

**CITY OF CARROLL**

**INDEPENDENT AUDITOR'S REPORTS**  
**BASIC FINANCIAL STATEMENTS**  
**SUPPLEMENTARY AND OTHER INFORMATION**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**

**JUNE 30, 2015**

*Feldmann & Company C.P.A.s, P.C.*  
523 North Main Street  
Carroll, Iowa 51401



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## City of Carroll

### Officials

<u>Name</u>	<u>Title</u>	<u>Term Expires</u>
Adams Schweers	Mayor	December 31, 2015
Michael Kots	Council Member - Ward 1	December 31, 2017
Tom Tait	Council Member - Ward 2	December 31, 2015
Clay Haley	Council Member - Ward 3	December 31, 2017
Carolyn Siemann	Council Member - Ward 4	December 31, 2015
Jerry Fleshner	Council Member - At-Large	December 31, 2017
Eric Jensen	Council Member - At-Large	December 31, 2015
	Mayor Pro Tempore	
Gerald Clausen	City Manager	June 30, 2015(1)
Laura Schaefer	City Clerk, Treas. & Finance Dir.	June 30, 2015 (2)
Debra K. Goetzinger	Deputy City Clerk	June 30, 2015 (2)
Randall M. Krauel	Public Works Director	June 30, 2015 (2)
Jack Wardell	Parks and Recreation Director	June 30, 2015 (2)
David S. Bruner	City Attorney	Indefinite (1)
Jeffrey Cayler	Chief of Police retired	June 8, 2015
Greg Schreck	Building/Fire Safety Official	June 30, 2015 (2)
Brandie Ledford	Library Director	June 30, 2015 (2)
Amber Raak, resigned	Library Trustee	resigned
Sondra Rierson, replaced Amber Raak	Library Trustee	December 31, 2019
Tom Louis	Library Trustee/President	December 31, 2018
Jacob Fiscus	Library Trustee	December 31, 2019
M. Carol Shields	Library Trustee	December 31, 2018
William Polking, Jr.	Library Trustee	December 31, 2018
John Brockelsby (Co. Representative)	Library Trustee	December 31, 2016
Patricia Hartley	Library Trustee	December 31, 2016
Marilyn Setzler	Library Trustee/Secretary	December 31, 2016
Robyn Greteman, resigned	Library Trustee/Vice President	December 31, 2015
Summer Parrott, replaced Greteman	Library Trustee	December 31, 2020
Greg Siemann	Airport Commissioner	December 31, 2020
Norman Hutcheson	Airport Commissioner/Chairman	December 31, 2016
Gene Vincent	Airport Commissioner	December 31, 2017
Richard Fulton	Airport Commissioner	December 31, 2018
Kevin Wittrock	Airport Commissioner	December 31, 2018

(1) Not Elected - No specific term - Employment Agreement expires on the date shown.

(2) No specific term - Salary approved to the date shown.

*Feldmann & Company C.P.A.s, P.C.*

523 North Main Street  
Carroll, Iowa 51401  
(712) 792-2464

Independent Auditor's Report

To the Honorable Mayor and  
Members of the City Council:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Carroll, Iowa, as of and for the year ended June 30, 2015, and the related Notes to Financial Statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the cash basis of accounting described in Note 1. This includes determining the cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. This includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of

the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall financial statement presentation.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Carroll at June 30, 2015, and the respective changes in cash basis financial position for the year then ended in accordance with the basis of accounting described in Note 1.

### Basis of Accounting

As described in Note 1, these financial statements were prepared on the basis of cash receipts and a disbursement, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles. Our opinion is not modified with respect to this matter.

### Emphasis of a Matter

As disclosed in Note 4 to the financial statements, City of Carroll adopted new accounting guidance related to Governmental Accounting Standards Board (GASB) Statement No. 68, Accounting and Financial Reporting for Pensions. Our opinions are not modified with respect to this matter.

### Other Matters

#### *Supplementary and Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Carroll's financial statements. We previously audited, in accordance with the standards referred to in the third paragraph of this report, the financial statements for the eighteen years ended June 30, 2015, (which are not presented herein) and expressed unqualified opinions on those financial statements which were prepared on the basis of cash receipts and disbursements. The supplementary information included in Schedules 1 through 6, is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the

financial statements. Such information has been subjected to the auditing procedures applied in our audit of the basic financial statements and certain additional procedures; including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statement or to the financial statements themselves, and other additional procedures in accordance with US general accepted auditing standards. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

The other information, Management's Discussion and Analysis and the budgetary comparison information, the Schedule of the City's Proportionate Share of the Net Pension Liability and the Schedule of City's Contributions on pages 8 through 17 and pages 48 through 60 has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or any assurance on it.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated October 5, 2015, on our consideration of the City of Carroll's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the City of Carroll's internal control over financial reporting and compliance.

*Feldmann & Company CPAs, P.C.*

Feldmann & Company CPAs, P.C.

October 5, 2015

## **Management's Discussion and Analysis**

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## **MANAGEMENT'S DISCUSSION AND ANALYSIS**

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The City of Carroll provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2015. We encourage readers to consider this information in conjunction with the City's financial statements, which follow.

### **FINANCIAL HIGHLIGHTS**

- The City's governmental funds' receipts increased 34.6% or approximately \$3,826,000 from fiscal year 2014 (FY 14). The increase is mainly due to the issuance of debt in FY 15 in the amount of \$2,890,000 to be used to refund debt that was issued in 2006 (Ashwood Business Park public improvements), defease/advance refund debt issued in 2008 (aquatic center) and for the Street Rehabilitation – 2015 Project. No debt was issued in FY 14.
- Disbursements increased \$1,213,000, or about 11.1%, from FY 14. Capital project expenditures was the primary reason for this increase. Many capital projects that were in the planning stages in FY 14 were mostly constructed in FY 15.
- The City's governmental funds' cash balance remains strong on June 30, 2015 with an increase of \$3,833,000 from June 30, 2014. The business type activities funds' cash balance increased \$107,000 from June 30, 2014.

### **USING THIS ANNUAL REPORT**

The annual report consists of a series of financial statements as well as other requirements as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the City's financial activities.

The Government-wide Financial Statements consists of a Cash Basis Statement of Activities and Net Position. This statement provides information about the activities of the City as a whole and presents an overall view of the City's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund

financial statements report the City's operations in more detail than the government-wide financial statements by providing information about the most significant funds.

Notes to the Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Other Information further explains and supports the financial statements with a comparison of the City's budget for the year and the City's proportionate share of the net pension liability and related contributions.

Other Supplementary Information provides detailed information about the nonmajor governmental funds and the City's indebtedness.

### **BASIS OF ACCOUNTING**

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles. Therefore, when reviewing the financial information and discussion within this annual report, readers should keep in mind the limitations resulting from the use of the cash basis of accounting.

### **REPORTING THE CITY'S FINANCIAL ACTIVITIES**

#### *Government-wide Financial Statement*

One of the most important questions asked about the City's finances is "Is the City as a whole better off or worse off as a result of the year's activities?" The Cash Basis Statement of Activities and Net Position reports information which helps answer this question.

The Cash Basis Statement of Activities and Net Position presents the City's net position. Over time, increases or decreases in the City's net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Cash Basis Statement of Activities and Net Position is divided into two kinds of activities:

- Governmental activities include public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service and capital projects. Property taxes, user fees and state and federal grants finance most of these activities.

- Business-type activities of the City include water utility, sanitary sewer utility and the storm water utility system. These activities are financed primarily by user charges.

### *Fund Financial Statements*

The City has two kinds of funds:

1) Governmental funds account for most of the City's basic services. These focus on how money flows into and out of those funds and the balances at year-end that are available for spending. Governmental funds include: 1) the General Fund, 2) the Special Revenue Funds such as Road Use Tax and Urban Renewal Tax Increment, 3) the Debt Service Fund, 4) the Capital Projects Funds and 5) the Permanent Funds. The governmental fund financial statements provide a detailed, short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs.

The required financial statement for governmental funds is a Statement of Cash Receipts, Disbursements and Changes in Cash Balances.

2) Proprietary funds account for the City's Enterprise Funds and the Internal Service Fund. Enterprise Funds are used to report business-type activities. The City maintains Enterprise Funds to provide separate information for the water, sewer and storm water funds, considered to be major funds of the City. Internal Service Funds are an accounting device used to accumulate and allocate costs internally among the City's various functions.

The required financial statement for proprietary funds is a Statement of Cash Receipts, Disbursements and Changes in Cash Balances.

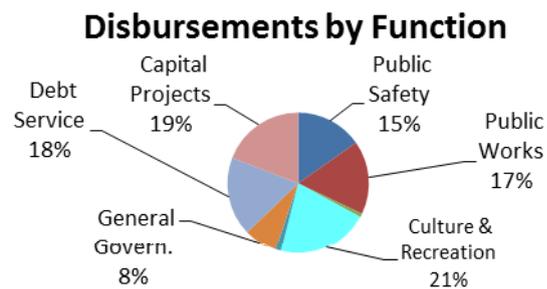
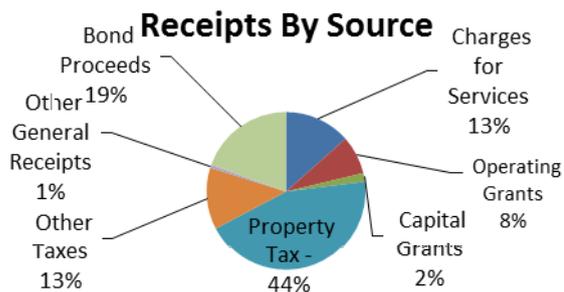
Reconciliations between the government-wide financial statement and the fund financial statements follow the fund financial statements.

### **GOVERNMENT -WIDE FINANCIAL ANALYSIS**

Net position may serve over time as a useful indicator of financial position. The City's cash balance for governmental activities increased from a year ago, increasing from \$6.372 million to \$10.205 million. Our analysis below focuses on the changes in cash basis net position of governmental activities

Changes in Cash Basis Net Position of Governmental Activities  
(Expressed in Thousand)

	2015	2014
<b>Receipts &amp; Transfers:</b>		
Program Receipts:		
Charges for Services & Sales	\$ 2,000	\$ 2,057
Operating Grants, Contributions and Restricted Interest	1,164	1,192
Capital Grants, Contributions and Restricted interest	259	112
General Receipts		
Property Tax	6,592	5,997
Other Taxes	1,871	1,601
Franchise Tax & Fees	70	70
Unrestricted Investment Earnings	32	19
Bond Proceeds	2,890	-
Other General Receipts	5	9
<b>Total Receipts</b>	<b>14,883</b>	<b>11,057</b>
<b>Disbursements:</b>		
Public Safety	1,858	1,731
Public Works	2,042	2,163
Health & Social Services	103	107
Culture & Recreation	2,560	2,476
Community & Economic Development	157	240
General Government	926	913
Debt Service	2,196	2,352
Capital Projects	2,326	973
<b>Total Disbursements</b>	<b>12,168</b>	<b>10,955</b>
Change in cash basis net position before transfers	2,715	102
Transfers, net	1,118	1,041
Change in cash basis net position	3,833	1,143
Cash basis net position beginning of the year	6,372	5,229
Cash basis net position end of year	<b>\$ 10,205</b>	<b>\$ 6,372</b>



The City's total receipts for governmental activities increased by 34.6% percent (\$3,826,000). The total cost of all programs and services increased by approximately \$1,213,000, or about 11.1%. The increase in receipts is mainly due to the issuance of debt in FY 15 in the amount of \$2,890,000 to be used to refund debt that was issued in 2006 (Ashwood Business Park public improvements), defease/advance refund debt issued in 2008 (aquatic center) and for the Street Rehabilitation – 2015 Project. No debt was issued in FY 14. The increase is also due to an increase in capital grants, contributions and restricted interest and property tax collections. The increase in disbursements is mainly due to capital project expenditures. Many capital projects that were in the planning stages in FY 14 were mostly construction in FY 15.

The City decreased the property tax rate for FY 15 by approximately 7%, which generated approximately \$595,000 more property tax revenue (including TIF collections) because of increased taxable values (approximately 16.8%) and an increase in the residential rollback. The City received a state equalization order of 10% on residential property and 32% on commercial property.

The cost of all governmental activities this year was approximately \$12.168 million compared to approximately \$10.955 million last year. However, as shown in the Statement of Activities and Net Position on pages 20-21, the amount taxpayers ultimately financed for these activities was only \$8.746 million because some of the cost was paid by those directly benefited from the programs (\$2.0 million) or by other governments and organizations which funded certain programs with grants, contributions and restricted interest (\$1.422 million).

The City paid the remaining "public benefit" portion of governmental activities with property tax (some of which could only be used for certain programs) and with other receipts including hotel/motel tax, local option sales tax, cable franchise fees, interest and other miscellaneous receipts. Overall, the City's governmental activities program receipts, including governmental aid and fees for service, increased in FY 15 from approximately \$3.361 million to \$3.423 million, principally due to more capital grants and contributions received.

## Business–Type Activities

Changes in Cash Basis Net Position of Business-Type Activities (Expressed in Thousand)		
	2015	2014
Receipts & Transfers:		
Program Receipts:		
Charges for Services & Sales		
Water	\$ 1,375	\$ 1,497
Sewer	1,894	1,830
Storm Water	257	258
General Receipts		
Unrestricted Investment Earnings	78	63
Other General Receipts	66	27
Total Receipts	3,670	3,675
Disbursements:		
Water	1,034	858
Water - Capital Outlay	763	261
Sewer	584	603
Storm Water	64	10
Total Disbursements	2,445	1,732
Change in cash basis net position before transfers	1,225	1,943
Transfers, net	(1,118)	(1,041)
Change in cash basis net position	107	902
Cash basis net position beginning of the year	8,156	7,254
Cash basis net position end of year	\$ 8,263	\$ 8,156

The cash balance at June 30, 2015 was \$8,263,000, an increase of approximately \$107,000. Revenues decreased \$5,000 from FY 14 mainly due to less water revenue collected. The decrease was offset by an increase in sewer revenue collections. A sewer rate was effective for FY 15.

