

PRAIRIE SOLID WASTE AGENCY

INDEPENDENT AUDITOR'S REPORTS  
FINANCIAL STATEMENT AND REQUIRED  
SUPPLEMENTARY INFORMATION  
SCHEDULE OF FINDINGS

Year Ended June 30, 2012

PRAIRIE SOLID WASTE AGENCY  
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PRAIRIE SOLID WASTE AGENCY  
OFFICIALS  
June 30, 2012

<u>Name</u>	<u>Title</u>	<u>Representing</u>
Terry Gilbert	Chairperson	City of Shannon City
Ron Riley	Vice-Chairperson	Union County
Jeff Burger	Member	City of Afton
Mike Fry	Member	City of Arispe
Curt Ansell	Member	City of Cromwell
Jack Kilpatrick	Member	City of Lorimor
Shawn Eades	Member	City of Macksburg
Larry Wagner	Member	City of Creston
Amy Schultes	Office Manager	

## INDEPENDENT AUDITOR'S REPORT

To the Members of the  
Prairie Solid Waste Agency:

We have audited the accompanying financial statement of Prairie Solid Waste Agency as of and for the year ended June 30, 2012. This financial statement is the responsibility of Agency's management. Our responsibility is to express an opinion on the financial statement based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinion.

As described in Note 1, this financial statement is prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles.

In our opinion, the financial statement referred to above presents fairly, in all material respects, the cash basis financial position of the Prairie Solid Waste Agency as of June 30, 2012 and the changes in cash basis financial position for the year then ended in conformity with the basis of accounting described in Note 1.

In accordance with Government Auditing Standards, we have also issued our report dated May 15, 2013, on our consideration of Prairie Solid Waste Agency's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

To the Members of  
Prairie Solid Waste Agency

Management's Discussion and Analysis is on pages 4 through 7 and is not a required part of the financial statements, but is supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. We did not audit the information and express no opinion on it.

*D. Napier, Smolgrass, Mickelson + Co., P.C.*

May 15, 2013

PRAIRIE SOLID WASTE AGENCY  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
June 30, 2012

Prairie Solid Waste Agency provides this Management's Discussion and Analysis of its financial statement. This narrative overview and analysis of the financial activities of the Prairie Solid Waste Agency (PSWA) is for the fiscal year ended June 30, 2012. We encourage readers to consider this information in conjunction with the Agency's financial statement which follows.

### **2012 FINANCIAL HIGHLIGHTS**

- Operating receipts increased 8%, or approximately \$100,000, from fiscal 2011 to fiscal 2012.
- Operating disbursements decreased 7%, or approximately \$80,000, from fiscal 2011 to fiscal 2012.

### **USING THIS ANNUAL REPORT**

PSWA has elected to present its financial statement on the cash basis of accounting. The cash basis of accounting is a basis of accounting other than U.S. generally accepted accounting principles. Basis of accounting refers to when financial events are recorded, such as the timing for recognizing revenues, expenses and the related assets and liabilities. Under the Agency's cash basis of accounting, revenues and expenses and the related assets and liabilities are recorded when they result from cash transactions.

As a result of the use of this cash basis of accounting, certain assets and their related revenues and liabilities and their related expenses are not recorded in this financial statement. Therefore, when reviewing the financial information and discussion within this annual report, the reader should keep in mind the limitations resulting from the use of the cash basis of accounting.

The annual report is presented in a format consistent with the presentation of the Governmental Accounting Standards Board (GASB) Statement No. 34, as applicable to the Agency's cash basis of accounting.

This discussion and analysis are intended to serve as an introduction to the PSWA. The annual report consists of a series of financial statements and other information, as follows:

- Management's Discussion and Analysis introduces the financial statements and provides an analytical overview of the PSWA's financial activities.
- The Statement of Cash Receipts, Disbursements and Changes in Cash Basis Net Assets – Cash Basis presents information on the PSWA's operating receipts and disbursements, non-operating receipts and disbursements and whether the Agency's financial position has improved or deteriorated as a result of the year's activities.

- The Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the financial statement.

## FINANCIAL ANALYSIS OF THE AGENCY

### Statement of Cash Receipts, Disbursements and Changes in Cash Basis Net Assets

The purpose of the statement is to present the receipts received by the Agency and the disbursements paid by PSWA, both operating and non-operating. The statement also presents a fiscal snapshot of the Agency's cash balance at year end. Over time, readers of the financial statement are able to determine the PSWA's cash basis financial position by analyzing the increase and decrease in cash basis net assets.

