

CASS COUNTY, IOWA

INDEPENDENT AUDITOR'S REPORTS  
BASIC FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION

JUNE 30, 2010

Cass County  
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Cass County

Officials

<u>Name</u>	<u>Title</u>	<u>Term Expires</u>
Chuck Kinen	Board of Supervisors	January, 2011
Dave Dunfee	Board of Supervisors	January, 2011
Frank Waters	Board of Supervisors	January, 2013
Charles Rieken	Board of Supervisors	January, 2013
Duane McFadden	Board of Supervisors	January, 2013
Dale E. Sunderman	County Auditor	January, 2013
Tracey J. Marshall	County Treasurer	January, 2011
Joyce Jensen	County Recorder	January, 2011
Darby McLaren	County Sheriff	January, 2013
Daniel Feistner	County Attorney	January, 2011
Brenda Nelson	County Assessor	January, 2016

# Gronewold, Bell, Kyhnn & Co. P.C.

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## INDEPENDENT AUDITOR'S REPORT

To the Officials of Cass County, Iowa

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Cass County, Iowa, as of and for the year ended June 30, 2010, which collectively comprise the County's basic financial statements as listed in the table of contents. These basic financial statements are the responsibility of Cass County's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards and provisions require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Cass County at June 30, 2010, and the respective changes in financial position and cash flows, where applicable, for the year then ended in conformity with U.S. generally accepted accounting principles.

In accordance with Government Auditing Standards, we have also issued our report dated January 31, 2011 on our consideration of Cass County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and important for assessing the results of our audit.

Management's Discussion and Analysis and budgetary comparison information on pages 3 through 3e and 34 through 36 are not required parts of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. We did not audit the information and express no opinion on it.

To the Officials of Cass County, Iowa

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Cass County's basic financial statements. We previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for the nine years ended June 30, 2009 (which are not presented herein) and expressed an unqualified opinion on those financial statements. Other supplementary information included in Schedules 1 through 6, including the Schedule of Expenditures of Federal Awards required by U.S. Office of Management and Budget (OMB) Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

Gammewald, Ben, Kynna & Co. P.C.

Atlantic, Iowa  
January 31, 2011

# Board of Supervisors Cass County

5 West 7<sup>th</sup> Street / Atlantic, IA 50022

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## MANAGEMENT'S DISCUSSION & ANALYSIS

The Cass County Board of Supervisors provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities for the fiscal year ended June 30, 2010. It is the intent that this statement be reviewed and considered in conjunction with reading the County's financial statements.

Cass County implemented new reporting standards, including this MD&A for the fiscal year ending June 30, 2004. This is the seventh year for this format.

### 2010 FINANCIAL HIGHLIGHTS (See budget for additional information on valuations and levies)

	FY2009	FY2010	CHANGE
Valuation for computing property taxes	\$ 510,175,234	\$ 571,521,613	\$ 61,346,379
Rural Valuation	\$ 288,732,087	\$ 337,020,929	\$ 48,288,842
Urban Valuation	\$ 221,443,147	\$ 234,500,684	\$ 13,057,537
Taxes Levied on Property {see F638-R}	\$ 4,144,131	\$ 4,362,957	\$ 218,826

Cass County levy rates/\$1,000 are shown below:

	FY2009	FY2010
General Basic/General Supplemental	4.08780	4.19639
MH-DD	1.44351	1.37089
Rural Basic/Rural Supplemental	4.57931	4.60278
Total	10.11062	10.17006

{see page - 10 & AFR F634-A}	FY2009	FY2010	Change
<u>Governmental Fund Revenues</u>	\$ 11,125,659	\$12,458,783	\$ 1,333,124
Comprised in part by the following:			
Net Taxes	\$ 3,917,502	\$ 4,144,647	\$ 227,145
Utility Tax Replacement	\$ 316,736	\$ 334,556	\$ 17,820
State Replacements	\$ 218,975	\$ 218,310	\$ - 665
Local Option Sales Tax Revenue	\$ 613,495	\$ 586,582	\$ -26,913

(See page -10-)	FY2009	FY2010	Change
<u>Governmental Fund Expenditures</u>	\$ 11,660,467	\$ 13,136,031	\$ 1,475,564
Comprised of the following:			
Operating Expenses	\$ 10,529,927	\$ 11,917,638	\$ 1,387,711
Capital Projects	\$ 1,081,410	\$ 1,166,098	\$ 84,688
Debt Service	\$ 49,130	\$ 52,295	\$ 3,165

(See page -4-)	FY2009	FY2010	Change
<u>Capital Assets</u>	\$ 13,292,916	\$ 15,352,052	\$ 2,059,136

## **UTILIZATION OF THIS ANNUAL REPORT**

The annual report consists of a series of financial statements as well as other requirements as follows:

- Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the government's financial activities.
- The Government-Wide Financial Statements consist of a statement of net assets and a statement of activities. These provide information about the activities of Cass County as a whole and present an overall view of the County's finances.
- The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report Cass County's operations in more detail than government-wide statements by providing information about the most significant funds. The remaining statements provide financial information about activities for which Cass County acts solely as an agent or custodian for the benefit of those outside of County government (Agency Funds).
- Notes to the Financial Statements provide additional information that is essential to a full understanding of the data provided in the basic financial statements.
- Required Supplementary Information further explains and supports the financial statements with a comparison of the County's budget for the year.
- Other Supplemental Information provides detailed information about the non major special revenue and the individual fiduciary funds. In addition, the Schedule of Expenditures of Federal Awards provides details of various programs benefiting the County.

### **Reporting the County as a Whole**

#### **Government-Wide Financial Statements**

One of the most important questions asked about the County's finances is *Is the County as a whole better off or worse off as a result of the year's activities?* The statement of net assets and the statement of activities report information about activities in a way that helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting and the economic resources measurement focus. This is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

The statement of net assets presents all of the County's assets and liabilities, with the difference between the two reported as *net assets*. Over time, increases or decreases in the County's net assets may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The statement of activities presents information showing how the County's net assets changed during the fiscal year. All changes in net assets are reported as soon as the event or change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will not result in cash flows until future fiscal periods.

The County's governmental activities are displayed in the statement of net assets and the statement of activities. Governmental activities include:

1. Public Safety and Legal Services
2. Physical Health & Social Services
3. Mental Health
4. County Environment and Education
5. Roads and Transportation
6. Government Services to Residents
7. Administration
8. Non-program Activities
9. Interest on long-term debt

Property tax and state and federal grants finance most of these activities.

### **Fund Financial Statements**

The fund financial statements provide detailed information about individual, significant funds, not the County as a whole. Some funds are required to be established by Iowa law or by bond covenants. The County can establish other funds to help it control and manage money for particular purposes.

Cass County has three kinds of funds – governmental, proprietary & fiduciary funds:

- 1) Governmental funds account for most of the County's basic services. These focus on how money flows into and out of those funds, and the balances left at year-end that are available for spending. These governmental funds may include: (1) the General Fund (General Basic & General Supplemental), (2) The Special Revenue Funds such as Mental Health, Rural Services (Rural Basic and Rural Supplemental), Secondary Roads and others, (3) the Debt Service Fund, and (4) the Capital Projects Funds. These funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed, short-term view of the County's general governmental operations and the basic services it provides. Governmental fund information helps one determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs.

The governmental funds required financial statements include a balance sheet and a statement of revenues, expenditures and changes in fund balances.

- 2) Proprietary funds account for the County's Internal Service Fund, Employee Group Health Insurance Account. Internal Service Funds are an accounting device used to accumulate and allocate costs internally among the County's various functions. The required financial statements for proprietary funds include a statement of net assets, a statement of revenues, expenses and changes in fund net assets and a statement of cash flows.
- 3) Fiduciary funds are used to report assets held in a trust or agency capacity for others which cannot be used to support the County's own programs. These fiduciary funds include agency funds that account for emergency management services and the county assessor to name a couple.

The fiduciary funds required financial statements include a statement of fiduciary assets and liabilities.

A summary reconciliation between the government-wide financial statements and the fund financial statements follows the fund financial statements.

## GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net assets may serve over time as a useful indicator of financial position. This is the fifth year the County is utilizing accumulated depreciation for capital assets. The analysis that follows focuses on the changes of the net assets for our governmental activities.

### Statement of Net Assets - Governmental Activities

Net Assets (see page -5-)	June 30, 2009	June 30, 2010
Invested in Capital Assets, Net of Related Debt	12,241,432	14,325,568
Restricted for:		
Mental Health Purposes	293,087	421,516
Secondary Roads Purposes	1,068,381	548,815
Capital Project/Rural Services Purposes	98,940	155,531
Other Purposes	847,669	841,112
Unrestricted	801,949	487,781
Net Assets	\$ 15,351,458	\$ 16,780,323
Short Term Debt Outstanding (see page -4-)	789,301	794,442
Other Short-Term Liabilities	4,904,053	5,782,728
Long-Term Debt Outstanding	424,189	399,189
Total Liabilities	\$ 6,117,543	\$ 6,976,359

A large portion of the County's total assets is the Invested in Capital Assets (e.g. land, infrastructure, buildings, and equipment), less the related debt. Restricted net assets represent resources that are subject to external restrictions, constitution provisions, or enabling legislation on how they can be used. Unrestricted net assets are the part of net assets that can be used to finance day-to-day operations without constraints established by debt covenants, legislation, or other legal requirements.

Changes in Net Assets of Governmental Activities  
(See Page -6-; Exhibit B- Statement of Activities)  
Year Ended June 30, 2010

<b>REVENUES</b>			
	Program Revenues		
		Charges for services	438,887
		Operating Grants & Contributions & Int.	6,143,538
		Capital Grants & Contributions	1,549,171
	General Revenues		
		Property Taxes	4,484,850
		Penalty & Interest on Property Taxes	56,353
		State tax credits	684,664
		Local option sales & service tax	586,582
		Unrestricted investment earnings	97,860
		Other general revenues	874,456
		<b>Total revenues</b>	<b>14,916,361</b>
<b>PROGRAM EXPENSES</b>			
		Public Safety & Legal Services	1,712,134
		Physical Health & Social Services	554,996
		Mental Health	2,069,292
		County Environment & Education	429,736
		Roads & Transportation	4,753,671
		Government Services to Residents	395,158
		Administration	1,944,955
		Non-program Current	1,600,473
		Interest on Long Term Debt	27,081
		<b>Total expenses</b>	<b>13,487,496</b>
		Change in net assets	1,428,865
		Net assets beginning of year	15,351,458
		Net assets end of year	16,780,323

**INDIVIDUAL FUND ANALYSIS** (See Balance Sheet Page -8-)

Fund Balances at end of	FY2007	FY2008	FY2009	FY2010
General Fund	963,908	1,056,495	759,867	439,532
Mental Health/DD Fund	183,584	90,183	294,208	423,669
Rural Services	322,737	170,352	100,079	156,580
Secondary Roads	859,572	1,060,024	1,142,221	633,983
Capital Projects	283,264	211,647	145,710	52,272
Other Funds	638,885	582,793	464,568	586,389
<b>Total</b>	<b><u>3,251,950</u></b>	<b><u>3,171,494</u></b>	<b><u>2,906,653</u></b>	<b><u>2,292,425</u></b>

## **GENERAL BUDGETARY HIGHLIGHTS**

Over the course of the year, Cass County amended its budget one time. An amendment of the budget was made in May, 2010 to increase Non program \$859,647; increase Roads & Transportation \$395,000; increase Physical Health & Social Services \$200,000; and increase Capital Projects \$79,000. The Roads and Transportation increase was for increased road maintenance and operations costs (snow removal, etc) and some new equipment purchased in FY10. The Non program and Physical Health & Social Services increases were for increased grant monies flow thru.