Total disbursements increased by \$713,000 or 41.2% from FY 14 due mainly to capital project expenditures that were funded by water receipts.

### **INDIVIDUAL MAJOR GOVERNMENTAL FUND ANALYSIS**

As the City completed the year, its governmental funds reported a combined fund balance of \$10,078,800, an increase of approximately \$3,707,000 from last year's total of \$6,372,017. The following are the major reasons for the changes in cash balances from the prior year for the City's major funds.

- The City continues to maintain a very strong General Fund balance, which is approximately 54% of General Fund receipts. The General Fund balances are projected to be spent down to approximately 25% of receipts over the next few years. The City budgets to maintain a General Fund balance of 25% of receipts for bond rating purposes. This additional funding is intended to be used for various projects and one-time expenditures.
- The Road Use Tax Fund cash balance increased by \$323,700 to \$1,094,216. The City intends to use this money to upgrade the condition of City roads.
- The Local Option Sales Tax cash balance increased by \$650,000 to \$1,064,978. The City intends to use this money for future City projects.
- The Debt Service cash balance increased by \$1,700,000 to \$1,825,600. The reason for the increase is due to the issuance of debt in which the proceeds are being used to defease/advance refund the GO Bond Series 2008A, in the amount of \$1,715,000.
- The Capital Projects Fund balance on June 30, 2015 was \$1,791,886, an increase of \$794,000 from FY14. The increase is mainly due to the transfer of funds to be spent on construction projects in FY16 and the issuance of debt for a streets project.

#### **INDIVIDUAL MAJOR BUSINESS TYPE FUND ANALYSIS**

- The cash balance of the Water Utility Fund decreased by \$626,700 to \$1,858,835. The decrease is mainly due to accumulated cash reserves being spent for water capital projects. (Note: FY 15 Water Utility Fund information in Exhibit D only includes the water operations. The Water Depreciation, Water Utility Capital Improvement, and Water Meter Deposit Funds are presented as non-major fund activity.)
- The cash balance of the Sewer Utility Fund increased by approximately \$584,700 to \$1,651,206. The accumulation of cash reserves is for increased operating costs and future capital expenditures. (Note: FY 15 Sewer Utility Fund information in Exhibit D only includes the sewer operations. The Sewer Depreciation and Sewer Capital Improvement Funds are presented as non-major fund activity.)
- The cash balance of the Storm Water Utility Fund increased approximately \$97,500 to \$628,801. The accumulation of cash reserves is for future capital expenditures. (Note: FY 15 Storm Water Utility Fund information in Exhibit D only includes the storm water operations. The Storm Water Capital Improvement Fund is presented as a non-major fund activity.)

#### **BUDGETARY HIGHLIGHTS**

In accordance with the Code of Iowa, the City Council annually adopts a budget following required public notice and hearings for all funds. Although the budget document presents functional disbursements by fund, the legal level of control is at the aggregated function level, not at the fund or fund type level. The budget may be amended during the year utilizing similar statutorily prescribed procedures. Over the course of the year, the City amended its budget two times. The first amendment was approved on February 9, 2015, and resulted in an increase in disbursements (including transfers) of approximately \$2,189,155 and an increase in revenues and other financing sources of approximately \$1,238,875. The amendment was primarily to account for various capital projects including the replacement of the historical building boiler, City Hall generator, bond proceeds refunding and debt retirement. The second amendment was approved on May 26, 2015, and resulted in an increase in disbursements (including transfers) of approximately \$107,500 and an increase in revenues and other financing sources of approximately \$32,500. The amendment was primarily to account for the completion of the Graham Park Basketball Court project.

After the budget amendments, total disbursements were \$5.6 million less than the amended budget. This was primarily due to the delay of some capital purchases, unfinished construction projects and less than anticipated operating expenses.

**DEBT ADMINISTRATION**

At year-end, the City had approximately \$9,035,000 in bonds and other long-term debt compared to approximately \$9,787,000 last year as shown below.

Outstanding Debt at Year-End (Expressed in Thousands)		
	2015	2014
General Obligation Bonds	\$ 715	\$ 1,970
General Obligation Capital Loan Notes	2,005	970
Sewer Revenue Bonds	6,315	6,847
Total	\$9,035	\$9,787

Debt decreased as a result of paying scheduled annual principal payments.

The Constitution of the State of Iowa limits the amount of general obligation debt that cities can issue to 5 percent of the assessed value of all taxable property within the City’s corporate limits. The City’s outstanding general obligation debt of \$2,720,000 is well below the City’s \$37.8 million legal debt limit. There is a pay down schedule on this debt with full retirement within 8 years for all the issuances except for the sewer revenue bonds, which have a retirement within 10 years (2025).

More detailed information about the City's long term liabilities is presented in Note 3 of the financial statements.

### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

The City's citizens and elected and appointment officials considered many factors when setting the 2016 fiscal year budget and the associated tax rates and fees for services. One of those factors is the local economy. The regional economy is stable. Unemployment was at a rate of about 3.4% (January 2015 Local Area Unemployment Statistics for Carroll County obtained from Iowa Workforce Development) which is down slightly from the January 2014 unemployment rate of 3.5%. This is compared to the State's unemployment rate of 4.2% (January 2015) and the national rate of 5.7% (January 2015).

The City is continuously pursuing new revenue sources including regional, state and federal grants. The 1% local option sales tax has generated revenue of approximately \$1.5 million in FY 15 with estimates from the State of Iowa Department of Revenue to be slightly lower at approximately \$1.4 million in the next fiscal year (FY 16).

The Fiscal Year 2016 (FY 16) budget includes a lower property tax levy at \$11.58236 per \$1,000 taxable value (FY 15 levy \$11.98377). With taxable valuations decreasing about 1%, property tax receipts (excluding TIF collections) to finance programs we currently offer are expected to decrease approximately \$395,500.

Budgeted revenues are expected to be approximately \$104,000 more than final FY15 budget mainly due to an increase of intergovernmental receipts and charges for services. Budgeted disbursements are expected to be about the same as FY 15 budgeted disbursements.

If budget estimates are realized, the City's budgeted cash balance is expected to decrease approximately \$2.7 million by the close of FY 16.

### **CONTACTING THE CITY'S FINANCIAL MANAGEMENT**

This financial report is designed to provide our citizens, taxpayers, customers and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Laura Schaefer, City Clerk, 112 E. 5<sup>th</sup> Street, Carroll, IA 51401.

**City of Carroll**

## **Basic Financial Statements**

**City of Carroll**  
**Statement of Activities and**  
**Net Position - Cash Basis**  
**Year ended June 30, 2015**

<b>Functions/Programs</b>	<b>Expenses</b>
<b>Governmental Activities</b>	
Public Safety Program	\$ 1,857,859.71
Public Works Program	2,041,715.79
Health and Social Services Program	102,525.00
Culture and Recreation Program	2,559,531.56
Community & Economic Development Program	157,123.42
General Government	926,454.93
Debt Service	2,196,365.03
Capital Projects	2,326,714.41
Total governmental activities	12,168,289.85
<b>Business Type Activities</b>	
Water	1,790,570.66
Sewer	574,529.09
Storm Water	63,902.80
Total business type activities	2,429,002.55
<b>Total</b>	<b>\$ 14,597,292.40</b>
General Receipts:	
Property Taxes levied for:	
General purpose	
Debt Service	
Property Tax Replacement	
Hotel Motel Tax	
Local Option Sales Tax	
Franchise taxes and fees	
Unrestricted investment earnings	
Bond proceeds	
Miscellaneous	
Transfers	
Total general receipts and transfers	
Changes in Cash Balance	
Cash Balance beginning of year	
Cash Balance end of year	
<b>Cash Basis Net Position</b>	
Restricted:	
Nonexpendable - Cemetery Perpetual Care	
- Rec Center Trust	
Expendable - Debt Service	
- Urban Renewal Purposes	
Streets - expendable	
Other purposes - expendable	
Unrestricted	
<b>Total Cash Basis Net Position</b>	

Exhibit A

Program Revenues			Net (Disbursements) Receipts		
Charges for Services	Operating Grants Contributions and Restricted Interest	Capital Grants Contributions and Restricted Interest	Governmental Activities	Business Type Activities	Total
\$ 157,551.36	\$ 28,892.43	\$ -	\$ (1,671,415.92)	\$ -	\$ (1,671,415.92)
591,479.15	1,071,370.79	-	(378,865.85)	-	(378,865.85)
47,070.00	-	-	(55,455.00)	-	(55,455.00)
1,167,875.94	62,742.48	-	(1,328,913.14)	-	(1,328,913.14)
2,000.00	-	-	(155,123.42)	-	(155,123.42)
33,825.57	-	-	(892,629.36)	-	(892,629.36)
-	499.07	-	(2,195,865.96)	-	(2,195,865.96)
-	-	258,942.00	(2,067,772.41)	-	(2,067,772.41)
1,999,802.02	1,163,504.77	258,942.00	(8,746,041.06)	-	(8,746,041.06)
1,375,366.88	-	-	-	(415,203.78)	(415,203.78)
1,894,271.42	-	-	-	1,319,742.33	1,319,742.33
257,281.83	-	-	-	193,379.03	193,379.03
3,526,920.13	-	-	-	1,097,917.58	1,097,917.58
\$ 5,526,722.15	\$ 1,163,504.77	\$ 258,942.00	(8,746,041.06)	1,097,917.58	(7,648,123.48)
			5,922,064.16	-	5,922,064.16
			670,562.00	-	670,562.00
			141,070.45	-	141,070.45
			220,861.06	-	220,861.06
			1,509,741.72	-	1,509,741.72
			69,179.98	-	69,179.98
			32,335.81	77,848.57	110,184.38
			2,890,000.00	-	2,890,000.00
			5,350.76	66,006.31	71,357.07
			1,118,242.75	(1,118,242.75)	-
			12,579,408.69	(974,387.87)	11,605,020.82
			3,833,367.63	123,529.71	3,956,897.34
			6,372,017.42	8,156,368.66	14,528,386.08
			\$ 10,205,385.05	\$ 8,279,898.37	\$ 18,485,283.42
			\$ 422,981.80	\$ -	\$ 422,981.80
			31,995.85	-	31,995.85
			1,825,628.92	-	1,825,628.92
			64,169.53	-	64,169.53
			1,094,215.58	-	1,094,215.58
			1,272,399.94	103,373.00	1,375,772.94
			5,493,993.43	\$ 8,176,525.37	13,670,518.80
			\$ 10,205,385.05	\$ 8,279,898.37	\$ 18,485,283.42

See notes to financial statements.

**City of Carroll**  
**Statement of Cash Receipts, Disbursements**  
**and Changes in Cash Balances**  
**Governmental Funds**  
**Year ended June 30, 2015**

	<b>General</b>	<b>Special Revenue Road Use Tax</b>	<b>Special Revenue Local Option Sales Tax</b>
<b>Receipts:</b>			
Property tax	\$ 4,055,830.79	\$ -	\$ -
Other Taxes	290,041.04		1,509,741.72
Use of money and property	56,065.75		5,616.92
Licenses and permits	83,630.71		-
Intergovernmental	163,993.00	1,050,535.15	
Charges for service	1,680,472.25		-
Fines and fees	70,730.45		-
Miscellaneous	127,632.44	14,991.26	-
<b>Total receipts</b>	<b>6,528,396.43</b>	<b>1,065,526.41</b>	<b>1,515,358.64</b>
<b>Disbursements:</b>			
Public Safety	1,887,358.09		-
Public Works	1,207,223.05	859,871.71	
Health and Social Services	102,525.00		-
Culture and Recreation	2,558,834.74		28,350.00
Community and Economic Development	127,510.88		-
General Government	935,009.41		-
Debt Service	-		-
Capital Projects	-		-
<b>Total disbursements</b>	<b>6,818,461.17</b>	<b>859,871.71</b>	<b>28,350.00</b>
Excess (deficiency) of receipts over (under) disbursements	(290,064.74)	205,654.70	1,487,008.64
Other financing sources (uses):			
Bond/note proceeds	-		-
Operating transfers in	1,055,200.05	153,087.22	9,776.58
Operating transfers(out)	(435,406.60)	(35,000.00)	(846,694.00)
<b>Total other financing sources (uses)</b>	<b>619,793.45</b>	<b>118,087.22</b>	<b>(836,917.42)</b>
Excess (deficiency) of receipts and other financing sources over disbursements and other financing uses	329,728.71	323,741.92	650,091.22
<b>Cash balance beginning of year</b>	<b>3,219,807.36</b>	<b>770,473.66</b>	<b>414,886.57</b>
<b>Cash balance end of year</b>	<b>\$ 3,549,536.07</b>	<b>\$ 1,094,215.58</b>	<b>\$ 1,064,977.79</b>
<b>Cash Basis Fund Balances</b>			
Unspendable-			
Permanent fund-Cemetary Perpetual Care	\$ -	\$ -	\$ -
-Rec Center Trust	-	-	-
Restricted for Debt Service	-	-	-
Streets	-	1,094,215.58	-
Urban Renewal purposes	-	-	-
Other purposes	140,114.73	-	1,064,977.79
Committed	535,086.00	-	
Assigned	464,393.00	-	
Unassigned	2,409,942.34	-	-
<b>Total cash basis fund balances</b>	<b>\$ 3,549,536.07</b>	<b>\$ 1,094,215.58</b>	<b>\$ 1,064,977.79</b>