Operating receipts are received for gate fees from accepting solid waste and assessments from the members of PSWA. Operating disbursements are disbursements paid to operate the landfill and transfer station. Non-operating receipts and disbursements are for interest on investments. A summary of cash receipts, disbursements and changes in cash basis net assets for the years ended June 30, 2012 and June 30, 2011 are presented below:

	<u>Changes in Cash Basis Net Assets</u>	
	Year Ended June 30,	
	<u>2012</u>	<u>2011</u>
Operating receipts:		
Solid waste fees	\$1,367,648	\$1,246,112
City assessments	64,450	62,605
Recycling sales	11,080	24,448
Miscellaneous	4,729	4,395
Total operating receipts	<u>\$1,447,907</u>	<u>\$1,337,560</u>
Operating disbursements:		
Salaries and benefits	\$ 74,550	\$ 75,425
Solid waste fees	296,066	262,647
Transportation/operating fees	662,838	579,771
Iowa Department of Natural Resources tonnage fee	78,210	64,725
Regulatory assistance/engineering	31,517	30,081
Recycling	41,630	57,812
Equipment maintenance	12,343	11,550
Ground water monitoring/inspecting	18,845	49,587
Road gravel	289	2,239
Legal, accounting and auditing	9,980	13,673
Office equipment and supplies	4,160	3,060
Utilities	9,639	10,191
Insurance	13,921	15,656
Land rent	4,900	4,900
Miscellaneous	20,390	14,279
Total operating disbursements	<u>\$1,279,278</u>	<u>\$1,195,596</u>

Excess of operating receipts over operating disbursements	\$ 168,629	\$ 141,964
Non-operating receipts (disbursements):		
Interest on investments	\$ 33,626	\$ 8,790
Building and grounds	(80,139)	(345)
Debt service payments	<u>(115,144)</u>	<u>(112,349)</u>
Net non-operating receipts (disbursements)	\$ <u>(161,657)</u>	\$ <u>(103,904)</u>
Net change in cash basis net assets	\$ 6,972	\$ 38,060
Cash basis net assets, beginning of year	<u>1,393,835</u>	<u>1,355,775</u>
Cash basis net assets, end of year	<u>\$1,400,807</u>	<u>\$1,393,835</u>
Cash basis net assets:		
Restricted for:		
Closure	\$ 7,691	\$ 7,639
Post closure	825,654	797,251
Debt service	63,146	54,401
Transfer station	<u>23,990</u>	<u>103,388</u>
Total restricted net assets	\$ 920,481	\$ 962,679
Unrestricted	<u>480,326</u>	<u>431,156</u>
Total cash basis net assets	<u>\$1,400,807</u>	<u>\$1,393,835</u>

## LONG-TERM DEBT

PSWA has a 20-year bond payment for the construction of our new transfer station.

## ECONOMIC FACTORS

- Annual deposits required to be made to the postclosure account based on constantly changing cost estimates.
- High fuel prices play a huge factor in transferring our solid waste to Metro Waste Authority East Landfill which is 180 miles round trip.

The Agency anticipates the current fiscal year will be another one of transition as the Agency makes important decisions regarding the future of solid waste in this planning area.

## **CONTACTING THE AGENCY'S FINANCIAL MANAGEMENT**

This financial report is designed to provide our citizens, taxpayers, customers and creditors with a general overview of the Agency's finances and to show the Agency's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Prairie Solid Waste Agency, PO Box 227, Creston, IA 50801.

## FINANCIAL STATEMENT

PRAIRIE SOLID WASTE AGENCY  
STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND  
CHANGES IN CASH BASIS NET ASSETS  
For the Year Ended June 30, 2012

OPERATING RECEIPTS:

Solid waste fees	\$ 1,367,648
City assessments	64,450
Recycling sales	11,080
Miscellaneous	4,729
<b>TOTAL OPERATING RECEIPTS</b>	<b><u>\$ 1,447,907</u></b>

OPERATING DISBURSEMENTS:

