

WAPELLO COUNTY, IOWA

INDEPENDENT AUDITOR'S REPORTS
BASIC FINANCIAL STATEMENTS AND
SUPPLEMENTARY INFORMATION
SCHEDULE OF FINDINGS
AND QUESTIONED COSTS

JUNE 30, 2014

WAPELLO COUNTY, IOWA

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WAPELLO COUNTY, IOWA

Officials

| <u>Name</u> | <u>Title</u> | <u>Term Expires</u> |
|------------------|----------------------|---------------------|
| Jerry Parker | Board of Supervisors | January 2015 |
| Greg Kenning | Board of Supervisors | January 2015 |
| Steve Siegel | Board of Supervisors | January 2017 |
| Kelly Spurgeon | County Auditor | January 2017 |
| Dianne L. Kiefer | County Treasurer | January 2015 |
| Mark Miller | County Sheriff | January 2017 |
| Lisa Holl | County Attorney | January 2015 |
| Gary Smith | County Assessor | January 2016 |

INDEPENDENT AUDITOR'S REPORT

To the Board of Supervisors
Wapello County, Iowa

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Wapello County, Iowa as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise the County's basic financial statements listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America. This includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Wapello County, Iowa, as of June 30, 2014, and the respective changes in financial position and where applicable, its cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information and the schedule of funding progress for the retiree health plan on pages 4 through 8 and 36 through 39 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Wapello County, Iowa's basic financial statements. We previously audited, in accordance with the standards referred to in the third paragraph of this report, the financial statements for the nine years ended June 30, 2013 (which are not presented herein) and expressed unmodified opinions on those financial statements. The supplementary information is presented for purposes of additional analysis and is not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is also not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 4, 2015, on our consideration of Wapello County, Iowa's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Wapello County, Iowa's internal control over financial reporting and compliance.

ANDERSON, LARKIN & CO. P.C.

Ottumwa, Iowa
February 4, 2015

MANAGEMENT'S DISCUSSION AND ANALYSIS

Wapello County, Iowa provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2014. We encourage readers to consider this information in conjunction with the County's financial statements, which follow.

2014 FINANCIAL HIGHLIGHTS

- ◆ County revenue increased .9%, or \$188,661 from fiscal year 2013 to 2014.
- ◆ County program expenses were 14.2% or \$2,503,683 more in fiscal year 2014 than in 2013.
- ◆ The County's net position increased .4%, or \$170,459, during the year ended June 30, 2014.

USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the County's financial activities.

The Government-wide Financial Statements consist of a Statement of Net Position and a Statement of Activities. These provide information about the activities of Wapello County, Iowa as a whole and present an overall view of the County's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report Wapello County, Iowa's operations in more detail than the government-wide financial statements by providing information about the most significant funds. The remaining statements provide financial information about activities for which Wapello County, Iowa acts solely as an agent or custodian for the benefit of those outside of County government (Agency Funds).

Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the County's budget for the year as well as presenting the Schedule of Funding Progress For the Retiree Health Plan.

Supplementary Information provides detailed information about the nonmajor governmental funds and the individual Agency Funds. In addition, the Schedule of Expenditures of Federal Awards provides details of various federal programs benefiting the County.

REPORTING THE COUNTY'S FINANCIAL ACTIVITIES

Government-wide Financial Statements

One of the most important questions asked about the County's finances is, "Is the County as a whole better off or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information which helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting and the economic resources measurement focus, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account, regardless of when cash is received or paid.

The Statement of Net Position presents all of the County's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. Over time, increases or decreases in the County's net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information showing how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will not result in cash flows until future fiscal years.

The County's governmental activities are presented in the Statement of Net Position and the Statement of Activities. Governmental activities include public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, interest on long-term debt and non-program activities. Property tax and state and federal grants finance most of these activities.

Fund Financial Statements

The County has three kinds of funds:

1. Governmental funds account for most of the County's basic services. These focus on how money flows into and out of those funds, and the balances left at year-end that are available for spending. The governmental funds include: 1) the General Fund, 2) the Special Revenue Funds such as Mental Health, Rural Services, and Secondary Roads, 3) the Debt Service Fund, and 4) the Capital Projects Fund. These funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund financial statements provide a detailed, short-term view of the County's general governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs.

The required financial statements for governmental funds include a balance sheet and a statement of revenues, expenditures and changes in fund balances.

2. Proprietary funds are used to account for the County's Internal Service, Employee Group Health Fund. Internal Service Funds are an accounting device used to accumulate and allocate costs internally among the County's various functions.

The required financial statements for proprietary funds include a statement of net position, a statement of revenues, expenses and changes in fund net position and a statement of cash flows.

3. Fiduciary funds are used to report assets held in a trust or agency capacity for others which cannot be used to support the County's own programs. These fiduciary funds include Agency Funds that account for drainage districts, emergency management services and the County Assessor, to name a few.

The required financial statement for fiduciary funds is a statement of fiduciary assets and liabilities.

Reconciliations between the government-wide financial statements and the fund financial statements follow the governmental fund financial statements.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of financial position. The analysis that follows focuses on the changes in net position for governmental activities.

Net Position of Governmental Activities

| | June 30, <u>2014</u> | June 30, <u>2013</u> |
|----------------------------------|-------------------------|-------------------------|
| Current and other assets | \$ 25,842,200 | \$ 28,411,695 |
| Capital assets | <u>35,850,031</u> | <u>34,679,160</u> |
| Total assets | <u>61,692,231</u> | <u>63,090,855</u> |
| Long-term liabilities | 6,792,460 | 8,839,167 |
| Other liabilities | <u>1,028,749</u> | <u>981,417</u> |
| Total liabilities | <u>7,821,209</u> | <u>9,820,584</u> |
| Deferred inflows of resources | <u>9,794,651</u> | <u>9,364,359</u> |
| Net position: | | |
| Net investment in capital assets | 30,038,292 | 26,820,462 |
| Restricted | 12,193,154 | 14,835,475 |
| Unrestricted | <u>1,844,925</u> | <u>2,249,975</u> |
| Total net position | \$ <u>44,076,371</u> | \$ <u>43,905,912</u> |

Net position of the County's governmental activities increased by .4% (\$44,076,371 compared to \$43,905,912). The largest portion of the County's net position is the investment in capital assets (e.g., land, infrastructure, buildings, and equipment), less the related debt. The debt related to the investment in capital assets is liquidated with resources other than capital assets. Restricted net position represent resources that are subject to external restrictions, constitutional provisions or enabling legislation on how they can be used. Unrestricted net position – the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation, or other legal requirements – decreased from \$2,249,975 at June 30, 2013 to \$1,844,925 at June 30, 2014, a decrease of 18.0%.

Changes in Net Position of Governmental Activities

| | June 30, <u>2014</u> | June 30, <u>2013</u> |
|---------------------------------------------------------|-------------------------|-------------------------|
| Revenues: | | |
| Program revenues: | | |
| Charges for service | \$ 988,293 | \$ 1,488,156 |
| Operating grants, contributions and restricted interest | 6,872,607 | 7,871,545 |
| Capital grants, contributions and restricted interest | 2,602,041 | 2,649,416 |
| General revenues: | | |
| Property tax | 7,183,679 | 5,459,381 |
| Local option sales tax | 1,499,176 | 1,573,872 |
| Unrestricted investment earnings | 11,843 | 10,791 |
| Other general revenues | <u>1,186,032</u> | <u>1,101,849</u> |
| Total revenues | <u>20,343,671</u> | <u>20,155,010</u> |
| Program expenses: | | |
| Public safety and legal services | 3,937,417 | 4,068,796 |
| Physical health and social services | 1,326,955 | 1,529,480 |
| Mental health | 1,409,786 | 1,449,762 |
| County environment and education | 854,380 | 1,061,679 |
| Roads and transportation | 8,188,868 | 5,682,962 |
| Governmental services to residents | 1,113,401 | 732,556 |
| Administration | 3,046,405 | 2,897,897 |
| Non-program | 125,118 | 130,544 |
| Interest on long-term debt | <u>170,882</u> | <u>115,853</u> |
| Total expenses | <u>20,173,212</u> | <u>17,669,529</u> |
| Change in net position | 170,459 | 2,485,481 |
| Net position – Beginning of year | <u>43,905,912</u> | <u>41,420,431</u> |
| Net position – End of year | \$ <u>44,076,371</u> | \$ <u>43,905,912</u> |

The results of governmental activities for the year resulted in Wapello County, Iowa's net position increasing by \$170,459. Revenues for governmental activities increased by \$188,661 from the prior year, including increases in property tax. Expenditures increased by \$2,503,683 including increases in roads and transportation expenses.

The cost of all governmental activities this year was \$20,173,212 compared to \$17,669,529 last year. However, as shown in the Statement of Activities, the amount that our taxpayers ultimately financed for these activities through County taxes was only \$9,710,271 because some of the cost was paid by those directly benefited from the programs (\$988,293) or by other governments and organizations that subsidized certain programs with grants and contributions (\$9,474,648).

INDIVIDUAL MAJOR FUND ANALYSIS

As the County completed the year, its governmental funds reported a combined fund balance of \$14,544,740, which is an decrease of \$2,507,597 from last year’s total of \$17,052,337.

- General Fund revenues increased and expenditures decreased by 2.3% and 4.5%, respectively, when compared to the prior year. The ending fund balance showed an increase from the prior year of \$383,889 from \$3,068,793 to \$3,452,682.
- The County has continued to look for ways to effectively manage the cost of mental health services. For the year, expenditures totaled \$1,390,455, a decrease of 4.2% from the prior year. The Mental Health Fund balance at year end increased by \$542,965 from the prior year due to decreased expenditures.
- Secondary Roads Fund revenues increased \$83,318 from the prior year. As a result, there was an increase in the Secondary Roads Fund ending balance of \$35,648, or 4.7%.
- LEC maintenance expenses decreased \$106,042 from the previous year and its ending fund balance increased from the prior year by \$130,747 to \$2,101,046.
- During the year ended June 30, 2014, the Debt Service Fund ending balance increased by \$1,406,263 due to the refunding of previously issued debt to \$595,040.
- At the end of the year, the ending fund balance in the Capital Projects Fund had decreased to \$2,481,858, partially due to an increase in expenses of \$2,142,559.

BUDGETARY HIGHLIGHTS

Over the course of the year, Wapello County, Iowa amended its budget three times. As a result of the amendments, budgeted receipts increased \$526,666 including \$428,366 for intergovernmental receipts. Budgeted disbursements increased \$5,048,877 (including \$4,668,464 for capital projects) as a result of the budget amendments. The first amendment was made on July 16, 2013, the second amendment was made on September 17, 2013, and the third amendment was made on April 29, 2014.

The County’s receipts were \$45,097 less than budgeted, a variance of .3%. The most significant variance resulted from the County receiving less miscellaneous receipts than anticipated. After the budget amendments, actual disbursements were \$4,424,887 less than the amounts budgeted. This includes \$3,023,842 and \$656,832 in the capital projects and mental health functions, respectively.

CAPTIAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

At June 30, 2014, Wapello County, Iowa had \$35,850,031 invested in a broad range of capital assets, including public safety equipment, buildings, park facilities, and roads and bridges. This amount represents a net increase (including additions, deletions and depreciation) of \$1,170,871 or 3.4% more than the prior year.

Capital Assets of Governmental Activities at Year End

| | June 30, <u>2014</u> | June 30, <u>2013</u> |
|--------------------------------------|-------------------------|-------------------------|
| Land | \$ 1,438,164 | \$ 1,322,742 |
| Construction in progress | 1,188,487 | 8,487,380 |
| Buildings | 9,707,622 | 10,202,204 |
| Machinery and equipment | 1,505,364 | 1,513,138 |
| Infrastructure | <u>22,010,394</u> | <u>13,153,696</u> |
| Totals | \$ <u>35,850,031</u> | \$ <u>34,679,160</u> |
| The year’s major additions included: | | |
| Land | \$ 115,422 | \$ - |
| Construction is progress | 1,188,487 | 1,844,578 |
| Machinery and equipment | 376,802 | 296,954 |
| Infrastructure | <u>1,482,155</u> | <u>804,838</u> |
| | \$ <u>3,162,866</u> | \$ <u>2,946,370</u> |

The County had depreciation expense of \$1,991,995 for the year ended June 30, 2014, and total accumulated depreciation as of June 30, 2014 of \$34,489,540.

Long-term Liabilities

At June 30, 2014, the County had \$6,792,460 in general obligation notes and other long-term liabilities compared to \$8,839,167 at June 30, 2013, as shown below.

Outstanding Long-term liabilities of Governmental Activities at Year-End

| | June 30, <u>2014</u> | June 30, <u>2013</u> |
|---------------------------------------|-------------------------|-------------------------|
| Installment purchases | \$ 112,910 | \$ 45,009 |
| General obligation capital loan notes | 5,595,000 | 7,610,000 |
| Capital leases | 103,829 | 203,689 |
| Compensated absences | 600,438 | 600,733 |
| Net OPEB liability | <u>380,283</u> | <u>379,736</u> |
| Total | \$ <u>6,792,460</u> | \$ <u>8,839,167</u> |

The Constitution of the State of Iowa limits the amount of general obligation debt that counties can issue to 5% of the assessed value of all taxable property within the County’s corporate limits. The County’s outstanding general obligation debt is significantly below its constitution debt limit of \$56,900,748. Other obligations include accrued vacation pay and sick leave, installment purchases, capital leases and net OPEB liability. Additional information about the County’s long-term liabilities is presented in Note 6 to the financial statements.

