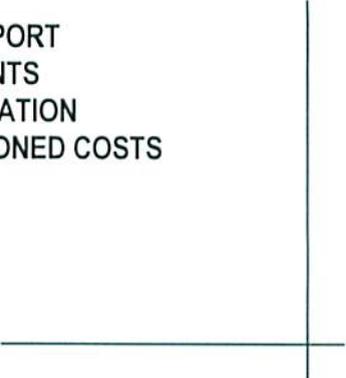


**HAMILTON COUNTY**  
**INDEPENDENT AUDITOR'S REPORT**  
**BASIC FINANCIAL STATEMENTS**  
**AND SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**

June 30, 2009



## TABLE OF CONTENTS

	PAGE
OFFICIALS.....	4
INDEPENDENT AUDITOR'S REPORT .....	5-6
MANAGEMENT'S DISCUSSION AND ANALYSIS .....	7-13
<b>BASIC FINANCIAL STATEMENTS:</b>	<b><u>Exhibit</u></b>
Government-wide Financial Statements:	
Statement of Net Assets.....	A ..... 15-16
Statement of Activities .....	B ..... 17
Governmental Fund Financial Statements:	
Balance Sheet .....	C ..... 18-19
Reconciliation of the Balance Sheet - Governmental Funds to the Statement of Net Assets.....	D ..... 20
Statement of Revenues, Expenditures and Changes in Fund Balances.....	E ..... 21-24
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds to the Statement of Activities .....	F ..... 25-26
Proprietary Fund Financial Statements:	
Statement of Net Assets.....	G ..... 27
Statement of Revenues, Expenses and Changes in Fund Net Assets .....	H ..... 28
Statement of Cash Flows .....	I ..... 29
Fiduciary Fund Financial Statements:	
Statement of Fiduciary Assets and Liabilities - Agency Funds .....	J..... 30
Notes to Financial Statements.....	31-50
<b>REQUIRED SUPPLEMENTARY INFORMATION:</b>	
Budgetary Comparison Schedule of Receipts, Disbursements and Changes in Balances - Budget and Actual (Cash Basis) - All Governmental Funds.....	52-53
Budget to GAAP Reconciliation.....	54
Notes to Required Supplementary Information - Budgetary Reporting .....	55
<b>OTHER SUPPLEMENTARY INFORMATION:</b>	<b><u>Schedule</u></b>
Nonmajor Governmental Funds:	
Combining Balance Sheet .....	1..... 57-58
Combining Schedule of Revenues, Expenditures and Changes in Fund Balances.....	2..... 59-60
Agency Funds:	
Combining Schedule of Fiduciary Assets and Liabilities .....	3..... 61-62
Combining Schedule of Changes in Fiduciary Assets and Liabilities .....	4..... 63-64
Schedule of Revenues by Source and Expenditures by Function - All Governmental Funds.....	5..... 65-66

	PAGE
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS .....	67
INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH <i>GOVERNMENT AUDITING STANDARDS</i> .....	68-69
INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO THE MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133 .....	70-71
SCHEDULE OF FINDINGS AND QUESTIONED COSTS .....	72-77
STAFF .....	78

**HAMILTON COUNTY  
OFFICIALS**

<u>Name</u>	<u>Title</u>	<u>Term Expires</u>
Wesley Sweedler	Board of Supervisors	December 2012
David Young	Board of Supervisors	December 2010
Doug Bailey	Board of Supervisors	December 2012
Kim Schaa	County Auditor	December 2012
Deborah Leksell	County Treasurer	December 2010
Kim Anderson	County Recorder	December 2010
Denny Hagenson	County Sheriff	December 2012
Patrick Chambers	County Attorney	December 2010
Kevin Bahrenfuss	County Assessor	December 2015

## Independent Auditor's Report

To the Officials of Hamilton County:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Hamilton County, Iowa, as of and for the year ended June 30, 2009, which collectively comprise the County's basic financial statements listed in the table of contents. These financial statements are the responsibility of Hamilton County's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Hamilton County as of June 30, 2009, and the respective changes in financial position and cash flows, where applicable, for the year then ended in conformity with U.S. generally accepted accounting principles.

In accordance with *Government Auditing Standards*, we have also issued our report dated March 16, 2010 on our consideration of Hamilton County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Management's Discussion and Analysis and budgetary comparison information on pages 7 through 13 and 51 through 54 are not required parts of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. We did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Hamilton County's basic financial statements. We previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for the six years ended June 30, 2008 (which are not presented herein) and expressed unqualified opinions on those financial statements. Other supplementary information included in Schedules 1 through 6, including the Schedule of Expenditures of Federal Awards required by U.S. Office of Management and Budget (OMB) Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

*Clifton Gunderson LLP*

Cedar Rapids, Iowa  
March 16, 2010

## MANAGEMENT'S DISCUSSION AND ANALYSIS

Hamilton County provides this Management's Discussion and Analysis of its annual financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2009 (FY09). We encourage readers to consider this information in conjunction with the County's financial statements, which follow.

### 2009 FINANCIAL HIGHLIGHTS

- Governmental funds revenue was approximately \$16.3 million in FY09, compared to \$15 million in FY08.
- Program expenses were approximately \$14.5 million in FY09, compared to \$15.4 million in FY08.
- Net assets increased approximately \$1,771 thousand for FY09.

### USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements as well as other information as follows:

- *Management's Discussion and Analysis* introduces the basic financial statements and provides an analytical overview of the government's financial activities.
- The *Government-wide Financial Statements* consist of a Statement of Net Assets and a Statement of Activities. These provide information about the activities of Hamilton County as a whole and present an overall view of the County's finances.
- The *Fund Financial Statements* tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report Hamilton County's operations in more detail than the government-wide statements by providing information about the most significant funds. The remaining statements provide financial information about activities for which Hamilton County acts solely as an agent or custodian for the benefit of those outside the government (agency funds).
- *Notes to Financial Statements* provide additional information that is essential to a full understanding of the data provided in the basic financial statements.
- *Required Supplementary Information* further explains and supports the financial statements with a comparison of the County's budget for the year.
- *Other Supplementary Information* provides detailed information about the nonmajor governmental funds and the individual agency funds. In addition, the Schedule of Expenditures of Federal Awards provides details of various federal programs benefiting the County.

## REPORTING THE COUNTY'S FINANCIAL ACTIVITIES

### *Government-wide Financial Statements*

One of the most important questions asked about the County's finances is, "Is the County as a whole better off or worse off as a result of the year's activities?" The Statement of Net Assets and the Statement of Activities report information about activities in a way that helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting and the economic resources measurement focus. This is similar to the accounting used by most private-sector companies. All of the current year revenues and expenses are taken into account regardless of when cash is received or paid.

The Statement of Net Assets presents all of the County's assets and liabilities, with the difference between the two reported as "net assets". Over time, increases or decreases in the County's net assets may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information showing how the County's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the event or change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will not result in cash flows until future fiscal periods.

The County's governmental activities are displayed in the Statement of Net Assets and the Statement of Activities. Governmental activities include public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, interest on long-term debt and other non-program activities. Property tax and state and federal grants finance most of these activities.

### *Fund Financial Statements*

The County has three kinds of funds:

- 1) Governmental funds account for most of the County's basic services. These focus on how money flows into and out of those funds, and the balances left at year-end that are available for spending. These governmental funds include: 1) General Fund, 2) Special Revenue Funds, such as Mental Health, Rural Services, Local Option Sales Tax, and Secondary Roads, 3) Debt Service Fund, 4) Capital Projects Fund, and 5) Permanent Fund. These funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund financial statements provide a detailed, short-term view of the County's general governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs.

The financial statements required for governmental funds include a balance sheet and a statement of revenues, expenditures and changes in fund balances.

- 2) Proprietary funds account for the County's Internal Service - Employee Group Health Insurance Account Fund. Internal Service Funds are an accounting device used to accumulate and allocate costs internally among the County's various functions.

The financial statements required for proprietary funds include a statement of net assets, a statement of revenues, expenses and changes in fund net assets and a statement of cash flows.

- 3) Fiduciary funds are used to report assets held in a trust or agency capacity for others and cannot be used to support the County's own programs. These fiduciary funds include agency funds that account for employee health insurance, emergency management services, and the County Assessor, to name a few.

The required financial statement for fiduciary funds is a statement of fiduciary assets and liabilities.

Reconciliations between the government-wide financial statements and the fund financial statements follow the fund financial statements.

### GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net assets may serve over time as a useful indicator of financial position. Hamilton County's net assets for FY09 totaled approximately \$26 million. This compares to FY08 at approximately \$24.2 million. The analysis that follows focuses on the changes of the net assets for our governmental activities.

#### Net Assets of Governmental Activities (Expressed in Thousands)

	<b>June 30, <u>2009</u></b>	<b>June 30, <u>2008</u></b>
Current and other assets	\$ 37,118	\$ 13,907
Capital assets	<u>25,837</u>	<u>23,995</u>
Total assets	<u>62,955</u>	<u>37,902</u>
Long-term debt outstanding	28,264	5,914
Other liabilities	<u>8,686</u>	<u>7,754</u>
Total liabilities	<u>36,950</u>	<u>13,668</u>
Net assets:		
Invested in capital assets, net of debt	20,884	18,742
Restricted	2,419	1,517
Unrestricted	<u>2,702</u>	<u>3,975</u>
Total net assets	<u>\$ 26,005</u>	<u>\$ 24,234</u>

FY09 net assets of Hamilton County's governmental activities increased by \$1,771 thousand from FY08. The largest portion of the County's net assets is Invested in Capital Assets (e.g., land, infrastructure, buildings, and equipment), less the related debt. The debt related to the Investment in Capital Assets is liquidated with sources other than capital assets. Restricted net assets represent resources that are subject to external restrictions, constitutional provisions, or enabling legislation on how they can be used. Unrestricted net assets, the part of net assets that can be used to finance day-to-day operations without constraints established by debt covenants, legislation, or other legal requirements, is \$2.7 million.

**Changes in Net Assets of Governmental Activities  
(Expressed in Thousands)**

	<u>Year Ended June 30,</u>	
	<u>2009</u>	<u>2008</u>
Revenues:		
Program revenues:		
Charges for service	\$ 2,770	\$ 2,615
Operating grants and contributions	6,299	5,317
General revenues:		
Property taxes	5,833	5,602
TIF Collections	394	297
Local option sales tax	536	519
Unrestricted investment earnings	126	334
Other general revenues	<u>334</u>	<u>360</u>
Total revenues	<u>16,292</u>	<u>15,044</u>
Program expenses:		
Public safety and legal services	2,372	2,309
Physical health and social services	1,947	2,076
Mental health	1,963	2,094
County environment and education	1,226	1,050
Roads and transportation	3,940	4,809
Government services to residents	404	376
Administration	2,145	2,160
Non-program	233	272
Interest on long-term debt	<u>291</u>	<u>254</u>
Total expenses	<u>14,521</u>	<u>15,400</u>
Increase (decrease) in net assets	<u>\$ 1,771</u>	<u>\$ (356)</u>

Hamilton County's county-wide levy rate remained constant at 9.99599 per \$1,000 of valuation. The rural assessed property taxable valuation increased by \$40.6 million for a total of \$440,429,394 and countywide assessed property valuation increased by \$47.9 million for a total of \$711,187,080.

## **INDIVIDUAL MAJOR FUND ANALYSIS**

As Hamilton County completed the year, its governmental funds reported a combined fund balance of \$7,363,747, compared to \$6,002,088 combined fund balance for FY08. This is an increase of \$ 1,361,659.

The General Fund, the operating fund for Hamilton County, ended FY09 with a fund balance totaling \$1,551,765, whereas FY08 ended with a \$1,815,240 balance, a decrease of \$263,475. Property valuations increased from \$663,215,444 in FY08 to \$711,187,080 in FY09, an increase of \$47,971,636. The levy rate decreased by .34281 to \$6.38679 for FY09.

The Mental Health Fund ended with a \$633,645 fund balance for FY09, whereas FY08 ended with a \$281,088 balance, a increase of \$352,557. The levy rate decreased from 1.29708 in FY08 to 1.20427 in FY09, a decrease of .09281. Hamilton County has continued to look for ways to effectively manage the cost of mental health services in the Mental Health Fund.

The Rural Service Fund ended with a \$366,390 fund balance for FY09 compared to the prior year balance of \$182,750, an increase of \$183,640. The levy rate decreased from 10.34217 for FY08 to 9.99936 for FY09. Property valuations increased from \$399,807,070 in FY08 to \$440,429,394 in FY09 with \$14,828,900 of that increase being TIF increment value. In evaluating the budgeted expenses and revenues, we feel it is justifiable for a portion of the expense related to Sheriff's Deputies to be paid by the rural service fund. In FY09, we have expenses for four (4) deputies budgeted from the Rural Fund.

