPLEMENTARY INFORMATION
SCHEDULE OF FINDINGS AND RESPONSES

June 30, 2008

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Independent Auditor's Report

To the Board of Education of
Fremont-Mills Community School District:

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of Fremont-Mills Community School District, Tabor, Iowa, as of and for the year ended June 30, 2008, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of District officials. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of Fremont-Mills Community School District at June 30, 2008, and the respective changes in financial position and cash flows, where applicable, for the year then ended in conformity with U.S. generally accepted accounting principles.

In accordance with Government Auditing Standards, we have also issued our report dated January 2, 2009, on our consideration of Fremont-Mills Community School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

Management's Discussion and Analysis and budgetary comparison information on pages 4 through 13 and 39 through 40 are not required parts of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. We did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Fremont-Mills Community School District's basic financial statements. We previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for the three years ended June 30, 2007, (which are not presented herein) and expressed unqualified opinions on those financial statements. Other supplementary information included in Schedules 1 through 5, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

BURTON E. TRACY & CO., P.C.
Certified Public Accountants

January 2, 2009

MANAGEMENT'S DISCUSSION AND ANALYSIS

Fremont-Mills Community School District provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2008. We encourage readers to consider this information in conjunction with the District's financial statements, which follow.

2008 FINANCIAL HIGHLIGHTS

- General Fund revenues increased from \$3,748,900 in fiscal 2007 to \$4,243,165 in fiscal 2008, while General Fund expenditures increased from \$3,826,566 in fiscal 2007 to \$3,899,535 in fiscal 2008. The District's General Fund balance shows an increase of 595.07% from -\$58,195 in fiscal 2007 to \$288,105 in fiscal 2008.
- The increase in General Fund revenues was attributable to an increase in property tax and state grant revenue in fiscal 2008. The increase in expenditures was due primarily to an increase in the negotiated salary and benefits and restricted grant expenditures.

USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the District's financial activities.

The Government-wide Financial Statements consist of a Statement of Net Assets and a Statement of Activities. These provide information about the activities of the Fremont-Mills Community School District as a whole and present an overall view of the District's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report Fremont-Mills Community School District's operations in more detail than the government-wide statements by providing information about the most significant funds. The remaining statements provide financial information about activities for which Fremont-Mills Community School District acts solely as an agent or custodian for the benefit of those outside of District government.

Notes to financial statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the District's budget for the year.

Other Supplementary Information provides detailed information about the nonmajor funds.

Figure A-1 shows how the various parts of this annual report are arranged and relate to one another.

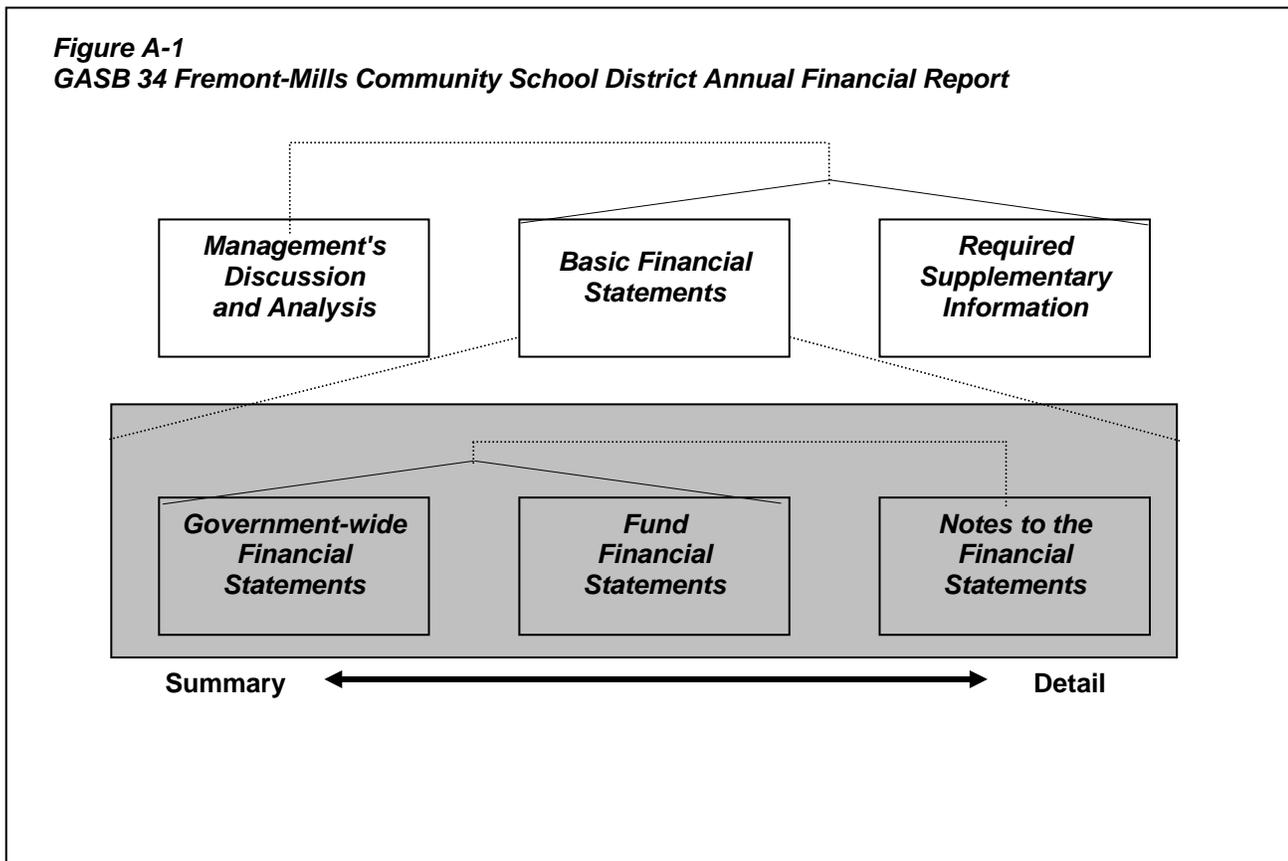


Figure A-2 summarizes the major features of the District’s financial statements, including the portion of the District’s activities they cover and the types of information they contain.

Figure A-2 Major Features of the Government-wide and Fund Financial Statements				
	Government-wide Statements	Fund Statements		
		Governmental Funds	Proprietary Funds	Fiduciary Funds
Scope	Entire District (except fiduciary funds)	The activities of the District that are not proprietary or fiduciary, such as special education and building maintenance	Activities the District operates similar to private businesses: food services and adult education	Instances in which the District administers resources on behalf of someone else, such as scholarship programs
Required financial statements	<ul style="list-style-type: none"> • Statement of net assets • Statement of activities 	<ul style="list-style-type: none"> • Balance sheet • Statement of revenues, expenditures and changes in fund balances 	<ul style="list-style-type: none"> • Statement of net assets • Statement of revenues, expenses and changes in fund net assets • Statement of cash flows 	<ul style="list-style-type: none"> • Statement of fiduciary net assets • Statement of changes in fiduciary net assets
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus	Accrual accounting and economic resources focus	Accrual accounting and economic resources focus
Type of asset/ liability information	All assets and liabilities, both financial and capital, short-term and long-term	Generally, assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets or long-term liabilities included	All assets and liabilities, both financial and capital, short-term and long-term	All assets and liabilities, both short-term and long-term; funds do not currently contain capital assets, although they can
Type of inflow/ outflow information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and the related liability is due during the year or soon thereafter	All revenues and expenses during the year, regardless of when cash is received or paid	All additions and deductions during the year, regardless of when cash is received or paid

REPORTING THE DISTRICT’S FINANCIAL ACTIVITIES

Government-wide Financial Statements

The government-wide financial statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Assets includes all of the District’s assets and liabilities. All of the current year’s revenues and expenses are accounted for in the Statement of Activities, regardless of when cash is received or paid.

The two government-wide financial statements report the District’s net assets and how they have changed. Net assets – the difference between the District’s assets and liabilities – are one way to measure the District’s financial health or

financial position. Over time, increases or decreases in the District's net assets are an indicator of whether financial position is improving or deteriorating. To assess the District's overall health, additional non-financial factors, such as changes in the District's property tax base and the condition of school buildings and other facilities, need to be considered.

In the government-wide financial statements, the District's activities are divided into two categories:

- *Governmental activities:* Most of the District's basic services are included here, such as regular and special education, transportation and administration. Property tax and state aid finance most of these activities.
- *Business type activities:* The District charges fees to help cover the costs of certain services it provides. The District's school nutrition program is included here.

Fund Financial Statements

The fund financial statements provide more detailed information about the District's funds, focusing on its most significant or "major" funds – not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs.

Some funds are required by state law and by bond covenants. The District establishes other funds to control and manage money for particular purposes, such as accounting for student activity funds, or to show that it is properly using certain revenues, such as federal grants.

The District has three kinds of funds:

- 1) *Governmental funds:* Most of the District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental fund statements provide a detailed short-term view that helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs.

The District's governmental funds include the General Fund, Special Revenue Funds, Debt Service Fund and Capital Projects Fund.