ECONOMIC FACTORS AND NEXT YEAR’S BUDGETS AND RATES

Wapello County, Iowa’s elected and appointed officials and citizens considered many factors when setting the fiscal year 2015 budget, tax rates, and the fees charged for the various County activities. One of those factors is the economy. Unemployment in the County (as of June 2014) now stands at 5.7% versus 6.2% a year ago. This compares with the State’s unemployment rate of 4.4% and the national rate of 6.1%.

Inflation in the State is lower than the national Consumer Price Index increase. The State’s CPI increase was 3.615% for fiscal year 2014 compared with the national increase of 4.839%.

These indicators were taken into account when adopting the budget for fiscal year 2015. Amounts available for appropriation in the operating budget are increasing by \$514,388 compared to the final fiscal year 2014 budget. Property and other county tax revenues are expected to make up the majority of this increase. Budgeted disbursements are expected to decrease by \$2,062,474 compared to the final fiscal year 2014 budget. Decreases in capital projects expenditures represent the majority of the decrease. The County has added no major new programs or initiatives to the fiscal year 2015 budget.

If these estimates are realized, the County’s budgetary operating balance is expected to decrease \$2,965,038 by the close of fiscal year 2015.

CONTACTING THE COUNTY’S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, and creditors with a general overview of Wapello County, Iowa’s finances and to show the County’s accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Wapello County Auditor’s Office, 101 West Fourth Street, Ottumwa, Iowa.

WAPELLO COUNTY, IOWA
STATEMENT OF NET POSITION
JUNE 30, 2014

| | <u>Governmental Activities</u> |
|--------------------------------------------------|------------------------------------|
| <u>ASSETS:</u> | |
| Cash, cash equivalents and pooled investments | \$ 14,595,612 |
| Receivables: | |
| Property tax: | |
| Delinquent | 3,424 |
| Succeeding year | 9,794,651 |
| Accounts | 110,563 |
| Loan | 532,000 |
| Due from other governments | 602,234 |
| Inventories | 203,716 |
| Capital assets (net of accumulated depreciation) | <u>35,850,031</u> |
| Total assets | <u>61,692,231</u> |
| <u>LIABILITIES:</u> | |
| Accounts payable | 875,152 |
| Salaries and benefits payable | 81,287 |
| Due to other governments | 66,348 |
| Accrued interest payable | 5,962 |
| Long-term liabilities: | |
| Portion due or payable within one year: | |
| General obligation capital loan notes | 715,000 |
| Compensated absences | 600,438 |
| Installment purchases | 39,220 |
| Capital leases | 103,829 |
| Portion due or payable after one year: | |
| General obligation capital loan notes | 4,880,000 |
| Installment purchases | 73,690 |
| Net OPEB liability | <u>380,283</u> |
| Total liabilities | <u>7,821,209</u> |
| <u>DEFERRED INFLOWS OF RESOURCES:</u> | |
| Unavailable property tax revenue | <u>9,794,651</u> |
| <u>NET POSITION:</u> | |
| Net investment in capital assets | 30,038,292 |
| Restricted for: | |
| Supplemental levy | 1,101,096 |
| Mental health | 4,207,869 |
| Secondary roads | 788,846 |
| LEC maintenance | 2,101,046 |
| Capital projects | 2,481,858 |
| Debt service | 595,040 |
| Other purposes | 917,399 |
| Unrestricted | <u>1,844,925</u> |
| Total net position | <u>\$ 44,076,371</u> |

WAPELLO COUNTY, IOWA

STATEMENT OF ACTIVITIES
YEAR ENDED JUNE 30, 2014

| | Program Revenues | | | | Net (Expense) Revenue and Changes in Net Position |
|-----------------------------------------|----------------------|------------------------|---------------------------------------------------------------------|----------------------------------------------------------------|---------------------------------------------------------------|
| | Expenses | Charges for Service | Operating Grants, Contributions and Restricted Interest | Capital Grants, Contributions and Restricted Interest | |
| FUNCTIONS/PROGRAMS: | | | | | |
| Governmental activities: | | | | | |
| Public safety and legal services | \$ 3,937,417 | \$ 279,157 | \$ 177,707 | \$ - | \$ (3,480,553) |
| Physical health and social services | 1,326,955 | 90,303 | 392,495 | - | (844,157) |
| Mental health | 1,409,786 | 38,544 | 1,894,961 | - | 523,719 |
| County environment and education | 854,380 | 69,305 | 30,081 | 115,422 | (639,572) |
| Roads and transportation | 8,188,868 | 17,364 | 3,936,995 | 2,486,619 | (1,747,890) |
| Governmental services to residents | 1,113,401 | 476,709 | 390,256 | - | (246,436) |
| Administration | 3,046,405 | 16,911 | - | - | (3,029,494) |
| Non-program | 125,118 | - | - | - | (125,118) |
| Interest on longterm debt | 170,882 | - | 50,112 | - | (120,770) |
| Total | \$ <u>20,173,212</u> | \$ <u>988,293</u> | \$ <u>6,872,607</u> | \$ <u>2,602,041</u> | <u>(9,710,271)</u> |
| GENERAL REVENUES: | | | | | |
| Property tax levied for: | | | | | |
| General purposes | | | | | 6,473,672 |
| Debt service | | | | | 710,007 |
| Local option tax | | | | | 1,499,176 |
| Penalty and interest on property tax | | | | | 181,328 |
| State tax credits | | | | | 388,698 |
| Unrestricted investment earnings | | | | | 11,843 |
| Gain on disposal of capital assets | | | | | 6,335 |
| Miscellaneous | | | | | 609,671 |
| Total general revenues | | | | | <u>9,880,730</u> |
| Change in net position | | | | | 170,459 |
| NET POSITION - Beginning of year | | | | | <u>43,905,912</u> |
| NET POSITION - End of year | | | | | <u>\$ 44,076,371</u> |

WAPELLO COUNTY, IOWA

BALANCE SHEET
GOVERNMENTAL FUNDS
JUNE 30, 2014

| <u>ASSETS</u> | <u>General</u> | <u>Special Revenue</u> | | | |
|---------------------------------------------------------------------------|-----------------------------|----------------------------|----------------------------|----------------------------|-----------|
| | | <u>MH-DD</u> | <u>Secondary Roads</u> | <u>LEC Maintenance</u> | |
| Cash, cash equivalents and pooled investments | \$ 3,413,727 | \$ 4,271,647 | \$ 606,279 | \$ 2,120,900 | \$ |
| Receivables: | | | | | |
| Property tax: | | | | | |
| Delinquent | 2,276 | 553 | - | - | |
| Succeeding year | 6,509,118 | 1,581,988 | - | - | |
| Accounts | 85,305 | 2,655 | 5,301 | 1 | |
| Loan | - | - | - | - | |
| Due from other governments | 153,717 | 21,551 | 192,894 | - | |
| Inventories | - | - | 203,716 | - | |
| TOTAL ASSETS | \$ <u>10,164,143</u> | \$ <u>5,878,394</u> | \$ <u>1,008,190</u> | \$ <u>2,120,901</u> | \$ |
| <u>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE</u> | | | | | |
| <u>LIABILITIES:</u> | | | | | |
| Accounts payable | \$ 125,273 | \$ 50,052 | \$ 193,399 | \$ 19,855 | \$ |
| Salaries and benefits payable | 48,504 | 1,472 | 24,715 | - | |
| Due to other governments | <u>27,934</u> | <u>36,657</u> | <u>1,230</u> | <u>-</u> | |
| Total liabilities | 201,711 | 88,181 | 219,344 | 19,855 | |
| <u>DEFERRED INFLOWS OF RESOURCES:</u> | | | | | |
| Unavailable Revenue: | | | | | |
| Succeeding year property tax | 6,509,118 | 1,581,988 | - | - | |
| Other | <u>632</u> | <u>356</u> | <u>-</u> | <u>-</u> | |
| Total deferred inflows of resources | <u>6,509,750</u> | <u>1,582,344</u> | <u>-</u> | <u>-</u> | |
| <u>FUND BALANCES:</u> | | | | | |
| Nonspendable: | | | | | |
| Inventories | - | - | 203,716 | - | |
| Restricted for: | | | | | |
| Debt service | - | - | - | - | |
| Supplemental levy purposes | 1,101,096 | - | - | - | |
| Mental health | - | 4,207,869 | - | - | |
| Secondary roads | - | - | 585,130 | - | |
| LEC maintenance | - | - | - | 2,101,046 | |
| Capital projects | - | - | - | - | |
| Other purposes | - | - | - | - | |
| Unassigned | <u>2,351,586</u> | <u>-</u> | <u>-</u> | <u>-</u> | |
| Total fund balances | <u>3,452,682</u> | <u>4,207,869</u> | <u>788,846</u> | <u>2,101,046</u> | |
| TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES | \$ <u>10,164,143</u> | \$ <u>5,878,394</u> | \$ <u>1,008,190</u> | \$ <u>2,120,901</u> | \$ |

See Notes to Financial Statements

| <u>Debt Service</u> | <u>Capital Projects</u> | <u>Nonmajor Governmental Funds</u> | <u>Total</u> |
|-------------------------|-----------------------------|--------------------------------------------|----------------------|
| 62,951 | \$ 2,450,664 | \$ 841,705 | \$ 13,767,873 |
| 247 | - | 348 | 3,424 |
| 707,885 | - | 995,660 | 9,794,651 |
| 2 | 14 | 17,278 | 110,556 |
| 532,000 | - | - | 532,000 |
| - | 117,036 | 117,036 | 602,234 |
| - | - | - | 203,716 |
| <u>1,303,085</u> | <u>\$ 2,567,714</u> | <u>\$ 1,972,027</u> | <u>\$ 25,014,454</u> |
| - | \$ 85,856 | \$ 51,577 | \$ 526,012 |
| - | - | 6,596 | 81,287 |
| - | - | 527 | 66,348 |
| - | 85,856 | 58,700 | 673,647 |
| 707,885 | - | 995,660 | 9,794,651 |
| 160 | - | 268 | 1,416 |
| <u>708,045</u> | <u>-</u> | <u>995,928</u> | <u>9,796,067</u> |
| - | - | - | 203,716 |
| 595,040 | - | - | 595,040 |
| - | - | - | 1,101,096 |
| - | - | - | 4,207,869 |
| - | - | - | 585,130 |
| - | - | - | 2,101,046 |
| - | 2,481,858 | - | 2,481,858 |
| - | - | 917,399 | 917,399 |
| - | - | - | 2,351,586 |
| <u>595,040</u> | <u>2,481,858</u> | <u>917,399</u> | <u>14,544,740</u> |
| <u>1,303,085</u> | <u>\$ 2,567,714</u> | <u>\$ 1,972,027</u> | <u>\$ 25,014,454</u> |

WAPELLO COUNTY, IOWA

RECONCILIATION OF THE BALANCE SHEET -
GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION
JUNE 30, 2014

| | |
|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------|
| TOTAL GOVERNMENTAL FUND BALANCES | \$ 14,544,740 |
| AMOUNTS REPORTED FOR GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF NET POSITION ARE DIFFERENT BECAUSE: | |
| Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the governmental funds. The cost of assets is \$70,339,571 and the accumulated depreciation is \$34,489,540. | 35,850,031 |
| The Internal Service Fund is used by management to charge the costs of partial self funding of the County's health insurance benefit plan to individual funds. The assets and liabilities of the internal service fund are included in governmental activities in the statement of net position. | 478,606 |
| Other long-term assets are not available to pay current year expenditures and, therefore, are recognized as deferred inflows in the governmental funds. | |
| Property tax | 1,416 |
| Long-term liabilities, including accrued interest payable, installment purchases, general obligation capital loan notes, capital leases, compensated absences and net OPEB liability, are not due and payable in the current year and, therefore, are not reported in the governmental funds. | <u>(6,798,422)</u> |
| NET POSITION OF GOVERNMENTAL ACTIVITIES | \$ <u>44,076,371</u> |

WAPELLO COUNTY, IOWA

STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
YEAR ENDED JUNE 30, 2014

| | | Special Revenue | |
|--------------------------------------------------------------|--------------|-----------------|--------------------|
| | General | MH-DD | Secondary Roads |
| REVENUES: | | | |
| Property and other county tax | \$ 6,473,040 | \$ 1,588,200 | \$ - |
| Interest and penalty on property tax | 181,328 | - | - |
| Local option sales tax | - | - | - |
| Intergovernmental | 1,295,579 | 303,686 | 2,628,637 |
| Licenses and permits | 150 | - | 4,755 |
| Charges for service | 810,416 | 38,544 | 6,087 |
| Use of money and property | 205,136 | - | - |
| Miscellaneous | 388,658 | 2,990 | 132,602 |
| Total revenues | 9,354,307 | 1,933,420 | 2,772,081 |
| EXPENDITURES: | | | |
| Operating: | | | |
| Public safety and legal services | 3,500,194 | - | - |
| Physical health and social services | 1,304,456 | - | - |
| Mental health | - | 1,390,455 | - |
| County environment and education | 535,835 | - | - |
| Roads and transportation | - | - | 3,828,568 |
| Governmental services to residents | 633,506 | - | - |
| Administration | 2,836,745 | - | - |
| Non-program | 123,328 | - | - |
| Debt service | - | - | - |
| Capital projects | - | - | 14,200 |
| Total expenditures | 8,934,064 | 1,390,455 | 3,842,768 |
| Excess (deficiency) of revenues over (under) expenditures | 420,243 | 542,965 | (1,070,687) |
| Other financial sources (uses): | | | |
| Sale of capital assets | - | - | 6,335 |
| Proceeds from long-term debt | 113,646 | - | - |
| Operating transfers in | - | - | 1,100,000 |
| Operating transfers out | (150,000) | - | - |
| Total other financing sources (uses) | (36,354) | - | 1,106,335 |
| Change in fund balances | 383,889 | 542,965 | 35,648 |
| FUND BALANCES - Beginning of year | 3,068,793 | 3,664,904 | 753,198 |
| FUND BALANCES - End of year | \$ 3,452,682 | \$ 4,207,869 | \$ 788,846 |

