

CITY OF FOREST CITY, IOWA
INDEPENDENT AUDITOR'S REPORTS
BASIC FINANCIAL STATEMENTS AND
SUPPLEMENTARY INFORMATION
SCHEDULE OF FINDINGS

JUNE 30, 2010

- Prepared By -

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CITY OF FOREST CITY, IOWA

TABLE OF CONTENTS

	<u>PAGE</u>
<u>OFFICIALS</u>	1
<u>INDEPENDENT AUDITOR'S REPORT</u>	2-3
<u>MANAGEMENT'S DISCUSSION AND ANALYSIS</u>	4-8
 <u>BASIC FINANCIAL STATEMENTS:</u>	
	<u>Exhibit</u>
Government-wide Financial Statement:	
Statement of Activities and Net Assets - Cash Basis	A 9-12
Governmental Fund Financial Statement:	
Statement of Cash Receipts, Disbursements and	
Changes in Cash Balances	B 13-14
Reconciliation of the Statement of Cash Receipts,	
Disbursements and Changes in Cash Balances to the	
Statement of Activities and Net Assets	C 15
Proprietary Fund Financial Statement:	
Statement of Cash Receipts, Disbursements and	
Changes in Cash Balances	D 16-17
Notes to Financial Statements	18-27
 <u>REQUIRED SUPPLEMENTARY INFORMATION:</u>	
Budgetary Comparison Schedule of Receipts, Disbursements and	
Changes in Balances - Budget and Actual (Cash Basis) - All	
Governmental Funds and Proprietary Funds	28-29
Notes to Required Supplementary Information	
- Budgetary Reporting	30
 <u>OTHER SUPPLEMENTARY INFORMATION:</u>	
	<u>Schedule</u>
Schedule of Cash Receipts, Disbursements and Changes in	
Cash Balances - Nonmajor Governmental Funds	1 31-32
Schedule of Cash Receipts, Disbursements and Changes in	
Cash Balances - Nonmajor Proprietary Funds	2 33-34
Schedule of Indebtedness	3 35-36
Bond and Note Maturities	4 37-38
Schedule of Receipts by Source and Disbursements by	
Function - All Governmental Funds.	5 39-40
 <u>INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER</u>	
<u>FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS</u>	
<u>BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN</u>	
<u>ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS</u>	
	41-42
<u>SCHEDULE OF FINDINGS</u>	43-45

CITY OF FOREST CITY, IOWA

OFFICIALS

<u>NAME</u>	<u>TITLE</u>	<u>TERM EXPIRES</u>
(Before January 2010)		
George Wilson	Mayor	January 2012
Suzanne Murphy	Mayor Pro tem	January 2012
Jack Caputo	Council Member	Resigned
Ronald Holland	Council Member	January 2010
Kay Sorensen	Council Member	January 2010
Jon West	Council Member	January 2012
Jerome Clouse	Council Member	January 2012
Rick Skjeie	Council Member	January 2012
Paul Boock	Clerk/Treasurer	Indefinite
Steve Bakke	Attorney	Indefinite
(After January 2010)		
George Wilson	Mayor	January 2012
Suzanne Murphy	Mayor Pro tem	January 2012
Jerome Clouse	Council Member	January 2012
Rick Skjeie	Council Member	January 2012
Ronald Holland	Council Member	January 2014
Richard Honsey	Council Member	January 2014
Kay Sorensen	Council Member	January 2014
Jon West	Council Member	January 2014
Paul Boock	Clerk/Treasurer	Indefinite
Steve Bakke	Attorney	Indefinite



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INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and
Members of the City Council:

I have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Forest City, Iowa, as of and for the year ended June 30, 2010, which collectively comprise the City's basic financial statements listed in the table of contents. These financial statements are the responsibility of the City of Forest City's management. My responsibility is to express opinions on these financial statements based on my audit.

I conducted my audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. I believe my audit provides a reasonable basis for my opinions.

As described in Note 1, these financial statements were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles.

In my opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Forest City as of June 30, 2010, and the respective changes in cash basis financial position for the year then ended in conformity with the basis of accounting described in Note 1.

In accordance with Government Auditing Standards, I have also issued my report dated December 14, 2010 on my consideration of the City of Forest City's internal control over financial reporting and my tests of its compliance with certain provisions of laws, regulations, contracts and other matters. The purpose of that report is to describe the scope of my testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of my audit.

Management's Discussion and Analysis and budgetary comparison information on pages 4 through 8 and 28 through 30 are not required parts of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. I have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. I did not audit the information and express no opinion on it.

My audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Forest City's basic financial statements. I previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for the six years ended June 30, 2009 (which are not presented herein) and expressed unqualified opinions on those financial statements which were prepared in conformity with an other comprehensive basis of accounting. Other supplementary information included in Schedules 1 through 5 is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in my audit of the basic financial statements and, in my opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

A handwritten signature in cursive script that reads "Larry Pump".

December 14, 2010

MANAGEMENT'S DISCUSSION AND ANALYSIS

The City of Forest City provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2010. I encourage readers to consider this information in conjunction with the City's financial statements, which follow.

2010 FINANCIAL HIGHLIGHTS

Receipts of the City's governmental activities decreased 12.1%, or approximately \$594,000 from fiscal year 2009 to fiscal year 2010. Operating grants, contributions and restricted interest and property tax increased approximately \$385,000 and \$142,000, respectively. Capital grants, contributions and restricted interest and other general receipts decreased approximately \$749,000 and \$169,000, respectively.

Disbursements of the City's governmental activities increased 22.5%, or approximately \$1,214,000, in fiscal year 2010 from fiscal year 2009. Capital projects and community and economic development disbursements increased approximately \$803,000 and \$795,000, respectively, while public works and health and social services disbursements decreased approximately \$720,000 and \$4,000, respectively.

The City's total cash basis net assets decreased 25.9%, or approximately \$2,890,000 from June 30, 2009 to June 30, 2010. Of this amount, the assets of the governmental activities decreased approximately \$1,930,000 and the assets of the business type activities decreased by approximately \$960,000.

USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the City's financial activities.

The Government-wide Financial Statement consists of a Statement of Activities and Net Assets. This statement provides information about the activities of the City as a whole and presents an overall view of the City's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report the City's operations in more detail than the government-wide statement by providing information about the most significant funds.

Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the City's budget for the year.

Other Supplementary Information provides detailed information about the nonmajor governmental and proprietary funds and the City's indebtedness.

BASIS OF ACCOUNTING

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles. Therefore, when reviewing the financial information and discussion within this annual report, readers should keep in mind the limitations resulting from the use of the cash basis of accounting.

REPORTING THE CITY'S FINANCIAL ACTIVITIES

Government-wide Financial Statement

One of the most important questions asked about the City's finances is, "Is the City as a whole better off or worse off as a result of the year's activities?" The Statement of Activities and Net Assets reports information which helps answer this question.

The Statement of Activities and Net Assets presents the City's net assets. Over time, increases or decreases in the City's net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities and Net Assets is divided into two kinds of activities:

Governmental Activities include public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service and capital projects. Property tax and state and federal grants finance most of these activities.

Business Type Activities include the waterworks, the sanitary sewer system, electric and storm sewer. These activities are financed primarily by user charges.

Fund Financial Statements

The City has two kinds of funds:

1) Governmental funds account for most of the City's basic services. These focus on how money flows into and out of those funds and the balances at year-end that are available for spending. The governmental funds include: 1) the General Fund, 2) the Special Revenue Funds, such as Road Use Tax and Tax Increment Financing, 3) the Debt Service Fund, 4) the Capital Projects Funds and 5) the Permanent Funds. The governmental fund financial statements provide a detailed, short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs.

The required financial statement for governmental funds is a statement of cash receipts, disbursements and changes in cash balances.

A reconciliation between the government-wide statement and the fund financial statement follows the fund financial statement.

2) Proprietary funds account for the City's Enterprise Funds and the Internal Service Funds. Enterprise Funds are used to report business type activities. The City maintains several Enterprise Funds to provide separate information for the Water, Sewer Rental, Electric and Storm Sewer Funds. Internal Service Funds are an accounting device used to accumulate and allocate costs internally among the City's various functions.

The required financial statement for proprietary funds is a statement of cash receipts, disbursements and changes in cash balances.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

Net assets may serve over time as a useful indicator of financial position. The City's cash balance for governmental activities decreased from a year ago, decreasing from approximately \$3,933,000 to approximately \$2,003,000. The analysis that follows focuses on the changes in cash basis net assets of governmental activities.

Changes in Cash Basis Net Assets of Governmental Activities
(Expressed in Thousands)

	<u>Year ended June 30,</u>	
	<u>2010</u>	<u>2009</u>
Receipts:		
Program receipts:		
Charges for service	\$ 518	\$ 547
Operating grants, contributions and restricted interest	912	527
Capital grants, contributions and restricted interest	90	839
General receipts:		
Property tax	2,144	2,002
Local option sales tax	300	373
Unrestricted interest on investments	61	162
Other general receipts	289	458
Total receipts	<u>\$ 4,314</u>	<u>\$4,908</u>
Disbursements:		
Public safety	\$ 1,211	\$1,051
Public works	1,109	1,829
Health and social services	17	21
Culture and recreation	704	607
Community and economic development	1,155	360
General government	238	210
Debt service	626	571
Capital projects	1,552	749
Total disbursements	<u>\$ 6,612</u>	<u>\$5,398</u>
Change in cash basis net assets before transfers	\$ (2,298)	\$ (490)
Transfers, net	<u>368</u>	<u>368</u>
Change in cash basis net assets	\$ (1,930)	\$ (122)
Cash basis net assets beginning of year	<u>3,933</u>	<u>4,055</u>
Cash basis net assets end of year	<u>\$ 2,003</u>	<u>\$3,933</u>

The City's total receipts for governmental activities decreased 12.1%, or approximately \$594,000. The total cost of all programs and services increased by approximately \$1,214,000, or 22.5%, with no new programs added this year. The significant increase in disbursements was primarily the result of economic development and street improvement projects.

