

OFFICE OF AUDITOR OF STATE
STATE OF IOWA

Mary Mosiman, CPA
Auditor of State

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NEWS RELEASE

FOR RELEASE

April 8, 2016

Contact: Andy Nielsen
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Auditor of State Mary Mosiman today released an audit report on Union County, Iowa.

The County had local tax revenue of \$18,786,910 for the year ended June 30, 2015, which included \$1,318,200 in tax credits from the state. The County forwarded \$13,228,977 of the local tax revenue to the townships, school districts, cities and other taxing bodies in the County.

The County retained \$5,557,933 of the local tax revenue to finance County operations, a decrease of less than 1% from the prior year. Other revenues increased 121% over the prior year and included charges for service of \$785,041, operating grants, contributions and restricted interest of \$9,720,632, capital grants, contributions and restricted interest of \$2,656,801, tax increment financing of \$288,563, local option sales tax of \$587,413, unrestricted investment earnings of \$26,346 and other general revenues of \$338,248.

Expenses for County operations for the year ended June 30, 2015 totaled \$16,200,405, a 43% increase over the prior year. Expenses included \$6,671,834 for county environment and education, \$4,276,925 for roads and transportation and \$1,639,493 for public safety and legal services.

The increase in revenues and expenses is due primarily to the receipt and subsequent disbursement of Community Development Block grant proceeds to various cities as well as to the County becoming the fiscal agent for Southern Hills Regional Mental Health.

A copy of the audit report is available for review in the County Auditor's Office, in the Office of Auditor of State and on the Office of Auditor of State's web site at <http://auditor.iowa.gov/reports/1510-0088-B00F.pdf>.

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UNION COUNTY
INDEPENDENT AUDITOR'S REPORTS
BASIC FINANCIAL STATEMENTS
AND SUPPLEMENTARY INFORMATION
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
JUNE 30, 2015

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Union County

Officials

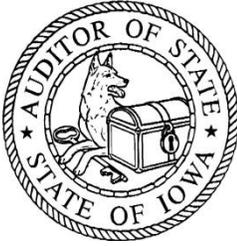
(Before January 2015)

<u>Name</u>	<u>Title</u>	<u>Term Expires</u>
Ron Riley	Board of Supervisors	Jan 2015
Dennis Brown	Board of Supervisors	Jan 2017
Lois Monday	Board of Supervisors	Jan 2017
Sandy Hysell	County Auditor	Jan 2017
Kelly Busch	County Treasurer	Jan 2015
Paula White	County Recorder	Jan 2015
Rick L. Piel	County Sheriff	Jan 2017
Timothy R. Kenyon	County Attorney	Jan 2015
Steven Gene Haner	County Assessor	(Retired Dec 2014)

(After January 2015)

<u>Name</u>	<u>Title</u>	<u>Term Expires</u>
Dennis Brown	Board of Supervisors	Jan 2017
Lois Monday	Board of Supervisors	Jan 2017
Ron Riley	Board of Supervisors	Jan 2019
Sandy Hysell	County Auditor	Jan 2017
Kelly Busch	County Treasurer	Jan 2019
Paula White	County Recorder	Jan 2019
Rick L. Piel	County Sheriff	Jan 2017
Timothy R. Kenyon	County Attorney	Jan 2019
Theresa Pudenz (Appointed)	County Assessor	Jan 2016

Union County



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Independent Auditor's Report

To the Officials of Union County:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Union County, Iowa, as of and for the year ended June 30, 2015, and the related Notes to Financial Statements, which collectively comprise the County's basic financial statements listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with U.S. generally accepted accounting principles. This includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of Union County as of June 30, 2015, and the respective changes in its financial position and, where applicable, its cash flows thereof for the year then ended in accordance with U.S. generally accepted accounting principles.

Emphasis of a Matter

As discussed in Note 14, Union County adopted new accounting guidance related to Governmental Accounting Standards Board (GASB) Statement No. 68, Accounting and Financial Reporting for Pensions - an Amendment of GASB Statement No. 27. Our opinions are not modified with respect to this matter.

Other Matters

Required Supplementary Information

U.S. generally accepted accounting principles require Management's Discussion and Analysis, the Budgetary Comparison Information, the Schedule of the County's Proportionate Share of the Net Pension Liability, the Schedule of County Contributions and the Schedule of Funding Progress for the Retiree Health Plan on pages 9 through 15 and 54 through 64 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with U.S. generally accepted auditing standards, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Union County's basic financial statements. We previously audited, in accordance with the standards referred to in the third paragraph of this report, the financial statements for the five years ended June 30, 2014 (which are not presented herein) and expressed unmodified opinions on those financial statements. The financial statements for the four years ended June 30, 2009 (which are not presented herein) were audited by other auditors who expressed unmodified opinions on those financial statements. The supplementary information included in Schedules 1 through 6, including the Schedule of Expenditures of Federal Awards required by U.S. Office of Management and Budget (OMB) Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other

additional procedures in accordance with U.S. generally accepted auditing standards. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated March 23, 2016 on our consideration of Union County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering Union County's internal control over financial reporting and compliance.


MARY MOSIMAN, CPA
Auditor of State


WARREN G. JENKINS, CPA
Chief Deputy Auditor of State

March 23, 2016

Union County

MANAGEMENT'S DISCUSSION AND ANALYSIS

Union County provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2015 along with comparative data for the year ended June 30, 2014. We encourage readers to consider this information in conjunction with the County's financial statements, which follow.

2015 FINANCIAL HIGHLIGHTS

- The County implemented Governmental Accounting Standards Board Statement No.68, Accounting and Financial Reporting for Pensions – an Amendment of GASB Statement No. 27, during fiscal year 2015. The beginning net position for governmental activities was restated \$1,845,494 to retroactively report the net pension liability as of July 1, 2014 and deferred outflows of resources related to contributions made after June 30, 2013 but prior to July 1, 2014. Pension expense for fiscal year 2014 and the net pension liability, deferred outflows of resources and deferred inflows of resources at June 30, 2014 were not restated because the information needed to restate those amounts was not available.
- Revenues of the County's governmental activities increased 67%, or approximately \$7,982,000, from fiscal year 2014 to fiscal year 2015. Property and other county tax decreased approximately \$117,000 from fiscal year 2014. Operating grants, contributions and restricted interest increased approximately \$5,382,000, charges for service decreased approximately \$175,000 and capital grants, contributions and restricted interest increased approximately \$2,657,000.
- Program expenses of the County's governmental activities increased 43%, or approximately \$4,854,000. The largest increase was in the county environment and education function, which increased approximately \$4,115,000 in fiscal year 2015 from fiscal year 2014 due to a large Community Development Block Grant which was passed through to various cities.
- The County's net position at June 30, 2015 increased approximately \$3,761,000, or 55%, from the restated June 30, 2014 balance.

USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the County's financial activities.

The Government-wide Financial Statements consist of a Statement of Net Position and a Statement of Activities. These provide information about the activities of Union County as a whole and present an overall view of the County's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report Union County's operations in more detail than the government-wide financial statements by providing information about the most significant funds. The remaining financial statements provide information about activities for which Union County acts solely as an agent or custodian for the benefit of those outside of County government (Agency Funds).

Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the County's budget for the year, the County's proportionate share of the net pension liability and related contributions, as well as presenting the Schedule of Funding Progress for the Retiree Health Plan.

Supplementary Information provides detailed information about the nonmajor governmental funds and the individual Agency Funds. In addition, the Schedule of Expenditures of Federal Awards provides details of various federal programs benefiting the County.

REPORTING THE COUNTY'S FINANCIAL ACTIVITIES:

Government-wide Financial Statements

One of the most important questions asked about the County's finances is, "Is the County as a whole better off or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information about activities in a way which helps answer this question. These statements include all assets, deferred outflows of resources, liabilities and deferred inflows of resources using the accrual basis of accounting and the economic resources measurement focus which is similar to the accounting used by most private sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

The Statement of Net Position presents financial information on all of the County's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. Over time, increases or decreases in the County's net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information showing how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the change occurs, regardless of the timing of related cash flows. Therefore, revenues and expenses are reported in this statement for some items that will not result in cash flows until future fiscal years.

The County's governmental activities are presented in the Statement of Net Position and the Statement of Activities. Governmental activities include public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, interest on long-term debt and non-program activities. Property tax and state and federal grants finance most of these activities.

Fund Financial Statements

The County has three kinds of funds:

1) Governmental funds account for most of the County's basic services. These focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. The governmental funds include: 1) the General Fund, 2) the Special Revenue Funds, such as Mental Health, Rural Services and Secondary Roads, 3) the Debt Service Fund and 4) the Capital Projects Fund. These funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund financial statements provide a detailed, short-term view of the County's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs.

The required financial statements for governmental funds include a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances.

2) The proprietary fund accounts for the County's Internal Service, Employee Group Health Fund. Internal Service Funds are an accounting device used to accumulate and allocate costs internally among the County's various functions.

The required financial statements for proprietary funds include a Statement of Net Position, a Statement of Revenues, Expenses and Changes in Fund Net Position and a Statement of Cash Flows.

3) Fiduciary funds are used to report assets held in a trust or agency capacity for others which cannot be used to support the County's own programs. The fiduciary funds include Agency Funds that account for Prairie Solid Waste Agency and the County Assessor, to name a few.

The required financial statement for fiduciary funds is a Statement of Fiduciary Assets and Liabilities.

Reconciliations between the government-wide financial statements and the governmental fund financial statements follow the governmental fund financial statements.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

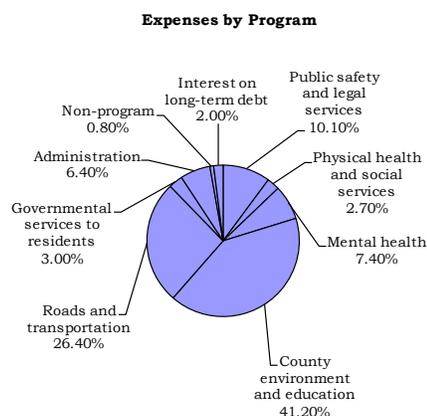
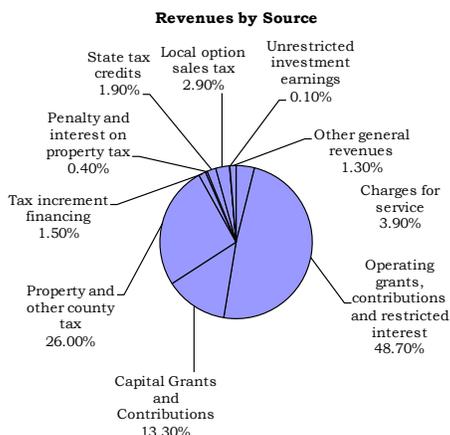
As noted earlier, net position may serve over time as a useful indicator of financial position. Union County's combined net position increased from approximately \$8.7 million to approximately \$11 million. The analysis below shows the changes in the net position of governmental activities from a year ago.

Net Position of Governmental Activities (Expressed in Thousands)		
	June 30,	
	2015	2014 (Not Restated)
Current and other assets	\$ 11,128	11,469
Capital assets	16,024	14,085
Total assets	<u>27,152</u>	<u>25,554</u>
Deferred outflows of resources	338	-
Long-term liabilities	10,165	10,045
Other liabilities	632	1,371
Total liabilities	<u>10,797</u>	<u>11,416</u>
Deferred inflows of resources	6,037	5,397
Net position:		
Net investment in capital assets	8,952	5,893
Restricted	3,005	1,891
Unrestricted	(1,301)	957
Total net position	<u>\$ 10,656</u>	<u>8,741</u>

Prior to restatement, net position of Union County's governmental activities increased 22%, or approximately \$1,915,000, during the year. The largest portion of the County's net position is invested in capital assets (e.g. land, buildings, infrastructure and equipment), less the related debt. The debt related to the investment in capital assets is liquidated with resources other than capital assets. Restricted net position represents resources subject to external restrictions, constitutional provisions or enabling legislation on how they can be used. Unrestricted net position, the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation or other legal requirements, decreased from approximately \$957,000 at June 30, 2014 to a deficit of approximately \$1,301,000 at the end of this year, a decrease of 236%. The decrease was due primarily to recording the net pension liability as of July 1, 2014.