See Notes to Financial Statements

| <u>Special Revenue</u> | | | | |
|------------------------|--------------------|---------------------|---------------------|----------------------|
| <u>LEC</u> | <u>Debt</u> | <u>Capital</u> | <u>Nonmajor</u> | |
| <u>Maintenance</u> | <u>Service</u> | <u>Projects</u> | <u>Governmental</u> | <u>Total</u> |
| | | | <u>Funds</u> | |
| \$ - | \$ 709,970 | \$ - | \$ 1,077,987 | \$ 9,849,197 |
| - | - | - | - | 181,328 |
| - | - | 749,588 | 749,588 | 1,499,176 |
| - | 38,307 | - | 75,953 | 4,342,162 |
| - | - | - | 62,473 | 67,378 |
| - | - | - | 10,800 | 865,847 |
| 9,725 | 33 | 234 | 38,755 | 253,883 |
| <u>16,700</u> | <u>50,079</u> | <u>53,157</u> | <u>31,197</u> | <u>675,383</u> |
| <u>26,425</u> | <u>798,389</u> | <u>802,979</u> | <u>2,046,753</u> | <u>17,734,354</u> |
| 95,678 | - | - | 196,919 | 3,792,791 |
| - | - | - | - | 1,304,456 |
| - | - | - | - | 1,390,455 |
| - | - | - | 274,482 | 810,317 |
| - | - | - | 274,224 | 4,102,792 |
| - | - | - | 13,611 | 647,117 |
| - | - | - | 16,441 | 2,853,186 |
| - | - | - | - | 123,328 |
| - | 2,204,652 | - | - | 2,204,652 |
| - | - | <u>2,873,002</u> | <u>245,636</u> | <u>3,132,838</u> |
| <u>95,678</u> | <u>2,204,652</u> | <u>2,873,002</u> | <u>1,021,313</u> | <u>20,361,932</u> |
| <u>(69,253)</u> | <u>(1,406,263)</u> | <u>(2,070,023)</u> | <u>1,025,440</u> | <u>(2,627,578)</u> |
| - | - | - | - | 6,335 |
| - | - | - | - | 113,646 |
| 200,000 | - | 20 | - | 1,300,020 |
| <u>-</u> | <u>-</u> | <u>(200,000)</u> | <u>(950,020)</u> | <u>(1,300,020)</u> |
| <u>200,000</u> | <u>-</u> | <u>(199,980)</u> | <u>(950,020)</u> | <u>119,981</u> |
| 130,747 | (1,406,263) | (2,270,003) | 75,420 | (2,507,597) |
| <u>1,970,299</u> | <u>2,001,303</u> | <u>4,751,861</u> | <u>841,979</u> | <u>17,052,337</u> |
| \$ <u>2,101,046</u> | \$ <u>595,040</u> | \$ <u>2,481,858</u> | \$ <u>917,399</u> | \$ <u>14,544,740</u> |

WAPELLO COUNTY, IOWA

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES
YEAR ENDED JUNE 30, 2014

NET CHANGE IN FUND BALANCES - TOTAL GOVERNMENTAL FUNDS \$ (2,507,597)

AMOUNTS REPORTED FOR GOVERNMENTAL ACTIVITIES IN THE
STATEMENT OF ACTIVITIES ARE DIFFERENT BECAUSE:

Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets. Capital outlay expenditures and assets contributed exceeded depreciation expense in the current year as follows:

| | | |
|-----------------------------------------------------------------|--------------------|-----------|
| Expenditures for capital assets | \$ 560,825 | |
| Capital assets contributed by Iowa Department of Transportation | 2,486,619 | |
| Land donation | 115,422 | |
| Depreciation expense | <u>(1,991,995)</u> | 1,170,871 |

Because some revenues will not be collected for several months after the County's year end, they are not considered available revenues and are recognized as deferred inflows in the governmental funds, as follows:

| | | |
|--------------|--|-----|
| Property tax | | 941 |
|--------------|--|-----|

Proceeds from issuing long term liabilities provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Position. Repayment of long-term liabilities is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. Current year issues and repayments are as follows:

| | | |
|--------|------------------|-----------|
| Issued | (113,646) | |
| Repaid | <u>2,160,605</u> | 2,046,959 |

Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds, as follows:

| | | |
|----------------------|--------------|--------|
| Compensated absences | 295 | |
| Accrued interest | 18,770 | |
| Net OPEB liability | <u>(547)</u> | 18,518 |

The Internal Service Fund is used by management to charge the costs of the partial self-funding of the County's health insurance benefit plan to the individual funds. The change in net position of the Internal Service Fund is reported with governmental activities.

| | | |
|---------------------------------------------------|--|-------------------|
| CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES | | <u>\$ 170,459</u> |
|---------------------------------------------------|--|-------------------|

WAPELLO COUNTY, IOWA
STATEMENT OF NET POSITION
PROPRIETARY FUND
JUNE 30, 2014

| | | <u>Internal Service - Wapello County Employee Health</u> |
|-----------------------------------------------|--------------|------------------------------------------------------------------|
| <u>ASSETS:</u> | | |
| Current assets: | | |
| Cash, cash equivalents and pooled investments | \$ | 827,739 |
| Receivables: | | |
| Accounts | | <u>7</u> |
| | TOTAL ASSETS | <u>827,746</u> |
| <u>LIABILITIES:</u> | | |
| Current liabilities: | | |
| Accounts payable | | <u>349,140</u> |
| <u>NET POSITION:</u> | | |
| Unrestricted | \$ | <u><u>478,606</u></u> |

WAPELLO COUNTY, IOWA

STATEMENT OF REVENUES, EXPENSES AND CHANGES
IN FUND NET POSITION
PROPRIETARY FUND
YEAR ENDED JUNE 30, 2014

| | |
|-----------------------------------------|----------------------------------------------------------------|
| | Internal Service - Wapello County <u>Employee Health</u> |
| <u>OPERATING REVENUES:</u> | |
| Reimbursements from operating funds | \$ 2,595,819 |
| <u>OPERATING EXPENSES:</u> | |
| Medical claims | <u>3,155,157</u> |
| Operating loss | (559,338) |
| <u>NON-OPERATING REVENUES:</u> | |
| Interest income | <u>105</u> |
| Net loss | (559,233) |
| <u>NET POSITION</u> - Beginning of year | <u>1,037,839</u> |
| <u>NET POSITION</u> - End of year | \$ <u><u>478,606</u></u> |

WAPELLO COUNTY, IOWA
STATEMENT OF CASH FLOWS
PROPRIETARY FUND
YEAR ENDED JUNE 30, 2014

| | <u>Internal Service - Wapello County Employee Health</u> |
|--------------------------------------------------------------------------------------------|------------------------------------------------------------------|
| <u>CASH FLOWS FROM OPERATING ACTIVITIES:</u> | |
| Cash received from operating fund reimbursements | \$ 2,595,822 |
| Cash payments to suppliers for services | <u>(3,014,547)</u> |
| NET CASH USED IN OPERATING ACTIVITIES | (418,725) |
| <u>CASH FLOWS FROM INVESTING ACTIVITIES:</u> | |
| Interest on investments | <u>105</u> |
| NET DECREASE IN CASH, CASH EQUIVALENTS AND POOLED INVESTMENTS | (418,620) |
| <u>CASH, CASH EQUIVALENTS AND POOLED INVESTMENTS</u> - Beginning of year | <u>1,246,359</u> |
| <u>CASH, CASH EQUIVALENTS AND POOLED INVESTMENTS</u> - End of year | \$ <u><u>827,739</u></u> |
| <u>RECONCILIATION OF OPERATING INCOME TO NET</u> | |
| <u>CASH USED IN OPERATING ACTIVITIES:</u> | |
| Operating loss | \$ (559,338) |
| Adjustments to reconcile operating income to net cash provided by operating activities: | |
| Decrease in accounts receivable | 3 |
| Increase in accounts payable | <u>140,610</u> |
| Net cash used in operating activities | \$ <u><u>(418,725)</u></u> |

WAPELLO COUNTY, IOWA

STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES
AGENCY FUNDS
JUNE 30, 2014

ASSETS

| | | |
|------------------------------------------------|----|-------------------|
| Cash, cash equivalents and pooled investments: | | |
| County Treasurer | \$ | 2,748,485 |
| Other County officials | | 114,460 |
| Receivables: | | |
| Accounts receivable | | 21,924 |
| Property tax receivable: | | |
| Delinquent | | 10,857 |
| Succeeding year | | 31,055,679 |
| Due from other governments | | 64,008 |
| Total assets | | <u>34,015,413</u> |

LIABILITIES

| | | |
|--------------------------|--|-------------------|
| Accounts payable | | 10,070 |
| Due to other governments | | 33,945,396 |
| Compensated absences | | 24,187 |
| Trusts payable | | 35,760 |
| Total liabilities | | <u>34,015,413</u> |

NET POSITION \$ -

WAPELLO COUNTY, IOWA

NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2014

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Wapello County, Iowa is a political subdivision of the State of Iowa and operates under the Home Rule provisions of the Constitution of Iowa. The County operates under the Board of Supervisors form of government. Elections are on a partisan basis. Other elected officials operate independently with the Board of Supervisors. These officials are the Auditor, Treasurer, Recorder, Sheriff, and Attorney. The County provides numerous services to citizens, including law enforcement, health and social services, parks and cultural activities, planning and zoning, roadway construction and maintenance and general administrative services.

The County's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

A. Reporting Entity

For financial reporting purposes, Wapello County, Iowa has included all funds, organizations, agencies, boards, commissions and authorities. The County has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the County's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of the organization's governing body and (1) the ability of the County to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the County.

These financial statements present Wapello County, Iowa (the primary government) and its component units. The component units discussed below are included in the County's reporting entity because of the significance of their operational or financial relationships with the County.

Blended Component Units – The following component units are entities which are legally separate from the County, but are so intertwined with the County they are, in substance, the same as the County. They are reported as part of the County and blended into the appropriate funds.

The drainage districts have been established pursuant to Chapter 468 of the Code of Iowa for the drainage of surface waters from agricultural and other lands or the protection of such lands from overflow. Although these districts are legally separate from the County, they are controlled, managed and supervised by the Wapello County Board of Supervisors. The drainage districts are reported as a Special Revenue Fund. Financial information of the individual drainage districts can be obtained from the Wapello County Auditor's office.

Jointly Governed Organizations – The County also participates in several jointly governed organizations that provide goods or services to the citizenry of the County but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The County Board of Supervisors are members of or appoint representatives to the following boards and commissions: County Assessor's Conference Board, County Emergency Management Commission and County Joint E911 Service Board. Financial transactions of these organizations are included in the County's financial statements only to the extent of the County's fiduciary relationship with the organization and, as such, are reported in the Agency Funds of the County.

WAPELLO COUNTY, IOWA
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2014

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

B. Basis of Presentation

Government-wide Financial Statements – The Statement of Net Position and the Statement of Activities report information on all of the nonfiduciary activities of the County and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities are supported by property tax, intergovernmental revenues and other nonexchange transactions.

The Statement of Net Position presents the County's nonfiduciary assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. Net position is reported in the following categories:

Net investment in capital assets consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes and other debt attributable to the acquisition, construction or improvement of those assets.

Restricted net position result when constraints placed on net position use are either externally imposed or are imposed by law through constitutional provisions or enabling legislation. Enabling legislation did not result in any restricted net position.

Unrestricted net position consist of net position not meeting the definition of the preceding categories. Unrestricted net position is often subject to constraints imposed by management which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

Fund Financial Statements – Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The County reports the following major governmental funds:

The General Fund is the general operating fund of the County. All general tax revenues and other revenues not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, the fixed charges and the capital improvement costs that are not paid from other funds.

Special Revenue

The MH-DD Fund is used to account for property tax and other revenues designated to be used to fund mental health, intellectual disabilities and developmental disabilities services.

The Secondary Roads Fund is used to account for the road use tax allocation from the State of Iowa, required transfers from the General Fund and the Special Revenue, Rural Services Funds and other revenues to be used for secondary road construction and maintenance.

The LEC Maintenance Fund is used to account for local option tax funds received for maintenance of the Law Enforcement Center.

WAPELLO COUNTY, IOWA

NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2014

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

B. Basis of Presentation (Continued)

Debt Service

The Debt Service fund is utilized to account for property tax and other revenues to be used for the payment of principal and interest on the County's general long-term debt.

Capital Projects

The Capital Projects Fund is used to account for all resources used in the acquisition and construction of capital facilities and other capital assets.

Additionally, the County reports the following funds:

Proprietary Fund

An Internal Service Fund is utilized to account for the financing of goods or services purchased by one department of the County and provided to other departments or agencies on a cost reimbursement basis.

Fiduciary Funds

Agency funds are used to account for assets held by the County as an agent for individuals, private organizations, certain jointly governed organizations, other governmental units and/or other funds.