The cost of all governmental activities this year was \$6,611,996 compared to \$5,397,657 last year. However, as shown in the Statement of Activities and Net Assets on pages 9-12, the amount taxpayers ultimately financed for these activities was only \$5,092,873 because some of the cost was paid by those directly benefited from the programs (\$517,487) or by other governments and organizations which subsidized certain programs with grants, contributions and restricted interest (\$1,001,636). The City paid for the remaining "public benefit" portion of governmental activities (\$5,092,873) with taxes (some of which could only be used for certain programs) and other receipts, such as interest and other general receipts.

Changes in Cash Basis Net Assets of Business Type Activities
(Expressed in Thousands)

	Year ended June 30,	
	2010	2009
Receipts:		
Program receipts:		
Charges for service:		
Water	\$ 400	\$ 389
Sewer	582	562
Electric	5,158	4,354
Other	138	138
Operating grants, contributions and restricted interest	9	70
General receipts:		
Unrestricted interest on investments	46	177
Other general receipts	212	37
Total receipts	\$ 6,545	\$ 5,727
Disbursements:		
Water	\$ 967	\$ 416
Sewer	1,115	722
Electric	4,747	4,406
Other	309	415
Total disbursements	\$ 7,138	\$ 5,959
Change in cash basis net assets before transfers	\$ (593)	\$ (232)
Transfers, net	(368)	(368)
Change in cash basis net assets	\$ (961)	\$ (600)
Cash basis net assets beginning of year	7,218	7,818
Cash basis net assets end of year	\$ 6,257	\$ 7,218

Total business type activities receipts for the fiscal year were approximately \$6,545,000 compared to approximately \$5,727,000 last year. This increase was due primarily to the increase in electric charges during the year. The cash balance decreased by approximately \$961,000 from the prior year due to disbursements with the approved water, sewer and storm sewer construction projects. Total disbursements for the fiscal year increased by 19.8% to a total of approximately \$7,138,000.

INDIVIDUAL MAJOR GOVERNMENTAL FUND ANALYSIS

As the City of Forest City completed the year, its governmental funds reported a combined fund balance of \$1,946,321, a decrease of \$1,921,776 from last year's total of \$3,868,097. The following are the major reasons for the changes in fund balances of the major funds from the prior year.

The General Fund cash balance decreased \$257,106 from the prior year to \$1,627,551. This decrease was due to a lower interest rates and increased costs during the year.

The Debt Service Fund cash balance increased \$37,351 to \$120,690 during the fiscal year. This increase was due to an increase in property tax. Bond principal and interest payments increased \$54,363 in fiscal year 2010.

The Capital Projects, Street Improvement Fund cash balance decreased \$1,500,596 from the prior year to \$95,882. This decrease was due to scheduled construction during the fiscal year.

INDIVIDUAL MAJOR BUSINESS TYPE FUND ANALYSIS

The Enterprise, Water Fund cash balance decreased \$584,523 from the prior year to \$431,097. This decrease was attributable to capital projects during the year.

The Enterprise, Sewer Rental Fund cash balance decreased by \$588,077 to \$736,318, due primarily to capital projects and debt service payments during the year.

The Enterprise, Sewer Reserve Fund cash balance remained the same at \$1,000,000 due to no activity during the year.

The Enterprise, Electric Fund cash balance increased by \$372,298 to \$793,162 due to an increase in charges for service.

The Enterprise, Electric Capital Fund cash balance remained the same at \$2,700,000 due to no activity during the year.

BUDGETARY HIGHLIGHTS

Over the course of the year, the City amended its budget one time. The amendment was approved on May 17, 2010 and resulted in an increase in operating revenue of approximately \$600,000, and an increase in operating disbursements of \$750,250. The City will use the additional revenue for repair projects and economic development activity.

The City exceeded the amount budgeted in the culture and recreation function for the year ended June 30, 2010.

DEBT ADMINISTRATION

At June 30, 2010, the City had approximately \$9,303,000 in bonds and notes and other long-term debt outstanding, compared to approximately \$9,942,000 last year, as shown below.

Outstanding Debt at Year-End
(Expressed in Thousands)

	June 30,	
	2010	2009
General obligation notes	\$ 4,730	\$ 5,170
Revenue bonds and notes	4,500	4,765
Capital leases	73	7
Total	<u>\$ 9,303</u>	<u>\$ 9,942</u>

Debt decreased as a result of scheduled debt payments. The Constitution of the State of Iowa limits the amount of general obligation debt cities can issue to 5% of the assessed value of all taxable property within the City's corporate limits. The City's outstanding general obligation debt of \$4,730,000 is significantly below its constitutional debt limit of \$9,516,251.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

The City of Forest City's elected and appointed officials and citizens considered many factors when setting the fiscal year 2011 budget, tax rates and fees charged for various City activities. One of those factors is the economy.

CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Paul Boock, City Clerk, 305 North Clark Street, Forest City, Iowa 50436.

CITY OF FOREST CITY, IOWA
STATEMENT OF ACTIVITIES AND NET ASSETS - CASH BASIS
AS OF AND FOR THE YEAR ENDED JUNE 30, 2010

	<u>Disbursements</u>	<u>Program Receipts</u>		
		<u>Charges For Service</u>	<u>Operating Grants, Contributions and Restricted Interest</u>	<u>Capital Grants, Contributions and Restricted Interest</u>
FUNCTIONS/PROGRAMS:				
Governmental activities:				
Public safety	\$ 1,211,327	\$ 4,695	\$ 134,116	\$ -
Public works	1,109,450	390,934	648,326	89,865
Health and social services	17,234	-	-	-
Culture and recreation	703,537	74,773	17,181	-
Community and economic development	1,154,998	-	112,148	-
General government	237,617	13,337	-	-
Debt service	625,551	33,748	-	-
Capital projects	<u>1,552,282</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total governmental activities	<u>\$ 6,611,996</u>	<u>\$ 517,487</u>	<u>\$ 911,771</u>	<u>\$ 89,865</u>
Business type activities:				
Water	\$ 966,811	\$ 400,545	\$ -	\$ -
Sewer	1,115,085	582,573	-	-
Electric	4,746,669	5,157,896	-	-
Other	<u>309,412</u>	<u>137,597</u>	<u>9,110</u>	<u>-</u>
Total business type activities	<u>\$ 7,137,977</u>	<u>\$6,278,611</u>	<u>\$ 9,110</u>	<u>\$ -</u>
Total	<u>\$13,749,973</u>	<u>\$6,796,098</u>	<u>\$ 920,881</u>	<u>\$ 89,865</u>

(Continued)

**Net (Disbursements) Receipts and
Changes in Cash Basis Net Assets**

<u>Governmental Activities</u>	<u>Business Type Activities</u>	<u>Total</u>
\$ (1,072,516)	\$ -	\$ (1,072,516)
19,675	-	19,675
(17,234)	-	(17,234)
(611,583)	-	(611,583)
(1,042,850)	-	(1,042,850)
(224,280)	-	(224,280)
(591,803)	-	(591,803)
<u>(1,552,282)</u>	<u>-</u>	<u>(1,552,282)</u>
<u>\$ (5,092,873)</u>	<u>\$ -</u>	<u>\$ (5,092,873)</u>
\$ -	\$ (566,266)	\$ (566,266)
-	(532,512)	(532,512)
-	411,227	411,227
<u>-</u>	<u>(162,705)</u>	<u>(162,705)</u>
<u>\$ -</u>	<u>\$ (850,256)</u>	<u>\$ (850,256)</u>
<u>\$ (5,092,873)</u>	<u>\$ (850,256)</u>	<u>\$ (5,943,129)</u>

CITY OF FOREST CITY, IOWA
STATEMENT OF ACTIVITIES AND NET ASSETS - CASH BASIS
AS OF AND FOR THE YEAR ENDED JUNE 30, 2010

General Receipts and Transfers:

Property and other city tax levied for:
 General purposes
 Debt service
Tax increment financing
Local option sales tax
Unrestricted interest on investments
Miscellaneous
Transfers

Total general receipts and transfers

Change in cash basis net assets

Cash basis net assets beginning of year

Cash basis net assets end of year

Cash Basis Net Assets

Restricted:

 Nonexpendable:

 Cemetery perpetual care

 Library trust

 Expendable:

 Streets

 Urban renewal purposes

 Debt service

 Other purposes

Unrestricted

Total cash basis net assets

See Notes to Financial Statements.

