

CEDAR COUNTY

INDEPENDENT AUDITOR'S REPORTS
BASIC FINANCIAL STATEMENTS
AND SUPPLEMENTARY INFORMATION
SCHEDULE OF FINDINGS AND QUESTIONED COSTS

JUNE 30, 2010

TABLE OF CONTENTS

	Page
OFFICIALS	4
INDEPENDENT AUDITOR’S REPORT	5-6
MANAGEMENT’S DISCUSSION AND ANALYSIS (MD&A)	7-12
BASIC FINANCIAL STATEMENTS:	
Exhibit	
Government-Wide Financial Statements:	
A Statement of Net Assets	14-15
B Statement of Activities	16
Governmental Fund Financial Statements:	
C Balance Sheet	18-21
D Reconciliation of the Balance Sheet – Governmental Funds to the Statement of Net Assets	22
E Statement of Revenues, Expenditures and Changes in Fund Balances	24-27
F Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds to the Statement of Activities	28
Proprietary Fund Financial Statements:	
G Statement of Net Assets	29
H Statement of Revenues, Expenses, and Changes in Net Assets	30
I Statement of Cash Flows	31
Fiduciary Fund Financial Statements:	
J Statement of Fiduciary Assets and Liabilities – Agency Funds	32
Notes to Financial Statements	33-49
REQUIRED SUPPLEMENTARY INFORMATION:	
Budgetary Comparison Schedule of Receipts, Disbursements and Changes in Balances – Budget and Actual (Cash Basis) – All Governmental Funds	52-53
Budget to GAAP Reconciliation	54
Notes to Required Supplementary Information – Budgetary Reporting	55
Schedule of Funding Progress for the Retiree Health Plan	56
OTHER SUPPLEMENTARY INFORMATION:	
Schedule	
Nonmajor Governmental Funds:	
1 Combining Balance Sheet	58-59
2 Combining Schedule of Revenues, Expenditures and Changes in Fund Balances	60-61
Agency Funds:	
3 Combining Schedule of Fiduciary Assets and Liabilities	62-65
4 Combining Schedule of Changes in Fiduciary Assets and Liabilities	66-69
5 Schedule of Revenues by Source and Expenditures by Function – All Governmental Funds	70-71
6 Schedule of Expenditures of Federal Awards	72-74
INDEPENDENT AUDITOR’S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS	75-76

TABLE OF CONTENTS
(continued)

	Page
INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL EFFECT ON EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133	77-78
SCHEDULE OF FINDINGS AND QUESTIONED COSTS	79-85

CEDAR COUNTY

Officials

<u>Name</u>	<u>Title</u>	<u>Term Expires</u>
Dennis L. Weih	Board of Supervisors	Jan. 2011
LeRoy Moeller	Board of Supervisors	Jan. 2011
Jon Bell	Board of Supervisors	Jan. 2013
Wayne Deerberg	Board of Supervisors	Jan. 2013
Dennis Boedeker	Board of Supervisors	Jan. 2013
Cari Gritton	County Auditor	Jan. 2013
Gary R. Jedlicka	County Treasurer	Jan. 2011
Charline Thumm	County Recorder	Jan. 2011
Warren Wethington	County Sheriff	Jan. 2013
Sterling Benz	County Attorney	Jan. 2011
Dan Lett	County Assessor	Jan. 2016

INDEPENDENT AUDITOR'S REPORT

To the Officials of Cedar County:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Cedar County, Iowa, as of and for the year ended June 30, 2010, which collectively comprise the County's basic financial statements listed in the table of contents. These financial statements are the responsibility of Cedar County's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Cedar County as of June 30, 2010 and the respective changes in financial position and cash flows, where applicable, for the year then ended in conformity with U.S. generally accepted accounting principles.

In accordance with Government Auditing Standards, we have also issued our report dated March 2, 2011 on our consideration of Cedar County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

Management's Discussion and Analysis, Budgetary Comparison Information and Schedule of Funding Progress for the Retiree Health Plan on pages 7 through 12 and 52 through 56 are not required parts of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Cedar County's basic financial statements. We previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for the five years ended June 30, 2009 (which are not presented herein) and expressed unqualified opinions on those financial statements. Other supplementary information included in Schedules 1 through 6, including the Schedule of Expenditures of Federal Awards required by U.S. Office of Management and Budget (OMB) Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of County management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. This information has been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Oskaloosa, Iowa
March 2, 2011

**CEDAR COUNTY
MANAGEMENT'S DISCUSSION AND ANALYSIS
FY 2010**

Management of Cedar County provides this Management's Discussion and Analysis of Cedar County's annual financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2010. We encourage readers to consider this information in conjunction with the County's financial statements, which follow.

FINANCIAL HIGHLIGHTS

County governmental funds' revenue increased by 3.8%, or \$590,774, from FY2009 to FY2010. Intergovernmental revenue increased by \$322,708 as a primary result of increases in revenue received from various federal grants, and local tax revenues increased by \$250,395 due primarily to an increase in the property tax base. Use of money and property revenue decreased by \$18,495, primarily as a result of declining interest rates on lower overall deposits. The County governmental fund expenditures increased by 6.8%, or \$1,084,108 from FY2009 to FY2010.

USING THE ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

- Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the government's financial activities.
- The Government-wide Financial Statements consist of a statement of net assets and a statement of activities. These provide information about the activities of Cedar County as a whole and present an overall view of the County's finances.
- The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report Cedar County's operations in more detail than the government-wide statements by providing information about the most significant funds. The remaining statements provide financial information about activities for which Cedar County acts solely as an agent or custodian for the benefit of those outside the government. The financial statements also include notes that explain some of the information in the statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the financial statements with a comparison of actual results to the County's budget for the year.
- Other supplementary information provides detailed information about the nonmajor governmental funds and the individual fiduciary funds.

Reporting the County as a Whole

The Statement of Net Assets and the Statement of Activities

One of the most important questions asked about the County's finances is, "Is the County as a whole better off as a result of the year's activities?" The statement of net assets and the statement of activities report information about the County as a whole and about its activities in a way that helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting and the economic resources measurement focus, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

The statement of net assets presents all of the County's assets and liabilities, with the difference between the two reported as "net assets". Over time, increases or decreases in the County's net assets may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The statement of activities presents information showing how the County's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the event or change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in the statement for some items that will not result in cash flows until future fiscal periods.

The County's governmental activities are displayed in the statement of net assets and the statement of activities. Governmental activities include public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, government services to residents, administration or general government, and interest on long-term debt. Property tax and state and federal grants finance most of these activities.

Fund Financial Statements

The County has three kinds of funds:

1. Governmental funds account for most of the County's basic services. These focus on how money flows into and out of those funds, and the balances left at year-end that are available for spending. These governmental funds include: 1) the General Fund, 2) the Special Revenue Funds such as Mental Health, Rural Services, and Secondary Roads, and 3) the Debt Service Fund. These funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed, short-term view of the County's general governmental operations and the basic services it provides. Governmental fund information helps one determine whether there are more or fewer financial resources that can be spent in the near future to finance County programs.

The Governmental funds' required financial statements include a balance sheet and a statement of revenues, expenditures and changes in fund balances.

2. Proprietary funds account for the County's employee group health insurance and cafeteria plan, which are internal service funds. Internal service funds are an accounting device used to accumulate and allocate costs internally among the County's various functions.

The Proprietary funds' required financial statements include a statement of net assets, a statement of revenues, expenses, and changes in net assets and a statement of cash flows.

3. Fiduciary funds' are used to report assets held in a trust or agency capacity for others and cannot be used to support the government's own programs. These fiduciary funds include agency funds, among which are included Emergency Management Services, the County Assessor, and the E-911 Service Board.

The Fiduciary funds required financial statements include a statement of fiduciary assets and liabilities.

Summary reconciliations between the government-wide financial statements and the fund financial statements follow the fund financial statements.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

Net Assets of Governmental Activities

	<u>2010</u>	<u>2009</u>	<u>%Difference</u>
Current and other assets	12,952,870	12,811,905	1.10%
Capital assets	30,205,076	26,398,754	14.42%
Total assets	43,157,946	39,210,659	10.06%
Long-term liabilities	688,089	615,387	11.81%
Other liabilities	7,272,541	6,985,885	4.10%
Total liabilities	7,960,630	7,601,272	4.72%
Net assets			
Invested in capital assets, net of related debt	30,205,076	26,398,754	14.42%
Restricted	2,631,093	2,751,248	-4.37%
Unrestricted	2,361,147	2,459,385	-3.99%
Total net assets	35,197,316	31,609,387	11.35%

Changes in Net Assets of Governmental Activities

Revenues:	FY2010	FY2009	% Difference
Program revenue			
Charges for services	1,421,875	1,631,180	-12.83%
Operating grants	5,456,033	5,306,617	2.82%
Capital grants	4,411,681	3,599,534	22.55%
General revenue:			
Property and other taxes	6,736,514	6,484,036	3.88%
Penalty/interest on property taxes	61,741	49,137	25.65%
State tax credits	253,140	299,073	-15.36%
Unrestricted grants	0	21,130	-100%
Unrestricted investment earnings	109,357	144,773	-24.46%
Miscellaneous	33,003	103,870	-68.23%
Total revenue	18,483,344	17,639,350	4.78%
 Program expenses:			
Public safety and legal services	2,924,380	2,799,724	4.45%
Physical health and social services	1,245,523	1,107,875	12.42%
Mental health	2,162,311	2,302,946	-6.11%
County environment and education	1,489,862	1,161,586	28.26%
Roads and transportation	5,322,291	6,357,100	-16.27%
Government services to residents	521,921	475,862	9.67%
Administration	1,224,807	1,299,654	-5.76%
Non program current	4,320	4,242	1.84%
Total expenses	14,895,415	15,508,989	-3.96%
 Change in net assets	3,587,929	2,130,361	68.42%
 Net assets at beginning of year	31,609,387	29,479,026	7.23%
 Net assets at end of year	35,197,316	31,609,387	11.35%

As noted earlier, net assets may serve over time as a useful indicator of financial position.

THE COUNTY'S INDIVIDUAL MAJOR FUNDS

As the County completed the year, its governmental funds reported a combined fund balance of approximately \$5.6 million, as compared to last year's balance of approximately \$5.7 million. The County funds received \$590,774 more revenue than was received in operating revenues for the prior year. The following are reasons for the changes in fund balance.

- General Fund revenues decreased \$175,580, and expenditures increased \$273,031 when compared to the prior year. The ending fund balance showed a decrease from the prior year of \$24,299 to \$3,113,187.

- The County has continued to look for ways to effectively manage the cost of mental health services. For the year, revenue decreased by 3.6%, or \$89,368. The Mental Health Fund ending fund balance showed an increase from the prior year of \$264,364 to \$512,793 due in large part to the effective management of mental health expenditures.
- Rural Services Fund revenues increased by \$63,216 for FY10. Expenditures increased \$1,172. The primary function for the fund is for transfers to the Secondary Road Fund. Transfers made to the Secondary Roads Fund totaled \$1,652,857 for fiscal year 2010, a increase of \$106,189 from the prior year. County contributions to libraries increased by \$5,000 to \$75,000 for the fiscal year.
- Secondary Roads Fund expenditures decreased by \$307,270 over the prior year. Revenue decreased by \$439,010. The Secondary Roads Fund ending balance for the year decreased by \$280,182.

BUDGETARY HIGHLIGHTS

In accordance with the Code of Iowa, the Board of Supervisor's annually adopts a budget following the required public notice and hearing for all funds, except agency funds and internal service funds. Although the budget document presents functional disbursements by fund, the legal level of control is at the aggregated functional level, not at the fund type level. The budget may be amended during the year utilizing similar statutorily prescribed procedures. The County budget is prepared on the cash basis. Over the course of the year, the County amended its operating budget twice. The amendments were made in September 2009 and May 2010, and resulted in a \$3,392,429 increase in revenues from the original certified budget. The increase is primarily attributable to FEMA and H1N1 grants. The amendments resulted in a \$3,462,546 increase in expenditures from the original certified budget. The increase is primarily attributable to costs associated with the increases in operating expenditures for the Sheriff, Non-departmental (flood buyout properties), Public Health, and Conservation departments. The County did not exceed the amount budgeted in any function prior to amending the budget for the year ended June 30, 2010. However, disbursements in the sanitary disposal department exceeded the amount appropriated at year end.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

At the end of FY10, Cedar County had approximately \$30.2 million invested in a broad range of capital assets, including public safety equipment, buildings, park facilities, roads and bridges, net of approximately \$23.5 million of accumulated depreciation.