Salaries and benefits	\$ 74,550
Solid waste fees	296,066
Transportation/operating fees	662,838
Iowa Department of Natural Resources tonnage fee	78,210
Regulatory assistance/engineering	31,517
Recycling	41,630
Equipment maintenance	12,343
Ground water monitoring/inspecting	18,845
Road gravel	289
Legal, accounting and auditing	9,980
Office equipment and supplies	4,160
Utilities	9,639
Insurance	13,921
Land rent	4,900
Miscellaneous	20,390
<b>TOTAL OPERATING DISBURSEMENTS</b>	<b><u>\$ 1,279,278</u></b>

EXCESS OF OPERATING RECEIPTS OVER  
OPERATING DISBURSEMENTS

\$ 168,629

NON-OPERATING RECEIPTS (DISBURSEMENTS):

Interest on investments	\$ 33,626
Building and grounds	(80,139)
Debt service payments	(115,144)
<b>TOTAL NON-OPERATING RECEIPTS (DISBURSEMENTS)</b>	<b><u>\$ (161,657)</u></b>

The Notes to Financial Statements are an integral part of this statement.

PRAIRIE SOLID WASTE AGENCY  
STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND  
CHANGES IN CASH BASIS NET ASSETS  
For the Year Ended June 30, 2012

CHANGE IN CASH BASIS NET ASSETS	\$ 6,972
Cash basis net assets, beginning of year	<u>1,393,835</u>
Cash basis net assets, end of year	<u><u>\$ 1,400,807</u></u>
CASH BASIS NET ASSETS:	
Restricted for:	
Closure	\$ 7,691
Postclosure care	825,654
Debt service	63,146
Transfer station	<u>23,990</u>
Total restricted net assets	\$ 920,481
Unrestricted	<u>480,326</u>
TOTAL CASH BASIS NET ASSETS	<u><u>\$ 1,400,807</u></u>

The Notes to Financial Statements are an integral part of this statement.

PRAIRIE SOLID WASTE AGENCY  
NOTES TO FINANCIAL STATEMENTS  
June 30, 2012

Note 1. Summary of Significant Accounting Policies

The Prairie Solid Waste Agency, formerly the Union County Solid Waste Management Commission, was formed in 1973 pursuant to the provisions of Chapter 28E of the Code of Iowa. The purpose of the Agency is to develop, operate and maintain solid waste facilities in Union County on behalf of the units of government which are members of the Agency.

The governing body of the Agency is composed of one representative from each member. The members of the Agency include Union County and the cities of Afton, Arispe, Creston, Cromwell, Kent, Lorimor, Macksburg, Shannon City and Thayer. Each member of the Agency has one vote, except for Union County and the City of Creston, which each have six votes. Currently, the Agency contracts for landfill operations.

Reporting Entity

For financial reporting purposes, the Prairie Solid Waste Agency has included all funds, organizations, agencies, boards, commissions and authorities. The Agency has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the Agency are such that exclusion would cause the Agency's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the Agency to impose its will on that organization or (2) the potential for the organization to provide specific benefits to, or impose specific financial burdens on the Agency. The Agency has no component units which meet the Governmental Accounting Standards Board criteria.

Basis of Presentation

The accounts of the Agency are organized as an Enterprise Fund. Enterprise Funds are utilized to finance and account for the acquisition, operation and maintenance of governmental facilities and services supported by user charges.

Enterprise Funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with an Enterprise Fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

PRAIRIE SOLID WASTE AGENCY  
NOTES TO FINANCIAL STATEMENTS  
June 30, 2012

Note 1. Summary of Significant Accounting Policies (continued)

Basis of Accounting

The Prairie Solid Waste Agency maintains its financial records on the basis of cash receipts and disbursements and the financial statement of the Agency is prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items, including the estimated payables for closure and postclosure care. Accordingly, the financial statement does not present the financial position and results of operations of the Agency in accordance with U.S. generally accepted accounting principles.

Restricted Cash Basis Net Assets

Funds set aside for payment of closure and postclosure care costs, transfer station costs, and debt service requirement are classified as restricted.

Note 2. Cash and Investments

The Agency's deposits in banks at June 30, 2012, were entirely covered by federal depository insurance or by the state sinking fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The Agency is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Association; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The Agency's had no investments meeting the disclosure requirements of Governmental Accounting Standards Board Statement No. 3, as amended by Statement No. 40.

PRAIRIE SOLID WASTE AGENCY  
NOTES TO FINANCIAL STATEMENTS  
June 30, 2012

Note 3. Pension and Retirement Benefits

The Agency contributes to the Iowa Public Employees Retirement System (IPERS) which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa, 50306-9117.