**Net (Disbursements) Receipts and
Changes in Cash Basis Net Assets**

<u>Governmental Activities</u>	<u>Business Type Activities</u>	<u>Total</u>
\$ 1,236,642	\$ -	\$ 1,236,642
614,514	-	614,514
293,081	-	293,081
300,242	-	300,242
61,436	45,778	107,214
289,252	211,714	500,966
<u>368,000</u>	<u>(368,000)</u>	<u>-</u>
<u>\$ 3,163,167</u>	<u>\$ (110,508)</u>	<u>\$ 3,052,659</u>
<u>\$(1,929,706)</u>	<u>\$ (960,764)</u>	<u>\$(2,890,470)</u>
<u>3,932,509</u>	<u>7,218,560</u>	<u>11,151,069</u>
<u>\$ 2,002,803</u>	<u>\$ 6,257,796</u>	<u>\$ 8,260,599</u>
\$ 45,379	\$ -	\$ 45,379
125,482	-	125,482
66,293	-	66,293
40,576	-	40,576
120,690	-	120,690
559,662	4,350,000	4,909,662
<u>1,044,721</u>	<u>1,907,796</u>	<u>2,952,517</u>
<u>\$ 2,002,803</u>	<u>\$ 6,257,796</u>	<u>\$ 8,260,599</u>

CITY OF FOREST CITY, IOWA
STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES
GOVERNMENTAL FUNDS
AS OF AND FOR THE YEAR ENDED JUNE 30, 2010

	<u>General</u>	<u>Debt Service</u>	<u>Capital Projects Street Improvement</u>
RECEIPTS:			
Property tax	\$ 920,133	\$ 614,154	\$ -
Tax increment financing	-	-	-
Other city tax	-	-	-
Licenses and permits	6,359	-	-
Use of money and property	57,551	-	2,773
Intergovernmental	256,969	-	-
Charges for service	459,376	-	-
Special assessments	-	33,748	-
Miscellaneous	204,586	-	-
Total receipts	<u>\$ 1,904,974</u>	<u>\$ 647,902</u>	<u>\$ 2,773</u>
DISBURSEMENTS:			
Operating:			
Public safety	\$ 1,207,657	\$ -	\$ -
Public works	1,107,648	-	-
Health and social services	17,234	-	-
Culture and recreation	686,682	-	-
Community and economic development	280,890	-	-
General government	236,969	-	-
Debt service	-	625,551	-
Capital projects	-	-	1,503,369
Total disbursements	<u>\$ 3,537,080</u>	<u>\$ 625,551</u>	<u>\$ 1,503,369</u>
Excess (deficiency) of receipts over (under) disbursements	<u>\$(1,632,106)</u>	<u>\$ 22,351</u>	<u>\$(1,500,596)</u>
Other financing sources (uses):			
Operating transfers in	\$ 1,375,000	\$ 15,000	\$ -
Operating transfers out	-	-	-
Total other financing sources (uses)	<u>\$ 1,375,000</u>	<u>\$ 15,000</u>	<u>\$ -</u>
Net change in cash balances	\$ (257,106)	\$ 37,351	\$(1,500,596)
Cash balances beginning of year	<u>1,884,657</u>	<u>83,339</u>	<u>1,596,478</u>
Cash balances end of year	<u>\$ 1,627,551</u>	<u>\$ 120,690</u>	<u>\$ 95,882</u>
Cash Basis Fund Balances:			
Reserved for debt service	\$ -	\$ 120,690	\$ -
Unreserved:			
General fund	1,627,551	-	-
Special revenue funds	-	-	-
Capital projects funds	-	-	95,882
Permanent funds	-	-	-
Total cash basis fund balances	<u>\$ 1,627,551</u>	<u>\$ 120,690</u>	<u>\$ 95,882</u>

See Notes to Financial Statements.

<u>Nonmajor</u>	<u>Total</u>
\$ 271,664	\$ 1,805,951
293,081	293,081
345,447	345,447
-	6,359
3,692	64,016
741,274	998,243
-	459,376
-	33,748
103,483	308,069
<u>\$ 1,758,641</u>	<u>\$ 4,314,290</u>
\$ -	\$ 1,207,657
-	1,107,648
-	17,234
15,045	701,727
874,108	1,154,998
-	236,969
-	625,551
48,913	1,552,282
<u>\$ 938,066</u>	<u>\$ 6,604,066</u>
<u>\$ 820,575</u>	<u>\$ (2,289,776)</u>
\$ -	\$ 1,390,000
<u>(1,022,000)</u>	<u>(1,022,000)</u>
<u>\$ (1,022,000)</u>	<u>\$ 368,000</u>
\$ (201,425)	\$ (1,921,776)
<u>303,623</u>	<u>3,868,097</u>
<u>\$ 102,198</u>	<u>\$ 1,946,321</u>
\$ -	\$ 120,690
-	1,627,551
(120,185)	(120,185)
51,522	147,404
<u>170,861</u>	<u>170,861</u>
<u>\$ 102,198</u>	<u>\$ 1,946,321</u>

CITY OF FOREST CITY, IOWA
 RECONCILIATION OF THE STATEMENT OF CASH
 RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES
 TO THE STATEMENT OF ACTIVITIES AND NET ASSETS -
 GOVERNMENTAL FUNDS
 AS OF AND FOR THE YEAR ENDED JUNE 30, 2010

Total governmental funds cash balances (page 14) \$ 1,946,321

*Amounts reported for governmental activities in the Statement
 of Activities and Net Assets are different because:*

The Internal Service Fund is used by management to charge costs to individual funds. The assets of the Internal Service Fund are included in governmental activities in the Statement of Net Assets.

56,482

Cash basis net assets of governmental activities (page 12) \$ 2,002,803

Net change in cash balances (page 14) \$ (1,921,776)

*Amounts reported for governmental activities in the Statement
 of Activities and Net Assets are different because:*

The Internal Service Fund is used by management to charge costs to individual funds. The change on net assets of the Internal Service Fund is reported with governmental activities.

(7,930)

Change in cash balance of governmental activities (page 12) \$ (1,929,706)

See Notes to Financial Statements.

CITY OF FOREST CITY, IOWA
STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND
CHANGES IN CASH BALANCES
PROPRIETARY FUNDS
AS OF AND FOR THE YEAR ENDED JUNE 30, 2010

	<u>Enterprise</u>			
	<u>Water</u>	<u>Sewer Rental</u>	<u>Sewer Reserve</u>	<u>Electric</u>
Operating receipts:				
Charges for service	\$ 396,962	\$ 582,573	\$ -	\$ 5,157,896
Miscellaneous	<u>3,583</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total operating receipts	\$ 400,545	\$ 582,573	\$ -	\$ 5,157,896
Operating disbursements:				
Business type activities	<u>318,734</u>	<u>504,565</u>	<u>-</u>	<u>4,476,347</u>
Excess of operating receipts over operating disbursements	<u>\$ 81,811</u>	<u>\$ 78,008</u>	<u>\$ -</u>	<u>\$ 681,549</u>
Non-operating receipts (disbursements):				
Intergovernmental	\$ -	\$ -	\$ -	\$ -
Interest on investments	3,493	12,935	-	22,107
Miscellaneous	8,250	-	-	203,464
Debt service	-	(112,690)	-	(270,322)
Capital projects	<u>(648,077)</u>	<u>(497,830)</u>	<u>-</u>	<u>-</u>
Net non-operating receipts (disbursements)	<u>\$ (636,334)</u>	<u>\$ (597,585)</u>	<u>\$ -</u>	<u>\$ (44,751)</u>
Excess (deficiency) of receipts over (under) disbursements	<u>\$ (554,523)</u>	<u>\$ (519,577)</u>	<u>\$ -</u>	<u>\$ 636,798</u>
Other financing sources (uses):				
Operating transfers in	\$ -	\$ -	\$ -	\$ -
Operating transfers out	<u>(30,000)</u>	<u>(68,500)</u>	<u>-</u>	<u>(264,500)</u>
Total other financing sources (uses)	<u>\$ (30,000)</u>	<u>\$ (68,500)</u>	<u>\$ -</u>	<u>\$ (264,500)</u>
Net change in cash balances	\$ (584,523)	\$ (588,077)	\$ -	\$ 372,298
Cash balances beginning of year	<u>1,015,620</u>	<u>1,324,395</u>	<u>1,000,000</u>	<u>420,864</u>
Cash balances end of year	<u>\$ 431,097</u>	<u>\$ 736,318</u>	<u>\$1,000,000</u>	<u>\$ 793,162</u>
Cash Basis Fund Balances:				
Reserved for other	\$ -	\$ -	\$1,000,000	\$ -
Unreserved	<u>431,097</u>	<u>736,318</u>	<u>-</u>	<u>793,162</u>
Total cash basis fund balances	<u>\$ 431,097</u>	<u>\$ 736,318</u>	<u>\$1,000,000</u>	<u>\$ 793,162</u>

See Notes to Financial Statements.

