

NORTHWEST AREA EDUCATION AGENCY

**Independent Auditors' Reports
Basic Financial Statements and Supplementary Information
Schedule of Findings and Questioned Costs**

June 30, 2009

NORTHWEST AREA EDUCATION AGENCY

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NORTHWEST AREA EDUCATION AGENCY

OFFICIALS

<u>NAME</u>	<u>TITLE</u>	<u>TERM EXPIRES</u>
<u>BOARD OF DIRECTORS</u>		
Larry Petersen	President	2011
Adella Hulstein	Vice President	2009
Creston Schubert	Member	2011*
Glenda Den Herder	Member	2009
Roger Brinkert	Member	2011
Patricia Sutherland	Member	2011*
Robert Rice	Member	2009*
Percy Zylstra	Member	2011*
Tom Bruegger	Member	2009

AGENCY

Tim Grieves	Administrator	2009
Wayne Hess	Chief Financial Officer	2009
Gloria Miller	Board Secretary	2009
Steve Schermann	Treasurer/Business Manager	2009

*Board term extended or reduced per the Agency's transition plan for changing Board terms from 3 to 4 years in accordance with Chapter 273.8 of the Code of Iowa.



KING, REINSCH, PROSSER & CO., L.L.P.
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INDEPENDENT AUDITORS' REPORT

To the Board of Directors of
Northwest Area Education Agency

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Northwest Area Education Agency as of and for the year ended June 30, 2009, which collectively comprise the Agency's basic financial statements as listed in the table of contents. These financial statements are the responsibility of Agency officials. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of Northwest Area Education Agency at June 30, 2009, and the respective changes in financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated March 5, 2010 on our consideration of Northwest Area Education Agency's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.



KING, REINSCH, PROSSER & CO., L.L.P.
Certified Public Accountants

The Management's Discussion and Analysis, Budgetary Comparison Information and Schedule of Funding Progress for the Retiree Health Benefit Plan on pages 4 through 9 and 31 through 33 are not a required part of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Northwest Area Education Agency's basic financial statements. Other supplementary information included in Schedules 1 through 4, including the Schedule of Expenditures of Federal Awards required by U.S. Office of Management and Budget (OMB) Circular A-133, *Audits of State, Local Governments, and Non-Profit Organizations*, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Sioux City, Iowa
March 5, 2010

King Reinsch Prosser & Co. LLP

MANAGEMENT'S DISCUSSION AND ANALYSIS

Northwest Area Education Agency provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2009. We encourage readers to consider this information in conjunction with the Agency's financial statements, which follow.

2009 FINANCIAL HIGHLIGHTS

- General Fund revenues increased from \$26,978,835 for Fiscal Year 2008 to \$29,226,690 in Fiscal Year 2009 while General Fund expenditures increased from \$24,115,575 in Fiscal Year 2008 to \$25,577,488 in Fiscal Year 2009. Total other financing sources (uses) - net were \$3,473,173 including \$3,485,052 for Part B LEA flow through. This resulted in an increase in the Agency's General Fund balance from \$4,139,156 in Fiscal Year 2008 to \$4,315,185 in Fiscal Year 2009, a 4 percent increase.
- House File 2700 of the 2008 General Assembly reduced state aid to AEA's by \$2.5 million for Fiscal Year 2009. Northwest Area Education Agency's portion of this amount is \$213,065. This reduction is \$2.75 million less than the Fiscal Year 2008 statewide reduction of \$5.25 million resulting in a restoration of \$234,368 of state aid to Northwest Area Education Agency.
- In order to meet the Constitutional obligation to balance the state budget, Governor Culver signed Executive Order 10 to institute a 1.5 percent across-the-board reduction in state expenditures starting January 1, 2009 resulting in a reduction of \$114,045 in state aid to Northwest AEA.

USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

- Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the Agency's financial activities.
- The Government-wide Financial Statements consist of a Statement of Net Assets and a Statement of Activities. These provide information about the activities of Northwest Area Education Agency as a whole and present an overall view of the Agency's finances.
- The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report the Agency's operations in more detail than the government-wide statements by providing information about the most significant funds.
- Notes to the Financial Statements provide additional information that is essential to a full understanding of the data provided in the basic financial statements.
- Required Supplementary Information further explains and supports the financial statements with a comparison of the Agency's budget for the year, as well as presenting the scheduling of funding progress for the retiree health plan.

- Other Supplementary Information provides detailed information about the nonmajor funds and Schedule of Revenues by Source and Expenditures by Function - All Governmental Funds. In addition, the Schedule of Expenditures of Federal Awards provides details of various federal programs benefiting the Agency.

REPORTING THE AGENCY'S FINANCIAL ACTIVITIES

Government-Wide Financial Statements:

The government-wide statements report information about the Agency as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Assets includes all of the Agency's assets and liabilities. All of the current year revenues and expenses are accounted for in the Statement of Activities regardless of when cash is received or paid.

The two government-wide statements report the Agency's net assets and how they have changed. Net assets - the difference between the Agency's assets and liabilities - are one way to measure the Agency's financial health or position. Over time, increases or decreases in the Agency's net assets are an indicator of whether financial position is improving or deteriorating, respectively. To assess the Agency's overall health, additional non-financial factors, such as changes in the Agency's property tax base and the condition of its facilities, need to be considered.

In the government-wide financial statements, the Agency's activities are:

- *Governmental activities:* The Agency's basic services are included here, such as regular and special education instruction, student and instructional staff support services and administration. Local school districts, federal and state aid finance most of these activities.

Fund Financial Statements:

The fund financial statements provide detailed information about the Agency's funds, focusing on its most significant or "major" funds - not the Agency as a whole. Funds are accounting devices the Agency uses to keep track of specific sources of funding and spending on particular programs.

Some funds are required by state law or by bond covenants. The Agency establishes other funds to control and manage money for particular purposes, such as accounting for major construction projects or to show that it is properly using certain revenues, such as federal grants.

The Agency only has governmental funds:

- Governmental funds account for the Agency's basic services. These focus on how cash and other financial assets readily converted to cash flow in and out and the balances left at year-end available for spending. Consequently, the governmental fund statements provide a detailed short-term view that helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the Agency's programs. The Agency's governmental funds include: 1) the General Fund, 2) the Special Revenue Funds, and 3) the Debt Service Fund.

The required financial statements for governmental funds include a balance sheet and a statement of revenues, expenditures and changes in fund balances.

Reconciliations between the government-wide financial statements and the fund financial statements follow the fund financial statements.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net assets may serve over time as a useful indicator of financial position. Northwest Area Education Agency's net assets at the end of fiscal 2009 totaled approximately \$6.8 million. This compared to approximately \$5.9 million at the end of fiscal 2008. The analysis that follows focuses on the net assets and changes in net assets.

	Condensed Statement of Net Assets	
	Governmental Activities	
	June 30	
	2009	2008
Current and other assets	\$ 11,404,125	\$ 8,738,447
Capital assets	2,907,757	3,038,073
Total assets	<u>\$ 14,311,882</u>	<u>\$ 11,776,520</u>
Long-term liabilities	\$ 658,926	\$ 1,340,309
Other liabilities	6,823,186	4,505,186
Total liabilities	<u>\$ 7,482,112</u>	<u>\$ 5,845,495</u>
Net assets:		
Invested in capital assets, net of related debt	\$ 2,644,016	\$ 2,677,353
Restricted for:		
Debt service	55,526	59,889
Categorical funding	126,938	100,035
Media materials	687,601	882,362
Unrestricted	<u>3,315,689</u>	<u>2,211,386</u>
Total net assets	<u>\$ 6,829,770</u>	<u>\$ 5,931,025</u>

The Agency's net assets increased 15 percent, or approximately \$899,000. Several factors contributed to the increase. The Agency received \$234,368 in restoration of prior year cuts in state funding along with additional federal funding not included in the original budget. Expenditures in the special education instructional pool were decreased significantly because all of the classroom paraeducators, previously employed by the Agency, were employed by school districts for the 2008-2009 year at a lower cost. Some positions were not filled; including an associate director position, in order to keep expenditures down in anticipation of major funding cuts in the next two to four years.