Changes in Net Position of Governmental Activities
(Expressed in Thousands)

	Year ended June 30,	
	2015	2014 (Not Restated)
Revenues:		
Program revenues:		
Charges for service	\$ 785	960
Operating grants, contributions and restricted interest	9,720	4,338
Capital grants, contributions and restricted interest	2,657	-
General revenues:		
Property and other county tax	5,186	5,303
Tax increment financing	289	286
Penalty and interest on property tax	74	53
State tax credits	372	275
Local option sales tax	587	486
Unrestricted investment earnings	26	14
Gain on disposition of capital assets	-	79
Other general revenues	265	185
Total revenues	19,961	11,979
Program expenses:		
Public safety and legal services	1,639	1,650
Physical health and social services	439	440
Mental health	1,201	702
County environment and education	6,672	2,557
Roads and transportation	4,277	4,073
Governmental services to residents	479	338
Administration	1,029	1,080
Non-program	137	102
Interest on long-term debt	327	404
Total expenses	16,200	11,346
Change in net position	3,761	633
Net position beginning of year restated	6,895	8,108
Net position end of year	\$ 10,656	8,741



Overall, revenues increased approximately \$7,982,000, or 67%, during the year. The increase is primarily due to an increase in operating grants, contributions and restricted interest related to the Community Development Block Grant (CDBG) funds received in fiscal year 2015.

The cost of all governmental activities this year was approximately \$16.2 million compared to approximately \$11.3 million last year. However, as shown in the Statement of Activities on page 19, the amount taxpayers ultimately financed for these activities was approximately \$3 million because some of the cost was paid by those directly benefited from the programs (approximately \$785,000) or by other governments and organizations which subsidized certain programs with grants and contributions (approximately \$12,377,000). Overall, the County's governmental program revenues, including intergovernmental aid and charges for service, increased in fiscal year 2015 from approximately \$5,298,000 to approximately \$13,162,000, principally due to receiving CDBG funds which were passed through the County from the Iowa Economic Development Authority to various cities for CDBG projects. The County paid for the remaining "public benefit" portion of governmental activities with taxes (some of which could only be used for certain programs) and with other revenues, such as interest and general revenues.

INDIVIDUAL MAJOR FUND ANALYSIS

As Union County completed the year, its governmental funds reported a combined fund balance of approximately \$4.8 million compared to approximately \$4.3 million at June 30, 2014, an increase of approximately \$515,000.

- The General Fund, the operating fund for Union County, ended fiscal year 2015 with a balance of \$1,105,437, a decrease of \$250,466 from the fiscal year 2014 ending balance of \$1,355,903. The decrease was primarily due to a \$192,365 increase in the amount transferred from the General Fund to the Special Revenue, Secondary Roads Fund.
- The County has continued to look for ways to effectively manage the cost of mental health services. The Special Revenue, Mental Health Fund balance at year-end increased \$463,308, from a fund deficit of \$2,173 to a positive balance of \$461,135. In fiscal year 2015, the County saw a significant increase in mental health revenues as a result of the County receiving approximately \$1,081,000 from intergovernmental revenues as a result of the formation of the Southern Hills Mental Health Region during fiscal year 2015. This fund was also used to account for the revenues and expenditures of Southern Hills Regional Mental Health.
- The Special Revenue, Rural Services Fund ending fund balance increased \$3,448, or 1.8%, from the prior year to \$195,520. The fund balance only increased slightly during the fiscal year.
- The Special Revenue, Secondary Roads Fund ended fiscal year 2015 with a \$846,411 fund balance, an increase of \$268,144 compared to the prior year ending fund balance of \$578,267. The fund balance increase was due, in part, to a significant increase in transfers in of approximately \$373,000.
- The Debt Service Fund balance increased slightly from \$1,744,553 at the end of fiscal year 2014 to \$1,760,260 at the end of fiscal year 2015. The fund balance increased as a result of a decrease in debt service payments of approximately \$83,000 coupled with a decrease in Debt Service Fund revenues of approximately \$80,000. The end of year fund balance includes \$946,091 due from Prairie Solid Waste Agency to repay the County for general obligation solid waste disposal notes issued for the Agency.

BUDGETARY HIGHLIGHTS

Over the course of the year, Union County amended its budget two times. The amendments were made in December 2014 and May 2015 and resulted in an increase in budgeted disbursements related to a Community Development Block Grant received from the State of Iowa. This grant was passed through to various Cities.

The County's receipts were \$744,286 less than budgeted, a variance of 4%. The most significant variance resulted from intergovernmental revenues being less than expected.

Total disbursements were \$2,605,416 less than the amended budget. The most significant variances resulted from county environment and education disbursements being less than expected. The County had budgeted to receive a significant amount of CDBG funds. However, a significant portion of the funds expected were not received until after June 30, 2015.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

At June 30, 2015, Union County had approximately \$16 million invested in a broad range of capital assets, including public safety equipment, buildings, roads and bridges. This is a net increase (including additions and deletions) of approximately \$1,939,000, or 14%, from last year.

Capital Assets of Governmental Activities at Year End		
(Expressed in Thousands)		
	June 30,	
	2015	2014
Land	\$ 254	254
Construction in progress, road network	23	-
Buildings	744	587
Improvements other than buildings	20	22
Equipment and vehicles	1,501	1,740
Infrastructure	13,482	11,482
Total	\$ 16,024	14,085

This year's major addition was infrastructure costing approximately \$2,657,000.

Union County had depreciation expense of \$992,319 for fiscal year 2015 and total accumulated depreciation of \$8,707,955 at June 30, 2015. More detailed information about the County's capital assets is included in Note 4 to the financial statements.

Long-Term Debt

At June 30, 2015, Union County had approximately \$8,112,000 of general obligation bonds, notes and other debt outstanding, compared to approximately \$9,297,000 at June 30, 2014, as shown below:

Outstanding Debt of Governmental Activities at Year-End		
(Expressed in Thousands)		
	June 30,	
	2015	2014
Capital lease purchase agreements	\$ 362	502
General obligation bonds	6,590	7,655
General obligation notes	-	35
General obligation solid waste disposal notes	1,040	1,105
Bank loan	120	-
Total	\$ 8,112	9,297

In fiscal year 2015, the County entered into a bank loan to borrow \$120,000 to construct a new residence for the Conservation officer. The first of three annual payments will be made on August 1, 2015.

The Constitution of the State of Iowa limits the amount of general obligation debt counties can issue to 5% of the assessed value of all taxable property within the County's corporate limits. Union County's constitutional debt limit is approximately \$43 million. Additional information about the County's long-term debt is presented in Note 6 to the financial statements.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

Union County's elected officials and citizens considered many factors when setting the fiscal year 2016 budget, tax rates and fees charged for various County activities. One of those factors is the economy. Unemployment in the County now stands at 4.1% versus 4.7% a year ago. This compares with the State's unemployment rate of 3.7% and the national rate of 5.3%.

These indicators were taken into account when adopting the budget for fiscal year 2016. Amounts available for appropriation in the operating budget are approximately \$14.2 million, a decrease of 34% from the final fiscal year 2015 budget. The property tax rate for urban areas declined from \$9.96302 per \$1,000 of taxable valuation to \$9.6083 per \$1,000 of taxable valuation for fiscal year 2016. The property tax rate in rural areas declined from \$13.71302 per \$1,000 of taxable valuation to \$13.35832 per \$1,000 of taxable valuation. The County is working to lower its debt and tax rates.

CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers and creditors with a general overview of Union County's finances and to show the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Union County Auditor's Office, 300 N. Pine, Creston, Iowa 50801.

Union County

Basic Financial Statements

Exhibit A

Union County
Statement of Net Position
June 30, 2015

	Governmental Activities
Assets	
Cash, cash equivalents and pooled investments	\$ 4,050,053
Cash held by health plan trustee	30,400
Receivables:	
Property tax:	
Delinquent	24,150
Succeeding year	5,300,000
Interest and penalty on property tax	73,525
Loan	946,091
Accounts	9,211
Accrued interest	14
Due from other governments	454,066
Inventories	150,903
Prepaid expense	90,376
Capital assets, net of accumulated depreciation	16,023,633
	27,152,422
Deferred Outflows of Resources	
Pension related deferred outflows	337,603
Liabilities	
Accounts payable	309,732
Accrued interest payable	23,966
Salaries and benefits payable	75,492
Due to other governments	222,126
Long-term liabilities:	
Portion due or payable within one year:	
Capital lease purchase agreements	93,371
General obligation bonds	1,080,000
General obligation solid waste disposal notes	70,000
Bank loan	39,351
Compensated absences	114,785
Portion due or payable after one year:	
Capital lease purchase agreements	268,520
General obligation bonds	5,510,000
General obligation solid waste disposal notes	970,000
Bank loan	80,649
Compensated absences	67,270
Net pension liability	1,271,319
Net OPEB liability	600,000
	10,796,581
Deferred Inflows of Resources	
Unavailable property tax revenue	5,300,000
Pension related deferred inflows	737,334
	6,037,334
Net Position	
Net investment in capital assets	8,951,742
Restricted for:	
Supplemental levy purposes	367,585
Mental health	449,576
Rural services purposes	197,145
Secondary roads purposes	773,178
Debt service	700,800
Other purposes	516,800
Unrestricted	(1,300,716)
	\$ 10,656,110

See notes to financial statements.

Union County
Statement of Activities
Year ended June 30, 2015

	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position
		Charges for Service	Operating Grants, Contributions and Restricted Interest	Capital Grants, Contributions and Restricted Interest	
Functions/Programs:					
Governmental activities:					
Public safety and legal services	\$ 1,639,493	78,894	28,602	-	(1,531,997)
Physical health and social services	439,495	32,150	115,921	-	(291,424)
Mental health	1,201,308	14,362	1,037,513	-	(149,433)
County environment and education	6,671,834	167,032	6,333,730	-	(171,072)
Roads and transportation	4,276,925	63,431	2,204,866	2,656,801	648,173
Governmental services to residents	478,771	234,809	-	-	(243,962)
Administration	1,029,033	64,881	-	-	(964,152)
Non-program	136,765	129,482	-	-	(7,283)
Interest on long-term debt	326,781	-	-	-	(326,781)
Total	\$ 16,200,405	785,041	9,720,632	2,656,801	(3,037,931)
General Revenues:					
Property and other county tax levied for:					
General purposes					4,223,468
Debt service					962,493
Tax increment financing					288,563
Penalty and interest on property tax					73,505
State tax credits					371,972
Local option sales tax					587,413
Unrestricted investment earnings					26,346
Miscellaneous					264,743
Total general revenues					6,798,503
Change in net position					3,760,572
Net position beginning of year, as restated					6,895,538
Net position end of year					\$ 10,656,110
See notes to financial statements.					

Union County
Balance Sheet
Governmental Funds

June 30, 2015

	Special Revenue			
	General	Mental Health	Rural Services	Secondary Roads
Assets				
Cash, cash equivalents and pooled investments	\$ 1,232,037	565,086	180,933	623,466
Receivables:				
Property tax:				
Delinquent	15,244	2,775	1,625	-
Succeeding year	2,741,000	507,000	876,000	-
Interest and penalty on property tax	73,525	-	-	-
Loan	-	-	-	-
Accounts	9,077	-	-	-
Due from other governments	177,174	2,459	26,842	247,591
Inventories	-	-	-	150,903
Total assets	\$ 4,248,057	1,077,320	1,085,400	1,021,960
Liabilities, Deferred Inflows of Resources and Fund Balances				
Liabilities:				
Accounts payable	\$ 81,015	73,536	6,635	148,261
Salaries and benefits payable	39,500	3,675	5,620	26,697
Due to other governments	192,336	29,199	-	591
Total liabilities	312,851	106,410	12,255	175,549
Deferred inflows of resources:				
Unavailable revenues:				
Succeeding year property tax	2,741,000	507,000	876,000	-
Other	88,769	2,775	1,625	-
Total deferred inflows of resources	2,829,769	509,775	877,625	-
Fund balances:				
Nonspendable:				
Inventories	-	-	-	150,903
Restricted for:				
Supplemental levy purposes	362,585	-	-	-
Mental health	-	461,135	-	-
Rural services purposes	-	-	195,520	-
Secondary roads purposes	-	-	-	695,508
Debt service	-	-	-	-
Conservation land acquisition/ capital improvements	37,015	-	-	-
Other purposes	-	-	-	-
Assigned for:				
Care facility	16,653	-	-	-
Commissary	4,924	-	-	-
Inmate medical	74,853	-	-	-
Unassigned	609,407	-	-	-
Total fund balances	1,105,437	461,135	195,520	846,411
Total liabilities, deferred inflows of resources and fund balances	\$ 4,248,057	1,077,320	1,085,400	1,021,960

See notes to financial statements.