			Internal Service		
Electric Capital	Nonmajor	Total	Clearing	Payroll Clearing	Total
\$ -	\$ 137,597	\$ 6,275,028	\$ -	\$ -	\$ -
-	-	3,583	-	2,863,478	2,863,478
\$ -	\$ 137,597	\$ 6,278,611	\$ -	\$ 2,863,478	\$ 2,863,478
-	31,945	5,331,591	-	-	-
\$ -	\$ 105,652	\$ 947,020	\$ -	\$ 2,863,478	\$ 2,863,478
\$ -	\$ 9,110	\$ 9,110	\$ -	\$ -	\$ -
-	7,243	45,778	-	-	-
-	-	211,714	-	(2,871,408)	(2,871,408)
-	(86,305)	(469,317)	-	-	-
-	(191,162)	(1,337,069)	-	-	-
\$ -	\$ (261,114)	\$ (1,539,784)	\$ -	\$ (2,871,408)	\$ (2,871,408)
\$ -	\$ (155,462)	\$ (592,764)	\$ -	\$ (7,930)	\$ (7,930)
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	(5,000)	(368,000)	-	-	-
\$ -	\$ (5,000)	\$ (368,000)	\$ -	\$ -	\$ -
\$ -	\$ (160,462)	\$ (960,764)	\$ -	\$ (7,930)	\$ (7,930)
2,700,000	757,681	7,218,560	83,325	(18,913)	64,412
<u>\$2,700,000</u>	<u>\$ 597,219</u>	<u>\$ 6,257,796</u>	<u>\$ 83,325</u>	<u>\$ (26,843)</u>	<u>\$ 56,482</u>
\$2,700,000	\$ 650,000	\$ 4,350,000	\$ -	\$ -	\$ -
-	(52,781)	1,907,796	83,325	(26,843)	56,482
<u>\$2,700,000</u>	<u>\$ 597,219</u>	<u>\$ 6,257,796</u>	<u>\$ 83,325</u>	<u>\$ (26,843)</u>	<u>\$ 56,482</u>

CITY OF FOREST CITY, IOWA
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2010

(1) Summary of Significant Accounting Policies

The City of Forest City is a political subdivision of the State of Iowa located in Winnebago and Hancock County. It was first incorporated August 20, 1878 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council Members elected on a non-partisan basis. The City provides numerous services to citizens, including public safety, public works, health and social services, culture and recreation, community and economic development and general government services. The City also provides water, sewer and electric utilities for its citizens.

A. Reporting Entity

For financial reporting purposes, the City of Forest City has included all funds, organizations, agencies, boards, commissions and authorities. The City has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the City. The City has no component units which meet the Governmental Accounting Standards Board criteria.

Jointly Governed Organizations

The City participates in several jointly governed organizations that provide goods or services to the citizenry of the City but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. City officials are members of the following boards and commissions: North Iowa Area Council of Governments, Winnebago County Assessor's Conference Board, Hancock County Assessor's Conference Board and Winnebago County E-911 Board.

B. Basis of Presentation

Government-wide Financial Statement - The Statement of Activities and Net Assets reports information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from this statement. Governmental activities, which are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for service.

The Statement of Activities and Net Assets presents the City's nonfiduciary net assets. Net assets are reported in the following categories/components:

Nonexpendable restricted net assets are subject to externally imposed stipulations which require them to be maintained permanently by the City, including the City's Permanent Funds.

CITY OF FOREST CITY, IOWA
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2010

(1) Summary of Significant Accounting Policies - continued

Expendable restricted net assets result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets consist of net assets not meeting the definition of the preceding categories. Unrestricted net assets often have constraints on resources imposed by management which can be removed or modified.

The Statement of Activities and Net Assets demonstrates the degree to which the direct disbursements of a given function are offset by program receipts. Direct disbursements are those clearly identifiable with a specific function. Program receipts include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest on investments restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.

Fund Financial Statements - Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining governmental and proprietary funds are aggregated and reported as nonmajor governmental and proprietary funds.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax receipts and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating disbursements, the fixed charges and the capital improvement costs not paid from other funds.

The Debt Service Fund is utilized to account for the payment of interest and principal on the City's general long-term debt.

The Capital Projects, Street Improvement Fund is used to account for receipts and disbursements relating to street improvements.

The City reports the following major proprietary funds:

The Enterprise, Water Fund accounts for the operation and maintenance of the City's water system.

The Enterprise, Sewer Rental Fund accounts for the operation and maintenance of the City's wastewater treatment and sanitary sewer system.

The Enterprise, Sewer Reserve Fund accounts for the reserve funds for future sewer system repairs and maintenance.

The Enterprise, Electric Fund accounts for the operation and maintenance of the City's electric plant.

CITY OF FOREST CITY, IOWA
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2010

(1) Summary of Significant Accounting Policies - continued

The Enterprise, Electric Capital Fund accounts for moneys reserved for future electric plant capital outlays.

The City also reports the following additional proprietary funds:

Internal Service Funds are utilized to account for clearing and payroll clearing accounts.

C. Measurement Focus and Basis of Accounting

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles.

Proprietary funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

D. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2010, disbursements exceeded the amount budgeted in the culture and recreation function.

(2) Cash and Pooled Investments

The City's deposits in banks at June 30, 2010 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

Interest rate risk - The City's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) to instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days, but the maturities shall be consistent with the needs and use of the City.

CITY OF FOREST CITY, IOWA
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2010

(3) Bonds and Notes Payable

Annual debt service requirements to maturity for general obligation notes and revenue bonds and notes are as follows:

Year Ending June 30,	General Obligation Notes		Revenue Bonds and Notes		Total	
	Principal	Interest	Principal	Interest	Principal	Interest
2011	\$ 455,000	\$ 171,482	\$ 280,000	\$ 192,798	\$ 735,000	\$ 364,280
2012	470,000	157,474	290,000	181,730	760,000	339,204
2013	485,000	142,376	295,000	170,086	780,000	312,462
2014	505,000	126,211	315,000	158,057	820,000	284,268
2015	525,000	108,913	320,000	145,043	845,000	253,956
2016-2020	1,475,000	310,518	1,845,000	508,030	3,320,000	818,548
2021-2025	665,000	121,314	1,155,000	161,590	1,820,000	282,904
2026	150,000	6,600	-	-	150,000	6,600
Total	<u>\$4,730,000</u>	<u>\$1,144,888</u>	<u>\$ 4,500,000</u>	<u>\$1,517,334</u>	<u>\$ 9,230,000</u>	<u>\$ 2,662,222</u>

Revenue Bonds and Notes

The City has pledged future electric customer receipts, net of specified operating disbursement, to repay \$3,500,000 in electric revenue bonds issued in May 2005. Proceeds from the bonds provided financing for constructing improvements to the municipal electric plant. The bonds are payable solely from electric customer net receipts and are payable through 2025. Annual principal and interest payments on the bonds are expected to require less than 75 percent of net receipts. The total principal and interest remaining to be paid on the bonds is \$3,981,582. For the current year, principal and interest paid and total customer net receipts were \$269,922 and \$681,549, respectively.

The City has pledged future storm sewer customer receipts, net of specified operating disbursement, to repay \$900,000 in storm sewer revenue bonds issued in May 2006. Proceeds from the bonds provided financing for constructing improvements and extensions to the municipal storm sewer utility. The bonds are payable solely from storm sewer customer net receipts and are payable through 2020. Annual principal and interest payments on the bonds are expected to require less than 75 percent of net receipts. The total principal and interest remaining to be paid on the bonds is \$866,050. For the current year, principal and interest paid and total customer net receipts were \$85,905 and \$105,652, respectively.

The City has pledged future sewer customer receipts, net of specified operating disbursement, to repay \$1,030,000 in sewer revenue notes issued in May 2008. Proceeds from the notes provided financing for constructing improvements and extensions to the municipal sewer utility. The notes are payable solely from storm sewer customer net receipts and are payable through 2020. Annual principal and interest payments on the notes are expected to require less than 75 percent of net receipts. The total principal and interest remaining to be paid on the notes is \$1,169,702. For the current year, principal and interest paid and total customer net receipts were \$112,290 and \$78,008, respectively.

CITY OF FOREST CITY, IOWA
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2010

(3) Bonds and Notes Payable - continued

The resolutions providing for the issuance of the revenue bonds and notes include the following provisions:

- a) At the option of the City, electric revenue bonds maturing after June 1, 2015 may be called for redemption and paid before maturity on said date or any date thereafter, from any funds regardless of source, in whole or from time to time in part, in any order of maturity and within an annual maturity by lot. The terms of redemption shall be par plus accrued interest to date of call.
- b) At the option of the City, storm sewer revenue bonds maturing after June 1, 2013 may be called for redemption and paid before maturity on said date or any date thereafter, from any funds regardless of source, in whole or from time to time in part, in any order of maturity and within an annual maturity by lot. The terms of redemption shall be par plus accrued interest to date of call.
- c) At the option of the City, sewer revenue notes maturing after June 1, 2017 may be called for redemption and paid before maturity on said date or any date thereafter, from any funds regardless of source, in whole or from time to time in part, in any order of maturity and within an annual maturity by lot. The terms of redemption shall be par plus accrued interest to date of call.
- d) The bonds and notes will only be redeemed from the future earnings of the enterprise activities and bond holders hold a lien on the future earnings of the funds.
- e) Sufficient monthly transfers shall be made to separate electric and storm sewer and sewer revenue bond sinking accounts for the purpose of making the bond principal and interest payments when due.
- f) A transfer shall be made from the bond proceeds to the electric revenue bond reserve account, the storm sewer revenue bond reserve account and the sewer revenue reserve account in an amount equal to the principal and interest payments for the fiscal year. The reserve accounts are restricted for the purpose of paying principal and interest due on the revenue bonds when insufficient money is available in the revenue bond sinking account.
- g) Additional monthly transfers shall be made to an electric revenue improvement account until a specific minimum balance has been accumulated. This account is restricted for the purpose of paying for any improvement, extension or repair to the system or for note and interest payments which the other funds might be unable to make.