Exhibit B

Debt Service	Capital Projects	Other Nonmajor Governmental Funds	Total
\$ 670,562.00	\$ -	\$ 1,866,233.37	\$ 6,592,626.16
-	-	-	1,799,782.76
499.07	1,172.37	3,930.77	67,284.88
-	-	-	83,630.71
15,549.12	248,267.00	34,413.90	1,512,758.17
-	-	7,020.00	1,687,492.25
-	-	-	70,730.45
-	10,675.00	25,810.65	179,109.35
<u>686,610.19</u>	<u>260,114.37</u>	<u>1,937,408.69</u>	<u>11,993,414.73</u>
-	-	19,272.54	1,906,630.63
-	-	-	2,067,094.76
-	-	-	102,525.00
-	-	16,227.33	2,603,412.07
-	-	29,612.54	157,123.42
-	-	-	935,009.41
2,196,365.03	-	-	2,196,365.03
-	2,326,714.41	-	2,326,714.41
<u>2,196,365.03</u>	<u>2,326,714.41</u>	<u>65,112.41</u>	<u>12,294,874.73</u>
<u>(1,509,754.84)</u>	<u>(2,066,600.04)</u>	<u>1,872,296.28</u>	<u>(301,460.00)</u>
2,090,000.00	800,000.00	-	2,890,000.00
1,119,610.68	2,070,406.60	-	4,408,081.13
-	(9,776.58)	(1,962,961.20)	(3,289,838.38)
<u>3,209,610.68</u>	<u>2,860,630.02</u>	<u>(1,962,961.20)</u>	<u>4,008,242.75</u>
1,699,855.84	794,029.98	(90,664.92)	3,706,782.75
125,773.08	997,855.77	843,220.98	6,372,017.42
<u>\$ 1,825,628.92</u>	<u>\$ 1,791,885.75</u>	<u>\$ 752,556.06</u>	<u>\$ 10,078,800.17</u>
\$ -	\$ -	\$ 422,981.80	\$ 422,981.80
-	-	31,995.85	31,995.85
1,825,628.92	-	-	1,825,628.92
-	-	-	1,094,215.58
-	-	64,169.53	64,169.53
-	-	67,307.42	1,272,399.94
-	1,791,885.75	-	2,326,971.75
-	-	166,101.46	630,494.46
-	-	-	2,409,942.34
<u>\$ 1,825,628.92</u>	<u>\$ 1,791,885.75</u>	<u>\$ 752,556.06</u>	<u>\$ 10,078,800.17</u>

See notes to financial statements.

**City of Carroll**

City of Carroll

**Reconciliation of the Statement of Cash Receipts, Disbursements  
and Changes in Cash Balances  
to the Cash Basis Statement of Activities and Net Position  
Governmental Funds**

**As of and for the year ended June 30, 2015**

Total governmental funds cash balances (page 23) \$ 10,078,800.17

*Amounts reported for governmental activities in the Cash Basis  
Statement of Activities and Net Position are different because:*

The Internal Service Fund is used by management to charge the costs of health insurance and self-funding of the City's health insurance benefit plan to individual funds. A portion of the cash balance of the Internal Service Fund is included in the governmental activities in the Cash Basis Statement of Activities and Net Position. 126,584.88

Cash Basis net position of Governmental activities (page 21) \$10,205,385.05

Change in cash balances (page 23) \$ 3,706,782.75

*Amounts reported for business type activities in the Cash Basis  
Statement of Activities and Net Position are different because:*

The Internal Service Fund is used by management to charge the costs of health insurance and self-funding of the City's health insurance benefit plan to individual funds. A portion of the change in the cash balance of the Internal Service Fund is reported with the governmental activities in the Cash Basis Statement of Activities and Net Position. 126,584.88

Change in cash basis net position of governmental activities (page 21) \$ 3,833,367.63

**City of Carroll**  
**Statement of Cash Receipts, Disbursements**  
**and Changes in Cash Balances**  
**Proprietary Funds**  
**Year ended June 30, 2015**

	<b>Major Fund</b>
	<b>Water</b>
<b>Operating receipts:</b>	
Charges for service	\$ 1,375,366.88
<b>Total operating receipts</b>	<b>1,375,366.88</b>
<b>Operating disbursements:</b>	
Governmental activities:	
Public Safety	-
Public works	-
Cultural and recreational	-
General government	-
Business-type activities:	1,026,077.14
<b>Total operating disbursements</b>	<b>1,026,077.14</b>
Excess (deficiency) of operating receipts over (under) operating disbursements	349,289.74
<b>Non-operating receipts (disbursements)</b>	
Use of money and property	50,617.05
Miscellaneous	36,367.78
Capital Outlay	-
<b>Net non-operating receipts (disbursements)</b>	<b>86,984.83</b>
Other financing sources (uses):	
Operating transfers in	732,746.25
Operating transfers (out)	(1,795,715.00)
Total other financing sources (uses)	<b>(1,062,968.75)</b>
Excess of receipts and other financing sources over disbursements and other financing uses	(626,694.18)
<b>Cash balance beginning of year</b>	<b>2,485,528.83</b>
<b>Cash balance end of year</b>	<b>\$ 1,858,834.65</b>
<b>Cash Basis Fund Balances</b>	
Restricted	\$ -
Committed	68,573.00
Unrestricted	1,790,261.65
<b>Total cash basis fund balances</b>	<b>\$ 1,858,834.65</b>

Exhibit D

Enterprise Funds				Internal Service
Major Fund Sewer	Major Fund Storm Water	Other Non-Major Proprietary	Total	Employee Health
\$ 1,894,271.42	\$ 257,281.83	\$ -	\$ 3,526,920.13	\$ 661,897.81
1,894,271.42	257,281.83	-	3,526,920.13	661,897.81
-	-	-	-	152,858.28
-	-	-	-	103,940.40
-	-	-	-	133,298.30
-	-	-	-	36,392.18
583,705.16	63,902.80	8,750.00	1,682,435.10	93,437.68
583,705.16	63,902.80	8,750.00	1,682,435.10	519,926.84
1,310,566.26	193,379.03	(8,750.00)	1,844,485.03	141,970.97
8,145.14	2,738.80	16,347.58	77,848.57	1,091.35
16,751.38	1,412.15	11,475.00	66,006.31	-
-	-	(763,044.88)	(763,044.88)	-
24,896.52	4,150.95	(735,222.30)	(619,190.00)	1,091.35
-	-	795,500.00	1,528,246.25	-
(750,774.00)	(100,000.00)	-	(2,646,489.00)	-
(750,774.00)	(100,000.00)	795,500.00	(1,118,242.75)	-
584,688.78	97,529.98	51,527.70	107,052.28	143,062.32
1,066,517.27	531,271.10	4,073,051.46	8,156,368.66	149,364.46
\$ 1,651,206.05	\$ 628,801.08	\$ 4,124,579.16	\$ 8,263,420.94	\$ 292,426.78
\$ -	\$ -	\$ -	\$ -	\$ 292,426.78
34,800.00	-	-	103,373.00	-
1,616,406.05	628,801.08	4,124,579.16	8,160,047.94	-
\$ 1,651,206.05	\$ 628,801.08	\$ 4,124,579.16	\$ 8,263,420.94	\$ 292,426.78

See accompanying notes to financial statements.

**Exhibit E**

**City of Carroll**

**Reconciliation of the Statement of Cash Receipts, Disbursements  
And Changes in Cash Balances  
to the Cash Basis Statement of Activities and Net Position  
Proprietary Funds  
As of and for the year ended June 30, 2015**

Total enterprise funds cash balances (page 27) \$ 8,263,420.94

*Amounts reported for business type activities in the Cash Basis  
Statement of Activities and Net Position are different because:*

The Internal Service Fund is used by management to charge the costs of health insurance and self-funding of the City's health insurance benefit plan to individual funds. A portion of the cash balance of the Internal Service Fund is included in the business type activities in the Cash Basis Statement of Activities and Net Position. 16,477.43

Cash Basis net position of Business type activities (page 21) \$8,279,898.37

Change in cash balances (page 27) \$ 107,052.28

*Amounts reported for business type activities in the Cash Basis  
Statement of Activities and Net Position are different because:*

The Internal Service Fund is used by management to charge the costs of health insurance and self-funding of the City's health insurance benefit plan to individual funds. A portion of the change in the cash balance of the Internal Service Fund is reported with the business type activities in the Cash Basis Statement of Activities and Net Position. 16,477.43

Change in cash basis net position of business type activities (page 21) \$ 123,529.71

See accompanying notes to financial statements.

## City of Carroll

### Notes to Financial Statements

June 30, 2015

#### Note 1 - Summary of Significant Accounting Policies

The City of Carroll is a political subdivision of the State of Iowa located in Carroll County. It was first incorporated in 1869 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council Members elected on a non-partisan basis. The City provides numerous services to citizens including public safety, public works, health and human services, culture and recreation, community and economic developments, and general government services. The City also provides water, sewer and storm water utilities for its citizens.

##### A. Reporting Entity

For financial reporting purposes, the City of Carroll has included all funds, organizations, agencies, boards, commissions and authorities. The City has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to, or impose specific financial burdens on the City. The City has no component units that meet the Governmental Accounting Standards Board criteria.

##### Jointly Governed Organizations

The City also participates in several jointly governed organizations that provide goods or services to the citizenry of the City but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. City officials are members of the following boards and commissions: Carroll County Assessor's Conference Board, Carroll County Solid Waste Commission, City/County Communications Committee, Board of Adjustment, Carroll County Regional Planning Commission, County Emergency Management Commission and County Joint E911 Service Board, Planning and Zoning Commission and Carroll Area Access Television (CAAT) Board, and Carroll Foundation.

##### B. Basis of Presentation

Government-Wide and Fund Financial Statements – The Cash Basis Statement of Activities and Net Position reports information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from this statement. Governmental activities, which are supported by tax and intergovernmental

revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for service.

The Cash Basis Statement of Activities and Net position presents the City's nonfiduciary net position. Net position is reported in following categories/components:

*Nonexpendable restricted net position* is subject to externally imposed stipulations which require them to be maintained permanently by the City, including the City's Permanent Fund.

*Expendable restricted net position* results when constraints placed on the use of cash balances are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

*Unrestricted net position* consists of cash balances not meeting the definition of the preceding categories. Unrestricted net position is often subject to the constraints imposed by management which can be removed or modified.

The Cash Basis Statement of Activities and Net Position demonstrates the degree to which the direct disbursements of a given function are offset by program receipts. Direct disbursements are those that are clearly identifiable with a specific function. Program receipts include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants, contributions, and interest on investments that are restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.

Fund Financial Statements - Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The City reports the following major governmental funds:

General Fund - The General Fund is the general operating fund of the City. All general tax receipts from general and emergency levies and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating disbursements, the fixed charges and the capital improvement costs that are not paid through other funds.

#### Special Revenue

Road Use Tax is used to account for the road use tax allocation from the State of Iowa to be used for road construction and maintenance.

Local Option Sales Tax is used to account for a voter approved optional sales tax imposed on all sales within the electing jurisdiction. Revenue from this tax must be

spent on the specific purposes forth in the election ballot if other than property tax relief.

The Debt Service Fund is utilized to account for property tax and other receipts to be used for the payment of interest and principal on the City's general long term debt.

The Capital Projects Funds are utilized to account for all resources used in the acquisition and construction of capital facilities, with the exception of those that are financed through enterprise funds.

The City reports the following major proprietary funds:

The Enterprise, Water Fund accounts for the operation and maintenance of the City's water system.

The Enterprise, Sewer Fund accounts for the operation and maintenance of the City's waste water treatment and sanitary sewer system.

The Storm Water Fund accounts for the operation and maintenance of the City's storm water collection system.

The City also reports the following additional proprietary fund:

An Internal Service Fund is utilized to account for the financing of health insurance services provided to other departments on a cost reimbursement basis.

C. Measurement Focus and Basis of Accounting

The City of Carroll maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles.

Under the terms of grant agreements, the City funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general receipts. Thus, when program disbursements are paid, there are both restricted and unrestricted cash basis net positions available to finance the program. It is the City's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general receipts.

When a disbursement in governmental funds can be paid using either restricted or unrestricted resources, the City's policy is generally to first apply the disbursement toward restricted fund balance and then to less-restrictive classifications – committed, assigned and then unassigned fund balances.

Proprietary funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal

ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

D. Governmental Cash Basis Fund Balances:

In the governmental fund financial statements, cash basis fund balances are classified as follows:

Nonspendable – Amounts which cannot be spent because they are legally or contractually required to be maintained intact.

Restricted – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors, or state or federal laws or imposed by law through constitutional provisions or enabling legislation.

Assigned - Amounts the Council intends to use for specific purposes.

Unassigned – All amounts not included in other spendable classifications.

E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Other Information. During the year ended June 30, 2015, there were no disbursements that exceeded the amounts budgeted in the general government and business type activities functions.

**Note 2 - Cash and Pooled Investments**

The City's deposits in banks at June 30, 2015, were entirely covered by federal depository insurance, or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

At June 30, 2015, the City had the following investments:

Investment	Carrying Amount	Fair Value	Maturity
U S Treasury Notes	\$ 12,295.00	\$ 12,295.00	12/01/15
U S Treasury Notes	\$ 1,737,461.00	\$ 1,737,461.00	06/01/16

The City's investments are categorized to give an indication of the level of risk assumed by the City at year-end. The City's investments are all Category 1, which means that the investments are insured or registered or the securities are held by the City or its agent in the City's name.