The Secondary Roads Fund ended FY09 with a \$2,342,641 fund balance compared to the prior year balance of \$2,181,746, an increase of \$160,895. FY09 expenditures decreased from \$4,299,876 in FY08 to \$4,144,643 in FY09. In FY09, the Secondary Roads Department maintained 718 miles of aggregate-surfaced roads and 218 miles of paved roads during the year.

## **GENERAL FUND BUDGETARY HIGHLIGHTS**

Hamilton County amended the budget two times in FY09 with the first in March 2009 for the primary purpose of including the expense and revenues for the Ag Partners Project. Our second amendment was held in March of 2009 for the purpose of adjusting expenses and revenue relating to the Public Health, Jail, Medical Examiner, County Attorney, Law Library, Grand Jury, Veteran Affairs, Treasurer, Secondary Roads, Hospital Loan Project, Ag Partners financing, and Red Bull Division Street Project..

## CAPITAL ASSETS AND DEBT ADMINISTRATION

### Capital Assets

At the end of FY09, the County had approximately \$25.8 million invested in capital assets, compared to \$24 million for FY08. This is an increase of \$1.8 million from FY08.

#### Capital Assets, Net of Depreciation (Expressed in Thousands)

	<u>2009</u>	<u>2008</u>
Land	\$ 3,864	\$ 3,864
Construction in progress	-	154
Buildings and improvements	6,059	5,839
Machinery and equipment	1,900	1,716
Infrastructure	<u>14,014</u>	<u>12,422</u>
Total	<u>\$ 25,837</u>	<u>\$ 23,995</u>

### Long-Term Debt

At June 30, 2009, Hamilton County had approximately \$28,264,000 in capital notes and other debt outstanding compared to \$5,914,000 at June 30, 2008. The majority of the long term debt is Hospital GO Bonds and TIF revenue bonds for the ethanol project.

#### Outstanding Long-term Obligations (Expressed in Thousands)

	<u>2009</u>	<u>2008</u>
Capital lease purchase agreements	\$ 814	\$ 916
Drainage warrants and improvement certificates	281	248
Capital notes payable	130	178
Revenue bonds	4,009	4,159
GO Bonds	22,590	-
Compensated absences	<u>440</u>	<u>413</u>
Total	<u>\$ 28,264</u>	<u>\$ 5,914</u>

The Constitution of the State of Iowa limits the general obligation debt a county can issue and have outstanding to five percent of the assessed value of all taxable property within the County's corporate limits. Hamilton County's outstanding general obligation debt is below this limit.

## **ECONOMIC FACTS AND NEXT YEAR'S BUDGETS AND RATES**

Hamilton County's elected and appointed officials and citizens considered many factors when setting the fiscal year 2010 budget, tax rates, and fees that apply for the various County services. One of those factors is the economy. We also look very closely at the percentage of fund balance to expenditures.

If estimates are realized, Hamilton County's budgetary General Fund balance is expected to decrease by the close of 2010 while remaining at levels necessary to cash flow the beginning of the FY11 budget.

## **CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT**

This financial report is designed to provide our citizens, taxpayers, customers, and creditors with a general overview of Hamilton County's finances, and to show the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Hamilton County Auditor's Office, 2300 Superior Street, Webster City, Iowa 50595.

## BASIC FINANCIAL STATEMENTS

**HAMILTON COUNTY**  
**Statement of Net Assets**  
**June 30, 2009**

	<u>Governmental Activities</u>
<b>ASSETS</b>	
Cash and pooled investments	\$ 6,915,649
Receivables:	
Property tax:	
Delinquent	4,903
Succeeding year	6,309,254
Interest and penalty on property tax	15,279
Accounts	24,222
Accrued interest	839
Drainage assessments	281,136
Note	21,820,000
Due from other funds	27,397
Due from other governments	282,912
Inventories	1,352,976
Prepaid insurance	83,234
Capital assets, net of accumulated depreciation	<u>25,836,877</u>
Total assets	<u>62,954,678</u>
<b>LIABILITIES</b>	
Accounts payable	278,723
Accrued interest payable	52,759
Salaries and benefits payable	118,867
Due to other governments	719,058
Deferred revenue:	
Note receivable	906,428
Succeeding year property tax	6,309,254
Other	300,747
Long-term liabilities:	
Portion due within one year:	
Capital lease purchase agreements	107,224
Capital notes	50,259
TIF revenue bonds	158,323
Compensated absences	251,968
Portion due after one year:	
Capital lease purchase agreements	706,807
Capital notes	79,691
TIF revenue bonds	3,850,727
Compensated absences	187,956
General obligation bonds	22,590,000
Drainage district warrants and certificates payable	<u>281,136</u>
Total liabilities	<u>36,949,927</u>

Exhibit A

	<u>Governmental Activities</u>
<b>NET ASSETS</b>	
Invested in capital assets, net of related debt	20,883,846
Restricted for:	
Secondary road purposes	1,231,688
Debt service	906,428
Drainage	281,136
Unrestricted	<u>2,701,653</u>
<b>TOTAL NET ASSETS</b>	<u>\$ 26,004,751</u>

The accompanying notes are an integral part of the financial statements.

HAMILTON COUNTY

Exhibit B

Statement of Activities

Year Ended June 30, 2009

FUNCTIONS/PROGRAMS	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Assets
		Charges for Service	Operating Grants, Contributions, and Restricted Interest	Capital Grants, Contributions, and Restricted Interest	
Governmental activities:					
Public safety and legal services	\$ 2,372,040	\$ 538,564	\$ 66,249	\$ -	\$ (1,767,227)
Physical health and social services	1,946,874	227,051	990,744	-	(729,079)
Mental health	1,962,929	33,919	1,533,266	-	(395,744)
County environment and education	1,225,523	603,737	80,689	-	(541,097)
Roads and transportation	3,940,126	61,322	3,017,170	-	(861,634)
Governmental services to residents	403,740	257,446	4,735	-	(141,559)
Administration	2,145,495	1,048,163	1,138	-	(1,096,194)
Non-program	233,209	-	604,632	-	371,423
Interest on long-term debt	290,820	-	-	-	(290,820)
<b>Total</b>	<b>\$ 14,520,756</b>	<b>\$ 2,770,202</b>	<b>\$ 6,298,623</b>	<b>\$ -</b>	<b>(5,451,931)</b>
<b>GENERAL REVENUES:</b>					
Property tax levied for:					
General purposes					5,833,448
Penalty and interest on property tax					39,880
State tax credits					245,668
Tax increment financing collections					393,648
Local option sales tax					535,564
Unrestricted investment earnings					126,167
Gain on dispositions					16,880
Miscellaneous					31,407
<b>Total general revenues</b>					<b>7,222,662</b>
<b>Change in net assets</b>					<b>1,770,731</b>
<b>Net assets, beginning of year</b>					<b>24,234,020</b>
<b>Net assets, end of year</b>					<b>\$ 26,004,751</b>

The accompanying notes are an integral part of the financial statements.

HAMILTON COUNTY

Balance Sheet  
Governmental Funds

June 30, 2009

	<u>Special Revenue</u>			
	<u>General</u>	<u>Mental Health</u>	<u>Rural Services</u>	<u>Secondary Roads</u>
<b>ASSETS</b>				
Cash and pooled investments	\$ 1,607,622	\$ 847,560	\$ 350,159	\$ 1,063,718
Receivables:				
Property tax:				
Delinquent	3,549	769	585	-
Succeeding year	3,871,830	839,459	1,597,965	-
Interest and penalty on property tax	15,279	-	-	-
Accounts	19,369	-	-	4,853
Accrued interest	839	-	-	-
Drainage assessments	-	-	-	-
Due from other funds	26,385	-	-	-
Due from other governments	132,190	-	23,861	49,605
Inventories	-	-	-	1,352,976
	<u>                    </u>	<u>                    </u>	<u>                    </u>	<u>                    </u>
<b>Total assets</b>	<b>\$ 5,677,063</b>	<b>\$ 1,687,788</b>	<b>\$ 1,972,570</b>	<b>\$ 2,471,152</b>
<b>LIABILITIES AND FUND BALANCES</b>				
Liabilities:				
Accounts payable	\$ 144,368	\$ 34,226	\$ 412	\$ 91,042
Salaries and benefits payable	65,326	9,599	6,381	37,043
Due to other governments	25,458	170,149	837	426
Deferred revenue:				
Succeeding year property tax	3,871,830	839,459	1,597,965	-
Other	18,316	710	585	-
	<u>                    </u>	<u>                    </u>	<u>                    </u>	<u>                    </u>
<b>Total liabilities</b>	<b>4,125,298</b>	<b>1,054,143</b>	<b>1,606,180</b>	<b>128,511</b>
Fund balances:				
Reserved for:				
Inventories	-	-	-	1,352,976
Debt service	-	-	-	-
Drainage warrants/drainage improvement certificates	-	-	-	-
Unreserved, reported in:				
General fund	1,551,765	-	-	-
Special revenue fund	-	633,645	366,390	989,665
	<u>                    </u>	<u>                    </u>	<u>                    </u>	<u>                    </u>
<b>Total fund balances</b>	<b>1,551,765</b>	<b>633,645</b>	<b>366,390</b>	<b>2,342,641</b>
	<u>                    </u>	<u>                    </u>	<u>                    </u>	<u>                    </u>
<b>Total liabilities and fund balances</b>	<b>\$ 5,677,063</b>	<b>\$ 1,687,788</b>	<b>\$ 1,972,570</b>	<b>\$ 2,471,152</b>

<u>Nonmajor</u>	<u>Total</u>
\$ 2,892,076	\$ 6,761,135
-	4,903
-	6,309,254
-	15,279
-	24,222
-	839
281,136	281,136
1,012	27,397
77,256	282,912
-	<u>1,352,976</u>
<u>\$ 3,251,480</u>	<u>\$ 15,060,053</u>

\$ 8,675	\$ 278,723
518	118,867
491,845	688,715
-	6,309,254
<u>281,136</u>	<u>300,747</u>
<u>782,174</u>	<u>7,696,306</u>

-	1,352,976
906,428	906,428
512,097	512,097
-	1,551,765
<u>1,050,781</u>	<u>3,040,481</u>
<u>2,469,306</u>	<u>7,363,747</u>
<u>\$ 3,251,480</u>	<u>\$ 15,060,053</u>

The accompanying notes are an integral part of the financial statements.

**Reconciliation of the Balance Sheet - Governmental Funds  
to the Statement of Net Assets**

June 30, 2009

Total governmental fund balances (page 19) \$ 7,363,747

***Amounts reported for governmental activities in the  
Statement of Net Assets are different because:***

Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the funds. The cost of assets is \$51,886,704 and the accumulated depreciation is \$26,049,827 25,836,877

Long-term note receivable for pass through monies related to general obligation hospital bonds 21,820,000

Deferred revenue for future interest payments on note receivable for general obligation hospital bonds (906,428)

Long-term liabilities, including bonds payable, capital leases, accrued interest payable, compensated absences and drainage warrants, are not due and payable in the current period and, therefore, are not reported as liabilities in the funds.

Notes, leases, bonds, warrants, and compensated absences (28,264,091)  
Accrued interest payable (52,759)

The Internal Service Fund is used by management to charge the costs of partial self-funding of the County's health insurance benefit plan to individual funds. The assets and liabilities of the Internal Service Fund are included in governmental activities in the Statement of Net Assets. 207,405

**Net assets of governmental activities (page 16) \$ 26,004,751**

The accompanying notes are an integral part of the financial statements.