More detailed information about the County's capital assets is presented in Note 6 to the financial statements.

Long-Term Obligations

The County's general obligation bond rating of A2, as set in FY02, reflects the County's modest tax base, a satisfactory financial position defined by strong reserves and a low debt burden. The Constitution of the State of Iowa limits the amount of general obligation debt that counties can issue to 5 percent of the assessed value of all taxable property within the County's corporate limits. The County has no outstanding general obligation debt.

Other obligations include early retirement, accrued vacation pay and sick leave, post employment benefits and landfill post closure monitoring costs. More detailed information about the County's long-term liabilities is presented in Note 8 to the financial statements.

ECONOMIC FACTORS, AND NEXT YEAR'S BUDGETS, AND RATES

Cedar County's elected and appointed officials and citizens considered many factors when setting the 2011 fiscal year budget, tax rates, and the fees that will be charged for the various County services. Factors include the economy; local option tax revenue and other counties' needs for prisoner room and board, as well as state funding expectations.

These indicators were taken into account when adopting the General Fund budget for FY2011.

The County has added no major new programs or initiatives to the FY2011 budget.

CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

The financial report is designed to provide our citizens, taxpayers, customers, and creditors with a general overview of Cedar County's finances and to show the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the County Auditor's Office, Cedar County, 400 Cedar Street, Tipton, IA 52772.

Basic Financial Statements

CEDAR COUNTY
STATEMENT OF NET ASSETS
June 30, 2010

	<u>Governmental Activities</u>
Assets	
Cash and pooled investments	\$ 4,829,988
Receivables:	
Property tax:	
Delinquent	20,471
Succeeding year	6,403,000
Interest and penalty on property tax	35,220
Accounts	62,636
Accrued interest	13,553
Due from other governments	707,047
Contract receivable (note 5)	70,200
Inventories	696,229
Prepaid expenses	114,526
Capital assets, net of accumulated depreciation/amortization (note 6)	<u>30,205,076</u>
Total assets	<u>43,157,946</u>
Liabilities	
Accounts payable	215,148
Salaries and benefits payable	301,630
Due to other governments (note 7)	189,852
Incurred but not reported claims	35,000
Deferred revenue:	
Succeeding year property tax	6,403,000
Other	127,911
Long-term liabilities (notes 8 and 9):	
Portion due or payable within one year:	
Early retirement	18,459
Estimated liability for landfill postclosure monitoring	14,000
Compensated absences	344,412
Portion due or payable after one year:	
Early retirement	43,479
Estimated liability for landfill postclosure monitoring	112,000
Compensated absences	18,127
Net OPEB liability	<u>137,612</u>
Total liabilities	<u>7,960,630</u>

CEDAR COUNTY
STATEMENT OF NET ASSETS
June 30, 2010

	<u>Governmental Activities</u>
Net Assets	
Invested in capital assets	\$ 30,205,076
Restricted for:	
Supplemental levy purposes	423,825
Mental health purposes	503,579
Rural services	238,558
Secondary roads	1,141,274
Debt service	3,269
Resource enhancement and protection	62,813
Public health nurse trust	4,220
Other special revenue purposes	253,555
Unrestricted	<u>2,361,147</u>
Total net assets	<u><u>\$ 35,197,316</u></u>

See notes to financial statements.

CEDAR COUNTY
STATEMENT OF ACTIVITIES
Year Ended June 30, 2010

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and and Changes in Net Assets
		Charges for Services	Operating Grants, Contributions and Restricted Interest	Capital Grants and Contributions	
Governmental Activities:					
Public safety and legal services	\$ 2,924,380	\$ 417,571	\$ 15,960	\$ -	\$ (2,490,849)
Physical health and social services	1,245,523	144,178	758,966	-	(342,379)
Mental health	2,162,311	17,851	1,446,494	-	(697,966)
County environment and education	1,489,862	402,823	132,645	1,348,452	394,058
Roads and transportation	5,322,291	35,699	3,079,591	2,844,629	637,628
Government services to residents	521,921	332,682	22,377	218,600	51,738
Administration	1,224,807	71,071	-	-	(1,153,736)
Non-program	4,320	-	-	-	(4,320)
Total	<u>\$ 14,895,415</u>	<u>\$ 1,421,875</u>	<u>\$ 5,456,033</u>	<u>\$ 4,411,681</u>	<u>(3,605,826)</u>
General Revenues:					
Property and other county tax levied for:					
General purposes					6,131,231
Penalty and interest on property tax					61,741
State tax credits					253,140
Local option sales and services tax					605,283
Unrestricted investment earnings					109,357
Miscellaneous					33,003
Total general revenues					<u>7,193,755</u>
Change in net assets					3,587,929
Net assets beginning of year					<u>31,609,387</u>
Net assets end of year					<u>\$ 35,197,316</u>

See notes to financial statements.

This page intentionally left blank

CEDAR COUNTY

BALANCE SHEET
GOVERNMENTAL FUNDS
June 30, 2010

		Special Revenue		
	General	Mental Health	Rural Services	Secondary Roads
Assets				
Cash and pooled investments	\$ 3,201,828	\$ 706,687	\$ 185,314	\$ 244,930
Receivables:				
Property tax:				
Delinquent	12,381	2,986	5,104	-
Succeeding year	3,840,000	926,000	1,581,000	-
Interest and penalty on property tax	35,220	-	-	-
Interfund receivable (note 3)	4,221	-	-	15,000
Accounts	42,317	-	-	1,399
Accrued interest	13,086	-	-	-
Due from other governments	80,767	66,766	77,208	482,306
Contract receivable (note 5)	70,200	-	-	-
Inventories	-	-	-	696,229
Total assets	\$ 7,300,020	\$ 1,702,439	\$ 1,848,626	\$ 1,439,864

<u>Nonmajor</u>	<u>Total</u>
\$ 462,687	\$ 4,801,446
-	20,471
56,000	6,403,000
-	35,220
-	19,221
18,920	62,636
33	13,119
-	707,047
-	70,200
-	696,229
<u>\$ 537,640</u>	<u>\$ 12,828,589</u>

CEDAR COUNTY

BALANCE SHEET
GOVERNMENTAL FUNDS
June 30, 2010

	Special Revenue			
	General	Mental Health	Rural Services	Secondary Roads
Liabilities and Fund Balances				
Liabilities:				
Interfund payable (note 3)	\$ -	\$ -	\$ -	-
Accounts payable	43,172	81,312	68	33,166
Salaries and benefits payable	170,028	10,385	9,670	105,024
Due to other governments (note 7)	19,241	169,428	-	1,183
Deferred revenue:				
Succeeding year property tax	3,840,000	926,000	1,581,000	-
Other	114,392	2,521	4,044	-
Total liabilities	4,186,833	1,189,646	1,594,782	139,373
Fund balances:				
Reserved for:				
Inventories	-	-	-	696,229
Supplemental levy purposes	445,162	-	-	-
Debt service	-	-	-	-
Resource enhancement and protection	62,813	-	-	-
Conservation trust	83,280	-	-	-
Public health nurse trust	4,220	-	-	-
Unreserved, reported in:				
General fund	2,517,712	-	-	-
Special revenue funds	-	512,793	253,844	604,262
Total fund balances	3,113,187	512,793	253,844	1,300,491
Total liabilities and fund balances	\$ 7,300,020	\$ 1,702,439	\$ 1,848,626	\$ 1,439,864

See notes to financial statements.

<u>Nonmajor</u>	<u>Total</u>
\$ 19,221	\$ 19,221
52,946	210,664
6,523	301,630
-	189,852
56,000	6,403,000
-	120,957
<u>134,690</u>	<u>7,245,324</u>
-	696,229
-	445,162
3,269	3,269
-	62,813
-	83,280
-	4,220
-	2,517,712
<u>399,681</u>	<u>1,770,580</u>
<u>402,950</u>	<u>5,583,265</u>
<u>\$ 537,640</u>	<u>\$ 12,828,589</u>

CEDAR COUNTY

RECONCILIATION OF THE BALANCE SHEET – GOVERNMENTAL FUNDS
TO THE STATEMENT OF NET ASSETS
June 30, 2010

Total fund balances of governmental funds	\$ 5,583,265
Amounts reported for governmental activities in the Statement of Net Assets are different because:	
Capital assets used in governmental activities are not current financial resources and, therefore, are not reported as assets in the governmental funds. The cost of assets is \$53,751,359 and the accumulated depreciation/amortization is \$23,546,283.	30,205,076
Other long-term assets are not available to pay current period expenditures and, therefore, are deferred in the governmental funds.	120,957
The Internal Service Fund is used by management to charge the costs of the self funding of the County's health insurance benefit plan to individual funds. The assets and liabilities of the Internal Service Fund are included in governmental activities in the Statement of Net Assets.	(23,893)
Long-term liabilities, including early retirement, estimated liability for landfill postclosure monitoring, compensated absences payable, and net OPEB liability, are not due and payable in the current period and, therefore, are not reported as liabilities in the governmental funds.	<u>(688,089)</u>
Net assets of governmental activities	<u>\$ 35,197,316</u>

See notes to financial statements.

This page intentionally left blank

CEDAR COUNTY

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
Year Ended June 30, 2010

	General	Special Revenue		
		Mental Health	Rural Services	Secondary Roads
Revenues:				
Property and other County tax	\$ 3,648,979	\$ 923,602	\$ 1,967,139	\$ 144,614
Interest and penalty on property tax	55,377	-	-	-
Intergovernmental	1,260,690	1,484,224	66,347	3,498,841
Licenses and permits	30,004	-	9,087	11,080
Charges for service	603,656	17,091	1,710	102
Use of money and property	160,719	-	5,421	-
Miscellaneous	34,007	760	1,749	22,886
Total revenues	5,793,432	2,425,677	2,051,453	3,677,523
Expenditures:				
Operating:				
Public safety and legal services	2,534,768	-	201,936	-
Physical health and social services	1,217,838	-	-	-
Mental health	-	2,161,313	-	-
County environment and education	401,881	-	138,169	-
Roads and transportation	-	-	-	5,024,836
Government services to residents	470,538	-	-	-
Administration	1,178,664	-	-	-
Non-program	4,320	-	-	-
Capital projects	14,005	-	-	586,254
Total expenditures	5,822,014	2,161,313	340,105	5,611,090
Excess (deficiency) of revenues over (under) expenditures	(28,582)	264,364	1,711,348	(1,933,567)
Other financing sources (uses):				
Sale of capital assets	18,147	-	-	528
Interfund transfers in (note 4)	-	-	-	1,652,857
Interfund transfers out (note 4)	(13,864)	-	(1,702,857)	-
Total other financing sources (uses)	4,283	-	(1,702,857)	1,653,385

<u>Nonmajor</u>	<u>Total</u>
\$ 47,724	\$ 6,732,058
-	55,377
1,413,748	7,723,850
-	50,171
368,660	991,219
20,401	186,541
18,831	78,233
<u>1,869,364</u>	<u>15,817,449</u>
51,787	2,788,491
-	1,217,838
-	2,161,313
1,922,724	2,462,774
-	5,024,836
971	471,509
22,306	1,200,970
-	4,320
21,735	621,994
<u>2,019,523</u>	<u>15,954,045</u>
(150,159)	(136,596)
-	18,675
63,864	1,716,721
-	(1,716,721)
<u>63,864</u>	<u>18,675</u>

CEDAR COUNTY

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
Year Ended June 30, 2010

		Special Revenue		
General	Mental Health	Rural Services	Secondary Roads	
Net change in fund balances	\$ (24,299)	\$ 264,364	\$ 8,491	\$ (280,182)
Fund balances beginning of year	3,137,486	248,429	245,353	1,580,673
Fund balances end of year	\$ 3,113,187	\$ 512,793	\$ 253,844	\$ 1,300,491

See notes to financial statements.

