

**IOWA SCHOOLS
EMPLOYEE BENEFITS ASSOCIATION**

FINANCIAL STATEMENTS

**YEARS ENDED
JUNE 30, 2012 AND 2011**

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IOWA SCHOOLS EMPLOYEE BENEFITS ASSOCIATION

MANAGEMENT'S DISCUSSION AND ANALYSIS

For Fiscal Year Ended June 30, 2012

This narrative overview and analysis of the financial activities of the Iowa Schools Employee Benefits Association (ISEBA) is presented by ISEBA's management and is for the fiscal year ended June 30, 2012. The reader is encouraged to consider the information presented herein in conjunction with ISEBA's financial statements, which follow this overview.

Financial Highlights

ISEBA's total net assets for fiscal year June 30, 2012 increased \$237,888 compared to June 30, 2011, primarily due to premium income exceeding expenses of the program for the year. Net assets at June 30, 2012 totaled \$4,473,891, while net assets at June 30, 2011 were \$4,236,003.

This discussion and analysis is intended to serve as an introduction to ISEBA's basic financial statements. ISEBA's basic financial statements consist of: the statements of net assets, the statements of revenues, expenses and changes in net assets, and the statements of cash flows. These basic financial statements also include the notes to the basic financial statements and explain some of the information in the statements and provide more detail.

Overview of the Financial Statements

Statements of net assets: The statements of net assets present the assets, liabilities, and net assets of ISEBA as of the end of the year for the past two years. The statements of net assets are a point-in-time financial statement. The purpose of this statement is to present a fiscal snapshot of ISEBA. The statements of net assets includes year-end information concerning current assets that can reasonably be expected to be collected or consumed within a year. Readers of the financial statements are able to determine ISEBA's financial position over time by analyzing the increases and decreases in net assets. This statement is a reliable source for readers to determine how much ISEBA owes to outside vendors and creditors. The statements also present the available assets that can be used to satisfy those liabilities.

All of ISEBA's net assets are unrestricted and can be used to meet ISEBA's obligations.

MANAGEMENT'S DISCUSSION AND ANALYSIS
For Fiscal Year Ended June 30, 2012

Overview of the Financial Statements (Continued)

	<u>2012</u>	<u>2011</u>	<u>2010</u>
Current assets	\$ 7,145,265	\$ 6,648,317	\$ 6,267,753
Non-current assets	<u>-</u>	<u>-</u>	<u>-</u>
Total assets	<u>\$ 7,145,265</u>	<u>\$ 6,648,317</u>	<u>\$ 6,267,753</u>
Current liabilities:			
Advanced premiums	\$ 2,623,990	\$ 2,366,475	\$ 2,016,295
Accounts payable	<u>47,384</u>	<u>45,839</u>	<u>133,230</u>
Total current liabilities	<u>\$ 2,671,374</u>	<u>\$ 2,412,314</u>	<u>\$ 2,149,525</u>
Net assets, unrestricted	<u>\$ 4,473,891</u>	<u>\$ 4,236,003</u>	<u>\$ 4,118,228</u>
Total liabilities and net assets	<u>\$ 7,145,265</u>	<u>\$ 6,648,317</u>	<u>\$ 6,267,753</u>

Statement of revenues, expenses and changes in net assets: Changes in total net assets, as presented on the statement of net assets, are based on the activity presented in the statement of revenues, expenses, and changes in net assets. The purpose of this statement is to present the revenues received by ISEBA, both operating and non-operating, and the expenses paid by ISEBA, both operating and non-operating, and any other revenues, expenses, gains and losses received or incurred by ISEBA.

Operating revenues are received as premiums and commissions, and comprised \$67,310,168 of the \$67,311,177 in total revenues. Operating expenses were incurred for claims and administration, and comprised \$67,073,289 in total expenses. Non-operating revenues and non-operating expenses consisted of interest income on cash accounts.