Interest rate risk – The City’s investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) in instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days but the maturities shall be consistent with the needs and use of the City.

### Note 3 - Bonds and Notes Payable

Annual debt service requirements to maturity for general obligation bonds, sewer revenue bonds and capital loan notes are as follows:

Year Ending June 30,	General Obligation Bonds and Sewer Revenue Bonds		General Obligation Capital Loan Notes		Total	
	Principal	Interest	Principal	Interest	Principal	Interest
	2016	954,000	185,313	235,000	28,920	1,189,000
2017	876,000	103,075	155,000	24,990	1,031,000	128,065
2018	584,000	91,000	260,000	23,828	844,000	114,828
2019	601,000	80,780	260,000	21,228	861,000	102,008
2020	619,000	70,263	265,000	17,978	884,000	88,240
2021-26	3,396,000	181,860	830,000	29,660	4,226,000	211,520
	<b>\$ 7,030,000</b>	<b>\$ 712,290</b>	<b>\$ 2,005,000</b>	<b>\$ 146,603</b>	<b>\$ 9,035,000</b>	<b>\$ 858,893</b>

The Code of Iowa requires that principal and interest on general obligation bonds be paid from the Debt Service fund.

The resolutions providing for the issuance of the general obligation bonds include the following provisions:

The funds to pay principal and interest will be provided from the levied direct annual tax, except for the sewer revenue bonds that are paid with revenue generated by the sewer enterprise fund.

### General Obligation, Revenue and Capital Loan Notes

On June 18, 2008, the City issued \$3,660,000 in General Obligation Bonds with an interest rate range of 2.35% to 4.2% to defray the cost of the construction of the outdoor aquatic center and construction and installation of roadway and utility improvements including sanitary sewers, water main, and storm sewers within the Oak Park Subdivision Plat No. 2 Urban Renewal Area and the Westfield Urban Renewal Area of the City. The City's designated paying agent, Bankers Trust Company, N.A., Des Moines, Iowa, will pay principal on the bonds payable annually each June 1, beginning June 1, 2009, and the interest on the bonds, payable initially December 1, 2008, and thereafter on each June 1 and December 1. These bonds were crossover advanced refunded on April 23, 2015, with proceeds invested by Bankers Trust. Bonds will be redeemed on June 1, 2016 using the US Treasury Notes held by Bankers Trust as bond agent for the City.

The City issued \$11,000,000, Revenue Capital Loan Notes, Series 2003, during the year ended June 30, 2007. Capital Loan Notes totaling \$8,000,000 were issued December 23,

2003, and an additional issue on June 9, 2004, of \$3,000,000. These notes will be used to defray the costs of wastewater treatment plant improvements. Interest rate is 3.00%. Interest payments are due semiannually beginning June 1, 2004. Principal and interest payments are paid semiannually starting June 1, 2006. In July 2015 the Iowa Finance Authority negotiated a reduced interest to 1.75% for payments starting in fiscal year 2015.

On September 11, 2006, the City issued \$515,000 in General Obligation Capital Loan Notes with an interest rate range of 4.00% to 4.45%. The net proceeds were used to pay the costs of street and sanitary sewer construction and storm sewer improvements for the Ashwood Business Park in the City. The City's designated Paying Agent, Bankers Trust Company, N.A. Des Moines, Iowa, will pay principal of the Notes, payable annually each June 1, beginning June 1, 2009, and interest on the Notes, payable initially on June 1, 2007, and thereafter on each June 1 and December 1. In July 2015 Council authorized refunding this Capital Loan Note. These notes were redeemed on August 20, 2014.

On June 27, 2013, the City issued \$1,235,000 in General Obligation Capital Loan Notes, Series 2015, with an interest rate range of .400% to .550%. The net proceeds were used to pay the costs of acquiring and equipping a Fire Department tanker truck and reconstruction repair and improvements to the roof of the Carroll Recreation Center. Additionally a portion of the proceeds will be used to current refund \$675,000 of the City's outstanding GO Capital Loan Notes Series 2005, maturing June 1, 2015 through 2016. The City's designated Paying Agent, Bankers Trust Company, N.A. Des Moines, Iowa, will pay principal and interest on the Notes, interest payable initially on, December 1, 2013, and thereafter interest and principal on each June 1 and December 1, through 2016.

On August 12, 2014, the City issued \$1,120,000 in General Obligation Bonds with an interest rate ranging 0.40% to 0.70%. The net proceeds were used to pay for construction and reconstruction costs associated with the Street Resurfacing – 2015 Project. Additionally a portion of the proceeds were used to current refund the \$310,000 of the City's outstanding General Obligation Capital Loan Notes Series 2006, maturing June 1, 2015 through 2021. The City's designated Paying Agent, Bankers Trust Company, N.A. Des Moines, Iowa, will pay principal and interest on the Bonds, interest payable initially on December 1, 2014 and thereafter each December 1 and June 1. Principal initially payable June 1, 2015 and thereafter on each June 1, through 2017.

On April 23, 2015, the City issued \$1,770,000 in General Obligation Capital Loan Notes, Series 2015A, with an interest rate range of .750% to 1.850%. The net proceeds were used to defease/advance refund the GO Bond Series 2008A, in the amount of \$1,715,000.00. The City's designated Paying Agent, Bankers Trust Company, N.A., Des Moines, Iowa, will pay principal and interest on the Notes; interest payable initially on June 1, 2015, and thereafter interest on each June 1 and December 1, through 2016, principal paid annually starting June 1, 2017.

### **Sewer Revenue Notes**

The City has pledged future sewer customer receipts, net of specific operating disbursements, to repay \$11,000,000 of sewer revenue notes issued in FY 2004 with

\$8,000,000 issued December 2003 and \$3,000,000 issued June 2004. Proceeds from the notes provided financing for the construction of the wastewater treatment plant improvements and sanitary relief sewer improvements. The notes are payable solely from customer net receipts and are payable through 2025. Annual principal and interest payments on the notes are expected to require about 52% of net receipts. The total principal and interest remaining to be paid on the notes is \$6,950,320. For the current year, principal and interest paid and total customer net receipts were \$680,640 and \$1,300,328, respectively.

The resolutions providing for the issuance of the revenue notes include the following provisions:

- (a) The notes will only be redeemed from the future earnings of the sewer system activity and the note holders hold a lien on the future earnings of the fund.
- (b) Sufficient monthly transfers shall be made to a separate sewer revenue note sinking account within the Sewer Fund for the purpose of making the note principal and interest payments when due.
- (c) All funds remaining in the sewer account at the close of the month may be deposited in any of the funds created by the resolutions, to pay for extraordinary repairs or replacements to the sewer system, or for any lawful purpose.

#### **Note 4 - Pension Plan**

Plan Description - IPERS membership is mandatory for employees of the City, except for those covered by another retirement system. Employees of the City are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by Iowa Public Employees' Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at 7401 Register Drive P.O. Box 9117, Des Moines, Iowa 50306-9117 or at [www.ipers.org](http://www.ipers.org).

IPERS benefits are established under Iowa Code chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

Pension Benefits – A regular member may retire at normal retirement age and receive monthly benefits without an early retirement reduction. Normal retirement age is age 65, any time after reaching age 62 with 20 or more years of covered employment, or when the member's years of service plus the member's age at the last birthday equals or exceeds age 88, whichever comes first. (These qualifications must be met on the member's first month of entitlement to benefits.) Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a Regular member's monthly IPERS benefit includes:

- A multiplier (based on years of service).
- The member's highest five year average salary. (For member with service before June 30, 2012, the highest three-year average salary as of that date if it is greater than the highest five-year average salary.)

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early retirement reduction. The early retirement reduction is calculated differently for service before and after July 1, 2012. For service earned before July 1, 2012, the reduction is .25 percent for each month that the member receives benefits before the member's earliest normal retirement age. For service earned starting July 1, 2012, the reduction is .50 percent for each month that the member receives benefits before age 65.

Generally, once a member selects a benefits option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

Disability and Death Benefits – A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

Contributions – Effective July 1, 2012, as a result of a 2010 law change, the contribution rates are established by IPERS following the annual actuarial valuation, which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. Statute limits the amount rates can increase or decrease each year to 1 percentage point. IPERS Contribution Rate Funding Policy requires that the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment base on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll, based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2015, pursuant to the required rate, Regular members contributed 5.95 percent of pay and the City contributed 8.93 percent for a total of 14.88 percent.

The city's contributions to IPERS for the year ended June 30, 2015 were \$198,054.

Collective Net Pension Liabilities, Collective Pension Expense, and Collective Deferred Outflows of Resources and Collective Deferred Inflows of Resources Related to Pensions – At June 30, 2015, the City's liability for its proportionate share of the collective net pension liability totaled \$ 1,389,952. The collective net pension liability was measured as of June 30, 2014, and the total pension liability used to calculate the collective net pension

liability was determined by an actuarial valuation as of that date. The City's proportion of the collective net pension liability was based on the City's share of contributions to the pension plan relative to the contributions of all IPERS participating employers. At June 30, 2014, the City's proportion was 0.0350475 percent, which was a decrease of 0.0019795 percent from its proportion measured as of June 30, 2013.

For the year ended June 30, 2015 the City recognized pension expense of \$104,036.

Actuarial Assumptions – The Total pension liability in the June 30, 2014 actuarial valuation as determined using the following actuarial assumptions, applied to all periods included in the measurement:

Rate of inflation (effective June 30, 2014)	3.00 percent per annum
Rate of Salary increase (effective June 30, 2010)	4.00 to 17.00 percent, average, including inflation. Rates vary by membership group.
Long-term investment rate of return (effective June 30, 1996)	7.50 percent, compounded annually, net of investment expense, including inflation

The actuarial assumptions used in the June 20, 2014, valuation were based on the results of the actuarial experience studies with dates corresponding to those listed above.

Mortality rates were based on the RP 2000 Mortality Table for Males or Females, as appropriate, with adjustment for mortality improvements on Scale AA.

The long term expected rate of return on pension plan investments was determined using a building block method in which best estimate ranges of expected future real rates (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long term expected rate of return by weighing the expected futures real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Asset Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
US Equity	23%	6.31
Non US Equity	15	6.76
Private Equity	13	11.34
Real Estate	8	3.52
Core Plus Fixed Income	28	2.06
Credit Opportunities	5	3.67
TIPS	5	1.92
Other Real Assets	2	6.27
Cash	1	(0.69)
Total	100%	

Discount Rate – The discount rate used to measure the total pension liability was 7.5 percent. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the contractually required rate and that contributions from the City will be made at contractually required rates, actuarially determined. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits payments to determine the total pension liability.

Sensitivity of the City’s Proportionate Share of the Net Pension Liability to Changes in the Discount Rate – The following presents the City’s proportionate share of the net pension liability calculated using the discount rate of 7.5percent, as well as what the City’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage-point lower (6.5 percent) or 1- percentage point higher (8.5 percent) than the current rate.

	1% Decrease (6.5%)	Discount Rate (7.5%)	1% Increase (8.5%)
City’s proportionate share of the net pension liability	\$2,626,274	\$1,389,952	346,367

Pension Plan Fiduciary Net Position – Detailed information about the pension plan’s fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS’ website at [www.ipers.org](http://www.ipers.org).

**Municipal Fire and Police Retirement System of Iowa (MFPRSI)**

Plan Description – MFPRSI membership is mandatory for fire fighters and police officers covered by the provisions of Chapter 411 of the Code of Iowa. Employees of City are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by MFPRSI. MFPRSI issues a stand-alone financial report which is available to the public by mail at 7155 Lake Drive, Suite #201, West Des Moines, Iowa 50266 or at [www.mfprsi.org](http://www.mfprsi.org).

MFPRSI benefits are established under Chapter 411 of the Code of Iowa and the administrative rules thereunder. Chapter 411 of the Code of Iowa and the administrative rules are the official plan documents. The following brief description is providing for general informational purposes only. Refer to the plan documents for more information.

Pension Benefits – Members with 4 or more years of service are entitled to pension benefits beginning at age 55. Full service retirement benefits are granted to members with 22 years of services, while partial benefits are available to those members with 4 to 22 years of service based on the ratio of years completed to years required (i.e., 22 years). Members with less than 4 years of service are entitled to a refund of their contribution only, with interest, for the period of employment.

Benefits are calculated based upon the member's highest 3 years of compensation. The average of these 3 years becomes the member's average final compensation. The base benefit is 66 percent of the member's average final compensation. Additional benefits are available to members who perform more than 22 years of service (2 percent for each additional year of service, up to a maximum of 8 years). Survivor benefits are available to the beneficiary of a retired member according to the provisions of the benefit option chosen plus an additional benefit for each child. Survivor benefits are subject to a minimum benefit for those members chose the basic benefit with a 50 percent surviving spouse benefit.

Active members, at least 55 years of age, with 22 or more years of service have the option to participate in the Deferred Retirement Option Program (DROP). The DROP is an arrangement whereby a member who is otherwise eligible to retire and commence benefits opts to continue to work. A member can elect a 3, 4, or 5 year DROP period. By electing to participate in DROP the member is signing a contract indicating the member will retire at the end of the selected DROP period. During the DROP period, the member's retirement benefit is frozen and a DROP benefit is credited to a DROP account established for the member. Assuming the member completes the DROP period, the DROP benefit is equal to 52% of the member's retirement benefit at the member's earliest date eligible and 100% if the member delays enrollment for 24 months. At the member's actual date of retirement, the member's DROP account will be distributed to the member in the form of a lump sum or rollover to an eligible plan.

