

AUDUBON COUNTY SOLID WASTE  
MANAGEMENT COMMISSION

Independent Auditors' Reports  
Financial Statement  
Supplementary Information  
Schedule of Findings

June 30, 2014

AUDUBON COUNTY SOLID WASTE MANAGEMENT COMMISSION

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# AUDUBON COUNTY SOLID WASTE MANAGEMENT COMMISSION

## Officials

<u>Name</u>	<u>Title</u>	<u>Representing</u>
Robert Sornson	Chairperson	Audubon Representative
Penny Schmidt	Vice Chairman	Gray Representative
Lora Anthofer	Member	County Representative
Duane Deist	Member	County Representative
Jessica Hoegh	Member	Kimballton Representative
Janet Hansen	Director	

**OLSEN, MUHLBAUER & CO., L.L.P.**

*Certified Public Accountants*

**PARTNERS**

**RICHARD D. MUHLBAUER  
PATRICK J. O'BRIEN  
TRUDENE L. WITTMACK  
KARLA L. FULTON  
TAMMY M. BRUCH  
ROBERT L. MUHLBAUER**

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712-792-4314  
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**INDEPENDENT AUDITORS' REPORT**

To the Members of the Audubon County  
Solid Waste Management Commission  
Audubon, Iowa

**Report on the Financial Statements**

We have audited the accompanying financial statement of the Audubon County Solid Waste Management Commission as of and for the year ended June 30, 2014, and the related notes to financial statements.

**Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statement in accordance with the cash basis of accounting described in Note 1. This includes determining the cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. This includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

**Auditors' Responsibility**

Our responsibility is to express opinions on the financial statement based on our audit. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Commission's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Commission's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

## **Opinion**

In our opinion, the financial statement referred to above presents fairly, in all material respects, the cash basis financial position of Audubon County Solid Waste Management Commission as of June 30, 2014, and the changes in its cash basis financial position for the year then ended in accordance with the basis of accounting described in Note 1.

## **Basis of Accounting**

As described in Note 1, the financial statement was prepared on the basis of cash receipts and disbursement, which is a basis of accounting other than U.S. generally accepted accounting principles. Our opinion is not modified with respect to this matter.

## **Other Matters**

The other information, Management's Discussion and Analysis on pages 6 through 8, has not been subjected to the auditing procedures applied in the audit of the basic financial statement and, accordingly, we do not express an opinion or provide any assurance on it.

## **Other Reporting Required by Government Auditing Standards**

In accordance with Government Auditing Standards, we have also issued our report dated January 13, 2015 on our consideration of Audubon County Solid Waste Management Commission's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Governmental Auditing Standards in considering Audubon County solid Waste Management Commission's internal control over financial reporting and compliance.

*Olsen, Muhlbauer & Co., LLP*

OLSEN, MUHLBAUER & CO., L.L.P.  
Certified Public Accountants

January 13, 2015

# AUDUBON COUNTY SOLID WASTE MANAGEMENT COMMISSION

## Management's Discussion and Analysis

Audubon County Solid Waste Management Commission provides this Management's Discussion and Analysis of its financial statement. This narrative overview and analysis of the financial activities of the Audubon County Solid Waste Management Commission is for the fiscal year ended June 30, 2014. We encourage readers to consider this information in conjunction with the Commission's financial statement, which follows.

### 2014 FINANCIAL HIGHLIGHTS

- ◆ The Commission's operating receipts decreased 2.6%, or approximately \$7,200, from fiscal 2013 to fiscal 2014.
- ◆ The Commission's operating disbursements decreased approximately \$19,300, or 6%, from fiscal 2013 to fiscal 2014.
- ◆ The Commission's net assets decreased 3.5%, or approximately \$30,200, from June 30, 2013 to June 30, 2014.

### USING THIS ANNUAL REPORT

The Commission has elected to present its financial statement on a cash basis of accounting. The cash basis of accounting is a basis of accounting other than U.S. generally accepted accounting principles. Basis of accounting refers to when financial events are recorded, such as the timing for recognizing revenues, expenses and the related assets and liabilities. Under the Commission's cash basis of accounting, revenues and expenses and the related assets and liabilities are recorded when they result from cash transactions.