Debt Service	Nonmajor	Total
814,169	479,936	3,895,627
4,506	-	24,150
873,000	303,000	5,300,000
-	-	73,525
946,091	-	946,091
-	134	9,211
-	-	454,066
-	-	150,903
<u>2,637,766</u>	<u>783,070</u>	<u>10,853,573</u>

-	285	309,732
-	-	75,492
-	-	222,126
-	285	607,350

873,000	303,000	5,300,000
4,506	-	97,675
<u>877,506</u>	<u>303,000</u>	<u>5,397,675</u>

-	-	150,903
-	-	362,585
-	-	461,135
-	-	195,520
-	-	695,508
1,760,260	-	1,760,260
-	-	37,015
-	479,785	479,785
-	-	16,653
-	-	4,924
-	-	74,853
-	-	609,407
<u>1,760,260</u>	<u>479,785</u>	<u>4,848,548</u>
<u>2,637,766</u>	<u>783,070</u>	<u>10,853,573</u>

Union County

Union County
 Reconciliation of the Balance Sheet –
 Governmental Funds to the Statement of Net Position

June 30, 2015

Total governmental fund balances (page 21) \$ 4,848,548

Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the governmental funds. The cost of capital assets is \$24,731,588 and the accumulated depreciation is \$8,707,955. 16,023,633

Other long-term assets are not available to pay current year expenditures and, therefore, are recognized as deferred inflows of resources in the governmental funds. 97,675

The Internal Service Fund is used by management to charge the cost of the self funding of the County's health insurance benefit plan to individual funds. The assets and liabilities of the Internal Service Fund are included in governmental activities in the Statement of Net Position. 275,216

Pension related deferred outflows of resources and deferred inflows of resources are not due and payable in the current year and, therefore, are not reported in the governmental funds, as follows:

Deferred outflows of resources	\$ 337,603	
Deferred inflows of resources	<u>(737,334)</u>	(399,731)

Long-term liabilities, including capital lease purchase agreements payable, bonds and notes payable, compensated absences payable, net pension liability, other postemployment benefits payable and accrued interest payable, are not due and payable in the current year and, therefore, are not reported in the governmental funds. (10,189,231)

Net position of governmental activities (page 18) \$ 10,656,110

See notes to financial statements.

Union County
Statement of Revenues, Expenditures
and Changes in Fund Balances
Governmental Funds

Year ended June 30, 2015

	Special Revenue			
	General	Mental Health	Rural Services	Secondary Roads
Revenues:				
Property and other county tax	\$ 2,763,335	562,637	893,958	
Local option sales tax	117,483	-	176,224	293,706
Tax increment financing	-	-	-	-
Interest and penalty on property tax	62,948	-	-	-
Intergovernmental	6,687,854	1,080,785	110,127	2,205,391
Licenses and permits	7,459	-	11,226	2,160
Charges for service	452,923	-	425	-
Use of money and property	56,594	-	-	-
Miscellaneous	75,050	13,515	45	60,818
Total revenues	<u>10,223,646</u>	<u>1,656,937</u>	<u>1,192,005</u>	<u>2,562,075</u>
Expenditures:				
Operating:				
Public safety and legal services	1,552,356	-	82,474	-
Physical health and social services	333,626	-	96,412	-
Mental health	-	1,193,629	-	-
County environment and education	6,801,457	-	89,401	-
Roads and transportation	-	-	164,753	3,284,367
Governmental services to residents	480,878	-	-	-
Administration	1,005,986	-	-	-
Debt service	-	-	-	-
Capital projects	-	-	-	25,794
Total expenditures	<u>10,174,303</u>	<u>1,193,629</u>	<u>433,040</u>	<u>3,310,161</u>
Excess (deficiency) of revenues over (under) expenditures	49,343	463,308	758,965	(748,086)
Other financing sources (uses):				
Transfers in	-	-	-	1,016,230
Transfers out	(299,809)	-	(755,517)	-
Loan proceeds	-	-	-	-
Total other financing sources (uses)	<u>(299,809)</u>	<u>-</u>	<u>(755,517)</u>	<u>1,016,230</u>
Change in fund balances	(250,466)	463,308	3,448	268,144
Fund balances beginning of year	1,355,903	(2,173)	192,072	578,267
Fund balances end of year	<u>\$ 1,105,437</u>	<u>461,135</u>	<u>195,520</u>	<u>846,411</u>

See notes to financial statements.

<hr/>		
Debt		
Service	Nonmajor	Total
<hr/>		
962,493	-	5,182,423
-	-	587,413
-	288,563	288,563
-	-	62,948
119,881	13,551	10,217,589
-	-	20,845
-	2,320	455,668
418	12,504	69,516
125,945	-	275,373
1,208,737	316,938	17,160,338
<hr/>		
-	14,464	1,649,294
-	652	430,690
-	-	1,193,629
-	-	6,890,858
-	-	3,449,120
-	1,761	482,639
-	-	1,005,986
1,193,030	304,592	1,497,622
-	139,816	165,610
1,193,030	461,285	16,765,448
<hr/>		
15,707	(144,347)	394,890
<hr/>		
-	54,658	1,070,888
-	(15,562)	(1,070,888)
-	120,000	120,000
-	159,096	120,000
<hr/>		
15,707	14,749	514,890
1,744,553	465,036	4,333,658
<hr/>		
1,760,260	479,785	4,848,548
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Union County

Reconciliation of the Statement of Revenues, Expenditures
and Changes in Fund Balances –
Governmental Funds to the Statement
of Activities

Year ended June 30, 2015

Change in fund balances - Total governmental funds (page 25) \$ 514,890

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets. Capital outlay expenditures and contributed capital assets exceeded depreciation expense in the current year, as follows:

Expenditures for capital assets	\$ 276,006	
Capital assets contributed by the Iowa Department of Transportation	2,656,801	
Depreciation expense	(992,319)	1,940,488

In the Statement of Activities, the loss on the disposition of capital assets is reported, whereas the governmental funds report the proceeds from the disposition as an increase in financial resources. (1,484)

Because some revenues will not be collected for several months after the County's year end, they are not considered available revenues and are recognized as deferred inflows of resources in the governmental funds, as follows:

Property tax	3,538	
Other	10,557	14,095

Proceeds from issuing long-term liabilities provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Position. Repayment of long-term liabilities is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. Current year repayments exceed issuances, as follows:

Issued	(120,000)	
Repaid	1,304,865	1,184,865

The current year County share of IPERS contributions is reported as expenditures in the governmental funds but is reported as deferred outflows of resources in the Statement of Net Position. 264,302

Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds, as follows:

Compensated absences	(4,667)	
Other postemployment benefits	(29,000)	
Pension expense	(89,858)	
Interest on long-term debt	5,841	(117,684)

The Internal Service Fund is used by management to charge the costs of the self funding of the County's health insurance benefit plan to individual funds. The change in net position of the Internal Service Fund is reported with governmental activities. (38,900)

Change in net position of governmental activities (page 19) \$ 3,760,572

See notes to financial statements.

Union County
Statement of Net Position
Proprietary Fund

June 30, 2015

	Internal Service - Employee Group Health
Current Assets	
Cash and cash equivalents	\$ 154,426
Cash held by health plan trustee	30,400
Accrued interest receivable	14
Prepaid expense	90,376
Total current assets	275,216
Current Liabilities	
None	-
Net Position	
Unrestricted	\$ 275,216

See notes to financial statements.

Union County
Statement of Revenues, Expenses
and Changes in Fund Net Position
Proprietary Fund

Year ended June 30, 2015

	<u>Internal Service - Employee Group Health</u>
Operating revenues:	
Reimbursements from operating funds	\$ 947,917
Reimbursements from employees and others	65,024
Total operating revenues	<u>1,012,941</u>
Operating expenses:	
Insurance premiums	<u>1,052,102</u>
Operating loss	(39,161)
Non-operating revenues:	
Interest income	<u>261</u>
Net loss	(38,900)
Net position beginning of year	<u>314,116</u>
Net position end of year	<u><u>\$ 275,216</u></u>

See notes to financial statements.

Union County
Statement of Cash Flows
Proprietary Fund
Year ended June 30, 2015

	Internal Service - Employee Group Health
Cash flows from operating activities:	
Cash received from operating fund reimbursements	\$ 1,012,941
Cash paid to suppliers for services	(1,056,776)
Net cash used by operating activities	(43,835)
Cash flows from investing activities:	
Interest on investments	271
Net decrease in cash and cash equivalents	(43,564)
Cash and cash equivalents beginning of year	228,390
Cash and cash equivalents end of year	\$ 184,826
Reconciliation of operating loss to net cash used by operating activities:	
Operating loss	\$ (39,161)
Adjustment to reconcile operating loss to net cash used by operating activities:	
Increase in prepaid expense	(4,674)
Net cash used by operating activities	\$ (43,835)

See notes to financial statements.

Exhibit J

Union County
Statement of Fiduciary Assets and Liabilities
Agency Funds

June 30, 2015

Assets

Cash, cash equivalents and pooled investments:

County Treasurer	\$ 1,861,799
Other County officials	32,294

Receivables:

Property tax:

Delinquent	64,328
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Succeeding year	12,291,000
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Accounts	19,059
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Special assessments	28,037
---------------------	--------

Due from other governments	31,796
----------------------------	--------

Total assets	<u>14,328,313</u>
---------------------	-------------------

Liabilities

Accounts payable	115,448
------------------	---------

Salaries and benefits payable	6,133
-------------------------------	-------

Due to other governments	14,136,264
--------------------------	------------

Trusts payable	55,575
----------------	--------

Compensated absences	14,893
----------------------	--------

Total liabilities	<u>14,328,313</u>
--------------------------	-------------------

Net position	<u><u>\$ -</u></u>
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See notes to financial statements.

Union County

Notes to Financial Statements

June 30, 2015

(1) Summary of Significant Accounting Policies

Union County is a political subdivision of the State of Iowa and operates under the Home Rule provisions of the Constitution of Iowa. The County operates under the Board of Supervisors form of government. Elections are on a partisan basis. Other elected officials operate independently with the Board of Supervisors. These officials are the Auditor, Treasurer, Recorder, Sheriff and Attorney. The County provides numerous services to citizens, including law enforcement, health and social services, parks and cultural activities, planning and zoning, roadway construction and maintenance and general administrative services.

The County's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

A. Reporting Entity

For financial reporting purposes, Union County has included all funds, organizations, agencies, boards, commissions and authorities. The County has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the County's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the County to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the County. The County has no component units which meet the Governmental Accounting Standards Board criteria.

Jointly Governed Organizations – The County participates in several jointly governed organizations that provide goods or services to the citizenry of the County but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The County Board of Supervisors are members of or appoint representatives to the following boards and commissions: Union County Assessor's Conference Board and Union County Emergency Management Commission. Financial transactions of these organizations are included in the County's financial statements only to the extent of the County's fiduciary relationship with the organization and, as such, are reported in the Agency Funds of the County.

The County also participates in the following jointly governed organizations: Prairie Solid Waste Agency, Creston-Union Law Enforcement Commission, South Central Iowa Regional E911 Service Board and Union County Development Association.

B. Basis of Presentation

Government-wide Financial Statements – The Statement of Net Position and the Statement of Activities report information on all of the nonfiduciary activities of the County. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities are supported by property tax, intergovernmental revenues and other nonexchange transactions.

The Statement of Net Position presents the County's nonfiduciary assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. Net position is reported in three categories.

Net investment in capital assets consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes and other debt attributable to the acquisition, construction or improvement of those assets.

Restricted net position results when constraints placed on net position use are either externally imposed or are imposed by law through constitutional provisions or enabling legislation. Enabling legislation did not result in any restricted net position.

Unrestricted net position consists of net position not meeting the definition of the preceding categories. Unrestricted net position is often subject to constraints imposed by management which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

Fund Financial Statements – Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The County reports the following major governmental funds:

The General Fund is the general operating fund of the County. All general tax revenues and other revenues not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, the fixed charges and the capital improvement costs not paid from other funds.

Special Revenue:

The Mental Health Fund is used to account for property tax and other revenues to be used to fund mental health, intellectual disabilities and developmental disabilities services. The fund also accounts for the revenues and expenditures for Southern Hills Regional Mental Health, a consortium established for the purpose of administering mental health and disability services for its member counties.

The Rural Services Fund is used to account for property tax and other revenues to provide services which are primarily intended to benefit those persons residing in the county outside of incorporated city areas.

The Secondary Roads Fund is used to account for the road use tax allocation from the State of Iowa, required transfers from the General Fund and the Special Revenue, Rural Services Fund and other revenues to be used for secondary roads construction and maintenance.

The Debt Service Fund is utilized to account for property tax and other revenues to be used for the payment of interest and principal on the County's general long-term debt.

Additionally, the County reports the following funds:

Proprietary Fund – An Internal Service Fund is utilized to account for the financing of goods or services purchased by one department of the County and provided to other departments or agencies on a cost reimbursement basis.

Fiduciary Funds – Agency Funds are used to account for assets held by the County as an agent for individuals, private organizations, certain jointly governed organizations, other governmental units and/or other funds.

C. Measurement Focus and Basis of Accounting

The government-wide, proprietary fund and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current year or soon enough thereafter to pay liabilities of the current year. For this purpose, the County considers revenues to be available if they are collected within 60 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest are considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the County.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recorded as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the County funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net position available to finance the program. It is the County's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general revenues.