CITY OF FOREST CITY, IOWA
 NOTES TO FINANCIAL STATEMENTS
 JUNE 30, 2010

(4) **Capital Lease**

The City leases equipment on a capital lease basis. The following is a schedule, by years, of future payments required under the lease:

<u>Year ended June 30,</u>	
2011	\$ 20,559
2012	20,559
2013	20,558
2014	<u>20,769</u>
Total minimum lease payments	\$ 82,445
Amounts representing interest	<u>9,038</u>
Present value of net minimum lease payments	<u>\$ 73,407</u>

(5) **Pension and Retirement Benefits**

The City contributes to the Iowa Public Employees Retirement System (IPERS), which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa 50306-9117.

Most regular plan members are required to contribute 4.30% of their annual covered salary and the City is required to contribute 6.65% of covered salary. Certain employees in special risk occupations and the City contribute an actuarially determined contribution rate. Contribution requirements are established by state statute. The City's contributions to IPERS for the years ended June 30, 2010, 2009 and 2008 were \$155,154, \$134,598 and \$124,393, respectively, equal to the required contributions for each year.

(6) **Other Postemployment Benefits (OPEB)**

Plan Description - The City operates a single-employer retiree benefit plan which provides medical/prescription drug benefits and dental insurance for retirees and their spouses. There are 44 active and 2 retired member in the plan. Participants must be age 55 or older at retirement.

The medical/prescription drug benefits are provided through a fully-insured plan with Wellmark. Retirees under age 65 pay the same premium for the medical/prescription drug benefits as active employees.

Funding Policy - The contribution requirements of plan members are established and may be amended by the City. The City currently finances the retiree benefit plan on a pay-as-you-go basis. The most recent active member monthly premiums for the City and plan members are \$476 for single coverage and \$1,121 for family coverage. The same monthly premiums apply to retirees. For the year ended June 30, 2010, the City contributed \$307,734 and plan members eligible for benefits contributed \$38,706 to the plan.

CITY OF FOREST CITY, IOWA
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2010

(7) **Industrial Development Revenue Bonds**

The City has issued a total of \$851,865 of Health Care Facility Refunding Revenue Bonds under the provisions of Chapter 419 of the Code of Iowa. The bonds and related interest are payable solely from the rents payable by tenants of the properties constructed, and the bond principal and interest do not constitute liabilities of the City. The bonds outstanding at June 30, 2010 were \$424,661.

(8) **Compensated Absences**

City employees accumulate a limited amount of earned but unused vacation, comp and personal leave hours for subsequent use or for payment upon termination, retirement or death at rates dependent on years of service. However, sick leave may be accumulated but is forfeited if not used. Certain employees are allowed to accumulate vested compensatory time off for overtime at one and one-half times the hours worked. These accumulations are not recognized as disbursements by the City until used or paid. The City's approximate liability for unrecognized accrued employee benefits at June 30, 2010, primarily relating to the General Fund, is as follows:

<u>Type of Benefit</u>	<u>Amount</u>
Vacation	\$122,860
Compensatory time	42,147
Personal	6,748
Total	<u>\$171,755</u>

This liability has been computed based on rates of pay in effect at June 30, 2010.

(9) **Risk Management**

The City is exposed to various risks of loss related to torts; theft, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

(10) **Economic Development**

On March 12, 2008, the City loaned \$15,000 to The Club at Bear Creek. The loan proceeds were used to start up and operate a business in Forest City. The loan is a non-interest bearing loan. The Club at Bear Creek is obligated to repay the City in monthly installments of \$500 beginning May 1, 2008. The loan balance at June 30, 2010 was \$8,000.

On October 6, 2008, the City loaned \$15,000 to Cabin Coffee. The loan proceeds were used to start up and operate a business in Forest City. The loan is a non-interest bearing loan. Cabin Coffee is obligated to repay the City in annual installments of \$3,000 beginning July 1, 2009. The loan balance at June 30, 2010 was \$12,000.

On February 13, 2009, the City loaned \$15,000 to Pilates by Ginnie. The loan proceeds were used to start up and operate a business in Forest City. The loan bears interest at 3%. Interest only payments are required on February 1, 2010 and 2011. Pilates by Ginnie is obligated to repay the City in annual installments of \$3,000 plus interest beginning February 1, 2012. The loan balance at June 30, 2010 was \$15,000.

CITY OF FOREST CITY, IOWA
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2010

(10) Economic Development - continued

On July 1, 2009, the City loaned \$15,000 to Nu 2 U Consignment. The loan proceeds were used to start up and operate a consignment business in Forest City. The loan bears interest at 3%. Interest only payments are required on July 1, 2010 and 2011. Nu 2 U Consignment is obligated to repay the City in monthly installments of \$270 beginning July 1, 2011. The loan balance at June 30, 2010 was \$15,000.

On July 1, 2009, the City loaned \$15,000 to Hansen Hardware. The loan proceeds were used to operate a hardware business in Forest City. The loan bears interest at 3%. Interest only payments are required on July 1, 2010 and 2011. Hansen Hardware is obligated to repay the City in monthly installments of \$270 beginning July 1, 2011. The loan balance at June 30, 2010 was \$15,000.

On July 1, 2009, the City loaned \$15,000 to Tora Buffington. The loan proceeds were used to start up and operate a book store in Forest City. The loan bears interest at 3%. Interest only payments are required on July 1, 2010 and 2011. Tora Buffington is obligated to repay the City in monthly installments of \$270 beginning July 1, 2011. The loan balance at June 30, 2010 was \$15,000.

On May 1, 2010, the City loaned \$15,000 to Standard Exchange. The loan proceeds were used to start up and operate a business in Forest City. The loan bears interest at 3%. Interest only payments are required on May 1, 2011 and 2012. Standard Exchange is obligated to repay the City in monthly installments of \$270 beginning July 1, 2012. The loan balance at June 30, 2010 was \$15,000.

On July 1, 2009, the City loaned \$15,000 to Scoopy Doos Ice Cream and More. The loan proceeds were used to start up and operate an ice cream business in Forest City. The loan bears interest at 3%. Interest only payments are required on July 1, 2011 and 2012. Scoopy Doos Ice Cream and More is obligated to repay the City in monthly installments of \$270 beginning July 1, 2012. The loan balance at June 30, 2010 was \$15,000.

On November 20, 2002, the City loaned \$200,000 to CDI, Inc. The loan proceeds were used to start up and operate a painting facility in Forest City. The loan bears interest at 5%. CDI, Inc. is obligated to repay the City in monthly installments of \$2,121 beginning January 1, 2004. The loan balance at June 30, 2010 was \$53,164.

On August 31, 2004, the City loaned \$102,000 to CDI, Inc. The loan proceeds were used to operate a painting facility in Forest City. One half of the amount loaned bears interest at 0% and CDI, Inc. is obligated to repay the City in monthly installments of \$875 beginning December 1, 2004. The other half of the amount loaned by the City is forgivable and had a balance of \$52,000 at June 30, 2010. The repayable loan balance was paid off during the year ending June 30, 2010.

During the year ended June 30, 2010 the Council approved \$21,000 in forgivable business grants.

**CITY OF FOREST CITY, IOWA
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2010**

(11) Forgivable Loan

The City entered into an economic development agreement with CDI, Inc. on November 20, 2002. The City loaned the corporation \$100,000 to start up and operate a painting facility in Forest City. CDI, Inc. is obligated to pay interest only on the loan at 5%. The City has agreed to forgive the loan in \$50,000 increments in 2007 and 2013 provided that CDI, Inc. is in compliance with the agreement. The remaining balance at June 30, 2010 is \$50,000.

(12) Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2010 is as follows:

<u>Transfer to</u>	<u>Transfer from</u>	<u>Amount</u>
General	Special Revenue:	
	Road Use Tax	\$ 362,000
	Employee Benefits	260,000
	Local Option Sales Tax	400,000
		<u>\$1,022,000</u>
	Enterprise:	
	Water	\$ 15,000
	Sewer Rental	68,500
	Storm Sewer	5,000
	Electric	264,500
		<u>\$ 353,000</u>
		<u>\$1,375,000</u>
Debt Service	Enterprise:	
	Water	15,000
		<u>15,000</u>
Total		<u>\$1,390,000</u>

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to disburse the resources.

(13) Related Party Transactions

The City had business transactions between the City and City officials totaling \$647 during the year ended June 30, 2010.

(14) Deficit Balances

The Special Revenue, Tax Increment Financing Fund had a deficit balance of \$511,175 at June 30, 2010. The deficit will be eliminated upon receipt of property taxes and other receipts.

The Special Revenue, CDBG Fund had a deficit balance of \$71,655 at June 30, 2010. The deficit will be eliminated upon future receipts.

The Enterprise, Storm Sewer Fund had a deficit balance of \$52,781 at June 30, 2010. The deficit will be eliminated upon future receipts.

The Internal Service, Payroll Clearing Fund had a deficit balance of \$26,843 at June 30, 2010. The deficit will be eliminated upon future receipts.