The required financial statements for governmental funds include a balance sheet and a statement of revenues, expenditures and changes in fund balances.

- 2) *Proprietary funds:* Services for which the District charges a fee are generally reported in proprietary funds. Proprietary funds are reported in the same way as the government-wide financial statements. The District's Enterprise Funds, one type of proprietary fund, are the same as its business type activities, but provide more detail and additional information, such as cash flows. The District currently has one Enterprise Fund, the School Nutrition Fund. The District uses *internal service funds*, the other kind of proprietary fund, to report activities that provide supplies and services for its other programs and activities. The District currently has one internal service fund used to account for the District's employee flexible benefit plan.

The required financial statements for proprietary funds include a statement of revenues, expenses and changes in fund net assets and a statement of cash flows.

- 3) *Fiduciary funds:* The District is the trustee, or fiduciary, for assets that belong to others. These funds include Private-Purpose Trust and Agency Funds.
 - Private-Purpose Trust Fund – The District accounts for outside donations for scholarships for individual students in this fund.
 - Agency Funds – These are funds through which the District administers and accounts for certain federal and/or state grants on behalf of other Districts and certain revenue collected for District employee purchases of pop and related expenditures.

The District is responsible for ensuring the assets reported in the fiduciary funds are used only for their intended purposes and by those to whom the assets belong. The District excludes these activities from the government-wide financial statements because it cannot use these assets to finance its operations.

The required financial statements for fiduciary funds include a statement of fiduciary net assets and a statement of changes in fiduciary net assets.

Reconciliations between the government-wide financial statements and the fund financial statements follow the fund financial statements.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

A-3 below provides a summary of the District's net assets at June 30, 2008 compared to June 30, 2007.

Condensed Statement of Net Assets							
	Governmental		Business-type		Total		Percentage Change
	Activities		Activities		School District		
	2008	2007	2008	2007	2008	2007	
	\$	\$	\$	\$	\$	\$	
Current and other assets	3,462,027	3,254,096	20,894	43,033	3,482,921	3,297,129	5.63%
Capital assets	3,772,419	3,909,035	21,484	25,239	3,793,903	3,94,274	-3.57%
Total assets	7,234,446	7,163,131	42,378	68,272	7,276,824	7,231,403	0.63%
Long-term liabilities	1,847,535	1,996,852			1,847,535	1,996,852	-7.48%
Other liabilities	2,664,511	2,970,041	1,761	1,632	2,666,272	2,971,673	-10.28%
Total liabilities	4,512,046	4,966,893	1,761	1,632	4,513,807	4,968,525	-9.15%
Net assets:							
Invested in capital assets							
net of related debt	1,932,419	1,934,035	21,485	25,239	1,953,904	1,959,274	-0.27%
Restricted	454,652	309,882			454,652	309,882	46.72%
Unrestricted	335,329	-47,679	19,132	41,401	354,461	-6,278	5,746.08%
TOTAL NET ASSETS	2,722,400	2,196,238	40,617	66,640	2,763,017	2,262,878	22.10%

The District's combined net assets increased by 22.10% or approximately \$500,139, over the prior year. The largest portion of the District's net assets is the invested in capital assets (e.g., land, infrastructure, buildings and equipment), less the related debt. The debt related to the investment in capital assets is liquidated with sources other than capital assets.

Restricted net assets represent resources that are subject to external restrictions, constitutional provisions or enabling legislation on how they can be used. The District's restricted net assets decreased by \$144,770 (46.7%) over the prior year. The increase was primarily a result of local option sales tax and physical plant and equipment property taxes that were collected, but not spent during fiscal year 2008.

Unrestricted net assets – the part of net assets that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation or other legal requirements – increased approximately \$360,739 or 5,746.08%. This increase in unrestricted net assets was a result of the District's increased revenue and by decreasing expenses.

Figure A-4 shows the change in net assets for the years ended June 30, 2008 and 2007.

Figure A-4
Fremont Mills Community School
Changes in Net Assets - June 30, 2008

	Governmental Activities		Business-type Activities		Total School District		Percentage Change
	2008	2007	2008	2007	2008	2007	
	\$	\$	\$	\$	\$	\$	
Revenues							
Program Revenues:							
Charges for services	318,613	257,615	101,163	99,325	419,776	356,940	
Operating grants & contributions	565,566	516,464	105,870	99,594	671,436	616,058	
Capital grants & contributions	0	6,780	0	0	0	6,780	
General Revenues							
Property taxes	1,563,335	1,407,658			1,563,335	1,407,658	
Income Surtax	203,474	207,704			203,474	207,704	
Local option sales tax	268,942	278,842			268,942	278,842	
Unrestricted state grants	1,886,570	1,697,341			1,886,570	1,697,341	
Unrestricted investment earnings	60,275	4,395	1,540	944	61,815	5,339	
Other revenue	11,167	9,650			11,167	9,650	
Total Revenues	\$4,877,942	\$4,386,449	\$208,573	\$199,863	\$5,086,515	\$4,586,312	11%
Expenses:							
Instruction	2,733,986	2,676,026			2,733,986	2,676,026	
Support services	1,233,055	1,250,594			1,233,055	1,250,594	
Non-instructional programs	1,788	9,322	234,596	207,461	236,384	216,783	
Other expenditures	382,951	399,958			382,951	399,958	
Total Expenses	\$4,351,780	\$4,335,900	\$234,596	\$207,461	\$4,586,376	\$4,543,361	1%
Transfers							
CHANGE IN NET ASSETS	\$526,162	\$50,549	-\$26,023	-\$7,598	\$500,139	\$42,951	1064%
Net assets beginning of year	2196,238	2,145,689	66,640	74,238	2,262,878	2,219,927	2%
Net assets end of year	<u>\$2,722,400</u>	<u>\$2,196,238</u>	<u>\$40,617</u>	<u>\$66,640</u>	<u>\$2,763,017</u>	<u>\$2,262,878</u>	<u>22%</u>

Property tax, income surtax, local option sales taxes and unrestricted state grants account for nearly 78.33% of the total revenue. The District's expenses primarily relate to instruction and support services, which account for 86.50% of the total expenses.

Governmental Activities

Revenues for governmental activities were \$4,877,942 and expenses were \$4,351,780. In a difficult budget year, the District was able to balance the budget by trimming expenses to match available revenues.

The following table presents the total and net cost of the District's major governmental activities: instruction, support services, non-instructional programs and other expenses.

Figure A-5

Total and Net Cost of Governmental Activities

	Total Cost	Total Cost	Net Cost	Net Cost
	of Services	of Services	of Services	of Services
	2008	2007	2008	2007
	\$	\$	\$	\$
Instruction	2,733,986	2,676,026	2,014,922	2,044,718
Support Services	1,233,055	1,250,594	1,221,305	1,240,113
Non-instructional Programs	1,788	9,322	1,788	0
Other Expenses	382,951	399,958	229,586	260,888
TOTAL	4,351,780	4,335,900	3,467,601	3,545,719

- The cost financed by users of the District's programs was \$318,613.
- Federal and state governments subsidized certain programs with grants and contributions totaling \$565,566.
- The net cost of governmental activities was financed with \$\$2,035,751 in property and other taxes and \$1,886,570 in unrestricted state grants.

Business Type Activities

Revenues for business type activities were \$208,573 and expenses were \$234,596. The District's business type activities include the School Nutrition Fund. Revenues of these activities were comprised of charges for service, federal and state reimbursements and investment income.

The net a decrease of -\$26,023 in the School Nutrition Fund is attributed increased costs in supplies and labor. The charges to students for meals did not increase again this year.

INDIVIDUAL FUND ANALYSIS

As previously noted, Fremont-Mills Community School District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The financial performance of the District as a whole is reflected in its governmental funds, as well. As the District completed the year, its governmental funds reported a combined fund balance of \$633,093 above last year's ending fund balances of \$127,430. The primary reason for the increase in combined fund balances is due to increased revenue in the general fund.

Governmental Fund Highlights

- The District's improving General Fund financial position is the result of many factors. Growth during the year in tax and grants resulted in an increase in revenues, and reduced expenditures contributed to the increase.
- The General Fund balance increased from -\$58,195 to \$288,105, due in part to the early retirement settlements, a decrease in transportation costs and increased revenue.
- The Nonmajor Governmental Funds increased from \$185,625 to \$344,988 due in part to early retirement settlements, a decrease in transportation costs and increased revenue.

Proprietary Fund Highlights

School Nutrition Fund net assets decreased from \$66,640 at June 30, 2007 to \$40,617 at June 30, 2008, representing a decrease of approximately -39%. For fiscal 2008 the District did not increase meal prices. The Internal Service Fund balance of \$2,363 at June 30, 2008 reflects a \$749 increase over the \$1,614 June 30, 2008 balance. The change is attributable to normal annual fluctuations.

BUDGETARY HIGHLIGHTS

Over the course of the year, Fremont-Mills Community School District did not amend its annual budget.