As a result of the use of this cash basis of accounting, certain assets and their related revenues and liabilities and their related expenses are not recorded in this financial statement. Therefore, when reviewing the financial information and discussion within this annual report, the reader should keep in mind the limitations resulting from the use of the cash basis of accounting.

The annual report is presented in a format consistent with the presentation of the Governmental Accounting Standards Board (GASB) Statement No. 34, as applicable to the Commission's cash basis of accounting.

This discussion and analysis are intended to serve as an introduction to the financial statement and other information, as follows:

- Management's Discussion and Analysis introduces the basic financial statement and provides an analytical overview of the Commission's financial activities.
- The Statement of Cash Receipts, Disbursements and Changes in Cash Basis Net Assets presents information on the Commission's operating receipts and disbursements, non-operating receipts and disbursements and whether the Commission's financial position has improved or deteriorated as a result of the year's activities.
- The Notes to Financial Statement provide additional information essential to a full understanding of the data provided in the basic financial statement.

### FINANCIAL ANALYSIS OF THE COMMISSION

#### Statement of Cash Receipts, Disbursements and Changes in Cash Balance

The purpose of the statement is to present the receipts received by the Commission and the disbursements paid by the Commission, both operating and non-operating. The statement also presents a fiscal snapshot of the cash balance at year-end. Over time, readers of the financial statement are able to determine the Commission's cash basis financial position by analyzing the increase and decrease in the Commission's cash balance.

# AUDUBON COUNTY SOLID WASTE MANAGEMENT COMMISSION

## Management's Discussion and Analysis

### Statement of Cash Receipts, Disbursements and Changes in Cash Balance (Continued)

Operating receipts are received for gate fees from accepting solid waste and assessments from the members of the Commission. Operating disbursements are disbursements paid to operate the transfer station. Non-operating receipts and disbursements are for interest on investments and capital improvements. A summary of cash receipts, disbursements and changes in cash balance for the years ended June 30, 2014 and June 30, 2013 are as follows:

Changes in Cash Balance		
	Year Ended June 30,	
	<u>2014</u>	<u>2013</u>
Operating Receipts:		
Tipping Fees and Gate Charges	148,659	174,367
Member Assessments	83,507	86,476
Recycling Revenue	34,165	14,404
Miscellaneous	5,073	3,394
Total Operating Receipts	<u>271,404</u>	<u>278,641</u>
Operating Disbursements:		
Salaries and Benefits	161,149	167,148
Landfill Disposal Fees	56,286	66,754
Engineering	13,985	10,257
Other	72,286	78,885
Total Operating Disbursements	<u>303,706</u>	<u>323,044</u>
Excess of Operating Disbursements Over Operating Receipts	<u>(32,302)</u>	<u>(44,403)</u>
Non-operating Receipts (Disbursements)		
Interest on Investments	2,087	6,065
Capital Items		(7,300)
Net Non-operating Receipts (Disbursements)	<u>2,087</u>	<u>(1,235)</u>
(Decrease) in Cash Balance	(30,215)	(45,638)
Cash Balance Beginning of Year	<u>871,271</u>	<u>916,909</u>
Cash Balance End of Year	<u><u>841,056</u></u>	<u><u>871,271</u></u>
<b>Cash Basis Fund Balance:</b>		
Restricted for:		
Closure	16,160	16,080
Postclosure care	568,202	590,014
Total Restricted Cash Basis Fund Balance	<u>584,362</u>	<u>606,094</u>
Unrestricted	256,694	265,177
Total Cash Basis Fund Balance	<u><u>841,056</u></u>	<u><u>871,271</u></u>

# AUDUBON COUNTY SOLID WASTE MANAGEMENT COMMISSION

## Management's Discussion and Analysis

### Statement of Cash Receipts, Disbursements and Changes in Cash Balance (Continued)

In fiscal year 2014, operating receipts decreased \$7,200, over fiscal year 2013. Tipping fees and gate charges decreased by \$25,700 while recycling revenue increased \$19,800. In fiscal year 2014, operating disbursements decreased by \$19,300 over fiscal year 2014. The decrease in disbursements was primarily due to expenses for landfill disposal fees and payroll.