**HAMILTON COUNTY**  
**Statement of Revenues, Expenditures and Changes in Fund Balances**  
**Governmental Funds**

Year ended June 30, 2009

	<u>Special Revenue</u>			
	<u>General</u>	<u>Mental Health</u>	<u>Rural Services</u>	<u>Secondary Roads</u>
<b>Revenues:</b>				
Property and other county tax	\$ 3,532,370	\$ 820,678	\$ 1,610,524	\$ -
Tax increment financing collections	-	-	-	-
Interest and penalty on property tax	39,948	-	-	-
Intergovernmental	1,649,768	1,568,661	66,914	3,017,170
Licenses and permits	4,500	-	-	3,855
Charges for services	1,069,911	-	97	733
Use of money and property	111,478	22,490	-	7,865
Miscellaneous	79,610	11,429	-	48,868
Total revenues	<u>6,487,585</u>	<u>2,423,258</u>	<u>1,677,535</u>	<u>3,078,491</u>
<b>Expenditures:</b>				
Operating:				
Public safety and legal services	2,168,069	-	197,505	-
Physical health and social services	1,859,587	-	-	-
Mental health	-	2,070,701	-	-
County environment and education services	949,242	-	131,979	-
Roads and transportation	-	-	192,406	3,948,059
Governmental services to residents	403,740	-	-	-
Administration	1,065,440	-	46,903	-
Non-program	-	-	-	-
Debt service	-	-	-	-
Capital projects	-	-	-	196,584
Total expenditures	<u>6,446,078</u>	<u>2,070,701</u>	<u>568,793</u>	<u>4,144,643</u>
Excess (deficiency) of revenues over (under) expenditures	<u>41,507</u>	<u>352,557</u>	<u>1,108,742</u>	<u>(1,066,152)</u>
<b>Other financing sources (uses):</b>				
Sale of capital assets	8,068	-	-	-
Operating transfers in	359,318	-	160,000	1,264,363
Operating transfers out	(672,368)	-	(1,085,102)	-
Short-term financing	-	-	-	-
General obligation bonds issued	-	-	-	-
Payments to other governments	-	-	-	-
Drainage warrant/drainage improvement certificates issued	-	-	-	-
Total other financing sources (uses)	<u>(304,982)</u>	<u>-</u>	<u>(925,102)</u>	<u>1,264,363</u>

<u>Nonmajor</u>	<u>Total</u>
\$ 405,372	\$ 6,368,944
393,648	393,648
-	39,948
696,384	6,998,897
-	8,355
3,420	1,074,161
28,060	169,893
<u>46,771</u>	<u>186,678</u>
<u>1,573,655</u>	<u>15,240,524</u>
20,898	2,386,472
58,726	1,918,313
-	2,070,701
135,441	1,216,662
-	4,140,465
-	403,740
32,996	1,145,339
601,438	601,438
1,171,449	1,171,449
<u>1,205,182</u>	<u>1,401,766</u>
<u>3,226,130</u>	<u>16,456,345</u>
<u>(1,652,475)</u>	<u>(1,215,821)</u>
8,812	16,880
86,710	1,870,391
(112,921)	(1,870,391)
740,000	740,000
22,371,800	22,371,800
(20,695,372)	(20,695,372)
<u>181,488</u>	<u>181,488</u>
<u>2,580,517</u>	<u>2,614,796</u>

(continued)

HAMILTON COUNTY

Statement of Revenues, Expenditures and Changes in Fund Balances  
Governmental Funds

Year ended June 30, 2009

	<u>Special Revenue</u>			
	<u>General</u>	<u>Mental Health</u>	<u>Rural Services</u>	<u>Secondary Roads</u>
Net change in fund balances	(263,475)	352,557	183,640	198,211
Fund balances, beginning of year	1,815,240	281,088	182,750	2,181,746
Decrease in reserve for inventories	<u>-</u>	<u>-</u>	<u>-</u>	<u>(37,316)</u>
Fund balances, end of year	<u>\$ 1,551,765</u>	<u>\$ 633,645</u>	<u>\$ 366,390</u>	<u>\$ 2,342,641</u>

<u>Nonmajor</u>	<u>Total</u>
928,042	1,398,975
1,541,264	6,002,088
<u>-</u>	<u>(37,316)</u>
<u>\$ 2,469,306</u>	<u>\$ 7,363,747</u>

The accompanying notes are an integral part of the financial statements.

HAMILTON COUNTY

Reconciliation of the Statement of Revenues, Expenditures and Changes in  
Fund Balances - Governmental Funds to the Statement of Activities

Year ended June 30, 2009

Net change in fund balances - total governmental funds (page 24) \$ 1,398,975

*Amounts reported for governmental activities in the Statement  
of Activities are different because:*

Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets. Capital outlays exceeded depreciation expense in the current year as follows:

Expenditures for capital assets	\$ 3,267,555	
Depreciation expense	<u>(1,425,503)</u>	1,842,052

Proceeds from issuing long-term liabilities provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Assets. Repayment of long-term liabilities is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Assets. Current year issues exceeded repayments, as follows:

Issued debt	(23,111,800)	
Principal payments - bonds and leases	1,040,070	
Payments to other governments-G.O. bonds to Hospital	<u>20,695,372</u>	(1,376,358)

Drainage certificates and warrants issued provide current financial resources to governmental funds, but issuing the certificates increases long-term liabilities in the Statement of Net Assets. Repayment of warrants and certificates are expenditures in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Assets. Current year warrant activity is as follows:

Drainage certificates and warrants issued	(181,488)	
Payments of certificates and warrants	<u>148,214</u>	(33,274)

Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds as follows:

Compensated absences	(26,615)	
Interest on long-term debt	<u>(29,187)</u>	(55,802)

Exhibit F

Inventories in the governmental funds have been recorded as expenditures when paid. However, the Statement of Activities will report these items as expenditures in the period that the corresponding net asset is exhausted. (37,316)

The Internal Service Fund is used by management to charge the costs of partial self-funding of the County's health insurance benefit plan to individual funds. The change in net assets of the Internal Service Fund is reported with governmental activities. 32,454

**Change in net assets of governmental activities (page 17) \$ 1,770,731**

The accompanying notes are an integral part of the financial statements.

HAMILTON COUNTY

Exhibit G

Statement of Net Assets  
Proprietary Fund

June 30, 2009

	<u>Internal Service - Hamilton County PSF</u>
<b>ASSETS</b>	
Cash and cash equivalents	\$ 154,514
Prepaid insurance	<u>83,234</u>
Total assets	237,748
<b>LIABILITIES</b>	
Due to other governments	<u>30,343</u>
<b>NET ASSETS</b>	
Designated	<u>\$ 207,405</u>

The accompanying notes are an integral part of the financial statements.

HAMILTON COUNTY

Exhibit H

Statement of Revenues, Expenses and Changes in Fund Net Assets  
Proprietary Fund

Year ended June 30, 2009

	<u>Internal Service - Hamilton County PSF</u>
<b>OPERATING REVENUE:</b>	
Intra-county reimbursements	\$ <u>1,034,083</u>
<b>OPERATING EXPENSES:</b>	
Medical claims	976,572
Administrative fees	<u>25,057</u>
Total operating expenses	<u>1,001,629</u>
Operating income	32,454
<b>NET ASSETS, BEGINNING OF YEAR</b>	<u>174,951</u>
<b>NET ASSETS, END OF YEAR</b>	<u>\$ 207,405</u>

The accompanying notes are an integral part of the financial statements.

HAMILTON COUNTY

Exhibit I

Statement of Cash Flows  
Proprietary Fund

Year Ended June 30, 2009

	<u>Internal Service- Hamilton County PSF</u>
Cash flows from operating activities:	
Cash received from operating fund reimbursements	\$ 1,034,083
Cash paid to suppliers for services	<u>(1,000,780)</u>
Net cash provided by operating activities	33,303
Cash and cash equivalents, beginning of year	<u>121,211</u>
Cash and cash equivalents, end of year	<u>\$ 154,514</u>
Reconciliation of operating income to net cash provided by operating activities:	
Operating income	\$ 32,454
Decrease in due to other governments	(682)
Decrease in prepaid insurance	<u>1,531</u>
Net cash provided by operating activities	<u>\$ 33,303</u>

The accompanying notes are an integral part of the financial statements.

HAMILTON COUNTY

Exhibit J

Statement of Fiduciary Assets and Liabilities  
Agency Funds

June 30, 2009

**ASSETS**

Cash and pooled investments:		
County treasurer	\$	860,897
Other county officials		53,856
Receivables:		
Accounts receivable		10,307
Property tax:		
Delinquent		19,079
Succeeding year		17,366,593
Due from other funds		<u>355</u>
Total assets		<u>18,311,087</u>

**LIABILITIES**

Accounts payable		1,995
Salaries and benefits payable		3,251
Due to other funds		27,752
Due to other governments		892,600
Deferred revenue:		
Succeeding year property tax		17,366,593
Other		17,539
Compensated absences		<u>1,357</u>
Total liabilities		<u>18,311,087</u>

**NET ASSETS** \$ -

The accompanying notes are an integral part of the financial statements.

# HAMILTON COUNTY

## Notes to Financial Statements

June 30, 2009

### (1) Summary of Significant Accounting Policies

Hamilton County is a political subdivision of the State of Iowa and operates under the Home Rule provisions of the Constitution of Iowa. The County operates under the Board of Supervisors form of government. Elections are on a partisan basis. Other elected officials operate independently with the Board of Supervisors. These officials are the Auditor, Treasurer, Recorder, Sheriff, and Attorney. The County provides numerous services to citizens, including law enforcement, health and social services, parks and cultural activities, planning and zoning, roadway construction and maintenance, and general administrative services.

The County's financial statements are prepared in conformity with accounting principles generally accepted in the United States of America, as prescribed by the Governmental Accounting Standards Board.

#### A. Reporting Entity

For financial reporting purposes, Hamilton County has included all funds, organizations, agencies, boards, commissions and authorities. The County has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the County's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the County to impose its will on that organization or (2) the potential for the organization to provide specific benefits to, or impose specific financial burdens on, the County.

These financial statements present Hamilton County (the primary government) and its component units. The component units discussed below are included in the County's reporting entity because of the significance of their operational or financial relationships with the County.

Blended Component Units - The following component units are entities which are legally separate from the County, but are so intertwined with the County that they are, in substance, the same as the County. They are reported as part of the County and blended into the appropriate funds.

Three hundred eleven drainage districts have been established pursuant to Chapter 468 of the Code of Iowa for the drainage of surface waters from agricultural and other lands or the protection of such lands from overflow. Although these districts are legally separate from the County, they are controlled, managed, and supervised by the Hamilton County Board of Supervisors. The drainage districts are reported as a Special Revenue Fund. Financial information of the individual drainage districts can be obtained from the Hamilton County Auditor's office.

## HAMILTON COUNTY

### Notes to Financial Statements

June 30, 2009

#### (1) Summary of Significant Accounting Policies (continued)

##### A. Reporting Entity (continued)

Jointly Governed Organizations - The County also participates in several jointly governed organizations that provide goods or services to the citizenry of the County but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The County Board of Supervisors are members of or appoint representatives to the following boards and commissions: County Assessor's Conference Board, County Emergency Management Commission, County Public Safety Commission and County Joint E911 Service Board. Financial transactions of these organizations are included in the County's financial statements only to the extent of the County's fiduciary relationship with the organization and, as such, are reported in an Agency Fund of the County.

##### B. Basis of Presentation

Government-wide Financial Statements - The Statement of Net Assets and the Statement of Activities report information on all of the nonfiduciary activities of the County and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities are supported by property tax, intergovernmental revenues and other nonexchange transactions.

The Statement of Net Assets presents the County's nonfiduciary assets and liabilities, with the difference reported as net assets. Net assets are reported in three categories:

*Invested in capital assets, net of related debt* consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes, and other debt that are attributed to the acquisition, construction, or improvement of those assets.

*Restricted net assets* result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

*Unrestricted net assets* consist of net assets that do not meet the definition of the two preceding categories. Unrestricted net assets often have constraints on resources that are imposed by management, but can be removed or modified.

## HAMILTON COUNTY

### Notes to Financial Statements

June 30, 2009

#### (1) Summary of Significant Accounting Policies (continued)

##### B. Basis of Presentation (continued)

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

Fund Financial Statements - Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter is excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as other nonmajor governmental funds.

The County reports the following major governmental funds:

The General Fund is the general operating fund of the County. All general tax revenues and other receipts that are not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenses, the fixed charges and the capital improvement costs that are not paid from other funds.

##### Special Revenue:

The Mental Health Fund is used to account for property tax and other revenues designated to be used to fund mental health, mental retardation, and developmental disabilities services.

The Rural Services Fund is used to account for property tax and other revenues to provide services which are primarily intended to benefit those persons residing in the county outside of incorporated city areas.

The Secondary Roads Fund is used to account for secondary road construction and maintenance.

## HAMILTON COUNTY

### Notes to Financial Statements

June 30, 2009

(1) **Summary of Significant Accounting Policies** (continued)

B. Basis of Presentation (continued)

Additionally, The County reports the following funds:

Proprietary Fund - An Internal Service Fund is utilized to account for the financing of goods or services purchased by one department of the County and provided to other departments or agencies on a cost reimbursement basis.

Fiduciary Funds - Agency funds are used to account for assets held by the County as an agent for individuals, private organizations, certain jointly governed organizations, other governmental units and/or other funds.

C. Measurement Focus and Basis of Accounting

The government-wide, proprietary fund and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest are considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the County.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments, and compensated absences are recorded as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

## HAMILTON COUNTY

### Notes to Financial Statements

June 30, 2009

(1) **Summary of Significant Accounting Policies** (continued)

C. Measurement Focus and Basis of Accounting (continued)

Under the terms of grant agreements, the County funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the County's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants, and then by general revenues.

The proprietary fund of the County applies all applicable GASB pronouncements, as well as the following pronouncements issued on or before November 30, 1989, unless these pronouncements conflict with or contradict GASB pronouncements: Financial Accounting Standards Board Statements and Interpretations, Accounting Principles Board Opinions and Accounting Research Bulletins of the Committee on Accounting Procedure.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the County's Internal Service Fund is charges to customers for sales and services. Operating expenses for internal service funds include the cost of services and administrative expenses. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The County maintains its financial records on the cash basis. The financial statements of the County are prepared by making memorandum adjusting entries to the cash basis financial records.