The District's receipts were \$150,172 less than budgeted receipts, a variance of 3.05%

Total expenditures were \$385,329 less than budgeted, a variance of 7.73%, due primarily to the District's budget for the General Fund. It is the District's practice to budget expenditures at the maximum authorized spending authority for the General Fund. The District then manages or controls General Fund spending through its line-item budget. As a result, the District's certified budget should always exceed actual expenditures for the year.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

At June 30, 2008, the District had invested \$3,793,903, net of accumulated depreciation, in a broad range of capital assets, including land, buildings, athletic facilities, and transportation equipment. (See Figure A-6) This represents a net decrease of -3.5679% from last year. More detailed information about the District's capital assets is presented in Note 6 to the financial statements. Depreciation expense for the year was \$178,907.

The original cost of the District's capital assets was \$5,915,475. Governmental funds account for \$5,818,175, with the remainder of \$97,300 accounted for in the Proprietary, School Nutrition Fund.

Figure A-6

Capital Assets (net of depreciation)

	Governmental		Business type		Total		Percentage Change
	Activities		Activities		School District		
	2008	2007	2008	2007	2008	2007	
Land	40,000	40,000			40,000	40,000	0.00%
Buildings	3,354,089	3,453,623			3,354,089	3,453,623	-2.88%
Improvements	84,874	81,332			84,874	81,332	4.35%
Equipment & Furniture	293,456	334,080	21,484	25,239	314,940	359,319	-12.35%
	3,772,419	3,909,035	21,484	25,239	3,793,903	3,934,274	-3.57%

Long-Term Debt

At June 30, 2008, the District had \$1,847,535 in general obligation and other long-term debt outstanding. This represents a decrease of approximately 7.48% from last year. (See Figure A-7) Additional information about the District's long-term debt is presented in Note 7 to the financial statements.

**Figure A-7
Fremont-Mills Community School District
Outstanding Long-Term Liabilities**

	Total School District		Percentage Change
	2008	2007	
General Obligation Bonds	1,575,000	1,650,000	-4.55%
Capital Loan Notes	265,000	325,000	-18.46%
Early Retirement	7,535	21,852	-65.52%
	1,847,535	1,996,852	-7.48%

ECONOMIC FACTORS BEARING ON THE DISTRICT'S FUTURE

At the time these financial statements were prepared and audited, the District was aware of several existing circumstances that could significantly affect its financial health in the future:

- School financing is highly dependent upon student enrollment. The District's October 2008 enrollment decreased by 11 resident students, in addition the open enrolled students out increased by 3, and the open enrolled in students increased by 8. This net decrease in enrollment of 6 students will impact the District's funding for fiscal year 2009-2010
- A bond issue was passed in March 2008 for the construction of an elementary gymnasium in the amount of \$1,985,000. The bonds were issued in July 2008.

- **CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT**

This financial report is designed to provide the District's citizens, taxpayers, customers, investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Susan Shepherd, Board Secretary/Treasurer, Fremont-Mills Community School, 1114 US Hwy 275, Tabor, Iowa 51653

BASIC FINANCIAL STATEMENTS

FREMONT-MILLS COMMUNITY SCHOOL DISTRICT

Statement of Net Assets

June 30, 2008

	Governmental Activities	Business Type Activities	Total
	\$	\$	\$
Assets			
Cash and cash equivalents:			
ISCAP	490,960	-	490,960
Other	942,474	20,018	962,492
Receivables:			
Property tax:			
Delinquent	27,751	-	27,751
Succeeding year	1,739,085	-	1,739,085
Accounts	892	109	1,001
Accrued interest - ISCAP	6,672	-	6,672
Due from other governments	254,193	-	254,193
Inventories	-	767	767
Capital assets, net of accumulated depreciation	3,772,419	21,484	3,793,903
Total assets	7,234,446	42,378	7,276,824
Liabilities			
Accounts payable	37,169	-	37,169
Salaries and benefits payable	375,780	-	375,780
Accrued interest payable	15,074	-	15,074
Deferred revenue:			
Succeeding year property tax	1,739,085	-	1,739,085
Other	-	1,761	1,761
ISCAP warrants payable	488,000	-	488,000
ISCAP accrued interest payable	3,464	-	3,464
ISCAP premium	5,939	-	5,939
Long-term liabilities:			
Portion due within one year:			
General obligation bonds payable	80,000	-	80,000
Capital loan notes	60,000	-	60,000
Termination benefits	7,535	-	7,535
Portion due after one year:			
General obligation bonds payable	1,495,000	-	1,495,000
Capital loan notes	205,000	-	205,000
Total liabilities	4,512,046	1,761	4,513,807

FREMONT-MILLS COMMUNITY SCHOOL DISTRICT

Statement of Net Assets

June 30, 2008

	Governmental Activities	Business Type Activities	Total
	\$	\$	\$
Net assets			
Invested in capital assets, net of related debt	1,932,419	21,485	1,953,904
Restricted for:			
Gifted and talented program	48,698	-	48,698
Other state categorical aid	6,342	-	6,342
Physical plant and equipment levy	162,850	-	162,850
Other special revenue purposes	7,281	-	7,281
Local option sales tax capital projects	229,481	-	229,481
Unrestricted	<u>335,329</u>	<u>19,132</u>	<u>354,461</u>
Total net assets	<u><u>2,722,400</u></u>	<u><u>40,617</u></u>	<u><u>2,763,017</u></u>

FREMONT-MILLS COMMUNITY SCHOOL DISTRICT

Statement of Activities

Year ended June 30, 2008

Functions/Programs	<u>Program Revenues</u>			
	Expenses	Charges for Services	Operating Grants, Contributions and Restricted Interest	Capital Grants, Contributions and Restricted Interest
	\$	\$	\$	\$
Governmental activities:				
Instruction:				
Regular	1,809,951	206,369	295,663	-
Special	477,563	31,340	54,926	-
Other	446,472	69,339	61,427	-
	<u>2,733,986</u>	<u>307,048</u>	<u>412,016</u>	<u>-</u>
Support services:				
Student	39,456	-	-	-
Instructional staff	54,104	-	-	-
Administration	574,390	-	-	-
Operation and maintenance of plant	308,648	-	-	-
Transportation	256,457	11,565	185	-
	<u>1,233,055</u>	<u>11,565</u>	<u>185</u>	<u>-</u>
Non-instructional programs	<u>1,788</u>	<u>-</u>	<u>-</u>	<u>-</u>
Other expenditures:				
Facilities acquisition	27,374	-	-	-
Long-term debt interest	96,828	-	-	-
AEA flowthrough	153,365	-	153,365	-
Depreciation (unallocated)*	105,384	-	-	-
	<u>382,951</u>	<u>-</u>	<u>153,365</u>	<u>-</u>
Total governmental activities	4,351,780	318,613	565,566	-
Business type activities:				
Non-instructional programs:				
Food service operations	234,596	101,163	105,870	-
Total	<u>4,586,376</u>	<u>419,776</u>	<u>671,436</u>	<u>-</u>
General Revenues:				
Property taxes levied for:				
General purposes				
Capital outlay				
Income surtax				
Local option sales and services tax				
Unrestricted state grants				
Unrestricted investment earnings				
Other				
Total general revenues				

Change in net assets

Net assets beginning of year

Net assets end of year

*This amount excludes the depreciation that is included in the direct expenses of the various programs.

Net (Expense) Revenue and Changes in Net
Assets

Governmental Activities	Business Type Activities	Total
\$	\$	\$
(1,307,919)	-	(1,307,919)
(391,297)	-	(391,297)
(315,706)	-	(315,706)
<u>(2,014,922)</u>	<u>-</u>	<u>(2,014,922)</u>
(39,456)	-	(39,456)
(54,104)	-	(54,104)
(574,390)	-	(574,390)
(308,648)	-	(308,648)
(244,707)	-	(244,707)
<u>(1,221,305)</u>	<u>-</u>	<u>(1,221,305)</u>
<u>(1,788)</u>	<u>-</u>	<u>(1,788)</u>
(27,374)	-	(27,374)
(96,828)	-	(96,828)
-	-	-
(105,384)	-	(105,384)
<u>(229,586)</u>	<u>-</u>	<u>(229,586)</u>
(3,467,601)	-	(3,467,601)
<u>-</u>	<u>(27,563)</u>	<u>(27,563)</u>
<u>(3,467,601)</u>	<u>(27,563)</u>	<u>(3,495,164)</u>
1,446,870	-	1,446,870
116,465	-	116,465
203,474	-	203,474
268,942	-	268,942
1,886,570	-	1,886,570
60,275	1,540	61,815
11,167	-	11,167
<u>3,993,763</u>	<u>1,540</u>	<u>3,995,303</u>
526,162	(26,023)	500,139
<u>2,196,238</u>	<u>66,640</u>	<u>2,262,878</u>
<u>2,722,400</u>	<u>40,617</u>	<u>2,763,017</u>