A portion of the Commission's cash balance, \$584,362 (69%), is restricted for closure and postclosure care. State and federal laws and regulations require the Commission to place a final cover on the landfill site and perform certain maintenance and monitoring functions at the landfill site for a minimum of thirty years after closure. Regulations also require the Commission to set aside funds for the estimated cost of closing the transfer station, if and when that occurs. The remaining cash balance, \$256,694 (31%), is unrestricted and can be used to meet the Commission's obligations as they come due. The restricted cash balance decreased \$21,732, or 3.6%, during the year. The unrestricted cash balance decreased \$8,483, or 3.2 %, during the year.

### LONG-TERM DEBT

At June 30, 2014 the Commission has outstanding \$3,785 of the DNR SWAP Loan received in 2011. Final payment will be made in January 2015.

### ECONOMIC FACTORS

The financial position of the Commission did not improve in the current fiscal year. The Commission completed landfill closure requirements during fiscal 2010. In conjunction with this action, the Commission is operating a transfer station, which will temporarily hold waste until its delivery to a liner compliant landfill. During fiscal year ended June 30, 2014, about 2,049 tons of waste was delivered from the transfer station. Some of the realities which may potentially become challenges for the Commission to meet are:

- ◆ Budgeting, anticipating increases in cost and fluctuating revenues due to items such as markets for recyclable materials.
- ◆ Facilities require constant maintenance and upkeep.
- ◆ Reacting to changes in regulatory requirements.

The Commission anticipates the current fiscal year financial results to be much like the past year. The Commission will maintain a close watch over resources to maintain our ability to react to unknown issues.

### CONTACTING THE COMMISSION'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers and creditors with a general overview of the Commission's finances and to show the Commission's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Audubon County Solid Waste Management Commission, 1881 215<sup>th</sup> St., Audubon, Iowa.

FINANCIAL STATEMENT

## AUDUBON COUNTY SOLID WASTE MANAGEMENT COMMISSION

## Statement of Cash Receipts, Disbursements and Changes in Cash Balance

For the Year Ended June 30, 2014

Operating Receipts:		
Tipping Fees and Gate Charges	148,659	
Member Assessments	83,507	
Recycling Revenue	34,165	
Miscellaneous	5,073	
	<hr/>	
<u>Total Operating Receipts</u>		271,404
Operating Disbursements:		
Salaries and Benefits	161,149	
Landfill Disposal Fees	56,286	
Regulatory Assistance/Engineering	13,985	
Recycling	10,569	
Insurance	9,537	
Building and Equipment Maintenance	26,115	
Meeting Expenses	1,962	
Legal, Accounting and Auditing	4,072	
Travel, Education, and Training	1,017	
Utilities	5,561	
Office Equipment and Supplies	3,209	
Miscellaneous	1,465	
Groundwater Monitoring	8,779	
	<hr/>	
<u>Total Operating Disbursements</u>		303,706
Excess of Operating Disbursements Over Operating Receipts		(32,302)
Non-operating Receipts (Disbursements)		
Interest on Investments	2,087	
	<hr/>	
<u>Net Non-operating Receipts</u>		2,087
Change in Cash Balance		(30,215)
Cash Balance - Beginning of Year		871,271
		<hr/>
<u>Cash Balance - End of Year</u>		841,056
		<hr/>
<b>Cash Basis Fund Balance</b>		
Restricted for:		
Closure		16,160
Post Closure		568,202
		<hr/>
<b>Total Restricted Cash Basis Fund Balance</b>		584,362
Unrestricted		256,694
		<hr/>
<u>Total Cash Basis Fund Balance</u>		841,056
		<hr/>

The accompanying notes are an integral part of this financial statement.

# AUDUBON COUNTY SOLID WASTE MANAGEMENT COMMISSION

## Notes to Financial Statement June 30, 2014

### Note 1 – Summary of Significant Accounting Policies

The Audubon County Solid Waste Management Commission was formed in 1991 pursuant to the provisions of Chapter 28E of the Code of Iowa. The purpose of the Commission is to develop, operate and maintain solid waste and recycling facilities in Audubon County on behalf of the units of government which are members of the Commission. During 2010, the operation transitioned from an operating landfill to a transfer station, and commenced closure activities on the existing landfill.