<u>Nonmajor</u>	<u>Total</u>
\$ (86,295)	\$ (117,921)
<u>489,245</u>	<u>5,701,186</u>
<u>\$ 402,950</u>	<u>\$ 5,583,265</u>

CEDAR COUNTY

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND
BALANCES – GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES
Year Ended June 30, 2010

Net change in fund balances - total governmental funds \$ (117,921)

Amounts reported for governmental activities in the Statement of Activities
are different because:

Governmental funds report capital outlays as expenditures while
governmental activities report depreciation expense to allocate those
expenditures over the life of the assets. The amount of capital outlay
expenditures and depreciation expense in the current year are as follows:

Expenditures for capital assets	\$ 1,819,261	
Capital assets contributed by various governments	2,643,979	
Depreciation/amortization expense	<u>(656,918)</u>	3,806,322

Because some revenues will not be collected for several months after the
County's year end, they are not considered available revenues and are
deferred in the governmental funds, as follows:

Property tax	4,456	
Other	<u>(2,036)</u>	2,420

Repayment of long-term liabilities is an expenditure in the governmental
funds, but the repayment reduces long-term liabilities in the Statement of
Net Assets. 14,000

Some expenses reported in the Statement of Activities do not require the use
of current financial resources and, therefore, are not reported as
expenditures in the governmental funds, as follows:

Compensated absences	1,213	
Net OPEB liability	(70,155)	
Early retirement	<u>(17,760)</u>	(86,702)

The Internal Service Fund is used by management to charge the costs of
the self funding of the County's health insurance benefit plan to individual
funds. The change in net assets of the Internal Service Fund is reported
with governmental activities. (30,190)

Change in net assets of governmental activities \$ 3,587,929

See notes to financial statements.

CEDAR COUNTY
 STATEMENT OF NET ASSETS
 PROPRIETARY FUND
 June 30, 2010

	<u>Internal Service - Employee Group Health</u>
Assets	
Cash and investments	\$ 28,542
Receivables:	
Accrued interest	434
Prepaid expenses	<u>114,526</u>
Total assets	<u>143,502</u>
Liabilities	
Accounts payable	4,484
Incurred but not reported claims	35,000
Deferred revenue:	
Other	<u>127,911</u>
Total liabilities	<u>167,395</u>
Net Assets	
Unrestricted	\$ <u><u>(23,893)</u></u>

See notes to financial statements.

CEDAR COUNTY
 STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET ASSETS
 PROPRIETARY FUND
 Year Ended June 30, 2010

	<u>Internal Service - Employee Group Health</u>
Operating revenues:	
Charges for services	\$ <u>1,337,248</u>
Operating expenses:	
Medical claims	167,483
Dental claims	77,493
Flexible benefits claim	69,896
Insurance premiums	1,021,614
Administrative fees	<u>31,773</u>
Total operating expenses	<u>1,368,259</u>
Operating loss	(31,011)
Non-operating revenues:	
Interest on investments	<u>821</u>
Net loss	(30,190)
Net assets beginning of year	<u>6,297</u>
Net assets end of year	\$ <u><u>(23,893)</u></u>

See notes to financial statements.

CEDAR COUNTY
STATEMENT OF CASH FLOWS
PROPRIETARY FUND
Year Ended June 30, 2010

	<u>Internal Service - Employee Group Health</u>
Cash flows from operating activities:	
Cash received from charges for services	\$ 1,359,012
Cash payments to suppliers for services	<u>(1,390,350)</u>
Net cash used by operating activities	<u>(31,338)</u>
Cash flows from investing activities:	
Interest	<u>948</u>
Net decrease in cash and cash equivalents	(30,390)
Cash and cash equivalents beginning of year	<u>8,932</u>
Cash and cash equivalents end of year	<u>\$ (21,458)</u>
Reconciliation of operating loss to net cash used by operating activities:	
Operating loss	\$ (31,011)
Adjustments to reconcile operating loss to net cash used by operating activities:	
Decrease in accounts receivable	57
(Increase) in prepaid expenses	(28,001)
Increase in accounts payable	910
Increase in incurred but not reported claims	5,000
Increase in deferred revenue	<u>21,707</u>
Net cash used by operating activities	<u>\$ (31,338)</u>
Reconciliation of cash and cash equivalents at year end to specific assets included on the Statement of Net Assets:	
Cash and investments	\$ 28,542
Less items not meeting the definition of a cash equivalent:	
Certificate of deposit	<u>(50,000)</u>
Cash and cash equivalents at year end	<u>\$ (21,458)</u>

See notes to financial statements.

CEDAR COUNTY
STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES
AGENCY FUNDS
June 30, 2010

Assets

Cash and pooled investments:		
County Treasurer	\$	1,579,691
Other County officials		68,868
Receivables:		
Property tax:		
Delinquent		57,220
Succeeding year		19,307,000
Accounts		22,954
Accrued interest		<u>40</u>
 Total assets	 \$	 <u><u>21,035,773</u></u>

Liabilities

Accounts payable	\$	19,138
Salaries and benefits payable		12,757
Due to other governments (note 7)		20,956,691
Trusts payable		35,639
Compensated absences		<u>11,548</u>
 Total liabilities	 \$	 <u><u>21,035,773</u></u>

See notes to financial statements.

CEDAR COUNTY

NOTES TO FINANCIAL STATEMENTS

Year Ended June 30, 2010

Note 1. Summary of Significant Accounting Policies

Cedar County is a political subdivision of the State of Iowa and operates under the Home Rule provisions of the Constitution of Iowa. The County operates under the Board of Supervisors form of government. Elections are on a partisan basis. Other elected officials operate independently with the Board of Supervisors. These officials are the Auditor, Treasurer, Recorder, Sheriff, and Attorney. The County provides numerous services to citizens, including law enforcement, health and social services, parks and cultural activities, planning and zoning, roadway construction and maintenance, and general administrative services.

The County's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

A. Reporting Entity

For financial reporting purposes, Cedar County has included all funds, organizations, agencies, boards, commissions and authorities. The County has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the County's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the County to impose its will on that organization or (2) the potential for the organization to provide specific benefits to, or impose specific financial burdens on, the County.

These financial statements present Cedar County (the primary government) and its component units. The component units discussed below are included in the County's reporting entity because of the significance of their operational or financial relationships with the County.

Blended Component Units – The following component units are entities which are legally separate from the County, but are so intertwined with the County that they are, in substance, the same as the County. They are reported as part of the County and blended into the appropriate funds.

One drainage district has been established pursuant to Chapter 468 of the Code of Iowa for the drainage of surface waters from agricultural and other lands or the protection of such lands from overflow. Although this district is legally separate from the County, it is controlled, managed and supervised by the Cedar County Board of Supervisors. The drainage district is reported as a Special Revenue Fund. Financial information of the drainage district can be obtained from the Cedar County Auditor's office.

The Cedar County Solid Waste Commission has been established pursuant to Chapter 28E of the Code of Iowa for the disposal of solid waste and the acquisition, operation and use of public disposal areas. Although the Commission is legally separate from the County, the Commission provides services almost entirely to the County and it would be considered misleading to exclude the Commission due to its relationship with the County. The Solid Waste Commission's Solid Waste Disposal Fund is reported as a Special Revenue Fund. The Solid Waste Commission's Transfer Station Closure Fund, as required by Chapter 106.18 of the Iowa Administrative Code, is also reported as a Special Revenue Fund and is required to provide additional surety against any possible additional closure costs. Financial information of the Solid Waste Commission can be obtained from the Cedar County Auditor's Office.

CEDAR COUNTY

NOTES TO FINANCIAL STATEMENTS

Year Ended June 30, 2010

Note 1. Summary of Significant Accounting Policies (continued)

A. Reporting Entity (continued)

Jointly Governed Organizations – The County also participates in several jointly governed organizations that provide goods or services to the citizenry of the County but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The County Board of Supervisors are members of or appoint representatives to the following boards and commissions: Cedar County Assessor's Conference Board, Cedar County Emergency Management Commission, and Cedar County Joint E-911 Service Board. Financial transactions of these organizations are included in the County's financial statements only to the extent of the County's fiduciary relationship with the organization and, as such, are reported in the Agency Funds of the County.

B. Basis of Presentation

Government-wide Financial Statements – The Statement of Net Assets and the Statement of Activities report information on all of the nonfiduciary activities of the County and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities are supported by property tax, intergovernmental revenues and other nonexchange transactions.

The Statement of Net Assets presents the County's nonfiduciary assets and liabilities, with the difference reported as net assets. Net assets are reported in three categories:

Invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes, and other debt attributable to the acquisition, construction, or improvement of those assets.

Restricted net assets result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets consist of net assets that do not meet the definition of the two preceding categories. Unrestricted net assets often have constraints on resources that are imposed by management which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants, contributions and interest restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

Fund Financial Statements – Separate financial statements are provided for governmental, proprietary, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

CEDAR COUNTY

NOTES TO FINANCIAL STATEMENTS

Year Ended June 30, 2010

Note 1. Summary of Significant Accounting Policies (continued)

B. Basis of Presentation (continued)

The County reports the following major governmental funds:

The General Fund is the general operating fund of the County. All general tax revenues and other revenues not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, the fixed charges and the capital improvement costs that are not paid from other funds.

Special Revenue:

The Mental Health Fund is used to account for property tax and other revenues designated to be used to fund mental health, mental retardation, and developmental disabilities services.

The Rural Services Fund is used to account for property tax and other revenues to provide services which are primarily intended to benefit those persons residing in the County outside of incorporated city areas.

The Secondary Roads Fund is used to account for secondary road construction and maintenance.

Additionally, the County reports the following funds:

Proprietary Fund - An Internal Service Fund is used to account for the financing of goods or services purchased by one department of the County and provided to other departments or agencies on a cost reimbursement basis.

Fiduciary Funds - Agency Funds are used to account for assets held by the County as an agent for individuals, private organizations, certain jointly governed organizations, other governmental units and/or other funds. Agency Funds are custodial in nature, assets equal liabilities, and do not involve measurement of results of operations.

C. Measurement Focus and Basis of Accounting

The government-wide, proprietary fund and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days after year end.

CEDAR COUNTY

NOTES TO FINANCIAL STATEMENTS

Year Ended June 30, 2010

Note 1. Summary of Significant Accounting Policies (continued)

C. Measurement Focus and Basis of Accounting (continued)

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest are considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the County.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recorded as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term liabilities and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the County funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the County's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants, and then by general revenues.

The proprietary fund of the County applies all applicable GASB pronouncements as well as the following pronouncements issued on or before November 30, 1989, unless these pronouncements conflict with or contradict GASB pronouncements: Financial Accounting Standards Board Statements and Interpretations, Accounting Principles Board Opinions, and Accounting Research Bulletins of the Committee on Accounting Procedure.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the County's internal service fund are charges to customers for sales and services. Operating expenses for internal service funds include the cost of services and administrative expenses. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The County maintains its financial records on the cash basis. The financial statements of the County are prepared by making memorandum adjusting entries to the cash basis financial records.

D. Assets, Liabilities and Fund Equity

The following accounting policies are followed in preparing the financial statements:

Cash, Pooled Investments and Cash Equivalents – The cash balances of most County funds are pooled and invested. Interest earned on investments is recorded in the General Fund, unless otherwise provided by law. Investments are stated at fair value except for the investment in the Iowa Public Agency Investment Trust, which is valued at amortized cost, and non-negotiable certificates of deposit, which are stated at cost.

For purposes of the statement of cash flows, all short-term cash investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash and, at the day of purchase, they have a maturity date no longer than three months. The County had \$50,000 in investments not meeting the definition of cash equivalents at June 30, 2010.