When an expenditure is incurred in governmental funds which can be paid using either restricted or unrestricted resources, the County's policy is to pay the expenditure from restricted fund balance and then from less-restrictive classifications – committed, assigned and then unassigned fund balances.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenue of the County's Internal Service Fund is charges to customers for sales and services. Operating expenses for the Internal Service Fund include the cost of services and administrative expenses. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The County maintains its financial records on the cash basis. The financial statements of the County are prepared by making memorandum adjusting entries to the cash basis financial records.

D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Fund Equity

The following accounting policies are followed in preparing the financial statements:

Cash, Cash Equivalents and Pooled Investments – The cash balances of most County funds are pooled and invested. Interest earned on investments is recorded in the General Fund unless otherwise provided by law. Investments are stated at fair value except for the investment in non-negotiable certificates of deposit which is stated at cost.

For purposes of the Statement of Cash Flows, all short-term cash investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash and, at the day of purchase, have a maturity date no longer than three months.

Property Tax Receivable – Property tax in governmental funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date the tax asking is certified by the County Board of Supervisors. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by the Board of Supervisors to be

collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the Board of Supervisors is required to certify its budget in March of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds become due and collectible in September and March of the fiscal year with a 1½% per month penalty for delinquent payments; is based on January 1, 2013 assessed property valuations; is for the tax accrual period July 1, 2014 through June 30, 2015 and reflects the tax asking contained in the budget certified by the County Board of Supervisors in March 2014.

Interest and Penalty on Property Tax Receivable – Interest and penalty on property tax receivable represents the amount of interest and penalty that was due and payable but has not been collected.

Special Assessments Receivable – Special assessments receivable represent the amounts due from individuals for work done which benefits their property. These assessments are payable by individuals in not less than 10 nor more than 20 annual installments. Each annual installment with interest on the unpaid balance is due on September 30 and is subject to the same interest and penalties as other taxes. Special assessments receivable represent assessments which have been made but have not been collected.

Due from Other Governments – Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.

Inventories – Inventories are valued at cost using the first-in, first-out method. Inventories consist of expendable supplies held for consumption. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Capital Assets – Capital assets, which include property, equipment and vehicles, intangibles and infrastructure assets acquired after July 1, 1980 (e.g., roads, bridges, curbs, gutters, sidewalks and similar items which are immovable and of value only to the County), are reported in the governmental activities column in the government-wide Statement of Net Position. Capital assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repair that do not add to the value of the asset or materially extend asset lives are not capitalized. Reportable capital assets are defined by the County as assets with initial, individual costs in excess of the following thresholds and estimated useful lives in excess of two years.

Asset Class	Amount
Infrastructure	\$ 50,000
Land, buildings and improvements	25,000
Equipment and vehicles	5,000

Capital assets of the County are depreciated using the straight line method over the following estimated useful lives:

Asset Class	Estimated Useful lives (In Years)
Buildings	40 - 50
Building improvements	20 - 50
Infrastructure	30 - 50
Equipment and vehicles	2 - 20

Deferred Outflows of Resources – Deferred outflows of resources represent a consumption of net position that applies to a future period(s) and will not be recognized as an outflow of resources (expense/expenditure) until then. Deferred outflows of resources consist of unrecognized items not yet charged to pension expense and contributions from the County after the measurement date but before the end of the County’s reporting period.

Due to Other Governments – Due to other governments represents taxes and other revenues collected by the County and payments for services which will be remitted to other governments.

Trusts Payable – Trusts payable represents amounts due to others which are held by various County officials in fiduciary capacities until the underlying legal matters are resolved.

Compensated Absences – County employees accumulate a limited amount of earned but unused vacation and sick leave hours for subsequent use or for payment upon termination, death or retirement. A liability is recorded when incurred in the government-wide, proprietary fund and fiduciary fund financial statements. A liability for these amounts is reported in governmental fund financial statements only for employees who have resigned or retired. The compensated absences liability has been computed based on rates of pay in effect at June 30, 2015. The compensated absences liability attributable to the governmental activities will be paid primarily by the General Fund and the Special Revenue, Mental Health, Rural Services and Secondary Roads Funds.

Long-Term Liabilities – In the government-wide and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities or proprietary fund Statement of Net Position.

In the governmental fund financial statements, the face amount of debt issued is reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Pensions - For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions and pension expense, information about the fiduciary net position of the Iowa Public Employees’ Retirement System (IPERS) and additions to/deductions from IPERS’ fiduciary net position have been determined on the same basis as they are reported by IPERS. For this purpose, benefit payments, including refunds of employee contributions, are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Deferred Inflows of Resources – Deferred inflows of resources represents an acquisition of net position that applies to a future period(s) and will not be recognized as an inflow of resources (revenue) until that time. Although certain revenues are measurable, they are not available. Available means collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources in the governmental fund financial statements represent the amount of assets that have been recognized but the related revenue has not been recognized since the assets are not collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources consist of property tax receivable and other receivables not collected within sixty days after year end.

Deferred inflows of resources in the Statement of Net Position consist of succeeding year property tax receivable that will not be recognized until the year for which it is levied and the unamortized portion of the net difference between projected and actual earnings on pension plan investments.

Fund Equity – In the governmental fund financial statements, fund balances are classified as follows:

Nonspendable – Amounts which cannot be spent because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

Restricted – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or are imposed by law through constitutional provisions or enabling legislation.

Assigned – Amounts the Board of Supervisors intend to use for specific purposes.

Unassigned – All amounts not included in the preceding classifications.

Net Position – The net position of the Internal Service, Employee Group Health Fund is designated for anticipated future insurance premiums of the County.

E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2015, disbursements in certain departments exceeded the amounts appropriated.

(2) Cash, Cash Equivalents and Pooled Investments

The County's deposits in banks at June 30, 2015 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to ensure there will be no loss of public funds.

The County is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Supervisors; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The County had no investments meeting the disclosure requirements of Governmental Accounting Standards Board Statement No. 3, as amended by Statement No. 40.

(3) Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2015 is as follows:

Transfer to	Transfer from	Amount
Special Revenue:		
Secondary Roads	General	\$ 268,713
	Special Revenue:	
	Rural Services	747,517
Flood and Erosion	Rural Services	8,000
Capital Projects	General	31,096
	Special Revenue:	
	Resource Enhancement and Protection	15,562
Total		<u>\$ 1,070,888</u>

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.

(4) Capital Assets

Capital assets activity for the year ended June 30, 2015 was as follows:

	Balance			Balance
	Beginning			End
	of Year	Increases	Decreases	of Year
Governmental activities:				
Capital assets not being depreciated:				
Land	\$ 253,619	-	-	253,619
Construction in progress, road network	-	22,807	-	22,807
Total capital assets not being depreciated	253,619	22,807	-	276,426
Capital assets being depreciated:				
Buildings	2,115,466	195,520	-	2,310,986
Improvements other than buildings	48,202	-	-	48,202
Equipment and vehicles	4,628,623	57,679	22,263	4,664,039
Infrastructure, road network	14,775,134	2,656,801	-	17,431,935
Total capital assets being depreciated	21,567,425	2,910,000	22,263	24,455,162
Less accumulated depreciation for:				
Buildings	1,529,069	37,257	-	1,566,326
Improvements other than buildings	25,956	2,360	-	28,316
Equipment and vehicles	2,888,624	295,449	20,779	3,163,294
Infrastructure, road network	3,292,766	657,253	-	3,950,019
Total accumulated depreciation	7,736,415	992,319	20,779	8,707,955
Total capital assets being depreciated, net	13,831,010	1,917,681	1,484	15,747,207
Governmental activities capital assets, net	\$ 14,084,629	1,940,488	1,484	16,023,633

Depreciation expense was charged to the following functions:

Governmental activities:	
Public safety and legal services	\$ 69,212
Physical health and social services	9,177
County environment and education	25,956
Roads and transportation	843,821
Administration	44,153
Total depreciation expense - governmental activities	<u>\$ 992,319</u>

In a prior year, the County acquired two motor graders and two tractors under capital lease purchase agreements. The cost of the equipment was \$609,547 and the accumulated depreciation at June 30, 2015 was \$88,890.

(5) Due to Other Governments

The County purchases services from other governmental units and also acts as a fee and tax collection agent for various governmental units. Tax collections are remitted to those governments in the month following collection. A summary of amounts due to other governments at June 30, 2015 is as follows:

Fund	Description	Amount
General	Services	\$ 192,336
Special Revenue:		
Mental Health	Services	29,199
Secondary Roads		591
		<u>29,790</u>
Total for governmental funds		<u>\$ 222,126</u>
Agency:		
County Assessor	Collections	\$ 341,591
County Hospital		1,091,786
Schools		7,214,010
Community Colleges		347,284
Corporations		3,335,917
Townships		190,913
Auto License and Use Tax		326,140
Prairie Solid Waste		887,049
All other		401,574
Total for agency funds		<u>\$ 14,136,264</u>

(6) Long-Term Liabilities

A summary of changes in long-term liabilities for the year ended June 30, 2015 is as follows:

	Capital Lease Purchase Agreements	General Obligation Bonds	General Obligation Notes	General Obligation Solid Waste Disposal Notes	Bank Loan	Compensated Absences	Net Pension Liability	Net OPEB Liability	Total
Balance beginning of year, as restated	\$ 501,756	7,655,000	35,000	1,105,000	-	177,388	2,093,298	571,000	12,138,442
Increases	-	-	-	-	120,000	175,281	-	39,000	334,281
Decreases	139,865	1,065,000	35,000	65,000	-	170,614	821,979	10,000	2,307,458
Balance end of year	<u>\$ 361,891</u>	<u>6,590,000</u>	<u>-</u>	<u>1,040,000</u>	<u>120,000</u>	<u>182,055</u>	<u>1,271,319</u>	<u>600,000</u>	<u>10,165,265</u>
Due within one year	<u>\$ 93,371</u>	<u>1,080,000</u>	<u>-</u>	<u>70,000</u>	<u>39,351</u>	<u>114,785</u>	<u>-</u>	<u>-</u>	<u>1,397,507</u>

Capital Lease Purchase Agreements

The County has entered into capital lease purchase agreements to lease two Caterpillar motor graders and two tractors with historical costs of \$495,301 and \$114,246, respectively. The following is a schedule of the future minimum lease payments, including interest at rates ranging from 2.50% to 2.95% per annum, and the present value of net minimum lease payments under the agreements in effect at June 30, 2015:

Year Ending June 30,	Motor Graders	Tractors	Total
2016	\$ 79,475	22,849	102,324
2017	79,475	22,849	102,324
2018	79,475	22,849	102,324
2019	79,478	-	79,478
Total minimum lease payments	317,903	68,547	386,450
Less amount representing interest	21,117	3,442	24,559
Present value of net minimum lease payments	\$ 296,786	65,105	361,891

Payments under the capital lease purchase agreements totaled \$151,479 for the year ended June 30, 2015.

General Obligation Bonds

A summary of the County's June 30, 2015 general obligation bonded indebtedness is as follows:

Year Ending June 30,	Roads and Bridges Issued October 16, 2009			Roads, Bridges and Litigation Issued September 29, 2010		
	Interest Rates	Principal	Interest	Interest Rates	Principal	Interest
2016	4.80%	\$ 290,000	151,368	2.00%	\$ 265,000	77,160
2017	5.20	300,000	137,448	2.20	270,000	71,860
2018	5.50	315,000	121,847	2.50	275,000	65,920
2019	5.75	320,000	104,523	2.70	285,000	59,045
2020	6.00	325,000	86,122	2.90	295,000	51,350
2021-2025	6.15 - 6.40	1,060,000	135,068	3.10 - 3.40	1,315,000	110,495
Total		\$ 2,610,000	736,376		\$ 2,705,000	435,830

Year Ending June 30,	Roads and Refunding Issued June 29, 2011			Total		
	Interest Rates	Principal	Interest	Principal	Interest	Total
2016	2.00%	\$ 525,000	26,655	1,080,000	255,183	1,335,183
2017	2.00	535,000	16,155	1,105,000	225,463	1,330,463
2018	2.00	50,000	5,455	640,000	193,222	833,222
2019	2.40	55,000	4,455	660,000	168,023	828,023
2020	2.70	55,000	3,135	675,000	140,607	815,607
2021-2025	3.00	55,000	1,650	2,430,000	247,213	2,677,213
Total		\$ 1,275,000	57,505	6,590,000	1,229,711	7,819,711

During the year ended June 30, 2015, the County retired \$1,065,000 of general obligation bonds.