Disability and Death Benefits – Disability coverage is broken down into two types, accidental and ordinary. Accidental disability is defined as permanent disability incurred in the line of duty, with benefits equivalent to the greater of 60 percent of the member's average final compensation or the member's service retirement benefit calculation amount. Ordinary disability occurs outside the call of duty and pays benefits equivalent to the greater of 50 percent of the member's average final compensation, for those with 5 or more years of service, or the member's services retirement benefit calculation amount, and 25 percent of average final compensation for those with less than 5 years of service.

Death benefits are similar to disability benefits. Benefits for accidental death are 50 percent of the average final compensation of the member plus and additional amount for each child, or the provisions for ordinary death. Ordinary death benefits consist of a pension equal to 40 percent of the average final compensation of the member plus an additional amount for each child, or a lump-sum distribution to the designated beneficiary equal to 50 percent of the previous year's earnable compensation of the member or equal to the amount of the member's total contributions plus interest.

Benefits are increased (escalated) annually in accordance with Chapter 411.6 of the Code of Iowa which States a standard formula for the increases.

The surviving Spouse or dependents of an active member who dies due to a traumatic personal injury incurred in the line of duty receives a \$100,000 lump-sum payment.

Contributions – Members contribution rates are set by state statute. In accordance with Chapter 411 of the Code of Iowa as modified by act of the 1994 General Assembly, to establish compliance with the Federal Older Workers Benefit Protections Act, the contribution rate was 9.40% of earnable compensation for the year ended June 30, 2015.

Employer contribution rates are based upon an actuarially determined normal contribution rate and set by state statute. The required actuarially determined contributions are calculated on the basis of the entry age normal method as adopted by the Board of Trustees as permitted under Chapter 411 of the Code of Iowa. The normal contribution rate is provided by state statute to be the actuarial liabilities of the plan less current plan assets, with such total divided by 1 percent of the actuarially determined present value of prospective future compensation of all members, further reduced by member contributions and state appropriations. Under the code of Iowa, the employer's contribution rate cannot be less than 17.00% of earnable compensation. The contribution rate was 30.41% for the year ended June 30, 2015.

The City's contributions to MFPRSI for the year ended June 30, 2015 was \$229,656.

If approved by the state legislature, state appropriation may further reduce the employer's contribution rate, but not below the minimum statutory contribution rate of 17.00% of earnable compensation. The State of Iowa therefore is considered to be a nonemployer contributing entity in accordance with the provisions of the Governmental Accounting Standards Board Statement No. 67 – Financial Reporting for Pension Plans, (GASB 67).

There were no state appropriations to MFPRSI during the fiscal year ended June 30, 2014.

Net Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows or Resources Related to Pensions – At June 30, 2015, the City's proportionate share of the net pension liability totaled \$2,125,972. The net pension liability was measured as of June 30, 2014, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's share of contributions to the pension plan relative to the contributions of all MFPSI participating employers. At June 30, 2014, the City's proportion was .278188% which was a decrease of .000835% from its proportions measured as of June 30, 2013.

For the year ended June 30, 2015, the City's collective pension expense totaled \$83,701.

Actuarial Assumptions The total pension liability in the June 30, 2014, actuarial valuation was determined using the following actuarial assumption, applied to all periods included in the measurement:

Rate of inflation	3.00 percent
Rate of Salary increase	4.50 to 15.11 percent, including inflation
Long-term investment rate of return	7.50 percent, net of investment expense, including inflation

The actuarial assumptions used in the June 30, 2014, valuation were based on the results of an actuarial experience study for the period from July 1, 2002 to June 30, 2012.

Mortality Rates were based weighting equal to 2/12 of the 1974 GAM table and 10/12 of the 1994 GAM table with no projection of future mortality improvement.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates (i.e., expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term asset allocation of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Asset Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Core Plus Fixed Income	7.0%	3.8%
Emerging Markets Debt	3.0	6.5
Domestic Equities	12.5	6.0
Master Limited Partnerships (MLP)	5.0	8.5
International Equities	<u>12.5</u>	7.0
<b>Core Investments</b>	40.0%	
<b>Tactical Asset Allocation</b>	35.0	6.0
<b>Private Equity</b>	15.0	9.8
Private Non-Core Real Estate	5.0	9.3
Private Core Real Estate	<u>5.0</u>	6.8
<b>Real Estate</b>	<u>10.0</u>	
Total	<u>100%</u>	

Discount Rate – The discount rate used to measure the total pension liability was 7.5 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made at 9.40% of covered payroll and the City contributions will be made at rates equal to the difference between actuarially determined rates and the member rate. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of City’s Proportionate Share of the Net Pension Liability to Changes in the Discount Rate – The following presents the City’s proportionate share of the net pension liability calculated using the discount rate of 7.50 percent, as well as what the city’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percent lower (6.50 percent) or 1-percent higher (8.50 percent) than the current rate.

	1% Decrease (6.5%)	Discount Rate (7.5%)	1% Increase (8.5%)
City's proportionate share of the net pension liability	\$1,933,575	\$1,008,426	\$239,710

Pension Plan Fiduciary Net Position – Detailed information about the pension plan's fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at [www.ipers.org](http://www.ipers.org).

#### **Note 5 - Other Postemployment Benefits (OPEB)**

Plan Description - The City partially self-funds a single-employer health benefit plan which provides medical/prescription drug benefits for employees, retirees and their spouses. There are 50 active and one (1) retired members in the plan. Participants must be age 55 or older at retirement.

The medical/prescription drug coverage is provided through a fully-insured plan with Wellmark. The City self-funds the co-payments, deductibles and out-of-pocket maximums to a lower amount. Retirees under age 65 pay the same premium for the medical/prescription drug benefit as active employees, which results in an implicit subsidy and an OPEB liability.

Funding Policy - The contribution requirements of plan members are established by union contracts for union employees and by Council for non-union employees. The City currently finances the benefit plan on a pay-as-you-go basis. Currently, all employees are required to pay, on a pre-tax basis, 10% of the cost of the premium equal to the cost of electing continuing coverage under COBRA. For FY 2015, the employee contributed \$549.12 for single coverage and \$1,300.68 for family coverage. For the year ended June 30, 2015, the City contributed \$583,939.77 and plan members eligible for benefits contributed \$79,049.39 to the plan.

If an employee certifies that he/she is otherwise covered by health insurance and opts to waive coverage through the City, the City shall pay the employee an amount equal to thirty-percent (30%) of the single health insurance coverage.

#### **Note 6 - Compensated Absences**

City employees accumulate a limited amount of earned but unused vacation and compensatory time for subsequent use or for payment upon termination, retirement or death. These accumulations are not recognized as disbursements by the City until used or paid. Sick leave for employees other than in the Police Department is payable when used for a maximum of 180 days. Unused sick leave is not paid upon termination, retirement or death. However, in accordance with the Union agreement, upon retirement from the Police Department, the City pays a police union employee for one-fourth of all accrued sick leave over 720 hours at their current pay rate. The City's approximate liability for earned vacation, compensatory time and sick leave termination benefits payable to employees at June 30, 2015, primarily relating to the General Fund, is as follows:

<u>Type of Benefits</u>	<u>Liability</u> <u>June 30, 2015</u>
Vacation	\$ 145,942.53
Compensatory Time	16,915.07
Sick Leave	<u>7,290.64</u>
	<u>\$ 156,734.44</u>

\* Computed based on rates of pay as of June 30, 2015.

### **Note 7 - Hospital Revenue Bonds**

On November 1, 2006, the City issued a total of \$5,425,000 of Hospital Revenue Bonds under the provisions of Chapter 419 of the Code of Iowa. The bonds and related interest are payable solely from the revenue of St. Anthony Regional Hospital, and the bond principal and interest do not constitute liabilities of the City.

On November 26, 2012, the City issued a total of \$4,820,000 of Hospital Revenue Refunding Bonds under the provisions of Chapter 419 of the Code of Iowa. The bonds and related interest are payable solely from the revenue of St. Anthony Regional Hospital, and the bond principal and interest do not constitute liabilities of the City.

### **Note 8 - Land Fill Contract**

The City of Carroll has an agreement with the Carroll County Solid Waste Commission for solid waste disposal, for all households and businesses within the City. For the year ended June 30, 2015, \$122,980 was paid pursuant to the agreement.

The City entered the agreement on February 25, 1971. There is no specified termination date. The City and other municipalities in the county have representation on the commission, which sets the rates paid based upon its annual budget. The charge is assessed to each municipality and the rural areas based upon population and adjusted arbitrarily based upon the distance the municipality is from the landfill to equalize hauling costs. The City of Carroll's share of the fees at June 30, 2015, was 47% of the total.

### **Note 9 - Interfund Transfers**

The detail of interfund transfers for the year ended June 30, 2015, is as follows:

<b>Transfer to</b>	<b>Transfer from</b>	<b>Amount</b>	
General	Special Revenue	Emergency Spec Rev	\$ 296.84
		Employee Benefits	964,741.32
		Ace Builders	19,812.89
	Enterprise	Water	35,215.00
		Sewer	35,134.00
		Employee Benefit Special	
Special Revenue	Road Use Tax	153,087.22	
	LOST	9,776.58	
Debt Service	Special Revenue	Ashwood	35,438.68
		Oak Park Subdiv. Plat 2	56,838.00

		Local Option Sales Tax	346,694.00
	Enterprise	Sewer	680,640.00
Capital			
Projects	General Fund	CP – Airport	20,406.60
		Parks	150,000.00
	Special Revenue	Hotel to Parks	265,000.00
		LOST to Streets	500,000.00
		Road Use tax	35,000.00
	Water	CP Corridor	1,000,000.00
	Storm Water	CP - Streets	100,000.00
Enterprise	Enterprise	UR Downtown to Water	732,746.25
		Water to Water Depr.	50,000.00
		Water to Water Cap. Imp.	710,500.00
		Sewer to Sewer Depr.	<u>35,000.00</u>
			<u>\$5,936,327.38</u>

\* Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to disburse the resources.

### **Note 10 - Risk Management**

The City is exposed to various risks of loss related to torts; theft, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

### **Iowa Municipalities Worker's Compensation Association**

In July 1987, the City joined together with other cities and counties in the State to participate in the Iowa Municipalities Workers' Compensation Association (IMWCA), a public entity risk pool currently operating as a workers' compensation risk management and insurance program for 521 member cities, counties and Chapter 28E entities. Under the Workers' Compensation Coverage Agreement of the IMWCA, each participant of the IMWCA authorized the IMWCA to issue and sell bonds on behalf of the participants for the purpose of providing funds to pay claims and the costs of issuing such bonds. The City pays an annual premium to IMWCA to pay the City's pro rata share of the principal and interest on the bonds and administrative expenses of the IMWCA. The Workers' Compensation Coverage agreement provides that IMWCA will be self-sustaining through member premiums and will annually evaluate the need to reinsure through commercial companies to protect the fund from catastrophic claims. The City's pro rata share of the IMWCA's bonds outstanding for fiscal year ending June 30, 2015, is zero as the debt has been paid in its entirety. The City's annual contributions to IMWCA for the year ended June 30, 2015, were \$59,622.00.

### **Iowa Communities Assurance Pool**

The City of Carroll is a member in the Iowa Communities Assurance Pool, as allowed by Chapter 670.7 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 727 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides

coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public official's liability, police professional liability, property, inland marine, and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses due and payable in the current year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained at a level determined by the Board not to exceed 300 percent of basis rates or to comply with the requirements of any applicable regulatory authority having jurisdiction over the Pool.

The Pool also provides property coverage. Members who elect such coverage make annual operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses and reinsurance premiums, losses and loss expenses for property risks estimated for the fiscal year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The City's property and casualty contributions to the risk pool are recorded as disbursements from its operating funds at the time of payment to the risk pool. The City's annual contributions to the Pool for the year ended June 30, 2015, were \$214,896.01 .

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$350,000 per claim. Claims exceeding \$350,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the City's risk-sharing certificate. Property and automobile physical damage risks are retained by the Pool up to \$250,000 each occurrence, each location. Property risks exceeding \$250,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the City's risk-sharing certificate.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim, property loss or series of claims or losses exceeds the amount of risk-sharing protection provided by the member's risk-sharing certificate, or in the event a casualty claim, property loss or series of casualty claims or losses exhausts the Pool's funds and any reinsurance and any excess risk-sharing recoveries, then payment of such claims shall be the obligation of the respective individual member against whom the claim was made or loss was incurred. . As of June 30, 2015, settled claims have not exceeded the risk pool or reinsurance company coverage since the Pool's inception.

The City does not disclose a liability for losses in excess of reinsurance or excess risk-sharing recoveries unless it is deemed probable such losses have occurred and the amount of such loss can be reasonably estimated. Accordingly, at June 30, 2015, no liability has been disclosed in the City's financial statements. As of June 30, 2015, settled claims have not exceeded the risk pool or reinsurance coverage since the Pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days' prior written notice may withdraw from the Pool. Upon withdrawal, payments for all casualty claims and claims expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Upon withdrawal, a formula set forth in the Pool's intergovernmental contract with its members is applied to determine the amount (if any) to be refunded to the withdrawing member.

The City also carries commercial insurance purchased from other insurers for coverage associated with airport liability and blanket bond in the amount of \$3,749 and \$446 respectively. The City assumes liability for any deductibles, and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

#### **Note 11 – Related Party Transactions**

The City had business transactions between the City and City Officials totaling \$20,736.66 during the year ended June 30, 2015.

#### **Note 12 – Deficit Balances**

The Capital Projects Fund Airport Improvements had a deficit balance of \$36,957.77 at June 30, 2015. The deficit balance was a result of project costs incurred for which reimbursement from the FAA had not been received by yearend. The deficit will be eliminated upon receipt of those reimbursements.