Plan members are required to contribute 5.38% of their annual salary and the Agency is required to contribute 8.07% of annual covered payroll. The Agency's contributions to IPERS for the years ended June 30, 2012, 2011 and 2010, were \$4,804, \$4,165, and \$3,720, respectively, equal to the required contributions for the year.

Note 4. Closure and Postclosure Care

Landfill

To comply with federal and state regulations, the Agency is required to complete a monitoring system plan and a closure/postclosure plan to provide funding necessary to affect closure and postclosure care, including the proper monitoring and care of the landfill after closure. Environmental Protection Agency, (EPA) requirement have established closure and thirty year care requirements for all municipal solid waste landfills that receive waste after October 9, 1993. State governments are primarily responsible for implementation and enforcement of those requirements and have been given flexibility to tailor requirements to accommodate local conditions that exist. The effect of the EPA requirement is to commit landfill owners to perform certain closing functions and postclosure monitoring functions as a condition for the right to operate the landfill in the current period. The EPA requirements provide that when a landfill stops accepting waste, it must be covered with a minimum of twenty-four inches of earth to keep liquid away from the buried waste. Once the landfill is closed, the owner is responsible for maintaining the final cover, monitoring ground water and methane gas, and collecting and treating leachate (the liquid that drains out of waste) for thirty years.

Government Accounting Standards Board Statement No. 18 required landfill owners to estimate total landfill closure and postclosure care costs and recognize a portion of these costs each year based on the percentage of estimated total landfill capacity used that period. Estimated total costs consist of four components: (1) the cost of equipment and facilities used in postclosure monitoring and care, (2) the cost of final cover (material and labor), (3) the cost of monitoring the landfill during the postclosure period and (4) the cost of any environmental cleanup required after closure.

PRAIRIE SOLID WASTE AGENCY  
NOTES TO FINANCIAL STATEMENTS  
June 30, 2012

Note 4. Closure and Postclosure Care (continued)

Estimated total cost is based on the cost to purchase those services and equipment currently and is required to be updated annually for changes due to inflation or deflation, technology, or applicable laws or regulations.

These costs for the Prairie Solid Waste Agency have been estimated to be \$797,439 for the transfer station closure and postclosure care.

Chapter 455B.306(8)(b) of the Code of Iowa requires permit holders of municipal solid waste landfills to maintain separate closure and postclosure accounts to accumulate resources for the payment of closure and postclosure care costs. The Prairie Solid Waste Agency has begun to accumulate resources to fund these costs and, at June 30, 2012, assets of \$833,345 are restricted for these purposes, of which \$7,691 is for closure and \$825,654 is for the transfer station closure and postclosure care. They are reported as restricted cash basis net assets on the Statement of Cash Receipts, Disbursements and changes in Cash Basis Net Assets.

Chapter 567-113.14 of the Iowa Administrative Code requires entities to demonstrate financial assurance for unfunded closure and postclosure care costs. Since the Commission's closure and postclosure care costs are fully funded at June 30, 2012, the Commission is not required to demonstrate financial assurance.

Transfer Station

To comply with state regulations, the Agency is required to complete a closure plan detailing how the transfer station will comply with proper disposal of all solid waste and litter at the site, cleaning the transfer station building, including the rinsing of all surfaces that have come in contact with solid waste or washwater, cleaning of all solid waste transport vehicles that will remain on site, including the rinsing of all surfaces that have come in contact with solid waste, and the removal and proper management of all washwater in the washwater management system.

To comply with state regulations, the Agency is required to maintain a closure account as financial assurance for the closure care costs. The effect of the state requirement is to commit transfer station owners to perform certain closing functions as a condition for the right to operate the transfer station in the current period.

The total closure care costs for the Agency as of June 30, 2012 have been included with the postclosure amounts.

PRAIRIE SOLID WASTE AGENCY  
NOTES TO FINANCIAL STATEMENTS  
June 30, 2012

Note 5. Solid Waste Tonnage Fees Retained

The Agency has established an account for restricting and using solid waste tonnage fees retained by the Agency in accordance with Chapter 455B.310 of the Code of Iowa. At June 30, 2012, the Agency had no unspent tonnage fees.