D. Assets, Liabilities and Fund Equity

The following accounting policies are followed in preparing the financial statements:

Cash, Pooled Investments and Cash Equivalents - The cash balances of most County funds are pooled and invested. Interest earned on investments is recorded in the General Fund, unless otherwise provided by law. Investments are stated at fair value except for the investment in the Iowa Public Agency Investment Trust which is valued at amortized cost and non-negotiable certificates of deposit which are stated at cost.

For purposes of the statement of cash flows, all short-term cash investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash and, at the day of purchase, have a maturity date no longer than three months.

## HAMILTON COUNTY

### Notes to Financial Statements

June 30, 2009

(1) **Summary of Significant Accounting Policies** (continued)

D. Assets, Liabilities and Fund Equity (continued)

Property Tax Receivable - Property tax in governmental funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date that the tax asking is certified by the County Board of Supervisors. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by the Board of Supervisors to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the Board of Supervisors is required to certify its budget in March of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds become due and collectible in September and March of the current fiscal year with a 1 1/2% per month penalty for delinquent payment; is based on January 1, 2007 assessed property valuations; is for the tax accrual period July 1, 2008 through June 30, 2009 and reflects the tax asking contained in the budget certified by the County Board of Supervisors in March 2008.

Interest and Penalty on Property Tax Receivable - Interest and penalty on property tax receivable represents the amount of interest and penalty that was due and payable but has not been collected.

Drainage Assessments Receivable - Drainage assessments receivable represent amounts assessed to individuals for work done on drainage districts which benefit their property. These assessments are payable by individuals in not less than 10 nor more than 20 annual installments. Each annual installment with interest on the unpaid balance is due on September 30 and is subject to the same interest and penalties as other taxes. Drainage assessments receivable represent assessments which are due and payable but have not been collected. Succeeding year drainage assessments receivable represents remaining assessments which are payable but not yet due.

Due From and Due To Other Funds - During the course of its operations, the County has numerous transactions between funds. To the extent that certain transactions between funds had not been paid or received as of June 30, 2009, balances of interfund amounts receivable or payable have been recorded in the fund financial statements.

Due From Other Governments - Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.

HAMILTON COUNTY

Notes to Financial Statements

June 30, 2009

(1) Summary of Significant Accounting Policies (continued)

D. Assets, Liabilities and Fund Equity (continued)

Inventories - Inventories are valued at cost using the first-in, first-out method. Inventories in the Special Revenue Funds consist of expendable supplies held for consumption. The cost is recorded as an expenditure at the time individual inventory items are purchased. Reported inventories in the governmental fund financial statements are equally offset by a fund balance reserve which indicates that they are not available to liquidate current obligations.

Capital Assets - Capital assets, which include property, equipment and vehicles, and infrastructure assets (e.g., roads, bridges, curbs, gutters, sidewalks, and similar items which are immovable and of value only to the government), are reported in the government-wide Statement of Net Assets. Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Reportable capital assets are defined by the County as assets with an initial, individual cost in excess of the following thresholds and estimated useful lives in excess of two years.

Infrastructure	\$ 50,000
Land, buildings and improvements	25,000
Equipment and vehicles	5,000

Property and equipment of the County is depreciated using the straight line method over the following estimated useful lives:

Buildings	40-50 years
Building improvements	20-50 years
Infrastructure	30-50 years
Equipment	2-20 years
Vehicles	3-10 years

Due to Other Governments - Due to other governments represents taxes and other revenues collected by the County and payments for services which will be remitted to other governments.

## HAMILTON COUNTY

### Notes to Financial Statements

June 30, 2009

#### (1) Summary of Significant Accounting Policies (continued)

##### D. Assets, Liabilities and Fund Equity (continued)

Deferred Revenue - Although certain revenues are measurable, they are not available. Available means collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue in the governmental fund financial statements represent the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue consists of unspent grant proceeds as well as property tax receivables and other receivables not collected within sixty days after year end.

Deferred revenue on the Statement of Net Assets consists of both succeeding year property tax receivable that will not be recognized as revenue until the year for which it is levied and unspent grant proceeds, and interest due from the hospital on the note receivable for general obligation bonds.

Compensated Absences - County employees accumulate a limited amount of earned but unused vacation and sick leave hours for subsequent use or for payment upon termination, death or retirement. A liability is recorded when incurred in the government-wide, proprietary and fiduciary fund financial statements. A liability for these amounts is reported in governmental fund financial statements only for employees that have resigned or retired. The compensated absences liability has been computed based on rates of pay in effect at June 30, 2009. The compensated absences liability attributable to the governmental activities will be paid primarily by the General, Mental Health, Rural Services and Secondary Roads Funds.

Long-term Liabilities - In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities Statement of Net Assets.

In the governmental fund financial statements, the face amount of debt issued is reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Fund Equity - In the governmental fund financial statements, reservations of fund balance are reported for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

Net Assets - The net assets of the Internal Service - Hamilton County PSF Fund is designated for anticipated future medical claims of the County.

# HAMILTON COUNTY

## Notes to Financial Statements

June 30, 2009

### (1) Summary of Significant Accounting Policies (continued)

#### E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2009, disbursements exceeded the amount budgeted in the non-program and debt service functions.

### (2) Cash and Pooled Investments

The County's deposits in banks at June 30, 2009 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The County is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Supervisors; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The County's investments at June 30, 2009 are as follows:

Drainage warrants, at fair value	<u>\$ 304,055</u>
----------------------------------	-------------------

In addition, the County had investments in the Iowa Public Agency Investment Trust which are valued at an amortized cost of \$2,337,579 pursuant to Rule 2a-7 under the Investment Company Act of 1940.

**Interest rate risk.** The County's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) in instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days but the maturities shall be consistent with the needs and use of the County.

**Credit risk.** The investments in the Iowa Public Agency Investment Trust and Drainage warrants are unrated.

**Concentration of credit risk.** The County places no limit on the amount that may be invested in any one issuer. More than 5 percent of the County's investments are in the drainage warrants. The County's investment in the drainage warrants is 13% of the County's total investments.

**HAMILTON COUNTY**

**Notes to Financial Statements**

**June 30, 2009**

**(3) Due From and Due to Other Funds**

The detail of interfund receivables and payables at June 30, 2009 is as follows:

<u>Receivable fund</u>	<u>Payable fund</u>	<u>Amount</u>
General	Agency - County Recorder	\$ 26,385
Special Revenue:		
County Recorder's Records Management	Agency - County Recorder	1,012
Agency:		
Recorder's Electronic File	Agency - County Recorder	<u>355</u>
Total		<u>\$ 27,752</u>

These balances resulted from the time lag between the dates that interfund goods and services are provided or reimbursable expenditures occur, transactions are recorded in the accounting system, and payments between funds are made.

**(4) Interfund Transfers**

The detail of interfund transfers for the year ended June 30, 2009 is as follows:

<u>Transfer to</u>	<u>Transfer from</u>	<u>Amount</u>
Special Revenue:	Special Revenue:	
Secondary Roads Drainage	Rural Services	\$1,080,245
Secondary Roads	Rural Services	4,856
Secondary Roads	Ethanol Plant	104,118
RSVP	General	80,000
Prisoner Room and Board	General	6,000
Conservation Capital Trust	General	13,639
Rural Services	General	24,357
AG Partners TIF Projects	General Supplemental (General)	160,000
	Capital Projects	8,803
Debt Service	General	29,055
Agency:	Agency:	
County Assessor	Assessor's FICA & IPERS	19,453

HAMILTON COUNTY

Notes to Financial Statements

June 30, 2009

(4) Interfund Transfers (continued)

<u>Transfer to</u>	<u>Transfer from</u>	<u>Amount</u>
General Supplemental (General)	General	<u>359,318</u>
		<u>\$1,889,844</u>

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.

(5) Capital Assets

Capital assets activity for the year ended June 30, 2009 was as follows:

	<u>Balance, Beginning of Year</u>	<u>Increases</u>	<u>Decreases</u>	<u>Balance, End of Year</u>
<b>Governmental activities:</b>				
Capital assets not being depreciated:				
Land	\$3,863,696	\$ -	\$ -	\$3,863,696
Construction in progress	<u>153,814</u>	<u>962,670</u>	<u>1,116,484</u>	<u>-</u>
Total capital assets not being depreciated	<u>4,017,510</u>	<u>962,670</u>	<u>1,116,484</u>	<u>3,863,696</u>
Capital assets being depreciated:				
Buildings and building improvements	7,547,173	375,163	-	7,922,336
Buildings under capital lease	1,211,583	-	-	1,211,583
County equipment	1,347,395	116,006	57,359	1,433,042
County equipment under capital lease	51,130	-	-	51,130
Secondary roads equipment	6,637,503	248,172	148,695	6,736,980
Secondary roads office equipment	170,597	4,509	3,316	171,790
Infrastructure	<u>27,818,628</u>	<u>2,677,519</u>	<u>-</u>	<u>30,496,147</u>
Total capital assets being depreciated	<u>44,811,009</u>	<u>3,421,369</u>	<u>209,370</u>	<u>48,023,008</u>

HAMILTON COUNTY

Notes to Financial Statements

June 30, 2009

(5) Capital Assets (continued)

	<u>Balance, Beginning of Year</u>	<u>Increases</u>	<u>Decreases</u>	<u>Balance, End of Year</u>
Less accumulated depreciation for:				
Buildings and building improvements	2,919,713	155,148	-	3,074,861
County equipment	916,058	133,434	57,359	992,133
Secondary roads equipment	5,475,415	36,560	148,695	5,363,280
Secondary roads office equipment	126,118	14,413	3,316	137,215
Infrastructure	<u>15,396,390</u>	<u>1,085,948</u>	<u>-</u>	<u>16,482,338</u>
Total accumulated depreciation	<u>24,833,694</u>	<u>1,425,503</u>	<u>209,370</u>	<u>26,049,827</u>
Total capital assets being depreciated, net	<u>19,977,315</u>	<u>1,995,866</u>	<u>-</u>	<u>21,973,181</u>
Governmental activities capital assets, net	<u>\$23,994,825</u>	<u>\$2,958,536</u>	<u>\$1,116,484</u>	<u>\$25,836,877</u>

Depreciation expense was charged to the governmental functions of the County as follows:

Governmental activities:	
Public safety and legal services	\$ 73,296
Physical health and social services	3,815
Mental health	10,925
County environment and education	36,371
Roads and transportation	1,136,921
Administration	9,027
Unallocated	<u>155,148</u>
Total depreciation expense - governmental activities	<u>\$ 1,425,503</u>

HAMILTON COUNTY

Notes to Financial Statements

June 30, 2009

(6) Due to Other Governments

The County purchases services from other governmental units and also acts as a fee and tax collection agent for various governmental units. Tax collections are remitted to those governments in the month following collection. A summary of amounts due to other governments is as follows:

<u>Fund</u>	<u>Description</u>	<u>Amount</u>
General	Services	\$ 25,458
Special Revenue:		
Secondary Roads	Services	426
Mental Health	Services	170,149
Rural Services	Services	837
Permanent:		
Conservation Legacy Endowment	Services	<u>491,845</u>
Total for governmental funds		<u>\$ 688,715</u>
Agency:		
Recorder		\$ 8,273
Sheriff		20,852
Townships		2,785
Corporations		62,357
District Schools		114,295
Area Schools		8,746
County Assessor		46,476
County Agricultural Extension		2,101
County Hospital		5,897
Auto Registration and Use Tax		329,676
E911 Surcharge		24,165
Special Appraisers		213,933
All Others		<u>53,044</u>
Total for agency funds		<u>\$ 892,600</u>

**HAMILTON COUNTY**  
**Notes to Financial Statements**  
**June 30, 2009**

**(7) Long-Term Liabilities**

A summary of changes in long-term liabilities for the year ended June 30, 2009 is as follows:

	<u>Capital Lease Purchase Agreements</u>	<u>General Obligation Bonds</u>	<u>Tax Increment Revenue Bond</u>	<u>Capital Notes</u>	<u>Drainage Warrants and District Improvement Certificates</u>	<u>Compen- sated Absences</u>	<u>Total</u>
Balance, beginning of year	\$ 916,606	\$ -	\$ 4,158,648	\$ 177,847	\$ 247,862	\$ 413,309	\$ 5,914,272
Increases	-	22,590,000	-	-	506,368	260,517	23,356,885
Decreases	<u>102,575</u>	<u>-</u>	<u>149,598</u>	<u>47,897</u>	<u>473,094</u>	<u>233,902</u>	<u>1,007,066</u>
Balance, end of year	<u>\$ 814,031</u>	<u>\$22,590,000</u>	<u>\$ 4,009,050</u>	<u>\$ 129,950</u>	<u>\$ 281,136</u>	<u>\$ 439,924</u>	<u>\$28,264,091</u>
Due within one year	<u>\$ 107,224</u>	<u>\$ -</u>	<u>\$ 158,323</u>	<u>\$ 50,259</u>	<u>\$ -</u>	<u>\$ 251,968</u>	<u>\$ 567,774</u>