FREMONT-MILLS COMMUNITY SCHOOL DISTRICT

Balance Sheet
Governmental Funds

June 30, 2008

	General Fund	Nonmajor Governmental Funds	Total
	\$	\$	\$
Assets			
Cash and pooled investments:			
ISCAP	490,960	-	490,960
Other	627,050	310,073	937,123
Receivables:			
Property tax:			
Delinquent	23,957	3,794	27,751
Succeeding year	1,455,220	283,865	1,739,085
Accounts	814	78	892
Accrued interest - ISCAP	6,672	-	6,672
Interfund receivable	5,791	-	5,791
Due from other governments	163,716	90,477	254,193
	<u>2,774,180</u>	<u>688,287</u>	<u>3,462,467</u>
Total assets			
Liabilities and Fund Balances			
Liabilities:			
Accounts payable	31,148	3,033	34,181
Salaries and benefits payable	375,780	-	375,780
Interfund payable	-	5,791	5,791
ISCAP warrants payable	488,000	-	488,000
ISCAP accrued interest payable	3,464	-	3,464
ISCAP premium	5,939	-	5,939
Deferred revenue:			
Succeeding year property tax	1,455,220	283,865	1,739,085
Other	126,524	50,610	177,134
Total liabilities	<u>2,486,075</u>	<u>343,299</u>	<u>2,829,374</u>
Fund balances:			
Reserved for:			
Other state categorical aid	6,342	-	6,342
Gifted and talented program	48,698	-	48,698
Unreserved reported in:			
General fund	233,065	-	233,065
Special revenue funds	-	115,507	115,507
Capital projects funds	-	229,481	229,481
Total fund balances	<u>288,105</u>	<u>344,988</u>	<u>633,093</u>
	<u>2,774,180</u>	<u>688,287</u>	<u>3,462,467</u>
Total liabilities and fund balances			

FREMONT-MILLS COMMUNITY SCHOOL DISTRICT

Reconciliation of the Balance Sheet - Governmental Funds
to the Statement of Net Assets

June 30, 2008

	\$
Total fund balances of governmental funds (Exhibit C)	633,093
<i>Amounts reported for governmental activities in the Statement of Net Assets are different because:</i>	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in the governmental funds.	3,772,419
Other long-term assets are not available to pay current period expenditures and, therefore, are deferred in the governmental funds.	177,134
Accrued interest payable on long-term liabilities is not due and payable in the current period and, therefore, is not reported as a liability in the governmental funds.	(15,074)
An internal service fund is used by the District's management to charge the costs of the employee flexible benefit program to the individual funds. The assets and liabilities of the internal service fund are included with governmental activities.	2,363
Long-term liabilities, including bonds payable, capital loan notes payable and termination benefits, are not due and payable in the current period and therefore, are not reported as liabilities in the governmental funds.	<u>(1,847,535)</u>
Net assets of governmental activities (Exhibit A)	<u><u>2,722,400</u></u>

FREMONT-MILLS COMMUNITY SCHOOL DISTRICT

Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds

Year ended June 30, 2008

	General Fund	Nonmajor Governmental Funds	Total
	\$	\$	\$
Revenues:			
Local sources:			
Local tax	1,489,811	516,825	2,006,636
Tuition	188,041	-	188,041
Other	113,364	85,980	199,344
State sources	2,301,403	23,290	2,324,693
Federal sources	150,546	-	150,546
Total revenues	<u>4,243,165</u>	<u>626,095</u>	<u>4,869,260</u>
Expenditures:			
Current:			
Instruction:			
Regular	1,787,524	36,801	1,824,325
Special	477,563	-	477,563
Other	363,581	80,703	444,284
	<u>2,628,668</u>	<u>117,504</u>	<u>2,746,172</u>
Support services:			
Student	39,456	-	39,456
Instructional staff	57,898	-	57,898
Administration	559,321	4,883	564,204
Plant operation and maintenance	245,545	55,971	301,516
Transportation	213,494	16,507	230,001
	<u>1,115,714</u>	<u>77,361</u>	<u>1,193,075</u>
Non-instructional programs	<u>1,788</u>	<u>-</u>	<u>1,788</u>
Other expenditures:			
Facilities acquisition	-	39,002	39,002
Long-term debt:			
Principal	-	135,000	135,000
Interest and fiscal charges	-	97,865	97,865
AEA flowthrough	153,365	-	153,365
	<u>153,365</u>	<u>271,867</u>	<u>425,232</u>
Total expenditures	<u>3,899,535</u>	<u>466,732</u>	<u>4,366,267</u>
Excess (deficiency) of revenues over (under) expenditures	<u>343,630</u>	<u>159,363</u>	<u>502,993</u>
Other financing sources (uses):			
Sales of materials and equipment	2,670	-	2,670
Operating transfers in	-	232,865	232,865
Operating transfers out	-	(232,865)	(232,865)
Total other financing sources (uses)	<u>2,670</u>	<u>-</u>	<u>2,670</u>
Net change in fund balances	346,300	159,363	505,663
Fund balances beginning of year	(58,195)	185,625	127,430
Fund balances end of year	<u>288,105</u>	<u>344,988</u>	<u>633,093</u>

FREMONT-MILLS COMMUNITY SCHOOL DISTRICT

Reconciliation of the Statement of Revenues, Expenditures and
Changes in Fund Balances - Governmental Funds
to the Statement of Activities

Year ended June 30, 2008

	\$	\$
Net change in fund balances - total governmental funds (Exhibit E)		505,663
<i>Amounts reported for governmental activities in the Statement of Activities are different because:</i>		
Capital outlays to purchase or build capital assets are reported in governmental funds as expenditures. However, those costs are not reported in the Statement of Activities and are allocated over their estimated useful lives as depreciation expense in the Statement of Activities. Depreciation expense exceeded capital outlay expenditures in the current year as follows:		
Expenditures for capital assets	38,536	
Depreciation expense	<u>(175,152)</u>	(136,616)
Income surtaxes and other receivables not collected for several months after the District's fiscal year ends are not considered "available" revenues in the governmental funds and are included as deferred revenues. They are, however, recorded as revenues in the Statement of Activities.		
		6,012
Repayment of long-term liability principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Assets.		
		135,000
Interest on long-term debt in the Statement of Activities differs from the amount reported in the governmental funds because interest is recorded as an expenditure in the funds when due. In the Statement of Activities, interest expense is recognized as the interest accrues, regardless of when it is due.		
		1,037
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds, as follows:		
Termination benefits		14,317
An internal service fund is used by the District's management to charge the costs of the employee flexible benefit program to the individual funds. The net revenue (expense) of the internal service fund is reported with governmental activities.		
		<u>749</u>
Changes in net assets of governmental activities (Exhibit B)		<u><u>526,162</u></u>

FREMONT-MILLS COMMUNITY SCHOOL DISTRICT

Statement of Net Assets
Proprietary Funds

June 30, 2008

	Enterprise Fund <u>School Nutrition</u> \$	Governmental Activities - Internal Service Fund <u> </u> \$
Assets		
Cash and cash equivalents	20,018	5,351
Accounts receivable	109	-
Inventories	767	-
Capital assets, net of accumulated depreciation	<u>21,484</u>	<u>-</u>
Total assets	<u>42,378</u>	<u>5,351</u>
Liabilities		
Accounts payable	-	2,988
Deferred revenue	<u>1,761</u>	<u>-</u>
Total Liabilities	<u>1,761</u>	<u>2,988</u>
Net assets		
Invested in capital assets, net of related debt	21,485	-
Unrestricted	<u>19,132</u>	<u>2,363</u>
Total net assets	<u>40,617</u>	<u>2,363</u>

FREMONT-MILLS COMMUNITY SCHOOL DISTRICT

Statement of Revenues, Expenses, and Changes in Fund Net Assets
Proprietary Funds

Year ended June 30, 2008

	Enterprise Fund <u>School Nutrition</u> \$	Governmental Activities - Internal <u>Service Fund</u> \$
Operating revenue:		
Local sources:		
Charges for service	<u>101,163</u>	<u>16,600</u>
Operating expenses:		
Non-instructional programs:		
Salaries	85,661	-
Benefits	11,711	15,851
Purchased services	304	-
Supplies	132,599	-
Depreciation	3,755	-
Other	<u>566</u>	<u>-</u>
Total operating expenses	<u>234,596</u>	<u>15,851</u>
Operating gain (loss)	<u>(133,433)</u>	<u>749</u>
Non-operating revenues:		
State sources	3,141	-
Federal sources	102,729	-
Interest income	<u>1,540</u>	<u>-</u>
Total non-operating revenues	<u>107,410</u>	<u>-</u>
Change in net assets	(26,023)	749
Net assets beginning of year	<u>66,640</u>	<u>1,614</u>
Net assets end of year	<u><u>40,617</u></u>	<u><u>2,363</u></u>

FREMONT-MILLS COMMUNITY SCHOOL DISTRICT

Statement of Cash Flows
Proprietary Funds

Year ended June 30, 2008

	Enterprise Fund <u>School Nutrition</u> \$	Governmental Activities - Internal Service Fund <u> </u> \$
Cash flows from operating activities:		
Cash received from sale of lunches and breakfasts	101,263	-
Cash received from services provided to other funds	-	17,843
Cash payments to employees for services	(97,372)	(14,908)
Cash payments to suppliers for goods or services	<u>(127,132)</u>	<u>-</u>
Net cash used by operating activities	<u>(123,241)</u>	<u>2,935</u>
Cash flows from non-capital financing activities:		
Interfund loan (repayment)	(35,390)	-
State grants received	3,141	-
Federal grants received	<u>96,449</u>	<u>-</u>
Net cash provided by non-capital financing activities	<u>64,200</u>	<u>-</u>
Cash flows from capital and related financing activities	<u>-</u>	<u>-</u>
Cash flows from investing activities:		
Interest on investments	<u>1,540</u>	<u>-</u>
Net increase (decrease) in cash and cash equivalents	(57,501)	2,935
Cash and cash equivalents at beginning of year	<u>77,519</u>	<u>2,416</u>
Cash and cash equivalents at end of year	<u><u>20,018</u></u>	<u><u>5,351</u></u>
Reconciliation of operating gain (loss) to net cash used by operating activities:		
Operating gain (loss)	(133,433)	749
Adjustments to reconcile operating gain (loss) to net cash used by operating activities:		
Commodities used	6,280	-
Depreciation	3,755	-
Decrease (increase) in inventories	57	-
Decrease (increase) in accounts receivable	(29)	1,243
(Decrease) increase in accounts payable	-	943
(Decrease) increase in deferred revenue	<u>129</u>	<u>-</u>
Net cash used by operating activities	<u><u>(123,241)</u></u>	<u><u>2,935</u></u>

Non-cash investing, capital and financing activities:

During the year ended June 30, 2008, the District received \$6,280 of federal commodities.