The following analysis details the changes in net assets resulting from the Agency's activities.

	Changes in Net Assets	
	Governmental Activities	
	Year Ended June 30,	
	<u>2009</u>	<u>2008</u>
Revenues:		
Program revenues:		
Charges for service	\$ 2,953,949	\$ 3,165,627
Operating grants and contributions	13,302,640	11,576,954
General revenues:		
Property tax	6,841,549	6,651,224
State Foundation Aid	8,215,016	7,890,586
Unrestricted investment earnings	98,747	140,006
Miscellaneous	694,755	674,165
Total revenues	<u>\$ 32,106,656</u>	<u>\$ 30,098,562</u>
Program expenses:		
Instruction	\$ 2,468,797	\$ 2,923,572
Student support services	11,494,061	11,009,471
Instructional staff support services	6,355,161	5,995,985
General administration	1,258,084	1,306,998
Business administration	1,741,678	1,621,208
Building administration	2,700,747	2,776,438
Printing, delivery services and coop. support services	680,067	621,506
Plant operations and maintenance	648,650	640,747
Student transportation	240,748	274,896
Long-term debt interest	15,414	19,625
LEA flow through	3,485,052	2,242,594
Depreciation unallocated	119,452	124,061
Total expenses	<u>\$ 31,207,911</u>	<u>\$ 29,557,101</u>
Increase in net assets	\$ 898,745	\$ 541,461
Net assets beginning of year	<u>5,931,025</u>	<u>5,389,564</u>
Net assets end of year	<u>\$ 6,829,770</u>	<u>\$ 5,931,025</u>

Property tax and state foundation aid account for 47 percent of the total revenue while operating grants and contributions from local, state and federal sources account for 41 percent of the total revenue. The Agency's expenses primarily relate to student support services and instructional staff support services, which account for 57 percent of the total expenses.

INDIVIDUAL FUND ANALYSIS

As previously noted, Northwest Area Education Agency uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The Agency's governmental funds reported combined fund balances of \$4,580,939, greater than last year's ending fund balances of \$4,233,261. The primary reason for the increase in combined fund balances in fiscal 2009 were higher than expected state and federal funding and some reductions made in expenditures for personnel.

BUDGETARY HIGHLIGHTS

Over the course of the year, the Agency amended its budget once to reflect adjustments to funding sources and reclassifications among expenditures. A schedule showing the original and final budget amounts compared to the Agency's actual financial activity is included in the required supplementary information section of this report.

CAPITAL ASSET AND DEBT ADMINISTRATION

Capital Assets

At June 30, 2009, the Agency had invested \$2,907,757, net of accumulated depreciation, in a broad range of capital assets, including land, buildings, computers and audio-visual equipment. This is a net decrease of approximately \$130,000 from last year. This decrease was due to depreciation expense exceeding the amount of capital assets purchased during Fiscal Year 2009.

Northwest Area Education Agency had depreciation expense of \$479,825 in fiscal 2009 and total accumulated depreciation of \$7,046,466 at June 30, 2009. More detailed information about capital assets is available in Note 5 to the financial statements.

Long-Term Debt

At June 30, 2009, the Agency had \$517,478 in long-term debt outstanding compared to \$1,340,309 at June 30, 2008. More detailed information about the Agency's long-term debt is available in Note 6 to the financial statements.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

At the time these financial statements were prepared and audited, the Agency was aware of several circumstances that could significantly affect its financial health in the future:

- With the continuation of Executive Order 10, the 1.5 percent across-the-board reduction reduces state aid in Fiscal Year 2010 by \$107,618. Governor Culver issued Executive Order 19 on October 8, 2009 which immediately implemented a 10 percent across-the-board cut resulting in an additional reduction of \$773,018.

- House File 820 of the 2009 General Assembly continued the \$2.5 million reduction in state aid to AEA's for Fiscal Year 2010. House File 820 also provides for distribution of American Recovery and Reinvestment Act funding. The American Recovery and Reinvestment Act stimulus will provide the Agency Special Education funding to create and save staff positions.

CONTACTING THE AGENCY'S FINANCIAL MANAGEMENT

This financial report is designed to provide the Agency's citizens, taxpayers, customers, investors and creditors with a general overview of the Agency's finances and to demonstrate the Agency's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Business Office of Northwest Area Education Agency, Sioux City, Iowa.

BASIC FINANCIAL STATEMENTS

NORTHWEST AREA EDUCATION AGENCY

STATEMENT OF NET ASSETS

JUNE 30, 2009

	<u>Governmental Activities</u>
ASSETS:	
Cash and pooled investments	\$ 5,995,015
Receivables:	
Accounts	18,387
Due from other governmental agencies	2,279,588
Inventories	127,939
Prepaid expenses	5,420
Restricted ISCAP assets:	
Investments	2,977,408
Accrued interest receivable	368
Capital assets (net of accumulated depreciation)	<u>2,907,757</u>
Total assets	<u>\$ 14,311,882</u>
LIABILITIES:	
Accounts payable	\$ 468,965
Salaries and benefits payable	2,160,373
ISCAP warrants payable	2,931,000
ISCAP accrued interest payable	1,004
ISCAP unamortized premium	56,739
Deferred revenue:	
Federal	1,003,233
Miscellaneous	201,872
Long-term liabilities	
Portion due or payable within one year:	
Capital leases	99,399
Portion due or payable after one year:	
Capital leases	164,342
Compensated absences	253,737
Net OPEB obligation	<u>141,448</u>
Total liabilities	<u>\$ 7,482,112</u>
NET ASSETS:	
Invested in capital assets, net of related debt	\$ 2,644,016
Restricted for:	
Debt service	55,526
Categorical funding	126,938
Media materials	687,601
Unrestricted	<u>3,315,689</u>
Total net assets	<u>\$ 6,829,770</u>

See notes to financial statements.

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NORTHWEST AREA EDUCATION AGENCY

STATEMENT OF ACTIVITIES

YEAR ENDED JUNE 30, 2009

FUNCTIONS/PROGRAMS:	Expenses	Program Revenues		Net (Expense)
		Charges for Services	Operating Grants and Contributions	Revenue and Changes in Net Assets
				Governmental Activities
Governmental activities:				
Instruction	\$ 2,468,797	\$ 1,581,561	\$ 96,833	\$ (790,403)
Student support services	11,494,061	419,953	9,652,174	(1,421,934)
Instructional staff support services	6,355,161	346,824	68,581	(5,939,756)
General administration	1,258,084	-	-	(1,258,084)
Business administration	1,741,678	-	-	(1,741,678)
Building administration	2,700,747	-	-	(2,700,747)
Printing, delivery services and co-op support services	680,067	364,863	-	(315,204)
Plant operations and maintenance	648,650	-	-	(648,650)
Student transportation	240,748	240,748	-	-
Interest on long-term debt	15,414	-	-	(15,414)
LEA flow through	3,485,052	-	3,485,052	-
Depreciation unallocated	119,452	-	-	(119,452)
Total governmental activities	<u>\$ 31,207,911</u>	<u>\$ 2,953,949</u>	<u>\$ 13,302,640</u>	\$ (14,951,322)
GENERAL REVENUES:				
Property tax				6,841,549
State Foundation Aid				8,215,016
Unrestricted investment earnings				98,747
Miscellaneous				694,755
Total general revenues				<u>\$ 15,850,067</u>
Change in net assets				\$ 898,745
Net assets beginning of year				<u>5,931,025</u>
Net assets end of year				<u>\$ 6,829,770</u>