## **CAPITAL ASSETS AND DEBT ADMINISTRATION**

### **Capital Assets** (see page -4-)

Cass County ended FY 2010 with approximately \$15,352,052 invested in a broad range of capital assets.

### **Debt**

Cass County and Audubon County invested \$1,000,000 (\$500,000 each) in a joint land purchase/economic development project in FY2007: Valley Business Park. General Obligation Bonds in the amount of \$500,000 each for both Cass County and Audubon County were issued September 11, 2007. First principal payment maturity was June 1, 2008. The principal and interest were paid utilizing Local Option Tax revenues and land lease income. During FY2009 and FY2010 the same sources were used to pay principal and interest. The intent is to continue to pay general obligation expenses through revenues generated through lease of undeveloped farm ground, Local Option Tax revenues designated for economic development, and revenues resulting from development projects that utilize the site. At the end of FY2010, the General Obligation Bonds remaining were approximately \$424,189.

## **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

Cass County's Board of Supervisors considered many factors for the fiscal year 2011 budget, tax rates, the local economic conditions and funding of various County services. One of those factors was the economy which continues down. The County also experienced an increase in its insurance costs – liability and workmen's compensation. The population of Cass County as estimated by the 2000 census was 14,634. The county compensation board recommended no increase for attorney, recorder, treasurer, auditor, sheriff, and supervisors for FY2011. The board of supervisors approved the recommendation.

The County continues to tighten all departmental budgets to help alleviate the difference between revenue and expenditures in an effort to maintain current county programs. Limitations of growth in the general funds may jeopardize continuation of current levels of service. Cass County has no plans for addition of any major new programs or initiatives in the FY 2011 budget.

If projections are realized, during FY 2011 some depletion of fund balances may occur.

## **CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT**

This financial report is designed to provide our citizens, taxpayers, customers, and creditors with a general overview of Cass County's finances and show accountability for the money it receives. If you have any questions about this report or need additional financial information, contact the Cass County Auditor's office, Cass County Courthouse, Atlantic, IA 50022, telephone (712)243-4570.

Cass County  
Statement of Net Assets  
June 30, 2010

	<u>Governmental Activities</u>
<b>Assets</b>	
Cash and pooled investments	\$ 2,629,283
Receivables:	
Property tax:	
Delinquent	25,619
Succeeding year	5,146,000
Interest and penalty on property tax	68,123
Accounts	1,592
Accrued interest	4,937
Due from other governments	434,375
Inventories	94,701
Capital assets (net of accumulated depreciation)	<u>15,352,052</u>
Total assets	<u>23,756,682</u>
<b>Liabilities</b>	
Accounts payable	431,742
Accrued interest payable	2,324
Salaries and benefits payable	26,953
Due to other funds	1,991
Due to other governments	173,718
Deferred revenue:	
Succeeding year property tax	5,146,000
Amazing Energy advance	602,295
Long-term liabilities:	
Portion due or payable within one year:	
Compensated absences	167,147
General obligation bond	25,000
Portion due or payable after one year:	
General obligation bond	<u>399,189</u>
Total liabilities	<u>6,976,359</u>

(continued next page)

Cass County  
 Statement of Net Assets - continued  
 June 30, 2010

	<u>Governmental Activities</u>
Net Assets	
Invested in capital assets, net of related debt	\$ 14,325,568
Restricted for:	
Mental health purposes	421,516
Rural service purposes	155,531
Secondary roads purposes	548,815
Local option sales tax purposes	289,280
County attorney and sheriff investigation purposes	259,645
Other purposes	292,187
Unrestricted	<u>487,781</u>
Total net assets	<u><u>\$ 16,780,323</u></u>

See notes to financial statements.

Cass County  
Statement of Activities  
Year ended June 30, 2010

	<u>Expenses</u>	<u>Program Revenues</u>
		<u>Charges for Service</u>
Functions/Programs:		
Governmental activities:		
Public safety and legal services	\$ 1,712,134	\$ 153,005
Physical health and social services	554,996	--
Mental health	2,069,292	988
County environment and education	429,736	34,113
Roads and transportation	4,753,671	--
Governmental services to residents	395,158	244,821
Administration	1,944,955	5,960
Non-program	1,600,473	--
Interest on long-term debt	<u>27,081</u>	<u>--</u>
Total	<u>\$ 13,487,496</u>	<u>\$ 438,887</u>
General Revenues:		
Property and other county tax levied for:		
General purposes		
Penalty and interest on property tax		
State tax credits		
Local option sales tax		
Unrestricted investment earnings		
Miscellaneous		
Total general revenues		
Change in net assets		
Net assets beginning of year		
Net assets end of year		

See notes to financial statements.

<u>Program Revenues</u>		
<u>Operating Grants, Contributions and Restricted Interest</u>	<u>Capital Grants, Contributions and Restricted Interest</u>	<u>Net (Expense) Revenue and Changes in Net Assets</u>
\$ 109,541	\$ --	\$( 1,449,588)
176,268	--	( 378,728)
1,015,548	--	( 1,052,756)
57,053	--	( 338,570)
3,003,842	1,549,171	( 200,658)
700	--	( 149,637)
1,728,291	--	( 210,704)
--	--	( 1,600,473)
<u>52,295</u>	<u>--</u>	<u>25,214</u>
<u>\$ 6,143,538</u>	<u>\$ 1,549,171</u>	( 5,355,900)

4,484,850  
56,353  
684,664  
586,582  
97,860  
874,456  
6,784,765  
1,428,865  
15,351,458  
\$ 16,780,323

Cass County  
Balance Sheet  
Governmental Funds  
June 30, 2010

	Special Revenue		
	General	Mental Health	Rural Services
<b>Assets</b>			
Cash and pooled investments	\$ 479,754	\$ 609,494	\$ 169,493
Receivables:			
Property tax:			
Delinquent	13,305	3,475	8,839
Succeeding year	2,785,000	739,000	1,622,000
Interest and penalty on property tax	68,123	--	--
Accounts	400	--	--
Accrued interest	4,937	--	--
Due from other funds	16,801	--	--
Due from other governments	299,649	31,946	--
Inventories	--	--	--
	<u>\$ 3,667,969</u>	<u>\$ 1,383,915</u>	<u>\$ 1,800,332</u>
<b>Liabilities and Fund Balances</b>			
<b>Liabilities:</b>			
Accounts payable	\$ 269,352	\$ 57,449	\$ 3,900
Salaries and benefits payable	4,472	889	5,600
Due to other funds	18,792	--	--
Due to other governments	55,072	159,467	--
Deferred revenue:			
Succeeding year property tax	2,785,000	739,000	1,622,000
Other	83,587	3,441	8,837
Compensated absences	12,162	--	3,415
Total liabilities	<u>3,228,437</u>	<u>960,246</u>	<u>1,643,752</u>

(continued next page)

<u>Special Revenue</u>				
<u>Secondary Roads</u>	<u>Local Option Tax</u>	<u>County Attorney and Sheriff Investigation</u>	<u>Nonmajor</u>	<u>Total</u>
\$ 587,913	\$ 269,689	\$ 259,965	\$ 47,800	\$ 2,424,108
--	--	--	--	25,619
--	--	--	--	5,146,000
--	--	--	--	68,123
1,192	--	--	--	1,592
--	--	--	--	4,937
--	--	--	--	16,801
52,984	48,796	--	44,399	477,774
<u>94,701</u>	<u>--</u>	<u>--</u>	<u>--</u>	<u>94,701</u>
<u>\$ 736,790</u>	<u>\$ 318,485</u>	<u>\$ 259,965</u>	<u>\$ 92,199</u>	<u>\$ 8,259,655</u>
\$ 71,335	\$ 29,055	\$ 216	\$ 35	\$ 431,342
15,888	--	104	--	26,953
--	--	--	--	18,792
--	150	--	2,428	217,117
--	--	--	--	5,146,000
--	--	--	--	95,865
15,584	--	--	--	31,161
<u>102,807</u>	<u>29,205</u>	<u>320</u>	<u>2,463</u>	<u>5,967,230</u>

Cass County  
 Balance Sheet  
 Governmental Funds - continued

June 30, 2010

	Special Revenue		
General	Mental Health	Rural Services	
Fund balances:			
Reserved for:			
Drainage warrants/drainage improvement certificates	\$       --	\$       --	\$       --
Unreserved, reported in:			
General fund	439,532	--	--
Special revenue funds	--	423,669	156,580
Capital projects funds	--	--	--
Total fund balances	439,532	423,669	156,580
 Total liabilities and fund balances	 \$ 3,667,969	 \$ 1,383,915	 \$ 1,800,332

See notes to financial statements.

<u>Special Revenue</u>				
<u>Secondary Roads</u>	<u>Local Option Tax</u>	<u>County Attorney and Sheriff Investigation</u>	<u>Nonmajor</u>	<u>Total</u>
\$ --	\$ --	\$ --	\$ --	\$ --
--	--	--	--	439,532
633,983	289,280	259,645	37,464	1,800,621
--	--	--	<u>52,272</u>	<u>52,272</u>
<u>633,983</u>	<u>289,280</u>	<u>259,645</u>	<u>89,736</u>	<u>2,292,425</u>
<u>\$ 736,790</u>	<u>\$ 318,485</u>	<u>\$ 259,965</u>	<u>\$ 92,199</u>	<u>\$ 8,259,655</u>

## Cass County

Reconciliation of the Balance Sheet -  
Governmental Funds to the Statement of Net Assets

June 30, 2010

Total governmental fund balances (page 8)	\$ 2,292,425
Amounts reported for governmental activities in the statement of net assets are different because:	
Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the funds. The cost of assets is \$20,695,012 and the accumulated depreciation is \$5,342,960.	15,352,052
Assets not available to pay for current period expenditures and, therefore, are deferred in the funds.	95,865
The Internal Service Fund is used by management to charge the costs of partial self funding of the County's health insurance benefit plan to individual funds. The assets and liabilities of the internal service fund are included in governmental activities in the statement of net assets.	204,775
Accrued interest payable, advance payable, and long-term liabilities, including compensated absences payable, are not due and payable in the current period and, therefore, are not reported in the funds.	<u>( 1,164,794)</u>
Net assets of governmental activities (page 5)	<u>\$ 16,780,323</u>

See notes to financial statements.