The governing body of the Commission is composed of five commissioners. The commissioners are appointed by the participating political subdivisions as follows: one commissioner shall be a resident of the City of Audubon who has five votes; one commissioner shall be a resident of the City of Gray who has one vote; one commissioner shall be a resident of the City of Kimballton who has one vote; and two commissioners for the unincorporated area of Audubon County, one of whom shall be a member of the Audubon County Board of Supervisors who resides within the rural area and has three votes with the non-Board commissioner having four votes.

#### Reporting Entity

For financial reporting purposes, the Audubon County Solid Waste Management Commission has included all funds, organizations, agencies, boards, commissions and authorities. The Commission has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the Commission are such that exclusion would cause the Commission's financial statement to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the Commission to impose its will on that organization or (2) the potential for the organization to provide specific benefits to, or impose specific financial burdens on the Commission. The Commission has no component units, which meet the Governmental Accounting Standards Board criteria.

#### Basis of Presentation

The accounts of the Commission are organized as an Enterprise Fund. Enterprise Funds are utilized to finance and account for the acquisition, operation and maintenance of governmental facilities and services supported by user charges.

Enterprise Funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with an Enterprise Fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

#### Basis of Accounting

Audubon County Solid Waste Management Commission maintains its financial records on the basis of cash receipts and disbursements and the financial statement of the Commission is prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items, including the estimated payables for closure and postclosure care. Accordingly, the financial statement does not present the financial position and results of operations of the Commission in accordance with U.S. generally accepted accounting principles.

AUDUBON COUNTY SOLID WASTE MANAGEMENT COMMISSION

Notes to Financial Statement  
June 30, 2014

Note 1 – Summary of Significant Accounting Policies (Continued)

Cash Basis Fund Balance

Funds set aside for payment of closure and postclosure care are classified as restricted.

Note 2 – Cash and Investments

The Commission's deposits at June 30, 2014 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The Commission is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Commission; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

Investments are stated at fair value. The Commission's investments at June 30, 2014 are as follows:

Iowa Public Agency Trust (Value per Treasurer)	\$ 9,936
Certificates of Deposit or Passbook Savings held by Audubon County Solid Waste Management Commission	<u>663,924</u>
	<u>\$ 673,860</u>

Interest rate risk - The Commission's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year) to instruments that generally mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days, but the maturities shall be consistent with the needs and use of the Commission.

Credit risk - The Commission's deposits are held entirely by local financial institutions. The Commission places limits on the amount that may be invested with any one issuer.

Note 3 – Pension and Retirement Benefits

The Commission contributes to the Iowa Public Employees Retirement System (IPERS) which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits, which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statement and required supplementary information. The report may be obtained by writing to IPERS, PO Box 9117, Des Moines, Iowa 50306-9117.

Plan members are required to contribute 5.95 percent of their annual salary and the Commission is required to contribute 8.93 percent of annual covered payroll. Contribution requirements are established by state statute. The Commission's contribution to IPERS for the years ended June 30, 2014, 2013 and 2012 were \$8,908, \$8,976, and \$9,699, respectively, equal to the required contributions for each year.

# AUDUBON COUNTY SOLID WASTE MANAGEMENT COMMISSION

## Notes to Financial Statement June 30, 2014

### Note 4 – Other Postemployment Benefits

The Commission has no retirees eligible for any plan benefits.

### Note 5 – Closure and Post-closure Care Costs

To comply with federal and state regulations, the Commission is required to complete a monitoring system plan and a closure/post-closure plan to provide funding necessary to effect closure and post-closure, including the proper monitoring and care of the landfill after closure. Environmental Protection Agency (EPA) requirements have established closure and thirty year care requirements for all municipal solid waste landfills that receive waste after October 9, 1993. State governments are primarily responsible for implementation and enforcement of those requirements and have been given flexibility to tailor requirements to accommodate local conditions that exist. The effect of the EPA requirement is to commit landfill owners to perform certain closing functions and post-closure monitoring functions as a condition for the right to operate the landfill in the current period. The EPA requirements provide that when a landfill stops accepting waste, it must be covered with a minimum of twenty-four inches of earth to keep liquid away from the buried waste. Once the landfill is closed, the owner is responsible for maintaining the final cover, monitoring ground water and methane gas, and collecting and treating leachate (the liquid that drains out of waste) for thirty years.