C. Measurement Focus and Basis of Accounting

The government-wide, proprietary fund and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current year or soon enough thereafter to pay liabilities of the current year. For this purpose, the County considers revenues to be available if they are collected within 60 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest are considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the County.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recorded as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the County funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net position available to finance the program. It is the County's policy to first apply cost-reimbursements grant resources to such programs, followed by categorical block grants, and then by general revenues.

WAPELLO COUNTY, IOWA

NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2014

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

C. Measurement Focus and Basis of Accounting (Continued)

When an expenditure is incurred in governmental funds which can be paid using either restricted or unrestricted resources, the County's policy is to pay the expenditure from restricted fund balance and then from less-restrictive classifications – committed, assigned and then unassigned fund balances.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the County's Internal Service Fund is charges to customers for sales and services. Operating expenses for Internal Service Funds include the cost of services and administrative expenses. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The County maintains its financial records on the cash basis. The financial statements of the County are prepared by making memorandum adjusting entries to the cash basis financial records.

D. Assets, Liabilities, Deferred Inflows of Resources and Fund Equity

The following accounting policies are followed in preparing the financial statements:

Cash, Cash Equivalents and Pooled Investments – The cash balances of most County funds are pooled and invested. Interest earned on investments is recorded in the General Fund, unless otherwise provided by law. Investments are stated at fair value except for the investment in the Iowa Public Agency Investment Trust which is valued at amortized cost and non-negotiable certificates of deposit which are stated at cost.

For purposes of the statement of cash flows, all short-term cash investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash and, at the day of purchase, have a maturity date no longer than three months.

Property Tax Receivable – Property tax in governmental funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date the tax asking is certified by the County Board of Supervisors. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by the Board of Supervisors to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the Board of Supervisors is required to certify its budget in March of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds become due and collectible in September and March of the fiscal year with a 1.5% per month penalty for delinquent payments; is based on January 1, 2012 assessed property valuations; is for the tax accrual period July 1, 2013 through June 30, 2014 and reflects the tax asking contained in the budget certified by the County Board of Supervisors in March, 2013.

Due from Other Governments – Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.

WAPELLO COUNTY, IOWA

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2014

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Assets, Liabilities, Deferred Inflows of Resources and Fund Equity (Continued)

Inventories – Inventories are valued at cost using the first-in, first-out method. Inventories consist of expendable supplies held for consumption. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Capital Assets – Capital assets, which include property, equipment and vehicles, intangibles and infrastructure assets acquired after July 1, 1980 (e.g., roads, bridges, curbs, gutters, sidewalks, and similar items which are immovable and of value only to the County), are reported in the governmental activities column in the government-wide Statement of Net Position. Capital assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation. The costs of normal maintenance and repair that do not add to the value of the asset or materially extend asset lives are not capitalized. Reportable capital assets are defined by the County as assets with initial, individual costs in excess of the following thresholds and estimated useful lives in excess of three years.

| <u>Asset Class</u> | <u>Amount</u> |
|----------------------------------|---------------|
| Infrastructure | \$ 50,000 |
| Land, buildings and improvements | 25,000 |
| Machinery and Equipment | 5,000 |

Capital assets of the County are depreciated using the straight line method over the following estimated useful lives:

| <u>Asset Class</u> | <u>Estimated Useful lives (In Years)</u> |
|-------------------------|--------------------------------------------------|
| Infrastructure | 15-50 |
| Buildings | 25-50 |
| Machinery and Equipment | 5-20 |

Due to Other Governments – Due to other governments represents taxes and other revenues collected by the County and payments for services which will be remitted to other governments.

Trusts Payable – Trusts payable represents amounts due to others which are held by various County officials in fiduciary capacities until the underlying legal matters are resolved.

Compensated Absences – County employees accumulate a limited amount of earned but unused vacation and sick leave hours for subsequent use or for payment upon termination, death or retirement. A liability is recorded when incurred in the government-wide, proprietary fund and fiduciary fund financial statements. A liability for these amounts is reported in governmental fund financial statements only for employees who have resigned or retired. The compensated absences liability has been computed based on rates of pay in effect at June 30, 2014. The compensated absences liability attributable to the governmental activities will be paid primarily by the General Fund and the special revenue, MH-DD, Rural Services and Secondary Roads Funds.

Long-term Liabilities – In the government-wide and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities or proprietary fund Statement of Net Position.

In the governmental fund financial statements, the face amount of debt issued is reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

WAPELLO COUNTY, IOWA

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2014

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Assets, Liabilities, Deferred Inflows of Resources and Fund Equity (Continued)

Deferred Inflows of Resources – Although certain revenues are measurable, they are not available. Available means collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources in the governmental fund financial statements represent the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources consist of property tax receivable and other receivables not collected within sixty days after year end.

Deferred inflows of resources in the Statement of Net Position consist of succeeding year property tax receivables that will not be recognized until the year for which it is levied.

Fund Equity – In the governmental fund financial statements, fund balances are classified as follows:

Nonspendable – Amounts which cannot be spent because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

Restricted – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or are imposed by law through constitutional provisions or enabling legislation.

Unassigned – All amounts not included in the preceding classifications.

Net Position – The net position of the Internal Service, Wapello County Employee Health Fund is designated for anticipated future catastrophic losses of the County.

E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information.

F. Use of Estimates

Management uses estimates and assumptions in preparing financial statements. Those estimates and assumptions affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities, and the reported revenues and expenses. Accordingly, actual results could differ from those estimates.

WAPELLO COUNTY, IOWA

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2014

NOTE 2: CASH, CASH EQUIVALENTS AND POOLED INVESTMENTS

The County's deposits in banks at June 30, 2014 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The County is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Supervisors; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

Investments are stated at fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates.

The County had investments in the Iowa Public Agency Investment Trust which are valued at an amortized cost of \$5,369,840 pursuant to Rule 2a-7 under the Investment Company Act of 1940.

Interest rate risk – The County's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) to instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days but the maturities shall be consistent with the needs and use of the County.

NOTE 3: INTERFUND TRANSFERS

The detail of interfund transfers for the year ended June 30, 2014 is as follows:

| <u>Transfer to</u> | <u>Transfer from</u> | <u>Amount</u> |
|--------------------|----------------------|---------------------|
| Secondary Roads | General Fund | \$ 150,000 |
| | Rural Services | 950,000 |
| | | <u>1,100,000</u> |
| Capital projects | I-Jobs | 20 |
| LEC-Maintenance | Capital projects | 200,000 |
| | | \$ <u>1,300,020</u> |

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.

WAPELLO COUNTY, IOWA
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2014

NOTE 4: CAPITAL ASSETS

Capital assets activity for the year ended June 30, 2014 was as follows:

| | <u>Balance Beginning of Year</u> | <u>Increases</u> | <u>Decreases</u> | <u>Balance End of Year</u> |
|---------------------------------------------|------------------------------------------|----------------------|-----------------------|------------------------------------|
| Governmental activities: | | | | |
| Capital assets not being depreciated: | | | | |
| Land | \$ 1,322,742 | \$ 115,422 | \$ - | \$ 1,438,164 |
| Construction in progress | <u>8,487,380</u> | <u>2,670,642</u> | <u>(9,969,535)</u> | <u>1,188,487</u> |
| Total capital assets not being depreciated | <u>9,810,122</u> | <u>2,786,064</u> | <u>(9,969,535)</u> | <u>2,626,651</u> |
| Capital assets being depreciated: | | | | |
| Buildings | 30,939,038 | - | - | 30,939,038 |
| Machinery and equipment | 7,081,379 | 376,802 | (196,721) | 7,261,460 |
| Infrastructure | <u>19,542,887</u> | <u>9,969,535</u> | <u>-</u> | <u>29,512,422</u> |
| Total capital assets being depreciated | <u>57,563,304</u> | <u>10,346,337</u> | <u>(196,721)</u> | <u>67,712,920</u> |
| Less accumulated depreciation for: | | | | |
| Buildings | 20,736,834 | 494,582 | - | 21,231,416 |
| Machinery and equipment | 5,568,241 | 384,576 | (196,721) | 5,756,096 |
| Infrastructure | <u>6,389,191</u> | <u>1,112,837</u> | <u>-</u> | <u>7,502,028</u> |
| Total accumulated depreciation | <u>32,694,266</u> | <u>1,991,995</u> | <u>(196,721)</u> | <u>34,489,540</u> |
| Total capital assets being depreciated, net | <u>24,869,038</u> | <u>8,354,342</u> | <u>-</u> | <u>33,223,380</u> |
| Governmental activities capital assets, net | \$ <u>34,679,160</u> | \$ <u>11,140,406</u> | \$ <u>(9,969,535)</u> | \$ <u>35,850,031</u> |

Depreciation expense was charged to the following functions:

| | | |
|------------------------------------------------------|---------------------|--|
| Governmental activities: | | |
| Public safety and legal services | \$ 257,208 | |
| Physical health and social services | 355 | |
| Mental health | 3,271 | |
| County environment and education | 34,231 | |
| Roads and transportation | 1,358,360 | |
| Governmental services to residents | 165,436 | |
| Administration | <u>173,134</u> | |
| Total depreciation expense – governmental activities | \$ <u>1,991,995</u> | |

WAPELLO COUNTY, IOWA

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2014

NOTE 5: DUE TO OTHER GOVERNMENTS

The County purchases services from other governmental units and also acts as a fee and tax collection agent for various governmental units. Tax collections are remitted to those governments in the month following collection. A summary of amounts due to other governments at June 30, 2014 is as follows:

| <u>Fund</u> | <u>Description</u> | <u>Amount</u> |
|----------------------------------|--------------------|----------------------|
| General | Services | \$ 27,934 |
| Special Revenue: | | |
| MH-DD | Services | 36,657 |
| Secondary roads | | 1,230 |
| Recorder's electronic fees | | 475 |
| Rural services | | <u>52</u> |
| | | <u>38,414</u> |
| Total for governmental funds | | \$ <u>66,348</u> |
| Agency: | | |
| Schools | Collections | \$ 15,561,784 |
| Corporations | | 14,209,173 |
| Area schools | | 875,671 |
| Auto license and use tax | | 736,528 |
| County assessor | | 1,363,418 |
| Townships | | 323,489 |
| Agricultural extension education | | 222,325 |
| E911 | | 387,631 |
| All other | | <u>265,377</u> |
| Total for agency funds | | \$ <u>33,945,396</u> |

NOTE 6: LONG-TERM LIABILITIES

A summary of changes in long-term liabilities for the year ended June 30, 2014 is as follows:

| | <u>General Obligation Capital Loan Notes</u> | <u>Capital Leases</u> | <u>Installment Purchases</u> | <u>Compensated Absences</u> | <u>Net OPEB Liability</u> | <u>Total</u> |
|---------------------------|----------------------------------------------------------|---------------------------|----------------------------------|---------------------------------|-----------------------------------|---------------------|
| Balance beginning of year | \$ 7,610,000 | \$ 203,689 | \$ 45,009 | \$ 600,733 | \$ 379,736 | \$ 8,839,167 |
| Increases | - | - | 113,646 | 600,438 | 547 | 714,631 |
| Decreases | <u>(2,015,000)</u> | <u>(99,860)</u> | <u>(45,745)</u> | <u>(600,733)</u> | - | <u>(2,761,338)</u> |
| Balance end of year | \$ <u>5,595,000</u> | \$ <u>103,829</u> | \$ <u>112,910</u> | \$ <u>600,438</u> | \$ <u>380,283</u> | \$ <u>6,792,460</u> |
| Due within one year | \$ <u>715,000</u> | \$ <u>103,829</u> | \$ <u>39,220</u> | \$ <u>600,438</u> | \$ - | \$ <u>1,458,487</u> |

WAPELLO COUNTY, IOWA

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2014

NOTE 6: LONG-TERM LIABILITIES (Continued)

Notes Payable

A summary of the County's June 30, 2014 general obligation capital loan note indebtedness is as follows:

| Year Ending June 30, | <u>Series 2013A</u> <u>Issued March 28, 2013</u> | | | <u>Series 2013B</u> <u>Issued March 28, 2013</u> | | | <u>Total</u> | | |
|----------------------------|-----------------------------------------------------|---------------------|-------------------|-----------------------------------------------------|---------------------|------------------|---------------------|-------------------|---------------------|
| | <u>Interest Rate</u> | <u>Principal</u> | <u>Interest</u> | <u>Interest Rate</u> | <u>Principal</u> | <u>Interest</u> | <u>Principal</u> | <u>Interest</u> | <u>Total</u> |
| 2015 | 1.1% | \$ 430,000 | \$ 56,910 | 1.1% | \$ 285,000 | \$ 15,630 | \$ 715,000 | \$ 72,540 | \$ 787,540 |
| 2016 | 1.1 | 435,000 | 52,180 | 1.1 | 275,000 | 12,496 | 710,000 | 64,676 | 774,676 |
| 2017 | 1.1 | 440,000 | 47,394 | 1.1 | 270,000 | 9,470 | 710,000 | 56,864 | 766,864 |
| 2018 | 1.1 | 450,000 | 42,556 | 1.1 | 280,000 | 6,500 | 730,000 | 49,056 | 779,056 |
| 2019 | 1.2 | 450,000 | 37,604 | 1.2 | 285,000 | 3,420 | 735,000 | 41,024 | 776,024 |
| 2020-2024 | 1.35-2.1 | 1,900,000 | 91,858 | - | - | - | 1,900,000 | 91,858 | 1,991,858 |
| 2025-2026 | 2.1 | <u>95,000</u> | <u>3,046</u> | - | <u>-</u> | <u>-</u> | <u>95,000</u> | <u>3,046</u> | <u>98,046</u> |
| | | \$ <u>4,200,000</u> | \$ <u>331,548</u> | | \$ <u>1,395,000</u> | \$ <u>47,516</u> | \$ <u>5,595,000</u> | \$ <u>379,064</u> | \$ <u>5,974,064</u> |

During the year ended June 30, 2014, the County retired \$2,015,000 of general obligation capital loan notes.