NORTHWEST AREA EDUCATION AGENCY

BALANCE SHEET

GOVERNMENTAL FUNDS

JUNE 30, 2009

	<u>General</u>	<u>Nonmajor</u>	<u>Total</u>
ASSETS:			
Cash and pooled investments	\$ 5,841,466	\$ 153,549	\$ 5,995,015
Interfund balance	103,870	-	103,870
Receivables:			
Accounts	17,502	885	18,387
Due from other governments	1,721,040	558,548	2,279,588
Inventories	127,939	-	127,939
Prepaid expenses	5,420	-	5,420
Restricted ISCAP assets:			
Investments	2,977,408	-	2,977,408
Accrued interest receivable	368	-	368
	<hr/>	<hr/>	<hr/>
Total assets	<u>\$ 10,795,013</u>	<u>\$ 712,982</u>	<u>\$ 11,507,995</u>
LIABILITIES AND FUND BALANCES:			
Liabilities:			
Accounts payable	\$ 403,359	\$ 65,606	\$ 468,965
Salaries and benefits payable	2,001,908	158,465	2,160,373
ISCAP warrants payable	2,931,000	-	2,931,000
ISCAP accrued interest payable	1,004	-	1,004
ISCAP unamortized premium	56,739	-	56,739
Interfund balance	-	103,870	103,870
Deferred revenue:			
Federal	1,003,233	-	1,003,233
Miscellaneous	82,585	119,287	201,872
Total liabilities	<hr/>	<hr/>	<hr/>
	<u>\$ 6,479,828</u>	<u>\$ 447,228</u>	<u>\$ 6,927,056</u>
Fund balances:			
Reserved for:			
Inventories	\$ 127,939	\$ -	\$ 127,939
Prepaid expenses	5,420	-	5,420
Debt service	55,526	-	55,526
Categorical funding	126,938	-	126,938
Media materials	687,601	-	687,601
Unreserved:			
Designated for subsequent year's expenditures	2,565,404	-	2,565,404
Undesignated:			
General fund	746,357	-	746,357
Special revenue funds	-	265,754	265,754
Total fund balances	<hr/>	<hr/>	<hr/>
	<u>\$ 4,315,185</u>	<u>\$ 265,754</u>	<u>\$ 4,580,939</u>
	<hr/>	<hr/>	<hr/>
Total liabilities and fund balances	<u>\$ 10,795,013</u>	<u>\$ 712,982</u>	<u>\$ 11,507,995</u>

See notes to financial statements.

NORTHWEST AREA EDUCATION AGENCY

RECONCILIATION OF THE BALANCE SHEET - GOVERNMENTAL

FUNDS TO THE STATEMENT OF NET ASSETS

JUNE 30, 2009

TOTAL GOVERNMENTAL FUND BALANCES (PAGE 12) \$ 4,580,939

Amounts reported for governmental activities in the Statement of Net Assets are different because :

Capital assets used in governmental activities are not current financial resources and, therefore are not reported in the governmental funds. The cost of assets is \$9,954,223 and the accumulated depreciation is \$7,046,466. 2,907,757

Long-term liabilities, including capital leases, compensated absences and other postemployment benefits, are not due and payable in the current period and, therefore, are not reported in the governmental funds. (658,926)

NET ASSETS OF GOVERNMENTAL ACTIVITIES (PAGE 10) \$ 6,829,770

NORTHWEST AREA EDUCATION AGENCY

STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCES

GOVERNMENTAL FUNDS

YEAR ENDED JUNE 30, 2009

	<u>General</u>	<u>Nonmajor</u>	<u>Total</u>
REVENUES:			
Local sources	\$ 8,757,056	\$ 1,996,080	\$ 10,753,136
State sources	9,223,813	883,886	10,107,699
Federal sources	11,245,821	-	11,245,821
Total revenues	<u>\$ 29,226,690</u>	<u>\$ 2,879,966</u>	<u>\$ 32,106,656</u>
EXPENDITURES:			
Current:			
Instruction	\$ 387,923	\$ 2,185,183	\$ 2,573,106
Student support services	11,708,001	-	11,708,001
Instructional staff support services	6,427,533	-	6,427,533
General administration	1,320,249	14,231	1,334,480
Business administration	1,822,169	-	1,822,169
Building administration	2,528,804	141,816	2,670,620
Printing, delivery services, and co-op support services	662,540	-	662,540
Plant operations and maintenance	720,269	16,924	737,193
Student transportation	-	225,891	225,891
Debt service	-	112,393	112,393
Total expenditures	<u>\$ 25,577,488</u>	<u>\$ 2,696,438</u>	<u>\$ 28,273,926</u>
EXCESS OF REVENUES OVER EXPENDITURES	\$ 3,649,202	\$ 183,528	\$ 3,832,730
OTHER FINANCING SOURCES (USES):			
LEA flow through	(3,485,052)	-	(3,485,052)
Transfers in	124,272	112,393	236,665
Transfers out	(112,393)	(124,272)	(236,665)
Total other financing sources (uses)	<u>\$ (3,473,173)</u>	<u>\$ (11,879)</u>	<u>\$ (3,485,052)</u>
NET CHANGE IN FUND BALANCES	\$ 176,029	\$ 171,649	\$ 347,678
FUND BALANCES BEGINNING OF YEAR	<u>4,139,156</u>	<u>94,105</u>	<u>4,233,261</u>
FUND BALANCES END OF YEAR	<u>\$ 4,315,185</u>	<u>\$ 265,754</u>	<u>\$ 4,580,939</u>

NORTHWEST AREA EDUCATION AGENCY

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES ANDCHANGES IN FUND BALANCES -GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIESYEAR ENDED JUNE 30, 2009

NET CHANGE IN FUND BALANCES - TOTAL GOVERNMENTAL FUNDS (PAGE 14)	\$ 347,678
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Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the estimated useful lives of the assets. Depreciation expense exceeded capital outlay expenditures in the current year, as follows:

Expenditures for capital assets	\$ 420,552	
Depreciation expense	(479,825)	(59,273)

Governmental funds report the proceeds from disposal of capital assets as increases in fund balance while governmental activities report the difference between disposal proceeds and the net book value (cost less accumulated depreciation) of the related capital assets as a gain or loss:

Disposal proceeds	\$ -	
Net loss on disposal	(71,043)	(71,043)

Repayment of long-term liabilities is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Assets.

96,979

Payments for the following are reported as expenditures in the governmental funds when actually paid. However, on the government-wide Statement of Changes in Net Assets, they are expensed as they are accrued. Changes in the liabilities are as follows:

Compensated absences	5,709	
Termination benefits	720,143	
Other postemployment benefits	(141,448)	584,404

CHANGE IN NET ASSETS OF GOVERNMENTAL ACTIVITIES

(PAGE 11)

\$ 898,745

NORTHWEST AREA EDUCATION AGENCY

NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2009

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:

Northwest Area Education Agency is an intermediate school corporation established to identify and serve children who require special education. The Agency also provides media services and education support services. These programs and support services are provided to 36 public school districts and 33 accredited private schools in a ten-county area. The Agency is governed by a Board of Directors whose members are elected on a non-partisan basis.