CITY OF FOREST CITY, IOWA
 NOTES TO FINANCIAL STATEMENTS
 JUNE 30, 2010

(15) Commitments

At June 30, 2010, the following construction commitments had been made:

<u>Project</u>	<u>Total Contract</u>	<u>Costs Incurred to Date</u>
2008 Westgate Storm Sewer	\$ 251,549	\$ 238,971
2009 Wastewater Treatment	351,306	293,083
2009 Sanitary Sewer	934,670	887,936
2009 Street Project	1,713,955	1,610,011
Public Works Facility Project	<u>945,708</u>	<u>433,920</u>
Total	<u>\$4,197,188</u>	<u>\$3,463,921</u>

(16) Litigation

The City is subject to pending litigation. The probability of loss, if any, is undeterminable.

(17) Subsequent Events

On July 19, 2010 the City approved the Water Treatment Plant project in the amount of \$80,776. Also, the City approved the purchase of a trencher in the amount of \$14,800.

On September 17, 2010 the City approved the lease of a mower in the amount of \$18,807.

Required Supplementary Information

CITY OF FOREST CITY, IOWA
 BUDGETARY COMPARISON SCHEDULE OF RECEIPTS, DISBURSEMENTS
 AND CHANGES IN BALANCES -
 BUDGET AND ACTUAL (CASH BASIS) - ALL
 GOVERNMENTAL FUNDS AND PROPRIETARY FUNDS
 REQUIRED SUPPLEMENTARY INFORMATION
 YEAR ENDED JUNE 30, 2010

	<u>Governmental Funds Actual</u>	<u>Proprietary Funds Actual</u>	<u>Less Funds Not Required To Be Budgeted</u>
RECEIPTS:			
Property tax	\$ 1,805,951	\$ -	\$ -
Tax increment financing	293,081	-	-
Other city tax	345,447	-	-
Licenses and permits	6,359	-	-
Use of money and property	64,016	45,778	-
Intergovernmental	998,243	9,110	-
Charges for service	459,376	6,275,028	-
Special assessments	33,748	-	-
Miscellaneous	308,069	3,078,775	2,863,478
Total receipts	<u>\$ 4,314,290</u>	<u>\$ 9,408,691</u>	<u>\$ 2,863,478</u>
DISBURSEMENTS:			
Public safety	\$ 1,207,657	\$ -	\$ -
Public works	1,107,648	-	-
Health and social services	17,234	-	-
Culture and recreation	701,727	-	-
Community and economic development	1,154,998	-	-
General government	236,969	-	-
Debt service	625,551	-	-
Capital projects	1,552,282	-	-
Business type activities	-	10,009,385	2,871,408
Total disbursements	<u>\$ 6,604,066</u>	<u>\$10,009,385</u>	<u>\$ 2,871,408</u>
Excess (deficiency) of receipts over (under) disbursements	\$(2,289,776)	\$ (600,694)	\$ (7,930)
Other financing sources, net	<u>368,000</u>	<u>(368,000)</u>	<u>-</u>
Excess (deficiency) of receipts and other financing sources over (under) disbursements and other financing uses	\$(1,921,776)	\$ (968,694)	\$ (7,930)
Balances beginning of year	<u>3,868,097</u>	<u>7,282,972</u>	<u>64,412</u>
Balances end of year	<u>\$ 1,946,321</u>	<u>\$ 6,314,278</u>	<u>\$ 56,482</u>

See Accompanying Independent Auditor's Report.

<u>Total</u>	<u>Budgeted Amounts</u>		<u>Final to Total Variance</u>
	<u>Original</u>	<u>Final</u>	
\$ 1,805,951	\$ 1,781,679	\$ 1,781,679	\$ 24,272
293,081	320,087	320,087	(27,006)
345,447	380,667	380,667	(35,220)
6,359	8,225	8,225	(1,866)
109,794	222,286	222,286	(112,492)
1,007,353	946,450	1,506,450	(499,097)
6,734,404	6,614,667	6,614,667	119,737
33,748	40,100	40,100	(6,352)
523,366	260,625	300,625	222,741
<u>\$10,859,503</u>	<u>\$10,574,786</u>	<u>\$11,174,786</u>	<u>\$ (315,283)</u>
\$ 1,207,657	\$ 1,169,235	\$ 1,259,235	\$ 51,578
1,107,648	1,158,177	1,178,177	70,529
17,234	18,000	18,000	766
701,727	686,638	696,638	(5,089)
1,154,998	1,849,144	1,924,144	769,146
236,969	242,570	247,570	10,601
625,551	625,401	625,651	100
1,552,282	1,579,300	1,729,300	177,018
7,137,977	7,641,220	8,041,220	903,243
<u>\$13,742,043</u>	<u>\$14,969,685</u>	<u>\$15,719,935</u>	<u>\$ 1,977,892</u>
\$(2,882,540)	\$(4,394,899)	\$(4,545,149)	\$ 1,662,609
<u> -</u>	<u> -</u>	<u> -</u>	<u> -</u>
\$(2,882,540)	\$(4,394,899)	\$(4,545,149)	\$ 1,662,609
<u>11,086,657</u>	<u>9,967,982</u>	<u>9,967,982</u>	<u>1,118,675</u>
<u>\$ 8,204,117</u>	<u>\$ 5,573,083</u>	<u>\$ 5,422,833</u>	<u>\$ 2,781,284</u>

CITY OF FOREST CITY, IOWA
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION - BUDGETARY REPORTING
JUNE 30, 2010

The budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Governmental Fund.

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds except Internal Service Funds. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon nine major classes of disbursements known as functions, not by fund. These nine functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects and business type activities. Function disbursements required to be budgeted include disbursements for the General Fund, the Special Revenue Funds, the Debt Service Fund, the Capital Projects Funds, the Permanent Funds and the Enterprise Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, one budget amendment increased budgeted disbursements by \$750,250. The budget amendment is reflected in the final budgeted amounts.

During the year ended June 30, 2010, disbursements exceeded the amount budgeted in the culture and recreation function.

Other Supplementary Information

CITY OF FOREST CITY, IOWA
SCHEDULE OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES
NONMAJOR GOVERNMENTAL FUNDS
AS OF AND FOR THE YEAR ENDED JUNE 30, 2010

	<u>Special</u>				
	<u>Road Use</u>	<u>Employee</u>	<u>Local</u>	<u>Hotel</u>	<u>Tax</u>
	<u>Tax</u>	<u>Benefits</u>	<u>Option</u>	<u>Motel</u>	<u>Increment</u>
			<u>Sales Tax</u>	<u>Tax</u>	<u>Financing</u>
RECEIPTS:					
Property tax	\$ -	\$ 271,664	\$ -	\$ -	\$ -
Tax increment financing	-	-	-	-	273,503
Other city tax	-	-	300,242	45,205	-
Use of money and property	-	-	-	-	450
Intergovernmental	388,580	-	-	-	240,546
Miscellaneous	-	-	-	-	25,456
Total receipts	<u>\$388,580</u>	<u>\$ 271,664</u>	<u>\$ 300,242</u>	<u>\$45,205</u>	<u>\$ 539,955</u>
DISBURSEMENTS:					
Culture and recreation	\$ -	\$ -	\$ -	\$ -	\$ -
Community and economic development	-	-	-	28,412	659,062
Capital projects	-	-	-	-	-
Total disbursements	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$28,412</u>	<u>\$ 659,062</u>
Excess (deficiency) of receipts over (under) disbursements	\$388,580	\$ 271,664	\$ 300,242	\$16,793	\$(119,107)
Operating transfers out	(362,000)	(260,000)	(400,000)	-	-
Net change in cash balances	\$ 26,580	\$ 11,664	\$ (99,758)	\$16,793	\$(119,107)
Cash balances beginning of year	39,713	16,099	325,844	32,634	(392,068)
Cash balances end of year	<u>\$ 66,293</u>	<u>\$ 27,763</u>	<u>\$ 226,086</u>	<u>\$49,427</u>	<u>\$(511,175)</u>
Cash Basis Fund Balances:					
Unreserved:					
Special revenue funds	\$ 66,293	\$ 27,763	\$ 226,086	\$49,427	\$(511,175)
Capital projects fund	-	-	-	-	-
Permanent funds	-	-	-	-	-
Total cash basis fund balances	<u>\$ 66,293</u>	<u>\$ 27,763</u>	<u>\$ 226,086</u>	<u>\$49,427</u>	<u>\$(511,175)</u>

See Accompanying Independent Auditor's Report.