The Wapello County E-911 Organization has agreed to pay the County for their portion principal and interest on the Series 2013A capital loan notes as they become due. The County reports a loan receivable in the Debt Service Fund equal to the principal outstanding on these general obligation capital loan notes.

Installment Purchase Agreements

During the years ended June 30, 2014 and 2013, the County purchased equipment under installment purchase agreements. The agreements call for annual payments, including interest from 1.25% to 6%. Future maturities at June 30, 2014 are as follows:

| <u>Year Ended June 30,</u> | |
|--------------------------------|-------------------|
| 2015 | \$ 39,220 |
| 2016 | 40,736 |
| 2017 | 25,728 |
| 2018 | <u>7,226</u> |
| | \$ <u>112,910</u> |

Capital Lease Purchase Agreements

The County has entered into two capital lease purchase agreements to lease equipment with a historical cost of \$491,747. The following is a schedule of the future minimum lease payments, including interest at rates ranging from 3.25% to 4.20% per annum, and the present value of net minimum lease payments under the agreements in effect at June 30, 2014:

| <u>Year Ended June 30,</u> | |
|---------------------------------------------|-------------------|
| 2015 | 105,407 |
| Less amount representing interest | <u>1,578</u> |
| Present value of net minimum lease payments | \$ <u>103,829</u> |

Payments under capital lease purchase agreements totaled \$105,407 for the year ended June 30, 2014.

WAPELLO COUNTY, IOWA

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2014

NOTE 7: PENSION AND RETIREMENT BENEFITS

The County contributes to the Iowa Public Employees Retirement System (IPERS), which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa, 50306-9117.

Most regular plan members are required to contribute 5.95% of their annual covered salary and the County is required to contribute 8.93% of covered salary. Certain employees in special risk occupations and the County contribute an actuarially determined contribution rate. Contribution requirements are established by state statute. The County's contributions to IPERS for the years ended June 30, 2014, 2013 and 2012 were \$518,964, \$490,114 and \$474,783, respectively, equal to the required contributions for each year.

NOTE 8: RISK MANAGEMENT

Wapello County, Iowa is a member in the Iowa Communities Assurance Pool, as allowed by Chapter 331.301 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 700 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials liability, police professional liability, property, inland marine and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual casualty operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses estimated for the fiscal year plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained at a level determined by the Board not to exceed 300 percent of basis rate or to comply with the requirements of any applicable regulatory authority having jurisdiction over the Pool.

The Pool also provides property coverage. Members who elect such coverage make annual operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses, reinsurance premiums, losses and loss expenses for property risks estimated for the fiscal year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The County's property and casualty contributions to the risk pool are recorded as expenditures from its operating funds at the time of payment to the risk pool. The County's contributions to the Pool for the year ended June 30, 2014 were \$210,181.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$350,000 per claim. Claims exceeding \$350,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the County's risk-sharing certificate. Property and automobile physical damage risks are retained by the Pool up to \$150,000 each occurrence, each location. Property risks exceeding \$150,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the County's risk-sharing certificate.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim, property loss or series of claims or losses exceeds the amount of risk-sharing protection provided by the County's risk-sharing certificate, or in the event a casualty claim, property loss or series of claims or losses exhausts the Pool's funds and any excess risk-sharing recoveries, then payment of such claims or losses shall be the obligation of the respective individual member against whom the claim was made or the loss was incurred.

WAPELLO COUNTY, IOWA

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2014

NOTE 8: RISK MANAGEMENT (Continued)

The County does not report a liability for losses in excess of reinsurance or excess risk-sharing recoveries unless it is deemed probable such losses have occurred and the amount of such loss can be reasonably estimated. Accordingly, at June 30, 2014, no liability has been recorded in the County's financial statements. As of June 30, 2014, settled claims have not exceeded the risk pool or reinsurance coverage since the pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days prior written notice may withdraw from the Pool. Upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Upon withdrawal, a formula set forth in the Pool's intergovernmental contract with its members is applied to determine the amount (if any) to be refunded to the withdrawing member.

The County also carries commercial insurance purchased from other insurers for coverage associated with workers compensation and employee blanket bond. The County assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

NOTE 9: EMPLOYEE HEALTH INSURANCE PLAN

The Internal Service, Wapello County Employee Health Fund was established to account for partial self funding of the County's health insurance benefit plan. The plan is funded by County contributions and is administered through a service agreement with First Administrators, Inc. The agreement is subject to automatic renewal provisions. The County assumes liability for claims up to the individual stop loss limitation of \$30,000. Claims in excess of coverage are insured through purchase of stop loss insurance.

Monthly payments of service fees and plan contributions to the Wapello County Employee Health Fund are recorded as expenditures from the operating funds. Under the administrative services agreement, monthly payments of service fees and claims processed are paid to First Administrators, Inc. from the Wapello County Employee Health Fund. The County's contribution to the fund for the year ended June 30, 2014 was \$2,595,819.

Amounts payable from the Wapello County Employee Health Fund at June 30, 2014 total \$349,140 which is for incurred but not reported (IBNR) and reported but not paid claims. The amounts are based on actuarial estimates of the amounts necessary to pay prior-year and current-year claims and to establish a reserve for catastrophic losses. That reserve was \$478,606 at June 30, 2014 and is reported as a designation of the Internal Service, Wapello County Employee Group Health Fund net position. A liability has been established based on the requirements of Governmental Accounting Standards Board Statement Number 10, which requires a liability for claims be reported if information prior to the issuance of the financial statements indicates it is probable a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Settlements have not exceeded the stop-loss coverage in any of the past three years. A reconciliation of changes in the aggregate liability for claims for the current year is as follows:

| | |
|-------------------------------------------------------------------------------|-------------------|
| Unpaid claims beginning of year | \$ 208,530 |
| Incurred claims (including claims incurred but not reported at June 30, 2014) | 3,155,157 |
| Payments | <u>3,014,547</u> |
| Unpaid claims end of year | \$ <u>349,140</u> |

WAPELLO COUNTY, IOWA

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2014

NOTE 10: CONTINGENT LIABILITIES

The County is contingently liable on United States Department of Agriculture Rural Development notes for the Wapello County Rural Fire Agency (a 28E Organization). At June 30, 2014, this loan had outstanding balance of \$132,307. The County is contingently liable on an additional United States Department of Agriculture Rural Development note for the Wapello County Rural Fire Agency (a 28E Organization). At June 30, 2014, the note had an outstanding balance of \$82,826. Since the interest and principal are currently paid by the respective entities, these liabilities have not been recorded in the Statement of Net Position.

NOTE 11: OTHER POSTEMPLOYMENT BENEFITS (OPEB)

Plan Description – The County operates a single-employer health benefit plan which provides medical/prescription drug benefits for employees, retirees and their spouses. There are 148 active and 11 retired members in the plan. Retired participants must be age 55 or older at retirement.

The medical/prescription drug benefits are provided through a partially self-funded medical plan administered by Wellmark. Retirees under age 65 pay the same premium for the medical/prescription drug benefits as active employees, which results in an implicit subsidy and an OPEB liability.

Funding Policy – The contribution requirements of plan members are established and may be amended by the County. The County currently finances the retiree benefit plan on a pay-as-you-go basis.

Annual OPEB Cost and Net OPEB Obligation – The County's annual OPEB cost is calculated based on the annual required contribution (ARC) of the County, an amount actuarially determined in accordance with GASB Statement No. 45. The ARC represents a level of funding which, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed 30 years.

The following table shows the components of the County's annual OPEB cost for the year ended June 30, 2014, the amount actually contributed to the plan and changes in the County's net OPEB obligation:

| | |
|--------------------------------------------|-------------------|
| Annual required contribution | \$ 153,669 |
| Interest on net OPEB obligation | 15,189 |
| Adjustment to annual required contribution | <u>(8,101)</u> |
| Annual OPEB cost | 160,757 |
| Contributions made | <u>(160,210)</u> |
| Increase in net OPEB obligation | 547 |
| Net OPEB obligation beginning of year | <u>379,736</u> |
| Net OPEB obligation end of year | \$ <u>380,283</u> |

For calculation of the net OPEB obligation, the actuary has set the transition day as July 1, 2008. The end of year net OPEB obligation was calculated by the actuary as the cumulative difference between the actuarially determined funding requirements and the actual contributions for the year ended June 30, 2014.

For the year ended June 30, 2014, the County contributed \$160,210 to the medical plan.

The County's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation are summarized as follows:

| <u>Year Ended</u> <u>June 30,</u> | <u>Annual</u> <u>OPEB Cost</u> | <u>Percentage of</u> <u>Annual OPEB</u> <u>Cost Contributed</u> | <u>Net</u> <u>OPEB</u> <u>Obligation</u> |
|--------------------------------------|-----------------------------------|-----------------------------------------------------------------------|------------------------------------------------|
| 2012 | \$ <u>153,748</u> | 73.40% | \$ <u>343,789</u> |
| 2013 | \$ <u>160,087</u> | 77.55% | \$ <u>379,736</u> |
| 2014 | \$ <u>160,757</u> | 99.66% | \$ <u>380,283</u> |

WAPELLO COUNTY, IOWA

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2014

NOTE 11: OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)

Funded Status and Funding Progress – As of July 1, 2011, the most recent actuarial valuation date for the period July 1, 2013 through June 30, 2014, the actuarial accrued liability was \$1,567,072 with no actuarial value of assets, resulting in an unfunded actuarial accrued liability (UAAL) of \$1,567,072. The covered payroll (annual payroll of active employees covered by the plan) was approximately \$5,783,744 and the ratio of the UAAL to covered payroll was 27.09%. As of June 30, 2014, there were no trust fund assets.

Actuarial Methods and Assumptions – Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumption about future employment, mortality and the health care cost trend. Actuarially determined amounts are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The Schedule of Funding Progress for the Retiree Health Plan, presented as Required Supplementary Information in the section following the Notes to Financial Statements, will present multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Projections of benefits for financial reporting purposes are based on the plan as understood by the employer and the plan members and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

As of the July 1, 2011 actuarial valuation date, the unit credit cost method was used. The actuarial assumptions include a 4% discount rate based on the County's funding policy. The projected annual medical trend rate is 10%. The ultimate medical trend rate is 5%. The medical trend rate is reduced 0.5% each year until reaching the 5% ultimate trend rate. An inflation rate of 3% is assumed for the purpose of this computation.

Mortality rates are from the RP2000 Combined Mortality Table, applied on a gender-specific basis. Annual retirement and termination probabilities were developed using the alternate valuation method as prescribed by GASB 45.

Projected claim costs of the medical plan are \$657 (\$1,411 for retiree and spouse coverage) per month for retirees. The salary increase rate was assumed to be 3% per year. The UAAL is being amortized as a level percentage of projected payroll expense on an open basis over 30 years.

NOTE 12: CONSTRUCTION CONTRACT COMMITMENTS

Prior to June 30, 2014 the County had signed several construction contracts that are summarized below:

| | |
|------------------------------|------------------|
| Total commitments | \$ 1,199,421 |
| Less amounts paid or accrued | <u>1,188,487</u> |
| Remaining commitments | <u>\$ 10,934</u> |

The remaining balance at June 30, 2014 will be paid as work on the projects progress.

NOTE 13: PROSPECTIVE ACCOUNTING CHANGE

The Governmental Accounting Standards Board has issued Statement No. 68, Accounting and Financial Reporting for Pensions – an Amendment of GASB No. 27. This statement will be implemented for the fiscal year ending June 30, 2015. The revised requirements establish new financial reporting requirements for state and local governments which provide their employees with pension benefits, including additional note disclosures and required supplementary information. In addition, the Statement of Net Position is expected to include a significant liability for the government's proportionate share of the employee pension plan.

WAPELLO COUNTY, IOWA

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2014

NOTE 14: RECLASSIFICATIONS

Certain amounts for the year ended June 30, 2013 have been reclassified to conform to June 30, 2014 presentation.

NOTE 15: SUBSEQUENT EVENTS

Subsequent events have been evaluated through February 4, 2015, the date the financial statements were available to be issued.

Subsequent to June 30, 2014, the County entered into a lease agreement with O'Halloran International for three dump trucks in the amount of \$488,307. Payments will be made annually over five years at an interest rate of 2.50% per annum.