The Agency's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

A. Reporting Entity

For financial reporting purposes, Northwest Area Education Agency has included all funds, organizations, agencies, boards, commissions and authorities. The Agency has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the Agency are such that exclusion would cause the Agency's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the Agency to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the Agency. Northwest Area Education Agency has no component units which meet the Governmental Accounting Standards Board criteria.

B. Basis of Presentation

Government-Wide Financial Statements - The Statement of Net Assets and the Statement of Activities report information on all of the activities of the Agency. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

NORTHWEST AREA EDUCATION AGENCY

NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2009

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED):

The Statement of Net Assets presents the Agency's non-fiduciary assets and liabilities, with the difference reported as net assets. Net assets are reported in three categories:

Invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes, and other debt attributable to the acquisition, construction, or improvement of those assets.

Restricted net assets result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets consist of net assets that do not meet the definition of the two preceding categories. Unrestricted net assets often have constraints on resources that are imposed by management, which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and (2) grants, contributions and interest that are restricted to meeting the operational or capital requirements of a particular function. Unrestricted interest income and other items not properly included among program revenues are reported as general revenues.

Fund Financial Statements - Separate financial statements are provided for governmental and proprietary funds. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as other nonmajor governmental funds.

The Agency reports the following major governmental fund:

The General Fund is the general operating fund of the Agency. All general revenues and other revenues not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, including instructional, support and other costs.

NORTHWEST AREA EDUCATION AGENCY

NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2009

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED):

C. Measurement Focus and Basis of Accounting

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Agency considers revenues to be available if they are collected within 60 days after year end.

Intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest associated with the current fiscal period are all considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the Agency.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recognized as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the Agency funds certain programs by a combination of specific cost-reimbursement grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the Agency's policy to first apply cost-reimbursement grant resources to such programs and then general revenues.

D. Assets, Liabilities and Fund Equity

Cash, Pooled Investments and Cash Equivalents - Cash includes amounts in demand deposits and money market funds. Investments are stated at fair value except for the investment in the Iowa Schools Joint Investment Trust which is valued at amortized cost and non-negotiable certificates of deposits which are stated at cost.

NORTHWEST AREA EDUCATION AGENCY

NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2009

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED):

All short-term cash investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash and, at the day of purchase, have a maturity date no longer than three months.

Inventories - Inventories are stated at cost using the first-in, first-out method and consist of expendable supplies and materials. The cost of these items is recorded as an expenditure at the time of consumption.

Capital Assets - Capital assets, which include property, furniture and equipment, are reported in the governmental activities column in the government-wide Statement of Net Assets. Capital assets are recorded at historical cost. Donated capital assets are recorded at estimated fair value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Capital assets are defined by the Agency as assets with initial, individual costs in excess of the following thresholds and estimated useful lives in excess of two years.

<u>Asset Class</u>	<u>Amount</u>
Land	No lower limit
Buildings and improvements	\$ 5,000
Furniture and equipment	2,000
Media materials	Aggregated annual purchases

Capital assets of the Agency are depreciated using the straight line method of depreciation over the following estimated useful lives:

<u>Asset Class</u>	<u>Estimated Useful Lives (In Years)</u>
Buildings and improvements	20
Furniture and equipment	3-7
Media materials	5

Salaries and Benefits Payable - Payroll and related expenses for teachers with annual contracts corresponding to the current school year, which are payable in July and August, have been accrued as liabilities.

Deferred Revenue - Deferred revenue represents an excess of cash advances by funding source over accrued expenditures at year end.

NORTHWEST AREA EDUCATION AGENCY

NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2009

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED):

Compensated Absences - Agency employees accumulate a limited amount of earned but unused vacation and sick leave hours for subsequent use or for payment upon termination, death or retirement. A liability has been recorded in the Statement of Net Assets representing the Agency's commitment to fund non-current compensated absences. This liability has been computed based on rates of pay in effect at June 30, 2009. The compensated absences liability attributable to the governmental activities will be paid primarily by the General Fund.

Long-Term Liabilities - In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities column in the Statement of Net Assets.

Fund Balances - In the governmental fund financial statements, reservations of fund balance are reported for amounts not available for appropriation or legally restricted by outside parties for use for a specific purpose.

Restricted Net Assets - In the government-wide Statement of Net Assets, net assets are reported as restricted when constraints placed on net asset use are either externally imposed by creditors, grantors, contributors, laws and regulations of other governments or imposed by law through constitutional provisions or enabling legislation.

NOTE 2 - CASH AND POOLED INVESTMENTS:

The Agency's deposits in banks at June 30, 2009 were entirely covered by federal depository insurance or by the state sinking fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The Agency is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Directors; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

NORTHWEST AREA EDUCATION AGENCY

NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2009

NOTE 2 - CASH AND POOLED INVESTMENTS (CONTINUED):

The Agency's investments at June 30, 2009 consisted of the following:

<u>Type</u>	<u>Fair Value</u>
Repurchase Agreement	<u>\$ 6,015,601</u>

In addition, the Agency had investments in the Iowa Schools Joint Investment Trust Diversified Portfolio, which are valued at an amortized cost of \$67,253 pursuant to Rule 2a-7 under the Investment Company Act of 1940.

Interest Rate Risk - The Agency's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) to instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days, but the maturities shall be consistent with the needs and use of the Agency.

Credit Risk - The investment in the Iowa Schools Joint Investment Trust is rated Aaa by Moody's Investors Service.

NOTE 3 - IOWA SCHOOL CASH ANTICIPATION PROGRAM (ISCAP):

The Agency participates in the Iowa School Cash Anticipation Program (ISCAP). ISCAP is a program of the Iowa Association of School Boards and is designed to provide funds to participating entities during periods of cash deficits. ISCAP is funded by a semiannual issuance of anticipatory warrants, which mature as noted below. The warrant sizing of each participating entity is based on a projection of cash flow needs during the semiannual period. ISCAP accounts are maintained for each participating entity, and are provided monthly statements regarding their cash balance, interest earnings and amounts available for withdrawal for each outstanding series of warrants. Bankers Trust Co. NA is trustee of the program. These accounts are reflected as restricted assets on the Statement of Net Assets and Balance Sheet. A summary of the Agency's participation in ISCAP as of June 30, 2009 is as follows:

<u>Series</u>	<u>Warrant Date</u>	<u>Final Warrant Maturity</u>	<u>Investments</u>	<u>Accrued Interest Receivable</u>	<u>Warrants Payable</u>	<u>Accrued Interest Payable</u>
2009-10A	6/25/09	6/23/10	<u>\$ 2,977,408</u>	<u>\$ 368</u>	<u>\$ 2,931,000</u>	<u>\$ 1,004</u>

NORTHWEST AREA EDUCATION AGENCY

NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2009

NOTE 3 - IOWA SCHOOL CASH ANTICIPATION PROGRAM (ISCAP) (CONTINUED):

The Agency pledges its state foundation aid payments and General Fund receipts as security for warrants issued. Repayments must be made when General Fund receipts are received. If a balance is outstanding on the last date the funds are available to be drawn, the Agency must repay the outstanding withdrawal from its General Fund receipts. In addition, the Agency must make minimum warrant repayments on the 25th of each month immediately following the final date the warrant proceeds may be used in an amount equal to 25 percent of the warrant amount. ISCAP advance activity in the General Fund for the year ended June 30, 2009 is as follows:

<u>Series</u>	<u>Balance Beginning of Year</u>	<u>Advances Received</u>	<u>Advances Repaid</u>	<u>Balance End of Year</u>
2008-09A	\$ -	\$ 150,000	\$ 150,000	\$ -

The warrants bear interest and the available proceeds of the warrants are invested at the interest rates shown below:

<u>Series</u>	<u>Interest Rate on Warrants</u>	<u>Interest Rate on Investments</u>
2008-09A	3.50%	3.469%
2009-10A	2.50%	0.902%

NOTE 4 - INTERFUND TRANSFERS AND BALANCES:

The detail of interfund transfers for the year ended June 30, 2009 is as follows:

<u>Transfer To</u>	<u>Transfer From</u>	<u>Amount</u>
Debt Service	General	\$ 112,393
General	Special Education Instruction	90,979
	Juvenile Home	<u>33,293</u>
		<u>\$ 236,665</u>

Transfers generally move revenues from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.

