

ROCKWELL-SWALEDALE COMMUNITY SCHOOL DISTRICT

INDEPENDENT AUDITOR'S REPORTS  
BASIC FINANCIAL STATEMENTS  
AND SUPPLEMENTARY INFORMATION  
SCHEDULE OF FINDINGS AND RESPONSES

June 30, 2010

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Independent Auditor's Report

To the Board of Education of  
Rockwell-Swaledale Community School District:

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of Rockwell-Swaledale Community School District, Rockwell, Iowa, as of and for the year ended June 30, 2010, which collectively comprise the District's basic financial statements listed in the table of contents. These financial statements are the responsibility of District officials. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of Rockwell-Swaledale Community School District at June 30, 2010, and the respective changes in financial position and cash flows, where applicable, for the year then ended in conformity with U.S. generally accepted accounting principles.

In accordance with Government Auditing Standards, we have also issued our report dated April 29, 2011, on our consideration of Rockwell-Swaledale Community School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

Management's Discussion and Analysis, Budgetary Comparison Information and the Schedule of Funding Progress for the Retiree Health Plan on pages 4 through 13 and 40 through 42 are not required parts of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. We did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Rockwell-Swaledale Community School District's basic financial statements. We previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for the six years ended June 30, 2009, (which are not presented herein) and expressed unqualified opinions on those financial statements. Other supplementary information included in Schedules 1 through 4, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

BURTON E. TRACY & CO., P.C.  
Certified Public Accountants

April 29, 2011

ROCKWELL-SWALEDALE COMMUNITY SCHOOL DISTRICT  
210 South 2<sup>nd</sup> Street  
Rockwell, IA 50469

**MANAGEMENT'S DISCUSSION AND ANALYSIS**

The Rockwell-Swaledale Community School District provides this discussion and analysis of the District's financial performance and provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2010. The intent of this discussion and analysis is to look at the School District's financial performance as a whole; readers should also review the financial statements and the notes to the basic financial statements to enhance their understanding of the School District's financial performance.

**2010 FINANCIAL HIGHLIGHTS**

- General Fund revenues decreased from \$4,129,957 in fiscal year 2009 to \$3,925,059 in fiscal year 2010. General Fund expenditures also decreased from \$4,182,346 in fiscal 2009 to \$4,031,844 in fiscal 2010. This resulted in a decrease of \$103,802 in the General Fund balance from \$402,533 in fiscal 2009 to \$298,731 in fiscal 2010.
- The decrease in General Fund revenues was attributable to a decrease in open enrolled in students, state aid and sharing money.
- The District's major remodeling projects have been completed but we continue to use the money generated from the Statewide Sales Tax and the voted PPEL to make improvements to the buildings and purchase vehicles. During the 2009-2010 school year the projects included boiler repair, server and technology upgrades, and electrical upgrades.

**USING THIS ANNUAL REPORT**

This report consists of three parts: management's discussion and analysis (this section), the basic financial statements and required supplementary information. The basic financial statements include two kinds of statements that present different views of the School District:

- The first two statements are *Government-wide financial statements* that provide both short-term and long-term information about the District's overall financial status.
- The remaining statements are *fund financial statements* that focus on individual parts of the School District, reporting the School District's operations in more detail than the Government-wide statements.
- The statements for *governmental funds* explain how basic services, such as regular and special education, were financed in the short-term as well as what remains for future spending.
- The statements for *proprietary funds* offer short-term and long-term financial information about the activities the School District operates like businesses, such as food services.
- The statements for *fiduciary funds* provide information about the financial relationships in which the School District acts solely as a trustee or agent for the benefit of others, such as scholarships.

The financial statements also include notes that explain some of the information in the statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the financial statements with a comparison of the School District's budget for the year.

Figure A-1 shows how the various parts of this annual report are arranged and relate to one another.

**Figure A-1**  
**Rockwell-Swaledale Community School District Annual Financial Report**

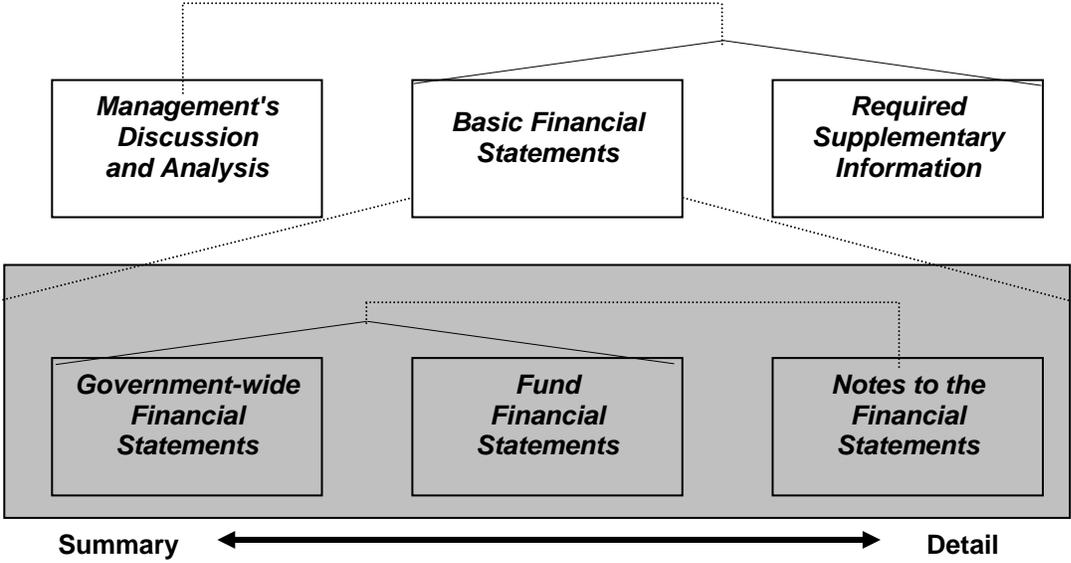


Figure A-2 summarizes the major features of the District’s financial statements, including the portion of the District’s activities they cover and the types of information they contain. The remainder of this overview section of the management’s discussion and analysis highlights the structure and contents of each of the statements.

| <b>Figure A-2<br/>Major Features of the Government-wide and Fund Financial Statements</b> |  |  |  |   |
|---|--|--|--|---|
|   | Government-wide Statements   | Fund Statements  |  |   |
|   |  | Governmental Funds   | Proprietary Funds  | Fiduciary Funds   |
| Scope   | Entire District (except fiduciary funds)   | The activities of the District that are not proprietary or fiduciary, such as special education and building maintenance   | Activities the District operates similar to private businesses: food services and adult education  | Instances in which the District administers resources on behalf of someone else, such as scholarship programs                                 |
| Required financial statements   | <ul style="list-style-type: none"> <li>• Statement of net assets</li> <li>• Statement of activities</li> </ul> | <ul style="list-style-type: none"> <li>• Balance sheet</li> <li>• Statement of revenues, expenditures and changes in fund balances</li> </ul>  | <ul style="list-style-type: none"> <li>• Statement of net assets</li> <li>• Statement of revenues, expenses and changes in fund net assets</li> <li>• Statement of cash flows</li> </ul> | <ul style="list-style-type: none"> <li>• Statement of fiduciary net assets</li> <li>• Statement of changes in fiduciary net assets</li> </ul> |
| Accounting basis and measurement focus  | Accrual accounting and economic resources focus  | Modified accrual accounting and current financial resources focus  | Accrual accounting and economic resources focus  | Accrual accounting and economic resources focus   |
| Type of asset/ liability information  | All assets and liabilities, both financial and capital, short-term and long-term                               | Generally, assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets or long-term liabilities included   | All assets and liabilities, both financial and capital, short-term and long-term   | All assets and liabilities, both short-term and long-term; funds do not currently contain capital assets, although they can                   |
| Type of inflow/ outflow information   | All revenues and expenses during year, regardless of when cash is received or paid                             | Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and the related liability is due during the year or soon thereafter | All revenues and expenses during the year, regardless of when cash is received or paid   | All additions and deductions during the year, regardless of when cash is received or paid   |

### GOVERNMENT-WIDE STATEMENTS

The Government-wide statements report information about the School District as a whole using accounting methods similar to those used by private-sector companies. The statement of net assets includes all of the School District’s assets and liabilities. All of the current year’s revenues and expenses are accounted for in the statement of activities, regardless of when cash is received or paid.

The two Government-wide statements report the School District’s *net assets* and how they have changed. Net assets - the difference between the District’s assets and liabilities - are one way to measure the District’s financial health or *position*.

- Over time, increases or decreases in the School District's net assets are an indicator of whether financial position is improving or deteriorating, respectively.
- To assess the District's overall health, you need to consider additional non-financial factors, such as changes in the District's property tax base and the condition of school buildings and other facilities.

In the Government-wide financial statements, the School District's activities are divided into two categories:

- *Governmental activities:* Most of the School District's basic services are included here, such as regular and special education, transportation and administration. Property taxes and state aid finance most of these activities.
- *Business-type activities:* The School District charges fees to help the costs of certain services it provides. The School District's school nutrition program is included here.

### **FUND FINANCIAL STATEMENTS**

The fund financial statements provide more detailed information about the School District's funds, focusing on its most significant or "major" funds – not the School District as a whole. Funds are accounting devices the School District uses to keep track of specific sources of funding and spending on particular programs.

- Some funds are required by state law and by bond covenants.
- The School District establishes other funds to control and manage money for particular purposes, such as accounting for student activity funds or to show that it is properly using certain revenues such as federal grants.

The School District has three kinds of funds:

*Governmental funds:* Most of the District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental fund statements provide a detailed short-term view that helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the School District's programs. Because this information does not encompass the additional long-term focus of the District-wide statements, additional information at the bottom of the governmental fund statements explain the relationship or differences between the two statements.

- The School District's governmental funds include the General Fund, Management Fund, Student Activity Fund, Physical Plant and Equipment Levy, Debt Service Fund and Capital Projects Fund.
- The required financial statements for governmental funds include a balance sheet and a statement of revenues, expenditures and changes in fund balances.

*Proprietary funds:* Services for which the School District charges a fee are generally reported in proprietary funds. Proprietary funds are reported in the same way as the District-wide statements.

- The School District's enterprise funds, one type of proprietary fund, are the same as its business-type activities, but provide more detail and additional information, such as cash flows. The School District currently has one enterprise fund, the School Nutrition Fund.
- The required financial statements for proprietary funds include a statement of net assets, a statement of revenues, expenses and changes in fund net assets, and a statement of cash flows.

*Fiduciary Funds:* The School District is the trustee, or fiduciary, for assets that belong to others. These funds include scholarship funds.

- Scholarship Fund – The District accounts for outside donations for scholarships for individual students in this fund.
- The required financial statements for fiduciary funds include a statement of fiduciary net assets and a statement of changes in fiduciary net assets.

The School District is responsible for ensuring that the assets reported in the fiduciary funds are used only for their intended purposes and by those to whom the assets belong. The School District excludes these activities from the Government-wide financial statements because it cannot use these assets to finance its operations.

Figure A-3 below provides a summary of the District’s net assets at June 30, 2010 compared to June 30, 2009.