CEDAR COUNTY

NOTES TO FINANCIAL STATEMENTS

Year Ended June 30, 2010

Note 1. Summary of Significant Accounting Policies (continued)

D. Assets, Liabilities and Fund Equity (continued)

Property Tax Receivable – Property tax in governmental funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date that the tax asking is certified by the County Board of Supervisors. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by the Board of Supervisors to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the Board of Supervisors is required to certify its budget in March of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

The property tax revenue recognized in these funds becomes due and collectible in September and March of the fiscal year with a 1 ½% per month penalty for delinquent payments; is based on January 1, 2008 assessed property valuations; is for the tax accrual period July 1, 2009 through June 30, 2010 and reflects the tax asking contained in the budget certified by the County Board of Supervisors in March 2009.

Interest and Penalty on Property Tax Receivable – Interest and penalty on property tax receivable represents the amount of interest and penalty that was due and payable but has not been collected.

Interfund Receivable/Payable – During the course of its operations, the County has numerous transactions between funds. To the extent that certain transactions between funds had not been paid or received as of June 30, 2010, balances of interfund amounts receivable or payable have been recorded in the fund financial statements.

Due from Other Governments – Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.

Inventories – Inventories are valued at cost using the first-in, first-out method. Inventories consist of expendable supplies held for consumption. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

CEDAR COUNTY

NOTES TO FINANCIAL STATEMENTS
Year Ended June 30, 2010

Note 1. Summary of Significant Accounting Policies (continued)

D. Assets, Liabilities and Fund Equity (continued)

Capital Assets – Capital assets, which include property, equipment and vehicles, intangibles and infrastructure assets (e.g., roads, bridges, curbs, gutters, sidewalks, and similar items which are immovable and of value only to the County), are reported in the governmental activities column in the government-wide Statement of Net Assets. Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Reportable capital assets are defined by the County as assets with initial, individual costs in excess of the following thresholds and estimated useful lives in excess of two years.

<u>Asset Class</u>	<u>Amount</u>
Intangibles	\$ 150,000
Infrastructure	50,000
Land, buildings and improvements	5,000
Equipment and vehicles	2,500

Capital assets of the County are depreciated/amortized using the straight line method over the following estimated useful lives:

<u>Asset Class</u>	<u>Estimated Useful Lives (In Years)</u>
Intangibles	15
Buildings	25-50
Improvements other than buildings	10-50
Infrastructure	10-65
Equipment	3-20

Due to Other Governments – Due to other governments represents taxes and other revenues collected by the County and payments for services which will be remitted to other governments.

Trusts Payable – Trusts payable represents amounts due to others which are held by various County officials in fiduciary capacities until the underlying legal matters are resolved.

Deferred Revenue – Although certain revenues are measurable, they are not available. Available means collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue in the governmental fund financial statements represents the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue consists of the succeeding year property tax receivable, delinquent property tax receivables and other receivables not collected within sixty days after year end.

CEDAR COUNTY

NOTES TO FINANCIAL STATEMENTS

Year Ended June 30, 2010

Note 1. Summary of Significant Accounting Policies (continued)

D. Assets, Liabilities and Fund Equity (continued)

Deferred revenue in the Statement of Net Assets consists of the succeeding year property tax receivable that will not be recognized as revenue until the year for which it is levied and health insurance premiums received which are not applicable until the fiscal year ending June 30, 2011.

Long-term Liabilities – In the government-wide financial statements and the proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities or proprietary fund Statement of Net Assets.

In the governmental fund financial statements, the face amount of debt issued is reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Compensated Absences – County employees accumulate a limited amount of earned but unused vacation and sick leave hours for subsequent use or for payment upon termination, death or retirement. A liability is recorded when incurred in the government-wide, proprietary fund and fiduciary fund financial statements. A liability for these amounts is recorded in the governmental fund financial statements only for employees that have resigned or retired. The compensated absences liability has been computed based on rates of pay in effect at June 30, 2010. The compensated absences liability attributable to the governmental activities will be paid primarily by the General, Mental Health, Rural Services, Secondary Roads Funds and Solid Waste Disposal Funds.

Fund Balances – In the governmental fund financial statements, reservations of fund balance are reported for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

Restricted Net Assets – In the government-wide Statement of Net Assets, net assets are reported as restricted when constraints placed on net asset use are either externally imposed by creditors, grantors, contributors or laws and regulations of other governments or imposed by law through constitutional provisions or enabling legislation. Net assets restricted through enabling legislation as of June 30, 2010 consists of \$2,626,873.

E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2010, disbursements did not exceed the amounts budgeted in any County function. However, disbursements in the sanitary disposal department exceeded the amount appropriated.

Note 2. Cash and Pooled Investments

The County's deposits in banks at June 30, 2010 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. The chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

CEDAR COUNTY

NOTES TO FINANCIAL STATEMENTS
Year Ended June 30, 2010

Note 2. Cash and Pooled Investments (continued)

The County is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Supervisors; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

At June 30, 2010, the County had investments in the Iowa Public Agency Investment Trust which are valued at an amortized cost of \$25,322 pursuant to Rule 2a-7 under the Investment Company Act of 1940.

Credit Risk – The investment in Iowa Public Agency Investment Trust is unrated.

Note 3. Interfund Receivables and Payables

The detail of interfund receivables and payables at June 30, 2010 is as follows:

Receivable Fund	Payable Fund	Amount
Special Revenue: Secondary Roads	Special Revenue: Tax Increment Financing	\$ 15,000
General	Hazard Mitigation	<u>4,221</u>
		<u>\$ 19,221</u>

The balance between the Secondary Roads and Tax Increment Financing Funds represents a long-term loan. The balance between the General Fund and the Hazard Mitigation Fund is a result of pooled cash balances. These balances are not included on the government-wide Statement of Net Assets.

CEDAR COUNTY

NOTES TO FINANCIAL STATEMENTS
Year Ended June 30, 2010

Note 4. Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2010 is as follows:

Transfer to	Transfer from	Amount
Special Revenue:		
Conservation Land Acquisition	General	\$ 13,864
Secondary Roads	Special Revenue: Rural Services	1,652,857
Solid Waste Disposal	Rural Services	<u>50,000</u>
		<u>\$ 1,716,721</u>

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.

Note 5. Contract Receivable

During the year ended June 30, 2009, the County entered into a long-term interest-free lease agreement for a County building. The lease calls for payments of \$700 per month for 120 months, with a bargain purchase option of \$10,000 at the end of the lease. This represents an installment sale contract and the County has removed the building from their records.

Details of the County's installment contract receivable at June 30, 2010 are as follows:

Year Ending June 30,	Amount
2011	\$ 8,400
2012	8,400
2013	8,400
2014	8,400
2015	8,400
2016	8,400
2017	8,400
2018	<u>11,400</u>
	<u>\$ 70,200</u>

CEDAR COUNTY

NOTES TO FINANCIAL STATEMENTS
Year Ended June 30, 2010

Note 6. Capital Assets

A summary of capital assets activity for the year ended June 30, 2010 is as follows:

	Balance Beginning of Year	Increases	Decreases	Balance End of Year
Governmental activities:				
Capital assets not being depreciated:				
Land	\$ 623,209	\$ 968,337	\$ -	\$ 1,591,546
Construction in progress	678,029	14,601	692,630	-
Total capital assets not being depreciated	<u>1,301,238</u>	<u>982,938</u>	<u>692,630</u>	<u>1,591,546</u>
Capital assets being depreciated/amortized:				
Intangibles	-	218,600	-	218,600
Buildings	4,356,737	24,405	-	4,381,142
Improvements other than buildings	42,200	-	-	42,200
Machinery and equipment	6,403,948	372,865	154,932	6,621,881
Infrastructure	37,338,928	3,557,062	-	40,895,990
Total capital assets being depreciated/amortized	<u>48,141,813</u>	<u>4,172,932</u>	<u>154,932</u>	<u>52,159,813</u>
Less accumulated depreciation/amortization for:				
Intangibles	-	14,573	-	14,573
Buildings	1,398,617	90,476	-	1,489,093
Improvements other than buildings	29,061	1,269	-	30,330
Machinery and equipment	4,580,037	456,796	154,932	4,881,901
Infrastructure	17,036,582	93,804	-	17,130,386
Total accumulated depreciation/amortization	<u>23,044,297</u>	<u>656,918</u>	<u>154,932</u>	<u>23,546,283</u>
Total capital assets being depreciated/amortized, net	<u>25,097,516</u>	<u>3,516,014</u>	<u>-</u>	<u>28,613,530</u>
Governmental activities capital assets, net	<u>\$ 26,398,754</u>	<u>\$ 4,498,952</u>	<u>\$ 692,630</u>	<u>\$ 30,205,076</u>

CEDAR COUNTY

NOTES TO FINANCIAL STATEMENTS
Year Ended June 30, 2010

Note 6. Capital Assets (continued)

Depreciation/amortization expense was charged to the following functions:

Governmental activities:		
Public safety and legal services	\$	147,652
Physical health and social services		6,091
Mental health		2,700
County environment and education		54,389
Roads and transportation		392,030
Government services to residents		38,198
Administration		<u>15,858</u>
Total depreciation/amortization expense - governmental activities	\$	<u><u>656,918</u></u>

Note 7. Due to Other Governments

The County purchases services from other governmental units and also acts as a fee and tax collection agent for various governmental units. Tax collections are remitted to those governments in the month following collection. A summary of amounts due to other governments is as follows:

Fund	Description	Amount
General	Services	\$ 19,241
Special Revenue:		
Mental Health		169,428
Secondary Roads		<u>1,183</u>
Total for governmental funds		<u><u>\$ 189,852</u></u>
Agency:		
County Assessor	Collections	\$ 915,697
Schools		12,710,532
Area Schools		808,388
Corporations		5,211,317
Townships		336,984
Auto License and Use Tax		422,965
All Other		<u>550,808</u>
Total for agency funds		<u><u>\$ 20,956,691</u></u>

CEDAR COUNTY

NOTES TO FINANCIAL STATEMENTS
Year Ended June 30, 2010

Note 8. Long-Term Liabilities

A summary of changes in long-term liabilities for the year ended June 30, 2010 is as follows:

		Early Retirement	Estimated Liability for Landfill Postclosure Monitoring	Compensated Absences	Net OPEB Liability	Total
Balance beginning of year	\$	44,178	\$ 140,000	\$ 363,752	\$ 67,457	\$ 615,387
Increases		29,767	-	344,351	70,155	444,273
Decreases		12,007	14,000	345,564	-	371,571
Balance end of year	\$	<u>61,938</u>	<u>\$ 126,000</u>	<u>\$ 362,539</u>	<u>\$ 137,612</u>	<u>\$ 688,089</u>
Due within one year	\$	<u>18,459</u>	<u>\$ 14,000</u>	<u>\$ 344,412</u>	<u>\$ -</u>	<u>\$ 376,871</u>

Early Retirement

The County offers an early retirement plan to all non-union employees. The early retirement incentive for each eligible employee is as follows: Employees between the ages of 55 and 61 with at least sixteen years of service will receive 50% of the cost of health insurance at the time of retirement until they become eligible for Medicare; employees between the ages of 62 and 65 with at least sixteen years service will receive 85% of the cost of health insurance at the time of retirement until they become eligible for Medicare; and employees between the ages of 55 and 65 with less than sixteen years of service will receive a prorated benefit based on the number of years of service divided by sixteen. Early retirees who retire under IPERS eligibility rules will also receive a lump-sum payment for any unused sick leave at a rate of \$5.15 per accumulated hour.

At June 30, 2010, the County had obligations to six participants with a total liability of \$61,938. Actual early retirement expenditures for the year ended June 30, 2010 totaled \$12,007. Early retirement is recorded as a long-term liability of the Governmental Activities in the government-wide financial statements.

Landfill Postclosure Care Costs

State and federal laws and regulations require the County to place a final cover on its landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for thirty years after closure. The County closed the landfill in 1989 and plans to complete the period of postclosure monitoring in 2019. The County reports a portion of these postclosure care costs as a liability based on the remaining period of required monitoring as of each balance sheet date. The \$126,000 reported as estimated liability for landfill postclosure care costs at June 30, 2010, represents an estimate of \$14,000 per year for postclosure monitoring for the next nine years (the remaining period of required postclosure monitoring). Actual postclosure care costs may be different due to inflation, changes in technology, or changes in regulations.