	<u>2012</u>	<u>2011</u>	<u>2010</u>
Operating revenues	\$67,310,168	\$59,472,702	\$64,278,520
Non-operating revenues	<u>1,009</u>	<u>3,258</u>	<u>2,759</u>
Total revenues	<u>\$67,311,177</u>	<u>\$59,475,960</u>	<u>\$64,281,279</u>
Operating expenses	\$67,073,289	\$59,358,185	\$61,658,452
Non-operating expenses	<u>-</u>	<u>-</u>	<u>7,668</u>
Total expenses	<u>\$67,073,289</u>	<u>\$59,358,185</u>	<u>\$61,666,120</u>
Change in net assets	<u>\$ 237,888</u>	<u>\$ 117,775</u>	<u>\$ 2,615,159</u>
Net assets, unrestricted, beginning	<u>\$ 4,236,003</u>	<u>\$ 4,118,228</u>	<u>\$ 1,503,069</u>
Net assets, unrestricted, ending	<u>\$ 4,473,891</u>	<u>\$ 4,236,003</u>	<u>\$ 4,118,228</u>

MANAGEMENT'S DISCUSSION AND ANALYSIS
For Fiscal Year Ended June 30, 2012

Overview of the Financial Statements (Continued)

Statement of cash flows: The statement of cash flows is an important tool in helping the reader to assess an entity's ability to generate future net cash flows, its ability to meet its obligations as they come due, and its need for external financing. The statement of cash flows presents information related to cash inflows and outflows, summarized by operating and investment activities.

	2012	2011	2010
Cash (used in) provided by:			
Operating activities	\$ 463,179	\$ 2,573,845	\$ (420,969)
Investing activities	<u>1,009</u>	<u>295,448</u>	<u>(289,181)</u>
Net increase (decrease) in cash	\$ 464,188	\$ 2,869,293	\$ (710,150)
Cash, beginning of year	<u>6,568,770</u>	<u>3,699,477</u>	<u>4,409,627</u>
 Cash, end of year	 <u>\$ 7,032,958</u>	 <u>\$ 6,568,770</u>	 <u>\$ 3,699,477</u>

Economic Factors

ISEBA transferred responsibility for all marketing and program administration to Local Government Services, Inc. (LGS), a wholly-owned for-profit subsidiary of the Iowa Association of School Boards (IASB), in June 2007. On February 15, 2010, ISEBA entered into a contract with Reynolds & Reynolds, Inc. to provide the third-party administration for ISEBA. LGS still provides accounting services for ISEBA.

While health care inflation had been rising at double digit rates in recent years, ISEBA had good claims experience in FY 2012, which enabled ISEBA to issue an average renewal rate of 0% for FY 2012.

Contacting ISEBA's Financial Management

This financial report is designed to provide a general overview of ISEBA's finances, and to demonstrate ISEBA's accountability for the resources it receives. If you have questions about this report or need additional financial information, please contact the Iowa Schools Employee Benefits Association, 300 Walnut St., Suite 200, Des Moines, Iowa 50309.

INDEPENDENT AUDITOR'S REPORT

The Board of Directors
Iowa Schools Employee Benefits Association

We have audited the accompanying statements of net assets of Iowa Schools Employee Benefits Association (ISEBA) as of June 30, 2012 and 2011, and the related statements of revenues, expenses and changes in net assets and cash flows for the years then ended. These financial statements are the responsibility of ISEBA's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audits provide a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of ISEBA as of June 30, 2012 and 2011, and the changes in its financial position and its cash flows for the years then ended, in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated November 6, 2012, on our consideration of ISEBA's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audits.

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages i-iii be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audits of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Brooks Lodden P.C.

West Des Moines, Iowa
November 6, 2012

IOWA SCHOOLS EMPLOYEE BENEFITS ASSOCIATION

STATEMENTS OF NET ASSETS

June 30, 2012 and 2011

CURRENT ASSETS	2012	2011
Cash and cash equivalents	\$ 7,032,958	\$ 6,568,770
Premiums receivable	70,775	6,565
Other receivables	25,525	10,611
Prepaid premiums	16,007	62,371
Total current assets	<u>\$ 7,145,265</u>	<u>\$ 6,648,317</u>
 LIABILITIES AND NET ASSETS		
CURRENT LIABILITIES		
Advanced premiums	\$ 2,623,990	\$ 2,366,475
Accounts payable	47,384	45,839
Total current liabilities	<u>\$ 2,671,374</u>	<u>\$ 2,412,314</u>
NET ASSETS	<u>\$ 4,473,891</u>	<u>\$ 4,236,003</u>
Total liabilities and net assets	<u>\$ 7,145,265</u>	<u>\$ 6,648,317</u>

See Notes to Financial Statements.