NORTHWEST AREA EDUCATION AGENCY

NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2009

NOTE 4 - INTERFUND TRANSFERS AND BALANCES (CONTINUED):

The detail of interfund balances at June 30, 2009 is as follows:

	<u>Interfund Balance</u>	<u>Interfund Balance</u>
General:		
Special Education Instruction	\$ 103,870	\$ -
Special Education Instruction:		
General	\$ -	\$ 103,870
	<u>\$ 103,870</u>	<u>\$ 103,870</u>

The interfund balances result from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur; (2) transactions are recorded in the accounting system; and, (3) payments between funds are made.

NOTE 5 - CAPITAL ASSETS:

Capital assets activity for the year ended June 30, 2009 is as follows:

	<u>Balance Beginning of Year</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance End of Year</u>
Governmental activities:				
Capital assets not being depreciated:				
Land	\$ 182,535	\$ -	\$ -	\$ 182,535
Capital assets being depreciated:				
Land improvements	\$ 2,998	\$ -	\$ -	\$ 2,998
Buildings and improvements	4,123,266	68,946	-	4,192,212
Furniture and equipment	2,633,106	123,579	(681,169)	2,075,516
Media materials	3,931,440	228,027	(658,505)	3,500,962
Total capital assets being depreciated	<u>\$ 10,690,810</u>	<u>\$ 420,552</u>	<u>\$ (1,339,674)</u>	<u>\$ 9,771,688</u>
Less accumulated depreciation for:				
Land improvements	\$ 575	\$ 150	\$ -	\$ 725
Buildings and improvements	2,246,875	119,302	-	2,366,177
Furniture and equipment	2,116,956	188,847	(610,126)	1,695,677
Media materials	3,470,866	171,526	(658,505)	2,983,887
Total accumulated depreciation	<u>\$ 7,835,272</u>	<u>\$ 479,825</u>	<u>\$ (1,268,631)</u>	<u>\$ 7,046,466</u>
Total capital assets being depreciated, net	<u>\$ 2,855,538</u>	<u>\$ (59,273)</u>	<u>\$ (71,043)</u>	<u>\$ 2,725,222</u>
Governmental activities capital assets, net	<u>\$ 3,038,073</u>	<u>\$ (59,273)</u>	<u>\$ (71,043)</u>	<u>\$ 2,907,757</u>

NORTHWEST AREA EDUCATION AGENCY

NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2009

NOTE 5 - CAPITAL ASSETS (CONTINUED):

Depreciation expense was charged to the following functions:

Governmental activities:

Instruction	\$ 972
Student support services	15,683
Instructional staff support services	197,600
General administration	427
Business administration	66,904
Building administration	39,266
Printing, delivery services and coop support services	13,298
Plant operations and maintenance	26,223
Unallocated depreciation	<u>119,452</u>
Total governmental activities depreciation expense	<u>\$ 479,825</u>

NOTE 6 - CHANGES IN LONG-TERM LIABILITIES:

A summary of changes in long-term liabilities for the year ended June 30, 2009, is as follows:

	Balance Beginning of Year	Additions	Reductions	Balance End of Year	Due Within One Year
Capital leases	\$ 360,720	\$ -	\$ 96,979	\$ 263,741	\$ 99,399
Compensated absences	259,446	-	5,709	253,737	-
Termination benefits	<u>720,143</u>	<u>-</u>	<u>720,143</u>	<u>-</u>	<u>-</u>
Total	<u>\$ 1,340,309</u>	<u>\$ -</u>	<u>\$ 822,831</u>	<u>\$ 517,478</u>	<u>\$ 99,399</u>

Capital Leases

The Agency is obligated under leases accounted for as capital leases. Capital assets under a capital lease included in buildings totaled \$899,275 with accumulated amortization of \$107,913 at June 30, 2009. The lease matures May 2012 and requires interest at a rate of 2.5 - 4.3 percent. Capital assets under a capital lease included in equipment totaled \$206,127 with accumulated amortization of \$123,943 at June 30, 2009. The leases mature between October 2010 and March 2011 and require interest ranging from 5.58 - 6.75 percent.

NORTHWEST AREA EDUCATION AGENCY

NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2009

NOTE 6 - CHANGES IN LONG-TERM LIABILITIES (CONTINUED):

Scheduled repayments on the capital lease obligations are as follows:

Year Ending <u>June 30,</u>	
2010	\$ 110,413
2011	100,677
2012	<u>73,010</u>
Total minimum lease payments	\$ 284,100
Less amount representing interest under capital lease obligation	<u>20,359</u>
Total	<u>\$ 263,741</u>

Termination Benefits

The Agency provided early retirement benefits to eligible personnel based on the financial condition of the Agency. The Agency agreed to pay a certain amount of the retiring employees' health insurance premiums. The benefit amounts were based on the agreement in effect on the employees' retirement date. The Agency discontinued the early retirement plan as of June 30, 2007. The liability related to this early retirement plan was \$688,151 at June 30, 2008. The Agency's liability was calculated in accordance with GASB Statement No. 47. The Agency determined that it is more appropriate to account for the liability in accordance with GASB Statement No. 45. The net decrease between the early retirement liability of \$688,151 at June 30, 2008 and the net OPEB obligation of \$141,448 at June 30, 2009 is \$546,703 and is recorded in the current year statement of activities.

In addition, the Agency entered into an early retirement agreement with an administrator providing for total payments of \$200,000 (\$31,992 outstanding at June 30, 2008). The termination benefits were paid in installments with the final installment paid April 15, 2009.

NORTHWEST AREA EDUCATION AGENCY

NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2009

NOTE 7 - PENSION AND RETIREMENT BENEFITS:

The Agency contributes to the Iowa Public Employees Retirement System (IPERS) which is a cost-sharing multiple-employer defined pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa, 50306-9117.

Plan members are required to contribute 4.10 percent of their annual covered salary and the Agency is required to contribute 6.35 percent of annual covered payroll. Contribution requirements are established by state statute. The Agency's contributions to IPERS for the years ended June 30, 2009, 2008 and 2007 were \$1,048,674, \$962,962 and \$882,912, respectively, equal to the required contributions for each year.

NOTE 8 - POST EMPLOYMENT HEALTH CARE PLAN:

The Agency implemented GASB Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits other Than Pensions during the year ended June 30, 2009.

Plan Description - The Agency sponsors a single-employer health care plan which provides medical/prescription drug benefits for retirees and their families. There are 296 active and 30 retired members in the plan. Participants must be age 55 or older at retirement.