Cass County  
Statement of Revenues, Expenditures and  
Changes in Fund Balances  
Governmental Funds

Year ended June 30, 2010

	Special Revenue		
	General	Mental Health	Rural Services
<b>Revenues:</b>			
Property and other County tax	\$ 2,272,380	\$ 742,114	\$ 1,468,812
Interest and penalty on property tax	45,035	--	--
Intergovernmental	2,001,658	1,453,011	156,309
Licenses and permits	15,344	--	--
Charges for service	327,487	988	--
Use of money and property	97,860	--	--
Miscellaneous	<u>25,569</u>	<u>624</u>	<u>11,129</u>
Total revenues	<u>4,785,333</u>	<u>2,196,737</u>	<u>1,636,250</u>
<b>Expenditures:</b>			
<b>Operating:</b>			
Public safety and legal services	1,176,973	--	476,127
Physical health and social services	554,996	--	--
Mental health	--	2,067,276	--
County environment and education	271,029	--	69,076
Roads and transportation	--	--	267,594
Governmental services to residents	387,319	--	--
Administration	1,019,398	--	--
Non-program	1,600,473	--	--
Debt service	--	--	--
Capital projects	--	--	92
Total expenditures	<u>5,010,188</u>	<u>2,067,276</u>	<u>812,889</u>
Excess (deficiency) of revenues over (under) expenditures	<u>( 224,855)</u>	<u>129,461</u>	<u>823,361</u>

(continued next page)

<u>Special Revenue</u>				
<u>Secondary Roads</u>	<u>Local Option Tax</u>	<u>County Attorney and Sheriff Investigation</u>	<u>Nonmajor</u>	<u>Total</u>
\$ --	\$ 586,582	\$ --	\$ --	\$ 5,069,888
--	--	--	--	45,035
2,860,834	--	11,415	26,457	6,509,684
790	--	--	--	16,134
--	--	--	2,569	331,044
--	15,600	286	60,090	173,836
<u>121,129</u>	<u>6,800</u>	<u>87,265</u>	<u>60,646</u>	<u>313,162</u>
<u>2,982,753</u>	<u>608,982</u>	<u>98,966</u>	<u>149,762</u>	<u>12,458,783</u>
--	--	19,850	--	1,672,950
--	--	--	--	554,996
--	--	--	--	2,067,276
--	--	--	49,581	389,686
3,948,946	--	--	--	4,216,540
--	--	--	9,000	396,319
--	--	--	--	1,019,398
--	--	--	--	1,600,473
--	--	--	52,295	52,295
<u>902,749</u>	<u>105,101</u>	<u>--</u>	<u>158,156</u>	<u>1,166,098</u>
<u>4,851,695</u>	<u>105,101</u>	<u>19,850</u>	<u>269,032</u>	<u>13,136,031</u>
<u>( 1,868,942)</u>	<u>503,881</u>	<u>79,116</u>	<u>( 119,270)</u>	<u>( 677,248)</u>

Cass County  
Statement of Revenues, Expenditures and  
Changes in Fund Balances  
Governmental Funds - continued

Year ended June 30, 2010

	Special Revenue		
	General	Mental Health	Rural Services
Other financing sources (uses):			
Sale of capital assets	\$ --	\$ --	\$ --
Operating transfers in	--	--	235,344
Operating transfers out	( 95,480)	--	( 1,002,204)
Total other financing sources (uses)	( 95,480)	--	( 766,860)
Net change in fund balances	( 320,335)	129,461	56,501
Fund balances beginning of year	759,867	294,208	100,079
Fund balances end of year	\$ 439,532	\$ 423,669	\$ 156,580

See notes to financial statements.

<u>Special Revenue</u>				
<u>Secondary Roads</u>	<u>Local Option Tax</u>	<u>County Attorney and Sheriff Investigation</u>	<u>Nonmajor</u>	<u>Total</u>
\$ 63,020	\$ --	\$ --	\$ --	\$ 63,020
1,297,684	--	--	--	1,533,028
<u>--</u>	<u>( 435,344)</u>	<u>--</u>	<u>--</u>	<u>( 1,533,028)</u>
<u>1,360,704</u>	<u>( 435,344)</u>	<u>--</u>	<u>--</u>	<u>63,020</u>
( 508,238)	68,537	79,116	( 119,270)	( 614,228)
<u>1,142,221</u>	<u>220,743</u>	<u>180,529</u>	<u>209,006</u>	<u>2,906,653</u>
<u>\$ 633,983</u>	<u>\$ 289,280</u>	<u>\$ 259,645</u>	<u>\$ 89,736</u>	<u>\$ 2,292,425</u>

## Cass County

Reconciliation of the Statement of Revenues, Expenditures and  
Changes in Fund Balances  
Governmental Funds to the Statement of Activities

Year ended June 30, 2010

Net change in fund balance - Total governmental funds (page 11)		\$( 614,228)
Amounts reported for governmental activities in the statements of activities are different because:		
Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets. Capital outlays exceeded depreciation expense in the current year as follows:		
Expenditures for capital assets	\$ 1,347,714	
Capital assets contributed by the Iowa Department of Transportation	1,549,171	
Depreciation expense	<u>( 795,818)</u>	2,101,067
In the Statement of Activities, the loss on the disposition of capital assets is reported, whereas the governmental funds report the proceeds from the disposition as an increase in financial resources.		
		( 41,931)
Proceeds from issuing long-term liabilities provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Assets. Repayment of long-term liabilities is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Assets. Current year repayments exceeded issues, as follows:		
Principal paid		25,000
Because some revenues will not be collected for several months after the County's year end, they are not considered available revenues and are deferred in the governmental funds.		
Change in deferred property tax revenues		12,862
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds, as follows:		
Compensated absences	\$( 18,965)	
Accrued interest on long-term debt	<u>214</u>	( 18,751)
The Internal Service Fund is used by management to charge the costs of employee health benefits to individual funds. The net revenue of the Internal Service Fund is reported with governmental activities.		
		<u>( 35,154)</u>
Change in net assets of governmental activities (page 6)		<u>\$ 1,428,865</u>

See notes to financial statements.

Cass County  
 Statement of Net Assets  
 Proprietary Fund  
 June 30, 2010

	<u>Internal                      Service -                      Employee                      Group                      Health</u>
Assets	
Cash and cash equivalents	\$ <u>205,175</u>
Total assets	205,175
Liabilities	
Accounts payable	<u>400</u>
Net Assets	
Unrestricted	<u>\$ 204,775</u>

See notes to financial statements.

Cass County  
 Statement of Revenues, Expenses, and Changes  
 in Fund Net Assets  
 Proprietary Fund  
 Year ended June 30, 2010

		<u>Internal                      Service -                      Employee                      Group                      Health</u>
Operating revenues:		
Reimbursements from operating funds	\$ 730,109	
Reimbursements from employees	128,961	
Miscellaneous revenue	<u>15,386</u>	
Total operating revenues		874,456
Operating expenses:		
Medical claims	\$ 169,165	
Insurance premiums	732,753	
Administrative fees	<u>7,692</u>	<u>909,610</u>
Operating loss		( 35,154)
Net assets beginning of year		<u>239,929</u>
Net assets end of year		<u><u>\$ 204,775</u></u>

See notes to financial statements.

Cass County  
Statement of Cash Flows  
Proprietary Fund  
Year ended June 30, 2010

	<u>Internal Service - Employee Group Health</u>
Cash flows from operating activities:	
Cash received from operating fund reimbursements	\$ 730,109
Cash received from employees and others	144,347
Cash payments to suppliers for services	<u>( 922,149)</u>
Net cash used in operating activities	( 47,693)
Cash and cash equivalents at beginning of year	<u>252,868</u>
Cash and cash equivalents at end of year	<u>\$ 205,175</u>
Reconciliation of operating loss to net cash used in operating activities:	
Operating loss	\$( 35,154)
Adjustment to reconcile operating loss to net cash used in operating activities:	
Decrease in accounts payable	<u>( 12,539)</u>
Net cash used in operating activities	<u>\$( 47,693)</u>

See notes to financial statements.

Cass County  
Statement of Fiduciary Assets and Liabilities  
Agency Funds  
June 30, 2010

## Assets

Cash and pooled investments:		
County Treasurer	\$	955,322
Other County officials		31,216
Receivables:		
Property tax:		
Delinquent		69,533
Succeeding year		15,797,000
Accounts		19,321
Due from other funds		19,318
Due from other governments		<u>147,875</u>
Total assets		<u>17,039,585</u>

## Liabilities

Accounts payable	61,754
Salaries and benefits payable	5,366
Due to other funds	17,327
Due to other governments	16,891,078
Trusts payable	11,168
Compensated absences	<u>52,892</u>
Total liabilities	<u>17,039,585</u>

Net assets	\$	<u>    --</u>
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See notes to financial statements.

Cass County

Notes to Financial Statements

June 30, 2010

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Cass County is a political subdivision of the State of Iowa and operates under the Home Rule provisions of the Constitution of Iowa. The County operates under the Board of Supervisors form of government. Elections are on a partisan basis. Other elected officials operate independently with the Board of Supervisors. These officials are the Auditor, Treasurer, Recorder, Sheriff, and Attorney. The County provides numerous services to citizens, including law enforcement, health and social services, parks and cultural activities, planning and zoning, roadway construction and maintenance, and general administrative services.

The County's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

A. Reporting Entity

For financial reporting purposes, Cass County has included all funds, organizations, agencies, boards, commissions and authorities. The County has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the County's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the County to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the County.

These financial statements present Cass County (the primary government) and its component units. The component units discussed below are included in the County's reporting entity because of the significance of their operational or financial relationships with the County.

Blended Component Units - The following component units are entities which are legally separate from the County, but are so intertwined with the County that they are, in substance, the same as the County. They are reported as part of the County and blended into the appropriate funds.

Nine drainage districts have been established pursuant to Chapter 468 of the Code of Iowa for the drainage of surface waters from agricultural and other lands or the protection of such lands from overflow. Although these districts are legally separate from the County, they are controlled, managed and supervised by the Cass County Board of Supervisors. These drainage districts are reported as a Special Revenue Fund. Financial information for the individual drainage districts can be obtained from the Cass County Auditor's office.

Cass County

Notes to Financial Statements

June 30, 2010

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - continued

Related Organizations - The County Board of Supervisors are also responsible for appointing the members of the boards of other organizations, but the County's accountability for these organizations does not extend beyond making the appointments. The Board of Supervisors appoint two of the five members to the board of the Cass County Environmental Control Agency. An audit of this Agency is performed and filed under separate cover. Financial transactions of this organization are included in the County's financial statements only to the extent of the County's fiduciary relationship with the Commission and, as such, are reported in an Agency Fund of the County.

Jointly Governed Organizations - The County also participates in several jointly governed organizations that provide goods or services to the citizenry of the County but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The County Board of Supervisors are members of or appoint representatives to the following boards and commissions: Cass County Assessor's Conference Board, Public Safety Communications Commission, Cass County Joint E911 Service Board and Cass County Emergency Management Services Commission. Financial transactions of these organizations are included in the County's financial statements only to the extent of the County's fiduciary relationship with the organization and, as such, are reported in an Agency Fund of the County.

B. Basis of Presentation

Government-wide Financial Statements - The Statement of Net Assets and the Statement of Activities report information on all of the nonfiduciary activities of the County and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities are supported by property tax, intergovernmental revenues and other nonexchange transactions.

The Statement of Net Assets presents the County's nonfiduciary assets and liabilities, with the difference reported as net assets. Net assets are reported in three categories.

*Invested in capital assets, net of related debt* consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes, and other debt that are attributed to the acquisition, construction, or improvement of those assets.

*Restricted net assets* result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Cass County

Notes to Financial Statements

June 30, 2010

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - continued

*Unrestricted net assets* consist of net assets not meeting the definition of the two preceding categories. Unrestricted net assets often have constraints on resources that are imposed by management, which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants, contributions, and interest restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

Fund Financial Statements - Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The County reports the following major governmental funds:

The General Fund is the general operating fund of the County. All general tax revenues and other receipts that are not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, the fixed charges and the capital improvement costs that are not paid from other funds.

Special Revenue:

The Mental Health Fund is used to account for property tax and other revenues designated to be used to fund mental health, mental retardation, and developmental disabilities services.

The Rural Services Fund is used to account for property tax and other revenues to provide services which are primarily intended to benefit those persons residing in the county outside of incorporated city areas.

The Secondary Roads Fund is used to account for secondary road construction and maintenance.

The Local Option Tax Fund is used to account for local option sales tax revenues for property tax relief and county betterment.

The County Attorney and Sheriff Investigation Fund is used to account for forfeitures available for law enforcement.

Cass County  
Notes to Financial Statements  
June 30, 2010

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - continued

Additionally, the County reports the following funds:

Proprietary Fund - An Internal Service Fund is utilized to account for the financing of goods or services purchased by one department of the County and provided to other departments or agencies on a cost reimbursement basis.

Fiduciary Funds - Agency funds are used to account for assets held by the County as an agent for individuals, private organizations, certain jointly governed organizations, other governmental units and/or other funds.

C. Measurement Focus and Basis of Accounting

The government-wide, proprietary and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest are considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the County.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recorded as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Cass County

Notes to Financial Statements

June 30, 2010

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - continued

Under the terms of grant agreements, the County funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the County's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants, and then by general revenues.