Figure A-3

|  | Condensed Statement of Net Assets |                  |                             |               |                          |                  | Percentage<br>Change<br>2009-2010 |
|--|-----------------------------------|------------------|-----------------------------|---------------|--------------------------|------------------|-----------------------------------|
|  | Governmental<br>Activities        |                  | Business-type<br>Activities |               | Total<br>School District |                  |                                   |
|  | 2009                              | 2010             | 2009                        | 2010          | 2009                     | 2010             |                                   |
|  | \$                                | \$               | \$                          | \$            | \$                       | \$               |                                   |
| Current and other assets                           | 3,067,652                         | 2,984,142        | (5,504)                     | 9,308         | 3,062,148                | 2,993,450        | -2%                               |
| Capital assets                                     | 3,630,394                         | 3,507,425        | 3,932                       | 8,835         | 3,634,326                | 3,516,260        | -3%                               |
| <b>Total assets</b>                                | <b>6,698,046</b>                  | <b>6,491,567</b> | <b>(1,572)</b>              | <b>18,143</b> | <b>6,696,474</b>         | <b>6,509,710</b> | <b>-3%</b>                        |
| Long-term liabilities                              | 1,507,589                         | 1,173,664        | -                           | 372           | 1,507,589                | 1,174,036        | -22%                              |
| Other liabilities                                  | 1,786,471                         | 1,724,182        | 3,131                       | 3,224         | 1,789,602                | 1,727,406        | -3%                               |
| <b>Total liabilities</b>                           | <b>3,294,060</b>                  | <b>2,897,846</b> | <b>3,131</b>                | <b>3,596</b>  | <b>3,297,191</b>         | <b>2,901,442</b> | <b>-12%</b>                       |
| Net Assets:  |                                   |                  |                             |               |                          |                  |                                   |
| Invested in capital assets,<br>net of related debt | 2,355,394                         | 2,467,425        | 3,932                       | 8,835         | 2,359,326                | 2,476,260        | 5%                                |
| Restricted   | 771,600                           | 899,381          | -                           | -             | 771,600                  | 899,381          | 17%                               |
| Unrestricted                                       | 276,992                           | 226,915          | (8,635)                     | 5,712         | 268,357                  | 232,627          | -13%                              |
| <b>TOTAL NET ASSETS</b>                            | <b>3,403,986</b>                  | <b>3,593,721</b> | <b>(4,703)</b>              | <b>14,547</b> | <b>3,399,283</b>         | <b>3,608,268</b> | <b>6%</b>                         |

The District’s combined net assets increased by nearly 6%, or approximately \$208,985, over the prior year. The largest portion of the District’s net assets is invested in capital assets (e.g., land, infrastructure, buildings and equipment), less the related debt. The debt related to the investment in capital assets is liquidated with sources other than capital assets.

Restricted net assets represent resources that are subject to external restrictions, constitutional provisions or enabling legislation on how they can be used. The District’s restricted net assets increased approximately \$127,781 over the prior year. The increase was primarily a result of increases in the PPEL and Capital Project’s fund balances due to completion of major construction projects in previous years.

Unrestricted net assets – the part of net assets that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation or other legal requirements – decreased approximately \$35,730. The decrease is due to increased salary and maintenance costs.

Figure A-4 shows the change in net assets for the years ended June 30, 2010 and 2009.

Figure A-4

|                                  | Change in Net Assets       |                  |                             |                |                          |                  | Percentage<br>Change<br>2009-2010 |
|----------------------------------|----------------------------|------------------|-----------------------------|----------------|--------------------------|------------------|-----------------------------------|
|                                  | Governmental<br>Activities |                  | Business-type<br>Activities |                | Total<br>School District |                  |                                   |
|                                  | 2009<br>\$                 | 2010<br>\$       | 2009<br>\$                  | 2010<br>\$     | 2009<br>\$               | 2010<br>\$       |                                   |
| Revenues                         |                            |                  |                             |                |                          |                  |                                   |
| Program Revenues:                |                            |                  |                             |                |                          |                  |                                   |
| Charges for services and sales   | 1,101,876                  | 983,021          | 111,705                     | 115,693        | 1,213,581                | 1,098,714        | -9%                               |
| Operating grants & contributions | 467,837                    | 655,431          | 62,230                      | 80,946         | 530,067                  | 736,377          | 39%                               |
| Capital gains & contributions    | -                          | -                | -                           | -              | -                        | -                | -                                 |
| General Revenues:                |                            |                  |                             |                |                          |                  |                                   |
| Property taxes                   | 1,559,740                  | 1,592,729        | -                           | -              | 1,559,740                | 1,592,729        | 2%                                |
| Income Surtax                    | 117,822                    | 131,535          | -                           | -              | 117,822                  | 131,535          | 12%                               |
| Local option sales and service   | 365,220                    | 351,700          | -                           | -              | 365,220                  | 351,700          | -4%                               |
| Unrestricted state grants        | 1,158,649                  | 853,288          | -                           | -              | 1,158,649                | 853,288          | -26%                              |
| Unrestricted investment earnings | 22,668                     | 19,994           | 5                           | 7              | 22,673                   | 20,001           | -12%                              |
| Other revenue                    | 29,017                     | 3,126            | -                           | 5,508          | 29,017                   | 8,634            | -70%                              |
| <b>Total Revenues</b>            | <b>4,822,829</b>           | <b>4,590,824</b> | <b>173,940</b>              | <b>202,154</b> | <b>4,996,769</b>         | <b>4,792,978</b> | <b>-4%</b>                        |
| Program Expenses:                |                            |                  |                             |                |                          |                  |                                   |
| Instruction                      | 3,274,298                  | 2,996,154        | -                           | -              | 3,274,298                | 2,996,154        | -8%                               |
| Support services                 | 1,151,494                  | 1,094,355        | -                           | -              | 1,151,494                | 1,094,355        | -5%                               |
| Non-instructional programs       | 604                        | 3,562            | 159,932                     | 182,904        | 160,536                  | 186,466          | 16%                               |
| Other expenditures               | 298,149                    | 307,018          | -                           | -              | 298,149                  | 307,018          | 3%                                |
| <b>Total expenses</b>            | <b>4,724,545</b>           | <b>4,401,089</b> | <b>159,932</b>              | <b>182,904</b> | <b>4,884,477</b>         | <b>4,583,993</b> | <b>-6%</b>                        |
| <b>CHANGE IN NET ASSETS</b>      | <b>98,284</b>              | <b>189,735</b>   | <b>14,008</b>               | <b>19,250</b>  | <b>112,292</b>           | <b>208,985</b>   | <b>86%</b>                        |
| Net assets beginning of year     | 3,305,702                  | 3,403,986        | (18,711)                    | (4,703)        | 3,286,991                | 3,399,283        | 3%                                |
| Net assets end of year           | 3,403,986                  | 3,593,721        | (4,703)                     | 14,547         | 3,399,283                | 3,608,268        | 6%                                |

Property tax and unrestricted state grants account for 51% of the total revenue. The District's expenses primarily relate to instruction and support services, which account for 89% of the total expenses.

### Governmental Activities

Revenues for governmental activities were \$4,590,824 and expenses were \$4,401,089.

The following table presents the total and net cost of the District's major governmental activities: instruction, support services, non-instructional programs and other expenses.

|                               | Total Cost of Services |                  | Net Cost of Services |                  | Change<br>2009-2010 |
|-------------------------------|------------------------|------------------|----------------------|------------------|---------------------|
|                               | 2009<br>\$             | 2010<br>\$       | 2009<br>\$           | 2010<br>\$       |                     |
| Instruction                   | 3,274,298              | 2,996,154        | 1,876,034            | 1,532,244        | -18%                |
| Support Services              | 1,151,494              | 1,094,355        | 1,107,243            | 1,063,650        | -4%                 |
| Non-instructional<br>Programs | 604                    | 3,562            | 604                  | 3,562            | 490%                |
| Other Expenses                | 298,149                | 307,018          | 170,951              | 163,181          | -5%                 |
| <b>TOTAL</b>                  | <b>4,724,545</b>       | <b>4,401,089</b> | <b>3,154,832</b>     | <b>2,762,637</b> | <b>-12%</b>         |

- The cost financed by users of the District's programs was \$983,021.
- Federal and state governments subsidized certain programs with grants and contributions totaling \$655,431.
- The net cost of governmental activities was financed with \$1,592,729 in property taxes, \$351,700 in statewide sales & services tax, \$131,535 in income surtax and \$853,288 in unrestricted state grants.

### **Business Type Activities**

Revenues for business type activities were \$202,154 and expenses were \$182,904. The District's business type activities include the School Nutrition Fund. Revenues are comprised of charges for meals and federal and state reimbursements.

## **FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT'S FUNDS**

As previously noted, the Rockwell-Swaledale Community School District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The financial performance of the District as a whole is reflected in its governmental funds as well. As the District completed the year, its governmental funds reported combined fund balances of \$1,171,668 compared to last year's ending fund balances of \$1,207,967.

### **Governmental Fund Highlights**

The School District's decreasing General Fund financial position is the result of declining enrollment and no new money. Despite efforts to maintain costs, insurance rates, salaries and benefits, and maintenance costs continue to rise with little or no new money to cover the costs. The district will consolidate with Sheffield-Chapin Meservey-Thornton school district starting with the 2011-2012 school year. The districts will work together next year to share as many costs as possible.

The General Fund expenditures for negotiated salaries increased by \$66,183 in 2010-2011 as compared to \$69,434 for 2009-2010. There was an 11.5% increase for 10-11 in insurance premiums and the district settled for a total package of 2.93%. With no new money the district will continue to have to look for ways to trim costs in other areas to fund the increase.

The Physical Plant and Equipment Levy (PPEL) Fund balance increased from \$70,298 to \$148,989.

The Capital Projects Fund balance increased from \$654,898 to \$679,807. The increase was due to the completion of the major construction projects the school had entered into. The remaining money will be used to maintain our facilities and upgrade technology and vehicles.

The Management Fund balance decreased from \$61,993 to \$34,697. The decrease reflects budgeting to adjust for early retirement payments.

### **Business-Type Fund Highlights**

The School Nutrition Fund balance increased from (\$4,703) to \$14,547. This increase resulted from increased sales due to additional middle school and elementary students eating lunch and breakfast and more efficient use of personnel and food supplies. The program will continue with the practices put into place over the last two years to maintain their positive balance.

## **BUDGETARY HIGHLIGHTS**

In accordance with code of Iowa, the Board of education annually adopts a budget following required public notice and hearing for all funds, except its private-purpose trust and agency funds. Although the budget document presents functional area expenditures or expenses by fund, the legal level of control is at the aggregated functional level, not at the fund or fund type level. The budget may be amended during the year utilizing similar statutorily prescribed procedures. The School District's budget is prepared in accordance with generally accepted accounting principles.

School districts have two levels of budgetary control. One form of budgetary control exists through the "certified budget", which includes all funds of the District as noted above. This budget is certified with the County Auditor and Department of Management each year. Iowa school districts may not certify a general fund budget in excess of its spending authority.

The other level of budgetary control is the "unspent (maximum) authorized budget" and pertains only to the general Fund of the District. The maximum authorized budget is the total "spending authority" in the General Fund of the District. The unspent balance is a budgetary concept and does not mean the "actual General Fund cash". It is imperative for users of District financial information to make this important distinction. The unspent balance is the amount of spending authority that is carried over into the next fiscal year. The unspent balance is a budgetary carryover and does not represent actual dollars (General Fund cash) or actual financial position (unreserved, undesignated General Fund balance) of the district.

### **Legal Budgetary Highlights**

The School District's total actual receipts were \$32,474 less than the total budgeted receipts. This was mostly due to the nature of budgeting and having to estimate revenue in many areas such as sharing costs and open enrollment.

Total expenditures were \$684,478 less than budgeted. It is the School District's practice to budget expenditures at the maximum authorized spending authority for the General Fund. The School District then manages, or controls General Fund spending through its line-item budget. As a result, the School District's certified budget should always exceed the actual expenditures during the year.

## **CAPITAL ASSET AND DEBT ADMINISTRATION**

### **Capital Assets**

At June 30, 2010 the School district had invested \$3,516,259, net of accumulated depreciation, in a broad range of capital assets, including land, buildings, athletic facilities, computers, audio-visual equipment and transportation equipment. (See Figure A-6). Depreciation expense was \$171,778 for Governmental Activities and \$1,147 for Business-type Activities, which is the School Nutrition Fund.

The District has completed four major construction and renovation projects during the last six years using one-cent sales tax money. Bonds were sold to fund the projects and they are being repaid over ten years. A new entrance was added to the west side of the building, a new industrial technology building was built just north of the school, the old industrial arts area was torn down and new science rooms were built and the instrumental music and art rooms were remodeled, the north end of the high school was completely renovated and the elementary classrooms and bathrooms were renovated. Along with paying back the bonds there is enough money collected annually to fund other projects such as media and office renovation, remodeling the guidance office, new bleachers, and other minor maintenance issues. In September of 2007 the voters approved expanding the use of LOST money to be able to buy buses and computers.