IOWA SCHOOLS EMPLOYEE BENEFITS ASSOCIATION

**STATEMENTS OF REVENUES, EXPENSES, AND
CHANGES IN NET ASSETS**

Years Ended June 30, 2012 and 2011

	<u>2012</u>	<u>2011</u>
OPERATING REVENUES		
Premiums earned	\$ 66,930,607	\$ 59,110,894
Commission income	379,561	361,795
Other revenue	-	13
	<hr/>	<hr/>
Net operating revenues	\$ 67,310,168	\$ 59,472,702
	<hr/>	<hr/>
OPERATING EXPENSES		
Premiums paid to insurance companies	\$ 65,323,504	\$ 57,761,223
Program administration-Reynolds & Reynolds	1,203,954	1,066,506
Program administration-Local Government Services	184,492	163,694
Sponsorship-IASB	58,265	51,215
Sponsorship-ISEA	58,265	51,215
Commissions-Reynolds & Reynolds	178,957	178,118
Accounting	10,300	8,850
Professional fees	30,811	24,115
Office supplies	113	68
Board expense	2,862	1,512
Insurance	21,766	23,974
Wellness services	-	27,695
	<hr/>	<hr/>
Total operating expenses	\$ 67,073,289	\$ 59,358,185
	<hr/>	<hr/>
Operating income	\$ 236,879	\$ 114,517
	<hr/>	<hr/>
NON-OPERATING REVENUES (EXPENSES)		
Interest income	\$ 1,009	\$ 3,258
	<hr/>	<hr/>
Total non-operating revenues (expenses)	\$ 1,009	\$ 3,258
	<hr/>	<hr/>
Change in net assets	\$ 237,888	\$ 117,775
	<hr/>	<hr/>
Net assets, beginning of year	\$ 4,236,003	\$ 4,118,228
	<hr/>	<hr/>
Net assets, end of year	\$ 4,473,891	\$ 4,236,003
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See Notes to Financial Statements.

IOWA SCHOOLS EMPLOYEE BENEFITS ASSOCIATION

STATEMENTS OF CASH FLOWS

Years Ended June 30, 2012 and 2011

	2012	2011
CASH FLOWS FROM OPERATING ACTIVITIES		
Cash received from premiums	\$ 67,131,133	\$ 61,718,018
Cash received from commissions	367,037	364,567
Cash payments to insurance companies	(65,283,366)	(57,945,149)
Cash payments for program and administration services	(1,499,722)	(1,330,761)
Cash payments for general and administrative expenses	(251,903)	(232,830)
	\$ 463,179	\$ 2,573,845
 CASH FLOWS FROM INVESTING ACTIVITIES		
Net cash received from related entities	\$ -	\$ 292,190
Investment income	1,009	3,258
	\$ 1,009	\$ 295,448
 Net cash provided by investing activities	\$ 1,009	\$ 295,448
 Net increase in cash and cash equivalents	\$ 464,188	\$ 2,869,293
 Cash and cash equivalents at beginning of year	6,568,770	3,699,477
 Cash and cash equivalents at end of year	\$ 7,032,958	\$ 6,568,770
 Reconciliation of operating income to net cash provided by operating activities:		
Operating income	\$ 236,879	\$ 114,517
Adjustments to reconcile operating income to net cash provided by operating activities:		
Changes in assets and liabilities:		
(Increase) decrease in receivables	(79,124)	2,258,910
Decrease (increase) in prepaids	46,364	(62,371)
Increase in advanced premiums	257,515	350,180
Increase (decrease) in accounts payable	1,545	(87,391)
	\$ 463,179	\$ 2,573,845

See Notes to Financial Statements.

IOWA SCHOOLS EMPLOYEE BENEFITS ASSOCIATION

NOTES TO FINANCIAL STATEMENTS

Note 1. Nature of Business and Significant Accounting Policies

Nature of business:

Iowa Schools Employee Benefits Association (ISEBA) was formed July 1, 1999 under Chapter 28E of the Code of Iowa and provides insurance for medical, vision, life, dental, accidental death coverage, and other voluntary benefit products to Iowa school districts and area education agencies.

Significant accounting policies:

The financial statements have been prepared in accordance with accounting principles generally accepted in the United States of America as they apply to governmental entities pursuant to the Governmental Accounting Standards Board (GASB) Codification Standards.

Measurement focus and basis of accounting: The financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Use of estimates: The preparation of financial statements in accordance with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the recorded amounts of assets and liabilities and disclosure of contingent assets and liabilities as of the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

Cash and cash equivalents: For purposes of the statements of cash flows, ISEBA considers all highly liquid investments with an initial maturity of three months or less to be cash equivalents.

Premiums paid to insurance companies: Premiums paid to insurance companies consist of premiums for medical, vision, life, dental, accidental death coverage, and other voluntary benefit product premiums paid by ISEBA on behalf of the participants.