FREMONT-MILLS COMMUNITY SCHOOL DISTRICT

Statement of Fiduciary Net Assets
Fiduciary Funds

June 30, 2008

	Private Purpose Trust Scholarship	Agency
	<u>\$</u>	<u>\$</u>
Assets		
Cash and pooled investments	19,504	1,066
Accrued interest receivable	67	-
Due from other governments	-	3,040
	<u>19,571</u>	<u>4,106</u>
Total Assets	19,571	4,106
Liabilities		
Other payables	-	4,106
	<u>-</u>	<u>4,106</u>
Net Assets		
Reserved for scholarships	<u>19,571</u>	<u>-</u>

FREMONT-MILLS COMMUNITY SCHOOL DISTRICT

Statement of Changes in Fiduciary Net Assets
Fiduciary Funds

Year ended June 30, 2008

	Private Purpose Trust Scholarship
	<u>\$</u>
Additions:	
Local sources:	
Interest	762
Deductions:	
Support services:	
Scholarships awarded	<u>450</u>
Change in net assets	312
Net assets beginning of year	<u>19,259</u>
Net assets end of year	<u><u>19,571</u></u>

FREMONT-MILLS COMMUNITY SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2008

1. Summary of Significant Accounting Policies

Fremont-Mills Community School District is a political subdivision of the State of Iowa and operates public schools for children in grades kindergarten through twelve. The geographic area served includes the Cities of Tabor, Thurman, and Randolph, Iowa and the predominately agricultural territory in a portion of Mills and Fremont Counties. The District is governed by a Board of Education whose members are elected on a non-partisan basis.

The District's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

A. Reporting Entity

For financial reporting purposes, Fremont-Mills Community School District has included all funds, organizations, agencies, boards, commissions, and authorities. The District has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the District are such that exclusion would cause the District's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the District to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the District. The Fremont-Mills Community School District has no component units that meet the Governmental Accounting Standards Board criteria.

Jointly Governed Organizations - The District participates in a jointly governed organization that provides services to the District but does not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The District is a member of the County Assessor's Conference Board.

B. Basis of Presentation

Government-wide Financial Statements - The Statement of Net Assets and the Statement of Activities report information on all of the nonfiduciary activities of the District. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for service.

The Statement of Net Assets presents the District's nonfiduciary assets and liabilities, with the difference reported as net assets. Net assets are reported in three categories:

Invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes, and other debt attributable to the acquisition, construction, or improvement of those assets.

Restricted net assets result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets consist of net assets not meeting the definition of the two preceding categories. Unrestricted net assets often have constraints on resources imposed by management which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants, contributions, and interest restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

Fund Financial Statements – Separate financial statements are provided for governmental, proprietary, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The District reports the following major governmental fund:

The General Fund is the general operating fund of the District. All general tax revenues and other revenues not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, including instruction, support and other costs.

The District's major proprietary fund is the Enterprise, School Nutrition Fund. This fund is used to account for the food service operations of the District.

The District's internal service fund is also reported as a proprietary fund. The internal service fund is used to account for the District's employee flexible benefit plan.

The District also reports fiduciary funds which focus on net assets and changes in net assets. The District's fiduciary funds include the following:

The Private-Purpose Trust Fund is used to account for assets held by the District under trust agreements, which require income earned to be used to benefit individuals through scholarship awards.

The Agency Fund is used to account for assets held by the District as an agent for individuals, private organizations, and other governments. The Agency Fund is custodial in nature, assets equal liabilities, and does not involve measurement of results of operations.

C. Measurement Focus and Basis of Accounting

The government-wide, proprietary and fiduciary fund financial statements are reported using the economic resources measurement focus and accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants, and reimbursements from other governments) and interest associated with the current fiscal period are all considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the District.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgements, and compensated absences are recognized as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the District funds certain programs by a combination of specific cost-reimbursement grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the District's policy to first apply cost-reimbursement grant resources to such programs, and then general revenues.

The proprietary fund of the District applies all applicable GASB pronouncements as well as the following pronouncements issued on or before November 30, 1989, unless these pronouncements conflict with or contradict GASB pronouncements: Financial Accounting Standards Board Statements and Interpretations, Accounting Principles Board Opinions, and Accounting Research Bulletins of the Committee on Accounting Procedure.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the District's Enterprise Fund is charges to customers for sales and services. Operating expenses for Enterprise Funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The District maintains its financial records on the cash basis. The financial statements of the District are prepared by making memorandum adjusting entries to the cash basis financial records.

D. Assets, Liabilities and Fund Equity

The following accounting policies are followed in preparing the financial statements:

Cash, Pooled Investments and Cash Equivalents - The cash balances of most District funds are pooled and invested. Investments are stated at fair value except for the investment in the Iowa Schools Joint Investment Trust which is valued at amortized cost and non-negotiable certificates of deposit, which are stated at cost.

For purposes of the statement of cash flows, all short-term cash investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash, and at the day of purchase, have a maturity date no longer than three months.

Property Tax Receivable – Property tax in governmental funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date the tax asking is certified by the Board of Education. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by the Board of Education to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the

District is required to certify its budget in April of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds became due and collectible in September and March of the fiscal year with a 1 ½% per month penalty for delinquent payments; is based on January 1, 2006 assessed property valuations; is for the tax accrual period July 1, 2007 through June 30, 2008 and reflects the tax asking contained in the budget certified to the County Board of Supervisors in April, 2007.

Due from Other Governments - Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants, and reimbursements from other governments.

Inventories - Inventories are valued at cost using the first-in, first-out method for purchased items and government commodities. Inventories of proprietary funds are recorded as expenses when consumed rather than when purchased or received.

Capital Assets – Capital assets, which include property, furniture and equipment, are reported in the applicable governmental or business type activities columns in the government-wide Statement of Net Assets. Capital assets are recorded at historical cost. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repair that do not add to the value of the asset or materially extend asset lives are not capitalized. Capital assets are defined by the District as assets with an initial, individual cost in excess of the following thresholds and estimated useful lives in excess of two years.

<u>Asset Class</u>	<u>Amount</u>
	\$
Land	-
Buildings	2,000
Improvements other than buildings	2,000
Furniture and equipment:	
School Nutrition Fund equipment	500
Other furniture and equipment	2,000

Capital assets are depreciated using the straight line method over the following estimated useful lives:

<u>Asset Class</u>	<u>Estimated Useful Lives</u>
Buildings	50 years
Improvements other than buildings	20 years
Furniture and equipment	5-20 years

The District's collection of library books and other similar materials are not capitalized. These collections are unencumbered, held for public exhibition and education, protected, cared for and preserved and subject to District policy that requires proceeds from the sale of these items, if any, to be used to acquire other collection items.

Salaries and Benefits Payable – Payroll and related expenditures for teachers with annual contracts corresponding to the current school year, which are payable in July and August, have been accrued as liabilities.

Deferred Revenue – Although certain revenues are measurable, they are not available. Available means collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue in the governmental fund financial statements represent the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue consists of unspent grant proceeds as well as property tax receivable and other receivables not collected within sixty days after year end.

Deferred revenue in the Statement of Net Assets consists of unspent grant proceeds, amounts received in advance for meal sales and succeeding year property tax receivable that will not be recognized as revenue until the year for which it is levied.

Compensated Absences - District employees accumulate a limited amount of earned but unused vacation and sick leave hours for subsequent use. Employees are not paid for unused vacation and sick leave benefits when employment with the District ends.

Long-term Liabilities – In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities column in the Statement of Net Assets.

Fund Equity – In the governmental fund financial statements, reservations of fund balance are reported for amounts not available for appropriation or legally restricted by outside parties for use for a specific purpose.

Restricted Net Assets – In the government-wide Statement of Net Assets, net assets are reported as restricted when constraints placed on net asset use are either externally imposed by creditors, grantors, contributors, or laws and regulations of other governments or are imposed by law through constitutional provisions or enabling legislation.