Governmental Accounting Standards Board Statement No. 18 requires landfill owners to estimate total landfill closure and post-closure care costs and recognize a portion of these costs each year based on the percentage of estimated total landfill capacity used that period. Estimated total costs would consist of four components: 1) the cost of equipment and facilities used in post-closure monitoring care, 2) the cost of final cover (material and labor), 3) the cost of monitoring the landfill during the post-closure period, and 4) the cost of any environmental cleanup required after closure. Estimated total cost is based on the cost to purchase those services and equipment currently and is required to be updated annually for changes due to inflation or deflation, technology, or applicable laws or regulations.

These costs for the Audubon County Solid Waste Management Commission have been estimated at \$8,412 for transfer station closure and \$546,600 for postclosure, for a total of \$555,012 as of June 30, 2014.

As described in Management's Discussion and Analysis, the Commission voted to stop accepting waste in 2010 and has completed its closure plan.

Chapter 455B.306(9)(b) of the Code of Iowa requires permit holders of municipal solid waste landfills to maintain separate closure and postclosure care accounts to accumulate resources for the payment of closure and postclosure care costs. The Commission has begun to accumulate resources to fund these costs and, at June 30, 2014, assets of \$584,362 are restricted for these purposes, of which \$16,160 is for closure and \$568,202 is for postclosure care. They are reported as restricted net assets on the Statement of Receipts, Disbursements and Changes in Cash Balance.

The Commission has demonstrated financial assurance by fully funding the estimated postclosure care costs.

# AUDUBON COUNTY SOLID WASTE MANAGEMENT COMMISSION

## Notes to Financial Statement June 30, 2014

### Note 5 – Closure and Post-closure Care Costs (Continued)

Chapter 567-113.14(8) of the IAC allows a government to choose the dedicated fund mechanism to demonstrate financial assurance and use the accounts established to satisfy the closure and postclosure care account requirements. Accordingly, the Commission is not required to establish closure and postclosure accounts in addition to the accounts established to comply with the dedicated fund financial assurance mechanism.

### Note 6 – Solid Waste Tonnage Fees Retained

The Commission has established two accounts for restricting and using solid waste tonnage fees retained by the Commission in accordance with Chapter 455B.310 of the Code of Iowa. At June 30, 2014, the Commission had \$11,679 on deposit for those fees, all of which will be expended for allowable purposes.

### Note 7 – Risk Management

The Commission is a member in the Iowa Communities Assurance Pool, as allowed by Chapter 670.7 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 700 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public official's liability, police professional liability, property, inland marine and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each members' annual casualty contributions to the Pool fund current operations and provide capital. Annual operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses estimated for the fiscal year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained to equal 150% of basis rate or to comply with the requirements of any applicable regulatory authority having jurisdiction over the Pool.

The Pool also provides property coverage. Members who elect such coverage make annual property operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses and reinsurance premiums, losses and loss expenses for property risks estimated for the fiscal year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The Commission's property and casualty contributions to the risk pool are recorded as disbursements from its operating funds at the time of payment to the risk pool. The Commission's annual contributions to the Pool for the year ended June 30, 2014, were \$10,681.

# AUDUBON COUNTY SOLID WASTE MANAGEMENT COMMISSION

## Notes to Financial Statement June 30, 2014

### Note 7 – Risk Management (Continued)

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$350,000 per claim. Claims exceeding \$350,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the Commission's risk-sharing certificate. Property and automobile physical damage risks are retained by the Pool up to \$150,000 each occurrence, each location. Property risks exceeding \$150,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the Commission's risk-sharing certificate.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim, property loss or series of claims or losses exceeds the amount of risk-sharing protection provided by the member's risk-sharing certificate, or in the event a casualty claim, property loss or series of claims or losses exhausts the Pool's funds and any reinsurance and any excess risk-sharing recoveries, then payment of such claims or losses shall be the obligation of the respective individual member against whom the claim was made or the loss was incurred. As of June 30, 2014, settled claims have not exceeded the risk pool or reinsurance coverage since the pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days' prior written notice may withdraw from the Pool. Upon withdrawal, payments for all casualty claims and claims expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Upon withdrawal, a formula set forth in the Pool's intergovernmental contract with its members is applied to determine the amount (if any) to be refunded to the withdrawing member.