CEDAR COUNTY

NOTES TO FINANCIAL STATEMENTS
Year Ended June 30, 2010

Note 9. Other Postemployment Benefits (OPEB)

Plan Description – The County operates a single-employer retiree benefit plan which provides medical and prescription drug benefits for retirees and their spouses. There are 129 active and 5 retired members in the plan. Participants must be age 55 or older at retirement.

The medical/prescription drug coverage, which is a partially self-funded medical plan, is administered by Wellmark. Retirees under age 65 pay the same premium for the medical/prescription drug benefit as active employees, which results in an implicit subsidy and an OPEB liability.

Funding Policy – The contribution requirements of plan members are established and may be amended by the County. The County currently finances the retiree benefit plan on a pay-as-you-go basis.

Annual OPEB Cost and Net OPEB Obligation – The County’s annual OPEB cost is calculated based on the annual required contribution (ARC) of the County, an amount actuarially determined in accordance with GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed 30 years.

The following table shows the components of the County’s annual OPEB cost for the year ended June 30, 2010, the amount actually contributed to the plan and changes in the County’s net OPEB obligation:

Annual required contribution	\$ 105,441
Interest on net OPEB obligation	2,698
Adjustment to annual required contribution	-
Annual OPEB cost	<u>108,139</u>
Contributions made	<u>(37,984)</u>
Increase in net OPEB obligation	70,155
Net OPEB obligation beginning of year	<u>67,457</u>
 Net OPEB obligation end of year	 <u><u>\$ 137,612</u></u>

For calculation of the net OPEB obligation, the actuary has set the transition day as July 1, 2008. The end of year net OPEB obligation was calculated by the actuary as the cumulative difference between the actuarially determined funding requirements and the actual contributions for the year ended June 30, 2010.

For the year ended June 30, 2010, the County contributed \$37,984 to the medical plan.

CEDAR COUNTY

NOTES TO FINANCIAL STATEMENTS
Year Ended June 30, 2010

Note 9. Other Postemployment Benefits (OPEB) (continued)

The County's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation as of June 30, 2010 are summarized as follows:

Year Ended	Annual OPEB Cost	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation
June 30, 2010	\$ 108,139	35%	\$ 137,612

Funded Status and Funding Progress – As of July 1, 2008, the most recent actuarial valuation date for the period July 1, 2009 through June 30, 2010, the actuarial accrued liability was \$749,223, with no actuarial value of assets, resulting in an unfunded actuarial accrued liability (UAAL) of \$749,223. The covered payroll (annual payroll of active employees covered by the plan) was approximately \$4,833,535 and the ratio of the UAAL to covered payroll was 15.5%. As of June 30, 2010, there were no trust fund assets.

Actuarial Methods and Assumptions – Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality and the health care cost trend. Actuarially determined amounts are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The Schedule of Funding Progress, presented as required supplementary information in the section following the Notes to Financial Statements, will present multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Projections of benefits for financial reporting purposes are based on the plan as understood by the employer and the plan members and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

As of the July 1, 2008 actuarial valuation date, the projected unit credit actuarial cost method was used. The actuarial assumptions include a 4% discount rate based on the County's funding policy. The projected annual medical trend rate is 10%. The ultimate medical trend rate is 5%. The medical trend rate is reduced 1% each year until reaching the 5% ultimate trend rate.

Mortality rates are from the RP2000 Group Annuity Mortality Table, applied on a gender-specific basis. Annual retirement and termination probabilities were developed from scale T-10 of the Actuary's Pension Handbook.

Projected claim costs of the medical plan are \$1,139 per month for retirees less than age 65. The salary increase rate was assumed to be 3% per year. The UAAL is being amortized as a level dollar amount on an open basis over 30 years.

CEDAR COUNTY

NOTES TO FINANCIAL STATEMENTS

Year Ended June 30, 2010

Note 10. Pension and Retirement Benefits

The County contributes to the Iowa Public Employees Retirement System (IPERS), which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by State statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa 50306-9117.

Most regular plan members are required to contribute 4.30% of their annual covered salary and the County is required to contribute 6.65% of covered salary. Certain employees in special risk occupations and the County contribute an actuarially determined contribution rate. Contribution requirements are established by state statute. The County's contributions to IPERS for the years ended June 30, 2010, 2009 and 2008 were \$375,819, \$343,027 and \$307,921, respectively, equal to the required contributions for each year.

Note 11. Risk Management

Risk Pool

Cedar County has entered into an agreement, as allowed by Chapter 331.301 of the Code of Iowa, to become a member in Heartland Insurance Risk Pool, a local government risk pool, to protect the County against tort liability, injuries to employees and other risks associated with County operation. The risk pool was created for the purpose of providing and maintaining self-insurance benefits on a group basis substantially at cost.

Each member's annual contributions to the Pool fund current operations and provide capital. Annual operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims expenses and reinsurance expenses due and payable in the current year, plus all or any portion of any deficiency in capital.

The Pool also provides property coverage. Members who elect such coverage make annual operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses and reinsurance premiums, all of which are due and payable in the current year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The County's property and casualty contributions to the risk pool are recorded as expenditures from its operating funds at the time of payment to the risk pool. The County paid \$284,651 into the pool for the fiscal year ended June 30, 2010.

Initial risk of loss is retained by the risk pool. The risk pool is reinsured through commercial companies for 100% of claims in excess of \$400,000 per occurrence for general, automobile, law enforcement, legal liability, and public officials liabilities, \$750,000 for workers' compensation liabilities, and property losses in excess of \$100,000 per occurrence. The risk pool fund includes reserves established to account for the liability for claims reported but not yet paid. A liability is also factored in for claims incurred but not reported (referred to as IBNR claims). As of June 30, 2010 the risk pool maintained a surplus over the reserves and IBNR claims.

CEDAR COUNTY

NOTES TO FINANCIAL STATEMENTS

Year Ended June 30, 2010

Note 11. Risk Management (continued)

Risk Pool (continued)

The Pool's intergovernmental contract with its members provides that in the event a casualty claim or series of claims exceeds the amount of risk-sharing protection provided by the member's risk-sharing certificate, or in the event that a series of casualty claims exhausts total members' equity plus any reinsurance and any excess risk-sharing recoveries, then payment of such claims shall be the obligation of the respective individual member. The County does not report a liability for losses in excess of reinsurance or excess risk-sharing recoveries unless it is deemed probable that such losses have occurred and the amount of such loss can be reasonably estimated. Accordingly, at June 30, 2010, no liability has been recorded in the County's financial statements. As of June 30, 2010, settled claims have not exceeded the risk pool or reinsurance company coverage since the pool's inception.

The County has renewed its membership in the risk pool on an annual basis since July 1, 1989.

The County also carries commercial insurance purchased from other insurers for coverage associated with employee blanket bond in the amount of \$80,000. The County assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

Self Insured Health and Dental Plan

The Cedar County Employee Group Health Fund was established to account for the partial self funding of the County's health insurance benefit plan and self funded dental plan. The plan is funded by both employee and County contributions and is administered through service agreements with Administrative Solutions and Delta Dental. The agreements are subject to automatic renewal provisions. The County assumes liability for the difference between the employee deductible (\$500 for single and \$1,000 for family) and the deductible on the policy purchased by the County (\$3,500 for single and \$7,000 for family) for the health plan and up to \$750 per year per person for the dental plan.

Monthly payments of service fees and plan contributions to the Cedar County Employee Group Health Fund are recorded as expenditures from the operating funds. Under the administrative services agreements, monthly payments of service fees and weekly payments of claims processed are made to Administrative Solutions for the health plan and to Delta Dental for the dental plan from the Cedar County Employee Group Health Fund. The County records the plan assets and related liabilities for the Cedar County Employee Group Health Fund as an Internal Service Fund. The total contributions to the fund for the year ended June 30, 2010 were \$1,337,248.

CEDAR COUNTY

NOTES TO FINANCIAL STATEMENTS
Year Ended June 30, 2010

Note 11. Risk Management (continued)

Self Insured Health and Dental Plan (continued)

Amounts payable from the Employee Group Health Fund at June 30, 2010 includes \$35,000, which is for incurred but not reported (IBNR) claims. The amounts are based on actuarial estimates of the amounts necessary to pay prior year and current year claims, and to establish a reserve for catastrophic losses. The County had no remaining reserve at June 30, 2010 and reported a deficit balance of \$23,893 as net assets of the Employee Group Health Fund. A liability has been established based on the requirements of Government Accounting Standards Board Statement No. 10, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates it is probable a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Information on a reconciliation of changes in the aggregate liabilities for claims for the current year is as follows:

Unpaid claims at July 1, 2009	\$	30,000
Incurred claims (including claims incurred but not reported at June 30, 2010)		243,450
Payments		<u>238,450</u>
Unpaid claims at June 30, 2010	\$	<u><u>35,000</u></u>

Note 12. Economic Development

On January 6, 2003, the County entered into a tax increment financing agreement with CDC Limited. Any taxes paid by CDC Limited on the incremental increase in assessed valuation of the affected parcels of real estate would be repaid to CDC Limited on a semi-annual basis for a period of ten years beginning December 1, 2004. In return, CDC Limited has agreed to construct and maintain an industrial facility for the length of the agreement in order to provide economic opportunities for County residents.

Tax rebate payments made according to the terms of this agreement totaled \$42,919 for the year ended June 30, 2010.

Note 13. Subsequent Event

In August, 2010 and February, 2011, the County approved contracts totaling \$772,806 for bridge construction.

This page intentionally left blank

Required Supplementary Information

CEDAR COUNTY

Budgetary Comparison Schedule of Receipts, Disbursements and Changes in Balances –
Budget and Actual (Cash Basis) – All Governmental Funds
Required Supplementary Information
Year Ended June 30, 2010

	<u>Actual</u>	<u>Less Funds not Required to be Budgeted</u>	<u>Net</u>
RECEIPTS:			
Property and other County tax	\$ 6,729,773	\$ -	\$ 6,729,773
Interest and penalty on property tax	54,336	-	54,336
Intergovernmental	7,831,586	-	7,831,586
Licenses and permits	50,760	-	50,760
Charges for service	986,390	-	986,390
Use of money and property	184,042	47	183,995
Miscellaneous	75,374	-	75,374
Total receipts	15,912,261	47	15,912,214
DISBURSEMENTS:			
Public safety and legal services	2,791,464	-	2,791,464
Physical health and social services	1,213,941	-	1,213,941
Mental health	2,178,078	-	2,178,078
County environment and education	2,452,106	-	2,452,106
Roads and transportation	5,058,248	-	5,058,248
Government services to residents	469,784	-	469,784
Administration	1,200,590	-	1,200,590
Non-program	4,320	-	4,320
Capital projects	627,205	-	627,205
Total disbursements	15,995,736	-	15,995,736
Excess (deficiency) of receipts over (under) disbursements	(83,475)	47	(83,522)
Other financing sources, net	18,675	-	18,675
Excess (deficiency) of receipts and other financing sources over (under) disbursements and other financing uses	(64,800)	47	(64,847)
Balance beginning of year	4,866,246	6,432	4,859,814
Balance end of year	\$ 4,801,446	\$ 6,479	\$ 4,794,967

See accompanying independent auditor's report.