E. Budgeting and Budgetary Control

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2008, expenditures in the non-instructional programs and other expenditures functions exceeded the amounts budgeted.

2. **Cash and Pooled Investments**

The District's deposits in banks at June 30, 2008 were entirely covered by federal depository insurance, or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The District is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Education; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

At June 30, 2008, the District had investments in the Iowa School Joint Investment Trust, as follows:

	<u>Amortized Cost</u>
	\$
Diversified Portfolio	370,841

The investment is valued at an amortized cost pursuant to Rule 2a-7 under the Investment Company Act of 1940.

Credit risk: The investment in the Iowa Schools Joint Investment Trust was rated Aaa by Moody's Investors Service.

3. Interfund Receivables and Payables

The detail of interfund receivables and payables at June 30, 2008 is as follows:

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
		\$
General Fund	Nonmajor – Management Fund	5,791

The General Fund loaned the Management Fund money for cash flow.

4. Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2008 is as follows:

<u>Transfer To</u>	<u>Transfer From</u>	<u>Amount</u>
		\$
Nonmajor - Debt Service Fund	Nonmajor - Capital Projects Fund	157,865
Nonmajor - Debt Service Fund	Nonmajor - Physical Plant and Equipment Levy Fund	75,000

These transfers moved revenues from the funds statutorily required to collect the resources to the funds statutorily required to expend the resources.

5. Iowa School Cash Anticipation Program (ISCAP)

The District participates in the Iowa School Cash Anticipation Program (ISCAP). ISCAP is a program of the Iowa Association of School Boards and is designed to provide funds to participating entities during periods of cash deficits. ISCAP is funded by a semiannual issuance of anticipatory warrants, which mature as noted below. The warrant sizing of each school corporation is based on a projection of cash flow needs during the semiannual period. ISCAP accounts are maintained for each participating entity, and monthly statements are provided regarding their cash balance, interest earnings and amounts available for withdrawal for each outstanding series of warrants. Bankers Trust Co. N.A. is the trustee for the program. A summary of the District's participation in ISCAP as of June 30, 2008 is as follows:

<u>Series</u>	<u>Warrant Date</u>	<u>Final Warrant Maturity</u>	<u>Investments</u>	<u>Accrued Interest Receivable</u>	<u>Warrants Payable</u>	<u>Accrued Interest Payable</u>
			\$	\$	\$	\$
2007-08A	6/27/07	6/27/08	-	3,466	-	-
2007-08B	1/23/08	1/23/09	206,661	3,098	206,000	3,356
2008-09A	6/26/08	6/25/09	284,299	108	282,000	108
			<u>490,960</u>	<u>6,672</u>	<u>488,000</u>	<u>3,464</u>

The District pledges its state foundation aid payments and General Fund receipts as security for warrants issued. Repayments must be made when General Fund receipts are received. If a balance is outstanding on the last date the funds are available to be drawn, then the District must repay the outstanding withdrawal from its General Fund receipts. In addition, the District must make minimum warrant repayments on the 25th of each month immediately following the final date that the warrant proceeds may be used in an amount equal to 25% of the warrant amount. ISCAP advance activity in the General Fund for the year ended June 30, 2008, is as follows:

Balance Beginning of Year	Advances Received	Advances Repaid	Balance End of Year
\$	\$	\$	\$
-	375,000	375,000	-

The warrants bear interest and the available proceeds of the warrants are invested at the interest rates shown below:

Series	Interest Rates on Warrants	Interest Rates on Investments
	%	%
2007-08A	4.500	5.455
2007-08B	3.750	3.451
2008-09A	3.500	3.469

6. Capital Assets

Capital assets activity for the year ended June 30, 2008 was as follows:

	Balance Beginning of Year	Increases	Decreases	Balance End of Year
	\$	\$	\$	\$
Governmental activities:				
Capital assets not being depreciated:				
Land	40,000	-	-	40,000
Capital assets being depreciated:				
Buildings	4,768,964	-	-	4,768,964
Improvements other than buildings	124,540	9,392	-	133,932
Furniture and equipment	882,300	29,144	36,165	875,279
Total capital assets being deprec.	5,775,804	38,536	36,165	5,778,175
Less accumulated depreciation for:				
Buildings	1,315,341	99,534	-	1,414,875
Improvements other than buildings	43,208	5,850	-	49,058
Furniture and equipment	548,220	69,768	36,165	581,823
Total accumulated depreciation	1,906,769	175,152	36,165	2,045,756
Total capital assets being depreciated, net	3,869,035	(136,616)	-	3,732,419
Governmental activities capital assets, net	3,909,035	(136,616)	-	3,772,419

	Balance Beginning of Year	Increases	Decreases	Balance End of Year
	\$	\$	\$	\$
Business type activities:				
Furniture and equipment	97,300	-	-	97,300
Less accumulated depreciation	<u>72,061</u>	<u>3,755</u>	-	<u>75,816</u>
Business type activities capital assets, net	<u>25,239</u>	<u>(3,755)</u>	-	<u>21,484</u>

Depreciation expense was charged to the following functions:

	\$
Governmental activities:	
Instruction:	
Regular	692
Other	7,262
Support services:	
Instructional staff services	1,991
Administration services	10,186
Operation and maintenance of plant services	7,132
Transportation	<u>42,505</u>
	69,768
Unallocated depreciation	<u>105,384</u>
Total depreciation expense – governmental activities	<u>175,152</u>
Business type activities:	
Food services	<u>3,755</u>

7. Long-Term Liabilities

Changes in long-term liabilities for the year ended June 30, 2008, are summarized as follows:

	Balance Beginning of Year	Additions	Reductions	Balance End of Year	Due Within One Year
	\$	\$	\$	\$	\$
General obligation bonds	1,650,000	-	75,000	1,575,000	80,000
Capital loan notes	325,000	-	60,000	265,000	60,000
Termination benefits	<u>21,852</u>	<u>15,071</u>	<u>29,388</u>	<u>7,535</u>	<u>7,535</u>
Total	<u>1,996,852</u>	<u>15,071</u>	<u>164,388</u>	<u>1,847,535</u>	<u>147,535</u>

Termination Benefits

The District offers a voluntary early retirement plan to its employees. Eligible employees must have completed at least twenty years of continuous service to the District and must have reached the age of fifty-five on or before June 30 in the calendar year in which early retirement commences. The application for early retirement is subject to approval by the Board of Education.

Early retirement benefits are based on the difference between the contract salary at the time of retirement and the Iowa minimum base salary. The benefit shall not exceed \$14,000 per retiree.

Early retirement benefits will be paid in one installment on June 15 of the year of retirement or in two installments, the first on June 15 of the year of separation and the second on the next January 15.

At June 30, 2008, the District has obligations to one participant with a total liability of \$7,535. Actual early retirement expenditures for the year ended June 30, 2008 totaled \$29,388.

General Obligation Bonds Payable

Details of the District's June 30, 2008 general obligation bonded indebtedness are as follows:

Year Ending June 30,	Bond Issue of May, 2002			
	Interest Rates	Principal	Interest	Total
	%	\$	\$	\$
2009	5.50	80,000	79,695	159,695
2010	4.50	85,000	75,295	160,295
2011	4.60	90,000	71,470	161,470
2012	4.70	95,000	67,330	162,330
2013	4.80	100,000	62,865	162,865
2014-2018	4.80-5.10	565,000	236,765	801,765
2019-2022	5.15-5.35	560,000	76,090	636,090
		<u>1,575,000</u>	<u>669,510</u>	<u>2,244,510</u>

Capital Loan Notes

The District issued \$260,000 of capital loan notes during the year ended June 30, 2002 and issued \$305,000 of notes during the year ended June 30, 2004. These notes and the interest will be paid from the Special Revenue, Physical Plant and Equipment Levy Fund. Details of the capital loan notes are as follows:

Year Ending June 30	2002 Issue			2004 Issue			Total
	Interest Rates	Principal	Interest	Interest Rates	Principal	Interest	
	%	\$	\$	%	\$	\$	
2009	4.35	30,000	5,445	3.25	30,000	5,300	70,745
2010	4.50	30,000	4,140	3.50	35,000	4,323	73,463
2011	4.60	30,000	2,790	3.75	40,000	3,100	75,890
2012	4.70	30,000	1,410	4.00	40,000	1,600	73,010
		<u>120,000</u>	<u>13,785</u>		<u>145,000</u>	<u>14,323</u>	<u>293,108</u>

During the year ended June 30, 2008 the District made principal and interest payments totaling \$72,845 under the note agreements.

8. Pension and Retirement Benefits

The District contributes to the Iowa Public Employees Retirement System (IPERS) which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits that are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa, 50306-9117.

Plan members are required to contribute 3.90% of their annual covered salary and the District is required to contribute 6.05% of annual covered payroll for the years ended June 30, 2008, 2007 and 2006. Contribution requirements are established by state statute. The District's contributions to

IPERS for the years ended June 30, 2008, 2007, and 2006 were, \$137,518, \$129,662 and, \$128,022 respectively, equal to the required contributions for each year.