Operating revenues and expenses: Operating revenues result from exchange transactions associated with the principle activity of ISEBA, the providing of insurance coverage. Operating expenses are defined as expenses directly related to, or incurred in support of, the providing of insurance coverage to participating members. Interest income is classified as a non-operating revenue.

Income taxes: ISEBA was formed under Chapter 28E of the Iowa Code and is tax-exempt as it is an instrumentality of the state of Iowa.

NOTES TO FINANCIAL STATEMENTS

Note 2. Cash and Cash Equivalents

ISEBA's deposits as of June 30, 2012 and 2011 were invested in the Iowa Schools Joint Investment Trust in accordance with Chapters 12B and 12C, Code of Iowa. These Chapters provide for additional assessments against the depositories to ensure there will be no loss of public funds. As of June 30, 2012 and 2011, the carrying amounts of ISEBA's cash deposits were \$7,032,958 and \$6,568,770, respectively.

Note 3. Related Party Transactions

ISEBA is a related party to the IASB through common board members. ISEBA had an administrative services agreement with LGS, a wholly-owned subsidiary of IASB, which encompassed all operating expenses of ISEBA including management and oversight, marketing, and administration, except those that are strictly entity specific (i.e., premiums expense, professional fees, and interest expense). The agreement was for LGS to serve in the role of management and provide administration services including all marketing and benefit services staff, make recommendations to the board on vendor selection, pricing and plan design, and perform various additional responsibilities. The administrative services fee was 1.75% of monthly billed medical premiums until February 15, 2010, at which time, the fee was reduced to .50% of monthly billed medical premiums. The services provided by LGS were changed from administering the program to providing accounting and sponsorship services. For the years ended June 30, 2012 and 2011, \$301,022 and \$266,124 were paid to LGS for administrative services. LGS has an agreement with both IASB and Iowa State Education Association (ISEA) for LGS to pay 10 basis points of the medical premiums collected by ISEBA for sponsoring the program. Amounts paid by LGS to each IASB and ISEA for June 30, 2012 and 2011 were \$58,265 and \$51,215, respectively.

Effective February 15, 2010, ISEBA entered into an agreement with Reynolds & Reynolds, Inc. to provide certain administrative services to ISEBA. The administrative service fee was 2% of monthly billed medical premiums. For the years ended June 30, 2012 and 2011, \$1,203,954 and \$1,066,506 were paid to Reynolds & Reynolds, Inc. for administrative services. In addition, the agreement called for 50/50 sharing of commissions between ISEBA and Reynolds & Reynolds for non-medical products. For any commissions earned on any other services the sharing is 25/75 for ISEBA and Reynolds & Reynolds, and commissions earned on any new non-medical business acquired after the effective date of the agreement, the sharing is 20/80 ISEBA and Reynolds & Reynolds. For the years ended June 30, 2012 and 2011, \$178,957 and \$178,118, respectively, were paid to Reynolds & Reynolds, Inc. for commissions. Total amount due to Reynolds & Reynolds, Inc. at June 30, 2012 and 2011 was \$5,254 and \$8,495, respectively.

Note 4. Reclassifications

Certain financial statement amounts were reclassified in the June 30, 2011 financial statements to conform to the June 30, 2012 presentation.

Note 5. Subsequent Events

Management has evaluated subsequent events through November 6, 2012, the date the audit report was available to be issued.

**REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING
AND ON COMPLIANCE AND OTHER MATTERS BASED
ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

The Board of Directors
Iowa Schools Employee Benefits Association

We have audited the financial statements of the Iowa Schools Employee Benefits Association (ISEBA) as of and for the year ended June 30, 2012, and have issued our report thereon dated November 6, 2012. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

Management of ISEBA is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit, we considered the ISEBA's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the entity's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses and therefore, there can be no assurance that all deficiencies, significant deficiencies, or material weaknesses have been identified. However, as described in the accompanying schedule of findings and responses, we identified a certain deficiency in internal control over financial reporting that we consider to be a material weakness.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiency described in the accompanying schedule of findings and responses as II-A-12 to be a material weakness.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether ISEBA's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matters that is required to be reported under *Government Auditing Standards* and which is described in the accompanying schedule of findings and responses as item III-A-12.

Management's responses to the findings identified in our audit are described in the accompanying schedule of findings and responses. We did not audit management's response and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of the Board of Directors, the ISEBA's management, and the State of Iowa and is not intended to be and should not be used by anyone other than these specified parties.