**Capital Lease Purchase Agreements**

The County has entered into capital lease purchase agreements to lease a building and a mower with historical costs of \$1,211,583 and \$51,130, respectively. Accumulated depreciation on the building and equipment as of June 30, 2009 is \$116,977 and \$14,113, respectively. The following is a schedule of the future minimum lease payments, including interest at rates ranging from 3.6% to 6.25% per annum, and the present value of net minimum lease payments under the agreements in effect at June 30, 2009:

<u>Year Ending June 30,</u>	<u>Building</u>	<u>Mower</u>	<u>Total</u>
2010	\$ 124,128	\$ 11,679	\$ 135,807
2011	124,128	11,679	135,807
2012	124,128	11,679	135,807
2013	124,128	-	124,128
2014	124,128	-	124,128
Thereafter	<u>268,943</u>	<u>-</u>	<u>268,943</u>
Total minimum lease payments	889,583	35,037	924,620
Less amount representing interest	<u>(106,252)</u>	<u>(4,067)</u>	<u>(110,589)</u>
Present value of net minimum lease payments	<u>\$ 783,061</u>	<u>\$ 30,970</u>	<u>\$ 814,031</u>

HAMILTON COUNTY

Notes to Financial Statements

June 30, 2009

(7) Long-Term Liabilities (continued)

Bonds Payable

A summary of the County's June 30, 2009, general obligation bond indebtedness is as follows:

General Obligation Refunding Note

<u>Year Ending June 30,</u>	<u>Interest Rate</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2010	4.80%	\$ 50,259	\$ 6,241	\$ 56,500
2011	4.80%	52,672	3,828	56,500
2012	4.80%	<u>27,019</u>	<u>1,431</u>	<u>28,390</u>
		<u>\$ 129,950</u>	<u>\$ 11,500</u>	<u>\$ 141,450</u>

General Obligation Hospital Bonds

<u>Year Ending June 30,</u>	<u>Interest Rate</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2010	1.30%	\$ -	\$ 723,668	\$ 723,688
2011	1.30%	1,110,000	744,365	1,854,365
2012	1.60%	1,125,000	729,935	1,854,935
2013	2.00%	1,140,000	711,935	1,851,935
2014	2.30%	1,165,000	689,135	1,854,135
2015	2.60%	1,190,000	662,340	1,852,340
2016	2.95%	1,220,000	631,400	1,851,400
2017	3.15%	1,255,000	595,410	1,850,410
2018	3.35%	1,295,000	555,877	1,850,878
2019	3.55%	1,340,000	512,495	1,852,495
2020	3.75%	1,390,000	464,925	1,854,925
2021	4.00%	1,440,000	412,800	1,852,800
2022	4.15%	1,500,000	355,200	1,855,200
2023	4.25%	1,560,000	292,950	1,852,950
2024	4.35%	1,625,000	226,650	1,851,650
2025	4.45%	1,695,000	155,963	1,850,963
2026	4.55%	<u>1,770,000</u>	<u>80,535</u>	<u>1,850,535</u>
		<u>\$ 21,820,000</u>	<u>\$ 8,545,603</u>	<u>\$ 30,365,603</u>

HAMILTON COUNTY

Notes to Financial Statements

June 30, 2009

(7) Long-Term Liabilities (continued)

General Obligation Highway Improvement Bonds

<u>Year Ending June 30,</u>	<u>Interest Rate</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2010	3.95%	\$ -	\$ 16,085	\$ 16,085
2011	3.95%	38,000	40,960	78,960
2012	3.95%	40,000	25,808	65,808
2013	3.95%	42,000	24,397	66,397
2014	3.95%	44,000	22,917	66,917
2015	3.95%	45,000	21,365	66,365
2016	3.95%	49,000	19,779	68,779
2017	3.95%	51,000	18,051	69,051
2018	3.95%	52,000	16,253	68,253
2019	3.95%	55,000	14,420	69,420
2020	3.95%	58,000	12,481	70,481
2021	3.95%	60,000	10,436	70,436
2022	3.95%	62,000	8,320	70,320
2023	3.95%	56,000	6,135	62,135
2024	3.95%	58,000	4,160	62,160
2025	3.95%	60,000	2,134	62,134
		<u>\$ 770,000</u>	<u>\$ 263,701</u>	<u>\$ 1,003,701</u>

During the year ended June 30, 2009, the County issued \$770,000 in General Obligation Bonds to be paid off in fiscal year 2025. The bonds stated rate is 3.95% but will change in fiscal year 2015 and 2020 to the U.S. Treasury rate plus 2.0%, not to exceed 8.25% nor less than 3.50%.

During the year ended June 30, 2009, the County issued \$21,820,000 in General Obligation Bonds less a discount of \$218,200 to be paid off in 2026. Proceeds from the bonds will be used by the County to loan such proceeds to the Hamilton County Hospital which will be used, together with other monies of the Hospital, to finance the costs of the acquisition, construction, equipping and furnishing of an approximately 86,000 square foot replacement acute care hospital. The Bonds maturing on June 1, 2018 and thereafter are callable at the option of the issuer on June 1, 2017 and on any date thereafter, in whole or in part, at par, plus accrued interest. The par amount of the bonds was \$21,820,000, which is the same amount as the corresponding note receivable, including the same terms. The proceeds were received and disbursed as follows: \$20,695,372 was loaned to the Hospital with \$906,428 retained by the County to pay capitalized interest on the bonds until December 1, 2010, which is treated as deferred revenue at June 30, 2009. The bonds stated rates varies between 1.30% to 4.55%.

HAMILTON COUNTY

Notes to Financial Statements

June 30, 2009

(7) Long-Term Liabilities (continued)

Urban Renewal Tax Increment Revenue Bond

<u>Year Ending June 30,</u>	<u>Interest Rate</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2010	5.75%	\$ 158,323	\$ 228,277	\$ 386,600
2011	5.75%	167,558	219,042	386,600
2012	5.75%	177,331	209,269	386,600
2013	5.75%	187,674	198,926	386,600
2014	5.75%	198,620	187,980	386,600
2015	5.75%	210,205	176,395	386,600
2016	5.75%	222,466	164,134	386,600
2017	5.75%	235,441	151,159	386,600
2018	5.75%	249,174	137,426	386,600
2019	5.75%	263,707	122,893	386,600
2020	5.75%	279,088	107,512	386,600
2021	5.75%	295,367	91,233	386,600
2022	5.75%	312,594	74,006	386,600
2023	5.75%	330,827	55,773	386,600
2024	5.75%	350,123	36,477	386,600
2025	5.75%	<u>370,553</u>	<u>16,052</u>	<u>386,605</u>
		<u>\$ 4,009,050</u>	<u>\$ 2,176,554</u>	<u>\$ 6,185,605</u>

During the year ended June 30, 2007, the County issued \$4,300,000 in an urban renewal Tax Increment Revenue Bond to be paid off in fiscal year 2025. The bonds stated rate is 5.75% but will change every 5 years to the U.S. Treasury rate plus .75%.

**Drainage Warrants/Drainage Improvement Certificates Payable**

Drainage warrants are warrants which are legally drawn on drainage district funds but are not paid for lack of funds, in accordance with Chapter 74 of the Code of Iowa. The warrants bear interest at rates in effect at the time the warrants are first presented. Warrants will be paid as funds are available.

Drainage improvement certificates payable represent amounts due to purchasers of drainage improvement certificates. Drainage improvement certificates are waivers that provide for a landowner to pay an improvement assessment in installment payments over a designated number of years with interest at a designated interest rate. The improvement certificates representing those assessments or installments due from the landowner are sold for cash as interest bearing certificates.

## HAMILTON COUNTY

### Notes to Financial Statements

June 30, 2009

(7) **Long-Term Liabilities** (continued)

Funds received from the sale of certificates are used to pay outstanding registered warrants issued to contractors who perform work on drainage district improvements and registered warrants issued for other related costs. Drainage improvement certificates are redeemed and interest paid to the bearer of the certificate upon receipt of the installment payment plus interest, from the landowner.

Drainage warrants and drainage improvement certificates are paid from the Special Revenue Fund solely from drainage assessments against benefited properties.

(8) **Pension and Retirement Benefits**

The County contributes to the Iowa Public Employees Retirement System (IPERS), which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, PO Box 9117, Des Moines, Iowa, 50306-9117.

Most regular plan members are required to contribute 4.1% of their annual covered salary and the County is required to contribute 6.35% of covered salary. Certain employees in special risk occupations and the County contribute an actuarially determined contribution rate. Contribution requirements are established by state statute. The County's contributions to IPERS for the years ended June 30, 2009, 2008 and 2007 were \$369,811, \$328,710, and \$322,530, respectively, equal to the required contributions for each year.

(9) **Employee Health Insurance Plan**

The Internal Service, Hamilton County PSF Fund was established to account for the partial self funding of the County's health insurance benefit plan. The plan is funded by both employee and County contributions and is administered through a service agreement with Wellmark. The agreement is subject to automatic renewal provisions. The County assumed liability for claims up to the individual stop loss limitation of \$20,000. Claims in excess of coverage are insured through purchase of stop loss insurance.

Monthly payments of service fees and plan contributions to the Hamilton County PSF Fund are recorded as expenditures from the operating funds. Under the administrative services agreement, monthly payment of service fees and claims processed are paid to Wellmark from the Hamilton County PSF Fund. The County's contribution for the year ended June 30, 2009 was \$1,034,084.

Amounts payable from the Hamilton County PSF Fund at June 30, 2009 total \$30,343, which is for incurred but not reported (IBNR) and reported but not paid claims. The amounts are based on actuarial estimates of the amounts necessary to pay prior year and current year claims and to establish a reserve for catastrophic losses. That reserve was \$207,405 at June 30, 2009 and is reported as a designation of the Internal Service, Hamilton County PSF Fund net assets.

HAMILTON COUNTY

Notes to Financial Statements

June 30, 2009

(9) **Employee Health Insurance Plan** (continued)

A liability has been established based on the requirements of Governmental Accounting Standards Board Statement No. 10, which requires a liability for claims be reported if information prior to the issuance of the financial statements indicates it is probable a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Settlements have not exceeded the stop-loss coverage in any of the past three years. A reconciliation of changes in the aggregate liability for claims for the current year is as follows:

Unpaid claims, beginning of year	\$ 31,025
Incurred claims (including claims incurred but not reported at June 30, 2009):	
Current year events	<u>976,572</u>
Total incurred claims	<u>1,007,577</u>
Payments:	
Current year events	946,229
Prior year events	<u>31,025</u>
Total payments	<u>977,254</u>
Unpaid claims, end of year	<u>\$ 30,343</u>

(10) **Risk Management**

The County carries commercial insurance purchased from other insurers for coverage associated with workers compensation and employee blanket bond in the amount of \$5,000,000 and \$100,000, respectively. The County assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

(11) **Jointly Governed Organization**

Hamilton County participates in the Hamilton County Solid Waste Commission, a jointly governed organization formed pursuant to the provisions of Chapter 28E of the Code of Iowa. Being a member of this Commission, Hamilton County will be obligated for its share of the closure and postclosure care costs associated with the cost to place a final cover on the Commission's landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for thirty years after closure. During 2008, the County was notified that the landfill financial assurances are completed and approved by the IDNR. Costs are fully funded.

## HAMILTON COUNTY

### Notes to Financial Statements

June 30, 2009

#### (12) New Governmental Accounting Standards Board (GASB) Statements

As of June 30, 2009, the GASB has issued several Statements not yet implemented by the County. The Statements which might impact the County are as follows:

- GASB Statement No. 51, *Accounting and Financial Reporting for Intangible Assets*, issued July 2007, will be effective for the County beginning with its year ending June 30, 2010. This Statement provides guidance regarding how to identify, account for, and report intangible assets. The new standard characterizes an intangible asset as an asset that lacks physical substance, is nonfinancial in nature, and has an initial useful life extending beyond a single reporting period. Examples of intangible assets include easements, computer software, water rights, timber rights, patents and trademarks. This standard provides that intangible assets be classified as capital assets (except for those explicitly excluded from the scope of the new standard, such as capital leases). Relevant authoritative guidance for capital assets should be applied to these intangible assets.
- GASB Statement No. 53, *Accounting and Financial Reporting for Derivative Instruments*, issued June 2008, will be effective for the County beginning with its year ending June 30, 2010. This Statement will improve how state and local governments report information about derivative instruments in their financial statements. The Statement specifically requires governments to measure most derivative instruments at fair value in their financial statements that are prepared using the economic resources measurement focus and the accrual basis of accounting. The guidance in this Statement also addresses hedge accounting requirements.
- GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, issued March 2009, will be effective for the County beginning with its year ending June 30, 2011. This Statement is intended to improve the usefulness of information provided to financial report users about fund balances by providing clearer, more structured fund balance classifications, and by clarifying the definitions of existing governmental fund types. Fund balance information is among the most widely and frequently used information in state and local government financial reports. The GASB developed this standard to address the diversity of practice and the resulting lack of consistency that had evolved in fund balance reporting. To reduce confusion, the new standard establishes a hierarchy of fund balance classification based primarily on the extent to which a government is bound to observe spending constraints.