General Obligation Solid Waste Disposal Notes

During the year ended June 30, 2008, the County issued \$1,500,000 of general obligation solid waste disposal notes. The proceeds were forwarded to the Prairie Solid Waste Agency, reported as an Agency Fund of the County. Prairie Solid Waste Agency has agreed to pay the County the principal and interest on the general obligation solid waste disposal notes as they come due. The County reports a loan receivable in the Debt Service Fund equal to the principal outstanding less cash received from the Agency in excess of debt service payments on the general obligation solid waste disposal notes.

A summary of the County's June 30, 2015 general obligation solid waste disposal note indebtedness is as follows:

Year Ending June 30,	Series 2007B Issued July 1, 2007			
	Interest Rates	Principal	Interest	Total
2016	4.150%	\$ 70,000	44,394	114,394
2017	4.150	70,000	41,489	111,489
2018	4.150	75,000	38,584	113,584
2019	4.200	75,000	35,471	110,471
2020	4.200	80,000	32,321	112,321
2021-2025	4.200-4.375	455,000	107,735	562,735
2026-2027	4.375	215,000	14,219	229,219
Total		\$ 1,040,000	314,213	1,354,213

During the year ended June 30, 2015, the County retired \$65,000 of general obligation solid waste disposal notes.

Bank Loan

A summary of the County's June 30, 2015 bank loan indebtedness is as follows:

Year Ending June 30,	Park Ranger Residence Issued September 4, 2014			
	Interest Rates	Principal	Interest	Total
2016	2.000%	\$ 39,351	2,207	41,558
2017	2.000	39,945	1,613	41,558
2018	2.000	40,704	814	41,518
Total		\$ 120,000	4,634	124,634

On September 4, 2014, the County borrowed \$120,000 from a bank to build a new residence for the park ranger. The loan requires three annual payments with 2.00% per annum interest. During the year ended June 30, 2015, no payments were made on the loan.

(7) Pension Plan

Plan Description - IPERS membership is mandatory for employees of the County, except for those covered by another retirement system. Employees of the County are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by the Iowa Public Employees' Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at 7401 Register Drive, P.O. Box 9117, Des Moines, Iowa 50306-9117 or at www.ipers.org.

IPERS benefits are established under Iowa Code Chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information

Pension Benefits – A Regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, any time after reaching age 62 with 20 or more years of covered employment or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. (These qualifications must be met on the member's first month of entitlement to benefits.) Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a Regular member's monthly IPERS benefit includes:

- A multiplier (based on years of service).
- The member's highest five-year average salary. (For members with service before June 30, 2012, the highest three-year average salary as of that date will be used if it is greater than the highest five-year average salary.)

Sheriffs, deputies and protection occupation members may retire at normal retirement age, which is generally at age 55. Sheriffs, deputies and protection occupation members may retire any time after reaching age 50 with 22 or more years of covered employment.

The formula used to calculate a Sheriff's, deputy's and protection occupation member's monthly IPERS benefit includes:

- 60% of average salary after completion of 22 years of service, plus an additional 1.5% of average salary for years of service greater than 22 but not more than 30 years of service.
- The member's highest three-year average salary.

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25% for each month the member receives benefits before the member's earliest normal retirement age. For service earned on or after July 1, 2012, the reduction is 0.50% for each month the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

Disability and Death Benefits - A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

Contributions - Effective July 1, 2012, as a result of a 2010 law change, the contribution rates are established by IPERS following the annual actuarial valuation which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. State statute limits the amount rates can increase or decrease each year to 1%. IPERS Contribution Rate Funding Policy requires the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2015, pursuant to the required rate, Regular members contributed 5.95% of covered payroll and the County contributed 8.93% for a total rate of 14.88%. The Sheriff, deputies and the County each contributed 9.88% of covered payroll for a total rate of 19.76%. Protection occupation members contributed 6.76% of covered payroll and the County contributed 10.14% for a total rate of 16.90%.

The County's contributions to IPERS for the year ended June 30, 2015 were \$264,302.

Net Pension Liability, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions - At June 30, 2015, the County reported a liability of \$1,271,319 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2014 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The County's proportion of the net pension liability was based on the County's share of contributions to IPERS relative to the contributions of all IPERS participating employers. At June 30, 2014, the County's collective proportion was 0.032056%, which was a decrease of 0.004402% from its collective proportion measured as of June 30, 2013.

For the year ended June 30, 2015, the County recognized pension expense of \$89,858. At June 30, 2015, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 14,463	16,581
Changes of assumptions	58,728	14,996
Net difference between projected and actual earnings on pension plan investments	-	662,853
Changes in proportion and differences between County contributions and the County's proportionate share of contributions	110	42,904
County contributions subsequent to the measurement date	264,302	-
Total	<u>\$ 337,603</u>	<u>737,334</u>

\$264,302 reported as deferred outflows of resources related to pensions resulting from County contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2016. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending June 30,	Amount
2016	\$ (165,989)
2017	(165,989)
2018	(165,989)
2019	(165,989)
2020	(77)
Total	<u>\$ (664,033)</u>

There were no non-employer contributing entities to IPERS.

Actuarial Assumptions - The total pension liability in the June 30, 2014 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Rate of inflation (effective June 30, 2014)	3.00% per annum.
Rates of salary increase (effective June 30, 2010)	4.00 to 17.00% average, including inflation. Rates vary by membership group.
Long-term investment rate of return (effective June 30, 1996)	7.50% compounded annually, net of investment expense, including inflation.

The actuarial assumptions used in the June 30, 2014 valuation were based on the results of actuarial experience studies with dates corresponding to those listed above.

Mortality rates were based on the RP-2000 Mortality Table for Males or Females, as appropriate, with adjustments for mortality improvements based on Scale AA.

The long-term expected rate of return on IPERS' investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Asset Allocation	Long-Term Expected Real Rate of Return
US Equity	23%	6.31%
Non US Equity	15	6.76
Private Equity	13	11.34
Real Estate	8	3.52
Core Plus Fixed Income	28	2.06
Credit Opportunities	5	3.67
TIPS	5	1.92
Other Real Assets	2	6.27
Cash	1	(0.69)
Total	<u>100%</u>	

Discount Rate - The discount rate used to measure the total pension liability was 7.50%. The projection of cash flows used to determine the discount rate assumed employee contributions will be made at the contractually required rate and contributions from the County will be made at contractually required rates, actuarially determined. Based on those assumptions, IPERS' fiduciary net position was projected to be available to make all projected future benefit payments to current active and inactive employees. Therefore, the long-term expected rate of return on IPERS' investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the County's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - The following presents the County's proportionate share of the net pension liability calculated using the discount rate of 7.50%, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate 1% lower (6.50%) or 1% higher (8.50%) than the current rate.

	1% Decrease (6.50%)	Discount Rate (7.50%)	1% Increase (8.50%)
County's proportionate share of the net pension liability(asset)	\$ 2,787,958	\$ 1,271,319	\$ (7,731)

IPERS' Fiduciary Net Position - Detailed information about IPERS' fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at www.ipers.org.

Payables to IPERS - At June 30, 2015, the County reported payables to IPERS of \$5,986 for legally required County contributions and \$4,187 for legally required employee contributions which had been withheld from employee wages but not yet remitted to IPERS.

(8) Other Postemployment Benefits (OPEB)

Plan Description - The County operates a single-employer health benefit plan which provides medical/prescription drug, dental and vision, benefits for employees, retirees and their spouses. There are 55 active and 10 retired members in the plan. Retired participants must be age 55 or older at retirement.

The medical/prescription drug, dental and vision coverage, which is a partially self-funded medical plan, is administered by Employee Benefit Programs. Retirees under age 65 pay the same premium for the medical/prescription drug benefits as active employees, which results in an implicit rate subsidy and an OPEB liability.

Funding Policy - The contribution requirements of plan members are established and may be amended by the County. The County currently finances the retiree benefit plan on a pay-as-you-go basis.

Annual OPEB Cost and Net OPEB Obligation - The County's annual OPEB cost is calculated based on the annual required contribution (ARC) of the County, an amount actuarially determined in accordance with GASB Statement No. 45. The ARC represents a level of funding which, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed 30 years.

The following table shows the components of the County's annual OPEB cost for the year ended June 30, 2015, the amount actually contributed to the plan and changes in the County's net OPEB obligation:

Annual required contribution	\$ 48,000
Interest on net OPEB obligation	26,000
Adjustment to annual required contribution	<u>(35,000)</u>
Annual OPEB cost	39,000
Contributions made	<u>(10,000)</u>
Increase in net OPEB obligation	29,000
Net OPEB obligation beginning of year	<u>571,000</u>
 Net OPEB obligation end of year	 <u>\$ 600,000</u>

For calculation of the net OPEB obligation, the actuary has set the transition day as July 1, 2009. The end of year net OPEB obligation was calculated by the actuary as the cumulative difference between the actuarially determined funding requirements and the actual contributions for the year ended June 30, 2015.

For the year ended June 30, 2015, the County contributed \$10,000 to the medical plan. Plan members eligible for benefits contributed \$22,370, or 69% of the premium costs.

The County's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation are summarized as follows:

Year Ended June 30,	Annual OPEB Cost	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation
2013	\$ 40,000	25.0%	\$547,000
2014	39,000	26.0	571,000
2015	39,000	26.0	600,000

Funded Status and Funding Progress – As of July 1, 2012, the most recent actuarial valuation date for the period July 1, 2014 through June 30, 2015, the actuarial accrued liability was approximately \$351,000, with no actuarial value of assets, resulting in an unfunded actuarial accrued liability (UAAL) of approximately \$351,000. The covered payroll (annual payroll of active employees covered by the plan) was approximately \$2,537,000 and the ratio of the UAAL to covered payroll was 13.8%. As of June 30, 2015, there were no trust fund assets.

Actuarial Methods and Assumptions – Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality and the health care cost trend. Actuarially determined amounts are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The Schedule of Funding Progress for the Retiree Health Plan, presented as Required Supplementary Information in the section following the Notes to Financial Statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Projections of benefits for financial reporting purposes are based on the plan as understood by the employer and the plan members and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and

assumptions used include techniques designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

As of the July 1, 2012 actuarial valuation date, the unit credit actuarial cost method was used. The actuarial assumptions include a 4.5% discount rate based on the County's funding policy. The projected annual medical trend rate is 7.0%. The ultimate medical trend rate is 5%. The medical trend rate is reduced 1.0% each year until reaching the 5% ultimate trend rate. An inflation rate of 3.0% is assumed for the purpose of this computation.

Mortality rates are from the RP2000 Group Annuity Mortality Table, applied on a gender-specific basis. Annual retirement and termination probabilities were developed from the retirement probabilities from the rates based on Scale T-2 of the Actuary's Pension Handbook.

Projected claim costs of the medical plan are \$850 per month for retirees less than age 65. The salary increase rate was assumed to be 2.5% per year. The UAAL is being amortized as a level percentage of projected payroll expense on an open basis over 30 years.

(9) Risk Management

The County is exposed to various risks of loss related to torts, theft, damage to and destruction of assets, errors and omissions, injuries to employees and natural disasters. These risks are covered by the purchase of commercial insurance. The County assumes liability for any deductible and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

(10) Employee Health Insurance Plan

The Internal Service, Employee Group Health Fund was established to account for the self-funding of the County's health insurance benefit plan. Beginning July 1, 2011, the County discontinued the self-funding insurance plan and began purchasing commercial insurance. The Fund accounts for the collection of premiums from individuals and departments which are then paid to Employee Benefit Systems for the purchase of health insurance. The cash balance held by Employee Benefits System was \$30,400 at June 30, 2015.

At June 30, 2015, the County had an unrestricted net position of \$275,216 in the Employee Group Health Fund to cover future premium payments.