The medical/prescription drug coverage is provided through a combination of a fully-insured plan with Wellmark and a self-insured plan administered by Three Rivers Benefit. Retirees under age 65 pay a combined retiree/active rate premium for the medical/prescription drug benefit which results in an implicit subsidy and an OPEB liability.

Funding Policy - The contribution requirements of plan members are established and may be amended by the Agency. The agency currently finances the retiree benefit plan on a pay-as-you-go basis.

NORTHWEST AREA EDUCATION AGENCY

NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2009

NOTE 8 - POST EMPLOYMENT HEALTH CARE PLAN (CONTINUED):

Annual OPEB Cost and Net OPEB Obligation - The Agency's annual OPEB cost is calculated based on the annual required contribution (ARC) of the Agency, an amount actuarially determined in accordance with GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortized any unfunded actuarial liabilities over a period not to exceed 30 years.

The following table shows the components of the Agency's annual OPEB cost for the year ended June 30, 2009, the amount actually contributed to the plan and changes in the Agency's net OPEB obligation:

Annual required contribution	\$ 277,000
Interest on net OPEB obligation	-
Adjustment to annual required contribution	-
Annual OPEB cost	<u>\$ 277,000</u>
Contributions made	<u>(135,552)</u>
Increase in net OPEB obligation	\$ 141,448
Net OPEB obligation beginning of year	-
Net OPEB obligation end of year	<u><u>\$ 141,448</u></u>

For calculation of the net OPEB obligation, the actuary has set the transition day as July 1, 2008. The end of the year net OPEB obligation was calculated by the actuary as the cumulative difference between the actuarially determined funding requirements and the actual contributions for the year ended June 30, 2009.

For the year ended June 30, 2009, the Agency contributed \$135,552 to the medical plan. Plan members eligible for benefits contributed \$54,561.

The Agency's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation as of June 30, 2009 are summarized as follows:

<u>Year</u> <u>Ended</u>	<u>Annual</u> <u>OPEB Cost</u>	<u>Percentage of</u> <u>Annual OPEB</u> <u>Cost Contributed</u>	<u>Net</u> <u>OPEB</u> <u>Obligation</u>
June 30, 2009	\$ 277,000	51.06%	\$ 141,448

NORTHWEST AREA EDUCATION AGENCY

NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2009

NOTE 8 - POST EMPLOYMENT HEALTH CARE PLAN (CONTINUED):

Funded Status and Funding Progress - As of July 1, 2008, the most recent actuarial valuation date for the period July 1, 2008 through June 30, 2009, the actuarial accrued liability was \$3.184 million, with no actuarial value of assets, resulting in an unfunded actuarial accrued liability (UAAL) of \$3.184 million. The covered payroll (annual payroll of active employees covered by the plan) was approximately \$15.7 million and the ratio of the UAAL to covered payroll was 20.32 percent.

Actuarial Methods and Assumptions - Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumption about future employment, mortality and the health care cost trend. Actuarially determined amounts are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information in the section following the Notes to Financial Statements, will present multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Projections of benefits for financial reporting purposes are based on the plan as understood by the employer and the plan members and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and the plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

As of the July 1, 2008 actuarial valuation date, the unit credit actuarial cost method was used. The actuarial assumptions includes a 4.5 percent discount rate based on the long-term investment yield on the investments used to finance the payment of benefits. The projected annual medical trend rate is 11 percent. The ultimate medical trend rate is 5 percent. The medical trend rate is reduced 0.5 percent each year until reaching the 5 percent ultimate trend rate.

Mortality rates are from the RP-2000 Group Annuity Mortality Table, applied on a gender-specific basis. Annual retirement and termination probabilities were developed from the retirement probabilities from the IPERS Actuarial Report as of June 30, 2008 and applying termination factors used in the IPERS Actuarial Reports as of June 30, 2008.

NORTHWEST AREA EDUCATION AGENCY

NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2009

NOTE 8 - POST EMPLOYMENT HEALTH CARE PLAN (CONTINUED):

Projected claim costs of the medical plan are \$577 per month per retiree less than age 65. The salary increase rate was assumed to be 3.5 percent per year. The UAAL is being amortized as a level percentage of projected payroll expense on an open basis over 30 years.

NOTE 9 - OPERATING LEASES:

The Agency has leased various facilities within the area to house the different divisions of the Agency and also has lease agreements for copy machines and printers. These leases have been classified as operating leases and, accordingly, all rents are charged to expenditures as incurred. The leases expire between June 30, 2009 and April 20, 2014. Certain leases are renewable for additional periods. Some of the leases also require the payment of normal maintenance and utilities on the properties. In most cases, management expects that the leases will be renewed or replaced by other leases.

The following is a schedule by year of future minimum rental payments required under operating leases which have initial or remaining non-cancelable lease terms in excess of one year as of June 30, 2009.

<u>Year Ending June 30,</u>	<u>Noncancelable Payments</u>
2010	\$ 280,295
2011	196,690
2012	166,231
2013	153,218
2014	107,891
	<u>\$ 904,325</u>

Total rental expenditures for the year ended June 30, 2009, for all operating leases totaled \$185,260.

NORTHWEST AREA EDUCATION AGENCY

NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2009

NOTE 9 - OPERATING LEASES (CONTINUED):

The Agency leases a vehicle calling for monthly payments of \$572, expiring September 23, 2008. The Agency entered into a lease of a vehicle calling for monthly payments of \$546, expiring August 2, 2010. The Agency paid \$7,143 pursuant to the agreements for the year ended June 30, 2009. The future noncancellable payments under this agreement are as follows:

<u>Year Ending June 30,</u>	<u>Noncancellable Payments</u>
2010	\$ 6,551
2011	<u>1,092</u>
	<u>\$ 7,643</u>

NOTE 10 - RISK MANAGEMENT:

Northwest Area Education Agency is exposed to various risks of loss related to torts; theft, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The Agency assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

REQUIRED SUPPLEMENTARY INFORMATION

NORTHWEST AREA EDUCATION AGENCY

SCHEDULE OF FUNDING PROGRESS FOR THE RETIREE HEALTH BENEFIT PLAN

REQUIRED SUPPLEMENTARY INFORMATION

YEAR ENDED JUNE 30, 2009

<u>Actuarial Valuation Date</u>	<u>Actuarial Value of Assets (a)</u>	<u>Actuarial Accrued Liability (AAL) (b)</u>	<u>Unfunded AAL (UAAL) (b - a)</u>	<u>Funded Ratio (a/b)</u>	<u>Covered Payroll (c)</u>	<u>UAAL as a Percentage of Covered Payroll ((b - a)/c)</u>
July 1, 2008	\$ -	\$ 3,184,000	\$ 3,184,000	0.00%	\$15,670,168	20.32%

See Note 8 in the accompanying Notes to Financial Statements for the plan description, funding policy, annual OPEB Cost and Net OPEB Obligation, funded status and funding progress.