Note 6. Risk Management

The Prairie Solid Waste Agency is exposed to various risks of loss related to torts, theft, and damage to and destruction of assets, errors and omissions, injuries to employees, and natural disasters. These risks are covered by the purchase of commercial insurance. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

Note 7. Contracts

Solid Waste Disposal Agreement

The Agency entered into an agreement with Metro Waste Authority for the acceptance of solid waste from the Agency for \$15.12 per ton. The agreement is in effect from October 1, 2007 to September 30, 2012. During the year ended June 30, 2012, the Agency paid \$296,066 under the agreement.

Transportation and Operations Agreement

The Agency entered into an agreement with Brian Gay Construction for the operation of the transfer station and the transportation of solid waste to Metro Waste Authority. The agreement for the operations is in effect from January 1, 2008 through June 30, 2013 and the contractor is paid \$5,000 per month for the service. The agreement for the transportation of the solid waste is for \$25 per ton plus adjustments for changes in fuel prices and is in effect from January 1, 2008 through June 30, 2013. During the year ended June 20, 2012, the Agency paid the contractor \$662,838 under the contract.

Note 8. Compensated Absences

Agency employees accumulate a limited amount of earned but unused vacation leave hours for subsequent use or for payment upon termination, retirement or death. These accumulations are not recognized as disbursements by the Agency until used or paid. The Agency's approximate liability for earned vacation payments at June 30, 2012 was \$12,628. The liability has been computed based on rates of pay in effect at June 30, 2012.

PRAIRIE SOLID WASTE AGENCY  
NOTES TO FINANCIAL STATEMENTS  
June 30, 2012

Note 9. Major Customer

A material part of the Agency’s business is dependent upon one customer, the loss of which could have a materially adverse effect on the Agency’s revenues. During the year ended June 30, 2012, this customer accounted for approximately 59% of the tipping fees.

Note 10. Lease Agreement

The Agency has entered into a lease agreement with Union County for its landfill and transfer station site for \$4,900 annual lease payments. The lease is self-renewing for twelve month periods unless written notice is given by either party within 180 days of the end of a fiscal year.

Note 11. Bonds Payable

On July 24, 2007, the Agency entered into a note agreement for the issuance of Solid Waste Disposal Revenue Bonds for the construction of a transfer station in the amount of \$1,500,000 and the notes have interest rates of 4.10% to 4.375%. Interest payments are due May 25 and November 25. Principal payments are due May 25. The balance at June 30, 2012, is \$1,230,000.

A summary of the Agency’s June 30, 2012, revenue bonds is as follows:

Year ending <u>June 30,</u>	<u>Revenue Bonds</u>	
	<u>Principal</u>	<u>Interest</u>
2013	\$ 60,000	\$ 52,184
2014	65,000	49,724
2015	65,000	47,059
2016	70,000	44,394
2017	70,000	41,489
2018-2022	400,000	160,729
2023-2027	<u>500,000</u>	<u>67,603</u>
Totals	<u>\$1,230,000</u>	<u>\$463,182</u>

Interest expense for the year ended June 30, 2012, was \$54,644.

PRAIRIE SOLID WASTE AGENCY  
NOTES TO FINANCIAL STATEMENTS  
June 30, 2012

Note 11. Bonds Payable (continued)

Revenue Bonds:

The resolution providing for the issuance of the revenue bonds include the following provisions:

- a. That the bonds will be redeemed from the future net earnings of the Agency and that the bondholders hold a lien against future earnings of the funds.
- b. That sufficient monthly cash transfers shall be made to a separate sinking fund restricted for the purpose of making bond interest and principal payments when due.

As of June 30, 2012, transfers have been made in amounts adequate on a cumulative basis, to meet the foregoing requirements, and the Agency complied with the provisions.

The Agency is required to set aside in a sinking fund the amounts needed to meet the principal and interest payments annually for all the revenue bonds. The next five years sinking fund requirements are as follows:

Year Ending <u>June 30,</u>	
2014	\$112,184
2014	114,725
2015	112,059
2016	114,394
2017	111,489

Note 12. Subsequent Events

In March 2013, the Board approved a contract extension for the Transportation and Operations agreement through December 31, 2015.

Management has evaluated subsequent events through May 15, 2013, the date on which the financial statements were available to be issued.