The County's management has not yet determined the effect these Statements will have on the County's financial statements.

This information is an integral part of the accompanying financial statements.

**REQUIRED SUPPLEMENTARY INFORMATION**

HAMILTON COUNTY

Budgetary Comparison Schedule of Receipts, Disbursements and Changes in Balances -  
Budget and Actual (Cash Basis) - All Governmental Funds

Required Supplementary Information

Year ended June 30, 2009

	Fund Types <u>Actual</u>	Less Funds Not Required <u>Be Budgeted</u>	<u>Net</u>
<b>RECEIPTS:</b>			
Property and other county tax	\$ 6,373,581	\$ -	\$ 6,373,581
Tax increment financing collections	393,647	-	393,647
Interest and penalty on property tax	39,870	-	39,870
Intergovernmental	7,046,057	485,460	6,560,597
Licenses and permits	7,705	-	7,705
Charges for services	1,059,726	-	1,059,726
Use of money and property	170,261	6,220	164,041
Miscellaneous	366,687	181,487	185,200
	<u>15,457,534</u>	<u>673,167</u>	<u>14,784,367</u>
<b>DISBURSEMENTS:</b>			
Public safety and legal services	2,350,362	-	2,350,362
Physical health and social services	1,927,320	-	1,927,320
Mental health	2,104,234	-	2,104,234
County environment and education services	1,197,817	-	1,197,817
Roads and transportation	4,462,356	-	4,462,356
Governmental services to residents	400,614	-	400,614
Administration	1,153,154	-	1,153,154
Non-program	600,907	508,272	92,635
Debt service	1,171,448	-	1,171,448
Capital projects	1,462,097	-	1,462,097
	<u>16,830,309</u>	<u>508,272</u>	<u>16,322,037</u>
<b>EXCESS OF DISBURSEMENTS OVER RECEIPTS</b>	(1,372,775)	164,895	(1,537,670)
<b>OTHER FINANCING SOURCES, NET</b>	<u>2,433,309</u>	<u>4,857</u>	<u>2,428,452</u>
<b>EXCESS OF RECEIPTS OVER DISBURSEMENTS AND OTHER FINANCING SOURCES</b>	1,060,534	169,752	890,782
<b>BALANCES, BEGINNING OF YEAR</b>	<u>5,698,723</u>	<u>341,204</u>	<u>5,357,519</u>
<b>BALANCES, END OF YEAR</b>	<u>\$ 6,759,257</u>	<u>\$ 510,956</u>	<u>\$ 6,248,301</u>

<u>Budgeted Amounts</u>		<u>Final to Net Variance - Positive/ (Negative)</u>
<u>Original</u>	<u>Final</u>	
\$ 6,734,877	\$ 6,763,025	\$ (389,444)
-	-	393,647
30,400	30,400	9,470
6,399,325	6,704,399	(143,802)
7,775	6,375	1,330
1,151,348	1,119,094	(59,368)
1,099,874	931,880	(767,839)
144,620	246,405	(61,205)
<u>15,568,219</u>	<u>15,801,578</u>	<u>(1,017,211)</u>
2,462,651	2,468,167	117,805
2,156,652	2,087,146	159,826
2,365,047	2,365,047	260,813
2,089,450	2,154,013	956,196
4,275,800	4,758,300	295,944
436,350	436,350	35,736
1,286,677	1,341,842	188,688
-	-	(92,635)
415,657	431,371	(740,077)
1,720,667	1,995,632	533,535
<u>17,208,951</u>	<u>18,037,868</u>	<u>1,715,831</u>
(1,640,732)	(2,236,290)	698,620
<u>750,000</u>	<u>23,770,000</u>	<u>(21,341,548)</u>
(890,732)	21,533,710	(20,642,928)
<u>4,351,531</u>	<u>5,357,520</u>	<u>(1)</u>
<u>\$ 3,460,799</u>	<u>\$ 26,891,230</u>	<u>\$ (20,642,929)</u>

See independent auditor's report.

HAMILTON COUNTY

Budgetary Comparison Schedule - Budget to GAAP Reconciliation

Required Supplementary Information

Year ended June 30, 2009

	<u>Governmental Funds</u>		
	<u>Cash Basis</u>	<u>Accrual Adjust- ments</u>	<u>Modified Accrual Basis</u>
Revenues	\$ 15,457,534	\$ (217,010)	\$ 15,240,524
Expenditures	<u>16,830,309</u>	<u>(373,964)</u>	<u>16,456,345</u>
Net	(1,372,775)	156,954	(1,215,821)
Other financing sources, net	2,433,309	181,487	2,614,796
Beginning fund balances	5,698,723	303,365	6,002,088
Increase in reserve for inventories	<u>-</u>	<u>(37,316)</u>	<u>(37,316)</u>
Ending fund balances	<u>\$ 6,759,257</u>	<u>\$ 604,490</u>	<u>\$ 7,363,747</u>

See independent auditor's report.

## HAMILTON COUNTY

### Notes to Required Supplementary Information- Budgetary Reporting

Year Ended June 30, 2009

The budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the County Board of Supervisors annually adopts a budget on the cash basis following required public notice and hearing for all funds, except blended component units and agency funds, and appropriates the amount deemed necessary for each of the different County offices and departments. The budget may be amended during the year utilizing similar statutorily prescribed procedures. Encumbrances are not recognized on the cash basis budget and appropriations lapse at year end.

Formal and legal budgetary control is based upon ten major classes of expenditures known as functions, not by fund. These ten functions are: public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, non-program, debt service and capital projects. Function disbursements required to be budgeted include disbursements for the general fund, special revenue funds, debt service fund, capital projects funds and expendable trust funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. Legal budgetary control is also based upon the appropriation to each office or department. During the year, two budget amendments increased budgeted disbursements by \$828,917. The budget amendments are reflected in the final budgeted amounts.

In addition, annual budgets are similarly adopted in accordance with the Code of Iowa by the appropriate governing body as indicated: for the County Extension Office by the County Agricultural Extension Council, for the County Assessor by the County Conference Board, for the E911 System by the Joint E911 Service Board and for Emergency Management Services by the County Emergency Management Commission.

At year end June 30, 2009, disbursements exceeded the amount budgeted in the debt service function due to obtaining short term financing to pay for capital expenditures relating to the highway improvement project until the General Obligation Bonds were issued.

**OTHER SUPPLEMENTARY INFORMATION**

HAMILTON COUNTY

Combining Balance Sheet  
Nonmajor Governmental Funds

June 30, 2009

	Recorder's Records Management	Drug Forfeiture	Supplemental Environmental Projects	Prisoner Room & Board	Hotel/ Motel Tax	REAP	Special RSVP
<b>ASSETS</b>							
Cash and pooled investments	\$ 16,892	\$ 10,612	\$ 303	\$ 3,866	\$ 3,564	\$ 68,497	\$ 27,721
Receivables:							
Accounts	-	-	-	-	-	-	-
Drainage assessments	-	-	-	-	-	-	-
Due from other funds	1,012	-	-	-	-	-	-
Due from other governments	-	-	-	-	3,417	-	2,255
Total assets	<u>\$ 17,904</u>	<u>\$ 10,612</u>	<u>\$ 303</u>	<u>\$ 3,866</u>	<u>\$ 6,981</u>	<u>\$ 68,497</u>	<u>\$ 29,976</u>
<b>LIABILITIES AND FUND BALANCES</b>							
Liabilities:							
Accounts payable	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 5,838	\$ 757
Salaries and benefits payable	-	-	-	-	-	143	375
Due to other governments	-	-	-	-	-	-	-
Deferred revenue	-	-	-	-	-	-	-
Total liabilities	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>5,981</u>	<u>1,132</u>
Fund balances:							
Reserved for:							
Drainage warrants/drainage improvement certificates	-	-	-	-	-	-	-
Debt service	-	-	-	-	-	-	-
Unreserved	17,904	10,612	303	3,866	6,981	62,516	28,844
Total fund balances	<u>17,904</u>	<u>10,612</u>	<u>303</u>	<u>3,866</u>	<u>6,981</u>	<u>62,516</u>	<u>28,844</u>
Total liabilities and fund balances	<u>\$ 17,904</u>	<u>\$ 10,612</u>	<u>\$ 303</u>	<u>\$ 3,866</u>	<u>\$ 6,981</u>	<u>\$ 68,497</u>	<u>\$ 29,976</u>

Schedule 1

Revenue						Debt Service			Permanent	Total
Drainage	Friends of Conservation Trust	Conservation Capital Projects Trust	Local Option Sales Tax	Ag Partners TIF projects	Ethanol Plant	Debt Service	Hospital Debt Service	Capital Projects	Conservation Legacy Endowment	
\$ 512,097	\$ 77,210	\$ 116,726	\$ 252,924	\$ 23,009	\$ 380,382	\$ -	\$ 906,428	\$ -	\$ 491,845	\$ 2,892,076
-	-	-	-	-	-	-	-	-	-	-
281,136	-	-	-	-	-	-	-	-	-	281,136
-	-	-	-	-	-	-	-	-	-	1,012
-	-	-	71,584	-	-	-	-	-	-	77,256
<u>\$ 793,233</u>	<u>\$ 77,210</u>	<u>\$ 116,726</u>	<u>\$ 324,508</u>	<u>\$ 23,009</u>	<u>\$ 380,382</u>	<u>\$ -</u>	<u>\$ 906,428</u>	<u>\$ -</u>	<u>\$ 491,845</u>	<u>\$ 3,251,480</u>
\$ -	\$ 1,549	\$ 531	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 8,675
-	-	-	-	-	-	-	-	-	-	518
-	-	-	-	-	-	-	-	-	491,845	491,845
281,136	-	-	-	-	-	-	-	-	-	281,136
<u>281,136</u>	<u>1,549</u>	<u>531</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>491,845</u>	<u>782,174</u>
512,097	-	-	-	-	-	-	-	-	-	512,097
-	-	-	-	-	-	-	906,428	-	-	906,428
-	75,661	116,195	324,508	23,009	380,382	-	-	-	-	1,050,781
<u>512,097</u>	<u>75,661</u>	<u>116,195</u>	<u>324,508</u>	<u>23,009</u>	<u>380,382</u>	<u>-</u>	<u>906,428</u>	<u>-</u>	<u>-</u>	<u>2,469,306</u>
<u>\$ 793,233</u>	<u>\$ 77,210</u>	<u>\$ 116,726</u>	<u>\$ 324,508</u>	<u>\$ 23,009</u>	<u>\$ 380,382</u>	<u>\$ -</u>	<u>\$ 906,428</u>	<u>\$ -</u>	<u>\$ 491,845</u>	<u>\$ 3,251,480</u>

HAMILTON COUNTY

Combining Schedule of Revenues, Expenditures and Changes in Fund Balances  
Nonmajor Governmental Funds

Year ended June 30, 2009

	Recorder's Records Management	Drug Forfeiture	Supplemental Environmental Projects	Prisoner Room & Board	Hotel/ Motel Tax	REAP	Special RSVP
<b>Revenues:</b>							
Property tax and other county tax	\$ -	\$ -	\$ -	\$ -	\$ 14,793	\$ -	\$ -
Tax increment financing collections	-	-	-	-	-	-	-
Intergovernmental	-	-	-	-	1,238	57,435	43,285
Charges for services	3,420	-	-	-	-	-	-
Use of money and property	190	-	4	-	34	898	221
Miscellaneous	-	-	-	-	-	-	13,487
<b>Total revenues</b>	<b>3,610</b>	<b>-</b>	<b>4</b>	<b>-</b>	<b>16,065</b>	<b>58,333</b>	<b>56,993</b>
<b>Expenditures:</b>							
Public safety and legal services	-	-	-	20,898	-	-	-
Physical health and social services	-	-	-	-	-	-	58,726
County environment and education	-	-	-	-	15,494	82,025	-
Administration	553	-	-	-	-	-	1,243
Non-program	-	-	-	-	-	-	-
Debt service	-	-	-	-	-	-	-
Capital projects	-	-	-	-	-	-	-
<b>Total expenditures</b>	<b>553</b>	<b>-</b>	<b>-</b>	<b>20,898</b>	<b>15,494</b>	<b>82,025</b>	<b>59,969</b>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<b>3,057</b>	<b>-</b>	<b>4</b>	<b>(20,898)</b>	<b>571</b>	<b>(23,692)</b>	<b>(2,976)</b>
<b>Other financing sources (uses):</b>							
Sale of capital assets	-	-	-	-	-	-	-
Operating transfers in	-	-	-	13,639	-	-	6,000
Operating transfers out	-	-	-	-	-	-	-
Short-term financing	-	-	-	-	-	-	-
General obligation bonds issued	-	-	-	-	-	-	-
Payments to other governments	-	-	-	-	-	-	-
Drainage warrant/drainage improvement certificate proceeds	-	-	-	-	-	-	-
<b>Total other financing sources (uses)</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>13,639</b>	<b>-</b>	<b>-</b>	<b>6,000</b>
<b>Net change in fund balances</b>	<b>3,057</b>	<b>-</b>	<b>4</b>	<b>(7,259)</b>	<b>571</b>	<b>(23,692)</b>	<b>3,024</b>
<b>Fund balances, beginning of year</b>	<b>14,847</b>	<b>10,612</b>	<b>299</b>	<b>11,125</b>	<b>6,410</b>	<b>86,208</b>	<b>25,820</b>
<b>Fund balances, end of year</b>	<b>\$ 17,904</b>	<b>\$ 10,612</b>	<b>\$ 303</b>	<b>\$ 3,866</b>	<b>\$ 6,981</b>	<b>\$ 62,516</b>	<b>\$ 28,844</b>