(11) Jointly Governed Organization

The County participates in the Creston-Union Law Enforcement Commission, a jointly governed organization formed pursuant to the provisions of Chapter 28E of the Code of Iowa. Financial transactions of this organization are included in the County's financial statements as part of the Other Agency Funds because of the County's fiduciary relationship with the organization. The following financial data is for the year ended June 30, 2015:

Additions:		
Contributions from governmental units:		
Union County	\$ 114,707	
City of Creston	103,228	\$ 217,935
Miscellaneous		<u>1,450</u>
Total additions		219,385
Deductions:		
Bed, towels and prisoner articles	1,072	
Building improvements	64,046	
Cleaning/housekeeping	3,904	
Contractual services	7,065	
Electric	30,632	
Insurance and damage collison	2,248	
Miscellaneous	3,477	
Office equipment and repair	1,194	
Printing and supplies	11,356	
Sanitation service	1,638	
Software support and maintenance	37,239	
Software upgrades	30,756	
Telephone	16,079	<u>210,706</u>
Net		8,679
Balance beginning of year		<u>17,173</u>
Balance end of year		<u><u>\$ 25,852</u></u>

(12) Early Childhood Iowa Area Board

The County is the fiscal agent for the Quad Counties 4 Kids Early Childhood Area, the Early Childhood Iowa Area Board for Union, Adams, Ringgold and Taylor Counties, an organization formed pursuant to the provisions of Chapter 256I of the Code of Iowa. The Area Board receives state grants to administer early childhood and school ready programs. Financial transactions of the Area Board are included in the County's financial statements as part of the Other Agency Funds because of the County's fiduciary relationship with the organization. The Area Board's financial data for the year ended June 30, 2015 is as follows:

	Early Childhood	School Ready	Total
Revenues:			
State grants:			
Early childhood	\$ 47,360	-	47,360
Family support and parent education	-	196,553	196,553
Preschool support for low-income families	-	86,301	86,301
Quality improvement	-	52,668	52,668
Allocation for administration	2,493	11,009	13,502
Other grant programs	-	20,819	20,819
Total state grants	49,853	367,350	417,203
Interest on investments	103	565	668
Total revenues	49,956	367,915	417,871
Expenditures:			
Program services:			
Early childhood	43,680	-	43,680
Family support and parent education	-	197,356	197,356
Preschool support for low income families	-	83,154	83,154
Quality improvement	-	60,646	60,646
Other program services	-	7,043	7,043
Total program services	43,680	348,199	391,879
Administration	2,591	10,780	13,371
Total expenditures	46,271	358,979	405,250
Change in fund balance	3,685	8,936	12,621
Fund balance beginning of year	4,669	59,891	64,560
Fund balance end of year	\$ 8,354	68,827	77,181

(13) Southern Hills Regional Mental Health

The County is a member of Southern Hills Regional Mental Health, a consortium established in accordance with the provisions of Chapters 28E and 331.440(3) of the Code of Iowa for the purpose of administering mental health and disability services for its member counties. The member counties are Adair, Adams, Taylor and Union Counties. Pursuant to the consortium agreement, the County is the fiscal agent for the consortium. Each member county is represented on the consortium board, which is responsible for administering the consortium.

In the County's role of fiscal agent for Southern Hills Regional Mental Health, all revenues and expenditures for mental health and disability services for the member counties are combined and accounted for on the modified accrual basis of accounting by the County in its Special Revenue, Mental Health Fund. The County also approved the overall budget for Southern Hills Regional Mental Health. Mental health revenues and expenditures are not maintained separately by a member county. The financial activity of the County's Special Revenue, Mental Health Fund is included in Southern Hills Regional Mental Health for the year ended June 30, 2015, as follows:

Revenues:		
Property and other county tax		\$ 562,637
Intergovernmental:		
State tax credits	\$ 42,425	
County contributions	885,192	
Equalization payment	<u>153,168</u>	1,080,785
Miscellaneous		<u>13,515</u>
Total revenues		<u>1,656,937</u>
Expenditures:		
Services to persons with:		
Mental illness	436,332	
Intellectual disabilities	<u>412,842</u>	849,174
General administration:		
Direct administration	277,791	
Fiscal agent reimbursement to member counties	<u>66,664</u>	<u>344,455</u>
Total expenditures		<u>1,193,629</u>
Excess of revenues over expenditures		463,308
Fund balance beginning of year		<u>(2,173)</u>
Fund balance end of year		<u>\$ 461,135</u>

(14) Accounting Change/Restatement

Governmental Accounting Standards Board Statement No. 68, Accounting and Financial Reporting for Pensions – an Amendment of GASB Statement No. 27, was implemented during fiscal year 2015. The revised requirements establish new financial reporting requirements for state and local governments which provide their employees with pension benefits, including additional note disclosures and required supplementary information. In addition, GASB Statement No. 68 requires a state or local government employer to recognize a net pension liability and changes in the net pension liability, deferred outflows of resources and deferred inflows of resources which arise from other types of events related to pensions. During the transition year, as permitted, beginning balances for deferred outflows of resources and deferred inflows of resources are not reported, except for deferred outflows of resources related to contributions made after the measurement date of the beginning net pension liability which is required to be reported by Governmental Accounting Standards Board Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date. Beginning net position for governmental activities was restated to retroactively report the beginning net pension liability and deferred outflows of resources related to contributions made after the measurement date, as follows:

	<u>Governmental Activities</u>
Net position June 30, 2014, as previously reported	\$ 8,741,032
Net pension liability at June 30, 2014	(2,093,298)
Deferred outflows of resources related to prior year contributions made after the June 30, 2013 measurement date	<u>247,804</u>
Net position July 1, 2014, as restated	<u><u>\$ 6,895,538</u></u>

Union County

Required Supplementary Information

Union County
 Budgetary Comparison Schedule of
 Receipts, Disbursements and Changes in Balances –
 Budget and Actual (Cash Basis) – All Governmental Funds

Required Supplementary Information

Year ended June 30, 2015

	Actual
Receipts:	
Property and other county tax	\$ 6,051,519
Interest and penalty on property tax	62,948
Intergovernmental	9,845,895
Licenses and permits	20,845
Charges for service	477,301
Use of money and property	80,094
Miscellaneous	558,760
Total receipts	17,097,362
Disbursements:	
Public safety and legal services	1,636,615
Physical health and social services	400,227
Mental health	1,480,650
County environment and education	6,744,347
Roads and transportation	3,347,294
Governmental services to residents	457,587
Administration	987,291
Debt service	1,385,062
Capital projects	163,739
Total disbursements	16,602,812
Excess (deficiency) of receipts over (under) disbursements	494,550
Other financing sources, net	72
Excess (deficiency) of receipts and other financing sources over (under) disbursements and other financing uses	494,622
Balance beginning of year	3,401,005
Balance end of year	\$ 3,895,627
See accompanying independent auditor's report.	

Budgeted Amounts		Final to
Original	Final	Net
		Variance
6,141,953	6,141,953	(90,434)
16,100	16,100	46,848
4,368,630	10,868,630	(1,022,735)
32,100	32,100	(11,255)
446,340	446,340	30,961
55,675	55,675	24,419
160,850	280,850	277,910
11,221,648	17,841,648	(744,286)
1,713,383	1,726,483	89,868
634,417	634,417	234,190
1,238,078	1,737,973	257,323
1,581,943	8,083,943	1,339,596
3,593,123	3,667,723	320,429
471,029	476,529	18,942
1,020,500	1,031,000	43,709
1,531,117	1,531,117	146,055
199,043	319,043	155,304
11,982,633	19,208,228	2,605,416
(760,985)	(1,366,580)	1,861,130
2,000	2,000	(1,928)
(758,985)	(1,364,580)	1,859,202
3,689,387	3,689,387	(288,382)
2,930,402	2,324,807	1,570,820

Union County

Budgetary Comparison Schedule – Budget to GAAP Reconciliation

Required Supplementary Information

Year ended June 30, 2015

	Governmental Funds		
	Cash Basis	Accrual Adjust- ments	Modified Accrual Basis
Revenues	\$ 17,097,362	62,976	17,160,338
Expenditures	16,602,812	162,636	16,765,448
Net	494,550	(99,660)	394,890
Other financing sources, net	72	(99,660)	120,000
Beginning fund balances	3,401,005	932,653	4,333,658
Ending fund balances	\$ 3,895,627	733,333	4,848,548

See accompanying independent auditor's report.

Union County

Notes to Required Supplementary Information – Budgetary Reporting

June 30, 2015

This budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the County Board of Supervisors annually adopts a budget on the cash basis following required public notice and hearing for all funds except the Internal Service and Agency Funds, and appropriates the amount deemed necessary for each of the different County offices and departments. The budget may be amended during the year utilizing similar statutorily prescribed procedures. Encumbrances are not recognized on the cash basis budget and appropriations lapse at year end.

Formal and legal budgetary control is based upon ten major classes of expenditures known as functions, not by fund. These ten functions are: public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, non-program, debt service and capital projects. Function disbursements required to be budgeted include disbursements for the General Fund, the Special Revenue Funds, the Debt Service Fund and the Capital Projects Fund. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. Legal budgetary control is also based upon the appropriation to each office or department. During the year, two budget amendments increased budgeted disbursements by \$7,225,595. The budget amendments are reflected in the final budgeted amounts.

In addition, annual budgets are similarly adopted in accordance with the Code of Iowa by the appropriate governing body as indicated: for the County Extension Office by the County Agricultural Extension Council, for the County Assessor by the County Conference Board, for the E911 System by the Joint E911 Service Board and for Emergency Management Services by the County Emergency Management Commission.

During the year ended June 30, 2015, disbursements in certain departments exceeded the amounts appropriated.

Union County

Union County

Schedule of the County's Proportionate Share of the Net Pension Liability

Iowa Public Employees' Retirement System
Last Fiscal Year*
(In Thousands)

Required Supplementary Information

	<u>2015</u>
County's collective proportion of the net pension liability (asset)	0.032056%
County's collective proportionate share of the net pension liability (asset)	\$ 1,271
County's covered-employee payroll	2,711
County's collective proportionate share of the net pension liability as a percentage of its covered-employee payroll	46.9%
Plan fiduciary net position as a percentage of the total pension liability	87.61%

* The amounts presented for each fiscal year were determined as of June 30.

See accompanying independent auditor's report.

Union County

Schedule of County Contributions

Iowa Public Employees' Retirement System
Last Ten Fiscal Years
(In Thousands)

Required Supplementary Information

	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>
Statutorily required contribution	\$ 264	248	240	218
Contributions in relation to the statutorily required contribution	<u>(264)</u>	<u>(248)</u>	<u>(240)</u>	<u>(218)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>-</u>	<u>-</u>	<u>-</u>
County's covered-employee payroll	\$ 2,894	2,711	2,687	2,608
Contributions as a percentage of covered-employee payroll	9.12%	9.15%	8.93%	8.36%

See accompanying independent auditor's report.

2011	2010	2009	2008	2007	2006
194	169	154	144	133	127
(194)	(169)	(154)	(144)	(133)	(127)
-	-	-	-	-	-
2,532	2,459	2,387	2,317	2,250	2,184
7.66%	6.87%	6.45%	6.21%	5.91%	5.82%

Union County

Notes to Required Supplementary Information – Pension Liability

Year ended June 30, 2015

Changes of benefit terms:

Legislation passed in 2010 modified benefit terms for current Regular members. The definition of final average salary changed from the highest three to the highest five years of covered wages. The vesting requirement changed from four years of service to seven years. The early retirement reduction increased from 3% per year measured from the member's first unreduced retirement age to a 6% reduction for each year of retirement before age 65.

In 2008, legislative action transferred four groups – emergency medical service providers, county jailers, county attorney investigators, and National Guard installation security officers – from Regular membership to the protection occupation group for future service only.

Benefit provisions for sheriffs and deputies were changed in the 2004 legislative session. The eligibility for unreduced retirement benefits was lowered from age 55 by one year each July 1 (beginning in 2004) until it reached age 50 on July 1, 2008. The years of service requirement remained at 22 or more. Their contribution rates were also changed to be shared 50-50 by the employee and employer, instead of the previous 40-60 split.

Changes of assumptions:

The 2014 valuation implemented the following refinements as a result of a quadrennial experience study:

- Decreased the inflation assumption from 3.25% to 3.00%.
- Decreased the assumed rate of interest on member accounts from 4.00% to 3.75% per year.
- Adjusted male mortality rates for retirees in the Regular membership group.
- Reduced retirement rates for sheriffs and deputies between the ages of 55 and 64.
- Moved from an open 30-year amortization period to a closed 30-year amortization period for the UAL beginning June 30, 2014. Each year thereafter, changes in the UAL from plan experience will be amortized on a separate closed 20-year period.

The 2010 valuation implemented the following refinements as a result of a quadrennial experience study:

- Adjusted retiree mortality assumptions.
- Modified retirement rates to reflect fewer retirements.
- Lowered disability rates at most ages.
- Lowered employment termination rates.
- Generally increased the probability of terminating members receiving a deferred retirement benefit.
- Modified salary increase assumptions based on various service duration.

The 2007 valuation adjusted the application of the entry age normal cost method to better match projected contributions to the projected salary stream in the future years. It also included in the calculation of the UAL amortization payments the one-year lag between the valuation date and the effective date of the annual actuarial contribution rate.

The 2006 valuation implemented the following refinements as a result of a quadrennial experience study:

- Adjusted salary increase assumptions to service based assumptions.
- Decreased the assumed interest rate credited on employee contributions from 4.25% to 4.00%.
- Lowered the inflation assumption from 3.50% to 3.25%.
- Lowered disability rates for sheriffs, deputies and protection occupation members.