#### **Note 13 – Subsequent Events**

In July 2015, the City Airport Commission entered into a construction contract for \$268,109 for 13/31 runway rehabilitation project, the majority of which will be financed from an FAA grant.

**City of Carroll**

**Other Information**

**City of Carroll**  
**Budgetary Comparison Schedule of Receipts, Disbursements and Changes in Balances -**  
**Actual and Budget (Cash Basis) - All Governmental Funds and Proprietary Funds**  
**Year ended June 30, 2015**

	<b>Governmental Fund Type Actual</b>	<b>Proprietary Fund Actual</b>	<b>Less Funds not Required to be Budgeted and Adjustments</b>
<b>Receipts:</b>			
Property tax	\$ 6,592,626.16	\$ -	\$ -
Other taxes	1,799,782.76	-	-
Use of money and property	67,284.88	77,848.57	-
Licenses and permits	83,630.71	-	-
Intergovernmental	1,512,758.17	-	-
Charges for service	1,687,492.25	3,526,920.13	-
Fines and fees	70,730.45	-	-
Miscellaneous	179,109.35	66,006.31	-
<b>Total receipts</b>	<u>11,993,414.73</u>	<u>3,670,775.01</u>	<u>-</u>
<b>Disbursements:</b>			
Public Safety	1,906,630.63	-	-
Public Works	2,067,094.76	-	-
Health and Social Services	102,525.00	-	-
Culture and Recreation	2,603,412.07	-	-
Community & Economic Development	157,123.42	-	-
General Government	935,009.41	-	-
Debt Service	2,196,365.03	-	680,640.00
Capital Projects	2,326,714.41	-	-
<b>Total Government Activities</b>	<u>12,294,874.73</u>	<u>-</u>	<u>680,640.00</u>
Business Type Activities	-	2,445,479.98	-
<b>Total disbursements</b>	<u>12,294,874.73</u>	<u>2,445,479.98</u>	<u>680,640.00</u>
Excess (deficiency) of receipts over disbursements	(301,460.00)	1,225,295.03	(680,640.00)
Other financing sources (uses), net	4,008,242.75	(1,118,242.75)	-
Excess (deficiency) of receipts and other financing sources over (under) disbursements and other financing uses	3,706,782.75	107,052.28	(680,640.00)
<b>Balance beginning of year</b>	<u>6,372,017.42</u>	<u>8,156,368.66</u>	<u>-</u>
<b>Balance end of year</b>	<u>\$ 10,078,800.17</u>	<u>\$ 8,263,420.94</u>	<u>\$ (680,640.00)</u>

Net	Budgeted Amounts		Final to Actual	Net as % of Budget
	Original	Final	Variance Favorable (Unfavorable)	
\$ 6,592,626.16	\$ 6,459,548.00	\$ 6,459,548.00	\$ 133,078.16	102%
1,799,782.76	1,774,342.00	1,774,342.00	25,440.76	101%
145,133.45	114,975.00	115,025.00	30,108.45	126%
83,630.71	66,650.00	66,650.00	16,980.71	125%
1,512,758.17	1,601,301.00	1,666,501.00	(153,742.83)	91%
5,214,412.38	5,269,959.00	5,272,459.00	(58,046.62)	99%
70,730.45	-	-	70,730.45	-
245,115.66	516,325.00	537,071.00	(291,955.34)	46%
<u>15,664,189.74</u>	<u>15,803,100.00</u>	<u>15,891,596.00</u>	<u>(227,406.26)</u>	99%
1,906,630.63	2,063,025.00	2,063,025.00	156,394.37	92%
2,067,094.76	2,224,205.00	2,237,205.00	170,110.24	92%
102,525.00	107,445.00	109,945.00	7,420.00	93%
2,603,412.07	2,901,207.00	3,138,457.00	535,044.93	83%
157,123.42	401,901.00	414,401.00	257,277.58	38%
935,009.41	1,037,245.00	1,098,145.00	163,135.59	85%
1,515,725.03	1,177,618.00	1,528,132.00	12,406.97	99%
2,326,714.41	3,400,000.00	4,189,650.00	1,862,935.59	56%
<u>11,614,234.73</u>	<u>13,312,646.00</u>	<u>14,778,960.00</u>	<u>3,164,725.27</u>	79%
<u>2,445,479.98</u>	<u>4,937,331.00</u>	<u>4,937,331.00</u>	<u>2,491,851.02</u>	50%
<u>14,059,714.71</u>	<u>18,249,977.00</u>	<u>19,716,291.00</u>	<u>5,656,576.29</u>	71%
1,604,475.03	(2,446,877.00)	(3,824,695.00)	5,429,170.03	
<u>2,890,000.00</u>	<u>800,000.00</u>	<u>1,152,538.00</u>	<u>(1,737,462.00)</u>	
4,494,475.03	(1,646,877.00)	(2,672,157.00)	7,166,632.03	
<u>14,528,386.08</u>	<u>12,405,687.00</u>	<u>14,667,751.00</u>		
<u>\$ 19,022,861.11</u>	<u>\$ 10,758,810.00</u>	<u>\$ 11,995,594.00</u>		

See notes to financial statements.

## **City of Carroll**

### **Notes to Required Supplementary Information – Budgetary Reporting**

**June 30, 2015**

The budgetary comparison is presented in accordance with Government Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds, except the Internal Service Funds. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon nine major classes of disbursements known as functions, not by fund. These nine functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects, and business type activities. Function disbursements required to be budgeted include disbursements for the General Fund, Special Revenue Funds, Debt Service Fund, Capital Projects Funds, the Permanent Fund and Enterprise Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, two budget amendments increased budgeted disbursements by \$2,296,693 and budgeted revenues by \$1,271,413. The budget amendments are reflected in the final budgeted amounts.

During the year ended June 30, 2015, disbursements did not exceed the amounts budgeted in the general government and business-type activities functions.

**City of Carroll**

**Schedule of the City's Proportionate Share of the Net Pension Liability**

**Iowa Public Employees' Retirement System  
Last Fiscal Year\*  
(In Thousands)**

**Other Information**

	<u>2015</u>
City's proportionate of the net pension liability	0.0350475%
City's proportionate share of the net pension liability	\$ 1,390
City's covered-employee payroll	\$ 2,218
City's proportionate share of the net pension liability as a percentage of its covered-employee payroll	62.67%
Plan fiduciary net position as a percentage of the total pension liability	87.61%

\* The amounts presented for each fiscal year were determined as of June 30.

Note: GASB Statement No. 68 requires ten years of information to be presented in this table. However, until a full 10 year trend is compiled, the City will present information for those years for which information is available.

**City of Carroll  
Scheduled of City Contributions**

**Iowa Public Employees' Retirement System  
Last 10 Fiscal Years**

	<b>Other Information</b>			
	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>
Statutorily required contribution	\$ 198,054	\$ 204,797	\$ 210,487	\$ 200,546
Contributions in relation to the statutorily required contribution	<u>(198,054)</u>	<u>(204,797)</u>	<u>(210,487)</u>	<u>(200,546)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
 City's covered-employee payroll	 \$2,217,864	 \$2,293,361	 \$2,428,474	 \$2,484,915
Contributions as a percentage of covered-employee payroll	8.93%	8.93%	8.67%	8.07%

<u>2011</u>	<u>2010</u>	<u>2009</u>	<u>2008</u>	<u>2007</u>	<u>2006</u>
\$ 174,960	\$ 158,872	\$ 144,939	\$ 130,710	\$ 119,546	\$ 115,094
<u>(174,960)</u>	<u>(158,872)</u>	<u>(144,939)</u>	<u>(130,710)</u>	<u>(119,546)</u>	<u>(115,094)</u>
<u>\$ -</u>					
\$2,517,417	\$2,389,040	\$2,282,501	\$2,160,501	\$2,078,075	\$2,001,633
6.95%	6.65%	6.35%	6.05%	5.75%	5.75%

## City of Carroll

### Notes to Other Information – Pension Liability Iowa Public Employees' Retirement System

Year ended June 30, 2015

#### Changes of benefit terms:

Legislation passed in 2010 modified benefit terms for current Regular members. The definition of final average salary changed from the highest three to the highest five years of covered wages. The vesting requirement changed from four years of service to seven years. The early retirement reduction increased from 3 percent per year measured from the member's first unreduced retirement age to a 6 percent reduction for each year of retirement before age 65.

In 2008, legislative action transferred four groups – emergency medical service providers, county jailers, county attorney investigators, and National Guard installation security officers – from Regular membership to the protection occupation group for future service only.

Benefit provisions for sheriffs and deputies were changed in the 2004 legislative session. The eligibility for unreduced retirement benefits was lowered from age 55 by one year each July 1 (beginning in 2004) until it reached age 50 on July 1, 2008. The years of service requirement remained at 22 or more. Their contribution rates were also changed to be shared 50-50 by the employee and employer, instead of the previous 40-60 split.

#### Changes of assumptions:

The 2014 valuation implemented the following refinements as a result of a quadrennial experience study:

- Decreased the inflation assumption from 3.25 percent to 3.00 percent
- Decreased the assumed rate of interest on member accounts from 4.00 percent to 3.75 percent per year.
- Adjusted male mortality rates for retirees in the Regular membership group.
- Reduced retirement rates for sheriffs and deputies between the ages of 55 and 64.
- Moved from an open 30 year amortization period to a closed 30 year amortization period for the UAL beginning June 30, 2014. Each year thereafter, changes in the UAL from plan experience will be amortized on a separate closed 20 year period.

The 2010 valuation implemented the following refinements as a result of a quadrennial experience study:

- Adjusted retiree mortality assumptions.
- Modified retirement rates to reflect fewer retirements.
- Lowered disability rates at most ages.
- Lowered employment termination rates
- Generally increased the probability of terminating members receiving a deferred retirement benefit.
- Modified salary increase assumptions based on various service duration.

The 2007 valuation adjusted the application of the entry age normal cost method to better match projected contributions to the projected salary stream in the future years. It also included in the calculation of the UAL amortization payments the one-year lag between the valuation date and the effective date of the annual actuarial contribution rate.

The 2006 valuation implemented the following refinements as a result of a quadrennial experience study:

- Adjusted salary increase assumptions to service based assumptions.
- Decreased the assumed interest rate credited on employee contributions from 4.25 percent to 4.00 percent.
- Lowered the inflation assumption from 3.50 percent to 3.25 percent.
- Lowered disability rates for sheriffs and deputies and protection occupation members.

**Other Information**

**Municipal Fire and Police Retirement System of Iowa**

**City of Carroll**

**Schedule of the City's Proportionate Share of the Net Pension Liability**

**Municipal Fire and Police Retirement System of Iowa  
Last Fiscal Year\*  
(In Thousands)**

**Other Information**

	<u>2015</u>
City's proportionate of the net pension liability	0.278188%
City's proportionate share of the net pension liability	\$ 1,008
City's covered-employee payroll	\$ 755
City's proportionate share of the net pension liability as a percentage of its covered-employee payroll	133.51%
Plan fiduciary net position as a percentage of the total pension liability	86.27%

\* The amounts presented for each fiscal year were determined as of June 30.

Note: GASB Statement No. 68 requires ten years of information to be presented in this table. However, until a full 10 year trend is compiled, the City will present information for those years for which information is available.

**City of Carroll  
Scheduled of City Contributions**

**Municipal Fire and Police Retirement System of Iowa  
Last 10 Fiscal Years**

	<b>Other Information</b>			
	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>
Statutorily required contribution	\$229,656	\$213,975	\$182,280	\$170,374
Contributions in relation to the statutorily required contribution	<u>(229,656)</u>	<u>(213,975)</u>	<u>(182,280)</u>	<u>(170,374)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
 City's covered-employee payroll	 \$755,200	 \$710,408	 \$697,855	 \$688,104
Contributions as a percentage of covered-employee payroll	30.41%	30.12%	26.12%	24.76%

See accompanying independent auditor's report.

<u>2011</u>	<u>2010</u>	<u>2009</u>	<u>2008</u>	<u>2007</u>	<u>2006</u>
\$151,853	\$122,321	\$126,086	\$167,367	\$179,547	\$167,248
<u>(151,853)</u>	<u>(122,321)</u>	<u>(126,086)</u>	<u>(167,367)</u>	<u>(179,547)</u>	<u>(167,248)</u>
<u>\$ -</u>					
\$763,081	\$719,531	\$672,457	\$656,855	\$647,017	\$592,868
19.90%	17.00%	18.75%	25.48%	27.75%	28.21%

**City of Carroll**

**Notes to Other Information – Pension Liability  
Municipal Fire and Police Retirement System of Iowa**

**Year ended June 30, 2015**

Changes of benefit terms:

There were no significant changes of benefit terms.

Changes of assumptions:

Effective July 1, 2014, two additional steps to phase in the 1994 Group Annuity Mortality Table for post-retirement mortality. The two additional steps result in a weighting of 2/12 of the 1971 Group Annuity Mortality Table and 10/12 of the 1994 Group Annuity Mortality Table.