Budgeted Amounts		Final to Net Variance
Original	Final	
\$ 6,724,276	\$ 6,724,276	\$ 5,497
46,500	46,500	7,836
7,064,925	10,456,863	(2,625,277)
35,700	35,700	15,060
923,218	916,609	69,781
260,053	260,053	(76,058)
58,325	56,925	18,449
<u>15,112,997</u>	<u>18,496,926</u>	<u>(2,584,712)</u>
2,934,250	2,965,641	174,177
1,277,391	1,362,267	148,326
2,657,214	2,657,214	479,136
1,055,633	4,392,719	1,940,613
4,766,440	5,077,440	19,192
508,800	516,100	46,316
1,419,701	1,421,594	221,004
4,656	4,656	336
1,492,000	1,181,000	553,795
<u>16,116,085</u>	<u>19,578,631</u>	<u>3,582,895</u>
(1,003,088)	(1,081,705)	998,183
<u>78,401</u>	<u>86,901</u>	<u>(68,226)</u>
(924,687)	(994,804)	929,957
<u>4,127,771</u>	<u>4,859,814</u>	<u>-</u>
<u>\$ 3,203,084</u>	<u>\$ 3,865,010</u>	<u>\$ 929,957</u>

CEDAR COUNTY

Budgetary Comparison Schedule – Budget to GAAP Reconciliation
 Required Supplementary Information
 Year Ended June 30, 2010

	Governmental Funds		
	Cash Basis	Accrual Adjust- ments	Modified Accrual Basis
Revenues	\$ 15,912,261	\$ (94,812)	\$ 15,817,449
Expenditures	15,995,736	(41,691)	15,954,045
Net	(83,475)	(53,121)	(136,596)
Other financing sources, net	18,675	-	18,675
Beginning fund balances	4,866,246	834,940	5,701,186
Ending fund balances	<u>\$ 4,801,446</u>	<u>\$ 781,819</u>	<u>\$ 5,583,265</u>

See accompanying independent auditor's report.

CEDAR COUNTY

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION – BUDGETARY REPORTING June 30, 2010

This budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the County Board of Supervisors annually adopts a budget on the cash basis following required public notice and hearing for all funds except blended component units, internal service funds, and agency funds, and appropriates the amount deemed necessary for each of the different County offices and departments. The budget may be amended during the year utilizing similar statutorily prescribed procedures. Encumbrances are not recognized on the cash basis budget and appropriations lapse at year end.

Formal and legal budgetary control is based upon ten major classes of expenditures known as functions, not by fund. These ten functions are: public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, government services to residents, administration, non-program, debt service and capital projects. Function disbursements required to be budgeted include disbursements for the General Fund, Special Revenue Funds, Debt Service Fund and Capital Projects Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. Legal budgetary control is also based upon the appropriation to each office or department. During the year, two budget amendments increased budgeted disbursements by \$3,462,546. These budget amendments are reflected in the final budgeted amounts.

In addition, annual budgets are similarly adopted in accordance with the Code of Iowa by the appropriate governing body as indicated: for the County Extension Office by the County Agricultural Extension Council, for the County Assessor by the County Conference Board, for the E-911 System by the Joint E-911 Service Board and for Emergency Management Services by the County Emergency Management Commission.

During the year ended June 30, 2010, disbursements did not exceed the amounts budgeted in any County function. However, disbursements in the sanitary disposal department exceeded the amount appropriated.

CEDAR COUNTY

SCHEDULE OF FUNDING PROGRESS FOR THE RETIREE HEALTH PLAN

(In Thousands)

Required Supplementary Information

Year Ended June 30, 2010

Year Ended June 30,	Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
2009	July 1, 2008	\$ -	\$ 749	\$ 749	0.0%	\$ 4,796	15.6%
2010	July 1, 2008	\$ -	\$ 749	\$ 749	0.0%	\$ 4,834	15.5%

See note 9 in the accompanying Notes to Financial Statements for the plan description, funding policy, annual OPEB Cost and Net OPEB Obligation, funded status and funding progress.

Other Supplementary Information

CEDAR COUNTY
 COMBINING BALANCE SHEET
 NONMAJOR GOVERNMENTAL FUNDS
 June 30, 2010

	Special Revenue				
	County Recorder's Records Management	Drainage Districts	Conservation Land Acquisition	Solid Waste Disposal	Reserve Officer
Assets					
Cash and pooled investments	\$ 22,671	\$ 6,479	\$ 59,999	\$ 16,606	\$ 11,045
Receivables:					
Property tax:					
Succeeding year	-	-	-	-	-
Accounts	350	-	-	18,570	-
Accrued interest	6	4	-	11	-
Total assets	\$ 23,027	\$ 6,483	\$ 59,999	\$ 35,187	\$ 11,045
Liabilities and Fund Balances					
Liabilities:					
Interfund payable	\$ -	\$ -	\$ -	\$ -	-
Accounts payable	-	-	-	29,458	323
Salaries and benefits payable	-	-	-	6,319	204
Deferred revenue:					
Succeeding year property tax	-	-	-	-	-
Total liabilities	-	-	-	35,777	527
Fund balances:					
Reserved for:					
Debt service	-	-	-	-	-
Unreserved	23,027	6,483	59,999	(590)	10,518
Total fund balances	23,027	6,483	59,999	(590)	10,518
Total liabilities and fund balances	\$ 23,027	\$ 6,483	\$ 59,999	\$ 35,187	\$ 11,045

See accompanying independent auditor's report.

<u>Tax Increment Financing</u>	<u>Transfer Station Closure</u>	<u>Drug Forfeiture</u>	<u>Sheriff's Commissary</u>	<u>Local Option Sales and Services Tax</u>	<u>Hazard Mitigation</u>	<u>Debt Service</u>	<u>Total</u>
\$ 10,766	\$ 10,000	\$ 49,707	\$ 24,438	\$ 247,707	\$ -	\$ 3,269	\$ 462,687
56,000	-	-	-	-	-	-	56,000
-	-	-	-	-	-	-	18,920
-	-	12	-	-	-	-	33
<u>\$ 66,766</u>	<u>\$ 10,000</u>	<u>\$ 49,719</u>	<u>\$ 24,438</u>	<u>\$ 247,707</u>	<u>\$ -</u>	<u>\$ 3,269</u>	<u>\$ 537,640</u>
\$ 15,000	\$ -	\$ -	\$ -	\$ -	\$ 4,221	\$ -	\$ 19,221
-	-	43	1,386	21,736	-	-	52,946
-	-	-	-	-	-	-	6,523
56,000	-	-	-	-	-	-	56,000
<u>71,000</u>	<u>-</u>	<u>43</u>	<u>1,386</u>	<u>21,736</u>	<u>4,221</u>	<u>-</u>	<u>134,690</u>
-	-	-	-	-	-	3,269	3,269
(4,234)	10,000	49,676	23,052	225,971	(4,221)	-	399,681
<u>(4,234)</u>	<u>10,000</u>	<u>49,676</u>	<u>23,052</u>	<u>225,971</u>	<u>(4,221)</u>	<u>3,269</u>	<u>402,950</u>
<u>\$ 66,766</u>	<u>\$ 10,000</u>	<u>\$ 49,719</u>	<u>\$ 24,438</u>	<u>\$ 247,707</u>	<u>\$ -</u>	<u>\$ 3,269</u>	<u>\$ 537,640</u>

CEDAR COUNTY

COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
NONMAJOR GOVERNMENTAL FUNDS
Year Ended June 30, 2010

	Special Revenue				
	County Recorder's Records Management	Drainage Districts	Conservation Land Acquisition	Solid Waste Disposal	Reserve Officer
Revenues:					
Property and other County tax	\$ -	\$ -	\$ -	\$ -	-
Intergovernmental	-	-	-	65,296	-
Charges for service	4,065	-	-	358,554	6,041
Use of money and property	22	47	-	265	-
Miscellaneous	-	-	-	18,762	-
Total revenues	<u>4,087</u>	<u>47</u>	<u>-</u>	<u>442,877</u>	<u>6,041</u>
Expenditures:					
Operating:					
Public safety and legal services	-	-	-	-	3,921
County environment and education	-	-	13,865	513,267	-
Government services to residents Administration	971	-	-	2,790	-
Capital projects	-	-	-	-	-
Total expenditures	<u>971</u>	<u>-</u>	<u>13,865</u>	<u>516,057</u>	<u>3,921</u>
Excess (deficiency) of revenues over (under) expenditures	3,116	47	(13,865)	(73,180)	2,120
Other financing sources:					
Interfund transfers in	-	-	13,864	50,000	-
Net change in fund balances	3,116	47	(1)	(23,180)	2,120
Fund balances beginning of year	<u>19,911</u>	<u>6,436</u>	<u>60,000</u>	<u>22,590</u>	<u>8,398</u>
Fund balances end of year	<u>\$ 23,027</u>	<u>\$ 6,483</u>	<u>\$ 59,999</u>	<u>\$ (590)</u>	<u>\$ 10,518</u>

See accompanying independent auditor's report.

<u>Tax Increment Financing</u>	<u>Transfer Station Closure</u>	<u>Drug Forfeiture</u>	<u>Sheriff's Commissary</u>	<u>Local Option Sales and Services Tax</u>	<u>Hazard Mitigation</u>	<u>Debt Service</u>	<u>Total</u>
\$ 47,724	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	47,724
-	-	-	-	-	1,348,452	-	1,413,748
-	-	-	-	-	-	-	368,660
-	-	67	20,000	-	-	-	20,401
-	-	69	-	-	-	-	18,831
<u>47,724</u>	<u>-</u>	<u>136</u>	<u>20,000</u>	<u>-</u>	<u>1,348,452</u>	<u>-</u>	<u>1,869,364</u>
-	-	29,065	18,801	-	-	-	51,787
42,919	-	-	-	-	1,352,673	-	1,922,724
-	-	-	-	-	-	-	971
19,516	-	-	-	-	-	-	22,306
-	-	-	-	21,735	-	-	21,735
<u>62,435</u>	<u>-</u>	<u>29,065</u>	<u>18,801</u>	<u>21,735</u>	<u>1,352,673</u>	<u>-</u>	<u>2,019,523</u>
(14,711)	-	(28,929)	1,199	(21,735)	(4,221)	-	(150,159)
-	-	-	-	-	-	-	63,864
(14,711)	-	(28,929)	1,199	(21,735)	(4,221)	-	(86,295)
10,477	10,000	78,605	21,853	247,706	-	3,269	489,245
<u>\$ (4,234)</u>	<u>\$ 10,000</u>	<u>\$ 49,676</u>	<u>\$ 23,052</u>	<u>\$ 225,971</u>	<u>\$ (4,221)</u>	<u>\$ 3,269</u>	<u>\$ 402,950</u>

CEDAR COUNTY

COMBINING SCHEDULE OF FIDUCIARY ASSETS AND LIABILITIES
 AGENCY FUNDS
 June 30, 2010

	County Offices			Agricultural Extension Education
	County Auditor	County Recorder	County Sheriff	
ASSETS				
Cash and pooled investments:				
County Treasurer	\$ -	\$ -	\$ -	2,568
Other County officials	27,427	31,761	9,680	-
Receivables:				
Property tax:				
Delinquent	-	-	-	607
Succeeding year	-	-	-	188,000
Accounts	-	580	-	-
Accrued interest	-	-	-	-
Total assets	\$ <u>27,427</u>	\$ <u>32,341</u>	\$ <u>9,680</u>	\$ <u>191,175</u>
LIABILITIES				
Accounts payable	\$ -	\$ 13,276	\$ 1,468	\$ -
Salaries and benefits payable	-	-	-	-
Due to other governments	-	19,065	-	191,175
Trusts payable	27,427	-	8,212	-
Compensated absences	-	-	-	-
Total liabilities	\$ <u>27,427</u>	\$ <u>32,341</u>	\$ <u>9,680</u>	\$ <u>191,175</u>

<u>Emergency Management</u>	<u>County Assessor</u>	<u>Schools</u>	<u>Area Schools</u>	<u>E-911</u>	<u>Corporations</u>	<u>City Special Assessments</u>
\$ 75,055	\$ 599,142	\$ 167,280	\$ 9,850	\$ 210,815	\$ 51,786	\$ 3,258
-	-	-	-	-	-	-
-	1,089	40,252	2,538	-	11,531	-
-	338,000	12,503,000	796,000	-	5,148,000	-
-	-	-	-	21,334	-	-
-	-	-	-	24	-	-
<u>\$ 75,055</u>	<u>\$ 938,231</u>	<u>\$ 12,710,532</u>	<u>\$ 808,388</u>	<u>\$ 232,173</u>	<u>\$ 5,211,317</u>	<u>\$ 3,258</u>
\$ 207	\$ 308	\$ -	\$ -	\$ 1,844	\$ -	\$ -
2,079	10,678	-	-	-	-	-
72,769	915,697	12,710,532	808,388	230,329	5,211,317	3,258
-	-	-	-	-	-	-
-	11,548	-	-	-	-	-
<u>\$ 75,055</u>	<u>\$ 938,231</u>	<u>\$ 12,710,532</u>	<u>\$ 808,388</u>	<u>\$ 232,173</u>	<u>\$ 5,211,317</u>	<u>\$ 3,258</u>