Figure A-6

Capital Assets (net of depreciation)

|                          | Governmental     |                  | Business type |              | Total            |                  | Percentage<br>Change<br>2009-2010 |
|--------------------------|------------------|------------------|---------------|--------------|------------------|------------------|-----------------------------------|
|                          | Activities       |                  | Activities    |              | School District  |                  |                                   |
|                          | 2009             | 2010             | 2009          | 2010         | 2009             | 2010             |                                   |
|                          | \$               | \$               | \$            | \$           | \$               | \$               |                                   |
| Land                     | 86,900           | 86,900           | -             | -            | 86,900           | 86,900           |                                   |
| Construction in progress | -                | -                | -             | -            | -                | -                |                                   |
| Buildings                | 3,179,799        | 3,119,468        | -             | -            | 3,179,799        | 3,119,468        | -2%                               |
| Improvements             | 27,008           | 24,053           | -             | -            | 27,008           | 24,053           | -11%                              |
| Equipment & Furniture    | 336,687          | 277,004          | 3,932         | 8,834        | 340,619          | 285,838          | -16%                              |
| <b>TOTAL</b>             | <b>3,630,394</b> | <b>3,507,425</b> | <b>3,932</b>  | <b>8,834</b> | <b>3,634,326</b> | <b>3,516,259</b> | <b>-3%</b>                        |

Long-Term Debt

During fiscal year 2009 the District incurred additional early retirement debt of \$168,887. This debt will be paid off in fiscal year 2014. In 2004 the district also incurred \$1.95 million dollars in debt for the sale of local option sales tax bonds to finance the building of the vocational technology building, the high school addition and renovation and the elementary renovation. This debt will be repaid with local option sales tax proceeds and will be paid off in fiscal year 2014. As of June 30, the outstanding local option sales tax debt is \$1,275,000.

Figure A-7

Outstanding Long-Term Obligations

|                           | Total School District |                  | Percentage  |
|---------------------------|-----------------------|------------------|-------------|
|                           | 2010                  | 2009             | Change      |
|                           | \$                    | \$               | 2009-2010   |
| Governmental activities:  |                       |                  |             |
| Sales tax revenue bonds   | 1,040,000             | 1,275,000        | 18%         |
| Compensated absences      | 4,444                 | 8,551            | -48%        |
| Termination benefits      | 113,603               | 224,038          | -49%        |
| Net OPEB liability        | 15,617                | -                | 100%        |
| <b>TOTAL</b>              | <b>1,173,664</b>      | <b>1,507,589</b> | <b>-22%</b> |
| Business type activities: |                       |                  |             |
| Net OPEB liability        | 372                   | -                | 100%        |

FACTORS BEARING ON THE SCHOOL DISTRICT'S FUTURE

At the time these financial statements were prepared and audited, the School District was aware of several existing circumstances that could significantly affect its financial health in the future:

The School District has experienced declining enrollment for the past several years. For the 2010-2011 school year the School District will need to levy for the budget guarantee.

In order to fund salary and benefit increases it will cost the district approximately \$66,183 for certified staff. In school year 2009-2010 the district received no new money. In FY 2010-2011 the district will also receive no new money. Settlements will be funded by cash reserves, early retirement savings, and sharing. This will have an adverse effect on the School District's General Fund budget and related fund balance.

This was the district's second year of a three year whole grade sharing agreement with SCMT. The two districts voted in September of 2010 to consolidation into the West Fork Community School District beginning July 1, 2011.

### **CONTACTING THE SCHOOL DISTRICT'S FINANCIAL MANAGEMENT**

This financial report is designed to provide the School District's citizens, taxpayers, customers, investors and creditors with a general overview of the School District's finances and to demonstrate the School District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Linda Foell, Business Manager /Board Secretary, Rockwell-Swaledale Community School District, 210 South 2<sup>nd</sup> Street, P.O. Box 60, Rockwell, IA 50469.

## BASIC FINANCIAL STATEMENTS

## ROCKWELL-SWALEDALE COMMUNITY SCHOOL DISTRICT

## Statement of Net Assets

June 30, 2010

|   | Governmental<br>Activities | Business<br>Type<br>Activities | Total            |
|---|----------------------------|--------------------------------|------------------|
|   | \$                         | \$                             | \$               |
| <b>Assets</b>                                   |                            |                                |                  |
| Cash and cash equivalents:                      |                            |                                |                  |
| Other   | 663,298                    | 3,438                          | 666,736          |
| Cash with fiscal agent                          | 458,920                    | -                              | 458,920          |
| Receivables:                                    |                            |                                |                  |
| Property tax:                                   |                            |                                |                  |
| Delinquent                                      | 35,471                     | -                              | 35,471           |
| Succeeding year                                 | 1,646,313                  | -                              | 1,646,313        |
| Accounts  | 1                          | 1,179                          | 1,180            |
| Due from other governments                      | 180,139                    | -                              | 180,139          |
| Inventories                                     | -                          | 4,691                          | 4,691            |
| Capital assets, net of accumulated depreciation | 3,507,425                  | 8,835                          | 3,516,260        |
|   | <u>6,491,567</u>           | <u>18,143</u>                  | <u>6,509,710</u> |
| <b>Liabilities</b>                              |                            |                                |                  |
| Accounts payable                                | 24,864                     | -                              | 24,864           |
| Accrued interest payable                        | 18,676                     | -                              | 18,676           |
| Deferred revenue:                               |                            |                                |                  |
| Succeeding year property tax                    | 1,646,313                  | -                              | 1,646,313        |
| Other   | 34,329                     | 3,224                          | 37,553           |
| Long-term liabilities:                          |                            |                                |                  |
| Portion due within one year:                    |                            |                                |                  |
| Revenue bonds payable                           | 245,000                    | -                              | 245,000          |
| Termination benefits                            | 35,500                     | -                              | 35,500           |
| Compensated absences                            | 4,444                      | -                              | 4,444            |
| Portion due after one year:                     |                            |                                |                  |
| Revenue bonds payable                           | 795,000                    | -                              | 795,000          |
| Termination benefits                            | 78,103                     | -                              | 78,103           |
| Net OPEB liability                              | 15,617                     | 372                            | 15,989           |
|   | <u>2,897,846</u>           | <u>3,596</u>                   | <u>2,901,442</u> |
| <b>Net assets</b>                               |                            |                                |                  |
| Invested in capital assets, net of related debt | 2,467,425                  | 8,835                          | 2,476,260        |
| Restricted for:                                 |                            |                                |                  |
| Categorical funding                             | 79,817                     | -                              | 79,817           |
| Physical plant and equipment levy               | 148,989                    | -                              | 148,989          |
| Other special revenue purposes                  | 9,444                      | -                              | 9,444            |
| Debt service                                    | 440,244                    | -                              | 440,244          |
| Sales tax capital projects                      | 220,887                    | -                              | 220,887          |
| Unrestricted                                    | 226,915                    | 5,712                          | 232,627          |
|   | <u>3,593,721</u>           | <u>14,547</u>                  | <u>3,608,268</u> |

See notes to financial statements.

ROCKWELL-SWALEDALE COMMUNITY SCHOOL DISTRICT

Statement of Activities

Year ended June 30, 2010

| <b>Functions/Programs</b>            | <b>Expenses</b>  | <b>Program Revenues</b>     |  |  |
|--------------------------------------|------------------|-----------------------------|--|--|
|                                      |                  | <b>Charges for Services</b> | <b>Operating Grants, Contributions and Restricted Interest</b> | <b>Capital Grants, Contributions and Restricted Interest</b> |
|                                      | \$               | \$                          | \$   | \$   |
| <b>Governmental activities:</b>      |                  |                             |  |  |
| <b>Instruction:</b>                  |                  |                             |  |  |
| Regular                              | 2,135,731        | 653,237                     | 440,554  | -  |
| Special                              | 581,123          | 275,907                     | 45,317   | -  |
| Other                                | 279,300          | 26,106                      | 22,789   | -  |
|                                      | <u>2,996,154</u> | <u>955,250</u>              | <u>508,660</u>   | <u>-</u>   |
| <b>Support services:</b>             |                  |                             |  |  |
| Student                              | 80,631           | -                           | -  | -  |
| Instructional staff                  | 26,039           | -                           | -  | -  |
| Administration                       | 483,884          | -                           | -  | -  |
| Operation and maintenance of plant   | 258,526          | 80                          | -  | -  |
| Transportation                       | 245,275          | 27,691                      | 2,934  | -  |
|                                      | <u>1,094,355</u> | <u>27,771</u>               | <u>2,934</u>   | <u>-</u>   |
| <b>Non-instructional programs</b>    | <u>3,562</u>     | <u>-</u>                    | <u>-</u>   | <u>-</u>   |
| <b>Other expenditures:</b>           |                  |                             |  |  |
| Facilities acquisition               | 30,050           | -                           | -  | -  |
| Long-term debt interest              | 37,353           | -                           | -  | -  |
| AEA flowthrough                      | 143,837          | -                           | 143,837  | -  |
| Depreciation (unallocated)*          | 95,778           | -                           | -  | -  |
|                                      | <u>307,018</u>   | <u>-</u>                    | <u>143,837</u>   | <u>-</u>   |
| <b>Total governmental activities</b> | <u>4,401,089</u> | <u>983,021</u>              | <u>655,431</u>   | <u>-</u>   |
| <b>Business type activities:</b>     |                  |                             |  |  |
| <b>Non-instructional programs:</b>   |                  |                             |  |  |
| Food service operations              | 182,904          | 115,693                     | 80,946   | -  |
| <b>Total</b>                         | <u>4,583,993</u> | <u>1,098,714</u>            | <u>736,377</u>   | <u>-</u>   |
| <b>General Revenues:</b>             |                  |                             |  |  |
| Property taxes levied for:           |                  |                             |  |  |
| General purposes                     |                  |                             |  |  |
| Capital outlay                       |                  |                             |  |  |
| Income surtax                        |                  |                             |  |  |
| Statewide sales and services tax     |                  |                             |  |  |
| Unrestricted state grants            |                  |                             |  |  |
| Unrestricted investment earnings     |                  |                             |  |  |
| Other                                |                  |                             |  |  |
| <b>Total general revenues</b>        |                  |                             |  |  |

**Change in net assets**

Net assets beginning of year

Net assets end of year

\*This amount excludes the depreciation that is included in the direct expenses of the various programs.

Net (Expense) Revenue and Changes in Net  
Assets

| Governmental<br>Activities | Business<br>Type<br>Activities | Total              |
|----------------------------|--------------------------------|--------------------|
| \$                         | \$                             | \$                 |
| (1,041,940)                | -                              | (1,041,940)        |
| (259,899)                  | -                              | (259,899)          |
| <u>(230,405)</u>           | <u>-</u>                       | <u>(230,405)</u>   |
| <u>(1,532,244)</u>         | <u>-</u>                       | <u>(1,532,244)</u> |
| (80,631)                   | -                              | (80,631)           |
| (26,039)                   | -                              | (26,039)           |
| (483,884)                  | -                              | (483,884)          |
| (258,446)                  | -                              | (258,446)          |
| <u>(214,650)</u>           | <u>-</u>                       | <u>(214,650)</u>   |
| <u>(1,063,650)</u>         | <u>-</u>                       | <u>(1,063,650)</u> |
| <u>(3,562)</u>             | <u>-</u>                       | <u>(3,562)</u>     |
| (30,050)                   | -                              | (30,050)           |
| (37,353)                   | -                              | (37,353)           |
| -                          | -                              | -                  |
| <u>(95,778)</u>            | <u>-</u>                       | <u>(95,778)</u>    |
| <u>(163,181)</u>           | <u>-</u>                       | <u>(163,181)</u>   |
| (2,762,637)                | -                              | (2,762,637)        |
| <u>-</u>                   | <u>13,735</u>                  | <u>13,735</u>      |
| <u>(2,762,637)</u>         | <u>13,735</u>                  | <u>(2,748,902)</u> |
| 1,477,107                  | -                              | 1,477,107          |
| 115,622                    | -                              | 115,622            |
| 131,535                    | -                              | 131,535            |
| 351,700                    | -                              | 351,700            |
| 853,288                    | -                              | 853,288            |
| 19,994                     | 7                              | 20,001             |
| <u>3,126</u>               | <u>5,508</u>                   | <u>8,634</u>       |
| <u>2,952,372</u>           | <u>5,515</u>                   | <u>2,957,887</u>   |
| 189,735                    | 19,250                         | 208,985            |
| <u>3,403,986</u>           | <u>(4,703)</u>                 | <u>3,399,283</u>   |
| <u>3,593,721</u>           | <u>14,547</u>                  | <u>3,608,268</u>   |