**City of Carroll**

**Supplementary Information**

**City of Carroll**  
**Schedule of Cash Receipts, Disbursements**  
**and Changes in Cash Balances**  
**Nonmajor Governmental Funds**  
**Year Ended June 30, 2015**

					Special	Revenue	
	Employee	Urban	Ashwood	Oak Park	Ace	IHA	Emergency
	Benefits	Renewal	UR	Sub- division Plat 2 UR	Builders UR	Senior Housing TIF	Special Revenue
<b>Receipts:</b>							
Property tax	\$ 1,006,755.55	\$ 800,002.17	\$ 35,362.55	\$ -	\$ 19,807.38	\$ 4,008.88	\$ 296.84
Other taxes	-	-	-	-	-	-	-
Use of money and property:							
Interest on deposits	-	1,098.65	76.13	111.66	5.51	-	-
Intergovernmental:							
State funding	24,960.85	-	-	-	-	-	-
Charges for Services	-	-	-	-	-	-	-
Miscellaneous	-	-	-	-	-	-	-
<b>Total receipts</b>	<b>1,031,716.40</b>	<b>801,100.82</b>	<b>35,438.68</b>	<b>111.66</b>	<b>19,812.89</b>	<b>4,008.88</b>	<b>296.84</b>
<b>Disbursements:</b>							
Public Safety	-	-	-	-	-	-	-
Public Works	-	-	-	-	-	-	-
Culture & Recreation	-	-	-	-	-	-	-
Community and Economic Development:	-	-	-	25,603.66	-	4,008.88	-
Capital	-	-	-	-	-	-	-
<b>Total disbursements</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>25,603.66</b>	<b>-</b>	<b>4,008.88</b>	<b>-</b>
Excess (deficiency ) of receipts over (under) disbursements	1,031,716.40	801,100.82	35,438.68	(25,492.00)	19,812.89	-	296.84
Other financing sources (uses):							
Operating transfers in	-	-	-	-	-	-	-
Operating transfers (out)	(1,117,828.54)	(732,746.25)	(35,438.68)	(56,838.00)	(19,812.89)		(296.84)
	(1,117,828.54)	(732,746.25)	(35,438.68)	(56,838.00)	(19,812.89)	-	(296.84)
Excess (deficiency) of receipts and other financing sources (uses) over (under) disbursements	(86,112.14)	68,354.57	-	(82,330.00)	-	-	-
<b>Cash balance beginning of year</b>	<b>153,419.56</b>	<b>(4,185.04)</b>	<b>-</b>	<b>82,330.00</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Cash balance end of year</b>	<b>\$ 67,307.42</b>	<b>\$ 64,169.53</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>

Schedule 1

				Permanent		
Recreation Center Trust	Police Forfeiture	Crime Prevention	Library Trust	Cemetery Perpetual Care	Rec Center Trust	Total
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,866,233.37
	-		-	-	-	-
180.66	50.56	202.67	284.10	1,784.93	135.90	3,930.77
-	-	950.00	8,503.05	-	-	34,413.90
-	-	7,020.00	-	-	-	7,020.00
5,863.75	1,558.55	3,470.00	1,468.35	13,350.00	100.00	25,810.65
<u>6,044.41</u>	<u>1,609.11</u>	<u>11,642.67</u>	<u>10,255.50</u>	<u>15,134.93</u>	<u>235.90</u>	<u>1,937,408.69</u>
-	7.46	19,265.08	-	-	-	19,272.54
-	-	-	-	-	-	-
7,229.71	-	-	8,997.62	-	-	16,227.33
-	-	-	-	-	-	-
-	-	-	-	-	-	29,612.54
-	-	-	-	-	-	-
<u>7,229.71</u>	<u>7.46</u>	<u>19,265.08</u>	<u>8,997.62</u>	<u>-</u>	<u>-</u>	<u>65,112.41</u>
(1,185.30)	1,601.65	(7,622.41)	1,257.88	15,134.93	235.90	1,872,296.28
-	-	-	-	-	-	-
-	-	-	-	-	-	(1,962,961.20)
-	-	-	-	-	-	(1,962,961.20)
(1,185.30)	1,601.65	(7,622.41)	1,257.88	15,134.93	235.90	(90,664.92)
<u>44,731.64</u>	<u>10,769.31</u>	<u>51,799.86</u>	<u>64,748.83</u>	<u>407,846.87</u>	<u>31,759.95</u>	<u>843,220.98</u>
<u>\$ 43,546.34</u>	<u>\$ 12,370.96</u>	<u>\$ 44,177.45</u>	<u>\$ 66,006.71</u>	<u>\$ 422,981.80</u>	<u>\$ 31,995.85</u>	<u>\$ 752,556.06</u>

See accompanying independent auditor's report.

**City of Carroll**  
**Statement of Cash Receipts, Disbursements**  
**and Changes in Cash Balances**  
**Non-Major Proprietary Funds**  
**Year ended June 30, 2015**

	<u>Water Depreciation</u>	<u>Water Capital Improv.</u>	<u>Water Meter Deposit</u>
<b>Receipts:</b>			
Charges for service	\$ -	\$ -	\$ -
Use of money and property	3,685.12	6,541.74	-
FEMA Grant Reimb	-	-	-
Miscellaneous	-	-	\$ 11,475.00
<b>Total Receipts</b>	<u>3,685.12</u>	<u>6,541.74</u>	<u>11,475.00</u>
<b>Disbursements:</b>			
Business-type activities:			
Operations	-	-	8,750.00
Capital Outlay	-	763,044.88	-
<b>Total Disbursements</b>	<u>-</u>	<u>763,044.88</u>	<u>8,750.00</u>
Excess (deficiency) of receipts over (under) disbursements	<u>3,685.12</u>	<u>(756,503.14)</u>	<u>2,725.00</u>
Other financing sources (uses):			
Operating transfers in	50,000.00	710,500.00	-
Operating transfers (out)	-	-	-
Total other financing sources (uses)	<u>50,000.00</u>	<u>710,500.00</u>	<u>-</u>
Excess of receipts and other financing sources over disbursements and other financing uses	<u>53,685.12</u>	<u>(46,003.14)</u>	<u>2,725.00</u>
<b>Cash balance beginning of year</b>	<u>859,182.91</u>	<u>1,744,698.46</u>	<u>39,195.90</u>
<b>Cash balance end of year</b>	<u>\$ 912,868.03</u>	<u>\$ 1,698,695.32</u>	<u>\$ 41,920.90</u>
<b>Cash Basis Fund Balances</b>			
Unrestricted	<u>\$ 912,868.03</u>	<u>\$ 1,698,695.32</u>	<u>\$ 41,920.90</u>
<b>Total cash basis fund balances</b>	<u>\$ 912,868.03</u>	<u>\$ 1,698,695.32</u>	<u>\$ 41,920.90</u>

**Schedule 2**

<b>Non-Major Enterprise Funds</b>			
<b>Sewer Depreciation</b>	<b>Sewer Capital Improv.</b>	<b>Storm Water Capital Improv.</b>	<b>Total</b>
\$ -	\$ -	\$ -	\$ -
1,884.95	2,589.86	1,645.91	16,347.58
-	-	-	-
-	-	-	11,475.00
<u>1,884.95</u>	<u>2,589.86</u>	<u>1,645.91</u>	<u>27,822.58</u>
-	-	-	8,750.00
-	-	-	763,044.88
-	-	-	771,794.88
<u>1,884.95</u>	<u>2,589.86</u>	<u>1,645.91</u>	<u>(743,972.30)</u>
35,000.00	-	-	795,500.00
-	-	-	-
<u>35,000.00</u>	<u>-</u>	<u>-</u>	<u>795,500.00</u>
36,884.95	2,589.86	1,645.91	51,527.70
438,899.97	605,966.64	385,107.58	4,073,051.46
<u>\$ 475,784.92</u>	<u>\$ 608,556.50</u>	<u>\$ 386,753.49</u>	<u>\$ 4,124,579.16</u>
<u>\$ 475,784.92</u>	<u>\$ 608,556.50</u>	<u>\$ 386,753.49</u>	<u>\$ 4,124,579.16</u>
<u>\$ 475,784.92</u>	<u>\$ 608,556.50</u>	<u>\$ 386,753.49</u>	<u>\$ 4,124,579.16</u>

See accompanying independent auditor's report.

**City of Carroll  
Schedule of Indebtedness  
Year ended June 30, 2015**

<b>Obligation</b>	<b>Date of Issue</b>	<b>Interest Rates</b>	<b>Amount Originally Issued</b>
<b>General Obligation Bonds:</b>			
G. O. Bonds 2008A Aquatic/UR Area Public Improvements	6/18/2008 **	2.35-4.20%	\$ 3,660,000.00
G. O. Bonds 2014	8/12/2014 *	.4-.7%	1,120,000.00
<b>Revenue Bonds</b>			
Sewer Revenue Bonds	6/9/2004	1.75%	11,000,000.00
<b>General Obligation/Capital Loan Notes:</b>			
Capital Loan Note Series 2015A GO Refunding Loan	4/23/2015 **	.75-1.85%	1,770,000.00
Capital Loan Note Series 2006 GO Cap Loan	9/11/2006	4-4.45%	515,000.00
Capital Loan Note Series 2013 GO Cap Loan	6/27/2013	.4-.55%	<u>1,235,000.00</u>
Grand Total			<u><u>\$ 19,300,000.00</u></u>

\* refunded with GO 2014 bonds

\*\* \$1,715,000.00 defeased with GO 2015 refunding Capital Loan Notes

**Schedule 3**

Balance Beginning of Year	Issued During Year	Redeemed During Year	Balance End of Year	Interest Paid	Interest Due and Unpaid
\$ 1,970,000.00	\$ -	\$ 155,000.00 **	\$ 100,000.00	\$ 76,067.50	\$ -
-	1,120,000.00	505,000.00	615,000.00	4,710.30	
6,847,000.00	-	532,000.00	6,315,000.00	131,522.50	
-	1,770,000.00	-	1,770,000.00		
310,000.00	-	310,000.00 *	-	2,922.46	-
660,000.00	-	425,000.00	235,000.00	3,205.00	-
<u>\$ 9,787,000.00</u>	<u>\$2,890,000.00</u>	<u>\$ 1,927,000.00</u>	<u>\$ 9,035,000.00</u>	<u>\$ 218,427.76</u>	<u>\$ -</u>

Schedule 4

**City of Carroll**  
**Bond and Note Maturities**  
**June 30, 2015**

Year Ending June 30,	General Obligation Bonds 2008A GO Bonds Oakpark/Westfield Aquatic Center Issued June 18, 2008		General Obligation Bonds 2014 Refunding GO Bonds Ashwood TIF Street Rehab Issued August 12, 2014		Revenue Bonds Series 2003 WWTP Improvements Revenue Bond Issued June 9, 2004		Total General Obligation & Sewer Revenue Bonds
	Interest Rate	Amount	Interest Rate	Amount	Interest Rate	Amount	
2016	3.40%	\$ 100,000	0.550%	\$ 305,000	1.75%	\$ 549,000	\$ 954,000
2017	defeased with		0.700%	310,000	1.75%	566,000	876,000
2018	2015 A Cap loan notes		-		1.75%	584,000	584,000
2019			-		1.75%	601,000	601,000
2020			-		1.75%	619,000	619,000
2021			-		1.75%	639,000	639,000
2022			-		1.75%	659,000	659,000
2023			-		1.75%	678,000	678,000
2024			-		1.75%	699,000	699,000
2025			-		1.75%	721,000	721,000
		<u>\$ 100,000</u>		<u>\$ 615,000</u>		<u>\$ 6,315,000</u>	<u>\$ 7,030,000</u>

**General Obligation Notes**

Year Ended June 30,	Series 2006A Ashwood Business Park Infrastructure Notes September 11, 2006		Series 21015A Aquatic Refunding April 23, 2015		Capital Loan Series 2013 Refund 2005 Rec Roof & Fire Truck June 27, 2013		Total General Obligation Notes
	Interest Rate	Amount	Interest Rate	Amount	Interest Rate	Amount	
2016	refunded 2014 GO		-	\$ -	0.55%	\$ 235,000	\$ 235,000
2017	-	-	0.75%	155,000			155,000
2018	-	-	1.00%	260,000			260,000
2019	-	-	1.25%	260,000			260,000
2020	-	-	1.35%	265,000			265,000
2021	-	-	1.60%	270,000			270,000
2022	-	-	1.75%	280,000			280,000
2023	-	-	1.85%	280,000			280,000
		<u>\$ -</u>		<u>\$ 1,770,000</u>		<u>\$ 235,000</u>	<u>\$ 2,005,000</u>

68. See accompanying independent auditor's report.

**City of Carroll**

**City of Carroll**  
**Schedule of Cash Receipts, Disbursements**  
**and Change in Cash Balances**  
**Capital Projects Funds**  
**Year Ended June 30, 2015**

	<u>Street Rehabilitation</u>	<u>Corridor of Commerce</u>
<b>Receipts:</b>		
Use of money and property:		
Interest on investments	\$ 414.66	\$ 731.13
Intergovernmental:		
FAA Grant	-	-
Miscellaneous:		
Donations	-	-
Refunds, settlements & donations	-	675.00
	-	675.00
<b>Total receipts</b>	<u>414.66</u>	<u>1,406.13</u>
<b>Disbursements:</b>		
Capital outlay	1,129,942.70	822,143.98
	<u>1,129,942.70</u>	<u>822,143.98</u>
<b>Total disbursements</b>	<u>1,129,942.70</u>	<u>822,143.98</u>
Deficiency of receipts under disbursements	<u>(1,129,528.04)</u>	<u>(820,737.85)</u>
Other financing sources (uses):		
General Obligation debt proceeds	800,000.00	-
Transfers In (Out):		
To General Fund & others	-	-
From General Fund & others	635,000.00	1,000,000.00
	<u>1,435,000.00</u>	<u>1,000,000.00</u>
Excess (deficiency) of receipts and other financing sources (uses) over disbursements	305,471.96	179,262.15
<b>Balance beginning of year</b>	<u>152,751.27</u>	<u>849,029.39</u>
<b>Balance end of year</b>	<u>\$ 458,223.23</u>	<u>\$ 1,028,291.54</u>