Union County

Schedule of Funding Progress for the
Retiree Health Plan
(In Thousands)

Required Supplementary Information

Year Ended June 30,	Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (UAAL) (b - a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
2010	Jul 1, 2009	-	\$ 1,261	1,261	0.0%	\$ 2,205	57.2
2011	Jul 1, 2009	-	1,261	1,261	0.0	2,205	57.2
2012	Jul 1, 2009	-	1,261	1,261	0.0	2,205	57.2
2013	Jul 1, 2012	-	351	351	0.0	2,537	13.8
2014	Jul 1, 2012	-	351	351	0.0	2,537	13.8
2015	Jul 1, 2012	-	351	351	0.0	2,537	13.8

See Note 8 in the accompanying Notes to Financial Statements for the plan description, funding policy, annual OPEB cost, net OPEB obligation, funded status and funding progress.

See accompanying independent auditor's report.

Supplementary Information

Union County
 Combining Balance Sheet
 Nonmajor Governmental Funds

June 30, 2015

	Flood and Erosion	Resource Enhancement and Protection	County Recorder's Records Management
Assets			
Cash, cash equivalents and pooled investments	\$ 13,563	109,419	18,361
Receivables:			
Succeeding year property tax receivable	-	-	-
Accounts	-	35	6
Total assets	\$ 13,563	109,454	18,367
Liabilities, Deferred Inflows of Resources and Fund Balances			
Liabilities:			
Accounts payable	\$ -	-	285
Deferred inflows of resources:			
Succeeding year property tax	-	-	-
Fund balances:			
Restricted for other purposes	13,563	109,454	18,082
Total liabilities, deferred inflows of resources and fund balalnces	\$ 13,563	109,454	18,367

See accompanying independent auditor's report.

Special Revenue				
Care Facility Hixinbaugh Trust	Care Facility Hipsley Trust	COOP Urban Renewal	Capital Projects	Total
104,845	19,193	125,834	88,721	479,936
-	-	303,000	-	303,000
34	-	41	18	134
104,879	19,193	428,875	88,739	783,070
-	-	-	-	285
-	-	303,000	-	303,000
104,879	19,193	125,875	88,739	479,785
104,879	19,193	428,875	88,739	783,070

Union County

Combining Schedule of Revenues, Expenditures
and Changes in Fund Balances
Nonmajor Governmental Funds

Year ended June 30, 2015

	Flood and Erosion	Resource Enhancement and Protection	County Recorder's Records Management
Revenues:			
Tax increment financing	\$ -	-	-
Intergovernmental	-	13,551	-
Charges for service	-	-	2,320
Use of money and property	-	433	69
Total revenues	-	13,984	2,389
Expenditures:			
Operating:			
Public safety and legal services	-	-	-
Physical health and social services	-	-	-
Governmental services to residents	-	-	1,761
Debt service	-	-	-
Capital projects	-	-	-
Total expenditures	-	-	1,761
Excess (deficiency) of revenues over (under) expenditures	-	13,984	628
Other financing sources (uses):			
Transfers in	8,000	-	-
Transfers out	-	(15,562)	-
Loan proceeds	-	-	-
Total other financing sources (uses)	8,000	(15,562)	-
Change in fund balances	8,000	(1,578)	628
Fund balances beginning of year	5,563	111,032	17,454
Fund balances end of year	\$ 13,563	109,454	18,082

See accompanying independent auditor's report.

Special Revenue						
Care Facility Hixinbaugh Trust	Care Facility Hipsley Trust	COOP Urban Renewal	Charitable / Educational	Capital Projects	Total	
-	-	288,563	-	-	288,563	
-	-	-	-	-	13,551	
-	-	-	-	-	2,320	
388	10,450	962	-	202	12,504	
388	10,450	289,525	-	202	316,938	
-	-	-	14,464	-	14,464	
470	182	-	-	-	652	
-	-	-	-	-	1,761	
-	-	304,592	-	-	304,592	
-	-	-	-	139,816	139,816	
470	182	304,592	14,464	139,816	461,285	
(82)	10,268	(15,067)	(14,464)	(139,614)	(144,347)	
-	-	-	-	46,658	54,658	
-	-	-	-	-	(15,562)	
-	-	-	-	120,000	120,000	
-	-	-	-	166,658	159,096	
(82)	10,268	(15,067)	(14,464)	27,044	14,749	
104,961	8,925	140,942	14,464	61,695	465,036	
104,879	19,193	125,875	-	88,739	479,785	

Union County
Combining Schedule of Fiduciary Assets and Liabilities
Agency Funds

June 30, 2015

	County Offices	Agricultural Extension Education	County Assessor	County Hospital
Assets				
Cash and pooled investments:				
County Treasurer	\$ -	2,869	63,648	24,429
Other County officials	32,294	-	-	-
Receivables:				
Property tax:				
Delinquent	-	629	1,405	5,357
Succeeding year	-	127,000	286,000	1,062,000
Accounts	-	-	-	-
Special assessments	-	-	-	-
Due from other governments	-	-	-	-
Total assets	\$ 32,294	130,498	351,053	1,091,786
Liabilities				
Accounts payable	\$ -	-	117	-
Salaries and benefits payable	-	-	3,191	-
Due to other governments	9,610	130,498	341,591	1,091,786
Trusts payable	22,684	-	-	-
Compensated absences	-	-	6,154	-
Total liabilities	\$ 32,294	130,498	351,053	1,091,786

See accompanying independent auditor's report.

	Community			Auto License and Use Tax	Other	Total
Schools	Colleges	Corporations	Townships			
148,521	7,614	55,504	4,554	326,140	1,228,520	1,861,799
-	-	-	-	-	-	32,294
32,489	1,670	22,413	359	-	6	64,328
7,033,000	338,000	3,258,000	186,000	-	1,000	12,291,000
-	-	-	-	-	19,059	19,059
-	-	-	-	-	28,037	28,037
-	-	-	-	-	31,796	31,796
<u>7,214,010</u>	<u>347,284</u>	<u>3,335,917</u>	<u>190,913</u>	<u>326,140</u>	<u>1,308,418</u>	<u>14,328,313</u>
-	-	-	-	-	115,331	115,448
-	-	-	-	-	2,942	6,133
7,214,010	347,284	3,335,917	190,913	326,140	1,148,515	14,136,264
-	-	-	-	-	32,891	55,575
-	-	-	-	-	8,739	14,893
<u>7,214,010</u>	<u>347,284</u>	<u>3,335,917</u>	<u>190,913</u>	<u>326,140</u>	<u>1,308,418</u>	<u>14,328,313</u>

Union County

Combining Schedule of Changes in Fiduciary Assets and Liabilities
Agency Funds

Year ended June 30, 2015

	Agricultural			
	County Offices	Extension Education	County Assessor	County Hospital
Assets and Liabilities				
Balances beginning of year	\$ 54,805	128,632	360,540	1,098,293
Additions:				
Property and other county tax	-	128,599	289,140	1,072,443
State tax credits	-	9,617	21,478	81,881
Contract law enforcement	-	-	-	-
Drivers license fees	-	-	-	-
Office fees and collections	239,761	-	241	-
Auto licenses, use tax and postage	-	-	-	-
Solid waste fees	-	-	-	-
Assessments	-	-	-	-
Trusts	329,846	-	-	-
Miscellaneous	1	-	17	-
Total additions	569,608	138,216	310,876	1,154,324
Deductions:				
Agency remittances:				
To other funds	43,703	-	-	-
To other governments	208,218	136,350	320,363	1,160,831
Trusts paid out	340,198	-	-	-
Total deductions	592,119	136,350	320,363	1,160,831
Balances end of year	\$ 32,294	130,498	351,053	1,091,786

See accompanying independent auditor's report.

Schools	Community Colleges	Corporations	Townships	Auto License and Use Tax	Other	Total
6,703,238	341,992	3,359,157	184,697	291,560	1,367,874	13,890,788
7,089,878	341,633	3,169,900	189,752	-	1,404	12,282,749
497,833	25,522	299,674	10,117	-	106	946,228
-	-	-	-	-	217,935	217,935
-	-	-	-	78,990	-	78,990
-	-	-	-	-	2,320	242,322
-	-	-	-	3,689,036	-	3,689,036
-	-	-	-	-	1,521,537	1,521,537
-	-	-	-	-	19,497	19,497
-	-	-	-	-	297,418	627,264
-	-	-	-	-	528,131	528,149
7,587,711	367,155	3,469,574	199,869	3,768,026	2,588,348	20,153,707
-	-	-	-	141,593	-	185,296
7,076,939	361,863	3,492,814	193,653	3,591,853	2,647,804	19,190,688
-	-	-	-	-	-	340,198
7,076,939	361,863	3,492,814	193,653	3,733,446	2,647,804	19,716,182
7,214,010	347,284	3,335,917	190,913	326,140	1,308,418	14,328,313

Union County

Schedule of Revenues By Source and Expenditures By Function –
All Governmental Funds

For the Last Ten Years

	2015	2014	2013	2012
Revenues:				
Property and other county tax	\$ 5,182,423	5,302,989	5,440,676	5,376,869
Local option sales tax	587,413	485,770	515,784	502,850
Tax increment financing	288,563	285,865	297,725	310,545
Interest and penalty on property tax	62,948	56,498	60,098	61,773
Intergovernmental	10,217,589	4,682,565	3,473,821	3,968,364
Licenses and permits	20,845	14,810	15,258	18,095
Charges for service	455,668	508,295	510,127	502,703
Use of money and property	69,516	51,482	52,924	135,110
Miscellaneous	275,373	407,127	303,343	321,018
Total	\$ 17,160,338	11,795,401	10,669,756	11,197,327
Expenditures:				
Operating:				
Public safety and legal services	\$ 1,649,294	1,605,836	1,526,248	1,484,649
Physical health and social services	430,690	430,704	460,746	434,188
Mental health	1,193,629	702,457	878,989	1,967,367
County environment and education	6,890,858	2,566,041	438,914	716,735
Roads and transportation	3,449,120	3,695,527	3,216,281	3,449,510
Governmental services to residents	482,639	433,867	451,160	433,577
Administration	1,005,986	1,023,940	957,327	899,154
Debt service	1,497,622	1,539,439	1,691,998	4,546,564
Capital projects	165,610	291,764	791,975	1,190,972
Total	\$ 16,765,448	12,289,575	10,413,638	15,122,716

See accompanying independent auditor's report.

Modified Accrual Basis					
2011	2010	2009	2008	2007	2006
5,177,278	4,730,902	4,624,103	4,278,160	3,950,487	3,867,327
486,999	495,017	474,595	458,848	484,851	384,843
315,704	310,547	293,218	242,083	224,523	59,614
58,557	51,457	52,064	41,892	43,384	49,311
4,432,018	3,629,213	4,741,556	3,140,353	2,379,656	2,431,270
22,890	19,493	20,950	21,125	23,685	18,653
477,813	436,993	433,511	502,356	425,628	420,238
194,032	227,601	100,943	135,541	182,316	152,784
396,255	283,701	120,294	77,319	111,702	107,292
11,561,546	10,184,924	10,861,234	8,897,677	7,826,232	7,491,332
1,363,225	1,320,323	1,220,634	1,254,085	1,220,990	1,171,759
473,928	479,184	450,182	417,852	283,170	345,669
1,838,463	1,169,979	1,753,031	1,844,765	1,640,412	1,573,478
1,185,301	615,643	465,943	435,937	364,017	386,967
4,547,039	4,004,056	2,759,160	3,218,057	2,740,437	2,271,050
398,113	402,881	359,967	399,743	383,077	505,397
1,583,489	937,510	815,146	926,442	945,591	848,301
1,813,452	1,528,855	808,264	644,425	519,949	518,399
6,386,417	1,032,421	638,392	687,139	238,820	540,593
19,589,427	11,490,852	9,270,719	9,828,445	8,336,463	8,161,613

Schedule 6

Union County

Schedule of Expenditures of Federal Awards

Year ended June 30, 2015

Grantor/Program	CFDA Number	Agency or Pass-through Number	Program Expenditures
Indirect:			
U.S. Department of Agriculture:			
Iowa Department of Human Services:			
State Administrative Matching Grants for the Supplemental Nutrition Assistance Program	10.561		\$ 11,508
U.S. Department of Housing and Urban Development:			
Iowa Economic Development Authority:			
Community Development Block Grant/State's Program and Non-Entitlement Grants in Hawaii	14.228	08-DRH-216 08-DRH-006	4,652,182 911,546
			5,563,728
National Highway Traffic Safety Administration:			
Iowa Department of Public Safety:			
Governor's Traffic Safety Bureau:			
State Traffic Safety Information System Improvement Grants	20.610		4,200
U.S. Department of Health and Human Services:			
Iowa Department of Human Services:			
Human Services Administrative Reimbursements:			
Refugee and Entrant Assistance_State Administered Programs	93.566		24
Child Care Mandatory and Matching Funds of the Child Care and Development Fund	93.596		2,984
Foster Care_Title IV-E	93.658		4,417
Adoption Assistance	93.659		1,402
Social Services Block Grant	93.667		3,554
State Children's Insurance Program	93.767		71
Medical Assistance Program	93.778		21,632
U.S. Department of Homeland Security:			
Iowa Department of Homeland Security and Emergency Management:			
Emergency Management Performance Grant	97.042		27,386
Total			\$ 5,640,906

Basis of Presentation – The Schedule of Expenditures of Federal Awards includes the federal grant activity of Union County and is presented on the modified accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

See accompanying independent auditor's report

**Independent Auditor's Report on Internal Control
over Financial Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in Accordance with
Government Auditing Standards**

Union County



**OFFICE OF AUDITOR OF STATE
STATE OF IOWA**

Mary Mosiman, CPA
Auditor of State

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Independent Auditor's Report on Internal Control
over Financial Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in Accordance with
Government Auditing Standards

To the Officials of Union County:

We have audited in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Union County, Iowa, as of and for the year ended June 30, 2015, and the related Notes to Financial Statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated March 23, 2016.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Union County's internal control over financial reporting to determine the audit procedures appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Union County's internal control. Accordingly, we do not express an opinion on the effectiveness of Union County's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying Schedule of Findings and Questioned Costs, we identified a deficiency in internal control we consider to be a material weakness and a deficiency we consider to be a significant deficiency.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the County's financial statements will not be prevented or detected and corrected on a timely basis. We consider the deficiency described in Part II of the accompanying Schedule of Findings and Questioned Costs as item II-A-15 to be a material weakness.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in Part II of the accompanying Schedule of Findings and Questioned Costs as item II-B-15 to be a significant deficiency.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Union County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under Government Auditing Standards. However, we noted certain immaterial instances of non-compliance or other matters which are described in Part IV of the accompanying Schedule of Findings and Questioned Costs.