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN  
AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Members of Prairie Solid Waste Agency:

We have audited the accompanying financial statements of the business type activities, as of and for the year ended June 30, 2012, which collectively comprise the Agency's basic financial statements listed in the table of contents and have issued our report thereon dated May 15, 2013. Our report expressed unqualified opinions on the financial statements which were prepared in conformity with another comprehensive basis of accounting. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

Management of the Prairie Solid Waste Agency, is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit, we considered the Prairie Solid Waste Agency's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Prairie Solid Waste Agency's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Prairie Solid Waste Agency's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above. However, we identified certain deficiencies in internal control over financial reporting, described in the accompanying Schedule of Findings that we consider to be significant deficiencies in internal control over financial reporting. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

### Compliance and Other Matters

As part of obtaining reasonable assurance about whether Prairie Solid Waste Agency's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards. However, we noted certain immaterial instances of non-compliance or other matters that are described in the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the Agency's operations for the year ended June 30, 2012, are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the Agency. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

Prairie Solid Waste Agency's responses to findings identified in our audit are described in the accompanying Schedule of Findings. While we have expressed our conclusions on the Agency's responses, we did not audit Prairie Solid Waste Agency's responses and, accordingly, we express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of the Prairie Solid Waste Agency, and other parties to whom Prairie Solid Waste Agency, may report including federal awarding agencies and pass-through entities. This report is not intended to be and should not be used by anyone other than these specified parties.

*Drapen, Smidgrass, Mickelson + Co., P.C.*

May 15, 2013

PRAIRIE SOLID WASTE AGENCY  
SCHEDULE OF FINDINGS  
Year Ended June 30, 2012

SIGNIFICANT DEFICIENCIES

2012-I-A      Segregation of duties: A limited number of people have the primary responsibility for most of the accounting and financial duties. As a result, some of the aspects of accounting internal controls which rely on adequate segregation of duties, for all reasonable purposes, are missing in the Agency.

Recommendation: We realize that it may not be economically feasible for Prairie Solid Waste Agency to employ additional personnel for the sole purpose of segregating duties, however, we feel it is our professional responsibility to bring the control deficiency to your attention. We would recommend that the Board be aware of the lack of segregation of duties and that they act as an oversight group to the Agency.

Response and corrective action planned: The Agency will segregate duties to the extent possible with the current number of employees. Additional review of the financial information will be performed by the Board to ensure transactions and duties are being performed in accordance with the procedures established by the Board.

Conclusion: Response accepted.

OTHER FINDINGS RELATED TO REQUIRED STATUTORY REPORTING:

2012-II-1      Questionable Disbursements: No disbursements that may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 were noted.

2012-II-2      Travel Expense: No disbursements of Agency money for travel expenses of spouses of Agency officials or employees were noted.

2012-II-3      Agency Minutes: No transactions were found that we believe should have been approved in the Agency minutes but were not.

2012-II-4      Deposits and Investments: No instances of non-compliance with the deposit and investment provisions of Chapter 12B and Chapter 12C of the Code of Iowa and the commission's investment policy were noted.

2012-II-5 Solid Waste Tonnage Fees Retained: During the year ended June 30, 2012, the Agency used or retained the solid waste fees in accordance with Chapter 455B.310(3) and (4) of the Code of Iowa.

2012-II-6 Financial Assurance: The Agency has demonstrated financial assurance for closure and post closure costs by establishing a local government dedicated fund Chapter 567-113.14(6) of the Iowa Administrative Code respectively. The calculation is made as follows:

	Closure	Post Closure/ Transfer Station Closure
Total estimated costs	\$ -	\$ 797,439
Balance in dedicated accounts 6/30/2011	7,639	797,251
	\$ (7,639)	\$ 188
Years remaining in pay-in period	1	1
Requirement to dedicated accounts 6/30/2012	\$ (7,639)	\$ 188
Balance in dedicated accounts 6/30/2011	7,639	797,251
Required balance in dedicated accounts 6/3/2012	\$ -	\$ 797,439
Agency dedicated accounts at 6/30/2012	\$ 7,691	\$ 825,654
Approved letter of credit	-	-
Agency dedicated accounts at 6/30/2012	\$ 7,691	\$ 825,654
Excess (deficit)	\$ 7,691	\$ 28,215

The Iowa Department of Natural Resources rules and regulations require deposits into the closure and postclosure care accounts be made at least yearly, and the deposits shall be made within 30 days of the close of each fiscal year. Deposits of \$24,700 were made during the year ended June 30, 2012.