The Commission also carries commercial insurance purchased from other insurers for coverage associated with workers compensation and employee blanket bond coverage in the amount of \$50,000. The Commission assumes liability for any deductibles, and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

### Note 8 – Transfer Station Closure Care

To comply with state regulations, the Commission is required to complete a closure plan detailing how the transfer station will comply with proper disposal of all solid waste and litter at the site, cleaning the transfer station building, including the rinsing of all surfaces that have come in contact with solid waste or washwater, cleaning of all solid waste transport vehicles that will remain on site, including the rinsing of all surfaces that have come in contact with solid waste, and the removal and proper management of all washwater in the washwater management system.

To comply with state regulations, the Commission is required to maintain a closure account as financial assurance for the closure care costs. The effect of the state requirement is to commit landfill owners to perform certain closing functions as a condition for the right to operate the transfer station.

The total closure care costs for the Commission, as of June 30, 2014, have been estimated at \$8,412. The financial assurance account has been funded with deposits in the amount of \$16,160 which are shown as restricted net assets.

AUDUBON COUNTY SOLID WASTE MANAGEMENT COMMISSION

Notes to Financial Statement  
June 30, 2014

Note 9 – Subsequent Events

Management has evaluated subsequent events through January 13, 2015, the date which the financial statements were available for issue.

Note 10 – Compensated Absences

Commission employees accumulate a limited amount of earned but unused vacation leave hours for subsequent use or for payment upon termination, retirement or death. These accumulations are not recognized as disbursements by the Commission until used or paid. The Commission's approximate liability for earned vacation payments at June 30, 2014 was \$7,874. This liability has been computed based on rates of pay in effect at June 30, 2014.

Note 11 – Long-term Debt

The Commission was awarded a "Solid Waste Alternatives Program" grant from the Iowa Department of Natural Resources. The program supported the construction of a new recyclables storage building and allows the Commission to expand the types and improve the quality of recyclables being collected and baled. The project was completed in the fall of 2012. The grant includes a forgivable loan of \$20,000 and a zero interest loan of \$21,660. The balance of the loan at June 30, 2014 is \$3,785, requires quarterly payments of \$1,625 and will be repaid as follows:

<u>Year Ending June 30,</u>	<u>Amount</u>
2015	\$ 3,785

Note 12 – Prospective Accounting Change

The Governmental Accounting Standards Board has issued Statement No. 68, Accounting and Financial Reporting for Pensions – an Amendment of GASB No. 27. This statement will be implemented for the year ending June 30, 2015. The revised requirements establish new financial reporting requirements for state and local governments which provide their employees with pension benefits, including additional note disclosures and required supplementary information.

**OLSEN, MUHLBAUER & CO., L.L.P.**

*Certified Public Accountants*

**PARTNERS**

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**INDEPENDENT AUDITORS' REPORT ON  
INTERNAL CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT  
OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH  
GOVERNMENT AUDITING STANDARDS**

To the Members of the Audubon County  
Solid Waste Management Commission

We have audited, in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, the financial statement of the Audubon County Solid Waste Management Commission as of and for the year ended June 30, 2014, and the related notes to financial statement, and have issued our report thereon dated January 13, 2015. Our report expressed an unmodified opinion on the financial statement, which was prepared on the basis of cash receipts and disbursements, a basis of accounting other than U.S. generally accepted accounting principles.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statement, we considered the Audubon County Solid Waste Management Commission's internal control over financial reporting to determine the audit procedures appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Audubon County Solid Waste Management Commission's internal control. Accordingly, we do not express an opinion on the effectiveness of the Audubon County Solid Waste Management Commission's internal control.

Our consideration of the internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying Schedule of Findings, we identified certain deficiencies in internal control we consider to be material weaknesses.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of Audubon County Solid Waste Management Commission's financial statement will not be prevented or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying Schedule of Findings as items (A) and (B) to be material weaknesses.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Audubon County Solid Waste Management Commission's financial statement is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under Government Auditing Standards.