REQUIRED SUPPLEMENTARY INFORMATION

WAPELLO COUNTY, IOWA

BUDGETARY COMPARISON SCHEDULE OF
RECEIPTS, DISBURSEMENTS AND CHANGES IN BALANCES -
BUDGET AND ACTUAL (CASH BASIS) - ALL GOVERNMENTAL FUNDS
REQUIRED SUPPLEMENTARY INFORMATION
YEAR ENDED JUNE 30, 2014

| | Governmental Fund Types <u>Actual</u> | <u>Budgeted Amounts</u> | | Final to Actual Variance |
|-----------------------------------------------------------------------------------------------------------------------|---------------------------------------------|-------------------------|----------------------|--------------------------------|
| | | <u>Original</u> | <u>Final</u> | |
| <u>RECEIPTS:</u> | | | | |
| Property and other County tax | \$ 11,532,811 | \$ 11,244,081 | \$ 11,244,081 | \$ 288,730 |
| Interest and penalty on property tax | 181,612 | 141,000 | 141,000 | 40,612 |
| Intergovernmental | 4,373,316 | 3,978,720 | 4,407,086 | (33,770) |
| Licenses and permits | 67,585 | 55,100 | 55,100 | 12,485 |
| Charges for service | 835,718 | 820,627 | 820,627 | 15,091 |
| Use of money and property | 252,294 | 234,178 | 238,178 | 14,116 |
| Miscellaneous | 695,512 | 983,573 | 1,077,873 | (382,361) |
| Total receipts | <u>17,938,848</u> | <u>17,457,279</u> | <u>17,983,945</u> | <u>(45,097)</u> |
| <u>DISBURSEMENTS:</u> | | | | |
| Public safety and legal services | 3,793,671 | 3,863,559 | 3,961,091 | 167,420 |
| Physical health and social services | 1,352,250 | 1,598,865 | 1,598,865 | 246,615 |
| Mental health | 1,434,733 | 2,091,565 | 2,091,565 | 656,832 |
| County environment and education | 812,357 | 858,410 | 863,375 | 51,018 |
| Roads and transportation | 4,043,046 | 3,985,750 | 4,095,750 | 52,704 |
| Governmental services to residents | 649,124 | 744,584 | 744,584 | 95,460 |
| Administration | 2,836,932 | 2,834,936 | 2,952,936 | 116,004 |
| Non-program | 127,752 | 138,026 | 142,142 | 14,390 |
| Debt service | 793,609 | 748,411 | 794,211 | 602 |
| Capital projects | 3,341,622 | 1,697,000 | 6,365,464 | 3,023,842 |
| Total disbursements | <u>19,185,096</u> | <u>18,561,106</u> | <u>23,609,983</u> | <u>4,424,887</u> |
| Excess (deficiency) of receipts over (under) disbursements | (1,246,248) | (1,103,827) | (5,626,038) | 4,379,790 |
| Other financing sources, net | <u>6,335</u> | <u>9,000</u> | <u>4,067,464</u> | <u>(4,061,129)</u> |
| Excess (deficiency) of receipts and other financing sources over (under) disbursements and other financing uses | (1,239,913) | (1,094,827) | (1,558,574) | 318,661 |
| <u>BALANCE</u> - Beginning of year | <u>15,008,356</u> | <u>6,997,382</u> | <u>14,933,343</u> | <u>75,013</u> |
| <u>BALANCE</u> - End of year | \$ <u>13,768,443</u> | \$ <u>5,902,555</u> | \$ <u>13,374,769</u> | \$ <u>393,674</u> |

WAPELLO COUNTY, IOWA

BUDGETARY COMPARISON SCHEDULE - BUDGET TO GAAP RECONCILIATION
REQUIRED SUPPLEMENTARY INFORMATION
YEAR ENDED JUNE 30, 2014

| | <u>Governmental Fund Types</u> | | |
|------------------------------|--------------------------------|--------------------------------|---------------------------------------|
| | <u>Cash Basis</u> | <u>Accrual Adjustments</u> | <u>Modified Accrual Basis</u> |
| Revenues | \$ 17,938,848 | \$ (204,494) | \$ 17,734,354 |
| Expenditures | <u>19,185,096</u> | <u>(1,176,836)</u> | <u>20,361,932</u> |
| Net | (1,246,248) | (1,381,330) | (2,627,578) |
| Other financing sources, net | 6,335 | 113,646 | 119,981 |
| Beginning fund balances | <u>15,008,356</u> | <u>2,043,981</u> | <u>17,052,337</u> |
| Ending fund balances | \$ <u>13,768,443</u> | \$ <u>776,297</u> | \$ <u>14,544,740</u> |

WAPELLO COUNTY, IOWA

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION – BUDGETARY REPORTING

YEAR ENDED JUNE 30, 2014

The budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the County Board of Supervisors annually adopts a budget on the cash basis following required public notice and hearing for all funds except the Internal Service Fund and Agency Funds, and appropriates the amount deemed necessary for each of the different County offices and departments. The budget may be amended during the year utilizing similar statutorily prescribed procedures. Encumbrances are not recognized on the cash basis budget and appropriations lapse at year end.

Formal and legal budgetary control is based upon ten major classes of expenditures known as functions, not by fund. These ten functions are: public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, non-program, debt service and capital projects. Function disbursements required to be budgeted include disbursements for the General Fund, the Special Revenue Funds, the Debt Service Fund and the Capital Projects Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. Legal budgetary control is also based upon the appropriation to each office or department. During the year, three budget amendments increased budgeted disbursements by \$5,048,877. The budget amendments are reflected in the final budgeted amounts.

In addition, annual budgets are similarly adopted in accordance with the Code of Iowa by the appropriate governing body as indicated: for the County Extension Office by the County Agricultural Extension Council, for the County Assessor by the County Conference Board, for the E911 System by the Joint E911 Service Board and for Emergency Management Services by the County Emergency Management Commission.

During the year ended June 30, 2014, disbursements did not exceed the amounts budgeted.

WAPELLO COUNTY, IOWA

SCHEDULE OF FUNDING PROGRESS FOR THE
RETIREE HEALTH PLAN

REQUIRED SUPPLEMENTARY INFORMATION

| <u>Year Ended June 30</u> | <u>Actuarial Valuation Date</u> | <u>Actuarial Value of Assets (a)</u> | <u>Actuarial Accrued Liability (AAL) (b)</u> | <u>Unfunded AAL (UAAL) (b - a)</u> | <u>Funded Ratio (a/b)</u> | <u>Covered Payroll (c)</u> | <u>UAAL as a Percentage of Covered Payroll ((b-a)/c)</u> |
|---------------------------|---------------------------------|--------------------------------------|----------------------------------------------|------------------------------------|---------------------------|----------------------------|----------------------------------------------------------|
| 2010 | July 1, 2008 | \$ <u>-</u> | \$ <u>1,414,774</u> | \$ <u>1,414,774</u> | 0.00% | \$ <u>5,118,699</u> | 27.64% |
| 2011 | July 1, 2008 | \$ <u>-</u> | \$ <u>1,414,774</u> | \$ <u>1,414,774</u> | 0.00% | \$ <u>5,370,853</u> | 26.34% |
| 2012 | July 1, 2011 | \$ <u>-</u> | \$ <u>1,567,072</u> | \$ <u>1,567,072</u> | 0.00% | \$ <u>5,262,639</u> | 29.78% |
| 2013 | July 1, 2011 | \$ <u>-</u> | \$ <u>1,567,072</u> | \$ <u>1,567,072</u> | 0.00% | \$ <u>5,420,518</u> | 28.91% |
| 2014 | July 1, 2011 | \$ <u>-</u> | \$ <u>1,567,072</u> | \$ <u>1,567,072</u> | 0.00% | \$ <u>5,783,744</u> | 27.09% |

See Note 11 in the accompanying Notes to Financial Statements for the plan description, funding policy, annual OPEB Cost and Net OPEB Obligation, funded status and funding progress.

SUPPLEMENTARY INFORMATION

WAPELLO COUNTY, IOWA
COMBINING BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS
JUNE 30, 2014

| <u>ASSETS</u> | <u>Rural Services</u> | <u>AGHWC Maint</u> | <u>County Recorder's Records Management</u> |
|-----------------------------------------------------------------------------------|---------------------------|------------------------|---------------------------------------------------------|
| Cash, cash equivalents and pooled investments | \$ 306,827 | \$ 6,402 | \$ 31,140 |
| Receivables: | | | |
| Property tax: | | | |
| Delinquent | 348 | - | - |
| Succeeding year | 995,660 | - | - |
| Accounts | 1,029 | - | 1,347 |
| Due from other governments | <u>58,518</u> | <u>-</u> | <u>-</u> |
| TOTAL ASSETS | \$ <u>1,362,382</u> | \$ <u>6,402</u> | \$ <u>32,487</u> |
| <u>LIABILITIES, DEFERRED RESOURCES</u> <u>OF INFLOWS AND FUND BALANCES</u> | | | |
| <u>LIABILITIES:</u> | | | |
| Accounts payable | \$ 5,086 | \$ - | \$ - |
| Salaries and benefits payable | 6,596 | - | - |
| Due to other governments | <u>52</u> | <u>-</u> | <u>-</u> |
| Total liabilities | <u>11,734</u> | <u>-</u> | <u>-</u> |
| <u>DEFERRED INFLOWS OF RESOURCES:</u> | | | |
| Unavailable revenue: | | | |
| Succeeding year property tax | 995,660 | - | - |
| Other | <u>268</u> | <u>-</u> | <u>-</u> |
| Total deferred inflows of resources | <u>995,928</u> | <u>-</u> | <u>-</u> |
| <u>FUND BALANCES:</u> | | | |
| Restricted for: | | | |
| Other purposes | <u>354,720</u> | <u>6,402</u> | <u>32,487</u> |
| TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES | \$ <u>1,362,382</u> | \$ <u>6,402</u> | \$ <u>32,487</u> |

Schedule 1

| Local Option Tax | REAP Fund | Recorder's Electronic Fees | Jail Commissary Fund | Wellness Fund | Drainage Districts | Total |
|------------------------|-------------------|----------------------------------|----------------------------|------------------|-----------------------|---------------------|
| \$ 289,710 | \$ 165,275 | \$ 475 | \$ 37,869 | \$ 196 | \$ 3,811 | \$ 841,705 |
| - | - | - | - | - | - | 348 |
| - | - | - | - | - | - | 995,660 |
| 12,692 | 1 | - | 2,209 | - | - | 17,278 |
| <u>58,518</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>117,036</u> |
| \$ <u>360,920</u> | \$ <u>165,276</u> | \$ <u>475</u> | \$ <u>40,078</u> | \$ <u>196</u> | \$ <u>3,811</u> | \$ <u>1,972,027</u> |
| | | | | | | |
| \$ 43,118 | \$ - | \$ - | \$ 3,373 | \$ - | \$ - | \$ 51,577 |
| - | - | - | - | - | - | 6,596 |
| - | - | 475 | - | - | - | 527 |
| <u>43,118</u> | <u>-</u> | <u>475</u> | <u>3,373</u> | <u>-</u> | <u>-</u> | <u>58,700</u> |
| | | | | | | |
| - | - | - | - | - | - | 995,660 |
| - | - | - | - | - | - | 268 |
| <u>-</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>995,928</u> |
| | | | | | | |
| <u>317,802</u> | <u>165,276</u> | <u>-</u> | <u>36,705</u> | <u>196</u> | <u>3,811</u> | <u>917,399</u> |
| | | | | | | |
| \$ <u>360,920</u> | \$ <u>165,276</u> | \$ <u>475</u> | \$ <u>40,078</u> | \$ <u>196</u> | \$ <u>3,811</u> | \$ <u>1,972,027</u> |

WAPELLO COUNTY, IOWA

COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES
NONMAJOR GOVERNMENTAL FUNDS
YEAR ENDED JUNE 30, 2014

| | <u>Rural Services</u> | <u>AGHWC Maint</u> | <u>County Recorder's Records Management</u> | <u>Local Option Tax</u> |
|------------------------------------------------------------------------------------------|---------------------------|------------------------|---------------------------------------------------------|-----------------------------|
| <u>REVENUES:</u> | | | | |
| Property and other County tax | \$ 1,077,987 | \$ - | \$ - | \$ - |
| Local option sales tax | 374,794 | - | - | 374,794 |
| Intergovernmental | 54,811 | - | - | - |
| Licenses and permits | 62,473 | - | - | - |
| Charges for service | 195 | - | 5,288 | - |
| Use of money and property | - | - | 3 | - |
| Miscellaneous | 57 | 3,352 | - | 17,510 |
| Total revenues | <u>1,570,317</u> | <u>3,352</u> | <u>5,291</u> | <u>392,304</u> |
| <u>EXPENDITURES:</u> | | | | |
| Operating: | | | | |
| Public safety and legal services | 144,295 | - | - | - |
| County environment and education | 221,660 | 4,965 | - | 47,857 |
| Roads and transportation | 274,224 | - | - | - |
| Governmental services to residents | 2,051 | - | 6,742 | - |
| Administration | 6,320 | - | - | - |
| Capital projects | - | - | - | 245,636 |
| Total expenditures | <u>648,550</u> | <u>4,965</u> | <u>6,742</u> | <u>293,493</u> |
| Excess (deficiency) of revenues over (under) expenditures | 921,767 | (1,613) | (1,451) | 98,811 |
| Other financing uses: | | | | |
| Transfers out | <u>(950,000)</u> | <u>-</u> | <u>-</u> | <u>-</u> |
| Excess (deficiency) of revenues over (under) expenditures and other financing uses | (28,233) | (1,613) | (1,451) | 98,811 |
| <u>FUND BALANCES</u> - Beginning of year | <u>382,953</u> | <u>8,015</u> | <u>33,938</u> | <u>218,991</u> |
| <u>FUND BALANCES</u> - End of year | <u>\$ 354,720</u> | <u>\$ 6,402</u> | <u>\$ 32,487</u> | <u>\$ 317,802</u> |