Low-Moderate Income	Revenue		Capital Projects	Permanent Cemetery		Total
	ED/RLF	CDBG	Aquatic Center	Perpetual Care	Library Trust	
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 271,664
19,578	-	-	-	-	-	293,081
-	-	-	-	-	-	345,447
-	-	-	-	-	3,242	3,692
-	-	112,148	-	-	-	741,274
-	4,375	7,650	59,091	200	6,711	103,483
<u>\$ 19,578</u>	<u>\$ 4,375</u>	<u>\$ 119,798</u>	<u>\$ 59,091</u>	<u>\$ 200</u>	<u>\$ 9,953</u>	<u>\$ 1,758,641</u>
\$ -	\$ -	\$ -	\$ -	\$ -	\$ 15,045	\$ 15,045
-	-	186,634	-	-	-	874,108
-	-	-	48,913	-	-	48,913
<u>\$ -</u>	<u>\$ -</u>	<u>\$ 186,634</u>	<u>\$ 48,913</u>	<u>\$ -</u>	<u>\$ 15,045</u>	<u>\$ 938,066</u>
\$ 19,578	\$ 4,375	\$ (66,836)	\$ 10,178	\$ 200	\$ (5,092)	\$ 820,575
-	-	-	-	-	-	(1,022,000)
\$ 19,578	\$ 4,375	\$ (66,836)	\$ 10,178	\$ 200	\$ (5,092)	\$ (201,425)
20,998	48,125	(4,819)	41,344	45,179	130,574	303,623
<u>\$ 40,576</u>	<u>\$ 52,500</u>	<u>\$ (71,655)</u>	<u>\$ 51,522</u>	<u>\$ 45,379</u>	<u>\$125,482</u>	<u>\$ 102,198</u>
\$ 40,576	\$ 52,500	\$ (71,655)	\$ -	\$ -	\$ -	\$ (120,185)
-	-	-	51,522	-	-	51,522
-	-	-	-	45,379	125,482	170,861
<u>\$ 40,576</u>	<u>\$ 52,500</u>	<u>\$ (71,655)</u>	<u>\$ 51,522</u>	<u>\$ 45,379</u>	<u>\$125,482</u>	<u>\$ 102,198</u>

CITY OF FOREST CITY, IOWA
 SCHEDULE OF CASH RECEIPTS, DISBURSEMENTS AND
 CHANGES IN CASH BALANCES
 NONMAJOR PROPRIETARY FUNDS
 AS OF AND FOR THE YEAR ENDED JUNE 30, 2010

	<u>Enterprise</u>	
	<u>Water Sinking</u>	<u>Water Improvement</u>
Operating receipts:		
Charges for service	\$ -	\$ -
Operating disbursements:		
Business type activities	-	-
Excess of operating receipts over operating disbursements	\$ -	\$ -
Non-operating receipts (disbursements):		
Intergovernmental	\$ -	\$ -
Interest on investments	-	-
Debt service	-	-
Capital projects	-	-
Net non-operating receipts (disbursements)	\$ -	\$ -
Deficiency of receipts under disbursements	\$ -	\$ -
Operating transfers out	-	-
Net change in cash balances	\$ -	\$ -
Cash balances beginning of year	120,000	50,000
Cash balances end of year	<u>\$ 120,000</u>	<u>\$ 50,000</u>
Cash Basis Fund balances:		
Reserved for other	\$ 120,000	\$ 50,000
Unreserved	-	-
Total cash basis fund balances	<u>\$ 120,000</u>	<u>\$ 50,000</u>

See Accompanying Independent Auditor's Report.

<u>Electric Reserve</u>	<u>Storm Sewer</u>	<u>Storm Sewer Sinking</u>	<u>Storm Sewer Reserve</u>	<u>Total</u>
\$ -	\$ 137,597	\$ -	\$ -	\$ 137,597
-	31,945	-	-	31,945
\$ -	\$ 105,652	\$ -	\$ -	\$ 105,652
\$ -	\$ 9,110	\$ -	\$ -	\$ 9,110
-	7,243	-	-	7,243
-	(86,305)	-	-	(86,305)
-	(191,162)	-	-	(191,162)
\$ -	\$ (261,114)	\$ -	\$ -	\$ (261,114)
\$ -	\$ (155,462)	\$ -	\$ -	\$ (155,462)
-	(5,000)	-	-	(5,000)
\$ -	\$ (160,462)	\$ -	\$ -	\$ (160,462)
300,000	107,681	90,000	90,000	757,681
<u>\$ 300,000</u>	<u>\$ (52,781)</u>	<u>\$ 90,000</u>	<u>\$ 90,000</u>	<u>\$ 597,219</u>
\$ 300,000	\$ -	\$ 90,000	\$ 90,000	\$ 650,000
-	(52,781)	-	-	(52,781)
<u>\$ 300,000</u>	<u>\$ (52,781)</u>	<u>\$ 90,000</u>	<u>\$ 90,000</u>	<u>\$ 597,219</u>

CITY OF FOREST CITY, IOWA
 SCHEDULE OF INDEBTEDNESS
 YEAR ENDED JUNE 30, 2010

<u>Obligation</u>	<u>Date of Issue</u>	<u>Interest Rates</u>	<u>Amount Originally Issued</u>
General Obligation Notes:			
Essential Corporate Purpose	06-01-03	1.40 - 3.75%	\$1,255,000
Essential Corporate Purpose	12-01-06	3.65 - 4.40	2,000,000
Essential Corporate Purpose	05-01-08	2.60 - 3.70	2,540,000
Revenue Bonds and Notes:			
Electric	05-24-05	4.52%	\$3,500,000
Storm Sewer	05-01-06	3.70 - 4.35	900,000
Sewer	05-01-08	2.80 - 4.10	1,030,000
Capital Leases:			
John Deere Lawn Tractor	05-03-07	9.25%	\$ 22,210
Dump Truck	10-02-09	4.70	93,917
Total indebtedness			

See Accompanying Independent Auditor's Report.

<u>Balance Beginning of Year</u>	<u>Issued During Year</u>	<u>Redeemed During Year</u>	<u>Balance End of Year</u>	<u>Interest Paid</u>	<u>Interest Due and Unpaid</u>
\$ 740,000	\$ -	\$ 110,000	\$ 630,000	\$ 25,355	\$ -
1,890,000	-	80,000	1,810,000	76,861	-
2,540,000	-	250,000	2,290,000	82,135	-
<u>\$ 5,170,000</u>	<u>\$ -</u>	<u>\$ 440,000</u>	<u>\$ 4,730,000</u>	<u>\$ 184,351</u>	<u>\$ -</u>
\$ 2,985,000	\$ -	\$ 135,000	\$ 2,850,000	\$ 134,922	\$ -
750,000	-	55,000	695,000	30,905	-
1,030,000	-	75,000	955,000	37,290	-
<u>\$ 4,765,000</u>	<u>\$ -</u>	<u>\$ 265,000</u>	<u>\$ 4,500,000</u>	<u>\$ 203,117</u>	<u>\$ -</u>
\$ 7,496	\$ -	\$ 7,496	\$ -	\$ 724	\$ -
-	93,917	20,510	73,407	48	-
<u>\$ 7,496</u>	<u>\$ 93,917</u>	<u>\$ 28,006</u>	<u>\$ 73,407</u>	<u>\$ 772</u>	<u>\$ -</u>
<u>\$ 9,942,496</u>	<u>\$ 93,917</u>	<u>\$ 733,006</u>	<u>\$ 9,303,407</u>	<u>\$ 388,240</u>	<u>\$ -</u>

CITY OF FOREST CITY, IOWA
BOND AND NOTE MATURITIES
JUNE 30, 2010

G E N E R A L

Year Ending June 30,	Essential Corporate Purpose Issued June 1, 2003		Essential Corporate Purpose Issued December 1, 2006	
	Interest Rates	Amount	Interest Rates	Amount
	2011	3.20%	\$ 115,000	3.75%
2012	3.30	120,000	3.75	85,000
2013	3.50	125,000	3.80	90,000
2014	3.60	130,000	3.85	95,000
2015	3.75	140,000	3.87	95,000
2016		-	3.90	100,000
2017		-	4.00	105,000
2018		-	4.00	110,000
2019		-	4.05	115,000
2020		-	4.10	115,000
2021		-	4.15	120,000
2022		-	4.20	125,000
2023		-	4.25	135,000
2024		-	4.30	140,000
2025		-	4.35	145,000
2026		-	4.40	150,000
Total		<u>\$ 630,000</u>		<u>\$1,810,000</u>

R E V E N U E B O N D S

Year Ending June 30,	Electric Issued May 24, 2005		Storm Sewer Issued May 1, 2006	
	Interest Rates	Amount	Interest Rates	Amount
	2011	4.52%	\$ 140,000	3.90%
2012	4.52	145,000	3.95	60,000
2013	4.52	150,000	4.00	60,000
2014	4.52	160,000	4.05	65,000
2015	4.52	165,000	4.10	65,000
2016	4.52	170,000	4.15	70,000
2017	4.52	180,000	4.20	75,000
2018	4.52	185,000	4.25	75,000
2019	4.52	195,000	4.30	80,000
2020	4.52	205,000	4.35	85,000
2021	4.52	210,000		-
2022	4.52	220,000		-
2023	4.52	230,000		-
2024	4.52	240,000		-
2025	4.52	255,000		-
Total		<u>\$2,850,000</u>		<u>\$ 695,000</u>

See Accompanying Independent Auditor's Report.