70. See accompanying independent auditor's report.

**Schedule 5**

<b>Airport</b>	<b>Parks &amp; Recreation</b>	<b>Outdoor Aquatic Center</b>	<b>Total</b>
\$ -	\$ -	\$ 26.58	\$ 1,172.37
248,267.00	-	-	248,267.00
248,267.00	-	-	248,267.00
-	-	10,000.00	10,000.00
-	-	-	675.00
-	-	10,000.00	10,675.00
248,267.00	-	10,026.58	260,114.37
301,706.48	72,671.25	250.00	2,326,714.41
301,706.48	72,671.25	250.00	2,326,714.41
301,706.48	72,671.25	250.00	2,326,714.41
(53,439.48)	(72,671.25)	9,776.58	(2,066,600.04)
-	-	-	800,000.00
-	-	(9,776.58)	(9,776.58)
20,406.60	415,000.00	-	2,070,406.60
20,406.60	415,000.00	(9,776.58)	2,860,630.02
(33,032.88)	342,328.75	-	794,029.98
(3,924.89)	-	-	997,855.77
\$ (36,957.77)	\$ 342,328.75	\$ -	\$ 1,791,885.75

**City of Carroll**  
**Schedule of Receipts by Source and**  
**Disbursements by Function**  
**All Governmental Fund Types**  
**For the Last Ten Years**

For the Years ended June 30,

	<b>2015</b>	<b>2014</b>	<b>2013</b>	<b>2012</b>
<b>Receipts:</b>				
Property tax	\$ 6,592,626.16	6,067,014.23	\$ 6,056,661.80	\$ 5,760,635.65
Other Taxes	1,799,782.76	1,601,246.98	1,657,031.49	1,504,595.60
Use of money and property	67,284.88	52,740.68	54,773.45	57,126.89
Licenses and permits	83,630.71	75,342.69	65,097.37	63,764.45
Intergovernmental	1,512,758.17	1,199,469.11	1,902,694.79	2,113,613.13
Charges for Services	1,687,492.25	1,776,696.48	1,670,721.37	1,706,685.62
Special assessments	-	-	-	-
Fines and fees	70,730.45	75,342.29	66,969.17	54,534.19
Miscellaneous	179,109.35	209,639.55	354,328.62	266,697.99
<b>Total receipts</b>	<u>11,993,414.73</u>	<u>11,057,492.01</u>	<u>11,828,278.06</u>	<u>11,527,653.52</u>
<b>Disbursements:</b>				
Public Safety Program	1,906,630.63	1,776,907.84	1,813,369.47	1,820,199.02
Public Works Program	2,067,094.76	2,185,955.93	2,167,353.30	1,930,014.05
Health and Social Services Program	102,525.00	107,575.00	103,900.00	103,196.00
Culture and Recreation Program	2,603,412.07	2,516,906.96	2,238,842.89	2,417,219.85
Community and Economic Development Program	157,123.42	239,825.48	383,043.37	423,006.75
General Government	935,009.41	922,779.99	851,595.01	885,071.90
Debt Service	2,196,365.03	2,352,246.01	3,035,244.62	2,511,493.00
Capital Projects	2,326,714.41	973,421.15	3,191,507.88	1,780,110.35
<b>Total disbursements</b>	<u>12,294,874.73</u>	<u>11,075,618.36</u>	<u>13,784,856.54</u>	<u>11,870,310.92</u>
Excess (deficiency ) of receipts over (under) disbursements	(301,460.00)	(18,126.35)	(1,956,578.48)	(342,657.40)
Other financing sources, net	4,008,242.75	1,040,982.25	2,140,803.28	1,366,648.55
Excess (deficiency) of receipts and other financing sources (uses) over (under) disbursements	3,706,782.75	1,022,855.90	184,224.80	1,023,991.15
<b>Balance beginning of year</b>	<u>6,372,017.42</u>	<u>5,349,161.52</u>	<u>5,164,936.72</u>	<u>4,140,945.57</u>
<b>Balance end of year</b>	<u>\$ 10,078,800.17</u>	<u>6,372,017.42</u>	<u>\$ 5,349,161.52</u>	<u>\$ 5,164,936.72</u>

Schedule 6

2011	2010	2009	2008	2007	2006
\$ 5,555,482.90	\$ 5,293,004.55	\$ 4,789,641.54	\$ 4,822,212.50	\$ 4,706,146.74	\$ 4,437,687.44
1,575,604.70	1,460,964.73	1,500,539.63	1,238,329.91	1,194,425.43	1,104,416.08
61,269.11	78,553.97	187,414.01	270,447.23	346,350.54	364,418.96
81,580.33	66,677.87	80,867.06	89,455.95	122,183.45	70,828.95
3,443,056.73	1,402,405.54	1,418,284.53	1,438,565.99	2,673,863.30	1,805,521.23
1,653,576.74	1,640,511.31	1,555,741.65	1,471,970.72	1,426,763.38	1,348,871.52
-	1,278.00	5,129.00	5,132.00	5,132.00	5,132.00
51,736.28	40,988.72	37,124.00	46,081.65	47,135.21	-
276,884.47	219,133.42	477,564.98	759,857.53	293,099.09	208,646.97
<u>12,699,191.26</u>	<u>10,203,518.11</u>	<u>10,052,306.40</u>	<u>10,142,053.48</u>	<u>10,815,099.14</u>	<u>9,345,523.15</u>
1,782,233.01	1,713,451.86	1,627,380.03	1,655,781.72	2,042,394.59	1,574,694.78
1,875,419.28	2,051,546.16	1,925,174.12	1,788,510.61	1,603,378.16	1,660,491.10
102,765.00	97,795.00	97,620.00	90,525.00	83,325.00	85,225.00
2,542,526.01	2,208,268.55	2,130,037.88	2,311,280.21	1,940,661.86	1,994,272.72
158,550.41	66,023.04	67,313.35	67,649.18	196,643.48	286,154.58
1,161,529.37	1,026,174.09	822,634.94	852,122.85	741,235.33	711,013.22
2,527,978.00	2,875,253.88	3,957,572.22	2,979,153.95	2,836,738.32	2,694,979.36
4,102,417.94	2,622,199.26	4,622,153.21	1,904,653.13	4,511,538.68	4,812,280.72
<u>14,253,419.02</u>	<u>12,660,711.84</u>	<u>15,249,885.75</u>	<u>11,649,676.65</u>	<u>13,955,915.42</u>	<u>13,819,111.48</u>
(1,554,227.76)	(2,457,193.73)	(5,197,579.35)	(1,507,623.17)	(3,140,816.28)	(4,473,588.33)
<u>1,646,622.00</u>	<u>1,657,858.00</u>	<u>1,119,777.50</u>	<u>4,972,683.50</u>	<u>1,599,669.67</u>	<u>3,445,529.72</u>
92,394.24	(799,335.73)	(4,077,801.85)	3,465,060.33	(1,541,146.61)	(1,028,058.61)
4,048,551.33	4,847,887.06	8,925,688.91	5,460,653.95	7,001,800.56	8,029,859.17
<u>\$ 4,140,945.57</u>	<u>\$ 4,048,551.33</u>	<u>\$ 4,847,887.06</u>	<u>\$ 8,925,714.28</u>	<u>\$ 5,460,653.95</u>	<u>\$ 7,001,800.56</u>

## City of Carroll

*Feldmann & Company C.P.A.s, P.C.*

523 North Main Street  
Carroll, Iowa 51401  
(712) 792-2464

Independent Auditor's Report on Internal Control  
over Financial Reporting and on Compliance and Other Matters  
Based on an Audit of Financial Statements Performed in Accordance  
with Government Auditing Standards

To the Honorable Mayor and  
Members of the City Council:

We have audited in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Carroll, Iowa, as of and for the year ended June 30, 2015, and the related notes to financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated October 5, 2015. Our report expressed unmodified opinions on the financial statements which were prepared on the basis of cash receipts and disbursements, a basis of accounting other than U.S. generally accepted accounting principles.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Carroll's internal control over financial reporting to determine auditing procedures appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of City of Carroll's internal control. Accordingly, we do not express an opinion on the effectiveness of City of Carroll's internal control.

Our consideration of the internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be significant deficiencies, or material weaknesses, and therefore, significant deficiencies or material weaknesses may exist that were not identified. We did not identify any deficiencies in internal control over financial reporting that we considered to be material weaknesses.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented or detected and corrected on a timely basis.

A significant deficiency is a deficiency, or combination of deficiencies, in internal control which are less severe than a material weakness, yet important enough to merit attention by those charged with governance.

## Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Carroll's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under Government Auditing Standards. However, we noted certain immaterial instances of non-compliance or other matters which are described in Part III of the accompanying schedule of findings and questioned costs.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2015, are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

## City of Carroll's Responses to Findings

The City of Carroll's responses to findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. City of Carroll's responses were not subjected to auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

## Purpose of the Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion of the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City of Carroll during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.



Feldmann & Company CPAs, P.C.  
October 5, 2015

**City of Carroll**  
**Schedule of Findings and Questioned Costs**  
**Year ended June 30, 2015**

**I. Summary of Independent Auditor's Results**

- (a) Unmodified opinions were issued on the financial statements, which were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles.
- (b) Reportable conditions in internal control over financial reporting were not disclosed by the audit of the financial statements.
- (c) The audit did not disclose non-compliance, which is material to the financial statements.

**II. Findings Related to the Financial Statements:**

**Instances of Non-Compliance:**

No matters were noted.

**Internal Control Deficiencies:**

No matters were noted.

**City of Carroll**  
**Schedule of Findings and Questioned Costs**  
**Year ended June 30, 2015**

**III. Other Findings Related to Statutory Reporting:**

- III-A-15 Official Depositories - A resolution naming official depositories has been approved by the Council. The maximum deposit amounts stated in the resolution was not exceeded during the year ended June 30, 2015.
- III-B-15 Certified Budget - Disbursements during the year ended June 30, 2015, did not exceed the amounts budgeted per Chapter 384.20 of the Code of Iowa which states in part that public monies may not be expended or encumbered except under an annual or continuing appropriation.
- III-C-15 Questionable Disbursements - No disbursements were noted that might not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.
- III-D-15 Travel Expense - No expenditures of City money for travel expenses of spouses of City officials or employees were noted.
- III-E-15 Business Transactions – Business transactions between the City and City officials or employees are detailed as follows:

<u>Name, Title, and Business</u>	<u>Transaction</u>	<u>Amount</u>
Adam Schweers, Mayor,	Computer Maintenance	\$ 3,603.73
Owner of Computer Concepts	hardware and software	\$ 8,630.60
Clay Haley, Council	Trailer purchase	\$ 5,250.00
Owner, Haley Implement Co.	parts/repairs	\$ 3,252.33

In accordance with Chapter 362.5(10) of the Code of Iowa the transactions with Computer Concepts do not appear to represent a conflict of interest as the contract to provide service for the Library computers was competitively bid, as was the purchase of new computers. The trailer purchase was competitively bid, and parts/repairs were four separate transactions done in the ordinary course of business.

- III-F-15 Excess Balance – The balances in the Special Revenue Funds: Police Forfeiture, Crime Prevention, Library Trust and Rec Center Trust at June 30, 2015, were in excess of the disbursements for those funds for the year, as was Capital Project-Corridor of Commerce, Water Utility Depreciation, Water Utility Capital Improvement and Water Meter Deposit fund, Sewer Utility Depreciation, Sewer Capital Improvement fund, Storm Water Utility Fund and the Storm Water Capital Improvement funds also had excess fund balances.

Recommendation – The City should consider the necessity of maintaining this substantial balance and, where financially feasible, consider reducing the balance in an orderly manner through revenue reductions.

Response — The Special Revenue Funds, Capital Project Fund, and utility funds have planned future programs and projects that will reduce the fund balances .

Conclusion – Response accepted.

III-G-15 Bond Coverage - Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure that the coverage is adequate for current operations.

III-H-15 Minutes - No transactions were found that we believe should have been approved in the Council minutes but were not. However, we did note one instance in the Library Board Minutes where the vote was not indicated for action taken.

Recommendation – The City should insure that all minutes should indicate the voting response of members present for all actions taken.

Response – The City Boards and Board secretaries shall be notified of this oversight and reminded of proper recording of minutes to prevent this oversight in the future.

Conclusion – Response accepted.

III-I-15 Deposits and Investments - We noted no instances of noncompliance with the investment provisions of Chapter 12B & 12C of the Code of Iowa and the City's investment policy.

III-J-15 Revenue Bonds and Notes – We noted no instances of non-compliance with the terms of the City's revenue bond/note provisions.

III-K-15 Financial Condition – We observed that the Airport Capital Project Fund had a deficit ending balance at the June 30, 2015, fiscal year end.

Recommendation – The City should investigate alternatives to eliminate this deficit in order to return this fund to a sound financial position.

Response – The deficit in the Airport Capital Fund arose due to construction costs incurred. The Airport Capital Fund will return to sound financial position with anticipated grants that were not received by the end of the fiscal year.

Conclusion – Response accepted.

- III-L-15 Tax Increment Financing (TIF) Chapter 403.19 of the Code of Iowa provides a municipality may certify loans, advances indebtedness and bonds (indebtedness) to the County Auditor which qualify for reimbursement from incremental property tax. The County Auditor provides for the division of property tax to repay the certified indebtedness and provides available incremental property tax in subsequent fiscal years without further certification by the City until the amount of certified indebtedness is paid. We noted no corrections needed to TIF certification to comply with Chapter 403 of the Code of Iowa.
  
- III-M-15 Urban Renewal Annual Report - The urban renewal annual report was approved and certified to the Department of Management on or before December 1.