The proprietary fund of the County applies all applicable GASB pronouncements, as well as the following pronouncements issued on or before November 30, 1989, unless these pronouncements conflict with or contradict GASB pronouncements: Financial Accounting Standards Board Statements and Interpretations, Accounting Principles Board Opinions, and Accounting Research Bulletins of the Committee on Accounting Procedure.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the County's Internal Service Fund are charges to customers for sales and services. Operating expenses for Internal Service Funds include the cost of services and administrative expenses. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The County maintains its financial records on the cash basis. The financial statements of the County are prepared by making memorandum adjusting entries to the cash basis financial records.

D. Assets, Liabilities and Fund Equity

The following accounting policies are followed in preparing the financial statements:

Cash, Pooled Investments and Cash Equivalents - The cash balances of most County funds are pooled and invested. Interest earned on investments is recorded in the General Fund, unless otherwise provided by law. Investments are stated at fair value except for the investment in the Iowa Public Agency Investment Trust, which is valued at amortized cost and non-negotiable certificates of deposit which are stated at cost.

For purposes of the statement of cash flows, all short-term cash investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash and, at the day of purchase, they have a maturity date no longer than three months.

Cass County

Notes to Financial Statements

June 30, 2010

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - continued

Property Tax Receivable - Property tax in governmental funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date that the tax asking is certified by the County Board of Supervisors. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by the Board of Supervisors to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the Board of Supervisors is required to certify its budget in March of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds become due and collectible in September and March of the fiscal year with a 1½% per month penalty for delinquent payments; is based on January 1, 2008 assessed property valuations; is for the tax accrual period July 1, 2009 through June 30, 2010 and reflects the tax asking contained in the budget certified by the County Board of Supervisors in March, 2009.

Interest and Penalty on Property Tax Receivable - Interest and penalty on property tax receivable represents the amount of interest and penalty that was due and payable but has not been collected.

Special Assessments Receivable - Special assessments receivable represent amounts assessed to individuals for work done that benefit their property. These assessments are payable by individuals in not less than 10 nor more than 20 annual installments. Each annual installment with interest on the unpaid balance is due on September 30 and is subject to the same interest and penalties as other taxes. Special assessments receivable represent assessments which are due and payable but have not been collected.

Due from and Due to Other funds - During the course of its operations, the County has numerous transactions between funds. To the extent that certain transactions between funds had not been paid or received as of June 30, 2010, balances of interfund amounts receivable or payable have been recorded in the fund financial statements.

Due from Other Governments - Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.

Cass County

Notes to Financial Statements

June 30, 2010

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - continued

Inventories - Inventories are valued at cost using the first-in, first-out method. Inventories consist of expendable supplies held for consumption. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Capital Assets - Capital assets, which include property, equipment and vehicles, and infrastructure assets acquired after July 1, 1980 (e.g., roads, bridges, curbs, gutters, sidewalks, and similar items which are immovable and of value only to the County), are reported in the governmental activities column in the government-wide statement of net assets. Capital assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Reportable capital assets are defined by the County as assets with initial, individual costs in excess of the following thresholds and estimated useful lives in excess of two years.

<u>Asset Class</u>	<u>Amount</u>
Infrastructure	\$ 50,000
Land, buildings, and improvements	25,000
Equipment and vehicles	5,000

Capital assets of the County are depreciated using the straight line method over the following estimated useful lives:

<u>Asset Class</u>	<u>Estimated Useful Lives (In Years)</u>
Buildings	40 - 50
Building improvements	20 - 50
Infrastructure	30 - 50
Equipment	2 - 20
Vehicles	3 - 10

Due to Other Governments - Due to other governments represents taxes and other revenues collected by the County and payments for services which will be remitted to other governments.

Trusts Payable - Trusts payable represents amounts due to others which are held by various County officials in fiduciary capacities until the underlying legal matters are resolved.

Cass County

Notes to Financial Statements

June 30, 2010

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - continued

Deferred Revenue - Although certain revenues are measurable, they are not available. Available means collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue in the governmental fund financial statements represents the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue consists of unspent grant proceeds as well as property tax receivables and other receivables not collected within sixty days after year end.

Deferred revenue on the statement of net assets consists of succeeding year property tax receivable that will not be recognized as revenue until the year for which it is levied and unspent grant proceeds.

Compensated Absences - County employees accumulate a limited amount of earned but unused vacation and sick leave hours for subsequent use or for payment upon termination, death or retirement. Accumulated sick leave is generally paid at 25%, not to exceed 800 hours, upon retirement. A liability is recorded when incurred in the government-wide, proprietary and fiduciary fund financial statements. A liability for these amounts is reported in governmental fund financial statements only for employees that have resigned or retired. The compensated absences liability has been computed based on rates of pay in effect at June 30, 2010. The compensated absences liability attributable to the governmental activities will be paid primarily by the General, Mental Health, Rural Services and Secondary Roads Funds.

Long-Term Liabilities - In the government-wide financial statements and the proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities or proprietary fund type statement of net assets. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the governmental fund financial statements, the face amount of debt issued is reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Fund Equity - In the governmental fund financial statements, reservations of fund balance are reported for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

Net Assets - The net assets of the Internal Service, Employee Group Health Fund is designated for anticipated future catastrophic losses of the County.

Cass County  
Notes to Financial Statements  
June 30, 2010

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - continued

E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information.

NOTE 2 - CASH AND POOLED INVESTMENTS

The County's deposits in banks at June 30, 2010 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The County is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Supervisors; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

Investments are stated at fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates.

The County had investments in the Iowa Public Agency Investment Trust which are valued at an amortized cost of \$362,447 pursuant to Rule 2a-7 under the Investment Company Act of 1940.

Interest rate risk. The County's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) in instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days but the maturities shall be consistent with the needs and use of the County.

Credit risk. The investment in Iowa Public Agency Investment Trust is unrated.

Concentration of credit risk. The County places no limit on the amount that may be invested in any one issuer.

Cass County  
Notes to Financial Statements  
June 30, 2010

NOTE 3 - DUE FROM AND DUE TO OTHER FUNDS

The detail of interfund receivables and payables at June 30, 2010 is as follows:

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
General	Agency:	
	County Offices	\$ 2,490
	Auto License and Use Tax	14,311
		<u>16,801</u>
Agency:	Agency:	
E911 Operating	Emergency Management Services	526
Agency:	General	
Public Safety		<u>18,792</u>
Total		<u>\$ 36,119</u>

These balances resulted from the time lag between the dates that interfund goods and services are provided or reimbursable expenditures occur, transactions are recorded in the accounting system, and payments between funds are made.

NOTE 4 - INTERFUND TRANSFERS

The detail of interfund transfers for the year ended June 30, 2010 is as follows:

<u>Transfer to</u>	<u>Transfer from</u>	<u>Amount</u>
Special Revenue:	General	
Secondary Roads		\$ 95,480
	Special Revenue:	
	Rural Services	1,002,204
	Local Option Tax	200,000
		<u>1,297,684</u>
Special Revenue:	Special Revenue:	
Rural Services	Local Option Tax	<u>235,344</u>
		<u>\$ 1,533,028</u>

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.

Cass County  
Notes to Financial Statements  
June 30, 2010

NOTE 5 - CAPITAL ASSETS

Capital assets activity for the year ended June 30, 2010 was as follows:

	<u>Balance Beginning of Year</u>	<u>Increases</u>	<u>Decreases</u>	<u>Balance End of Year</u>
<b>Governmental activities:</b>				
Capital assets not being depreciated:				
Land	\$ 1,344,700	\$ --	\$ --	\$ 1,344,700
Construction in progress	<u>--</u>	<u>2,285,022</u>	<u>2,147,121</u>	<u>137,901</u>
Total capital assets not being depreciated	<u>1,344,700</u>	<u>2,285,022</u>	<u>2,147,121</u>	<u>1,482,601</u>
Capital assets being depreciated:				
Buildings	1,767,158	--	--	1,767,158
Equipment and vehicles	5,267,339	611,863	649,990	5,229,212
Infrastructure, road network	<u>10,068,920</u>	<u>2,147,121</u>	<u>--</u>	<u>12,216,041</u>
Total capital assets being depreciated	<u>17,103,417</u>	<u>2,758,984</u>	<u>649,990</u>	<u>19,212,411</u>
Less accumulated depreciation for:				
Buildings	1,301,393	31,583	--	1,332,976
Equipment and vehicles	3,490,375	510,841	608,059	3,393,157
Infrastructure, road network	<u>363,433</u>	<u>253,394</u>	<u>--</u>	<u>616,827</u>
Total accumulated depreciation	<u>5,155,201</u>	<u>795,818</u>	<u>608,059</u>	<u>5,342,960</u>
Total capital assets being depreciated, net	<u>11,948,216</u>	<u>1,963,166</u>	<u>41,931</u>	<u>13,869,451</u>
Governmental activities capital assets, net	<u>\$ 13,292,916</u>	<u>\$4,248,188</u>	<u>\$2,189,052</u>	<u>\$ 15,352,052</u>

Depreciation expense was charged to the following functions:

<b>Governmental activities:</b>	
Public safety and legal services	\$ 60,009
County environment and education	35,712
Roads and transportation	658,552
Administrative services	<u>41,545</u>
Total depreciation expense - governmental activities	<u>\$ 795,818</u>

Cass County  
Notes to Financial Statements  
June 30, 2010

NOTE 6 - DUE TO OTHER GOVERNMENTS

The County purchases services from other governmental units and also acts as a fee and tax collection agent for various governmental units. Tax collections are remitted to those governments in the month following collection. A summary of amounts due to other governments is as follows:

<u>Fund</u>	<u>Description</u>	<u>Amount</u>
General	Services	\$ 55,072
Special Revenue:		
Mental Health	Services	159,467
Flood and Erosion		878
Drainage Districts		1,550
Local Option Tax		<u>150</u>
Total for governmental funds		<u>\$ 217,117</u>
Agency:		
County Assessor	Collections	\$ 423,151
Schools		9,198,076
Community Colleges		490,601
Corporations		3,854,383
Auto License and Use Tax		345,378
County Hospital		1,887,804
All Other		<u>691,685</u>
Total for agency funds		<u>\$ 16,891,078</u>

NOTE 7 - LONG-TERM LIABILITIES

A summary of changes in long-term liabilities for the year ended June 30, 2010 is as follows:

	<u>General Obligation Bond</u>	<u>Compensated Absences</u>	<u>Total</u>
Balance beginning of year	\$ 449,189	\$ 162,006	\$ 611,195
Increases	--	5,141	5,141
Decreases	<u>25,000</u>	<u>--</u>	<u>25,000</u>
Balance end of year	<u>\$ 424,189</u>	<u>\$ 167,147</u>	<u>\$ 591,336</u>
Due within one year	<u>\$ 25,000</u>	<u>\$ 167,147</u>	<u>\$ 192,147</u>

Cass County  
Notes to Financial Statements  
June 30, 2010

NOTE 7 - LONG-TERM LIABILITIES - Continued

A summary of the County's June 30, 2010 general obligation bond indebtedness is as follows:

Year ending June 30,	Interest Rates	Principal	Interest	Total
2011	6.25%	\$ 25,000	\$ 26,563	\$ 51,563
2012	6.25	25,000	25,000	50,000
2013	6.25	30,000	23,438	53,438
2014	6.25	30,000	21,563	51,563
2015	6.25	30,000	19,688	49,688
2016-2020	6.25	195,000	66,250	261,250
2021-2022	6.25	<u>89,189</u>	<u>8,437</u>	<u>97,626</u>
Total		<u>\$ 424,189</u>	<u>\$ 190,939</u>	<u>\$ 615,128</u>

During the year ended June 30, 2010, the County retired \$25,000 of a general obligation economic development bond.