Comments involving statutory and other legal matters about the Commission's operations for the year ended June 30, 2014, are based exclusively on knowledge obtained from procedures performed during our audit of the financial statement of the Commission. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

## **Audubon County Solid Waste Management Commission's Responses to Findings**

Audubon County Solid Waste Management Commission's written responses to findings in our audit are described in the accompanying Schedule of Findings. The Audubon County Solid Waste Management Commission's responses were not subjected to the auditing procedures applied in the audit of the financial statement and, accordingly, we express no opinion on them.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing and not to provide an opinion of the effectiveness of the Commission's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Commission's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the Audubon County Solid Waste Management Commission during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

*Olsen, Muhlbaumer & Co., LLP*

OLSEN, MUHLBAUER & CO., L.L.P.  
Certified Public Accountants

January 13, 2015

AUDUBON COUNTY SOLID WASTE MANAGEMENT COMMISSION

Schedule of Findings  
Year ended June 30, 2014

**Findings Related to the Financial statement:**

**INTERNAL CONTROL DEFICIENCIES:**

- (A) Segregation of Duties – One important aspect of internal control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. One person has the potential to be involved in billing, deposit preparation, signing checks, posting transactions to accounting records and reconciling bank accounts.

Recommendation – The Commission should review its procedures to provide the maximum control possible through review of financial transactions including activity in customer accounts, approval of new bank accounts and investments and review of supporting documentation for disbursements.

Response – The Commission will review current procedures and strengthen oversight where practical.

Conclusion – Response accepted.

- (B) Financial Reporting – We believe that a material weakness in internal control over financial reporting exists in the Commission's financial statement close process for preparing its year-end financial statements including the lack of expertise to prevent, detect and correct potential material misstatements to the financial statements on a timely basis.

Recommendation – The Commission should implement procedures to review its receipts and disbursements for the year in a more timely manner.

Response – We will use all available resources to ensure accurate information is available for financial statement preparation.

Conclusion – Response accepted.

**INSTANCES OF NONCOMPLIANCE:**

No matters were reported.

**Other Findings Related to Required Statutory Reporting:**

- 1) Questionable Disbursements – No disbursements that may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979, were noted.
- 2) Travel Expense – No disbursements of Commission money for travel expenses of spouses of Commission officials or employees were noted.
- 3) Commission Minutes – No transactions were found that we believe should have been approved in the Commission minutes but were not.
- 4) Deposits and Investments – No instance of noncompliance with the deposit and investment provisions of Chapter 12B and Chapter 12C of the Code of Iowa and the Commission's investment policy were noted.

AUDUBON COUNTY SOLID WASTE MANAGEMENT COMMISSION

Schedule of Findings  
Year ended June 30, 2014

**Other Findings Related to Required Statutory Reporting:** (Continued)

- 5) Solid Waste Tonnage Fees Retainage – No instances of non-compliance with the solid waste fees used or retained in accordance with provision of Chapter 455B.310 of the Code of Iowa were noted.
- 6) Financial Assurance – The Commission has elected to demonstrate financial assurance for closure and postclosure care by establishing a local government dedicated fund as provided in Chapter 567-113.14(6) of the Iowa Administrative Code (IAC). The calculation is made as follows:

	<u>Landfill</u> <u>Postclosure</u>	<u>Transfer</u> <u>Station</u> <u>Closure</u>
Total estimated costs for closure and postclosure care	546,600	8,412
Less: Balance of funds held in the local dedicated fund at June 30, 2013	<u>590,014</u>	<u>16,080</u>
	(43,414)	(7,668)
Divided by the number of years remaining in the pay-in period	<u>÷ 1</u>	<u>÷ 1</u>
Required payment into the local dedicated fund for the year ended June 30, 2014	0	0
Balance of funds held in the local dedicated fund at June 30, 2013	<u>590,014</u>	<u>16,080</u>
Balance of funds required to be held in the local dedicated fund at June 30, 2014	<u>546,600</u>	<u>8,412</u>
Amount Commission has restricted and reserved for closure and postclosure care at June 30, 2014	<u>568,202</u>	<u>16,160</u>