See Accompanying Independent Auditor's Report

| REAP Fund | Recorder's Electronic Fees | Jail Commissary Fund | Wellness Fund | Drainage Districts | I Jobs | Total |
|-------------------|----------------------------------|----------------------------|------------------|-----------------------|-------------|-------------------|
| \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | \$ 1,077,987 |
| - | - | - | - | - | - | 749,588 |
| 21,142 | - | - | - | - | - | 75,953 |
| - | - | - | - | - | - | 62,473 |
| - | 5,317 | - | - | - | - | 10,800 |
| 16 | - | 38,736 | - | - | - | 38,755 |
| - | - | - | 4,707 | 5,571 | - | 31,197 |
| <u>21,158</u> | <u>5,317</u> | <u>38,736</u> | <u>4,707</u> | <u>5,571</u> | <u>-</u> | <u>2,046,753</u> |
| - | - | 52,624 | - | - | - | 196,919 |
| - | - | - | - | - | - | 274,482 |
| - | - | - | - | - | - | 274,224 |
| - | - | - | - | 4,818 | - | 13,611 |
| - | 5,317 | - | 4,804 | - | - | 16,441 |
| - | - | - | - | - | - | 245,636 |
| <u>-</u> | <u>5,317</u> | <u>52,624</u> | <u>4,804</u> | <u>4,818</u> | <u>-</u> | <u>1,021,313</u> |
| 21,158 | - | (13,888) | (97) | 753 | - | 1,025,440 |
| <u>-</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>(20)</u> | <u>(950,020)</u> |
| 21,158 | - | (13,888) | (97) | 753 | (20) | 75,420 |
| <u>144,118</u> | <u>-</u> | <u>50,593</u> | <u>293</u> | <u>3,058</u> | <u>20</u> | <u>841,979</u> |
| \$ <u>165,276</u> | \$ <u>-</u> | \$ <u>36,705</u> | \$ <u>196</u> | \$ <u>3,811</u> | \$ <u>-</u> | \$ <u>917,399</u> |

WAPELLO COUNTY, IOWA

COMBINING SCHEDULE OF FIDUCIARY ASSETS AND LIABILITIES

AGENCY FUNDS

JUNE 30, 2014

| | <u>County Offices</u> | |
|------------------------------------------------|------------------------|-----------------------|
| | <u>County Recorder</u> | <u>County Sheriff</u> |
| <u>ASSETS</u> | | |
| Cash, cash equivalents and pooled investments: | | |
| County Treasurer | \$ - | \$ - |
| Other County officials | 72,091 | 42,369 |
| Receivables: | | |
| Accounts receivable | - | - |
| Property tax: | | |
| Delinquent | - | - |
| Succeeding year | - | - |
| Due from other governments | - | - |
| TOTAL ASSETS | \$ <u>72,091</u> | \$ <u>42,369</u> |
| <u>LIABILITIES</u> | | |
| Accounts payable | \$ - | \$ - |
| Due to other governments | 72,091 | 7,654 |
| Compensated absences | - | - |
| Trusts payable | - | 34,715 |
| TOTAL LIABILITIES | \$ <u>72,091</u> | \$ <u>42,369</u> |

| <u>E911</u> | <u>Joint Disaster Services</u> | <u>Brucellosis and Tuberculosis Eradication</u> | <u>Corporations</u> | <u>Townships</u> | <u>Schools</u> | <u>Area Schools</u> |
|-------------------|----------------------------------------|-------------------------------------------------------------|----------------------|-------------------|----------------------|-------------------------|
| \$ 340,656 | \$ 40,525 | \$ 74 | \$ 318,721 | \$ 5,284 | \$ 319,705 | \$ 17,923 |
| - | - | - | - | - | - | - |
| 21,924 | - | - | - | - | - | - |
| - | - | 1 | 4,854 | 111 | 5,327 | 300 |
| - | - | 3,548 | 13,885,598 | 318,094 | 15,236,752 | 857,448 |
| <u>28,874</u> | <u>34,237</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>-</u> |
| \$ <u>391,454</u> | \$ <u>74,762</u> | \$ <u>3,623</u> | \$ <u>14,209,173</u> | \$ <u>323,489</u> | \$ <u>15,561,784</u> | \$ <u>875,671</u> |
| \$ 3,823 | \$ 1,136 | \$ - | - | \$ - | \$ - | \$ - |
| 387,631 | 71,421 | 3,623 | 14,209,173 | 323,489 | 15,561,784 | 875,671 |
| - | 2,205 | - | - | - | - | - |
| <u>-</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>-</u> |
| \$ <u>391,454</u> | \$ <u>74,762</u> | \$ <u>3,623</u> | \$ <u>14,209,173</u> | \$ <u>323,489</u> | \$ <u>15,561,784</u> | \$ <u>875,671</u> |

WAPELLO COUNTY, IOWA

COMBINING SCHEDULE OF FIDUCIARY ASSETS AND LIABILITIES

AGENCY FUNDS

JUNE 30, 2014

| <u>ASSETS</u> | County Conservation <u>Trust</u> | County <u>Assessor</u> |
|------------------------------------------------|----------------------------------------|---------------------------|
| Cash, cash equivalents and pooled investments: | | |
| County Treasurer | \$ 1,045 | \$ 852,877 |
| Other County officials | - | - |
| Receivables: | | |
| Accounts receivable | - | - |
| Property tax: | | |
| Delinquent | - | 188 |
| Succeeding year | - | 536,549 |
| Due from other governments | <u>-</u> | <u>897</u> |
| TOTAL ASSETS | \$ <u>1,045</u> | \$ <u>1,390,511</u> |
| <u>LIABILITIES</u> | | |
| Accounts payable | \$ - | 5,111 |
| Due to other governments | - | 1,363,418 |
| Compensated absences | - | 21,982 |
| Trusts payable | <u>1,045</u> | <u>-</u> |
| TOTAL LIABILITIES | \$ <u>1,045</u> | \$ <u>1,390,511</u> |

| Agricultural Extension Education | Auto License and Use Tax | Special Assessments | Advance Tax | Total |
|----------------------------------------|--------------------------------|------------------------|----------------|-------------------|
| \$ 4,559 | \$ 736,528 | \$ 12,675 | \$ 97,913 | \$ 2,748,485 |
| - | - | - | - | 114,460 |
| - | - | - | - | 21,924 |
| 76 | - | - | - | 10,857 |
| 217,690 | - | - | - | 31,055,679 |
| - | - | - | - | 64,008 |
| <u>222,325</u> | <u>736,528</u> | <u>12,675</u> | <u>97,913</u> | <u>34,015,413</u> |
| \$ - | \$ - | \$ - | \$ - | \$ 10,070 |
| 222,325 | 736,528 | 12,675 | 97,913 | 33,945,396 |
| - | - | - | - | 24,187 |
| - | - | - | - | 35,760 |
| <u>222,325</u> | <u>736,528</u> | <u>12,675</u> | <u>97,913</u> | <u>34,015,413</u> |

WAPELLO COUNTY, IOWA

COMBINING SCHEDULE OF CHANGES IN FIDUCIARY ASSETS AND LIABILITIES
AGENCY FUNDS
YEAR ENDED JUNE 30, 2014

| <u>ASSETS AND LIABILITIES</u> | <u>County Offices</u> | |
|------------------------------------|------------------------|-----------------------|
| | <u>County Recorder</u> | <u>County Sheriff</u> |
| Balances beginning of year | \$ <u>56,453</u> | \$ <u>49,607</u> |
| Additions: | | |
| Property and other County tax | - | - |
| E911 surcharge | - | - |
| State tax credits | - | - |
| Reimbursements | - | - |
| Office fees and collections | 372,462 | 119,937 |
| Auto licenses, use tax and postage | 61,288 | - |
| Trusts | - | 725,439 |
| Miscellaneous | <u>104</u> | <u>5</u> |
| Total additions | <u>433,854</u> | <u>845,381</u> |
| Deductions: | | |
| Agency remittances: | | |
| To other funds | 178,600 | - |
| To other governments | 239,616 | - |
| Trusts paid out | <u>-</u> | <u>852,619</u> |
| Total deductions | <u>418,216</u> | <u>852,619</u> |
| Balances end of year | \$ <u>72,091</u> | \$ <u>42,369</u> |

| <u>E911</u> | <u>Joint Disaster Services</u> | <u>Brucellosis and Tuberculosis Eradication</u> | <u>Corporations</u> | <u>Townships</u> | <u>Schools</u> | <u>Area Schools</u> |
|-------------------|----------------------------------------|-------------------------------------------------------------|----------------------|-------------------|----------------------|-------------------------|
| \$ <u>628,813</u> | \$ <u>32,559</u> | \$ <u>3,490</u> | \$ <u>14,027,832</u> | \$ <u>299,846</u> | \$ <u>14,998,799</u> | \$ <u>842,468</u> |
| - | - | 3,685 | 13,484,662 | 362,452 | 15,666,118 | 894,760 |
| 222,775 | - | - | - | - | - | - |
| - | - | 200 | 777,554 | 15,459 | 834,076 | 46,592 |
| - | 158,846 | - | - | - | - | - |
| - | - | - | - | - | - | - |
| - | - | - | - | - | - | - |
| - | - | - | - | - | - | - |
| 43 | - | - | - | - | - | - |
| <u>222,818</u> | <u>158,846</u> | <u>3,885</u> | <u>14,262,216</u> | <u>377,911</u> | <u>16,500,194</u> | <u>941,352</u> |
| - | - | - | - | - | - | - |
| 460,177 | 116,643 | 3,752 | 14,080,875 | 354,268 | 15,937,209 | 908,149 |
| - | - | - | - | - | - | - |
| <u>460,177</u> | <u>116,643</u> | <u>3,752</u> | <u>14,080,875</u> | <u>354,268</u> | <u>15,937,209</u> | <u>908,149</u> |
| \$ <u>391,454</u> | \$ <u>74,762</u> | \$ <u>3,623</u> | \$ <u>14,209,173</u> | \$ <u>323,489</u> | \$ <u>15,561,784</u> | \$ <u>875,671</u> |

WAPELLO COUNTY, IOWA

COMBINING SCHEDULE OF CHANGES IN FIDUCIARY ASSETS AND LIABILITIES
AGENCY FUNDS
YEAR ENDED JUNE 30, 2014

| <u>ASSETS AND LIABILITIES</u> | County Conservation Trust | County Assessor | Agricultural Extension Education | |
|------------------------------------|---------------------------------|---------------------|----------------------------------------|----|
| Balances beginning of year | \$ <u>1,045</u> | <u>1,054,861</u> | \$ <u>213,910</u> | \$ |
| Additions: | | | | |
| Property and other County tax | - | 581,162 | 227,242 | |
| E911 surcharge | - | - | - | |
| State tax credits | - | 30,079 | 11,846 | |
| Reimbursements | - | - | - | |
| Office fees and collections | - | 217 | - | |
| Auto licenses, use tax and postage | - | - | - | |
| Trusts | - | - | - | |
| Miscellaneous | - | - | - | |
| Total additions | <u>-</u> | <u>611,458</u> | <u>239,088</u> | |
| Deductions: | | | | |
| Agency remittances: | | | | |
| To other funds | - | - | - | |
| To other governments | - | 275,808 | 230,673 | |
| Trusts paid out | - | - | - | |
| Total deductions | <u>-</u> | <u>275,808</u> | <u>230,673</u> | |
| Balances end of year | \$ <u>1,045</u> | \$ <u>1,390,511</u> | \$ <u>222,325</u> | \$ |

| Auto License and Use Tax | Special Assessments | Advance Tax | Tax Redemption | Total |
|--------------------------------|------------------------|-------------------|-------------------|----------------------|
| <u>662,457</u> | \$ <u>5,561</u> | \$ <u>106,125</u> | \$ <u>-</u> | \$ <u>32,983,826</u> |
| - | - | 94,639 | 925,135 | 32,239,855 |
| - | - | - | - | 222,775 |
| - | - | - | - | 1,715,806 |
| - | - | - | - | 158,846 |
| - | - | - | - | 492,616 |
| 8,542,144 | - | - | - | 8,603,432 |
| - | - | - | - | 725,439 |
| - | <u>67,741</u> | - | - | <u>67,893</u> |
| <u>8,542,144</u> | <u>67,741</u> | <u>94,639</u> | <u>925,135</u> | <u>44,226,662</u> |
| 284,690 | - | - | - | 463,290 |
| 8,183,383 | 60,627 | 102,851 | - | 40,954,031 |
| - | - | - | <u>925,135</u> | <u>1,777,754</u> |
| <u>8,468,073</u> | <u>60,627</u> | <u>102,851</u> | <u>925,135</u> | <u>43,195,075</u> |
| <u>736,528</u> | \$ <u>12,675</u> | \$ <u>97,913</u> | \$ <u>-</u> | \$ <u>34,015,413</u> |