NOTE 8 - SHORT-TERM DEBT

Amaizing Energy Atlantic, LLC

During the year ended June 30, 2007, the County entered into an agreement with Amaizing Energy Atlantic, LLC related to road, sewer and water infrastructure improvements for the construction of an ethanol plant. The infrastructure improvements were estimated to cost \$3,100,000, and were intended to be financed with the issuance of a Tax Income Revenue Bond. Amaizing Energy Atlantic, LLC agreed to provide funding up to \$686,800 to finance the project until the Tax Income Revenue Bond was to be issued, at which time Amaizing Energy Atlantic, LLC would be reimbursed. However, Amaizing Energy Atlantic, LLC stopped construction of the ethanol plant. Therefore, the infrastructure improvements and the issuance of a Tax Income Revenue Bond have been placed on hold. As of June 30, 2010, Amaizing Energy Atlantic, LLC has advanced the County \$602,295, and the County has expended \$601,561, which is reported in infrastructure.

NOTE 9 - PENSION AND RETIREMENT BENEFITS

The County contributes to the Iowa Public Employees Retirement System (IPERS), which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa, 50306-9117.

Cass County

Notes to Financial Statements

June 30, 2010

NOTE 9 - PENSION AND RETIREMENT BENEFITS - continued

Most regular plan members are required to contribute 4.30% (4.50% beginning July 1, 2010) of their annual covered salary and the County is required to contribute 6.65% (6.95% beginning July 1, 2010) of annual covered salary. Certain employees in special risk occupations and the County contribute an actuarially determined contribution rate. Contribution requirements are established by state statute. The County's contributions to IPERS for the years ended June 30, 2010, 2009, and 2008 were approximately \$243,000, \$220,000, and \$203,000, respectively, equal to the required contributions for each year.

NOTE 10 - RISK MANAGEMENT

Cass County is a member in the Iowa Communities Assurance Pool, as allowed by Chapter 331.301 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool with over 634 members from various governmental entities throughout the State of Iowa. The Pool was formed in August, 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials liability, police professional liability, property, inland marine, and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses due and payable in the current year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained to equal 200 percent of the total current members' basis rates or to comply with the requirements of any applicable regulatory authority having jurisdiction over the Pool.

The Pool also provides property coverage. Members who elect such coverage make annual operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expense and reinsurance premiums, all of which are due and payable in the current year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The County's property and casualty contributions to the risk pool are recorded as expenditures from its operating funds at the time of payment to the risk pool. The County's annual contributions to the Pool for the year ended June 30, 2010 were approximately \$157,000.

Cass County

Notes to Financial Statements

June 30, 2010

NOTE 10 - RISK MANAGEMENT - continued

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$350,000 per claim. Claims exceeding \$350,000 are reinsured in an amount not to exceed \$2,650,000 per claim and \$10,000,000 in the aggregate per year. For members requiring specific coverage from \$3,000,000 to \$10,000,000, such excess coverage is also reinsured. Property and automobile physical damage risks are retained by the Pool up to \$150,000 each occurrence, each location, with excess coverage reinsured by the Travelers Insurance Company.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim or series of claims exceeds the amount of risk-sharing protection provided by the member's risk-sharing certificate, or in the event that a series of casualty claims exhausts total members' equity plus any reinsurance and any excess risk-sharing recoveries, then payment of such claims shall be the obligation of the respective individual member. The County does not report a liability for losses in excess of reinsurance or excess risk-sharing recoveries unless it is deemed probable that such losses have occurred and the amount of such loss can be reasonably estimated. Accordingly, at June 30, 2010, no liability has been recorded in the County's financial statements. As of June 30, 2010, settled claims have not exceeded the risk pool or reinsurance coverage since the Pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days prior written notice may withdraw from the Pool. Upon withdrawal, payments for all claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Members withdrawing within the first six years of membership may receive a partial refund of their casualty capital contributions. If a member withdraws after the sixth year, the member is refunded 100 percent of its casualty capital contributions. However, the refund is reduced by an amount equal to the annual casualty operating contribution which the withdrawing member would have made for the one-year period following withdrawal.

The County also carries commercial insurance purchased from other insurers for coverage associated with workers compensation and employee blanket bond in the amount of \$500,000 and \$100,000, respectively. The County assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

Cass County

Notes to Financial Statements

June 30, 2010

NOTE 11 - EMPLOYEE HEALTH INSURANCE PLAN

The Internal Service, Employee Group Health Fund was established to account for the partial self funding of the County's health insurance benefit plan. The plan is funded by both employee and County contributions and is administered through a service agreement with Wellmark. The agreement is subject to automatic renewal provisions. The County assumes liability for claims up to the individual out of pocket maximum of \$4,000 for single coverage and \$8,000 for family coverage. Claims in excess of the out of pocket maximums are insured through the purchase of insurance.

Monthly payments of service fees and plan contributions to the Employee Group Health Fund are recorded as expenditures from the operating funds. Under the administrative services agreement, monthly payments of service fees and claims processed are paid to Wellmark from the Employee Group Health Fund. The County's contribution to the fund for the year ended June 30, 2010 was \$730,109.

Amounts payable from the Employee Group Health Fund at June 30, 2010 total \$400, which is for incurred but not recorded (IBNR) and reported but not paid claims. A liability has been established based on the requirements of Governmental Accounting Standards Board Statement Number 10, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Settlements have not exceeded the stop-loss coverage in any of the past three years. At June 30, 2010, the County has accumulated funds in excess of actual claims paid of \$204,775, which is reported as net assets of the Internal Service, Employee Group Health Fund.

NOTE 12 - OTHER POST EMPLOYMENT BENEFITS (OPEB)

Plan Description: As required by state law, the County offers health insurance to former employees who have retired after age 55, but have not reached Medicare eligibility. The fully insured plan is a part of the plan offered to all County employees, and the retiree must pay a health insurance premium equal to that charged for current employees.

Potential for Liability: The County currently finances a retiree benefit plan on a pay-as-you-go basis. Currently, the County has three retired employees in the plan. A review of the County's current and potential future exposure to this requirement resulted in the conclusion that no material liability exists.

Cass County  
Notes to Financial Statements  
June 30, 2010

NOTE 13 - COMMITMENTS AND CONTINGENCIES

Construction

The County has entered into a contract totaling approximately \$373,000 for roadway paving. This project will be financed with stimulus funding through the Iowa Department of Transportation, grants, and other local sources.

Subsequent Events

In December, 2010, the County purchased three roadgraders for approximately \$450,000.

The County has evaluated all subsequent events through January 31, 2011, the date the financial statements were available to be issued.

\* \* \*

REQUIRED SUPPLEMENTARY INFORMATION

Cass County

Budgetary Comparison Schedule of Receipts, Disbursements and  
Changes in Balances - Budget and Actual (Cash Basis)  
All Governmental Funds  
Required Supplementary Information

Year ended June 30, 2010

	<u>Actual</u>	<u>Less Funds not Required to be Budgeted</u>	<u>Net</u>
<b>Receipts:</b>			
Property and other County tax	\$ 5,071,630	\$ --	\$ 5,071,630
Interest and penalty on property tax	44,971	--	44,971
Intergovernmental	6,796,090	--	6,796,090
Licenses and permits	15,659	--	15,659
Charges for service	345,141	--	345,141
Use of money and property	172,139	--	172,139
Miscellaneous	330,796	--	330,796
Total receipts	<u>12,776,426</u>	<u>--</u>	<u>12,776,426</u>
<b>Disbursements:</b>			
Public safety and legal services	1,671,217	--	1,671,217
Physical health and social services	534,356	--	534,356
Mental health	2,085,495	--	2,085,495
County environment and education	387,837	--	387,837
Roads and transportation	4,251,396	--	4,251,396
Governmental services to residents	397,981	--	397,981
Administrative services	1,019,959	--	1,019,959
Non-program	1,489,345	--	1,489,345
Debt service	52,295	--	52,295
Capital projects	1,137,459	--	1,137,459
Total disbursements	<u>13,027,340</u>	<u>--</u>	<u>13,027,340</u>
Excess (deficiency) of receipts over (under) disbursements	( 250,914)	--	( 250,914)
Other financing sources, net	<u>--</u>	<u>--</u>	<u>--</u>
Excess (deficiency) of receipts and other financing sources over (under) disbursements and other financing uses	( 250,914)	--	( 250,914)
Balance beginning of year	<u>2,675,022</u>	<u>( 41,849)</u>	<u>2,716,871</u>
Balance end of year	<u>\$ 2,424,108</u>	<u>\$( 41,849)</u>	<u>\$ 2,465,957</u>

See accompanying independent auditor's report.

<u>Budgeted Amounts</u>		<u>Final to Net Variance</u>
<u>Original</u>	<u>Final</u>	
\$ 5,197,217	\$ 5,197,217	\$( 125,587)
36,410	36,410	8,561
6,615,798	8,429,371	( 1,633,281)
14,710	13,960	1,699
329,940	329,940	15,201
202,445	202,445	( 30,306)
<u>581,545</u>	<u>618,119</u>	<u>( 287,323)</u>
<u>12,978,065</u>	<u>14,827,462</u>	<u>( 2,051,036)</u>
2,208,436	2,208,436	537,219
471,191	671,191	136,835
2,666,700	2,666,700	581,205
525,392	525,392	137,555
4,399,000	4,794,000	542,604
426,377	426,377	28,396
1,102,364	1,102,364	82,405
1,068,012	1,927,659	438,314
53,125	53,125	830
<u>1,901,238</u>	<u>1,980,238</u>	<u>842,779</u>
<u>14,821,835</u>	<u>16,355,482</u>	<u>3,328,142</u>
( 1,843,770)	( 1,528,020)	1,277,106
<u>    --</u>	<u>    --</u>	<u>    --</u>
( 1,843,770)	( 1,528,020)	1,277,106
<u>2,599,724</u>	<u>2,716,131</u>	<u>740</u>
<u>\$ 755,954</u>	<u>\$ 1,188,111</u>	<u>\$ 1,277,846</u>

Cass County

Budgetary Comparison Schedule -Budget to GAAP Reconciliation

Required Supplementary Information

Year ended June 30, 2010

	<u>Governmental Fund Types</u>		
	<u>Cash Basis</u>	<u>Accrual Adjustments</u>	<u>Modified Accrual Basis</u>
Revenues	\$ 12,776,426	\$( 317,643)	\$ 12,458,783
Expenditures	<u>13,027,340</u>	<u>108,691</u>	<u>13,136,031</u>
Net	( 250,914)	( 426,334)	( 677,248)
Other financing sources, net	--	63,020	63,020
Beginning fund balances	<u>2,675,022</u>	<u>231,631</u>	<u>2,906,653</u>
Ending fund balances	<u>\$ 2,424,108</u>	<u>\$( 131,683)</u>	<u>\$ 2,292,425</u>

See accompanying independent auditor's report.

Cass County

Notes to Required Supplementary Information - Budgetary Reporting

June 30, 2010

This budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the County Board of Supervisors annually adopts a budget on the cash basis following required public notice and hearing for all funds, except blended component units and agency funds, and appropriates the amount deemed necessary for each of the different County offices and departments. The budget may be amended during the year utilizing similar statutorily prescribed procedures. Encumbrances are not recognized on the cash basis budget and appropriations lapse at year end.

Formal and legal budgetary control is based upon ten major classes of expenditures known as functions, not by fund. These ten functions are: public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, non-program, debt service and capital projects. Function disbursements required to be budgeted include disbursements for the General Fund, Special Revenue Funds, Debt Service Fund, and Capital Projects Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. Legal budgetary control is also based upon the appropriation to each office or department. During the year, one budget amendment increased budgeted disbursements by \$1,533,647. The budget amendment is reflected in the final budgeted amounts.

In addition, annual budgets are similarly adopted in accordance with the Code of Iowa by the appropriate governing body as indicated: for the County Extension Office by the County Agricultural Extension Council, for the County Assessor by the County Conference Board, for the E911 System by the Joint E911 Service Board and for Emergency Management Services by the County Emergency Management Commission.