NORTHWEST AREA EDUCATION AGENCY

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES

IN BALANCES - BUDGET AND ACTUAL

ALL GOVERNMENTAL FUNDS

REQUIRED SUPPLEMENTARY INFORMATION

YEAR ENDED JUNE 30, 2009

		Budget Amount		Final to Actual
	<u>Actual</u>	<u>Original</u>	<u>Final</u>	<u>Variance</u>
REVENUES:				
Local sources	\$ 10,753,136	\$ 10,933,810	\$ 10,412,401	\$ 340,735
State sources	10,107,699	10,308,493	10,123,225	(15,526)
Federal sources	<u>11,245,821</u>	<u>10,141,023</u>	<u>10,421,638</u>	<u>824,183</u>
Total revenues	<u>\$ 32,106,656</u>	<u>\$ 31,383,326</u>	<u>\$ 30,957,264</u>	<u>\$ 1,149,392</u>
EXPENDITURES				
Current:				
Instruction	\$ 2,573,106	\$ 3,111,446	\$ 2,716,359	\$ 143,253
Student support services	11,708,001	11,990,216	11,912,594	204,593
Instructional staff support services	6,427,533	6,296,448	6,519,792	92,259
General administration	1,334,480	1,451,281	1,387,296	52,816
Business administration	1,822,169	1,675,107	1,887,234	65,065
Building administration	2,670,620	2,914,540	2,747,456	76,836
Printing, delivery services and co-op support services	662,540	676,983	649,456	(13,084)
Plant operations and maintenance	737,193	943,298	956,840	219,647
Student transportation	225,891	260,771	244,861	18,970
Debt service	<u>112,393</u>	<u>110,916</u>	<u>112,393</u>	<u>-</u>
Total expenditures	<u>\$ 28,273,926</u>	<u>\$ 29,431,006</u>	<u>\$ 29,134,281</u>	<u>\$ 860,355</u>
EXCESS OF REVENUES OVER EXPENDITURES	<u>\$ 3,832,730</u>	<u>\$ 1,952,320</u>	<u>\$ 1,822,983</u>	<u>\$ 2,009,747</u>
OTHER FINANCING SOURCES (USES), NET	<u>(3,485,052)</u>	<u>(2,265,020)</u>	<u>(3,485,052)</u>	<u>-</u>
EXCESS (DEFICIENCY) OF REVENUES AND OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES AND OTHER FINANCING USES	<u>\$ 347,678</u>	<u>\$ (312,700)</u>	<u>\$ (1,662,069)</u>	<u>\$ 2,009,747</u>
BALANCE BEGINNING OF YEAR	<u>4,233,261</u>	<u>3,207,003</u>	<u>4,233,261</u>	<u>-</u>
BALANCE END OF YEAR	<u>\$ 4,580,939</u>	<u>\$ 2,894,303</u>	<u>\$ 2,571,192</u>	<u>\$ 2,009,747</u>

NORTHWEST AREA EDUCATION AGENCY

NOTE TO REQUIRED SUPPLEMENTARY INFORMATION -

BUDGETARY REPORTING

JUNE 30, 2009

This budgetary comparison is presented as Required Supplementary Information in accordance with *Governmental Accounting Standards Board* Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

The Agency's Board of Directors annually prepares a budget on a basis consistent with U.S. generally accepted accounting principles. Although the budget document presents function expenditures by fund, the legal level of control is at the total expenditure level, not by fund. After required public notice and hearing in accordance with the Code of Iowa, the Board submits its budget to the State Board of Education. The State Board reviews the proposed budget and either grants approval or returns it without approval with comments. Any unapproved budget must be resubmitted to the State Board for final approval. The budget may be amended during the year utilizing procedures prescribed by the State Board.

For the year ended June 30, 2009, the Agency's expenditures did not exceed the approved budget.

OTHER SUPPLEMENTARY INFORMATION

NORTHWEST AREA EDUCATION AGENCY

COMBINING BALANCE SHEET

NONMAJOR GOVERNMENTAL FUNDS

JUNE 30, 2009

	Special Revenue			Total
	Juvenile Home	Special Education Instruction	Debt Service	
ASSETS:				
Cash and pooled investments	\$ 153,549	\$ -	\$ -	\$ 153,549
Receivable from other governments	4,212	554,336	-	558,548
Other receivables	-	885	-	885
Total assets	<u>\$ 157,761</u>	<u>\$ 555,221</u>	<u>\$ -</u>	<u>\$ 712,982</u>
LIABILITIES AND FUND BALANCES:				
Liabilities:				
Accounts payable	\$ 322	\$ 65,284	\$ -	\$ 65,606
Salaries and benefits payable	38,152	120,313	-	158,465
Interfund balance	-	103,870	-	103,870
Deferred revenue	119,287	-	-	119,287
Total liabilities	<u>\$ 157,761</u>	<u>\$ 289,467</u>	<u>\$ -</u>	<u>\$ 447,228</u>
Fund balances:				
Unreserved, undesignated	<u>\$ -</u>	<u>\$ 265,754</u>	<u>\$ -</u>	<u>\$ 265,754</u>
Total liabilities and fund balances	<u>\$ 157,761</u>	<u>\$ 555,221</u>	<u>\$ -</u>	<u>\$ 712,982</u>

NORTHWEST AREA EDUCATION AGENCY

COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

NONMAJOR GOVERNMENTAL FUNDS

YEAR ENDED JUNE 30, 2009

	Special Revenue			Total
	Juvenile Home	Special Education Instruction	Debt Service	
REVENUES:				
Local sources	\$ 8,451	\$ 1,987,629	\$ -	\$ 1,996,080
State sources	824,989	58,897	-	883,886
Total revenues	<u>\$ 833,440</u>	<u>\$ 2,046,526</u>	<u>\$ -</u>	<u>\$ 2,879,966</u>
EXPENDITURES:				
Current:				
Instruction	\$ 755,513	\$ 1,429,670	\$ -	\$ 2,185,183
General administration	14,231	-	-	14,231
Building administration	30,403	111,413	-	141,816
Plant operations and maintenance	-	16,924	-	16,924
Student transportation	-	225,891	-	225,891
Debt service	-	-	112,393	112,393
Total expenditures	<u>\$ 800,147</u>	<u>\$ 1,783,898</u>	<u>\$ 112,393</u>	<u>\$ 2,696,438</u>
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	<u>\$ 33,293</u>	<u>\$ 262,628</u>	<u>\$ (112,393)</u>	<u>\$ 183,528</u>
OTHER FINANCING SOURCES (USES):				
Transfers in	\$ -	\$ -	\$ 112,393	\$ 112,393
Transfers out	(33,293)	(90,979)	-	(124,272)
Total other financing sources (uses)	<u>\$ (33,293)</u>	<u>\$ (90,979)</u>	<u>\$ 112,393</u>	<u>\$ (11,879)</u>
NET CHANGE IN FUND BALANCES	\$ -	\$ 171,649	\$ -	\$ 171,649
FUND BALANCES BEGINNING OF YEAR	-	94,105	-	94,105
FUND BALANCES END OF YEAR	<u>\$ -</u>	<u>\$ 265,754</u>	<u>\$ -</u>	<u>\$ 265,754</u>

NORTHWEST AREA EDUCATION AGENCY

SCHEDULE OF REVENUES BY SOURCE AND EXPENDITURES BY FUNCTION -ALL GOVERNMENTAL FUNDSFOR THE LAST THREE YEARS

	Modified Accrual Basis		
	Years Ended June 30,		
	<u>2009</u>	<u>2008</u>	<u>2007</u>
REVENUES:			
Local	\$ 10,753,136	\$ 10,900,784	\$ 10,526,104
State	10,107,699	9,270,631	7,895,226
Federal	<u>11,245,821</u>	<u>9,927,147</u>	<u>10,168,522</u>
Total revenues	<u>\$ 32,106,656</u>	<u>\$ 30,098,562</u>	<u>\$ 28,589,852</u>
EXPENDITURES:			
Current:			
Instruction	\$ 2,573,106	\$ 2,955,177	\$ 2,942,763
Student support services	11,708,001	11,055,486	10,676,882
Instructional staff support services	6,427,533	5,948,068	5,875,372
General administration	1,334,480	1,344,009	1,415,216
Business administration	1,822,169	1,621,451	1,376,280
Building administration	2,670,620	2,718,459	2,743,088
Printing, delivery services and co-op support services	662,540	614,313	611,100
Plant operations and maintenance	737,193	669,080	719,005
Student transportation	225,891	234,654	257,832
Debt service	<u>112,393</u>	<u>125,854</u>	<u>148,823</u>
Total expenditures	<u>\$ 28,273,926</u>	<u>\$ 27,286,551</u>	<u>\$ 26,766,361</u>