WAPELLO COUNTY, IOWA

SCHEDULE OF REVENUES BY SOURCE AND EXPENDITURES BY FUNCTION -
ALL GOVERNMENTAL FUNDS
FOR THE LAST TEN YEARS

| | <u>2014</u> | <u>2013</u> | <u>2012</u> | <u>2011</u> |
|--------------------------------------|-----------------------------|-----------------------------|-----------------------------|-----------------------------|
| REVENUES: | | | | |
| Property and other County tax | \$ 9,849,197 | \$ 9,909,612 | \$ 11,226,576 | \$ 11,268,853 |
| Interest and penalty on property tax | 181,328 | 174,788 | 174,129 | 168,276 |
| Local option sales tax | 1,499,176 | 1,573,872 | * | * |
| Intergovernmental | 4,342,162 | 5,886,711 | 10,313,272 | 7,422,708 |
| Licenses and permits | 67,378 | 79,421 | 64,204 | 37,658 |
| Charges for service | 865,847 | 894,850 | 845,005 | 847,670 |
| Use of money and property | 253,883 | 252,078 | 223,309 | 218,487 |
| Miscellaneous | <u>675,383</u> | <u>833,772</u> | <u>573,788</u> | <u>356,317</u> |
| Total | \$ <u>17,734,354</u> | \$ <u>19,605,104</u> | \$ <u>23,420,283</u> | \$ <u>20,319,969</u> |
| EXPENDITURES: | | | | |
| Operating: | | | | |
| Public safety and legal services | \$ 3,792,791 | \$ 3,868,697 | \$ 3,637,274 | \$ 3,543,591 |
| Physical health and social services | 1,304,456 | 1,546,820 | 1,394,509 | 1,647,211 |
| Mental health | 1,390,455 | 1,451,357 | 5,024,991 | 4,323,831 |
| County environment and education | 810,317 | 910,928 | 845,837 | 981,994 |
| Roads and transportation | 4,102,792 | 3,860,466 | 3,885,452 | 4,371,424 |
| Governmental services to residents | 647,117 | 610,668 | 611,380 | 559,997 |
| Administration | 2,853,186 | 2,775,666 | 2,749,286 | 2,670,332 |
| Non-program | 123,328 | 131,101 | 128,671 | 122,180 |
| Debt service | 2,204,652 | 326,124 | 303,426 | 299,438 |
| Capital projects | <u>3,132,838</u> | <u>3,173,294</u> | <u>5,146,511</u> | <u>2,002,381</u> |
| Total | \$ <u>20,361,932</u> | \$ <u>18,655,121</u> | \$ <u>23,727,337</u> | \$ <u>20,522,379</u> |

* Local option sales tax is included in property and other county tax

| | <u>2010</u> | <u>2009</u> | <u>2008</u> | <u>2007</u> | <u>2006</u> | <u>2005</u> |
|----|-------------------|-------------------|-------------------|-------------------|-------------------|-------------------|
| \$ | 10,826,651 | \$ 10,404,132 | \$ 10,079,422 | \$ 9,885,133 | \$ 8,800,575 | \$ 7,889,357 |
| | 161,408 | 145,270 | 130,642 | 148,757 | 130,505 | 118,907 |
| | * | * | * | * | * | * |
| | 6,384,045 | 6,824,410 | 6,086,157 | 5,727,522 | 6,480,923 | 6,022,435 |
| | 54,931 | 38,111 | 71,291 | 68,963 | 73,193 | 74,018 |
| | 796,228 | 794,444 | 800,920 | 849,239 | 883,848 | 973,789 |
| | 233,464 | 312,897 | 509,770 | 608,468 | 448,982 | 253,939 |
| | <u>382,279</u> | <u>480,648</u> | <u>350,122</u> | <u>365,097</u> | <u>281,346</u> | <u>259,546</u> |
| \$ | <u>18,839,006</u> | <u>18,999,912</u> | <u>18,028,324</u> | <u>17,653,179</u> | <u>17,099,372</u> | <u>15,591,991</u> |
| \$ | 3,354,911 | \$ 3,185,458 | \$ 3,019,224 | \$ 3,091,326 | \$ 3,297,740 | \$ 3,092,384 |
| | 1,454,512 | 1,530,701 | 1,386,321 | 1,601,856 | 1,609,077 | 1,511,227 |
| | 3,647,255 | 4,313,628 | 4,291,623 | 4,022,761 | 3,857,419 | 4,051,923 |
| | 1,115,010 | 919,729 | 958,068 | 648,474 | 653,939 | 626,551 |
| | 3,945,493 | 3,883,815 | 3,769,465 | 3,846,746 | 3,497,777 | 3,466,473 |
| | 592,845 | 566,725 | 553,806 | 499,305 | 745,395 | 482,318 |
| | 2,572,225 | 2,585,350 | 2,464,761 | 2,527,710 | 2,225,882 | 2,221,108 |
| | 121,154 | 128,107 | 348,817 | 107,441 | 97,637 | 96,247 |
| | 299,907 | - | 3,095 | 179,376 | 193,889 | 198,258 |
| | <u>915,872</u> | <u>3,108,318</u> | <u>841,774</u> | <u>601,809</u> | <u>1,435,809</u> | <u>1,149,229</u> |
| \$ | <u>18,019,184</u> | <u>20,221,831</u> | <u>17,636,954</u> | <u>17,126,804</u> | <u>17,614,564</u> | <u>16,895,718</u> |

WAPELLO COUNTY, IOWA

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
YEAR ENDED JUNE 30, 2014

| <u>GRANTOR/PROGRAM:</u> | <u>CFDA</u> <u>Number</u> | <u>Agency or Pass-</u> <u>Through Number</u> | <u>Program</u> <u>Expenditures</u> |
|---------------------------------------------------------------|------------------------------|-------------------------------------------------|---------------------------------------|
| <u>INDIRECT:</u> | | | |
| <u>United States Department of Justice:</u> | | | |
| Iowa Department of Justice: | | | |
| Crime Victim Assistance | 16.575 | VA-14-77-CJ | \$ <u>30,160</u> |
| Iowa Department of Public Safety: | | | |
| Governor's Alliance on Substance Abuse: | | | |
| Violence Against Women Formula Grants | 16.588 | VW-14-77-CJ | <u>34,404</u> |
| <u>United States Department of Agriculture:</u> | | | |
| Iowa Department of Human Services: | | | |
| Human Services Administrative Reimbursements: | | | |
| State Administration Matching Grants for | | | |
| The Supplemental Nutrition Assistance Program | 10.561 | - | <u>25,150</u> |
| <u>United States Department of Transportation</u> | | | |
| Iowa Department of Transportation | | | |
| Highway Planning and Construction | 20.205 | | <u>50,667</u> |
| <u>United States Department of Health and Human Services:</u> | | | |
| Iowa Department of Public Health: | | | |
| Immunization Cooperative Agreements | 93.268 | - | <u>6,909</u> |
| Public Health Emergency Preparedness | 93.069 | - | <u>50,994</u> |
| Community Transformation Grants and National Dissemination | | | |
| and Support for Community Transformation Grants | 93.531 | - | <u>60,989</u> |
| Iowa Department of Human Services: | | | |
| Refugee and Entrant Assistance - State Administered Programs | 93.566 | - | <u>59</u> |
| Child Care Mandatory and Matching Funds | | | |
| of the Child Care and Development Fund | 93.596 | - | <u>7,322</u> |
| Foster Care - Title IV - E | 93.658 | - | <u>9,669</u> |
| Children's Health Insurance Program | 93.767 | - | <u>108</u> |

WAPELLO COUNTY, IOWA

Schedule 6
(Continued)

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
YEAR ENDED JUNE 30, 2014

| <u>GRANTOR/PROGRAM:</u> | <u>CFDA Number</u> | <u>Agency or Pass- Through Number</u> | <u>Program Expenditures</u> |
|---------------------------------------------------------------|------------------------|-------------------------------------------|---------------------------------|
| <u>INDIRECT: (Continued)</u> | | | |
| <u>United States Department of Health and Human Services:</u> | | | |
| (Continued) | | | |
| Iowa Department of Human Services: (Continued) | | | |
| Adoption Assistance | 93.659 | - | 3,287 |
| Medical Assistance Program | 93.778 | - | 42,700 |
| Social Services Block Grant | 93.667 | - | 7,743 |
| Social Services Block Grant | 93.667 | - | 170,101 |
| | | | <u>177,844</u> |
| <u>United States Department of Homeland Security:</u> | | | |
| <u>Federal Emergency Management Agency:</u> | | | |
| Disaster Grants - Public Assistance | 97.036 | - | 56,952 |
| Emergency Management Performance Grants | 97.042 | - | 32,447 |
| Total | | | \$ <u>589,661</u> |

Basis of Presentation - The Schedule of Expenditures of Federal Awards includes the federal grant activity of Wapello County, Iowa and is presented on the accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS
PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Officials of
Wapello County, Iowa

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Wapello County, Iowa, as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise Wapello County, Iowa's basic financial statements and have issued our report thereon dated February 4, 2015.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered Wapello County, Iowa's internal control over financial reporting to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Wapello County, Iowa's internal control. Accordingly, we do not express an opinion on the effectiveness of Wapello County, Iowa's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings and questioned costs that we consider to be significant deficiencies. We consider the deficiencies described in the accompanying schedule of findings and questioned costs as items 14-II-A and 14-II-B to be a significant deficiencies.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Wapello County, Iowa's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Comments involving statutory and other legal matters about the County's operations for the year ended June 30, 2014 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the County. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

Wapello County, Iowa's Response to Findings

Wapello County, Iowa's response to the findings identified in our audit is described in the accompanying schedule of findings and questioned costs. Wapello County, Iowa's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of Wapello County, Iowa during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

ANDERSON, LARKIN & CO. P.C.

Ottumwa, Iowa
February 4, 2015

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM
AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

To the Board of Supervisors of
Wapello County, Iowa

Report on Compliance for Each Major Federal Program

We have audited Wapello County, Iowa's compliance with the types of compliance requirements described in the U.S. Office of Management and Budget *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of Wapello County, Iowa's major federal programs for the year ended June 30, 2014. Wapello County, Iowa's major federal programs are identified in part I of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of Wapello County, Iowa's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Wapello County, Iowa's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of Wapello County, Iowa's compliance.

Opinion on Each Major Federal Program

In our opinion, Wapello County, Iowa, complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2014.

Other Matters

The results of our auditing procedures disclosed no instances of noncompliance, which are required to be reported in accordance with OMB Circular A-133.

Report on Internal Control over Compliance

Management of Wapello County, Iowa is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Wapello County, Iowa's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Wapello County, Iowa's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

ANDERSON, LARKIN & CO. P.C.

Ottumwa, Iowa
February 4, 2015

WAPELLO COUNTY, IOWA
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2014

Part I: Summary of the Independent Auditor's Results

- a. Unmodified opinions were issued on the financial statements.
- b. Significant deficiencies in internal control over financial reporting were disclosed by the audit of the financial statements.
- c. The audit did not disclose any non-compliance which is material to the financial statements.
- d. No material weaknesses in internal control over the major program was disclosed by the audit of the financial statements.
- e. An unmodified opinion was issued on compliance with requirements applicable to the major program.
- f. The audit disclosed no audit findings which are required to be reported in accordance with Office of Management and Budget Circular A-133, Section .510(a).
- g. The major program was CFDA Number: 93.667 Social Services Block Grant
- h. The dollar threshold used to distinguish between Type A and Type B programs was \$300,000.
- i. Wapello County, Iowa qualified as a low-risk auditee.

Part II: Findings Related to the Financial Statements

INTERNAL CONTROL DEFICIENCIES:

- 14-II-A Capital Asset Deletions – During our review of capital assets, it was determined that the County does not have a written policy regarding the deletion of capital assets.

Recommendation – The County should adopt a policy that includes who has authority to delete an asset, when this can be done and what documentation should be maintained relating to the deletion.

Response – We will adopt a policy for capital asset deletions.

Conclusion – Response accepted.

- 14-II-B Expense Documentation – During expense testing we discovered several credit card payments to amazon.com that did not include the corresponding receipts.

Recommendation – The Code of Iowa requires sufficient documentation to be maintained for expenses. We recommend that the County comply with this requirement.

Response – We will do so from now on.

Conclusion – Response accepted.

WAPELLO COUNTY, IOWA

SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2014

Part II: Findings Related to the Financial Statements (Continued)

INSTANCES OF NON-COMPLIANCE:

No matters were noted.

Part III: Findings and Questions Costs For Federal Awards:

INTERNAL CONTROL DEFICIENCIES:

No matters were noted.

INSTANCES OF NON-COMPLIANCE:

No matters were noted.

Part IV: Other Findings Related to Required Statutory Reporting

- 14-IV-A Certified Budget – Disbursements during the year ended June 30, 2014 did not exceed the amounts budgeted.
- 14-IV-B Questionable Expenditures – We noted no expenditures that we believe may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.
- 14-IV-C Travel Expense – No expenditures of County money for travel expenses of spouses of County officials or employees were noted.
- 14-IV-D Business Transactions – No business transactions between the County and County officials or employees were noted.
- 14-IV-E Bond Coverage – Surety bond coverage of County officials and employees is in accordance with statutory provisions. The amount of all bonds should be periodically reviewed to ensure the coverage is adequate for current operations.
- 14-IV-F Board Minutes – No transactions were found that we believe should have been approved in the Board minutes but were not.
- 14-IV-G Deposits and Investments – No instances of non-compliance with the deposit and investment provisions of Chapter 12B and 12C of the Code of Iowa and the County's investment policy were noted.
- 14-IV-H Resource Enhancement and Protection Certification – The County properly dedicated property tax revenue to conservation purposes as required by Chapter 455A.19(1)(b) of the Code of Iowa in order to receive the additional REAP funds allocated in accordance with subsections (b)(2) and (b)(3).
- 14-IV-I County Extension Office – The County Extension Office is operated under the authority of Chapter 176A of the Code of Iowa and serves as an agency of the State of Iowa. This fund is administered by an Extension Council separate and distinct from County operations and, consequently, is not included in Exhibits A or B.

Disbursements during the year ended June 30, 2014 for the County Extension Office did not exceed the amount budgeted.