## ROCKWELL-SWALEDALE COMMUNITY SCHOOL DISTRICT

Balance Sheet  
Governmental Funds

June 30, 2010

|  | General<br>Fund  | Capital<br>Projects | Nonmajor<br>Governmental<br>Funds | Total            |
|--|------------------|---------------------|-----------------------------------|------------------|
|  | \$               | \$                  | \$                                | \$               |
| <b>Assets</b>                              |                  |                     |                                   |                  |
| Cash and pooled investments:               |                  |                     |                                   |                  |
| Other                                      | 319,346          | 155,858             | 188,094                           | 663,298          |
| Cash with fiscal agent                     | -                | 458,920             | -                                 | 458,920          |
| Receivables:                               |                  |                     |                                   |                  |
| Property tax:                              |                  |                     |                                   |                  |
| Delinquent                                 | 29,791           | -                   | 5,680                             | 35,471           |
| Succeeding year                            | 1,386,722        | -                   | 259,591                           | 1,646,313        |
| Accounts                                   | 1                | -                   | -                                 | 1                |
| Due from other governments                 | 115,110          | 65,029              | -                                 | 180,139          |
| <b>Total assets</b>                        | <b>1,850,970</b> | <b>679,807</b>      | <b>453,365</b>                    | <b>2,984,142</b> |
| <b>Liabilities and Fund Balances</b>       |                  |                     |                                   |                  |
| Liabilities:                               |                  |                     |                                   |                  |
| Accounts payable                           | 24,220           | -                   | 644                               | 24,864           |
| Deferred revenue:                          |                  |                     |                                   |                  |
| Succeeding year property tax               | 1,386,722        | -                   | 259,591                           | 1,646,313        |
| Income surtax                              | 106,968          | -                   | -                                 | 106,968          |
| Other                                      | 34,329           | -                   | -                                 | 34,329           |
| Total liabilities                          | 1,552,239        | -                   | 260,235                           | 1,812,474        |
| Fund balances:                             |                  |                     |                                   |                  |
| Reserved for:                              |                  |                     |                                   |                  |
| Categorical funding                        | 79,817           | -                   | -                                 | 79,817           |
| Debt service                               | -                | 458,920             | -                                 | 458,920          |
| Unreserved reported in:                    |                  |                     |                                   |                  |
| General fund                               | 218,914          | -                   | -                                 | 218,914          |
| Special revenue funds                      | -                | -                   | 193,130                           | 193,130          |
| Capital projects funds                     | -                | 220,887             | -                                 | 220,887          |
| Total fund balances                        | 298,731          | 679,807             | 193,130                           | 1,171,668        |
| <b>Total liabilities and fund balances</b> | <b>1,850,970</b> | <b>679,807</b>      | <b>453,365</b>                    | <b>2,984,142</b> |

## ROCKWELL-SWALEDALE COMMUNITY SCHOOL DISTRICT

Reconciliation of the Balance Sheet - Governmental Funds  
to the Statement of Net Assets

June 30, 2010

\$

|   |                         |
|---|-------------------------|
| <b>Total fund balances of governmental funds (Exhibit C)</b>  | 1,171,668               |
| <b><i>Amounts reported for governmental activities in the<br/>Statement of Net Assets are different because:</i></b>  |                         |
| Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in the governmental funds.  | 3,507,425               |
| Other long-term assets are not available to pay current period expenditures and, therefore, are deferred in the governmental funds.   | 106,968                 |
| Accrued interest payable on long-term liabilities is not due and payable in the current period and, therefore, is not reported as a liability in the governmental funds.  | (18,676)                |
| Long-term liabilities, including bonds payable, termination benefits, compensated absences, and other postemployment benefits are not due and payable in the current period and therefore, are not reported as liabilities in the governmental funds. | <u>(1,173,664)</u>      |
| <b>Net assets of governmental activities (Exhibit A)</b>  | <u><u>3,593,721</u></u> |

## ROCKWELL-SWALEDALE COMMUNITY SCHOOL DISTRICT

Statement of Revenues, Expenditures and Changes in Fund Balances  
Governmental Funds

Year ended June 30, 2010

|   | General<br>Fund  | Capital<br>Projects | Nonmajor<br>Governmental<br>Funds | Total            |
|---|------------------|---------------------|-----------------------------------|------------------|
|   | \$               | \$                  | \$                                | \$               |
| Revenues:   |                  |                     |                                   |                  |
| Local sources:  |                  |                     |                                   |                  |
| Local tax   | 1,458,105        | 351,700             | 255,076                           | 2,064,881        |
| Tuition   | 899,679          | -                   | -                                 | 899,679          |
| Other   | 58,689           | 1,943               | 42,729                            | 103,361          |
| State sources   | 1,211,600        | -                   | 133                               | 1,211,733        |
| Federal sources   | 296,986          | -                   | -                                 | 296,986          |
| Total revenues  | <u>3,925,059</u> | <u>353,643</u>      | <u>297,938</u>                    | <u>4,576,640</u> |
| Expenditures:   |                  |                     |                                   |                  |
| Current:  |                  |                     |                                   |                  |
| Instruction:  |                  |                     |                                   |                  |
| Regular   | 2,089,344        | -                   | 132,659                           | 2,222,003        |
| Special   | 576,133          | -                   | -                                 | 576,133          |
| Other   | 235,252          | -                   | 39,885                            | 275,137          |
|   | <u>2,900,729</u> | <u>-</u>            | <u>172,544</u>                    | <u>3,073,273</u> |
| Support services:   |                  |                     |                                   |                  |
| Student   | 79,887           | -                   | -                                 | 79,887           |
| Instructional staff                                       | 25,637           | -                   | 30                                | 25,667           |
| Administration  | 475,190          | 18,519              | 5,376                             | 499,085          |
| Operation and maintenance of plant                        |                  |                     |                                   |                  |
| Transportation  | 222,726          | -                   | 33,842                            | 256,568          |
|   | <u>183,838</u>   | <u>-</u>            | <u>11,433</u>                     | <u>195,271</u>   |
|   | <u>987,278</u>   | <u>18,519</u>       | <u>50,681</u>                     | <u>1,056,478</u> |
| Non-instructional programs                                | -                | -                   | 3,562                             | 3,562            |
| Other expenditures:                                       |                  |                     |                                   |                  |
| Facilities acquisition                                    | -                | 33,867              | 28,675                            | 62,542           |
| Long-term debt:   |                  |                     |                                   |                  |
| Principal   | -                | -                   | 235,000                           | 235,000          |
| Interest and fiscal charges                               | -                | -                   | 41,348                            | 41,348           |
| AEA flowthrough   | 143,837          | -                   | -                                 | 143,837          |
|   | <u>143,837</u>   | <u>33,867</u>       | <u>305,023</u>                    | <u>482,727</u>   |
| Total expenditures  | <u>4,031,844</u> | <u>52,386</u>       | <u>531,810</u>                    | <u>4,616,040</u> |
| Excess (deficiency) of revenues over (under) expenditures | <u>(106,785)</u> | <u>301,257</u>      | <u>(233,872)</u>                  | <u>(39,400)</u>  |

## ROCKWELL-SWALEDALE COMMUNITY SCHOOL DISTRICT

Statement of Revenues, Expenditures and Changes in Fund Balances  
Governmental Funds

Year ended June 30, 2010

|                                      | General<br>Fund       | Capital<br>Projects   | Nonmajor<br>Governmental<br>Funds | Total                   |
|--------------------------------------|-----------------------|-----------------------|-----------------------------------|-------------------------|
|                                      | \$                    | \$                    | \$                                | \$                      |
| Other financing sources (uses):      |                       |                       |                                   |                         |
| Sales of materials and equipment     | -                     | -                     | 3,101                             | 3,101                   |
| Operating transfers in               | 2,983                 | -                     | 276,348                           | 279,331                 |
| Operating transfers out              | -                     | (276,348)             | (2,983)                           | (279,331)               |
| Total other financing sources (uses) | <u>2,983</u>          | <u>(276,348)</u>      | <u>276,466</u>                    | <u>3,101</u>            |
| Net change in fund balances          | (103,802)             | 24,909                | 42,594                            | (36,299)                |
| Fund balances beginning of year      | <u>402,533</u>        | <u>654,898</u>        | <u>150,536</u>                    | <u>1,207,967</u>        |
| Fund balances end of year            | <u><u>298,731</u></u> | <u><u>679,807</u></u> | <u><u>193,130</u></u>             | <u><u>1,171,668</u></u> |

## ROCKWELL-SWALEDALE COMMUNITY SCHOOL DISTRICT

Reconciliation of the Statement of Revenues, Expenditures and  
Changes in Fund Balances - Governmental Funds to the  
Statement of Activities

Year ended June 30, 2010

|   | \$               | \$                    |
|---|------------------|-----------------------|
| <b>Net change in fund balances - total governmental funds (Exhibit E)</b>   |                  | (36,299)              |
| <b><i>Amounts reported for governmental activities in the<br/>Statement of Activities are different because:</i></b>  |                  |                       |
| Capital outlays to purchase or build capital assets are reported in governmental funds as expenditures. However, those costs are not reported in the Statement of Net Assets and are allocated over their estimated useful lives as depreciation expense in the Statement of Activities. Depreciation expense exceeded capital outlay expenditures in the current year, as follows: |                  |                       |
| Expenditures for capital assets   | 48,809           |                       |
| Depreciation expense  | <u>(171,778)</u> | (122,969)             |
| Income surtaxes not collected for several months after the District's fiscal year ends are not considered "available" revenues in the governmental funds and are included as deferred revenues. They are, however, recorded as revenues in the Statement of Activities.   |                  | 11,083                |
| Repayment of long-term liability principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Assets.   |                  | 235,000               |
| Interest on long-term debt in the Statement of Activities differs from the amount reported in the governmental funds because interest is recorded as an expenditure in the funds when due. In the Statement of Activities, interest expense is recognized as the interest accrues, regardless of when it is due.  |                  | 3,995                 |
| Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds, as follows:   |                  |                       |
| Termination benefits  | 110,435          |                       |
| Compensated absences  | 4,107            |                       |
| Other postemployment benefits   | <u>(15,617)</u>  | <u>98,925</u>         |
| <b>Changes in net assets of governmental activities (Exhibit B)</b>   |                  | <u><u>189,735</u></u> |

## ROCKWELL-SWALEDALE COMMUNITY SCHOOL DISTRICT

Statement of Net Assets  
Proprietary Fund

June 30, 2010

|   | Nonmajor<br>School<br>Nutrition |
|---|---------------------------------|
|   | <u>\$</u>                       |
| <b>Assets</b>                                   |                                 |
| Cash and cash equivalents                       | 3,438                           |
| Accounts receivable                             | 1,179                           |
| Inventories                                     | 4,691                           |
| Capital assets, net of accumulated depreciation | <u>8,835</u>                    |
| <b>Total assets</b>                             | <u>18,143</u>                   |
| <b>Liabilities</b>                              |                                 |
| Deferred revenue                                | 3,224                           |
| Net OPEB liability                              | <u>372</u>                      |
| <b>Total liabilities</b>                        | <u>3,596</u>                    |
| <b>Net assets</b>                               |                                 |
| Invested in capital assets                      | 8,835                           |
| Unrestricted                                    | <u>5,712</u>                    |
| <b>Total net assets</b>                         | <u><u>14,547</u></u>            |