Comments involving statutory and other legal matters about the County's operations for the year ended June 30, 2015 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the County. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

Union County's Responses to the Findings

Union County's responses to the findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. Union County's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of Union County during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.


MARY MOSIMAN, CPA
Auditor of State


WARREN G. JENKINS, CPA
Chief Deputy Auditor of State

March 23, 2016

**Independent Auditor's Report on Compliance
For Each Major Federal Program and on Internal Control over Compliance
Required by OMB Circular A-133**

Union County



**OFFICE OF AUDITOR OF STATE
STATE OF IOWA**

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Auditor of State

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Independent Auditor's Report on Compliance
for Each Major Federal Program and on Internal Control over Compliance
Required by OMB Circular A-133

To the Officials of Union County:

Report on Compliance for Each Major Federal Program

We have audited Union County, Iowa's compliance with the types of compliance requirements described in U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that could have a direct and material effect on its major federal program for the year ended June 30, 2015. Union County's major federal program is identified in Part I of the accompanying Schedule of Findings and Questioned Costs.

Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts and grant agreements applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for Union County's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with U.S. generally accepted auditing standards, the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether non-compliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Union County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of Union County's compliance.

Opinion on the Major Federal Program

In our opinion, Union County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2015.

Report on Internal Control Over Compliance

The management of Union County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Union County's internal control over compliance with the types of requirements that could have a direct and material effect on the major federal program to determine the auditing procedures appropriate in the circumstances for the purpose of expressing an opinion on compliance for the major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Union County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance such that there is a reasonable possibility material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected and corrected on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist which were not identified. We did not identify any deficiencies in internal control over compliance we consider to be material weaknesses. However, we identified a deficiency in internal control over compliance, described in the accompanying Schedule of Findings and Questioned Costs as Item III-A-15, we consider to be a significant deficiency.

Union County's response to the internal control over compliance finding identified in our audit is described in the accompanying Schedule of Findings and Questioned Costs. Union County's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on it.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.


MARY MOSIMAN, CPA
Auditor of State


WARREN G. JENKINS, CPA
Chief Deputy Auditor of State

March 23, 2016

Union County
Schedule of Findings and Questioned Costs
Year ended June 30, 2015

Part I: Summary of the Independent Auditor's Results:

- (a) Unmodified opinions were issued on the financial statements.
- (b) A material weakness and a significant deficiency in internal control over financial reporting were disclosed by the audit of the financial statements.
- (c) The audit did not disclose any non-compliance which is material to the financial statements.
- (d) A significant deficiency in internal control over the major program was noted, which was not considered to be a material weakness.
- (e) An unmodified opinion was issued on compliance with requirements applicable to the major program.
- (f) The audit disclosed an audit finding which was required to be reported in accordance with Office of Management and Budget Circular A-133, Section .510(a).
- (g) The major program was CFDA Number 14.228 – Community Development Block Grants/State's Program and Non-Entitlement Grants in Hawaii.
- (h) The dollar threshold used to distinguish between Type A and Type B programs was \$300,000.
- (i) Union County did not qualify as a low-risk auditee.

Union County

Schedule of Findings and Questioned Costs

Year ended June 30, 2015

Part II: Findings Related to the Financial Statements:

INTERNAL CONTROL DEFICIENCIES:

II-A-15 Segregation of Duties - During our review of internal control, the existing procedures are evaluated in order to determine incompatible duties, from a control standpoint, are not performed by the same employee. This segregation of duties helps to prevent losses from employee error or dishonesty and, therefore, maximizes the accuracy of the County's financial statements. Generally, one or more individuals may have control over the following areas for which no compensating controls exist:

	Applicable Offices
(1) Receipts – collecting, depositing, posting and daily reconciling.	Recorder and Treasurer
(2) Bank reconciliations are not prepared by someone who doesn't sign checks, handle or record cash.	Recorder and Treasurer
(3) Bank reconciliations are reviewed periodically by an independent person for propriety, but there is no evidence of the review being performed.	Recorder and Treasurer
(4) All employees have access to the change fund.	Recorder and Treasurer

Recommendation – We realize segregation of duties is difficult with a limited number of office employees. However, County officials should review the control procedures of the various offices to obtain the maximum internal control possible under the circumstances and should utilize current personnel to provide additional control through review of financial transactions, reconciliations and reports. Such reviews should be performed by independent persons to the extent possible and should be documented by the signature or initials of the reviewer and the date of the review.

Responses –

County Treasurer – With a limited number of employees we will use the resources available from other offices to verify the bank account reconciliations by signing and dating documenting the review of bank account reconciliations.

County Recorder – We will have the County Auditor review and initial and date the bank account reconciliation in an effort to strengthen controls.

Conclusions – Responses accepted.

Union County

Schedule of Findings and Questioned Costs

Year ended June 30, 2015

II-B-15 Credit Cards – The County’s credit card policy states claims for payment of credit card charges shall include a short statement explaining the charges. In addition, signed copies of the credit card slips and itemized receipts are required, as well as original invoices. Of the 3 credit card payments tested, which included 11 individual line items, we noted the supporting receipts/documents were not signed, for two of eleven line items tested, not all supporting receipts/documents were maintained, for four of eleven line items tested, one line item tested had sales tax charged and two items were miscoded.

Recommendation – The County should implement procedures to ensure the claims for credit card payments adhere to the County’s adopted policy.

Response – The County will develop procedures to ensure all credit card charges are signed, properly supported, coded and charges made are allowable.

Conclusion – Response accepted.

INSTANCES OF NON-COMPLIANCE:

No matters were noted.

Union County

Schedule of Findings and Questioned Costs

Year ended June 30, 2015

Part III: Findings and Questioned Costs for Federal Awards:

INSTANCES OF NON-COMPLIANCE:

No matters were reported.

INTERNAL CONTROL DEFICIENCY:

**CFDA Number 14.228: Community Development Block Grants/State's Program and
Non-Entitlement Grants in Hawaii**

Federal Award Year: 2015

U.S. Department of Housing and Urban Development

Passed through the Iowa Economic Development Authority

III-A-15 Monitoring – The County entered into an agreement with the Southern Iowa
(2015-001) Council of Governments (SICOG) to administer the Community
Development Block Grant (CDBG) program. This agreement states SICOG
will identify applicable federal and state laws and regulations and assist in
complying with federal and state requirements. In addition, the agreement
states SICOG will monitor and evaluate the project progress to facilitate
compliance with applicable federal and state laws and regulations.

SICOG monitored the CDBG project to ensure compliance with the
requirements of Office of Management and Budget (OMB) Circular A-133
Compliance Supplement. However, since the County was the primary
recipient of the CDBG program funds, the County retained responsibility to
ensure the requirements were met. The County did not maintain
documentation indicating program requirements were met.

Recommendation – The County should receive and maintain documentation
to ensure applicable compliance requirements have been met.

Response – Documentation will be maintained in the future to ensure all
federal compliance requirements are met.

Conclusion – Response accepted.

Union County

Schedule of Findings and Questioned Costs

Year ended June 30, 2015

Part IV: Other Findings Related to Required Statutory Reporting:

IV-A-15 Certified Budget – Disbursements during the year ended June 30, 2015 did not exceed the amounts budgeted. Disbursements in certain departments exceeded the amounts appropriated.

Recommendation – Chapter 331.434(6) of the Code of Iowa authorizes the Board of Supervisors, by resolution, to increase or decrease appropriations of one office or department by increasing or decreasing the appropriation of another office or department, as long as the function budget is not increased. Such increases or decreases should be made before disbursements are allowed to exceed the appropriation.

Response – The County Auditor will continue to monitor the Department budgets to ensure amendments are done prior to disbursements exceeding either the amounts appropriated or amounts budgeted.

Conclusion – Response accepted.

IV-B-15 Questionable Expenditures – No expenditures we believe may not meet the requirements of public purpose as defined in an Attorney General’s opinion dated April 25, 1979 were noted.

IV-C-15 Travel Expense – No expenditures of County money for travel expenses of spouses of County officials or employees were noted.

IV-D-15 Business Transactions – Business transactions between the County and County officials or employees are detailed as follows:

<u>Name, Title and Business Connection</u>	<u>Transaction Description</u>	<u>Amount</u>
Dennis Brown, member of the Board of Supervisors, Owner of Charlie Brown Auto parts	Purchase of auto parts and truck radio	\$ 75

The transactions with Charlie Brown Auto Parts do not appear to represent a conflict of interest in accordance with Chapter 331.342(4) of the Code of Iowa since total transactions were less than \$1,500 during the fiscal year.

IV-E-15 Bond Coverage – Surety bond coverage of County officials and employees is in accordance with statutory provisions.

IV-F-15 Board Minutes – No transactions were found that we believe should have been approved in the Board minutes but were not.

IV-G-15 Deposits and Investments – No instances of non-compliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and the County’s investment policy were noted.

Union County

Schedule of Findings and Questioned Costs

Year ended June 30, 2015

IV-H-15 Resource Enhancement and Protection Certification – The County properly dedicated property tax revenue to conservation purposes as required by Chapter 455A.19(1)(b) of the Code of Iowa in order to receive the additional REAP funds allocated in accordance with subsections (b)(2) and (b)(3).

IV-I-15 County Extension Office – The County Extension Office is operated under the authority of Chapter 176A of the code of Iowa and serves as an agency of the State of Iowa. This fund is administered by an Extension council separate and distinct from County operations and, consequently, is not included in Exhibits A or B.

Disbursements during the year ended June 30, 2015 for the County Extension Office did not exceed the amount budgeted.

IV-J-15 Early Childhood Iowa Area Board – The County is the fiscal agent for the Early Childhood Iowa Area Board, an organization formed pursuant to the provisions of Chapter 256I of the Code of Iowa. Financial transactions of the Area Board are included in the County’s financial statements as part of the Other Agency Funds because of the County’s fiduciary relationship with the organization.

No instances of non-compliance were noted as a result of the audit procedures performed.

IV-K-15 Annual Urban Renewal Report – The Annual Urban Renewal Report was approved and certified to the Iowa Department of Management by December 1.

The County’s expenses and ending cash balance of the Special Revenue, Urban Renewal Fund reported on the Levy Authority Summary did not agree with the County’s general ledger. Also, the TIF debt outstanding reported on the Levy Authority Summary was not fully supported by the County’s records.

Recommendation – The County should ensure the amounts reported on the Levy Authority Summary agree with and are supported by the County’s records.

Response – We have taken steps to ensure future reports submitted to the Department of Management will be complete and accurate.

Conclusion – Response accepted.

Union County

Staff

This audit was performed by:

Brian R. Brustkern, CPA, Manager
Steven O. Fuqua, CPA, Senior Auditor II
Melissa A. Hastert, CPA, Senior Auditor
Nicole L. Roethlisberger, Staff Auditor
Kyle C. Smith, CPA, Staff Auditor
Colton L. Barton, Assistant Auditor

A handwritten signature in black ink that reads "Andrew E. Nielsen". The signature is written in a cursive style with a large initial "A" and "N".

Andrew E. Nielsen, CPA
Deputy Auditor of State