OTHER SUPPLEMENTARY INFORMATION

Cass County  
 Nonmajor Governmental Funds  
 Combining Balance Sheet  
 June 30, 2010

	Special Revenue		
	County Recorder's Records Management	County Recorder's Electronic Transfer	Conservation Land Acquisition Trust
<b>Assets</b>			
Cash and pooled investments	\$ 1,479	\$ 344	\$ 11,782
Due from other governments	<u>    --</u>	<u>    --</u>	<u>    --</u>
Total assets	<u>\$ 1,479</u>	<u>\$ 344</u>	<u>\$ 11,782</u>
<b>Liabilities and Fund Balance</b>			
<b>Liabilities:</b>			
Accounts payable	\$ --	\$ --	\$ --
Due to other governments	<u>    --</u>	<u>    --</u>	<u>    --</u>
Total liabilities	<u>    --</u>	<u>    --</u>	<u>    --</u>
<b>Fund balances:</b>			
Reserved for drainage warrants/ drainage improvement certificates	<u>    --</u>	<u>    --</u>	<u>    --</u>
Unreserved	<u>1,479</u>	<u>344</u>	<u>11,782</u>
Total fund balance	<u>1,479</u>	<u>344</u>	<u>11,782</u>
Total liabilities and fund balance	<u>\$ 1,479</u>	<u>\$ 344</u>	<u>\$ 11,782</u>

See accompanying independent auditor's report.

Special Revenue			Capital Projects		
Resource Enhancement and Protection	Flood and Erosion	Drainage Districts	General	Amazing Energy Atlantic	Total
\$ 23,487	\$ 250	\$ ( 41,849)	\$ 42,350	\$ 9,957	\$ 47,800
<u>    --</u>	<u>    1,000</u>	<u>    43,399</u>	<u>    --</u>	<u>    --</u>	<u>    44,399</u>
<u>\$ 23,487</u>	<u>\$ 1,250</u>	<u>\$ 1,550</u>	<u>\$ 42,350</u>	<u>\$ 9,957</u>	<u>\$ 92,199</u>
\$ --	\$ --	\$ --	\$ 35	\$ --	\$ 35
<u>    --</u>	<u>    878</u>	<u>    1,550</u>	<u>    --</u>	<u>    --</u>	<u>    2,428</u>
<u>    --</u>	<u>    878</u>	<u>    1,550</u>	<u>    35</u>	<u>    --</u>	<u>    2,463</u>
<u>    --</u>	<u>    --</u>	<u>    --</u>	<u>    --</u>	<u>    --</u>	<u>    --</u>
<u>    23,487</u>	<u>    372</u>	<u>    --</u>	<u>    42,315</u>	<u>    9,957</u>	<u>    89,736</u>
<u>    23,487</u>	<u>    372</u>	<u>    --</u>	<u>    42,315</u>	<u>    9,957</u>	<u>    89,736</u>
<u>\$ 23,487</u>	<u>\$ 1,250</u>	<u>\$ 1,550</u>	<u>\$ 42,350</u>	<u>\$ 9,957</u>	<u>\$ 92,199</u>

Cass County  
 Nonmajor Governmental Funds  
 Combining Schedule of Revenues, Expenditures and  
 Changes in Fund Balances  
 Year ended June 30, 2010

	Special Revenue		
	County Recorder's Records Management	County Recorder's Electronic Transfer	Conservation Land Acquisition Trust
Revenues:			
Intergovernmental	\$ --	\$ --	\$ --
Charges for service	2,569	--	--
Use of money and property	16	33	--
Miscellaneous	--	--	8,351
Total revenues	<u>2,585</u>	<u>33</u>	<u>8,351</u>
Expenditures:			
Operating:			
County environment and education	--	--	--
Governmental services to residents	9,000	--	--
Debt service	--	--	--
Capital projects	--	--	4,718
Total expenditures	<u>9,000</u>	<u>--</u>	<u>4,718</u>
Excess (deficiency) of revenues over (under) expenditures	( 6,415)	33	3,633
Other financing sources (uses):			
Operating transfers in	--	--	--
Operating transfers out	--	--	--
Total other financing sources (uses)	<u>--</u>	<u>--</u>	<u>--</u>
Net change in fund balances	( 6,415)	33	3,633
Fund balances beginning of year	<u>7,894</u>	<u>311</u>	<u>8,149</u>
Fund balances end of year	<u>\$ 1,479</u>	<u>\$ 344</u>	<u>\$ 11,782</u>

See accompanying independent auditor's report.

<u>Special Revenue</u>				<u>Capital Projects</u>		
<u>Resource Enhancement and Protection</u>	<u>Flood and Erosion</u>	<u>Drainage Districts</u>	<u>Debt Service</u>	<u>General</u>	<u>Amazing Energy Atlantic</u>	<u>Total</u>
\$ 16,853	\$ 9,604	\$ --	\$ --	\$ --	\$ --	\$ 26,457
--	--	--	--	--	--	2,569
41	--	--	--	60,000	--	60,090
--	--	--	52,295	--	--	60,646
<u>16,894</u>	<u>9,604</u>	<u>--</u>	<u>52,295</u>	<u>60,000</u>	<u>--</u>	<u>149,762</u>
13,442	36,139	--	--	--	--	49,581
--	--	--	--	--	--	9,000
--	--	--	52,295	--	--	52,295
--	--	--	--	153,438	--	158,156
<u>13,442</u>	<u>36,139</u>	<u>--</u>	<u>52,295</u>	<u>153,438</u>	<u>--</u>	<u>269,032</u>
3,452	( 26,535)	--	--	( 93,438)	--	( 119,270)
--	--	--	--	--	--	--
<u>--</u>	<u>--</u>	<u>--</u>	<u>--</u>	<u>--</u>	<u>--</u>	<u>--</u>
--	--	--	--	--	--	--
3,452	( 26,535)	--	--	( 93,438)	--	( 119,270)
<u>20,035</u>	<u>26,907</u>	<u>--</u>	<u>--</u>	<u>135,753</u>	<u>9,957</u>	<u>209,006</u>
<u>\$ 23,487</u>	<u>\$ 372</u>	<u>\$ --</u>	<u>\$ --</u>	<u>\$ 42,315</u>	<u>\$ 9,957</u>	<u>\$ 89,736</u>

Cass County

Agency Funds

Combining Schedule of Fiduciary Assets and Liabilities

June 30, 2010

	<u>County Offices</u>	<u>Agricultural Extension Education</u>	<u>County Assessor</u>
Assets			
Cash and pooled investments:			
County Treasurer	\$ --	\$ 2,519	\$ 106,225
Other County officials	31,216	--	--
Receivables:			
Property tax:			
Delinquent	--	782	1,485
Succeeding year	--	166,000	316,000
Accounts	--	--	--
Due from other funds	--	--	--
Due from other governments	--	--	10,787
	<u>          </u>	<u>          </u>	<u>          </u>
Total assets	<u>\$ 31,216</u>	<u>\$ 169,301</u>	<u>\$ 434,497</u>
Liabilities			
Liabilities:			
Accounts payable	\$ --	\$ --	\$ 559
Salaries and benefits payable	--	--	--
Due to other funds	2,490	--	--
Due to other governments	17,558	169,301	423,151
Trusts payable	11,168	--	--
Compensated absences	--	--	10,787
	<u>          </u>	<u>          </u>	<u>          </u>
Total liabilities	<u>\$ 31,216</u>	<u>\$ 169,301</u>	<u>\$ 434,497</u>

(continued next page)

<u>Juvenile Detention Center and Emergency Juvenile Services</u>	<u>Emergency Management Services</u>	<u>City Special Assessments</u>	<u>Schools</u>	<u>Community Colleges</u>	<u>Corporations</u>
\$ 23,903	\$ 25,095	\$ 3,233	\$ 133,354	\$ 8,346	\$ 55,780
--	--	--	--	--	--
--	--	--	42,722	2,255	12,603
--	--	--	9,022,000	480,000	3,786,000
--	330	--	--	--	--
--	--	--	--	--	--
<u>48,249</u>	<u>1,348</u>	<u>--</u>	<u>--</u>	<u>--</u>	<u>--</u>
<u>\$ 72,152</u>	<u>\$ 26,773</u>	<u>\$ 3,233</u>	<u>\$9,198,076</u>	<u>\$ 490,601</u>	<u>\$ 3,854,383</u>
\$ 1,873	\$ 180	\$ --	\$ --	\$ --	\$ --
--	--	--	--	--	--
--	526	--	--	--	--
50,005	24,719	3,233	9,198,076	490,601	3,854,383
--	--	--	--	--	--
<u>20,274</u>	<u>1,348</u>	<u>--</u>	<u>--</u>	<u>--</u>	<u>--</u>
<u>\$ 72,152</u>	<u>\$ 26,773</u>	<u>\$ 3,233</u>	<u>\$9,198,076</u>	<u>\$ 490,601</u>	<u>\$ 3,854,383</u>

Cass County

Agency Funds

Combining Schedule of Fiduciary Assets and Liabilities - Continued

June 30, 2010

	<u>Townships</u>	<u>Environmental Control Agency</u>	<u>Brucellosis and Tuberculosis Eradication</u>
Assets			
Cash and pooled investments:			
County Treasurer	\$ 3,079	\$ --	\$ --
Other County officials	--	--	--
Receivables:			
Property tax:			
Delinquent	968	--	9
Succeeding year	174,000	--	2,000
Accounts	--	--	--
Due from other funds	--	--	--
Due from other governments	--	73,983	--
	<u>178,047</u>	<u>73,983</u>	<u>2,009</u>
Total assets	<u>\$ 178,047</u>	<u>\$ 73,983</u>	<u>\$ 2,009</u>
Liabilities			
Liabilities:			
Accounts payable	\$ --	\$ 58,091	\$ --
Salaries and benefits payable	--	2,314	--
Due to other funds	--	--	--
Due to other governments	178,047	--	2,009
Trusts payable	--	--	--
Compensated absences	--	13,578	--
	<u>178,047</u>	<u>73,983</u>	<u>2,009</u>
Total liabilities	<u>\$ 178,047</u>	<u>\$ 73,983</u>	<u>\$ 2,009</u>

(continued next page)

<u>Auto License and Use Tax</u>	<u>Advance Tax</u>	<u>County Hospital</u>	<u>Public Safety</u>	<u>County Recorder's Electronic Fee</u>	<u>E911 Operating</u>
\$ 359,689	\$ 54,462	\$ 28,095	\$ 180	\$ 1,296	\$ 274
--	--	--	--	--	--
--	--	8,709	--	--	--
--	--	1,851,000	--	--	--
--	--	--	--	--	--
--	--	--	18,792	--	526
--	--	--	13,508	--	--
<u>\$ 359,689</u>	<u>\$ 54,462</u>	<u>\$ 1,887,804</u>	<u>\$ 32,480</u>	<u>\$ 1,296</u>	<u>\$ 800</u>
\$ --	\$ --	\$ --	\$ 251	\$ --	\$ 800
--	--	--	3,052	--	--
14,311	--	--	--	--	--
345,378	54,462	1,887,804	22,272	1,296	--
--	--	--	--	--	--
--	--	--	6,905	--	--
<u>\$ 359,689</u>	<u>\$ 54,462</u>	<u>\$ 1,887,804</u>	<u>\$ 32,480</u>	<u>\$ 1,296</u>	<u>\$ 800</u>

Cass County  
Agency Funds

Combining Schedule of Fiduciary Assets and Liabilities - Continued

June 30, 2010

	<u>E911 Surcharge</u>	<u>Cass-Audubon Economic Development</u>	<u>Environmental Planning Trust</u>
<b>Assets</b>			
Cash and pooled investments:			
County Treasurer	\$ 120,794	\$ 12,407	\$ 13,970
Other County officials	--	--	--
Receivables:			
Property tax:			
Delinquent	--	--	--
Succeeding year	--	--	--
Accounts	18,991	--	--
Due from other funds	--	--	--
Due from other governments	--	--	--
	--	--	--
Total assets	<u>\$ 139,785</u>	<u>\$ 12,407</u>	<u>\$ 13,970</u>
<b>Liabilities</b>			
Liabilities:			
Accounts payable	\$ --	\$ --	\$ --
Salaries and benefits payable	--	--	--
Due to other funds	--	--	--
Due to other governments	139,785	12,407	13,970
Trusts payable	--	--	--
Compensated absences	--	--	--
	--	--	--
Total liabilities	<u>\$ 139,785</u>	<u>\$ 12,407</u>	<u>\$ 13,970</u>

See accompanying independent auditor's report.