## ROCKWELL-SWALEDALE COMMUNITY SCHOOL DISTRICT

Statement of Revenues, Expenses, and Changes in Net Assets  
Proprietary Fund

Year ended June 30, 2010

|  | Nonmajor<br>School<br>Nutrition |
|--|---------------------------------|
|  | <u>\$</u>                       |
| Operating revenues:                      |                                 |
| Local sources:                           |                                 |
| Charges for service                      | <u>115,693</u>                  |
| Operating expenses:                      |                                 |
| Non-instructional programs:              |                                 |
| Salaries                                 | 59,417                          |
| Benefits                                 | 23,281                          |
| Purchased services                       | 313                             |
| Supplies                                 | 98,272                          |
| Depreciation                             | 1,146                           |
| Other                                    | 475                             |
| Total operating expenses                 | <u>182,904</u>                  |
| Operating gain (loss)                    | <u>(67,211)</u>                 |
| Non-operating revenues (expenses):       |                                 |
| State sources                            | 2,048                           |
| Federal sources                          | 78,898                          |
| Interest income                          | 7                               |
| Total non-operating revenues (expenses)  | <u>80,953</u>                   |
| Gain (loss) before capital contributions | 13,742                          |
| Capital contributions                    | <u>5,508</u>                    |
| Change in net assets                     | 19,250                          |
| Net assets beginning of year             | <u>(4,703)</u>                  |
| Net assets end of year                   | <u><u>14,547</u></u>            |

## ROCKWELL-SWALEDALE COMMUNITY SCHOOL DISTRICT

Statement of Cash Flows  
Proprietary Fund

Year ended June 30, 2010

|  | Nonmajor<br>School<br>Nutrition |
|--|---------------------------------|
|  | <u>\$</u>                       |
| Cash flows from operating activities:  |                                 |
| Cash received from sale of lunches and breakfasts  | 114,982                         |
| Cash payments to employees for services  | (82,326)                        |
| Cash payments to suppliers for goods or services   | (88,691)                        |
| Net cash used by operating activities  | <u>(56,035)</u>                 |
| Cash flows from non-capital financing activities:  |                                 |
| State grants received  | 2,048                           |
| Federal grants received  | 68,136                          |
| Net cash provided by non-capital financing activities                                    | <u>70,184</u>                   |
| Cash flows from capital and related financing activities                                 |                                 |
| General Fund loan (repayment)  | <u>(10,729)</u>                 |
| Cash flows from investing activities:  |                                 |
| Interest on investments  | <u>7</u>                        |
| Net increase (decrease) in cash and cash equivalents                                     | 3,427                           |
| Cash and cash equivalents at beginning of year   | <u>11</u>                       |
| Cash and cash equivalents at end of year   | <u><u>3,438</u></u>             |
| <b>Reconciliation of operating gain (loss) to net cash used by operating activities:</b> |                                 |
| Operating gain (loss)  | (67,211)                        |
| Adjustments to reconcile operating gain (loss) to net cash used by operating activities: |                                 |
| Commodities used   | 10,762                          |
| Depreciation   | 1,146                           |
| Decrease (increase) in inventories   | (393)                           |
| Decrease (increase) in accounts receivable   | (804)                           |
| (Decrease) increase in deferred revenue  | 93                              |
| (Decrease) increase in other postemployment benefits                                     | 372                             |
| Net cash used by operating activities  | <u><u>(56,035)</u></u>          |

**Non-cash investing, capital and financing activities:**

During the year ended June 30, 2010, the District received \$10,762 of federal commodities.

During the year, the School Nutrition Fund received \$5,508 of equipment purchased by other funds.

ROCKWELL-SWALEDALE COMMUNITY SCHOOL DISTRICT

Statement of Fiduciary Net Assets  
Fiduciary Funds

June 30, 2010

|                             | Private<br>Purpose<br>Trust<br>Scholarship |
|-----------------------------|--|
|                             | <u>\$</u>                                  |
| <b>Assets</b>               |  |
| Cash and pooled investments | 2,662                                      |
| <b>Liabilities</b>          |  |
|                             | <u>-</u>                                   |
| <b>Net assets</b>           |  |
| Reserved for scholarships   | <u><u>2,662</u></u>                        |

## ROCKWELL-SWALEDALE COMMUNITY SCHOOL DISTRICT

Statement of Changes in Fiduciary Net Assets  
Fiduciary Funds

Year ended June 30, 2010

|                              | Private<br>Purpose<br>Trust<br>Scholarship |
|------------------------------|--|
|                              | <u>\$</u>                                  |
| Additions:                   |  |
| Local sources:               |  |
| Gifts and contributions      | 14,950                                     |
| Interest                     | <u>1,000</u>                               |
| Total additions              | 15,950                                     |
| Deductions:                  |  |
| Support services:            |  |
| Scholarships awarded         | <u>17,250</u>                              |
| Change in net assets         | (1,300)                                    |
| Net assets beginning of year | <u>3,962</u>                               |
| Net assets end of year       | <u><u>2,662</u></u>                        |

# ROCKWELL-SWALEDALE COMMUNITY SCHOOL DISTRICT

## Notes to Financial Statements

June 30, 2010

### 1. Summary of Significant Accounting Policies

Rockwell-Swaledale Community School District is a political subdivision of the State of Iowa and operates public schools for children in grades kindergarten through twelve. The geographic area served includes the Cities of Rockwell and Swaledale, Iowa and the predominately agricultural territory in a portion of Cerro Gordo County. The District is governed by a Board of Education whose members are elected on a non-partisan basis.

The District's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

#### A. Reporting Entity

For financial reporting purposes, Rockwell-Swaledale Community School District has included all funds, organizations, agencies, boards, commissions, and authorities. The District has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the District are such that exclusion would cause the District's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the District to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the District. The Rockwell-Swaledale Community School District has no component units that meet the Governmental Accounting Standards Board criteria.

Jointly Governed Organizations - The District participates in a jointly governed organization that provides services to the District but does not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The District is a member of the County Assessor's Conference Board.

#### B. Basis of Presentation

Government-wide Financial Statements - The Statement of Net Assets and the Statement of Activities report information on all of the nonfiduciary activities of the District. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for service.

The Statement of Net Assets presents the District's nonfiduciary assets and liabilities, with the difference reported as net assets. Net assets are reported in three categories:

*Invested in capital assets, net of related debt* consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes, and other debt attributable to the acquisition, construction, or improvement of those assets.

*Restricted net assets* result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

*Unrestricted net assets* consist of net assets not meeting the definition of the two preceding categories. Unrestricted net assets often have constraints on resources imposed by management, which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants, contributions, and interest restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

Fund Financial Statements – Separate financial statements are provided for governmental, proprietary, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The District reports the following major governmental funds:

The General Fund is the general operating fund of the District. All general tax revenues and other revenues not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, including instructional, support and other costs.

Capital Projects Fund is used to account for all resources used in the acquisition and construction of capital facilities.

The District's proprietary fund is the Enterprise, School Nutrition Fund. This fund is used to account for the food service operations of the District.

The District also reports fiduciary funds which focus on net assets and changes in net assets. The District's fiduciary funds include the following:

The Private-Purpose Trust Fund is used to account for assets held by the District under trust agreements, which require income earned to be used to benefit individuals through scholarship awards.

#### C. Measurement Focus and Basis of Accounting

The government-wide, proprietary and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants, and reimbursements from other governments) and interest associated with the current fiscal period are all considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the District.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgements, and compensated absences are recognized as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the District funds certain programs by a combination of specific cost-reimbursement grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the District's policy to first apply cost-reimbursement grant resources to such programs, and then general revenues.

The proprietary fund of the District applies all applicable GASB pronouncements as well as the following pronouncements issued on or before November 30, 1989, unless these pronouncements conflict with or contradict GASB pronouncements: Financial Accounting Standards Board Statements and Interpretations, Accounting Principles Board Opinions, and Accounting Research Bulletins of the Committee on Accounting Procedure.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the District's Enterprise Fund is charges to customers for sales and services. Operating expenses for Enterprise Funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The District maintains its financial records on the cash basis. The financial statements of the District are prepared by making memorandum adjusting entries to the cash basis financial records.

#### D. Assets, Liabilities and Fund Equity

The following accounting policies are followed in preparing the financial statements:

Cash, Pooled Investments and Cash Equivalents - The cash balances of most District funds are pooled and invested. Investments are stated at fair value except for the investment in the Iowa Schools Joint Investment Trust which is valued at amortized cost and non-negotiable certificates of deposit, which are stated at cost.

For purposes of the statement of cash flows, all short-term cash investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash, and at the day of purchase, have a maturity date no longer than three months.

Property Tax Receivable – Property tax in governmental funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date the tax asking is certified by the Board of Education. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by the Board of Education to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the

District is required to certify its budget in April of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds became due and collectible in September and March of the fiscal year with a 1 ½% per month penalty for delinquent payments; is based on January 1, 2008 assessed property valuations; is for the tax accrual period July 1, 2009 through June 30, 2010 and reflects the tax asking contained in the budget certified to the County Board of Supervisors in April, 2009.

Due from Other Governments - Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants, and reimbursements from other governments.

Inventories - Inventories are valued at cost using the first-in, first-out method for purchased items and government commodities. Inventories of proprietary funds are recorded as expenses when consumed rather than when purchased or received.

Capital Assets – Capital assets, which include property, furniture and equipment and intangibles, are reported in the applicable governmental or business type activities columns in the government-wide Statement of Net Assets. Capital assets are recorded at historical cost. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repair that do not add to the value of the asset or materially extend asset lives are not capitalized. Capital assets are defined by the District as assets with an initial, individual cost in excess of the following thresholds and estimated useful lives in excess of two years.

| <u>Asset Class</u>                | <u>Amount</u> |
|-----------------------------------|---------------|
|                                   | \$            |
| Land                              | -             |
| Buildings                         | 5,000         |
| Improvements other than buildings | 5,000         |
| Intangibles                       | 25,000        |
| Furniture and equipment:          |               |
| School Nutrition Fund equipment   | 500           |
| Other furniture and equipment     | 5,000         |

Capital assets are depreciated using the straight line method over the following estimated useful lives:

| <u>Asset Class</u>                | <u>Estimated Useful Lives</u> |
|-----------------------------------|-------------------------------|
| Buildings                         | 20-50 years                   |
| Improvements other than buildings | 20 years                      |
| Intangibles                       | 3-40 yrs                      |
| Furniture and equipment           | 5-12 years                    |

The District's collection of library books and other similar materials are not capitalized. These collections are unencumbered, held for public exhibition and education, protected, cared for and preserved and subject to District policy that requires proceeds from the sale of these items, if any, to be used to acquire other collection items.

Deferred Revenue – Although certain revenues are measurable, they are not available. Available means collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue in the governmental fund financial statements represent the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue consists of unspent grant proceeds as well as property tax receivable and other receivables not collected within sixty days after year end.

Deferred revenue in the Statement of Net Assets consists of unspent grant proceeds, amounts received in advance for meal sales and succeeding year property tax receivable that will not be recognized as revenue until the year for which it is levied.

Compensated Absences - District employees accumulate a limited amount of earned but unused vacation hours for subsequent use or for payment upon termination, death or retirement. A liability is recorded when incurred in the government-wide financial statements. A liability for these amounts is reported in the governmental fund financial statements only for employees that have resigned or retired. The compensated absences liability has been computed based on rates of pay in effect at June 30, 2010. The compensated absences liability attributable to the governmental activities will be paid primarily by the General Fund.

Long-term Liabilities – In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities column in the Statement of Net Assets.

Fund Equity – In the governmental fund financial statements, reservations of fund balance are reported for amounts not available for appropriation or legally restricted by outside parties for use for a specific purpose.

Restricted Net Assets – In the government-wide Statement of Net Assets, net assets are reported as restricted when constraints placed on net asset use are either externally imposed by creditors, grantors, contributors, or laws and regulations of other governments or are imposed by law through constitutional provisions or enabling legislation.

#### E. Budgeting and Budgetary Control

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2010 expenditures did not exceed the amounts budgeted.

## 2. **Cash and Pooled Investments**

The District's deposits in banks at June 30, 2010 were entirely covered by federal depository insurance, or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The District is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Education; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

At June 30, 2010, the District had investments in the Iowa Schools Joint Investment Trust as follows:

|                       |                   |
|-----------------------|-------------------|
|                       | Amortized<br>Cost |
|                       | \$                |
| Diversified Portfolio | 491,066           |

The investment is valued at an amortized cost pursuant to Rule 2a-7 under the Investment Company Act of 1940.

Credit risk: The investment in the Iowa Schools Joint Investment Trust was rated Aaa by Moody's Investors Service.

### 3. Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2010 is as follows:

| Transfer To                | Transfer From          | Amount  |
|----------------------------|------------------------|---------|
|                            |                        | \$      |
| General Fund               | Nonmajor-Activity Fund | 2,983   |
| Nonmajor-Debt Service Fund | Capital Projects Fund  | 276,348 |

The transfer moved revenues from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.