Schedule 2

Revenue						Debt Service			Permanent Conservation		Total
Drainage	Friends of Conservation Trust	Conservation Capital Projects Trust	Local Option Sales Tax	Ag Partners TIF projects	Ethanol Plant	Debt Service	Hospital Debt Service	Capital Projects	Legacy Endowment		
\$ -	\$ -	\$ -	\$ 390,579	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 405,372	
-	-	-	-	-	393,648	-	-	-	-	393,648	
485,460	-	69,517	-	-	-	-	-	39,449	-	696,384	
-	-	-	-	-	-	-	-	-	-	3,420	
6,220	839	1,488	3,318	-	-	-	-	-	14,848	28,060	
-	23,384	(100)	-	-	-	-	-	-	10,000	46,771	
<u>491,680</u>	<u>24,223</u>	<u>70,905</u>	<u>393,897</u>	<u>-</u>	<u>393,648</u>	<u>-</u>	<u>-</u>	<u>39,449</u>	<u>24,848</u>	<u>1,573,655</u>	
-	-	-	-	-	-	-	-	-	-	20,898	
-	-	-	-	-	-	-	-	-	-	58,726	
-	13,074	-	-	-	-	-	-	-	24,848	135,441	
-	-	-	31,200	-	-	-	-	-	-	32,996	
508,272	-	93,166	-	-	-	-	-	-	-	601,438	
-	-	-	-	755,794	386,600	29,055	-	-	-	1,171,449	
-	-	-	434,536	-	-	-	-	770,646	-	1,205,182	
<u>508,272</u>	<u>13,074</u>	<u>93,166</u>	<u>465,736</u>	<u>755,794</u>	<u>386,600</u>	<u>29,055</u>	<u>-</u>	<u>770,646</u>	<u>24,848</u>	<u>3,226,130</u>	
(16,592)	11,149	(22,261)	(71,839)	(755,794)	7,048	(29,055)	-	(731,197)	-	(1,652,475)	
-	-	8,812	-	-	-	-	-	-	-	8,812	
4,856	-	24,357	-	8,803	-	29,055	-	-	-	86,710	
-	-	-	-	-	(104,118)	-	-	(8,803)	-	(112,921)	
-	-	-	-	-	-	-	-	740,000	-	740,000	
-	-	-	-	770,000	-	-	21,601,800	-	-	22,371,800	
-	-	-	-	-	-	-	(20,695,372)	-	-	(20,695,372)	
<u>181,488</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>181,488</u>	
<u>186,344</u>	<u>-</u>	<u>33,169</u>	<u>-</u>	<u>778,803</u>	<u>(104,118)</u>	<u>29,055</u>	<u>906,428</u>	<u>731,197</u>	<u>-</u>	<u>2,580,517</u>	
169,752	11,149	10,908	(71,839)	23,009	(97,070)	-	906,428	-	-	928,042	
<u>342,345</u>	<u>64,512</u>	<u>105,287</u>	<u>396,347</u>	<u>-</u>	<u>477,452</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,541,264</u>	
<u>\$ 512,097</u>	<u>\$ 75,661</u>	<u>\$ 116,195</u>	<u>\$ 324,508</u>	<u>\$ 23,009</u>	<u>\$ 380,382</u>	<u>\$ -</u>	<u>\$ 906,428</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 2,469,306</u>	

HAMILTON COUNTY

Combining Schedule of Fiduciary Assets and Liabilities  
Agency Funds

Year ended June 30, 2009

ASSETS	County Offices	Township	Corporation	District Schools	Area Schools	County Assessor
Cash and pooled investments:						
County treasurer	\$ -	\$ 2,785	\$ 61,616	\$ 113,625	\$ 8,698	\$ 49,035
Other county officials	53,856	-	-	-	-	-
Receivables:						
Accounts receivable	3,021	-	-	-	-	-
Property tax:						
Delinquent	-	175	8,212	8,996	635	183
Succeeding year	-	279,599	4,886,480	10,326,318	717,980	199,274
Due from other funds	-	-	-	-	-	-
	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
 Total assets	 <u>\$ 56,877</u>	 <u>\$ 282,559</u>	 <u>\$ 4,956,308</u>	 <u>\$ 10,448,939</u>	 <u>\$ 727,313</u>	 <u>\$ 248,492</u>
 <b>LIABILITIES</b>						
Accounts payable	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 299
Salaries and benefits payable	-	-	-	-	-	2,274
Due to other funds	27,752	-	-	-	-	-
Due to other governments	29,125	2,785	62,357	114,295	8,746	46,476
Deferred revenue:						
Succeeding year property tax	-	279,599	4,886,480	10,326,318	717,980	199,274
Other	-	175	7,471	8,326	587	169
Compensated absences	-	-	-	-	-	-
	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
 Total liabilities	 <u>\$ 56,877</u>	 <u>\$ 282,559</u>	 <u>\$ 4,956,308</u>	 <u>\$ 10,448,939</u>	 <u>\$ 727,313</u>	 <u>\$ 248,492</u>

<u>County Agricultural Extension</u>	<u>County Hospital</u>	<u>Auto Registration and Use Tax</u>	<u>E911 Surcharge</u>	<u>Special Appraisers</u>	<u>Empower- ment</u>	<u>Other</u>	<u>Total</u>
\$ 2,088	\$ 5,862	\$ 329,676	\$ 24,195	\$ 215,982	\$ 67	\$ 47,268	\$ 860,897
-	-	-	-	-	-	-	53,856
-	-	-	-	-	1,811	5,475	10,307
165	455	-	-	241	-	17	19,079
179,944	496,265	-	-	262,540	-	18,193	17,366,593
-	-	-	-	-	-	355	355
<u>\$ 182,197</u>	<u>\$ 502,582</u>	<u>\$ 329,676</u>	<u>\$ 24,195</u>	<u>\$ 478,763</u>	<u>\$ 1,878</u>	<u>\$ 71,308</u>	<u>\$ 18,311,087</u>
\$ -	\$ -	\$ -	\$ 30	\$ 1,090	\$ 521	\$ 55	\$ 1,995
-	-	-	-	977	-	-	3,251
-	-	-	-	-	-	-	27,752
2,101	5,897	329,676	24,165	213,933	-	53,044	892,600
179,944	496,265	-	-	262,540	-	18,193	17,366,593
152	420	-	-	223	-	16	17,539
-	-	-	-	-	1,357	-	1,357
<u>\$ 182,197</u>	<u>\$ 502,582</u>	<u>\$ 329,676</u>	<u>\$ 24,195</u>	<u>\$ 478,763</u>	<u>\$ 1,878</u>	<u>\$ 71,308</u>	<u>\$ 18,311,087</u>

HAMILTON COUNTY

Combining Schedule of Changes in Fiduciary Assets and Liabilities  
Agency Funds

Year ended June 30, 2009

	<u>County Offices</u>	<u>Township</u>	<u>Corporation</u>	<u>District Schools</u>	<u>Area Schools</u>	<u>County Assessor</u>
<b>ASSETS AND LIABILITIES</b>						
<b>Balances, beginning of year</b>	<u>\$ 52,251</u>	<u>\$ 268,060</u>	<u>\$ 4,977,209</u>	<u>\$ 9,685,686</u>	<u>\$ 758,985</u>	<u>\$ 264,110</u>
Additions:						
Property and other county tax	-	281,625	4,775,093	10,103,665	701,840	194,680
E911 surcharge	-	-	-	-	-	-
State tax credits	-	10,615	201,642	404,869	31,205	7,936
Federal grants	-	-	-	-	-	-
Office fees and collections	333,901	-	-	-	-	216
Electronic transaction fee	-	-	-	-	-	-
Auto licenses, use tax and postage	-	-	-	-	-	-
Assessments	-	-	-	-	-	-
Trusts	237,952	-	-	-	-	-
Miscellaneous	-	-	-	-	-	19,953
Total additions	<u>571,853</u>	<u>292,240</u>	<u>4,976,735</u>	<u>10,508,534</u>	<u>733,045</u>	<u>222,785</u>
Deductions:						
Agency remittances:						
To other funds	170,059	-	-	-	-	-
To other governments	146,871	277,741	4,997,636	9,745,281	764,717	238,403
Trusts paid out	250,297	-	-	-	-	-
Total deductions	<u>567,227</u>	<u>277,741</u>	<u>4,997,636</u>	<u>9,745,281</u>	<u>764,717</u>	<u>238,403</u>
<b>Balances, end of year</b>	<u>\$ 56,877</u>	<u>\$ 282,559</u>	<u>\$ 4,956,308</u>	<u>\$ 10,448,939</u>	<u>\$ 727,313</u>	<u>\$ 248,492</u>

Schedule 4

<u>County Agricultural Extension</u>	<u>County Hospital</u>	<u>Auto Registration and Use Tax</u>	<u>E911 Surcharge</u>	<u>Special Appraisers</u>	<u>Empower- ment</u>	<u>Other</u>	<u>Total</u>
\$ 179,103	\$ 502,119	\$ 327,215	\$ 29,387	\$ 481,087	\$ 1,363	\$ 103,070	\$ 17,629,645
175,631	484,907	-	-	255,615	-	17,748	16,990,804
-	-	-	88,376	-	-	-	88,376
7,439	20,882	-	28,312	11,904	-	772	725,576
-	-	-	-	-	-	62,010	62,010
-	-	-	-	-	-	-	334,117
-	-	-	-	-	-	3,420	3,420
-	-	3,836,686	-	-	-	-	3,836,686
-	-	-	-	-	-	6,851	6,851
-	-	-	-	-	-	-	237,952
-	-	-	720	485	111,488	224,900	357,546
<u>183,070</u>	<u>505,789</u>	<u>3,836,686</u>	<u>117,408</u>	<u>268,004</u>	<u>111,488</u>	<u>315,701</u>	<u>22,643,338</u>
-	-	155,161	-	-	-	19,453	344,673
179,976	505,326	3,679,064	122,600	270,328	110,973	328,010	21,366,926
-	-	-	-	-	-	-	250,297
<u>179,976</u>	<u>505,326</u>	<u>3,834,225</u>	<u>122,600</u>	<u>270,328</u>	<u>110,973</u>	<u>347,463</u>	<u>21,961,896</u>
\$ 182,197	\$ 502,582	\$ 329,676	\$ 24,195	\$ 478,763	\$ 1,878	\$ 71,308	\$ 18,311,087

HAMILTON COUNTY

Schedule of Revenues by Source and Expenditures by Function  
All Governmental Funds

For the Last Seven Years

	<u>2009</u>	<u>2008</u>	<u>Modified</u> <u>2007</u>
<b>REVENUES</b>			
Property and other county tax	\$ 6,368,944	\$ 6,120,736	\$ 6,225,587
Tax increment financing collections	393,648	297,291	-
Interest and penalty on property tax	39,948	36,925	43,245
Intergovernmental	6,998,897	5,872,894	6,491,387
Licenses and permits	8,355	12,790	7,980
Charges for services	1,074,161	1,063,306	1,040,163
Use of money and property	169,893	370,256	415,349
Fines, forfeitures and defaults	-	-	-
Miscellaneous	186,678	167,983	203,584
Total	<u>\$ 15,240,524</u>	<u>\$ 13,942,181</u>	<u>\$ 14,427,295</u>
<b>EXPENDITURES</b>			
Current:			
Public safety and legal services	\$ 2,386,472	\$ 2,258,805	\$ 2,112,944
Physical health and social services	1,918,313	2,100,019	2,168,916
Mental health	2,070,701	2,170,686	2,307,235
County environment and education	1,216,662	1,094,572	3,599,042
Roads and transportation	4,140,465	4,422,287	3,589,441
Governmental services to residents	403,740	375,852	356,504
Administration	1,145,339	1,101,284	1,219,890
Non-program	601,438	455,675	251,714
Debt service	1,171,449	415,656	339,399
Capital projects	1,401,766	369,008	1,093,478
Total	<u>\$ 16,456,345</u>	<u>\$ 14,763,844</u>	<u>\$ 17,038,563</u>

**Accrual Basis**

<u>2006</u>	<u>2005</u>	<u>2004</u>	<u>2003</u>
\$ 6,664,672	\$ 6,388,172	\$ 6,818,244	\$ 6,435,724
-	-	-	-
38,692	49,598	49,078	42,327
6,277,899	5,467,793	5,091,955	5,595,022
9,635	7,755	5,968	7,768
1,164,288	1,114,385	1,000,698	970,898
267,804	180,264	136,803	138,571
1,011	610	420	-
<u>184,337</u>	<u>223,643</u>	<u>89,668</u>	<u>377,469</u>
<u>\$ 14,608,338</u>	<u>\$ 13,432,220</u>	<u>\$ 13,192,834</u>	<u>\$ 13,567,779</u>
\$ 2,005,919	\$ 1,852,983	\$ 1,417,397	\$ 1,358,155
2,037,501	2,059,738	2,073,148	2,362,016
2,136,414	2,067,400	2,010,301	2,104,328
1,034,581	1,046,435	1,113,247	1,057,562
3,671,252	4,118,873	3,428,130	3,966,392
496,744	390,064	381,527	324,265
1,025,400	934,016	915,889	1,006,392
223,777	281,763	454,183	593,931
1,377,342	669,180	48,458	29,055
<u>1,716,244</u>	<u>1,793,367</u>	<u>2,740,430</u>	<u>913,290</u>
<u>\$ 15,725,174</u>	<u>\$ 15,213,819</u>	<u>\$ 14,582,710</u>	<u>\$ 13,715,386</u>

See accompanying independent auditor's report.