Brooks Ladd, P.C.

West Des Moines, Iowa
November 6, 2012

IOWA SCHOOLS EMPLOYEE BENEFITS ASSOCIATION

SCHEDULE OF FINDINGS AND RESPONSES

For the Year Ended June 30, 2012

Part I: Summary of the Independent Auditor’s Results

Financial Statement Section:

Type of auditor’s report issued:	<u>Unqualified Opinion</u>	
Internal control over financial reporting:		
Material weakness(es) identified?	<u> X </u> Yes	_____ No
Significant deficiency(s) identified not considered to be material weaknesses?	_____ Yes	<u> X </u> No
Noncompliance material to financial statements noted?	_____ Yes	<u> X </u> No

Part II: Findings Related to the Financial Statement Audit

This section identifies the significant deficiencies, material weaknesses, and instances of noncompliance related to the financial statements that are required to be reported in accordance with *Government Auditing Standards*.

II-A-12: Supervision and Review-Financial Statements: ISEBA contracts with LGS, a wholly-owned subsidiary of IASB to provide accounting services. LGS’s management is responsible for establishing and maintaining internal controls, including monitoring ongoing activities; for the selection and application of accounting principles; and for the fair presentation in the financial statements in conformity with U.S. generally accepted accounting principles. LGS’s management is also responsible for the design and implementation of programs and controls to prevent and detect fraud affecting the organization involving (a) management, (b) employees who have significant roles in internal control, and (c) others where the fraud could have a material effect on the financial statements. During the audit, it became apparent that a thorough review of accounting documentation and financial statements had not been performed by the organization. Multiple adjusting and reclassifying entries were needed in order for the financial statements to properly reflect the activity of the organization and be in conformity with GAAP.

Recommendation: The Board should require management to review and document current internal controls regarding accounting functions and establish a process for an ongoing review of these controls. This review should be performed monthly and documented on all financial accounting records by formally noting the individual who prepared the accounting documentation and the individual who performed the review of the accounting documentation and financial statements.

Response: Management will continue to work with the LGS accounting staff to further improve the internal controls.

IOWA SCHOOLS EMPLOYEE BENEFITS ASSOCIATION

SCHEDULE OF FINDINGS AND RESPONSES

For the Year Ended June 30, 2012

Part III: Instances of Non-Compliance:

III-A-12: Required Government Filings: The organization is required to file IRS Form 1099-MISC on services paid to a vendor that exceeds \$600. During the audit, we noted the organization paid one vendor greater than \$600, however, a 1099-MISC was not prepared nor remitted to the IRS. This was also noted in the prior year and our recommendation was to amend the IRS Form 1096 and 1099-MISC for the oversight. However, this was not done.

Recommendation: We recommend the Board require management of LGS to prepare and submit this required form to the IRS for the calendar years ending in 2010 and 2011, and ensure this is done for 2012. In addition, the Board should require management of LGS to establish procedures to ensure that the organization has the controls in place to properly identify the necessary compliance requirements for ISEBA and ensure these forms are filed on behalf of ISEBA in a timely manner to avoid any penalties that might be assessed by the IRS.

Response: LGS management will prepare and submit the identified 1099-MISC forms. In addition, LGS management will establish and implement the necessary procedures as recommend.

IOWA SCHOOLS EMPLOYEE BENEFITS ASSOCIATION

SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

For the Year Ended June 30, 2012

Part I: Findings – Financial Statement Audit Reported in the Year Ended June 30, 2011 Audit

II-A-11: Segregation of Duties and Supervision and Review: ISEBA contracts with LGS, a wholly-owned subsidiary of IASB to provide accounting services. LGS's management is responsible for establishing and maintaining internal controls, including monitoring ongoing activities; for the selection and application of accounting principles; and for the fair presentation in the financial statements in conformity with U.S. generally accepted accounting principles. LGS's management is also responsible for the design and implementation of programs and controls to prevent and detect fraud affecting the organization involving (a) management, (b) employees who have significant roles in internal control, and (c) others where the fraud could have a material effect on the financial statements. The Accounting Manager had access to all accounting software, calculated and posted the majority of transactions of the organization, performed bank reconciliations, and prepared financial statements for the organization. The duties performed by the accounting personnel at LGS had not been reviewed by an independent individual. LGS's management response to this finding in the prior year indicated that management had implemented internal controls to ensure financial transactions and bank reconciliations are independently reviewed by multiple individuals and such reviews were documented noting that the review actually took place. Based upon our review and discussions with LGS's accounting personnel, these controls had not been implemented.