### 4. Capital Assets

Capital assets activity for the year ended June 30, 2010 was as follows:

|   | Balance<br>Beginning<br>of Year | Increases               | Decreases       | Balance End<br>of Year  |
|---|---------------------------------|-------------------------|-----------------|-------------------------|
|   | \$                              | \$                      | \$              | \$                      |
| <b>Governmental activities:</b>             |                                 |                         |                 |                         |
| Capital assets not being depreciated:       |                                 |                         |                 |                         |
| Land  | 86,900                          | -                       | -               | 86,900                  |
| Capital assets being depreciated:           |                                 |                         |                 |                         |
| Buildings                                   | 4,799,123                       | 32,492                  | -               | 4,831,615               |
| Improvements other than buildings           | 164,306                         | -                       | -               | 164,306                 |
| Furniture and equipment                     | 720,003                         | 16,317                  | 37,500          | 698,820                 |
| Total capital assets being deprec.          | <u>5,683,432</u>                | <u>48,809</u>           | <u>37,500</u>   | <u>5,694,741</u>        |
| Less accumulated depreciation for:          |                                 |                         |                 |                         |
| Buildings                                   | 1,619,324                       | 92,823                  | -               | 1,712,147               |
| Improvements other than buildings           | 137,298                         | 2,955                   | -               | 140,253                 |
| Furniture and equipment                     | 383,316                         | 76,000                  | 37,500          | 421,816                 |
| Total accumulated depreciation              | <u>2,139,938</u>                | <u>171,778</u>          | <u>37,500</u>   | <u>2,274,216</u>        |
| Total capital assets being depreciated, net | <u>3,543,494</u>                | <u>(122,969)</u>        | <u>-</u>        | <u>3,420,525</u>        |
| Governmental activities capital assets, net | <u><u>3,630,394</u></u>         | <u><u>(122,969)</u></u> | <u><u>-</u></u> | <u><u>3,507,425</u></u> |

|   | Balance<br>Beginning of<br>Year | Increases    | Decreases | Balance End<br>of Year |
|---|---------------------------------|--------------|-----------|------------------------|
|   | \$                              | \$           | \$        | \$                     |
| <b>Business type activities:</b>                |                                 |              |           |                        |
| Furniture and equipment                         | 9,176                           | 6,049        | -         | 15,225                 |
| Less accumulated depreciation                   | <u>5,244</u>                    | <u>1,146</u> | <u>-</u>  | <u>6,390</u>           |
| Business type activities capital<br>assets, net | <u>3,932</u>                    | <u>4,903</u> | <u>-</u>  | <u>8,835</u>           |

Depreciation expense was charged to the following functions:

|  | \$             |
|--|----------------|
| Governmental activities:                             |                |
| Instruction:   |                |
| Regular  | 18,604         |
| Special  | 3,131          |
| Other  | 3,419          |
| Support services:                                    |                |
| Operation and maintenance of plant services          | 1,214          |
| Transportation                                       | <u>49,632</u>  |
|  | 76,000         |
| Unallocated depreciation                             | <u>95,778</u>  |
| Total depreciation expense – governmental activities | <u>171,778</u> |
| Business type activities:                            |                |
| Food services  | <u>1,147</u>   |

## 5. Long-Term Liabilities

Changes in long-term liabilities for the year ended June 30, 2009, are summarized as follows:

|                          | Balance<br>Beginning of<br>Year | Additions     | Reductions     | Balance End<br>of Year | Due Within<br>One Year |
|--------------------------|---------------------------------|---------------|----------------|------------------------|------------------------|
|                          | \$                              | \$            | \$             | \$                     | \$                     |
| Governmental activities: |                                 |               |                |                        |                        |
| Sales tax revenue bonds  | 1,275,000                       | -             | 235,000        | 1,040,000              | 245,000                |
| Compensated absences     | 8,551                           | 4,444         | 8,551          | 4,444                  | 4,444                  |
| Termination benefits     | 224,038                         | -             | 110,435        | 113,603                | 35,500                 |
| Net OPEB liability       | <u>-</u>                        | <u>15,617</u> | <u>-</u>       | <u>15,617</u>          | <u>-</u>               |
| Total                    | <u>1,507,589</u>                | <u>20,061</u> | <u>353,986</u> | <u>1,173,664</u>       | <u>284,944</u>         |

|                           | Balance<br>Beginning of<br>Year | Additions | Reductions | Balance End<br>of Year | Due Within<br>One Year |
|---------------------------|---------------------------------|-----------|------------|------------------------|------------------------|
|                           | \$                              | \$        | \$         | \$                     | \$                     |
| Business type activities: |                                 |           |            |                        |                        |
| Net OPEB liability        | -                               | 372       | -          | 372                    | -                      |

#### Termination Benefits

The District offered a voluntary early retirement plan to its employees during fiscal year 2009. Eligible employees must have completed at least twenty years of full-time service to the District and must have reached the age of fifty-five on or before June 30 in the calendar year in which early retirement commences. The application for early retirement is subject to approval by the Board of Education.

Benefits are based on 100% of the difference between the current placement on the salary schedule and the current BA base salary.

At June 30, 2010, the District has obligations to five participants with a total liability of \$113,603. Actual early retirement expenditures for the year ended June 30, 2010 totaled \$110,435.

#### Revenue Bonds Payable

Details of the District's June 30, 2010 statewide sales, services and use tax revenue bonded indebtedness are as follows:

| Year Ending<br>June 30, | Bond Issue of Nov 2004 |                  |               |                  |
|-------------------------|------------------------|------------------|---------------|------------------|
|                         | Interest Rates         | Principal        | Interest      | Total            |
|                         | %                      | \$               | \$            | \$               |
| 2011                    | 3.50                   | 245,000          | 33,065        | 278,065          |
| 2012                    | 3.50                   | 255,000          | 24,315        | 279,315          |
| 2013                    | 3.60                   | 265,000          | 15,082        | 280,082          |
| 2014                    | 3.75                   | 275,000          | 5,156         | 280,156          |
|                         |                        | <u>1,040,000</u> | <u>77,618</u> | <u>1,117,618</u> |

The District has pledged future statewide sales, services and use tax revenues to repay the bonds issued in November 2004. The bonds were issued for the purpose of financing a portion of the costs of remodeling the school buildings and industrial tech building. The bonds are payable solely from the proceeds of the statewide sales, services and use tax revenues received by the District and are payable through 2014. The bonds are not a general obligation of the District. However, the debt is subject to the constitutional debt limitations of the District. Annual principal and interest payments on the bonds are expected to require nearly 80 percent of the statewide sales, services and use tax revenues. The total principal and interest remaining to be paid on the notes is \$1,117,618. For the current year principal and interest of \$276,347 were paid on the bonds and total statewide sales, services and use tax revenues were \$351,700.

The resolution providing for the issuance of the statewide sales, services and use tax revenue bonds include the following provisions:

- The bonds will only be redeemed from the future earnings of the statewide sales, services and use tax revenues received by the District and the bond holders hold a lien on the future revenues received.
- Bonds maturing after July 1, 2011, may be called for redemption by the issuer and paid before maturity on said date or any date thereafter.

- \$195,000 of the proceeds from the bond issue have been placed in a reserve account with a trustee. The reserve account may be used solely for the purpose of paying principal and interest on the bonds if insufficient money is available in the sinking account. The reserve account is part of the District's Sales Tax Capital Projects Fund.
- Proceeds from the statewide sales, services and use tax shall be placed in a revenue account with a trustee. The trustee will make monthly transfers from the revenue account to the sinking account. Money in the sinking account shall be used to pay the interest and principal on the bonds. Any surplus monies remaining in the revenue fund at the end of a quarter may be used for any lawful purpose. The sinking fund is part of the Sales Tax Capital Projects Fund.

## 6. Pension and Retirement Benefits

The District contributes to the Iowa Public Employees Retirement System (IPERS) which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa, 50306-9117.

Plan members are required to contribute 4.30% of their annual covered salary and the District is required to contribute 6.65% of annual covered salary. Contribution requirements are established by state statute. The District's contributions to IPERS for the years ended June 30, 2010, 2009, and 2008 were \$143,206, \$142,396, and \$124,010 respectively, equal to the required contributions for each year.

## 7. Other Postemployment Benefits (OPEB)

The District implemented GASB Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits other than Pensions during the year ended June 30, 2010.

Plan Description - The District operates a single-employer retiree benefit plan which provides medical and prescription drug benefits for retirees and their spouses. There are 41 active and 5 retired members in the plan. Participants must be age 55 or older at retirement.

The medical/prescription drug coverage is provided through a fully-insured plan with Wellmark. Retirees under age 65 pay the same premium for the medical/prescription drug benefit as active employees, which results in an implicit subsidy and an OPEB liability.

Funding Policy - The contribution requirements of plan members are established and may be amended by the District. The District currently finances the retiree benefit plan on a pay-as-you-go basis.

Annual OPEB Cost and Net OPEB Obligation - The District's annual OPEB cost is calculated based on the annual required contribution (ARC) of the District, an amount actuarially determined in accordance with GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed 30 years.

The following table shows the components of the District's annual OPEB cost for the year ended June 30, 2010, the amount actually contributed to the plan and changes in the District's net OPEB obligation:

|  |               |
|--|---------------|
|  | \$            |
| Annual required contribution               | 27,918        |
| Interest on net OPEB obligation            | -             |
| Adjustment to annual required contribution | -             |
| Annual OPEB cost                           | <u>27,918</u> |
| Contributions made                         | <u>11,929</u> |
| Increase in net OPEB obligation            | 15,989        |
| Net OPEB obligation beginning of year      | <u>-</u>      |
| Net OPEB obligation end of year            | <u>15,989</u> |

For calculation of the net OPEB obligation, the actuary has set the transition day as July 1, 2009. The end of year net OPEB obligation was calculated by the actuary as the cumulative difference between the actuarially determined funding requirements and the actual contributions for the year ended June 30, 2010.

For the year ended June 30, 2010, the District contributed \$11,929 to the medical plan.

The District's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation as of June 30, 2010 are summarized as follows:

| <u>Year Ended</u> | <u>Annual<br/>OPEB Cost</u><br>\$ | <u>Percentage of<br/>Annual OPEB Cost<br/>Contributed</u><br>% | <u>Net OPEB<br/>Obligation</u><br>\$ |
|-------------------|-----------------------------------|--|--------------------------------------|
| June 30, 2010     | 27,918                            | 42.7%  | 15,989                               |

Funded Status and Funding Progress - As of July 1, 2009, the most recent actuarial valuation date for the period July 1, 2009 through June 30, 2010, the actuarial accrued liability was \$265,627, with no actuarial value of assets, resulting in an unfunded actuarial accrued liability (UAAL) of \$265,627. The covered payroll (annual payroll of active employees covered by the plan) was approximately \$1,600,000, and the ratio of the UAAL to covered payroll was 16.6%. As of June 30, 2010, there were no trust fund assets.

Actuarial Methods and Assumptions - Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality and the health care cost trend. Actuarially determined amounts are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information in the section following the Notes to Financial Statements, will present multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Projections of benefits for financial reporting purposes are based on the plan as understood by the employer and the plan members and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

As of the July 1, 2009 actuarial valuation date, the Frozen Entry Age actuarial cost method was used. The actuarial assumptions includes a 2.5% discount rate based on the District's funding policy. The projected annual medical trend rate is 6%.

Mortality rates are from the RP2000 Group Annuity Mortality Table, applied on a gender-specific basis. Annual retirement and termination probabilities were developed from the retirement probabilities from the IPERS Actuarial Report as of June 30, 2007 and applying the termination factors used in the IPERS Actuarial Report as of June 30, 2007.

The UAAL is being amortized over 30 years.

**8. Risk Management**

The District is exposed to various risks of loss related to torts; theft; damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The District assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

**9. Area Education Agency**

The District is required by the Code of Iowa to budget for its share of special education support, media and educational services provided through the area education agency. The District's actual amount for this purpose totaled \$143,837 for the year ended June 30, 2010 and is recorded in the General Fund by making a memorandum adjusting entry to the cash basis financial statements.