**HAMILTON COUNTY**  
**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**  
**Year Ended June 30, 2009**

<u>Federal Grantor/Pass-Through Grantor/Program Title</u>	<u>CFDA Number</u>	<u>Federal Expenditures</u>
Indirect:		
<b>U.S. Department of Transportation</b>		
Iowa Department of Transportation Highway Planning and Construction	20.205	\$ <u>25,602</u>
 <b>U.S. Department of Homeland Security</b>		
Passed Through the Iowa Homeland Security and Emergency Management Division Disaster Grants - Public Assistance (Presidentially Declared Disasters)		
Public Assistance Grants	97.036*	336,278
Public Assistance Secondary Roads	97.036*	440,727
Public Assistance Conservation	97.036*	<u>49,981</u>
		826,986
Emergency Management	97.042	<u>14,745</u>
Total U.S. Department of Homeland Security		<u>841,731</u>
 <b>Total</b>		 <b>\$ <u>867,333</u></b>

Basis of Presentation: The Schedule of Federal Awards includes the federal grant activity of Hamilton County and is presented on the modified accrual basis of accounting. The information on this schedule is presented in accordance with the requirements of OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of the basic financial statements.

\* Total expenditures for CFDA Number 97.036 were \$826,986 and was tested as a major program.

See accompanying independent auditor's report.

**Independent Auditor's Report on Internal Control  
Over Financial Reporting and on Compliance and Other Matters  
Based on an Audit of Financial Statements Performed in Accordance with  
*Government Auditing Standards***

To the Officials  
Hamilton County  
Webster City, Iowa

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Hamilton County, Iowa, as of and for the year ended June 30, 2009, which collectively comprise the County's basic financial statements listed in the table of contents, and have issued our report thereon dated March 16, 2010. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

**Internal Control Over Financial Reporting**

In planning and performing our audit, we considered Hamilton County's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the entity's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified deficiencies in internal control over financial reporting that we consider to be significant deficiencies.

A control deficiency exists when the design or operation of the control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with U.S. generally accepted accounting principles such that there is more than a remote likelihood a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control. We consider the deficiencies described in Part II of the accompanying schedule of findings and questioned costs to be significant deficiencies in internal control over financial reporting.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the entity's internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, we believe that none of the significant deficiencies described in Part II are material weaknesses.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Hamilton County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of non-compliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in Part IV of the accompanying schedule of findings and questioned costs.

Comments involving statutory and other legal matters about the County's operations for the year ended June 30, 2009, are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the County. Since our audit was based on tests and samples, not all transactions that might have had an impact on the findings were necessarily audited. The findings involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

Hamilton County's responses to findings identified in our audit are described in the accompanying schedule of findings and questioned costs. While we have expressed our conclusions on the County's responses, we did not audit Hamilton County's responses and, accordingly, we express no opinion on them.

This report is intended solely for the information and use of the officials, employees and citizens of Hamilton County and those parties to whom Hamilton County may report. This report is not intended to be and should not be used by anyone other than these specified parties.

*Clifton Henderson LLP*

Cedar Rapids, Iowa  
March 16, 2010

**Independent Auditor's Report on Compliance with  
Requirements Applicable to the Major Program and on Internal Control  
Over Compliance in Accordance with OMB Circular A-133**

Board of Supervisors  
Hamilton County  
Webster City, Iowa

**Compliance**

We have audited the compliance of Hamilton County with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* that are applicable to its major federal program for the year ended June 30, 2009. Hamilton County's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to its major federal program is the responsibility of Hamilton County's management. Our responsibility is to express an opinion on Hamilton County's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Hamilton County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of Hamilton County's compliance with those requirements.

In our opinion, Hamilton County complied, in all material respects, with the requirements referred to above that are applicable to its major federal program for the year ended June 30, 2009.

**Internal Control Over Compliance**

The management of Hamilton County is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered Hamilton County's internal control over compliance with the requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Hamilton County's internal control over compliance.

A control deficiency in an entity's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to administer a federal program such that there is more than a remote likelihood that noncompliance with a type of compliance requirement of a federal program that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected by the entity's internal control.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

This report is intended solely for the information and use of Hamilton County and other parties to whom Hamilton County may report, including federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

*Clifton Henderson LLP*

Cedar Rapids, Iowa  
March 16, 2010

**HAMILTON COUNTY**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**  
**Year Ended June 30, 2009**

**PART I - SUMMARY OF AUDITOR'S RESULTS**

*Financial Statements*

Type of auditor's report issued Unqualified

Internal control over financial reporting:

- Material weakness(es) identified? \_\_\_\_\_ Yes   X   None  
Reported
- Deficiencies identified that are not considered to be material weaknesses? \_\_\_\_\_   X   Yes \_\_\_\_\_ None  
Reported

Noncompliance material to financial statements noted? \_\_\_\_\_ Yes   X   None  
Reported

*Federal Awards*

Internal control over major programs:

- Material weakness(es) identified? \_\_\_\_\_ Yes   X   None  
Reported
- Deficiencies identified that are not considered to be material weaknesses? \_\_\_\_\_ Yes   X   None  
Reported

Type of auditor's report issued on compliance for major programs Unqualified

Any audit findings disclosed that are required to be reported in accordance with section 510(a) of OMB Circular A-133? \_\_\_\_\_ Yes   X   None  
Reported

Identification of major programs:

<u>CFDA Number(s)</u>	<u>Name of Federal Program or Cluster</u>
97.036	Public Assistance Grants

Dollar threshold used to distinguish between type A and type B programs: \$ 300,000

Auditee qualified as low-risk auditee? \_\_\_\_\_ Yes   X   No

**HAMILTON COUNTY**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**

**Year Ended June 30, 2009**

**PART II - FINDINGS RELATED TO THE FINANCIAL STATEMENTS**

**II-A-09: Audit Adjustments**

**Criteria:**

The County should have adequate procedures to provide for the accuracy and reliability of the trial balance given to the auditor.

**Condition:**

During the course of the audit, misstatements that had a more than inconsequential effect on the County's financial statements were discovered. Adjusting journal entries were made to correct these misstatements.

**Context:**

Although adjustments during the course of an audit are not uncommon, the independent auditor cannot be considered part of the County's internal control system.

**Effect:**

As a result of this condition, there is a higher risk that misstatements that are more than inconsequential to the financial statements could occur and not be detected.

**Cause:**

The County has relied on the independent auditor to some degree to provide assurance that the financial statements are not materially misstated.

**Recommendation:**

We recommend that the County establish internal procedures to adjust all account balances prior to the audit.

**Management Response:**

Management will review financial statements and correct necessary accounts prior to the audit.

**Conclusion:**

Response accepted.

**HAMILTON COUNTY**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**

**Year Ended June 30, 2009**

**PART II: FINDINGS RELATED TO THE FINANCIAL STATEMENTS** : (continued)

**II-B-09: Preparation of Financial Statements**

**Criteria:**

The Board of Supervisors and management share the ultimate responsibility for the County's financial statements, including disclosures.

**Condition:**

The County has not implemented procedures, to the degree necessary, to perform a review and assume responsibility for the County's financial statements and related disclosures to provide a high level of assurance that potential omissions or other errors that are less than material, but more than inconsequential, would be identified and corrected.

**Context:**

While it is acceptable to outsource various accounting functions, the responsibility for internal control cannot be outsourced. The independent auditor cannot be considered a part of the County's internal control system. The County has implemented procedures to review the financial statements and disclosures but has not utilized review aids, such as a disclosure checklist, and may not have monitored recent accounting developments to the extent necessary to provide a high level of assurance that financial statement omissions or other errors would be identified and corrected.

**Effect:**

As a result of this condition, there is a higher risk that financial statement omissions or other errors could occur and not be detected.

**Cause:**

The County has relied on the independent auditor to some degree to provide assurance that the financial statements, including disclosures, are not materially misstated.

**Recommendation:**

We recommend that sufficient financial statement and disclosure review procedures be performed by an individual possessing a thorough understanding of applicable generally accepted accounting principles and knowledge of the County's activities and operations.

**Management Response:**

The County does not have the resources to employ staff possessing the detailed understanding of applicable generally accepted accounting principles to the extent required to utilize such a disclosure checklist. We understand the list of GAAP requirements in these disclosure checklists exceeds 50 pages in length. As a result, Hamilton County has relied on the independent auditor to identify disclosures required in the financial statements.

**Conclusion:**

Response accepted.

HAMILTON COUNTY  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
Year Ended June 30, 2009

PART III - FEDERAL AWARD FINDINGS

NONE REPORTED.

HAMILTON COUNTY  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS

Year Ended June 30, 2009

**PART IV: FINDINGS RELATED TO REQUIRED STATUTORY REPORTING:**

III-A-09 Certified Budget - Expenditures for the year ended June 30, 2009 exceeded the amended certified budget amounts in the non-program and debt service functions.

Recommendation - The certified budget should have been amended in accordance with Chapter 331.435 of the Code of Iowa before expenditures were allowed to exceed the budget.

Response - Future budgets will be amended in sufficient amounts to ensure the certified budget is not exceeded.

Conclusion - Response accepted.

III-B-09 Questionable Disbursements - We noted no disbursements that fail to meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.

III-C-09 Travel Expense - No expenditures of County money for travel expenses of spouses of County officials or employees were noted.

III-D-09 Business Transactions - We noted the following business transactions between the County and its officials or employees and related individuals:

1. Rent of space by County Attorney from his sister totaling \$4,800.

All expenditures were approved by the Board of Supervisors and appear to be in the normal course of business. We recommend the County carefully review any such transactions to determine the public purpose is being met.

III-E-09 Bond Coverage - Surety bond coverage of County officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to insure that the coverage is adequate for current operations.

III-F-09 Board Minutes - No transactions were found that we believe should have been approved in the Board minutes but were not.

III-G-09 Deposits and Investments - No instances of noncompliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and the County's investment policy were noted.

**HAMILTON COUNTY**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**

**Year Ended June 30, 2009**

**PART IV: FINDINGS RELATED TO REQUIRED STATUTORY REPORTING:** (continued)

- III-H-09 Resource Enhancement and Protection Certification - The County properly dedicated property tax revenue to conservation purposes as required by Chapter 455A.19(1)(b) of the Code of Iowa in order to receive the additional REAP funds allocated in accordance with subsections (b)(2) and (b)(3).
- III-I-09 Solid Waste Fees Retainage - During the year ended June 30, 2009, the County used or retained the solid waste fees in accordance with Chapter 455E.11(2),(11),(13) and (15) of the Code of Iowa.
- III-J-09 County Extension Office - The County Extension Office is operated under the authority of Chapter 176A of the Code of Iowa and serves as an agency of the State of Iowa. This fund is administered by an Extension Council separate and distinct from County operations and, consequently, is not included in Exhibits A or B.

Disbursements during the year ended June 30, 2009 for the County Extension Office did not exceed the amount budgeted.

**HAMILTON COUNTY**

**Audit Staff**

**Year Ended June 30, 2009**

This audit was performed by:

William E. Murray, CPA, Partner

William M. Vincent, CPA, Partner

Justin P. Zimmerman, CPA, Manager

Joshua R. Barta, Senior Associate

Kimberly Drew, Senior Associate

Victor Neff, Associate