Recommendation: The Board should require LGS's management to review and document current internal controls and establish a process for an ongoing review of these controls and make changes to adequately segregate the duties of the accounting staff. If the duties cannot be segregated, procedures should be established to ensure the duties are reviewed by an independent individual. This review should be performed monthly and documented on all financial accounting records noting the review took place. In addition, since LGS's management stated in the prior year that this had been implemented, but in actuality the controls were not implemented, the Board should request a statement from LGS's management each month certifying that the financial statements are correct and that all account reconciliations and transactions have been properly recorded and reviewed by an independent individual.

Current Status: During the year the organization implemented controls to oversee the Accounting Manager, however, several adjustments were made to the financial statements. This was included in the June 30, 2012 audit findings.

IOWA SCHOOLS EMPLOYEE BENEFITS ASSOCIATION

SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

For the Year Ended June 30, 2012

Part II: Instances of Non-Compliance Reported in the Year Ended June 30, 2011 Audit

III-A-11: Publication of Board Minutes: Per Chapter 28E.6(3) of the Code of Iowa, board minutes are to be published within 20 days after each meeting. There were two instances in which board minutes were published after 20 days. The September 14, 2010 minutes were published October 16, 2010 (32 days after the meeting), and the November 1, 2010 minutes were published December 2, 2010 (30 days after the meeting).

Recommendation: We recommend the organization ensure the minutes are submitted to be published in accordance with 28E.6(3) of the Code of Iowa.

Current Status: Corrected.

III-B-11: Required Government Filings: The organization is required to file IRS Form 1099-MISC on services paid to a vendor that exceeds \$600. During the audit, we noted the organization paid one vendor greater than \$600, however, a 1099-MISC was not prepared nor remitted to the IRS.

Recommendation: We recommend the Board require management of LGS to prepare and submit this required form to the IRS. In addition, the Board should require management of LGS to establish procedures to ensure that the organization has the controls in place to properly identify the necessary compliance requirements for ISEBA and ensure these forms are filed on behalf of ISEBA in a timely manner to avoid any penalties that might be assessed by the IRS.

Current Status: Finding was repeated in the June 30, 2012 audit.

To the Board of Directors
Iowa Schools Employee Benefits Association
Des Moines, Iowa

We have audited the financial statements of the Iowa Schools Employee Benefits Association (ISEBA) for the year ended June 30, 2012, and have issued our report thereon dated November 6, 2012. Professional standards require that we provide you with information about our responsibilities under generally accepted auditing standards and *Government Auditing Standards*, as well as certain information related to the planned scope and timing of our audit. We have communicated such information in our letter to you dated March 12, 2012. Professional standards also require that we communicate to you the following information related to our audit.

Significant Audit Findings

Qualitative Aspects of Accounting Practices

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by ISEBA are described in Note 1 to the financial statements. No new accounting policies were adopted and the application of existing policies was not changed during 2012. We noted no transactions entered into by ISEBA during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected.

The financial statement disclosures are neutral, consistent and clear.

Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

Corrected and Uncorrected Misstatements

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are trivial, and communicate them to the appropriate level of management. Management has corrected all misstatements. In addition, none of the misstatements detected as a result of audit procedures and corrected by management were material, either individually or in the aggregate, to the financial statements taken as a whole.

Disagreements with Management

For purposes of this letter, professional standards define a disagreement with management as a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. No such disagreements arose during the course of our audit.

Significant Audit Findings (Continued)

Management Representations

We have requested certain representations from management that are included in the management representation letter dated November 6, 2012.

Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to ISEBA's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

Other Audit Findings or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as ISEBA's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

Other Information in Documents Containing Audited Financial Statements

With respect to the supplementary information accompanying the financial statements, we made certain inquiries of management and evaluated the form, content, and methods of preparing the information to determine that the information complies with accounting principles generally accepted in the United States of America, the method of preparing it has not changed from the prior period, and the information is appropriate and complete in relation to our audit of the financial statements. We compared and reconciled the supplementary information to the underlying accounting records used to prepare the financial statements or to the financial statements themselves.

This information is intended solely for the use of the Board of Directors and management of Iowa Schools Employee Benefits Association and is not intended to be and should not be used by anyone other than these specified parties.

Brooks Lohr, P.C.

West Des Moines, Iowa
November 6, 2012