**10. Categorical Funding**

The District's reserved fund balance for categorical funding at June 30, 2010 is comprised of the following programs:

| <u>Program</u>                                   | <u>Amount</u> |
|--|---------------|
|  | \$            |
| Returning dropout and dropout prevention program | 56,958        |
| Teacher salary supplement                        | 15,222        |
| Core curriculum                                  | 3,211         |
| Educator quality, professional development       | 4,426         |
|  | <u>79,817</u> |

REQUIRED SUPPLEMENTARY INFORMATION

ROCKWELL-SWALEDALE COMMUNITY SCHOOL DISTRICT

Budgetary Comparison Schedule of Revenues, Expenditures/Expenses, and Changes in Balances -  
Budget and Actual - All Governmental Funds and Proprietary Fund

Required Supplementary Information

Year ended June 30, 2010

|   | Governmental<br>Fund Actual | Proprietary Fund<br>Actual | Total Actual            | Budgeted Amounts      |                       | Final to Actual<br>Variance -<br>Positive<br>(Negative) |
|---|-----------------------------|----------------------------|-------------------------|-----------------------|-----------------------|---|
|   |                             |                            |                         | Original              | Final                 |   |
|   | \$                          | \$                         | \$                      | \$                    | \$                    | \$  |
| <b>Revenues:</b>  |                             |                            |                         |                       |                       |   |
| Local sources   | 3,067,921                   | 115,700                    | 3,183,621               | 3,046,835             | 3,046,835             | 136,786   |
| State sources   | 1,211,733                   | 2,048                      | 1,213,781               | 1,623,925             | 1,623,925             | (410,144)   |
| Federal sources   | 296,986                     | 78,898                     | 375,884                 | 135,000               | 135,000               | 240,884   |
| Total revenues  | <u>4,576,640</u>            | <u>196,646</u>             | <u>4,773,286</u>        | <u>4,805,760</u>      | <u>4,805,760</u>      | <u>(32,474)</u>   |
| <b>Expenditures/Expenses:</b>   |                             |                            |                         |                       |                       |   |
| Instruction   | 3,073,273                   | -                          | 3,073,273               | 3,095,000             | 3,095,000             | 21,727  |
| Support services  | 1,056,478                   | -                          | 1,056,478               | 1,434,900             | 1,434,900             | 378,422   |
| Non-instructional programs  | 3,562                       | 182,904                    | 186,466                 | 210,789               | 210,789               | 24,323  |
| Other expenditures  | 482,727                     | -                          | 482,727                 | 742,733               | 742,733               | 260,006   |
| Total expenditures/expenses   | <u>4,616,040</u>            | <u>182,904</u>             | <u>4,798,944</u>        | <u>5,483,422</u>      | <u>5,483,422</u>      | <u>684,478</u>  |
| Excess (deficiency) of revenues over<br>(under) expenditures/expenses                             | (39,400)                    | 13,742                     | (25,658)                | (677,662)             | (677,662)             | 652,004   |
| Other financing sources (uses) net  | <u>3,101</u>                | <u>5,508</u>               | <u>8,609</u>            | <u>-</u>              | <u>-</u>              | <u>8,609</u>  |
| Excess (deficiency) of revenues and other financing<br>sources over (under) expenditures/expenses | (36,299)                    | 19,250                     | (17,049)                | (677,662)             | (677,662)             | 660,613   |
| Balance beginning of year   | <u>1,207,967</u>            | <u>(4,703)</u>             | <u>1,203,264</u>        | <u>1,318,498</u>      | <u>1,318,498</u>      | <u>(115,234)</u>  |
| Balance end of year   | <u><u>1,171,668</u></u>     | <u><u>14,547</u></u>       | <u><u>1,186,215</u></u> | <u><u>640,836</u></u> | <u><u>640,836</u></u> | <u><u>545,379</u></u>                                   |

ROCKWELL-SWALEDALE COMMUNITY SCHOOL DISTRICT

Notes to Required Supplementary Information - Budgetary Reporting

Year ended June 30, 2010

This budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standard Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the Board of Education annually adopts a budget following required public notice and hearing for all funds except Internal Service, Private Purpose Trust and Agency funds. The budget may be amended during the year utilizing similar statutorily prescribed procedures. The District's budget is prepared on the GAAP basis.

Formal and legal budgetary control for the certified budget is based upon four major classes of expenditures known as functions, not by fund. These four functions are instruction, support services, non-instructional programs and other expenditures. Although the budget document presents function expenditures or expenses by fund, the legal level of control is at the aggregated function level, not by fund. The Code of Iowa also provides District expenditures in the General Fund may not exceed the amount authorized by the school finance formula.

During the year ended June 30, 2010, expenditures did not exceed the amount budgeted.

ROCKWELL-SWALEDALE COMMUNITY SCHOOL DISTRICT

Schedule of funding Progress for the Retiree Health Plan

Required Supplementary Information

| Actuarial<br>Valuation<br>Date | Actuarial<br>Value of<br>Assets<br>( a )<br>\$ | Actuarial<br>Accrued<br>Liability (AAL)<br>( b )<br>\$ | Unfunded<br>AAL (UAAL)<br>( b-a )<br>\$ | Funded Ratio<br>( a/b )<br>% | Covered<br>Payroll<br>( c )<br>\$ | UAAL as a<br>Percentage of<br>Covered<br>Payroll<br>( (b-a)/c )<br>% |
|--------------------------------|--|--|---|------------------------------|-----------------------------------|--|
| July 1, 2009                   | -  | 265,627  | 265,627                                 | 0.0%                         | 1,600,000                         | 16.6%  |

See Note 7 in the accompanying Notes to Financial Statements for the plan description, funding policy, annual OPEB Cost and Net OPEB Obligation, funded status and funding progress.

OTHER SUPPLEMENTARY INFORMATION

## ROCKWELL-SWALEDALE COMMUNITY SCHOOL DISTRICT

Combining Balance Sheet  
Nonmajor Governmental Funds

June 30, 2010

| <b>Assets</b>                              | <u>Special Revenue Funds</u> |                 |                  | <u>Total</u>   |
|--|------------------------------|-----------------|------------------|----------------|
|  | <u>Management</u>            | <u>Student</u>  | <u>Physical</u>  |                |
|  | <u>Levy</u>                  | <u>Activity</u> | <u>Plant and</u> |                |
|  | <u>\$</u>                    | <u>Fund</u>     | <u>Equipment</u> | <u>\$</u>      |
|  |                              |                 | <u>Levy</u>      |                |
|  | <u>\$</u>                    | <u>\$</u>       | <u>\$</u>        | <u>\$</u>      |
| Cash and pooled investments                | 32,195                       | 9,444           | 146,455          | 188,094        |
| Receivables:                               |                              |                 |                  |                |
| Property tax:                              |                              |                 |                  |                |
| Delinquent                                 | 3,106                        | -               | 2,574            | 5,680          |
| Succeeding year                            | 140,000                      | -               | 119,591          | 259,591        |
|  | <u>175,301</u>               | <u>9,444</u>    | <u>268,620</u>   | <u>453,365</u> |
| <b>Total assets</b>                        |                              |                 |                  |                |
|  | <u>175,301</u>               | <u>9,444</u>    | <u>268,620</u>   | <u>453,365</u> |
| <b>Liabilities &amp; Fund Balances</b>     |                              |                 |                  |                |
| Liabilities:                               |                              |                 |                  |                |
| Accounts payable                           | 604                          | -               | 40               | 644            |
| Deferred revenue:                          |                              |                 |                  |                |
| Succeeding year property tax               | 140,000                      | -               | 119,591          | 259,591        |
| Total liabilities                          | <u>140,604</u>               | <u>-</u>        | <u>119,631</u>   | <u>260,235</u> |
| Fund balances:                             |                              |                 |                  |                |
| Unreserved reported in:                    |                              |                 |                  |                |
| Special revenue funds                      | <u>34,697</u>                | <u>9,444</u>    | <u>148,989</u>   | <u>193,130</u> |
| <b>Total liabilities and fund balances</b> | <u>175,301</u>               | <u>9,444</u>    | <u>268,620</u>   | <u>453,365</u> |

## ROCKWELL-SWALEDALE COMMUNITY SCHOOL DISTRICT

Combining Schedule of Revenues, Expenditures and Changes in Fund Balances  
Nonmajor Governmental Funds

Year ended June 30, 2010

|  | Special Revenue Funds |                |                |                | Total          |
|--|-----------------------|----------------|----------------|----------------|----------------|
|  | Management            | Student        | Physical       | Debt           |                |
|  | Levy                  | Activity       | Plant and      | Service        |                |
|  |                       | Equipment      |                |                |                |
|  | \$                    | \$             | \$             | \$             | \$             |
| Revenues:  |                       |                |                |                |                |
| Local sources:   |                       |                |                |                |                |
| Local tax  | 139,454               | -              | 115,622        | -              | 255,076        |
| Other  | 5,896                 | 33,474         | 3,359          | -              | 42,729         |
| State sources  | 73                    | -              | 60             | -              | 133            |
| Total revenues   | <u>145,423</u>        | <u>33,474</u>  | <u>119,041</u> | <u>-</u>       | <u>297,938</u> |
| Expenditures:  |                       |                |                |                |                |
| Current:   |                       |                |                |                |                |
| Instruction:   |                       |                |                |                |                |
| Regular  | 132,659               | -              | -              | -              | 132,659        |
| Other  | -                     | 39,292         | 593            | -              | 39,885         |
| Support services:  |                       |                |                |                |                |
| Instructional staff  | 30                    | -              | -              | -              | 30             |
| Administration   | 1,034                 | -              | 4,342          | -              | 5,376          |
| Operation and maintenance of plant   | 26,650                | -              | 7,192          | -              | 33,842         |
| Transportation   | 8,784                 | -              | 2,649          | -              | 11,433         |
| Non-instructional programs   | 3,562                 | -              | -              | -              | 3,562          |
| Other expenditures:  |                       |                |                |                |                |
| Facilities acquisition   | -                     | -              | 28,675         | -              | 28,675         |
| Long-term debt:  |                       |                |                |                |                |
| Principal  | -                     | -              | -              | 235,000        | 235,000        |
| Interest and fiscal charges  | -                     | -              | -              | 41,348         | 41,348         |
| Total expenditures   | <u>172,719</u>        | <u>39,292</u>  | <u>43,451</u>  | <u>276,348</u> | <u>531,810</u> |
| Excess (deficiency) of revenues over (under) expenditures  | (27,296)              | (5,818)        | 75,590         | (276,348)      | (233,872)      |
| Other financing sources (uses):  |                       |                |                |                |                |
| Sales of real property   | -                     | -              | 3,101          | -              | 3,101          |
| Operating transfers in   | -                     | -              | -              | 276,348        | 276,348        |
| Operating transfers out  | -                     | (2,983)        | -              | -              | (2,983)        |
| Total other financing sources (uses)   | <u>-</u>              | <u>(2,983)</u> | <u>3,101</u>   | <u>276,348</u> | <u>276,466</u> |
| Excess (deficiency) of revenues and other financing sources over (under) expenditures and other financing uses | (27,296)              | (8,801)        | 78,691         | -              | 42,594         |
| Fund balances beginning of year  | <u>61,993</u>         | <u>18,245</u>  | <u>70,298</u>  | <u>-</u>       | <u>150,536</u> |
| Fund balances end of year  | <u>34,697</u>         | <u>9,444</u>   | <u>148,989</u> | <u>-</u>       | <u>193,130</u> |