NORTHWEST AREA EDUCATION AGENCY

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

YEAR ENDED JUNE 30, 2009

<u>Project Title</u>	<u>CFDA Number</u>	<u>Pass-Through Grantor's Number</u>	<u>Expenditures</u>
Indirect:			
U.S. Department of Education:			
Passed-through Iowa Department of Education:			
Special Education Cluster:			
Special Education - Grants to States:	84.027		
IDEA - Part B		080912	\$ 6,331,718
LEA Flow-Through		9KB2-12	2,254,195
Early Childhood Professional Development		FECPD0809-12	32,288
Parent-Educator		87412	98,397
Instructional Decision Making		8K79-12	<u>73,057</u>
			<u>\$ 8,789,655</u>
ARRA - Special Education Grants to States, Recovery Act:			
ARRA LEA Flow-Through	84.391		<u>\$ 1,230,857</u>
Special Education - Preschool Grants	84.173		
Section 619		08619-12	<u>\$ 236,977</u>
Total Special Education Cluster			<u>\$ 10,257,489</u>
Special Education - Grants for Infants and Families			
With Disabilities	84.181		
IDEA - Part C		C08-12	<u>\$ 250,688</u>
Special Education - State Personnel Development	84.323		
SIG/Iowa Quality Preschool Program Standards Project		SPDG-12	\$ 8,346
Second Chance Reading			<u>3,000</u>
			<u>\$ 11,346</u>
English Language Acquisition Grants	84.365		<u>\$ 448,925</u>
Improving Teacher Quality State Grants	84.367		<u>\$ 24,687</u>
Career and Technical Education - Basic Grants to States	84.048		<u>\$ 137,083</u>
Rehabilitation Services - Systemic Transition Enhancement			
Project (STEP)	84.126	09-STEP-01	<u>\$ 83,903</u>
Reading First State Grants	84.357		<u>\$ 30,700</u>
Total Department of Education			<u>\$ 11,244,821</u>
Institute for Museum and Library Services			
Passed-through Iowa Public Television:			
National Leadership Grants	45.312		<u>\$ 1,000</u>
			<u>\$ 11,245,821</u>

Basis of Presentation - The Schedule of Expenditures of Federal Awards includes the federal grant activity of Northwest Area Education Agency and is presented on the modified accrual basis. The information on this schedule is presented in accordance with requirements of OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

See accompanying independent auditors' report.



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**REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING
AND ON COMPLIANCE AND OTHER MATTERS BASED ON
AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN
ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

To the Board of Directors of
Northwest Area Education Agency

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Northwest Area Education Agency as of and for the year ended June 30, 2009, which collectively comprise Northwest Area Education Agency's basic financial statements and have issued our report thereon dated March 5, 2010. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Northwest Area Education Agency's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Northwest Area Education Agency's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Northwest Area Education Agency's internal control over financial reporting.

A control deficiency exists when the design or operation of the control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency or combination of control deficiencies, that adversely affects Northwest Area Education Agency's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of Northwest Area Education Agency's financial statements that is more than inconsequential will not be prevented or detected by Northwest Area Education Agency's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by Northwest Area Education Agency's internal control.



Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Northwest Area Education Agency's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Comments involving statutory and other legal matters about Northwest Area Education Agency's operations for the year ended June 30, 2009 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the Agency. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

This report is intended solely for the information and use of the officials, management and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Sioux City, Iowa
March 5, 2010



KING, REINSCH, PROSSER & CO., L.L.P.
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REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE
TO EACH MAJOR PROGRAM AND ON INTERNAL CONTROL
OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

To the Board of Directors of
Northwest Area Education Agency

Compliance

We have audited the compliance of Northwest Area Education Agency with the types of compliance requirements described in the OMB Circular A-133 *Compliance Supplement* that are applicable to each of its major federal programs for the year ended June 30, 2009. Northwest Area Education Agency's major federal programs are identified in Part I of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs is the responsibility of Northwest Area Education Agency's management. Our responsibility is to express an opinion on Northwest Area Education Agency's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Government and Nonprofit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Northwest Area Education Agency's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on Northwest Area Education Agency's compliance with those requirements.

In our opinion, Northwest Area Education Agency complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 2009.



Internal Control Over Compliance

The management of Northwest Area Education Agency is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the Agency's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Northwest Area Education Agency's internal control over compliance.

A control deficiency in the Agency's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Agency's ability to administer a federal program such that there is more than a remote likelihood that noncompliance with a type of compliance requirement of a federal program that is more than inconsequential will not be prevented or detected by the Agency's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected by the Agency's internal control.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we considered to be material weaknesses, as defined above.

This report is intended solely for the information and use of the officials, management and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Sioux City, Iowa
March 5, 2010

King Reinsch Prosser & Co. LLP

NORTHWEST AREA EDUCATION AGENCY
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2009

Part I: Summary of the Independent Auditors' Results

- (a) Unqualified opinions were issued on the financial statements.
- (b) No significant deficiencies in internal control over financial reporting were disclosed by the audit of the financial statements.
- (c) The audit did not disclose any noncompliance which is material to the financial statements.
- (d) No significant deficiencies in internal control over major programs were disclosed by the audit of the financial statements.
- (e) An unqualified opinion was issued on compliance with requirements applicable to each major program.
- (f) The audit did not disclose audit findings which are required to be reported in accordance with Office of Management and Budget Circular A-133, Section .510(a).
- (g) Major programs were as follows:
 - Clustered programs
 - CFDA Number 84.027 - Special Education - Grants to States
 - CFDA Number 84.173 - Special Education - Preschool Grants
 - CFDA Number 84.391 - ARRA - Special Education Grants to States, Recovery Act
- (h) The dollar threshold used to distinguish between Type A and Type B programs was \$337,375.
- (i) Northwest Area Education Agency did not qualify as a low-risk auditee.

Part II: Findings Related to the Financial Statements

Instances of Non-compliance:

No matters were noted.

NORTHWEST AREA EDUCATION AGENCY
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2009

Part III: Findings and Questioned Costs for Federal Awards

Instances of Non-compliance:

No matters were noted.

Part IV: Other Findings Related to Required Statutory Reporting

- IV-A-09 Budget - Expenditures during the year ended June 30, 2009 did not exceed the amount budgeted.
- IV-B-09 Questionable Expenditures - No expenditures that we believe may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979, were noted.
- IV-C-09 Travel Expense - No expenditures of Agency money for travel expenses of spouses of Agency officials or employees were noted.
- IV-D-09 Business Transactions - No business transactions between the Agency and Agency officials or employees were noted.
- IV-E-09 Bond Coverage - Surety bond coverage of Agency officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure that the coverage is adequate for current operations.
- IV-F-09 Board Minutes - No transactions were found that we believe should have been approved in the Board minutes but were not.
- IV-G-09 Deposits and Investments - No instances of non-compliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa were noted.
- IV-H-09 Certified Annual Report - The Certified Annual Report was certified timely to the Department of Education.
- IV-I-09 Categorical Funding - No instances were noted of categorical funding used to supplant rather than supplement other funds.