<u>Environmental Recycling Trust</u>	<u>Total</u>
\$ 2,621	\$ 955,322
--	31,216
--	69,533
--	15,797,000
--	19,321
--	19,318
--	147,875
<u>\$ 2,621</u>	<u>\$ 17,039,585</u>

\$ --	\$ 61,754
--	5,366
--	17,327
2,621	16,891,078
--	11,168
--	52,892
<u>\$ 2,621</u>	<u>\$ 17,039,585</u>

Cass County

Agency Funds

Combining Schedule of Changes in Fiduciary Assets and Liabilities

Year ended June 30, 2010

Assets and Liabilities	<u>County Offices</u>	<u>Agricultural Extension Education</u>	<u>County Assessor</u>
Balance beginning of year	\$ 46,932	\$ 152,846	\$ 401,173
Additions:			
Property and other County tax	--	167,632	319,818
E911 surcharge	--	--	--
State tax credits	--	7,619	13,916
Office fees and collections	288,289	--	--
Auto licenses, use tax and postage	--	--	--
Drivers license fees	--	--	--
Electronic transaction fees	--	--	--
Assessments	--	--	--
Trusts	298,204	--	--
Advances	--	--	--
Distribution from E911 surcharge fund	--	--	--
Miscellaneous	--	--	742
Total additions	<u>586,493</u>	<u>175,251</u>	<u>334,476</u>
Deductions:			
Agency Remittances:			
To other funds	171,424	--	--
To other governments	122,522	158,796	301,152
Trusts paid out	308,263	--	--
Distribution to E911 operating fund	--	--	--
Total deductions	<u>602,209</u>	<u>158,796</u>	<u>301,152</u>
Balance end of year	<u>\$ 31,216</u>	<u>\$ 169,301</u>	<u>\$ 434,497</u>

(continued next page)

<u>Juvenile Detention Center and Emergency Juvenile Services</u>	<u>Emergency Management Services</u>	<u>City Special Assessments</u>	<u>Schools</u>	<u>Community Colleges</u>	<u>Corporations</u>
<u>\$ 65,533</u>	<u>\$ 32,045</u>	<u>\$ 791</u>	<u>\$8,079,429</u>	<u>\$ 505,332</u>	<u>\$ 3,599,019</u>
--	--	--	9,126,829	485,849	3,682,630
--	--	--	--	--	--
--	--	--	403,082	25,217	182,077
--	--	--	--	--	--
--	--	--	--	--	--
--	--	--	--	--	--
--	--	13,370	--	--	--
--	--	--	--	--	--
--	--	--	--	--	--
<u>290,616</u>	<u>61,327</u>	<u>--</u>	<u>--</u>	<u>--</u>	<u>--</u>
<u>290,616</u>	<u>61,327</u>	<u>13,370</u>	<u>9,529,911</u>	<u>511,066</u>	<u>3,864,707</u>
--	--	--	--	--	--
283,997	66,599	10,928	8,411,264	525,797	3,609,343
--	--	--	--	--	--
<u>283,997</u>	<u>66,599</u>	<u>10,928</u>	<u>8,411,264</u>	<u>525,797</u>	<u>3,609,343</u>
<u>\$ 72,152</u>	<u>\$ 26,773</u>	<u>\$ 3,233</u>	<u>\$9,198,076</u>	<u>\$ 490,601</u>	<u>\$ 3,854,383</u>

Cass County  
Agency Funds

Combining Schedule of Changes in Fiduciary Assets and Liabilities - Continued

Year ended June 30, 2010

	<u>Townships</u>	<u>Environmental Control Agency</u>	<u>Brucellosis and Tuberculosis Eradication</u>
Assets and Liabilities			
Balance beginning of year	\$ <u>162,974</u>	\$ <u>240,686</u>	\$ <u>1,609</u>
Additions:			
Property and other County tax	178,227	--	3,762
E911 surcharge	--	--	--
State tax credits	8,125	--	81
Office fees and collections	--	--	--
Auto licenses, use tax and postage	--	--	--
Drivers license fees	--	--	--
Electronic transaction fees	--	--	--
Assessments	--	--	--
Trusts	--	--	--
Advances	--	--	--
Distribution from E911 surcharge fund	--	--	--
Miscellaneous	--	1,038,422	--
Total additions	<u>186,352</u>	<u>1,038,422</u>	<u>3,843</u>
Deductions:			
Agency Remittances:			
To other funds	--	--	--
To other governments	171,279	1,205,125	3,443
Trusts paid out	--	--	--
Distribution to E911 operating fund	--	--	--
Total deductions	<u>171,279</u>	<u>1,205,125</u>	<u>3,443</u>
Balance end of year	<u>\$ 178,047</u>	<u>\$ 73,983</u>	<u>\$ 2,009</u>

(continued next page)

<u>Auto License and Use Tax</u>	<u>Advance Tax</u>	<u>County Hospital</u>	<u>Public Safety</u>	<u>County Recorder's Electronic Fee</u>
\$ 312,297	\$ 54,885	\$ 1,704,063	\$ 35,939	\$ 980
--	--	1,872,551	--	--
--	--	--	--	--
--	--	84,996	--	--
--	--	--	--	--
3,829,321	--	--	--	--
91,281	--	--	--	--
--	--	--	--	7,607
--	--	--	--	--
--	--	--	--	--
--	49,610	--	--	--
--	--	--	--	--
208	--	--	--	--
<u>3,920,810</u>	<u>49,610</u>	<u>1,957,547</u>	<u>285,280</u>	<u>7,607</u>
90,112	--	--	--	--
3,783,306	50,033	1,773,806	288,739	7,291
--	--	--	--	--
--	--	--	--	--
<u>3,873,418</u>	<u>50,033</u>	<u>1,773,806</u>	<u>288,739</u>	<u>7,291</u>
\$ 359,689	\$ 54,462	\$ 1,887,804	\$ 32,480	\$ 1,296

Cass County

Agency Funds

Combining Schedule of Changes in Fiduciary Assets and Liabilities - Continued

Year ended June 30, 2010

Assets and Liabilities	<u>E911 Operating</u>	<u>E911 Surcharge</u>	<u>Cass-Audubon Economic Development</u>
Balance beginning of year	\$ 934	\$ 81,607	\$ 10,559
Additions:			
Property and other County tax	--	--	--
E911 surcharge	--	111,819	--
State tax credits	--	--	--
Office fees and collections	--	--	--
Auto licenses, use tax and postage	--	--	--
Drivers license fees	--	--	--
Electronic transaction fees	--	--	--
Assessments	--	--	--
Trusts	--	--	--
Advances	--	--	--
Distribution from E911 surcharge fund	154,241	--	--
Miscellaneous	--	100,600	106,439
Total additions	<u>154,241</u>	<u>212,419</u>	<u>106,439</u>
Deductions:			
Agency Remittances:			
To other funds	154,375	--	--
To other governments	--	--	104,591
Trusts paid out	--	--	--
Distribution to E911 operating fund	--	154,241	--
Total deductions	<u>154,375</u>	<u>154,241</u>	<u>104,591</u>
Balance end of year	<u>\$ 800</u>	<u>\$ 139,785</u>	<u>\$ 12,407</u>

See accompanying independent auditor's report.

<u>Environmental Planning Trust</u>	<u>Environmental Recycling Trust</u>	<u>Tax Sale Redemption</u>	<u>Total</u>
\$ 12,701	\$ 8,652	\$ --	\$ 15,510,986
--	--	--	15,837,298
--	--	--	111,819
--	--	--	725,113
--	--	--	288,289
--	--	--	3,829,321
--	--	--	91,281
--	--	--	7,607
--	--	--	13,370
--	--	231,829	530,033
--	--	--	49,610
--	--	--	154,241
<u>3,269</u>	<u>6,358</u>	<u>--</u>	<u>1,893,261</u>
<u>3,269</u>	<u>6,358</u>	<u>231,829</u>	<u>23,531,243</u>
--	--	--	415,911
2,000	12,389	--	20,892,400
--	--	231,829	540,092
--	--	--	154,241
<u>2,000</u>	<u>12,389</u>	<u>231,829</u>	<u>22,002,644</u>
<u>\$ 13,970</u>	<u>\$ 2,621</u>	<u>\$ --</u>	<u>\$ 17,039,585</u>

Cass County

Schedule of Revenues by Source and Expenditures by Function -  
All Governmental Fund Types

For the Last Ten Years

	Modified Accrual Basis				
	2010	2009	2008	2007	2006
<b>Revenues:</b>					
Property and other County tax	\$ 5,069,888	\$ 4,851,694	\$ 4,805,648	\$ 4,678,010	\$ 4,321,827
Interest and penalty on property tax	45,035	49,092	46,544	50,066	35,853
Intergovernmental	6,509,684	5,398,243	4,998,735	4,504,374	4,062,946
Licenses and permits	16,134	12,901	16,179	11,624	12,654
Charges for service	331,044	352,024	369,449	311,806	336,859
Use of money and property	173,836	197,003	296,102	304,575	279,717
Miscellaneous	<u>313,162</u>	<u>264,702</u>	<u>325,451</u>	<u>537,730</u>	<u>661,879</u>
<b>Total</b>	<b><u>\$ 12,458,783</u></b>	<b><u>\$ 11,125,659</u></b>	<b><u>\$ 10,858,108</u></b>	<b><u>\$ 10,398,185</u></b>	<b><u>\$ 9,711,735</u></b>
<b>Expenditures:</b>					
<b>Operating:</b>					
Public safety and legal services	\$ 1,672,950	\$ 1,710,523	\$ 1,666,411	\$ 1,725,161	\$ 1,611,122
Physical health and social services	554,996	433,167	415,007	385,611	386,747
Mental health	2,067,276	2,121,352	2,315,481	2,147,822	1,941,999
County environment and education	389,686	434,787	367,127	360,300	307,792
Roads and transportation	4,216,540	4,126,502	3,620,861	3,412,537	3,481,258
Governmental services to residents	396,319	359,223	348,097	337,930	462,230
Administration	1,019,398	1,007,030	992,373	923,555	971,115
Non-program	1,600,473	337,343	24,067	29,592	117,090
Debt service	52,295	49,130	569,529	--	--
Capital projects	<u>1,166,098</u>	<u>1,081,410</u>	<u>1,412,044</u>	<u>2,138,169</u>	<u>532,209</u>
<b>Total</b>	<b><u>\$ 13,136,031</u></b>	<b><u>\$ 11,660,467</u></b>	<b><u>\$ 11,730,997</u></b>	<b><u>\$ 11,460,677</u></b>	<b><u>\$ 9,811,562</u></b>

See accompanying independent auditor's report.