9. Risk Management

The District is exposed to various risks of loss related to torts; theft; damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The District assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

10. Area Education Agency

The District is required by the Code of Iowa to budget for its share of special education support, media and educational services provided through the area education agency. The District's actual amount for this purpose totaled \$153,365 for the year ended June 30, 2008 and is recorded in the General Fund by making a memorandum adjusting entry to the cash basis financial statements.

11. Deficit Fund Balances

At June 30, 2008 the District had a \$4,014 deficit unreserved fund balance in the Nonmajor – Management Fund.

12. Subsequent Event

The District issued \$1,985,000 of general obligation bonds in July 2008.

REQUIRED SUPPLEMENTARY INFORMATION

FREMONT-MILLS COMMUNITY SCHOOL DISTRICT

Budgetary Comparison Schedule of Revenues, Expenditures/Expenses, and Changes in Balances -
Budget and Actual - All Governmental Funds and Proprietary Fund

Required Supplementary Information

Year ended June 30, 2008

	Governmental Fund Actual	Proprietary Fund Actual	Total Actual	Budgeted Amounts		Final to Actual Variance - Positive (Negative)
				Original	Final	
	\$	\$	\$	\$	\$	\$
Revenues:						
Local sources	2,394,021	102,703	2,496,724	2,343,310	2,343,310	153,414
State sources	2,324,693	3,141	2,327,834	2,305,351	2,305,351	22,483
Federal sources	150,546	102,729	253,275	279,000	279,000	(25,725)
Total revenues	<u>4,869,260</u>	<u>208,573</u>	<u>5,077,833</u>	<u>4,927,661</u>	<u>4,927,661</u>	<u>150,172</u>
Expenditures/Expenses						
Instruction	2,746,172	-	2,746,172	2,937,441	2,937,441	191,269
Support services	1,193,075	-	1,193,075	1,455,582	1,455,582	262,507
Non-instructional programs	1,788	234,596	236,384	195,000	195,000	(41,384)
Other expenditures	425,232	-	425,232	398,169	398,169	(27,063)
Total expenditures/expenses	<u>4,366,267</u>	<u>234,596</u>	<u>4,600,863</u>	<u>4,986,192</u>	<u>4,986,192</u>	<u>385,329</u>
Excess (deficiency) of revenues over (under) expenditures/expenses	502,993	(26,023)	476,970	(58,531)	(58,531)	535,501
Other financing sources (uses) net	<u>2,670</u>	<u>-</u>	<u>2,670</u>	<u>16,000</u>	<u>16,000</u>	<u>(13,330)</u>
Excess (deficiency) of revenues and other financing sources (uses) over (under) expenditures/ expenses and other financing uses	505,663	(26,023)	479,640	(42,531)	(42,531)	522,171
Balance beginning of year	<u>127,430</u>	<u>66,640</u>	<u>194,070</u>	<u>54,897</u>	<u>54,897</u>	<u>139,173</u>
Balance end of year	<u><u>633,093</u></u>	<u><u>40,617</u></u>	<u><u>673,710</u></u>	<u><u>12,366</u></u>	<u><u>12,366</u></u>	<u><u>661,344</u></u>

FREMONT-MILLS COMMUNITY SCHOOL DISTRICT

Notes to Required Supplementary Information - Budgetary Reporting

Year ended June 30, 2008

This budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standard Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the Board of Education annually adopts a budget following required public notice and hearing for all funds except Internal Service, Private Purpose Trust and Agency Funds. The budget may be amended during the year utilizing similar statutorily prescribed procedures. The District's budget is prepared on the cash basis. Encumbrances are not recognized on a GAAP basis.

Formal and legal budgetary control for the certified budget is based upon four major classes of expenditures known as functions, not by fund. These four functions are instruction, support services, non-instructional programs and other expenditures. Although the budget document presents function expenditures or expenses by fund, the legal level of control is at the aggregated function level, not by fund. The Code of Iowa also provides District expenditures in the General Fund may not exceed the amount authorized by the school finance formula. The District did not amend its budget during the year.

During the year ended June 30, 2008, expenditures in the non-instructional programs and other expenditures functions exceeded the amounts budgeted.

OTHER SUPPLEMENTARY INFORMATION

FREMONT-MILLS COMMUNITY SCHOOL DISTRICT

Combining Balance Sheet
Nonmajor Governmental Funds

June 30, 2008

Assets	Special Revenue Funds					Total \$
	Management Levy \$	Student Activity Fund \$	Physical Plant and Equipment Levy \$	Capital Projects \$	Debt Service \$	
	Cash and pooled investments	-	10,236	110,223	189,614	
Receivables:						
Property tax:						
Delinquent	1,777	-	2,017	-	-	3,794
Succeeding year	112,000	-	117,965	-	53,900	283,865
Accounts	-	78	-	-	-	78
Due from other governments	-	-	50,610	39,867	-	90,477
Total assets	113,777	10,314	280,815	229,481	53,900	688,287
Liabilities & Fund Balances						
Liabilities:						
Accounts payable	-	3,033	-	-	-	3,033
Interfund payables	5,791	-	-	-	-	5,791
Deferred revenue:						
Succeeding year property tax	112,000	-	117,965	-	53,900	283,865
Other	-	-	50,610	-	-	50,610
Total liabilities	117,791	3,033	168,575	-	53,900	343,299
Fund balances:						
Unreserved reported in:						
Special revenue funds	(4,014)	7,281	112,240	-	-	115,507
Capital projects fund	-	-	-	229,481	-	229,481
Total fund balances	(4,014)	7,281	112,240	229,481	-	344,988
Total liabilities and fund balances	113,777	10,314	280,815	229,481	53,900	688,287

FREMONT-MILLS COMMUNITY SCHOOL DISTRICT

Combining Schedule of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Governmental Funds

Year ended June 30, 2008

	Special Revenue Funds					Total
	Management	Student	Physical	Capital	Debt	
	Levy	Activity	Plant and	Projects	Service	
	\$	\$	\$	\$	\$	\$
Revenues:						
Local sources:						
Local tax	97,257	-	173,729	245,839	-	516,825
Other	8,497	69,778	2,424	5,281	-	85,980
State sources	88	-	99	23,103	-	23,290
Total revenues	<u>105,842</u>	<u>69,778</u>	<u>176,252</u>	<u>274,223</u>	<u>-</u>	<u>626,095</u>
Expenditures:						
Current:						
Instruction:						
Regular	36,801	-	-	-	-	36,801
Other	-	80,703	-	-	-	80,703
Support services:						
Administration	1,000	-	943	2,940	-	4,883
Operation and maintenance of plant	55,025	-	946	-	-	55,971
Transportation	458	-	16,049	-	-	16,507
Other expenditures:						
Facilities acquisition	-	-	16,560	22,442	-	39,002
Long-term debt:						
Principal	-	-	-	-	135,000	135,000
Interest and fiscal charges	-	-	-	-	97,865	97,865
Total expenditures	<u>93,284</u>	<u>80,703</u>	<u>34,498</u>	<u>25,382</u>	<u>232,865</u>	<u>466,732</u>
Excess (deficiency) of revenues over (under) expenditures	<u>12,558</u>	<u>(10,925)</u>	<u>141,754</u>	<u>248,841</u>	<u>(232,865)</u>	<u>159,363</u>
Other financing sources (uses):						
Operating transfers in	-	-	-	-	232,865	232,865
Operating transfers out	-	-	(75,000)	(157,865)	-	(232,865)
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>(75,000)</u>	<u>(157,865)</u>	<u>232,865</u>	<u>-</u>
Net change in fund balance	12,558	(10,925)	66,754	90,976	-	159,363
Fund balances beginning of year	<u>(16,572)</u>	<u>18,206</u>	<u>45,486</u>	<u>138,505</u>	<u>-</u>	<u>185,625</u>
Fund balances end of year	<u>(4,014)</u>	<u>7,281</u>	<u>112,240</u>	<u>229,481</u>	<u>-</u>	<u>344,988</u>

FREMONT-MILLS COMMUNITY SCHOOL DISTRICT

Schedule of Changes in Special Revenue Fund, Student Activity Accounts

Year ended June 30, 2008

<u>Account</u>	Balance Beginning of Year	Revenues	Expenditures	Balance End of Year
	\$	\$	\$	\$
Band fundraiser	-	1,266	667	599
Academic achievement	(923)	-	-	(923)
Annual	(6,196)	5,271	9,080	(10,005)
Art club	1,459	1,831	2,532	758
Athletics	3,173	32,278	38,926	(3,475)
Cheerleaders	1,694	710	1,052	1,352
Class of 2007	(338)	-	-	(338)
Class of 2008	662	89	132	619
Class of 2009	1,133	9,555	9,848	840
Class of 2010	73	2,418	1,505	986
Class of 2011	8	-	-	8
Class of 2012	239	-	-	239
FFA	(165)	2,840	3,207	(532)
FHA	932	1,131	833	1,230
Spanish club	(565)	4,000	3,331	104
High school student council	3,553	2,115	3,682	1,986
Knight club	398	934	1,460	(128)
Middle school athletics	(320)	1,225	175	730
Middle school student council	2,802	-	-	2,802
National Honor Society	907	361	322	946
Speech and drama	6,174	860	676	6,358
Thespians	351	-	65	286
Interest on investments	2,497	440	-	2,937
Girls BB club	130	-	-	130
SPLASH club	148	120	-	268
Little Knights FB	-	1,419	2,438	(1,019)
Basketball club	380	915	772	523
Total	<u>18,206</u>	<u>69,778</u>	<u>80,703</u>	<u>7,281</u>