CEDAR COUNTY

COMBINING SCHEDULE OF FIDUCIARY ASSETS AND LIABILITIES
AGENCY FUNDS
June 30, 2010

	<u>Townships</u>	<u>Brucellosis and Tuberculosis Eradication</u>	<u>Auto License and Use Tax</u>	<u>County Recorder's Electronic Transaction Fee</u>
ASSETS				
Cash and pooled investments:				
County Treasurer	\$ 4,790	\$ 155	\$ 422,965	\$ 992
Other County officials	-	-	-	-
Receivables:				
Property tax:				
Delinquent	1,194	9	-	-
Succeeding year	331,000	3,000	-	-
Accounts	-	-	-	1,040
Accrued interest	-	-	-	-
Total assets	\$ 336,984	\$ 3,164	\$ 422,965	\$ 2,032
LIABILITIES				
Accounts payable	\$ -	\$ -	\$ -	-
Salaries and benefits payable	-	-	-	-
Due to other governments	336,984	3,164	422,965	2,032
Trusts payable	-	-	-	-
Compensated absences	-	-	-	-
Total liabilities	\$ 336,984	\$ 3,164	\$ 422,965	\$ 2,032

See accompanying independent auditor's report.

Empowerment	
<u>Fund</u>	<u>Total</u>
\$ 31,035	\$ 1,579,691
-	68,868
-	57,220
-	19,307,000
-	22,954
<u>16</u>	<u>40</u>
<u>\$ 31,051</u>	<u>\$ 21,035,773</u>
\$ 2,035	\$ 19,138
-	12,757
29,016	20,956,691
-	35,639
<u>-</u>	<u>11,548</u>
<u>\$ 31,051</u>	<u>\$ 21,035,773</u>

CEDAR COUNTY

COMBINING SCHEDULE OF CHANGES IN FIDUCIARY ASSETS AND LIABILITIES
 AGENCY FUNDS
 Year Ended June 30, 2010

	County Offices			Agricultural
	County Auditor	County Recorder	County Sheriff	Extension Education
ASSETS AND LIABILITIES				
Balances beginning of year	\$ 26,995	\$ 28,698	\$ 16,269	\$ 184,290
Additions:				
Property and other County tax	-	-	-	188,467
State tax credits	-	-	-	7,409
E-911 surcharge	-	-	-	-
Office fees and collections	-	359,893	85,417	-
Auto licenses, use tax, driver licenses, and postage	-	-	-	-
Assessments	-	-	-	-
Trusts	762	-	350,068	-
Interest on investments	-	-	-	-
Miscellaneous	-	-	-	-
Total additions	762	359,893	435,485	195,876
Deductions:				
Agency remittances:				
To other funds	-	158,662	84,440	-
To other governments	-	197,588	554	188,991
Trusts paid out	330	-	357,080	-
Total deductions	330	356,250	442,074	188,991
Balances end of year	\$ 27,427	\$ 32,341	\$ 9,680	\$ 191,175

<u>Emergency Management</u>	<u>County Assessor</u>	<u>Schools</u>	<u>Area Schools</u>	<u>E-911</u>	<u>Corporations</u>	<u>City Special Assessments</u>
\$ 47,192	\$ 965,645	\$ 12,010,361	\$ 714,531	\$ 191,822	\$ 4,856,806	\$ 2,023
-	338,357	12,511,993	796,746	-	5,193,126	-
-	19,550	483,719	28,455	-	128,406	-
-	-	-	-	137,315	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	43,222
-	-	-	-	-	-	-
-	-	-	-	309	-	-
122,366	6,187	-	-	-	-	-
<u>122,366</u>	<u>364,094</u>	<u>12,995,712</u>	<u>825,201</u>	<u>137,624</u>	<u>5,321,532</u>	<u>43,222</u>
-	-	-	-	-	-	-
94,503	391,508	12,295,541	731,344	97,273	4,967,021	41,987
-	-	-	-	-	-	-
<u>94,503</u>	<u>391,508</u>	<u>12,295,541</u>	<u>731,344</u>	<u>97,273</u>	<u>4,967,021</u>	<u>41,987</u>
\$ <u>75,055</u>	\$ <u>938,231</u>	\$ <u>12,710,532</u>	\$ <u>808,388</u>	\$ <u>232,173</u>	\$ <u>5,211,317</u>	\$ <u>3,258</u>

CEDAR COUNTY

COMBINING SCHEDULE OF CHANGES IN FIDUCIARY ASSETS AND LIABILITIES
AGENCY FUNDS
Year Ended June 30, 2010

	Townships	Brucellosis and Tuberculosis Eradication	Auto License and Use Tax	Tax Sale Redemption
ASSETS AND LIABILITIES				
Balances beginning of year	\$ 330,095	\$ 2,114	\$ 394,697	\$ -
Additions:				
Property and other County tax	329,365	3,456	-	-
State tax credits	14,104	100	-	-
E-911 surcharge	-	-	-	-
Office fees and collections	-	-	-	-
Auto licenses, use tax, driver licenses, and postage	-	-	4,996,788	-
Assessments	-	-	-	-
Trusts	-	-	-	189,233
Interest on investments	-	-	-	-
Miscellaneous	-	-	-	-
Total additions	343,469	3,556	4,996,788	189,233
Deductions:				
Agency remittances:				
To other funds	-	-	188,304	-
To other governments	336,580	2,506	4,780,216	-
Trusts paid out	-	-	-	189,233
Total deductions	336,580	2,506	4,968,520	189,233
Balances end of year	\$ 336,984	\$ 3,164	\$ 422,965	\$ -

See accompanying independent auditor's report.

County Recorder's Electronic <u>Transaction Fee</u>	Empowerment <u>Fund</u>	<u>Total</u>
\$ 864	\$ 34,443	\$ 19,806,845
-	-	19,361,510
-	-	681,743
-	-	137,315
12,087	-	457,397
-	-	4,996,788
-	-	43,222
-	-	540,063
-	261	570
-	210,626	339,179
<u>12,087</u>	<u>210,887</u>	<u>26,557,787</u>
-	-	431,406
10,919	214,279	24,350,810
-	-	546,643
<u>10,919</u>	<u>214,279</u>	<u>25,328,859</u>
<u>\$ 2,032</u>	<u>\$ 31,051</u>	<u>\$ 21,035,773</u>

CEDAR COUNTY

SCHEDULE OF REVENUES BY SOURCE AND EXPENDITURES BY FUNCTION

ALL GOVERNMENTAL FUNDS
FOR THE LAST SIX YEARS

	Modified Accrual Basis			
	2010	2009	2008	2007
Revenues:				
Property and other County tax	\$ 6,732,058	\$ 6,481,663	\$ 6,709,396	\$ 6,650,106
Interest and penalty on property tax	55,377	44,387	48,521	52,532
Intergovernmental	7,723,850	7,401,142	5,717,081	6,613,886
Licenses and permits	50,171	54,210	47,039	40,816
Charges for service	991,219	962,818	1,000,497	880,809
Use of money and property	186,541	205,036	363,901	480,693
Miscellaneous	78,233	77,419	154,079	96,126
Total	\$ 15,817,449	\$ 15,226,675	\$ 14,040,514	\$ 14,814,968
Expenditures:				
Operating:				
Public safety and legal services	\$ 2,788,491	\$ 2,633,866	\$ 2,526,569	\$ 2,442,778
Physical health and social services	1,217,838	1,082,768	1,114,788	1,067,239
Mental health	2,161,313	2,309,981	2,350,115	2,343,358
County environment and education	2,462,774	1,152,930	1,054,978	968,804
Roads and transportation	5,024,836	5,057,008	5,279,916	4,326,007
Government services to residents	471,509	450,506	435,229	421,513
Administration	1,200,970	1,248,465	1,445,904	1,294,089
Non-program	4,320	4,242	4,774	19,606
Debt service	-	-	1,486,038	517,725
Capital projects	621,994	930,171	470,700	992,872
Total	\$ 15,954,045	\$ 14,869,937	\$ 16,169,011	\$ 14,393,991

See accompanying independent auditor's report.

	<u>2006</u>		<u>2005</u>
\$	6,493,506	\$	6,873,785
	71,629		44,810
	6,473,937		6,181,889
	40,460		40,415
	1,033,796		957,047
	335,215		191,763
	144,094		104,475
	<u>14,592,637</u>		<u>14,394,184</u>

\$	2,410,045	\$	2,325,998
	1,010,583		1,054,518
	2,657,815		2,404,162
	895,988		824,677
	4,406,428		4,250,121
	549,782		427,995
	1,295,564		1,276,444
	-		-
	516,915		520,565
	1,053,668		971,899
	<u>14,796,788</u>		<u>14,056,379</u>

CEDAR COUNTY

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
Year Ended June 30, 2010

Grantor/Program	CFDA Number	Agency or Pass-through Number	Program Expenditures
Indirect:			
U.S. Department of Agriculture:			
Iowa Department of Human Services:			
Human Services Administrative Reimbursements:			
State Administrative Matching Grants for the Supplemental Nutrition Assistance Program	10.561	FY 10	\$ <u>2,694</u>
U.S. Department of Housing and Urban Development:			
Iowa Department of Economic Development:			
Community Development Block Grant/State's Program and Non-Entitlement Grants in Hawaii	14.228	08DRMH-040	<u>205,271</u>
U.S. Department of Transportation:			
Iowa Department of Transportation:			
Highway Planning and Construction	20.205	BROS CO16(72)	285,957
Highway Planning and Construction	20.205	BROS CO16(73)	<u>10,936</u>
			<u>296,893</u>
Iowa Department of Public Safety:			
Governor's Traffic Safety Bureau:			
Alcohol Impaired Driving Countermeasures Incentive Grants	20.601	410 Task 12	<u>5,787</u>
U.S. Department of Education:			
Iowa Department of Transportation:			
ARRA - State Fiscal Stabilization Fund-Government Services, Recovery Act	84.397	S397A090016A	<u>29,948</u>

CEDAR COUNTY

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
Year Ended June 30, 2010

Grantor/Program	CFDA Number	Agency or Pass-through Number	Program Expenditures
Indirect (continued):			
U.S. Department of Health and Human Services:			
Iowa Department of Public Health:			
Public Health Emergency Preparedness	93.069	5880BT16	\$ <u>61,902</u>
Immunization Cluster Programs:			
Immunization Grants	93.268	5889I413	3,903
Immunization Grants	93.268	5580I413	1,357
ARRA - Immunization, Recovery Act	93.712	5880I413	<u>1,203</u>
			<u>6,463</u>
Iowa Department of Human Services:			
Human Services Administrative Reimbursements:			
Temporary Assistance for Needy Families Refugee and Entrant Assistance - State Administered Programs	93.558	FY 10	<u>1,131</u>
Child Care Mandatory and Matching Funds of the Child Care and Development Fund	93.566	FY 10	<u>7</u>
Foster Care - Title IV-E	93.596	FY 10	<u>694</u>
Adoption Assistance	93.658	FY 10	<u>1,411</u>
Children's Health Insurance Program	93.659	FY 10	<u>353</u>
Medical Assistance Program	93.767	FY 10	<u>16</u>
Social Services Block Grant	93.778	FY 10	<u>3,002</u>
	93.667	FY 10	<u>1,351</u>
Social Services Block Grant	93.667	FY 10	<u>50,024</u>
			<u>51,375</u>
U.S. Department of Homeland Security:			
Iowa Department of Public Defense:			
Disaster Grants - Public Assistance (Presidentially Declared Disasters)	97.036	IADR1763	<u>340,876</u>
Hazard Mitigation Grant	97.039	HMGPD1763	<u>781,481</u>
Emergency Management Performance Grants	97.042	EMPG(10)	<u>39,281</u>
Total			<u>\$ <u>1,828,585</u></u>

CEDAR COUNTY

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
Year Ended June 30, 2010

Basis of Presentation – The Schedule of Expenditures of Federal Awards includes the federal grant activity of Cedar County and is presented on the modified accrual basis of accounting. The information on this schedule is presented in accordance with requirements of OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

See accompanying independent auditor's report.