Modified Accrual Basis				
2005	2004	2003	2002	2001
\$ 4,276,692	\$ 3,954,555	\$ 3,774,555	\$ 3,771,988	\$ 3,582,499
46,776	39,140	40,015	41,702	35,017
4,053,344	4,383,691	4,323,947	3,644,094	4,028,932
10,012	9,538	11,046	6,930	6,576
349,344	534,903	404,669	298,086	266,006
175,927	150,236	134,359	186,521	338,436
<u>282,682</u>	<u>127,181</u>	<u>250,992</u>	<u>159,760</u>	<u>299,115</u>
<u>\$ 9,194,777</u>	<u>\$ 9,199,244</u>	<u>\$ 8,939,583</u>	<u>\$ 8,109,081</u>	<u>\$ 8,556,581</u>
\$ 1,382,309	\$ 1,410,230	\$ 1,263,906	\$ 1,202,904	\$ 1,137,589
395,282	368,196	365,959	421,638	422,212
1,795,418	1,699,740	1,768,386	1,693,463	1,819,100
311,758	284,495	343,505	225,598	212,367
3,400,642	3,464,007	3,457,397	3,406,225	3,275,289
334,862	303,884	282,383	269,589	250,782
846,822	791,378	752,168	697,194	667,831
188,489	390,178	353,865	37,833	240,741
--	--	--	--	--
<u>404,139</u>	<u>721,146</u>	<u>748,330</u>	<u>366,706</u>	<u>391,410</u>
<u>\$ 9,059,721</u>	<u>\$ 9,433,254</u>	<u>\$ 9,335,899</u>	<u>\$ 8,321,150</u>	<u>\$ 8,417,321</u>

## Cass County

## Schedule of Expenditures of Federal Awards

Year ended June 30, 2010

<u>Grantor/Program</u>	<u>CFDA Number</u>	<u>Agency or Pass-through Number</u>	<u>Program Expenditures</u>
Direct:			
U.S. Department of Agriculture: Emergency Watershed Protection	10.923	69-6114-9-77	\$ 333,017
Indirect:			
U.S. Department of Agriculture: Iowa Department of Human Services: State Administrative Matching Grants for the Supplemental Nutrition Assistance Program	10.561		15,863
U.S. Department of Housing and Urban Development: Iowa Department of Economic Development: Community Development Block Grant Program/State's Program and Non- Entitlement Grants in Hawaii	14.228	08-DRH-203/ 08-DRH-003/ 08-CF-003	1,246,420
U.S. Department of Health and Human Services: Iowa Department of Public Health: Public Health Emergency Preparedness and Response	93.069	5880BT15	51,868
Iowa Healthy Communities Initiative Walking with a Purpose Care for Yourself	93.283 93.283 93.283	58800B04 MOU-2010-0B38 5880NB06	9,977 500 36,844
			<u>47,321</u>
Iowa Department of Human Services: Human Services Administrative Reimbursements: Temporary Assistance for Needy Families (TANF)	93.558		6,831
Refugee and Entrance Assistance - State Administered Programs	93.566		45
Child Care Mandatory and Matching Funds of the Child Care and Development Fun	93.596		4,093
Foster Care - Title IV-E	93.658		8,264
Adoption Assistance	93.659		2,082
Children's Health Insurance Program (CHIP)	93.767		92
Medical Assistance Program (Medicaid, Title XIX)	93.778		17,609

(continued next page)

## Cass County

## Schedule of Expenditures of Federal Awards - Continued

Year ended June 30, 2010

<u>Grantor/Program</u>	<u>CFDA Number</u>	<u>Agency or Pass-through Number</u>	<u>Program Expenditures</u>
Indirect:			
Iowa Department of Human Services (continued):			
Social Services Block Grant	93.667		\$ 7,992
Social Services Block Grant	93.667		<u>70,761</u>
			78,753
U.S. Department of Homeland Security:			
Iowa Homeland Security and Emergency Management Division:			
Disaster Grants - Public Assistance (Presidentially Declared Disasters)	97.036		534
Homeland Security Grant Program	97.067	2007-GE-T7-0032-004/ 2008-GE-T8-2008-04	<u>294,914</u>
Total indirect			<u>1,774,689</u>
Total			<u>\$ 2,107,706</u>

Basis of Presentation - The Schedule of Expenditures of Federal Awards includes the federal grant activity of Cass County and is presented on the modified accrual basis of accounting. The information on this schedule is presented in accordance with the requirements of OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation, of the general purpose financial statements.

See accompanying independent auditor's report.

## COMMENTS AND RECOMMENDATIONS

# Gronewold, Bell, Kyhnn & Co. P.C.

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Independent Auditor's Report on Internal Control over Financial Reporting  
and on Compliance and Other Matters  
Based on an Audit of Financial Statements Performed in Accordance with  
Government Auditing Standards

To the Officials of Cass County, Iowa

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Cass County, Iowa, as of and for the year ended June 30, 2010, which collectively comprise the County's basic financial statements listed in the table of contents and have issued our report thereon dated January 31, 2011. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Cass County's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Cass County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Cass County's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses, and, therefore, there can be no assurance all deficiencies, significant deficiencies, or material weaknesses have been identified. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined below.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the County's financial statements will not be prevented or detected and corrected on a timely basis.

To the Officials of Cass County, Iowa

A significant deficiency is a deficiency or combination of deficiencies in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Cass County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under Government Auditing Standards. However, we noted certain immaterial instances of non-compliance or other matters that are described in Part IV of the accompanying Schedule of Findings and Questioned Costs.

Comments involving statutory and other legal matters about the County's operations for the year ended June 30, 2010 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the County. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

Cass County's responses to findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. While we have expressed our conclusions on the County's responses, we did not audit Cass County's responses and, accordingly, we express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of Cass County and other parties to whom Cass County may report including federal awarding agencies and pass-through entities. This report is not intended to be and should not be used by anyone other than these specified parties.

Gannett, Ben, Kuhn & Co. P.C.

Atlantic, Iowa  
January 31, 2011

# Gronewold, Bell, Kyhnn & Co. P.C.

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Independent Auditor's Report on Compliance  
with Requirements That Could Have a Direct and Material Effect on  
Each Major Program and on Internal Control over Compliance  
In Accordance With OMB Circular A-133

To the Officials of Cass County, Iowa

## Compliance

We have audited the compliance of Cass County with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that are applicable to its major federal programs for the year ended June 30, 2010. Cass County's major federal programs are identified in Part I of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts and grant agreements applicable to its major federal programs are the responsibility of Cass County's management. Our responsibility is to express an opinion on Cass County's compliance based on our audit.

We conducted our audit of compliance in accordance with U.S. generally accepted auditing standards, the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States and OMB Circular A-133, Audits of States, Local Governments and Non-Profit Organizations. Those standards, and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether non-compliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Cass County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on Cass County's compliance with those requirements.

In our opinion, Cass County complied, in all material respects, with the requirements referred to above that are applicable to its major federal programs for the year ended June 30, 2010.

To the Officials of Cass County, Iowa

Internal Control Over Compliance

The management of Cass County is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered Cass County's internal control over compliance with requirements that could have a direct and material effect on a major federal program to determine the auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Cass County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, we identified a certain deficiency in internal control over compliance that we consider to be a significant deficiency as described in the accompanying Schedule of Findings and Questioned Costs as item 10-III-A. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Cass County's responses to the findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. While we have expressed our conclusions on the County's responses, we did not audit Cass County's responses and, accordingly, we express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of Cass County and other parties to whom Cass County may report, including federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

*Gammal, Ben, Kynan & Co. P.C.*

Atlantic, Iowa  
January 31, 2011

Cass County  
Schedule of Findings and Questioned Costs  
Year ended June 30, 2010

Part I: Summary of the Independent Auditor's Results

- (a) Unqualified opinions were issued on the financial statements.
- (b) No material weaknesses in internal control over financial reporting were disclosed by the audit of the financial statements.
- (c) The audit did not disclose any non-compliance which is material to the financial statements.
- (d) A significant deficiency in internal control over a major program was disclosed by the audit of the financial statements.
- (e) An unqualified opinion was issued on compliance with requirements applicable to the major programs.
- (f) The audit disclosed an audit finding which is required to be reported in accordance with Office of Management and Budget Circular A-133, Section .510(a).
- (g) The major programs were as follows:
  - CFDA Number 14.228 - Community Development Block Grant Program, Program/State's Program and Non-Entitlement Grants in Hawaii
  - CFDA Number 10.923 - Emergency Watershed Protection
- (h) The dollar threshold used to distinguish between Type A and Type B programs was \$300,000.
- (i) Cass County did not qualify as a low-risk auditee.

Cass County

Schedule of Findings and Questioned Costs

Year ended June 30, 2010

Part II: Findings Related to the Financial Statements

INSTANCES OF NON-COMPLIANCE:

No matters were reported.

INTERNAL CONTROL DEFICIENCIES:

No matters were reported.

Part III: Findings and Questioned Costs for Federal Awards

INSTANCES OF NON- COMPLIANCE:

No matters were reported.

INTERNAL CONTROL DEFICIENCIES:

CFDA Number 14.228: Community Development Block Grant/State's Program and Non-Entitlement Grants in Hawaii.

U.S. Department of Housing and Urban Development

Passed through the Iowa Department of Economic Development

10-III-A Review of Federal Expenditures: The County contracted with another agency experienced with the requirements of the grant to administer and oversee compliance with the federal award. However, the County did not properly review the expenditures or compliance of the federal award maintained by the contracted agency.

Recommendation: We recommend the County review the documents the administering agency completes to ensure compliance with federal awards, and document the County's review.

Response: The County will document its review of supporting documentation and expenditures of federal awards in the future.

Conclusion: Response accepted.

Part IV: Other Findings Related to Required Statutory Reporting

10-IV-A Certified Budget: Disbursements during the year ended June 30, 2010 did not exceed the amounts budgeted.

Cass County

Schedule of Findings and Questioned Costs

Year ended June 30, 2010

Part IV: Other Findings Related to Required Statutory Reporting - Continued

10-IV-B Questionable Expenditures: No expenditures were noted that do not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.

10-IV-C Travel Expense: No expenditures of County money for travel expenses of spouses of County officials or employees were noted.

10-IV-D Business Transactions: The following business transactions between the County and County officials were noted:

<u>Name, Title and Business Connection</u>	<u>Transaction Description</u>	<u>Amount</u>
Joyce Jensen, Recorder, Stockholder in Robinson Hardware	Supplies	\$ 5,227

The transactions with a corporation in which the Recorder owns stock may represent conflicts of interest as defined in Chapter 331.342 of the Code of Iowa since the total transactions exceed \$1,500 during the fiscal year and the transactions were not competitively bid.

Recommendation: The County should consult legal counsel to determine the disposition of this matter.

Response: All purchases from Robinson Hardware were made by departments other than that of the Recorder, except for \$111, with no single purchase greater than \$400. This is not considered to be a conflict.

Conclusion: Response accepted.

10-IV-E Bond Coverage: Surety bond coverage of County officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure that coverage is adequate for current operations.

10-IV-F Board Minutes: No transactions were found that we believe should have been approved in the Board minutes but were not.

10-IV-G Deposits and Investments: No instances of non-compliance with the deposit and investment provisions of Chapter 12B and 12C of the Code of Iowa and the County's investment policy were noted.

10-IV-H Resource Enhancement and Protection Certification: The County properly dedicated property tax revenue to conservation purposes as required by Chapter 455A.19(1)(b) of the Code of Iowa in order to receive the additional REAP funds allocated in accordance with subsections (b)(2) and (b)(3).

Cass County

Schedule of Findings and Questioned Costs

Year ended June 30, 2010

Part IV: Other Findings Related to Required Statutory Reporting - Continued

10-IV-I County Extension Office: The County Extension Office is operated under the authority of Chapter 176A of the Code of Iowa and serves as an agency of the State of Iowa. This fund is administered by an extension council separate and distinct from County operations and, consequently, is not included in Exhibits A or B.

Disbursements during the year ended June 30, 2010 for the County Extension Office did not exceed the amount budgeted.

\* \* \*