O B L I G A T I O N N O T E SEssentialCorporate PurposeIssued May 1, 2008

<u>Interest Rates</u>	<u>Amount</u>	<u>Total</u>
2.80%	\$ 255,000	\$ 455,000
3.00	265,000	470,000
3.10	270,000	485,000
3.20	280,000	505,000
3.35	290,000	525,000
3.50	300,000	400,000
3.60	310,000	415,000
3.70	320,000	430,000
	-	115,000
	-	115,000
	-	120,000
	-	125,000
	-	135,000
	-	140,000
	-	145,000
	-	150,000
	<u>\$2,290,000</u>	<u>\$4,730,000</u>

A N D N O T E SSewerIssued May 1, 2008

<u>Interest Rates</u>	<u>Amount</u>	<u>Total</u>
3.00%	\$ 80,000	\$ 280,000
3.20	85,000	290,000
3.35	85,000	295,000
3.50	90,000	315,000
3.60	90,000	320,000
3.75	95,000	335,000
3.90	100,000	355,000
4.00	105,000	365,000
4.05	110,000	385,000
4.10	115,000	405,000
	-	210,000
	-	220,000
	-	230,000
	-	240,000
	-	255,000
	<u>\$ 955,000</u>	<u>\$4,500,000</u>

CITY OF FOREST CITY, IOWA
 SCHEDULE OF RECEIPTS BY SOURCE AND DISBURSEMENTS BY FUNCTION -
 ALL GOVERNMENTAL FUNDS
 FOR THE LAST SEVEN YEARS

	<u>2010</u>	<u>2009</u>	<u>2008</u>
Receipts:			
Property tax	\$1,805,951	\$1,723,729	\$1,575,368
Tax increment financing	293,081	226,794	213,873
Other city tax	345,447	423,960	335,532
Licenses and permits	6,359	8,221	9,830
Use of money and property	64,016	167,755	287,930
Intergovernmental	998,243	1,365,712	726,167
Charges for service	459,376	444,825	465,544
Special assessments	33,748	43,505	44,453
Miscellaneous	<u>308,069</u>	<u>503,153</u>	<u>491,381</u>
Total	<u>\$4,314,290</u>	<u>\$4,907,654</u>	<u>\$4,150,078</u>
Disbursements:			
Operating:			
Public safety	\$1,207,657	\$1,048,450	\$ 959,784
Public works	1,107,648	1,828,065	952,563
Health and social services	17,234	20,614	17,052
Culture and recreation	701,727	605,461	607,439
Community and economic development	1,154,998	359,948	443,449
General government	236,969	209,378	205,652
Debt service	625,551	571,188	488,804
Capital projects	<u>1,552,282</u>	<u>749,167</u>	<u>2,752,128</u>
Total	<u>\$6,604,066</u>	<u>\$5,392,271</u>	<u>\$6,426,871</u>

See Accompanying Independent Auditor's Report.

<u>2007</u>	<u>2006</u>	<u>2005</u>	<u>2004</u>
\$1,354,261	\$1,320,332	\$1,164,388	\$1,117,857
245,779	166,442	170,804	124,984
346,408	313,419	262,410	271,452
8,190	8,840	8,536	7,860
328,316	203,483	64,867	31,226
1,074,161	893,940	1,267,374	668,132
398,769	386,510	386,845	387,136
37,233	49,448	87,770	31,339
837,448	338,748	267,145	790,953
<u>\$4,630,565</u>	<u>\$3,681,162</u>	<u>\$3,680,139</u>	<u>\$3,430,939</u>
\$ 989,741	\$1,063,005	\$1,413,391	\$ 979,468
1,232,196	948,615	1,264,610	827,126
44,693	43,142	39,499	15,627
879,860	665,101	522,967	675,261
519,873	393,957	472,837	557,578
190,579	190,425	193,038	191,471
325,790	423,723	389,200	290,188
127,089	54,063	637,150	1,365,867
<u>\$4,309,821</u>	<u>\$3,782,031</u>	<u>\$4,932,692</u>	<u>\$4,902,586</u>



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INDEPENDENT AUDITOR'S REPORT
ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE
AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED
IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and
 Members of the City Council:

I have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Forest City, Iowa, as of and for the year ended June 30, 2010, which collectively comprise the City's basic financial statements listed in the table of contents, and have issued my report thereon dated December 14, 2010. My report expressed unqualified opinions on the financial statements which were prepared in conformity with an other comprehensive basis of accounting. I conducted my audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing my audit, I considered the City of Forest City's internal control over financial reporting as a basis for designing my auditing procedures for the purpose of expressing my opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Forest City's internal control over financial reporting. Accordingly, I do not express an opinion on the effectiveness of the City of Forest City's internal control over financial reporting.

My consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses and, therefore, there can be no assurance all deficiencies, significant deficiencies or material weaknesses have been identified. However, as described in the accompanying Schedule of Findings, I identified certain deficiencies in internal control over financial reporting that I consider to be material weaknesses.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the City of Forest City's financial statements will not be prevented or detected and corrected on a timely basis. I consider the deficiencies described in the accompanying Schedule of Findings as items (A), (B) and (C) to be material weaknesses.

A significant deficiency is a deficiency, or combination of deficiencies, in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance. There are no deficiencies described in the accompanying Schedule of Findings that I consider to be significant deficiencies.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Forest City's financial statements are free of material misstatement, I performed tests of its compliance with certain provisions of laws, regulations and contracts, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of my audit and, accordingly, I do not express such an opinion. The results of my tests disclosed no instances of non-compliance or other matters that are required to be reported under Government Auditing Standards. However, I noted certain immaterial instances of non-compliance or other matters that are described in the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2010 are based exclusively on knowledge obtained from procedures performed during my audit of the financial statements of the City. Since my audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

The City of Forest City's responses to findings identified in my audit are described in the accompanying Schedule of Findings. While I have expressed my conclusions on the City's responses, I did not audit the City of Forest City's responses and, accordingly, I express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of the City of Forest City and other parties to whom the City of Forest City may report, and is not intended to be and should not be used by anyone other than these specified parties.

I would like to acknowledge the many courtesies and assistance extended to us by personnel of the City of Forest City during the course of my audit. Should you have any questions concerning any of the above matters, I shall be pleased to discuss them with you at your convenience.



December 14, 2010

CITY OF FOREST CITY, IOWA
Schedule of Findings
Year Ended June 30, 2010

Findings Related to the Financial Statements:

INTERNAL CONTROL DEFICIENCIES:

- (A) Bank Reconciliations - Reconciliations of book balances to the bank accounts by fund were not prepared during the audit period.

Recommendation - To improve financial accountability and control, a monthly reconciliation by fund of the book and bank balances should be prepared by the City. Any differences should be investigated and resolved in a timely manner.

Response - We will begin performing monthly reconciliations.

Conclusion - Response accepted.

- (B) Checks Without Signature - Checks are prepared and signed by one individual, however, I noted several checks with no signature.

Recommendation - Checks should be prepared and the supporting documentation along with the check should be presented for signature.

Response - We will do this.

Conclusion - Response accepted.

- (C) Preparation of Financial Statements - The City does not have an internal control system designed to provide for the preparation of the financial statements in accordance with an other comprehensive basis of accounting, nor has management identified risks related to the preparation of reliable financial statements and as a result has failed to design effective controls over the preparation of the financial statements to prevent or detect material misstatements. Therefore, as an auditor, I was requested to draft the financial statements and accompanying notes to the financial statements. This circumstance is not unusual for a governmental entity similar in population to the City. It is the responsibility of management and those charged with governance to make the decision whether to accept the degree of risk associated with this condition because of cost or other considerations.

Recommendation - I recognize that with a limited number of office employees, preparation of the financial statements is difficult. However, I recommend that City officials continue reviewing operating procedures in order to obtain the maximum internal control possible under the circumstances.

Response - The City will continue to review and monitor procedures currently in place and evaluate the risks to be accepted in preparation of the financial statements.

Conclusion - Response accepted.

INSTANCES OF NON-COMPLIANCE:

No matters were noted.

CITY OF FOREST CITY, IOWA
 Schedule of Findings
 Year Ended June 30, 2010

Other Findings Related to Required Statutory Reporting:

- (1) Certified Budget - Disbursements during the year ended June 30, 2010 exceeded the amount budgeted in the culture and recreation function. Chapter 384.20 of the Code of Iowa states, in part, "Public monies may not be expended or encumbered except under an annual or continuing appropriation."

Recommendation - The budget should have been amended in accordance with Chapter 384.18 of the Code of Iowa before disbursements were allowed to exceed the budget.

Response - We will do this in the future.

Conclusion - Response accepted.

- (2) Questionable Disbursements - No disbursements I believe may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 were noted.

- (3) Travel Expense - No disbursements of City money for travel expenses of spouses of City officials or employees were noted.

- (4) Business Transactions - Business transactions between the City and City officials or employees are detailed as follows:

<u>Name, Title and Business Connection</u>	<u>Transaction Description</u>	<u>Amount</u>
Tony Coloff, Cable TV Committee, Owner KIOW Radio Station	Advertising/legal publications	\$ 242
Ron Holland, Council Member, Owner Ron Holland House Moving	Services	405

In accordance with Chapter 362.5(10) of the Code of Iowa, these transactions do not appear to represent a conflict of interest since total transactions were less than \$1,500 during the fiscal year.

- (5) Bond Coverage - Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to insure that the coverage is adequate for current operations.
- (6) Council Minutes - No transactions were found that we believe should have been approved in the minutes but were not.
- (7) Deposits and Investments - No instances of non-compliance with the deposit and investment provisions of Chapter 12B and 12C of the Code of Iowa and the City's investment policy were noted.

CITY OF FOREST CITY, IOWA
Schedule of Findings
Year Ended June 30, 2010

Other Findings Related to Required Statutory Reporting: - continued

(8) Financial Condition - The Special Revenue, Tax Increment Financing Fund, the Special Revenue, CDBG Fund, the Enterprise, Storm Sewer Fund and the Internal Service, Payroll Clearing Fund had deficit balances of \$511,175, \$71,655, \$52,781 and \$26,843, respectively, at June 30, 2010.

Recommendation - The City should monitor these accounts and investigate alternatives to eliminate the deficits in order to return them to a sound financial condition.

Response - These accounts will be monitored in the future.

Conclusion - Response accepted.