## ROCKWELL-SWALEDALE COMMUNITY SCHOOL DISTRICT

## Schedule of Changes in Special Revenue Fund, Student Activity Accounts

Year ended June 30, 2010

| <u>Account</u>                | <u>Balance<br/>Beginning<br/>of Year</u> | <u>Revenues</u> | <u>Expenditures</u> | <u>Intra-Fund<br/>Transfers</u> | <u>Balance<br/>End of Year</u> |
|-------------------------------|--|-----------------|---------------------|---------------------------------|--------------------------------|
|                               | \$                                       | \$              | \$                  | \$                              | \$                             |
| General athletics             | 4,423                                    | 7,259           | 10,474              | 288                             | 1,496                          |
| Student council - operating   | -  | -               | 144                 | 144                             | -                              |
| Student council - junior high | 3,603                                    | 16,329          | 14,205              | (135)                           | 5,592                          |
| Drama                         | 83                                       | -               | -                   | -                               | 83                             |
| Music resale                  | 256                                      | 57              | 136                 | -                               | 177                            |
| Music trip                    | 155                                      | -               | -                   | 52                              | 207                            |
| Instruments                   | 600                                      | -               | 600                 | -                               | -                              |
| Yearbook                      | 2,028                                    | 2,265           | 2,444               | -                               | 1,849                          |
| Juniors                       | 1,503                                    | -               | 1,503               | -                               | -                              |
| Pop                           | -  | 363             | 35                  | (288)                           | 40                             |
| Interest                      | -  | 51              | -                   | (52)                            | (1)                            |
| Courtesy                      | -  | 440             | 440                 | -                               | -                              |
| Elementary                    | 3,740                                    | 18              | 3,758               | -                               | -                              |
| Library                       | 732                                      | 4,765           | 5,488               | (9)                             | -                              |
| Cornbowl                      | (220)                                    | 1,174           | 953                 | -                               | 1                              |
| Character education           | 1,513                                    | -               | 1,513               | -                               | -                              |
| BB camp - Nelson              | (171)                                    | 753             | 582                 | -                               | -                              |
|                               | <u>18,245</u>                            | <u>33,474</u>   | <u>42,275</u>       | <u>-</u>                        | <u>9,444</u>                   |

## ROCKWELL-SWALEDALE COMMUNITY SCHOOL DISTRICT

Schedule of Revenues by Source and Expenditures by Function  
All Governmental Funds

For the Last Seven Years

|                              | Modified Accrual Basis |                  |                  |                  |                  |                  |                  |
|------------------------------|------------------------|------------------|------------------|------------------|------------------|------------------|------------------|
|                              | 2010                   | 2009             | 2008             | 2007             | 2006             | 2005             | 2004             |
|                              | \$                     | \$               | \$               | \$               | \$               | \$               | \$               |
| Revenues:                    |                        |                  |                  |                  |                  |                  |                  |
| Local sources:               |                        |                  |                  |                  |                  |                  |                  |
| Local tax                    | 2,064,881              | 2,032,591        | 2,025,670        | 1,925,780        | 1,875,784        | 1,890,643        | 1,726,397        |
| Tuition                      | 899,679                | 981,704          | 133,530          | 130,050          | 118,950          | 131,772          | 146,155          |
| Other                        | 103,361                | 142,840          | 303,820          | 288,924          | 252,736          | 303,070          | 172,859          |
| State sources                | 1,211,733              | 1,541,627        | 1,691,781        | 1,730,058        | 1,640,685        | 1,630,526        | 1,650,633        |
| Federal sources              | 296,986                | 84,859           | 92,314           | 126,306          | 98,069           | 145,987          | 176,972          |
| Total revenues               | <u>4,576,640</u>       | <u>4,783,621</u> | <u>4,247,115</u> | <u>4,201,118</u> | <u>3,986,224</u> | <u>4,101,998</u> | <u>3,873,016</u> |
| Expenditures:                |                        |                  |                  |                  |                  |                  |                  |
| Instruction:                 |                        |                  |                  |                  |                  |                  |                  |
| Regular instruction          | 2,222,003              | 2,289,575        | 1,591,678        | 1,553,190        | 1,504,806        | 1,593,603        | 1,619,017        |
| Special instruction          | 576,133                | 511,808          | 339,729          | 341,195          | 380,361          | 394,498          | 405,679          |
| Other instruction            | 275,137                | 333,499          | 398,363          | 412,957          | 336,882          | 359,738          | 340,660          |
| Support services:            |                        |                  |                  |                  |                  |                  |                  |
| Student services             | 79,887                 | 68,728           | 49,494           | 45,675           | 43,555           | 47,943           | 41,591           |
| Instructional staff services | 25,667                 | 77,177           | 41,045           | 53,309           | 67,309           | 94,539           | 98,617           |
| Administration services      | 499,085                | 528,592          | 576,988          | 556,770          | 545,459          | 471,597          | 426,707          |
| Operation and maintenance    | 256,568                | 273,666          | 295,898          | 263,346          | 294,711          | 293,492          | 245,665          |
| Transportation services      | 195,271                | 354,260          | 167,075          | 180,463          | 248,652          | 207,166          | 251,617          |
| Non-instructional programs   | 3,562                  | 604              | 525              | 49               | 300              | 2,590            | 562              |
| Other expenditures:          |                        |                  |                  |                  |                  |                  |                  |
| Facilities acquisition       | 62,542                 | 78,027           | 127,710          | 221,709          | 1,268,363        | 1,351,510        | 333,093          |
| Long-term debt:              |                        |                  |                  |                  |                  |                  |                  |
| Principal                    | 235,000                | 230,000          | 225,000          | 220,000          | -                | 31,484           | -                |
| Interest and other charges   | 41,348                 | 51,286           | 57,915           | 63,741           | 75,368           | 1,044            | -                |
| AEA flowthrough              | 143,837                | 127,198          | 126,765          | 124,701          | 121,213          | 121,562          | 124,295          |
| Total expenditures           | <u>4,616,040</u>       | <u>4,924,420</u> | <u>3,998,185</u> | <u>4,037,105</u> | <u>4,886,979</u> | <u>4,970,766</u> | <u>3,887,503</u> |

Independent Auditor's Report on Internal Control  
over Financial Reporting and on Compliance and Other Matters  
Based on an Audit of Financial Statements Performed in Accordance with  
Government Auditing Standards

To the Board of Education of  
Rockwell-Swaledale Community School District:

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of Rockwell-Swaledale Community School District as of and for the year ended June 30, 2010, which collectively comprise the District's basic financial statements listed in the table of contents, and have issued our report thereon dated April 29, 2011. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Rockwell-Swaledale Community School District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Rockwell-Swaledale Community School District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Rockwell-Swaledale Community School District's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses and, therefore, there can be no assurance all deficiencies, significant deficiencies or material weaknesses have been identified. However, as described in the accompanying Schedule of Findings and Responses we identified certain deficiencies in internal control over financial reporting we consider to be material weaknesses.

A deficiency in internal control exists when the design or operation of the control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the District's financial statements will not be prevented or detected and corrected on a timely basis. We consider the deficiencies in internal control described in Part I of the accompanying Schedule of Findings and Responses as items 10-I-A and 10-I-B to be material weaknesses.

### Compliance and Other Matters

As part of obtaining reasonable assurance about whether Rockwell-Swaledale Community School District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under Government Auditing Standards. However, we noted certain other matters that are described in Part II of the accompanying Schedule of Findings and Responses.

Comments involving statutory and other legal matters about the District's operations for the year ended June 30, 2010 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the District. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

Rockwell-Swaledale Community School District's responses to findings identified in our audit are described in the accompanying Schedule of Findings and Responses. While we have expressed our conclusions on the District's responses, we did not audit Rockwell-Swaledale Community School District's responses and, accordingly, we express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of Rockwell-Swaledale Community School District and other parties to whom Rockwell-Swaledale Community School District may report, and is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of Rockwell-Swaledale Community School District during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

BURTON E. TRACY & CO., P.C.  
Certified Public Accountants

April 29, 2011

ROCKWELL-SWALEDALE COMMUNITY SCHOOL DISTRICT

Schedule of Findings and Responses

Year ended June 30, 2010

Part I: Findings Related to the Financial Statements:

Internal Control Deficiencies:

10-I-A Segregation of Duties: The limited number of personnel makes it difficult to achieve adequate internal accounting control through the segregation of duties and responsibilities, such as recording and processing cash receipts, preparing checks and bank reconciliations, preparing and posting general journal entries, preparation of journals and general financial information for ledger posting, and the analysis of financial information. A small staff makes it difficult to establish an ideal system of automatic internal checks on accounting record accuracy and reliability, although we noted the District had taken steps to segregate duties between the present personnel. This is not an unusual condition but it is important the District officials are aware that the condition exists.

Recommendation: We realize that with a limited number of office employees, segregation of duties is difficult. However, the District should review its control procedures and investigate methods to increase monitoring activities to obtain the maximum internal control possible under the circumstances.

District Response: We will continue to review our procedures and implement additional controls where possible.

Conclusion: Response accepted.

10-I-B Financial Statement Preparation: Financial statement preparation is the responsibility of the District. At the present time District personnel do not have the skills necessary to be able to write the District's financial statements and the related note disclosures. This is not an unusual situation for small governmental entities.

Recommendation: District personnel should attend any governmental accounting and reporting training sessions that may be offered by the Iowa Department of Education, State Auditor's Office or Iowa Association of School Business Officials. The school business office should also have governmental accounting and reporting reference materials.

District Response: As a school we certainly understand the need for continuing education classes for all of our staff. However, we have a limited budget and must continually prioritize needs. At this point in time it is not cost effective to train our staff to the level necessary that would enable them to write the financial statements, nor is it feasible to hire additional employees that already possess the skills.

Conclusion: Response accepted.

Instances of Noncompliance:

No matters were reported

ROCKWELL-SWALEDALE COMMUNITY SCHOOL DISTRICT

Schedule of Findings and Responses

Year ended June 30, 2010

Part II: Other Findings Related to Required Statutory Reporting:

- 10-II-A Certified Budget: Expenditures for the year ended June 30, 2010, did not exceed the amounts budgeted.
- 10-II-B Questionable Expenditures: No expenditures that may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 were noted.
- 10-II-C Travel Expenses: No expenditures of District money for travel expenses of spouses of District officials or employees were noted. No travel advances to District officials or employees were noted.
- 10-II-D Business Transactions: We noted no transactions between the District and District officials or employees.
- 10-II-E Bond Coverage: Surety bond coverage of District officials and employees is in accordance with statutory provisions. The amount of bond coverage should be reviewed annually to insure that the coverage is adequate for current operations.
- 10-II-F Board Minutes: No transactions requiring board approval that had not been approved by the board were noted.
- 10-II-G Certified Enrollment: No variances in the basic enrollment data certified to the Department of Education were noted.
- 10-II-H Supplementary Weighting: No variances regarding supplementary weighting certified to the Department of Education were noted.
- 10-II-I Deposits and Investments: We noted no instances of noncompliance with the deposit and investment provisions of Chapter 12B and Chapter 12C of the Code of Iowa and the District's investment policy.
- 10-II-J Certified Annual Report: The Certified Annual Report was certified timely to the Iowa Department of Education.
- 10-II-K Categorical Funding: No instances were noted of categorical funding being used to supplant rather than supplement other funds.
- 10-II-L Statewide Sales, Services and Use Tax: No instances of non-compliance with the use of the statewide sales, services and use tax revenue provisions of Chapter 423F.3 of the Code of Iowa were noted.

Pursuant to Chapter 423F.5 of the Code of Iowa, the annual audit is required to include certain reporting elements related to the statewide sales, services and use tax revenue. For the year ended June 30, 2010, the District's financial activity and other required information for the statewide sales, services and use tax revenue are as follows:

ROCKWELL-SWALEDALE COMMUNITY SCHOOL DISTRICT

Schedule of Findings and Responses

Year ended June 30, 2010

Part II: Other Findings Related to Required Statutory Reporting (continued):

|   |                |                |
|---|----------------|----------------|
|   | \$             | \$             |
| Beginning balance                       |                | 654,898        |
| Statewide sales, services and use tax   |                | 351,700        |
| Interest                                |                | 1,943          |
| Expenditures/transfers out:             |                |                |
| School infrastructure:                  |                |                |
| Land and land improvements              | 33,867         |                |
| Equipment                               | 18,519         |                |
| Debt service for school infrastructure: |                |                |
| Revenue debt                            | <u>276,348</u> | <u>328,734</u> |
| Ending balance                          |                | <u>679,807</u> |

The statewide sales, services and use tax revenue received during the year ended June 30, 2010 is equivalent to a reduction in the following levies:

|                                   | Per \$1,000<br>of Taxable<br>Valuation | Property<br>Tax<br>Dollars |
|-----------------------------------|--|----------------------------|
|                                   | \$                                     | \$                         |
| Debt service levy                 | 2.38                                   | 276,348                    |
| Physical plant and equipment levy | .65                                    | 75,352                     |