FREMONT-MILLS COMMUNITY SCHOOL DISTRICT
 Schedule of Changes in Fiduciary Assets and Liabilities
 Agency Fund

Year ended June 30, 2008

	Employee Vending	Booster Club	CLAS	Total
	\$	\$	\$	\$
Balance beginning of year	4,945	(3,000)	12,372	14,317
Additions:				
Collections	1,354	1,140	3,000	5,494
Deductions:				
Miscellaneous	2,254	1,140	15,351	18,745
Balance end of year	<u>4,045</u>	<u>(3,000)</u>	<u>21</u>	<u>1,066</u>

FREMONT-MILLS COMMUNITY SCHOOL DISTRICT

Schedule of Revenues by Source and Expenditures by Function
All Governmental Funds

For the Last Four Years

	Modified Accrual Basis			
	2008	2007	2006	2005
	\$	\$	\$	\$
Revenues:				
Local sources:				
Local tax	2,006,636	1,856,979	1,833,037	1,716,453
Tuition	188,041	164,042	122,109	116,356
Other	199,344	107,618	112,525	158,443
State sources	2,324,693	2,074,964	2,045,949	1,816,451
Federal sources	150,546	158,499	161,535	204,699
Total revenues	<u>4,869,260</u>	<u>4,362,102</u>	<u>4,275,155</u>	<u>4,012,402</u>
Expenditures:				
Instruction:				
Regular	1,824,325	1,820,059	1,737,068	1,794,649
Special	477,563	410,197	475,025	462,817
Other	444,284	446,314	413,821	333,128
Support services:				
Student	39,456	31,771	40,270	52,710
Instructional staff	57,898	73,725	66,614	39,275
Administration	564,204	561,353	507,897	431,773
Operation and maintenance of plant	301,516	307,586	339,895	430,292
Transportation	230,001	301,912	237,813	282,241
Central support services				
Non-instructional programs	1,788	9,322	-	2,449
Other expenditures:				
Facilities acquisition	39,002	109,520	164,994	125,328
Long-term debt:				
Principal	135,000	135,000	125,000	120,000
Interest and other charges	97,865	103,890	109,220	115,510
AEA flowthrough	153,365	139,070	135,941	124,327
Total expenditures	<u>4,366,267</u>	<u>4,449,719</u>	<u>4,353,558</u>	<u>4,314,499</u>

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Independent Auditor's Report on Internal Control
over Financial Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in Accordance with
Government Auditing Standards

To the Board of Education of
Fremont-Mills Community School District:

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of Fremont-Mills Community School District as of and for the year ended June 30, 2008, which collectively comprise the District's basic financial statements listed in the table of contents, and have issued our report thereon dated January 2, 2009. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Fremont-Mills Community School District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing our opinion on the effectiveness of Fremont-Mills Community School District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Fremont-Mills Community School District's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies and other deficiencies we consider to be material weaknesses.

A control deficiency exists when the design or operation of the control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects Fremont-Mills Community School District's ability to initiate, authorize, record, process, or report financial data reliably in accordance with U.S. generally accepted accounting principles such that there is more than a remote likelihood a misstatement of Fremont-Mills Community School District's financial statements that is more than inconsequential will not be prevented or detected by Fremont-Mills Community School District's internal control. We consider the deficiencies in internal control described in Part I of the accompanying Schedule of Findings and Responses to be significant deficiencies in internal control over financial reporting.

A material weakness is a significant deficiency, or combination of significant deficiencies that results in more than a remote likelihood a material misstatement of the financial statements will not be prevented or detected by Fremont-Mills Community School District's internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, of the significant deficiencies described above, we believe items 08-I-A and 08-I-B are material weaknesses.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Fremont-Mills Community School District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under Government Auditing Standards. However, we noted certain immaterial instances of non-compliance or other matters that are described in Part II of the accompanying Schedule of Findings and Responses.

Comments involving statutory and other legal matters about the District's operations for the year ended June 30, 2008 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the District. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

Fremont-Mills Community School District's responses to findings identified in our audit are described in the accompanying Schedule of Findings and Responses. While we have expressed our conclusions on the District's responses, we did not audit Fremont-Mills Community School District's responses and, accordingly, we express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of Fremont-Mills Community School District and other parties to whom Fremont-Mills Community School District may report. This report is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of Fremont-Mills Community School District during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

BURTON E. TRACY & CO., P.C.
Certified Public Accountants

January 2, 2009

FREMONT-MILLS COMMUNITY SCHOOL DISTRICT

Schedule of Findings and Responses

Year ended June 30, 2008

Part I: Findings Related to the Financial Statements:

Significant deficiencies:

08-I-A Segregation of Duties: The limited number of personnel makes it difficult to achieve adequate internal accounting control through the segregation of duties and responsibilities, such as recording and processing cash receipts, preparing checks and bank reconciliations, preparing and posting general journal entries, preparation of journals and general financial information for ledger posting, and the analysis of financial information. A small staff makes it difficult to establish an ideal system of automatic internal checks on accounting record accuracy and reliability, although we noted the District had taken steps to segregate duties between the present personnel. This is not an unusual condition but it is important the District officials are aware that the condition exists.

Recommendation: We realize that with a limited number of office employees, segregation of duties is difficult. However, the District should review its control procedures and investigate methods to increase monitoring activities to obtain the maximum internal control possible under the circumstances.

District Response: We will continue to review our procedures and implement additional controls where possible.

Conclusion: Response accepted.

08-I-B Financial Statement Preparation: Financial statement preparation is the responsibility of the District. At the present time District personnel do not have the skills necessary to be able to write the District's financial statements and the related note disclosures. This is not an unusual situation for small governmental entities.

Recommendation: District personnel should attend any governmental accounting and reporting training sessions that may be offered by the Iowa Department of Education, State Auditor's Office or Iowa Association of School Business Officials. The school business office should also have governmental accounting and reporting reference materials.

District Response: As a school we certainly understand the need for continuing education classes for all of our staff. However, we have a limited budget and must continually prioritize needs. At this point in time it is not cost effective to train our staff to the level necessary that would enable them to write the financial statements, nor is it feasible to hire additional employees that already possess the skills.

Conclusion: Response accepted.

Instances of Noncompliance:

No matters were reported.

FREMONT-MILLS COMMUNITY SCHOOL DISTRICT

Schedule of Findings and Responses

Year ended June 30, 2008

Part II: Other Findings Related to Statutory Reporting:

08-II-A Certified Budget: Expenditures for the year ended June 30, 2008, exceeded the amounts budgeted in the non-instructional programs and other expenditures functions.

Recommendation: The certified budget should have been amended in accordance with Chapter 24.9 of the Code of Iowa before expenditures were allowed to exceed the budget.

District Response: Future budgets will be amended in sufficient amounts to ensure the certified budget is not exceeded.

Conclusion: Response accepted.

08-II-B Questionable Expenditures: We noted no expenditures that may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.

08-II-C Travel Expenses: No expenditures of District money for travel expenses of spouses of District officials or employees were noted. No travel advances to District officials or employees were noted.

08-II-D Business Transactions: Business transactions between the District and District officials or employees are detailed as follows:

<u>Name, Title and Business Connection</u>	<u>Transaction Description</u>	<u>Amount</u>
		\$
Susan Shepherd, Board Secretary, Spouse owns Shepherd Construction	Rock, dirt and repairs	706

In accordance with an Attorney General's opinion dated November 9, 1976, the transaction with the spouse of the District Secretary does not appear to represent a conflict of interest.

08-II-E Bond Coverage: Surety bond coverage of District officials and employees is in accordance with statutory provisions. The amount of bond coverage should be reviewed annually to insure that the coverage is adequate for current operations.

08-II-F Board Minutes: No transactions requiring board approval that had not been approved by the board were noted.

08-II-G Certified Enrollment: We noted no variances in the basic enrollment data certified to the Department of Education.

08-II-H Deposits and Investments: We noted no instances of noncompliance with the deposit and investment provisions of Chapter 12B and Chapter 12C of the Code of Iowa and the District's investment policy.

08-II-I Certified Annual Report (CAR): The Certified Annual Report was certified to the Iowa Department of Education timely.

08-II-J Financial Condition: The Management Fund has a deficit unreserved fund balance of \$4,014 at June 30, 2008. The Student Activity Fund also has several accounts with deficit balances at year-end.

FREMONT-MILLS COMMUNITY SCHOOL DISTRICT

Schedule of Findings and Responses

Year ended June 30, 2008

Part II: Other Findings Related to Statutory Reporting (continued):

Recommendation: The District should continue to monitor these accounts and investigate alternatives to eliminate the deficits.

District Response: The Management Fund deficit will be covered by property taxes in the upcoming year. We will be using interest income in the Student Activity Fund to cover any accounts with deficits.

Conclusion: Response accepted.