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED
IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Officials of Cedar County:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Cedar County, Iowa, as of and for the year ended June 30, 2010, which collectively comprise the County's basic financial statements listed in the table of contents and have issued our report thereon dated March 2, 2011. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Cedar County's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Cedar County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Cedar County's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses and, therefore, there can be no assurance all deficiencies, significant deficiencies or material weaknesses have been identified. However, as described in the accompanying Schedule of Findings and Questioned Costs, we identified certain deficiencies in internal control over financial reporting we consider to be significant deficiencies.

A deficiency in internal control exists when the design or operation of the control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the County's financial statements will not be prevented or detected and corrected on a timely basis. We noted no matters in internal control over financial reporting that we consider to be material weaknesses.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in Part II of the accompanying Schedule of Findings and Questioned Costs as item II-A-10 to be a significant deficiency.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Cedar County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under Government Auditing Standards. However, we noted certain immaterial instances of non-compliance or other matters that are described in Part IV of the accompanying Schedule of Findings and Questioned Costs.

Comments involving statutory and other legal matters about Cedar County's operations for the year ended June 30, 2010 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the County. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

Cedar County's responses to the findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. While we have expressed our conclusions on the County's responses, we did not audit Cedar County's responses and, accordingly, we express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of Cedar County and other parties to whom Cedar County may report, including federal awarding agencies and pass-through entities. This report is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of Cedar County during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

Oskaloosa, Iowa
March 2, 2011

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL EFFECT ON EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

To the Officials of Cedar County:

Compliance

We have audited the compliance of Cedar County, Iowa, with the types of compliance requirements described in U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2010. Cedar County's major federal programs are identified in Part I of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts and grant agreements applicable to each of its major federal programs is the responsibility of Cedar County's management. Our responsibility is to express an opinion on Cedar County's compliance based on our audit.

We conducted our audit of compliance in accordance with U.S. generally accepted auditing standards, the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, and OMB Circular A-133, Audits of States, Local Governments and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether non-compliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Cedar County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on Cedar County's compliance with those requirements.

In our opinion, Cedar County complied, in all material respects, with the requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2010.

Internal Control Over Compliance

The management of Cedar County is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants agreements applicable to federal programs. In planning and performing our audit, we considered Cedar County's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Cedar County's internal control over compliance.

Our consideration of internal control over compliance was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in the County's internal control that might be significant deficiencies or material weaknesses and, therefore, there can be no assurance all deficiencies, significant deficiencies or material weaknesses have been identified.

A deficiency in the County's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct non-compliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance such that there is a reasonable possibility material non-compliance with a type of compliance requirement of a federal program will not be prevented or detected and corrected on a timely basis. We noted no matters involving internal control over compliance that we consider to be material weaknesses.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of Cedar County and other parties to whom Cedar County may report, including federal awarding agencies and pass-through entities. This report is not intended to be and should not be used by anyone other than these specified parties.

Oskaloosa, Iowa
March 2, 2011

CEDAR COUNTY
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
Year Ended June 30, 2010

Part I: Summary of the Independent Auditor's Results:

- (a) Unqualified opinions were issued on the financial statements.
- (b) A significant deficiency in internal control over financial reporting was disclosed by the audit of the financial statements.
- (c) The audit did not disclose any non-compliance which is material to the financial statements.
- (d) No material weaknesses in internal control over major programs were disclosed by the audit of the financial statements.
- (e) An unqualified opinion was issued on compliance with requirements applicable to the major programs.
- (f) The audit disclosed no audit findings which were required to be reported in accordance with Office of Management and Budget Circular A-133, Section .510(a).
- (g) Major programs were as follows:
 - CFDA Number 97.036 Disaster Grants – Public Assistance (Presidentially Declared Disasters)
 - CFDA Number 97.039 Hazard Mitigation Grant
- (h) The dollar threshold used to distinguish between Type A and Type B programs was \$300,000.
- (i) Cedar County did not qualify as a low-risk auditee.

CEDAR COUNTY

SCHEDULE OF FINDINGS AND QUESTIONED COSTS

Year Ended June 30, 2010

Part II: Findings Related to the Basic Financial Statements:

INSTANCES OF NON-COMPLIANCE:

No matters were reported.

INTERNAL CONTROL DEFICIENCIES:

II-A-10 Segregation of Duties

Comment – During our review of the internal control structure, the existing procedures are evaluated in order to determine that incompatible duties, from a control standpoint, are not performed by the same employee. This segregation of duties helps to prevent losses from employee error or dishonesty and therefore maximizes the accuracy of the County’s financial statements. We noted that generally one or two individuals in the offices identified may have control over the following areas for which no compensating controls exist:

	<u>Applicable Offices</u>
(1) All incoming mail should be opened by an employee who is not authorized to make entries to the accounting records. This employee should prepare a listing of cash and checks received. The mail should then be forwarded to the accounting personnel for processing. Later, the same listing should be compared to the cash receipt records.	Ag Extension, Sheriff, Treasurer
(2) Bank accounts should be reconciled promptly at the end of each month by an individual who does not sign checks or handle or record cash.	Ag Extension, Sheriff, Treasurer
(3) Checks or warrants should be signed by an individual who does not otherwise participate in the preparation of the checks or warrants. Prior to signing, the checks or warrants and the supporting documentation should be reviewed for propriety. After signing, the checks or warrants should be mailed without allowing them to return to individuals who prepare the checks or warrants or approve vouchers for payment.	Ag Extension, Sheriff

Recommendation – We realize that with a limited number of office employees, segregation of duties is difficult. However, each official should review the control procedures of their office to obtain the maximum internal control possible under the circumstances. The official should utilize current personnel to provide additional control through review of financial transactions, reconciliations and reports. Such reviews should be performed by independent persons to the extent possible, and should be evidenced by the initials or signature of the reviewer and the date of the review.

CEDAR COUNTY
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
Year Ended June 30, 2010

Part II: Findings Related to the Basic Financial Statements (continued):

INTERNAL CONTROL DEFICIENCIES (continued):

II-A-10 Segregation of Duties (continued)

Responses –

Ag Extension – We will review procedures and try to make any necessary changes to improve internal control.

County Sheriff – We will review procedures and try to make any necessary changes to improve internal control.

County Treasurer – We will review procedures and try to make any necessary changes to improve internal control.

Conclusion – Responses accepted.

CEDAR COUNTY
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
Year Ended June 30, 2010

Part III: Findings and Questioned Costs for Federal Awards:

INSTANCES OF NON-COMPLIANCE:

No matters were reported.

INTERNAL CONTROL DEFICIENCIES:

No matters were reported.

CEDAR COUNTY

SCHEDULE OF FINDINGS AND QUESTIONED COSTS

Year Ended June 30, 2010

Part IV: Other Findings Related to Required Statutory Reporting:

IV-A-10 Certified Budget – Disbursements during the year ended June 30, 2010 did not exceed the amounts budgeted in any County function. However, disbursements in the sanitary disposal department exceeded the amount appropriated.

Recommendation – Chapter 331.434(6) of the Code of Iowa authorizes the Board of Supervisors, by resolution, to increase or decrease appropriations of one office or department by increasing or decreasing the appropriation of another office or department as long as the service area budget is not increased. Such increases or decreases should be made before disbursements are allowed to exceed the appropriation.

Response – Appropriations will be watched more closely by the departments in the future.

Conclusion – Response accepted.

IV-B-10 Questionable Expenditures – No expenditures were noted that may not meet the requirements of public purpose as defined in an Attorney General’s opinion dated April 25, 1979.

IV-C-10 Travel Expense – No expenditures of County money for travel expenses of spouses of County officials or employees were noted.

IV-D-10 Business Transactions – Business transactions between the County and County officials or employees are detailed as follows:

Name, Title and Business Connection	Transaction Description	Amount
Austin Sorgenfrey, employee, Owner of AJS Construction	Concrete removal	\$ 8,000

In accordance with Chapter 331.342(2)(d) of the Code of Iowa, the transaction does not represent a conflict of interest since the employee was not directly involved in the procurement or preparation of any part of the contract.

IV-E-10 Bond Coverage – Surety bond coverage of County officials and employees is in accordance with statutory provisions. The amount of all bonds should be reviewed periodically to insure that the coverage remains adequate for current operations.

IV-F-10 Board Minutes – No transactions were found that we believe should have been approved in the Board minutes but were not.

IV-G-10 Deposits and Investments – No instances of non-compliance with the deposit and investment provisions of Chapter 12B and Chapter 12C of the Code of Iowa and the County’s investment policy were noted.

IV-H-10 Resource Enhancement and Protection Certification – The County properly dedicated property tax revenue to conservation purposes as required by Chapter 455A.19(1)(b) of the Code of Iowa in order to receive the additional REAP funds allocated in accordance with subsections (b)(2) and (b)(3).

CEDAR COUNTY

SCHEDULE OF FINDINGS AND QUESTIONED COSTS

Year Ended June 30, 2010

Part IV: Other Findings Related to Required Statutory Reporting (continued):

- IV-I-10 County Extension Office – The County Extension Office is operated under the authority of Chapter 176A of the Code of Iowa and serves as an agency of the State of Iowa. This fund is administered by an Extension Council separate and distinct from County operations and, consequently, is not included in Exhibits A or B.

Disbursements during the year ended June 30, 2010 for the County Extension Office did not exceed the amount budgeted.

We noted that the minutes for four Extension Council meetings were not properly signed as required by Chapter 176A.14(3) of the Code of Iowa.

Recommendation – The Extension Council minutes should be signed by Council members as required.

Response – We will properly sign the minutes of all meetings in the future.

Conclusion – Response accepted.

- IV-J-10 Transfers – Chapter 331.429 of the Code of Iowa outlines the maximum allowable transfer of property and related tax revenues from the Special Revenue, Rural Services Fund to the Special Revenue, Secondary Roads Fund. During the year ended June 30, 2010, the County exceeded the maximum allowable transfer from the Rural Services Fund.

Recommendation – The County should be aware of the maximum allowable transfers and monitor them during the year to ensure compliance with the Code of Iowa.

Response – This was a miscalculation on our part this year. We will be more careful in the future to ensure the maximum allowable transfer is not exceeded.

Conclusion – Response accepted.

- IV-K-10 Financial Condition – The Internal Service Fund, Employee Group Health had a deficit net assets balance of \$23,893 at June 30, 2010. In addition, the Special Revenue Funds, Tax Increment Financing, Hazard Mitigation, and Solid Waste Disposal had deficit fund balances of \$4,234, \$4,221, and \$590, respectively, at June 30, 2010.

Recommendation – The County needs to explore alternatives to restore these funds to a sound financial condition.

Response – We will work on restoring these funds to a sound financial condition. We switched from a self-insured to a fully insured dental plan for the year ending June 30, 2011, which will limit future potential losses in the Employee Group Health Fund.

Conclusion – Response accepted.

CEDAR COUNTY
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
Year Ended June 30, 2010

Part IV: Other Findings Related to Required Statutory Reporting (continued):

IV-L-10 Gift Cards – We noted in our testing of disbursements that two retiring reserve officers each received gift cards valued at \$300.

Recommendation – The County should avoid the use of gift cards as additional remuneration in the future. The County should approve any pay increases through the proper procedures and any increase should be properly accounted for through the payroll system to allow for the proper payroll and withholding taxes.

Response – We will discontinue the practice of awarding gift cards to retiring reserve officers in the future.

Conclusion – Response accepted.